

# 6: HOME AFFAIRS

## AIM

*The aim of the Department of Home Affairs is to protect and regulate the interests of the inhabitants of the Republic of South Africa, as individuals, in respect of their status, identity and specific rights and powers and to render a supporting service.*

## EXPENDITURE ESTIMATES

**Table 6.1 Expenditure by programme**

R million	Expenditure outcomes			Preliminary outcome	Medium term expenditure estimates		
	1995/96	1996/97	1997/98	1998/99	1999/00	2000/01	2001/02
Administration <sup>1</sup>	63,0	80,8	89,3	117,5	139,5	137,0	140,0
Services to citizens	183,1	193,5	231,6	336,6	294,6	353,8	359,4
Migration <sup>2</sup>	86,6	106,3	128,5	143,5	137,4	146,2	148,6
Auxiliary and associated services	51,3	53,3	84,2	604,8	722,0	310,2	110,1
<b>Sub-total</b>	<b>384,0</b>	<b>433,0</b>	<b>532,9</b>	<b>1 202,4</b>	<b>1 293,5</b>	<b>947,2</b>	<b>758,1</b>
Capital works <sup>3</sup>	–	–	–	23,3	28,6	15,2	5,3
<b>Total</b>	<b>384,0</b>	<b>433,9</b>	<b>533,6</b>	<b>1 225,7</b>	<b>1 322,1</b>	<b>962,4</b>	<b>763,4</b>

<sup>1</sup> Authorised losses added: 1996/97 R0,7 million, 1997/98 R0,7 million.

<sup>2</sup> Spending by programme has been reclassified where possible to correspond to the current programme structure.

<sup>3</sup> Appropriated on Vote: Public Works.

- ◆ *Administration* comprises financial management, personnel and provisioning administration, legal and other office support services and the formulation of policy by the Minister and management of the department.
- ◆ *Services to citizens* grants specified rights and powers to members of the population. It constitutes three main activities: travel and passport matters, citizenship matters, and population registration.
- ◆ *Migration* controls immigration according to South Africa's skills and investment needs and also controls visitors who enter the country on a temporary basis.
- ◆ *Auxiliary and associated services* renders support services to the Film and Publication Board and Film and Publications Review Board,

Government Printing Works, government motor transport, and the Independent Electoral Commission.

**Table 6.2 Economic classification of expenditure**

R million	Expenditure outcomes			Preliminary outcome	Medium term expenditure estimates		
	1995/96	1996/97	1997/98	1998/99	1999/00	2000/01	2001/02
Current							
Personnel expenditure <sup>1</sup>	273,9	302,5	351,3	363,2	377,0	395,7	411,7
Other current expenditure	81,8	92,3	120,5	178,5	177,7	185,5	168,7
Transfer payments	16,7	15,3	16,3	603,3	720,5	304,1	104,1
Capital							
Transfer payments	1,6	0,3	30,2	0,6	0,2	0,1	0,1
Acquisition of capital assets	10,0	23,5	15,3	80,2	46,7	77,0	78,8
<b>Total</b>	<b>384,0</b>	<b>433,9</b>	<b>533,6</b>	<b>1 225,7</b>	<b>1 322,1</b>	<b>962,4</b>	<b>763,4</b>

<sup>1</sup> Departmental personnel expenditure includes employer's contributions to pension funds at a rate of 17 per cent of basic salary in 1998/99 and 15 per cent of basic salary in subsequent years.

## OUTPUTS AND SERVICE DELIVERY TRENDS

The outputs of the Department include:

- ◆ Provision of passports and travel documents.
- ◆ Determination, granting and withdrawal of RSA citizenship.
- ◆ Provision of identification documents.
- ◆ Maintenance of the population register for citizens and permanent residents.
- ◆ Processing and care of refugees.
- ◆ Establishment of an Electoral Commission and an Electoral Court to manage elections.
- ◆ Classification of films and publications.

**Table 6.3 Outputs of the Department**

Services Rendered	1994/95	1995/96	1996/97	1997/98
Granting of SA citizenship	17 432	12 540	14 107	15 713
Renunciation and withdrawal of SA citizenship, as well as when lost for other reasons	1 679	566	408	248
New recordings on population register	3 351 123	2 018 448	1 830 886	1 980 320
Identity documents issued (first	4 636 995	2 830 940	2 222 441	2 498 970

1999 National Expenditure Survey

applications and reissues)				
Birth certificates issued	574 980	966 696	1 064 622	1 775 662
Marriage certificates issued	49 323	326 314	339 043	427 547
Death certificates issued	181 253	322 344	400 819	410 176
Drivers' licences recorded	269 636	257 186	271 352	255 597
Re-registration of births of illegitimate children whose parents subsequently married	22 761	29 638	38 642	35 761
Marriages recorded	220 404	222 727	298 615	239 554
Ministerial permission to marry	1	3	1	5
Children's marriage declared valid after having been solemnised, without the prior approval of the Minister	1	1	–	1
Marriage officers appointed	749	1 035	1 194	1 282
Authorisation to persons of age to assume another surname:				
Approved	5 566	6 274	7 605	5 898
Not approved	109	128	78	34
Authorisation to persons under the age of 21 years to assume another surname	13 812	5 528	6 969	5 795
Adoptions noted on birth registers	3 150	3 156	3 016	3 336
Amplification of birth register with regard to first names and surnames	14 960	9 581	10 763	4 440
General amendments: birth, marriage, and death registers and change of first names	–	–	65 477	79 578
Deaths registered	255 289	295 314	363 238	317 155
Fingerprints:				
Classified	3 168 231	1 717 994	1 914 426	1 767 586
Compared and searched	4 074 365	3 717 036	3 604 073	2 980 466
Evidence in courts	9	9	11	12
Filed as additions to records	2 861 770	1 666 630	1 589 486	171 970
Foreign workers from neighbouring countries	33 164	71 953	280 009	114 026
Total number on records	31 951 374	33 618 004	35 207 490	36 949 460
Issuing of passports and travel documents	31 523	53 994	459 135	889 340
Temporary voter's cards issued	6 472 000	-	-	-
Visas Issued	475 691	573 635	676 835	572 834
Immigration cleared by officers:				
Arrivals	10 167 548	12 284 144	13 527 062	14 191 694
Departures	9 592 846	12 250 621	13 424 157	12 685 380

Refugee applications				
Received	1 786	10 545	13 100	
Approved	44	2 047	1 182	
Not approved	250	3 091	3 752	
Returnees who entered SA	357	-	-	-
Documentary proof of residence	3 740	9 121	4 330	-
Foreigners who visited RSA	3 896 547	4 239 031	5 186 221	4 805 971
Work Permits:				
Approved	38 066	43 891	52 728	30 738
Refused	4 352	3 013	2 247	5 809
Study Permits				
Approved	19 647	24 103	31 544	28 879
Refused	949	824	905	2 099
Deportations	215	202	43	2
New publications submitted for review	371	202	43	2
Films submitted for examination	1 406	1 021	1 193	983

By 2001/02, while the provision of identification documents will increase to about 8 million per year, the provision of passports and travel documents are expected to increase to about 1,5 million.

## POLICY DEVELOPMENTS

New developments in the Department include:

- ◆ Opening of new offices in areas of previously disadvantaged communities.
- ◆ Setting up 89 service points apart from existing offices.
- ◆ Increasing the number of mobile units serving various centres in the country.

### **New identification system**

The Home Affairs National Identification System (HANIS) project is in the final stages of tendering. HANIS is aimed at automating the present manual fingerprint identification system; substituting the identity document with an identity card; and integrating two systems with the existing population register. The overall cost of the project is estimated at R800 million over an 8-year period.

### **Migration**

The Ministers' Forum of the National Crime Prevention Strategy identified effective border control as a measure to cut crime and trade abuse. The Department, SARS and SAPS are co-operating to improve control at the border posts. 51 ports of entry are already linked to the movement control system which facilitates communication between the national, regional and district offices and border posts. The Migration Task Group, which is charged with developing a new and effective migration policy, has also started its work.

A computerised visa system has been instituted to curb the forgery of South African visas. The system is being expanded to all South African missions abroad and is due for completion in five years.

The Department is also revising existing legislation to comply with the Constitution: the Identification Act of 1986; the SA Citizenship Act of 1995; the Deaths and Births Registrations Act of 1992; and the Aliens Control Act of 1991.

## DISCUSSION OF PROGRAMMES

### Programme 1: Administration

R million	Budget estimate	Adjusted appropriation 1998/99	Preliminary outcome	Medium term expenditure estimates		
				1999/00	2000/01	2001/02
1998 Budget	117,2	118,8	117,5	112,0	111,9	–
<b>1999 Budget</b>	–	–	–	<b>139,5</b>	<b>137,0</b>	<b>140,0</b>

### Programme 2: Services to citizens

R million	Budget estimate	Adjusted appropriation 1998/99	Preliminary outcome	Medium term expenditure estimates		
				1999/00	2000/01	2001/02
1998 Budget	298,8	340,3	336,6	329,7	364,4	–
<b>1999 Budget</b>	–	–	–	<b>294,6</b>	<b>353,8</b>	<b>359,4</b>

The *Services to citizens* programme includes issuing of passports and other travel documents; the repatriation of, and financial assistance to, RSA citizens abroad who have financial problems; the determination, granting and forfeiture of RSA citizenship; and the processing of applications of work, study and temporary residence.

### Programme 3: Migration

R million	Budget estimate	Adjusted appropriation 1998/99	Preliminary outcome	Medium term expenditure estimates		
				1999/00	2000/01	2001/02
1998 Budget	144,4	145,1	143,5	160,7	168,5	–
<b>1999 Budget</b>	–	–	–	<b>137,4</b>	<b>146,2</b>	<b>148,6</b>

*Migration* includes maintaining a population register of South African citizens and of foreigners who have acquired the right to permanent residence in the RSA; handling of migration matters in foreign countries; controlling the admission of travellers at ports of entry and visas; deportation of illegal aliens; and considering and processing refugee affairs.

The programme also provides for remuneration and allowances to members of the Immigrants Selection Board and Regional Committees. The programme is composed of five main activities:

- ◆ Consular affairs for handling of migration matters in foreign countries.
- ◆ Permanent and temporary residence.
- ◆ Immigrants Selection Board and Committees.
- ◆ Control of travellers.
- ◆ Control of foreigners entering the RSA.

#### Programme 4: Auxiliary and associated services

R million	Budget estimate	Adjusted appropriation 1998/99	Preliminary outcome	Medium term expenditure estimates		
				1999/00	2000/01	2001/02
1998 Budget	511,4	611,4	604,8	308,6	210,4	–
<b>1999 Budget</b>	–	–	–	<b>722,0</b>	<b>310,2</b>	<b>110,2</b>

The *Auxiliary and associated services* programme is responsible for:

- ◆ Provision of the funding of the Independent Electoral Commission.
- ◆ Provision of grants-in-aid to the Consultative Committee for Performing Artists.
- ◆ Augmentation of the Government Printing Works Trading Account for the printing and supply of stationery to government departments as well as the provision of government publications for sale to the public.
- ◆ Classification of certain films and publications.

## COMMISSIONS, FUNDS AND ACCOUNTS

### Independent Electoral Commission

The Independent Electoral Commission (IEC) was established in terms of the Electoral Commission Act of 1996. The IEC is an agency established to manage elections for national, provincial and local legislative bodies and referenda and providing for the establishment of an Electoral Court. The IEC receives its funding from the vote Home Affairs and the amount allowed for the 1999/00 budget is R722 million. The funds are required by the Commission to establish a national voters role and for the management of the general elections that will take place during mid-1999.

### Government Printing Works Trading Account

#### Purpose and functions

The Government Printing Works provides for the printing, stationery and related requirements of government departments, provincial governments

and local authorities, and publishes, markets and distributes government publications.

Apart from the above-mentioned functions, the Government Printing Works provides a variety of related services to departments, the printing industry and other African countries, for example, the manufacturing and supply of fingerprint ink to the South African Police Service as well as specialised items such as postage stamps to the Democratic Republic of Congo and the Kingdom of Lesotho.

There was a substantial decrease in the total quantity of orders for printed matter from 1996/97 to 1997/98.

**Government publications**

During 1997/98, the demand for government publications, maps and Official Gazettes showed an increase in revenue, to R26,4 million compared to R22,7 million in the previous year. An amount of R2,2 million was paid to the National Revenue Account as profit on the trading account.

Some provincial governments requested their provincial gazettes to be printed and distributed by the Government Printing Works. The figures are as follows:

**Table 6.4 Provincial gazettes printed by the Government Printing Works**

<b>Province (editions)</b>	<b>1995/96</b>	<b>1996/97</b>	<b>1997/98</b>
Eastern Cape	112	74	94
Gauteng	140	203	155
Northern Cape	92	83	114
Northern Province	112	95	115
North West	65	56	81
Mpumalanga	100	85	123

An increase in the number of Government Gazette editions occurred resulting in 985 editions being published as opposed to 858 editions for the previous year.

**The role of the private sector**

The private sector, as in the past, was extensively involved in the supply of printed matter for government purposes. There has been an increase of approximately 21 per cent in the value of orders subcontracted compared to the previous year. Small, medium and micro enterprises have shown great interest in tendering for printing jobs and were awarded some of these were subcontracts.

The value of printing work contracted out to the private sector has increased from R46,8 million in 1995/96 to R69 million in 1997/98.

**Government Printing Works: Umtata**

There has been a substantial decrease in the printing requirements from the Umtata Government Printing Works from 868 in 1997/98 to 365 in 1998/99.

A provincial printing facility was opened in Bisho in November 1998, providing stationery and publishing items for departments and government institutions within the province.

**Table 6.5 Income and Expenditure for the Government Printing Works Trading Account (R million)**

	Income	Expenditure	Surplus/ shortage
1995/96	72,3	63,6	8,7
1996/97	88,0	85,1	2,9
1997/98	72,1	69,5	2,6
1998/99 <sup>1</sup>	313,4	320,4	(7,0)
1999/00 <sup>1</sup>	321,9	334,8	(12,9)
2000/01 <sup>1</sup>	331,4	343,7	(12,3)
2001/02 <sup>1</sup>	345,2	355,7	(10,5)

<sup>1</sup> Internal changes includes R20,5 million for 1995/96, R21,0 million for 1996/97 and an estimated R22,2 million for 1998/99.





