

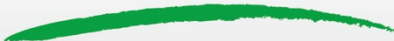


NATIONAL
TREASURY
Budget
21 MAY 2025



Revised Information

**Estimates
of National
Expenditure**



national treasury

Department:
National Treasury
REPUBLIC OF SOUTH AFRICA



Estimates of National Expenditure

2025

Revised Information

**National Treasury
Republic of South Africa**



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The 2025 Estimates of National Expenditure is compiled with the latest available information from departmental and other sources. Some of this information is unaudited or subject to revision.

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This publication contains a summary of revisions to the Introduction chapter, votes 8, 19 and 23 after the March 2025 Budget.

The Estimates of National Expenditure e-publications for individual votes are available on www.treasury.gov.za. Also included are tables containing information on programme specific personnel expenditure, conditional grants to provinces and municipalities, public private partnerships and information on donor funding. Expenditure information at the level of site service delivery is included, where appropriate.

Foreword

Despite South Africa's ongoing challenges, the 2025 Budget marks a pivotal step towards achieving a balanced and equitable economic future. It emphasizes economic growth through strategic infrastructure investments, while stabilising public finances and supporting vulnerable households.

The updated version of the ENE publication highlight shifts from the March proposals, though policy priorities and departmental baselines remain broadly unchanged. Expenditure is highly redistributive, with substantial allocations to the social wage, including health, education, social protection, housing, public transport, and employment programmes. Government is committed to improving spending efficiency, protecting the vulnerable, and increasing infrastructure spending to support future growth and service delivery.

Main budget non-interest expenditure increased by a net R4.5 billion in 2024/25 compared to the 2024 projection, mainly due to rollovers, troop deployment in the Democratic Republic of the Congo, debt repayment for the Gauteng Freeway Improvement Project, and extended COVID-19 social relief grants. These increases were partially offset by unspent funds, underspending, and drawdowns of the contingency reserve and provisional allocations.

Proposed medium-term revisions to main budget non-interest spending show a net increase of R74.4 billion compared to the 2024 Budget. This includes spending additions partially offset by reductions in provisional allocations and a drawdown of the contingency reserve. Relative to the March 2025 Budget, medium-term revisions are R67.6 billion lower due to reversed provisional allocations in line with the revised fiscal and revenue position.

Accordingly, consolidated government spending is projected to increase at an average annual rate of 5.4 percent, from R2.4 trillion in 2024/25 to R2.81 trillion in 2027/28. Notably, 61 percent of total non-interest spending over the three-year period is allocated to supporting the social wage. Public employment programmes will see an increase of R4.5 billion in 2025/26. The 2025 Budget also adds R33.7 billion for public infrastructure projects the three-year period.

No new reductions are proposed over the medium term, but the budget addresses spending pressures through additional allocations amounting to R180.1 billion. This includes provisional allocations of R41.3 billion for frontline service delivery departments.

As the 2025 Budget accommodates the costs of the first three-year public service wage agreement since 2018, additional allocations were required for employee compensation. The government aims to implement the early retirement incentive announced in the 2024 Medium-term Budget Policy Statement to rationalise and rejuvenate the public service. This initiative is expected to motivate 15 000 public service employees to apply for early retirement in 2025/26 and 2026/27, with R5.5 billion allocated to support the programme.

This budget lays the foundation for sustainable growth by addressing immediate spending pressures while prioritising investments in infrastructure and providing social support. It strikes a balance between expenditure and incremental revenue adjustments to stabilise the economy while providing essential social assistance to those in need.



Dr Duncan Pieterse
Director-General: National Treasury

Contents

Introduction.....	i
8 National Treasury	93
19 Social Development	373
23 Defence	445

The numbering is consistent with the actual ENE publication

Introduction

The Minister of Finance is required by section 27(1) of the Public Finance Management Act (1999) to table the national budget in Parliament each year. The authorisation to spend funds allocated in the budget is sought through the tabling of the Appropriation Bill, which sets out the proposed amounts to be appropriated from the National Revenue Fund for the first year of the medium-term expenditure framework (MTEF) period, also referred to in this publication as the medium term, the next 3 years or the period ahead. The Appropriation Bill is divided into segments called votes, which represent the allocations to national government departments, including government components, by programme and main economic classification¹ for the first year of the MTEF period (2025/26).

The Estimates of National Expenditure (ENE) is tabled in Parliament with the Appropriation Bill. It provides detailed and transparent information based on the allocations set out in the bill, as well as government's proposed spending plans and resource allocations for the full MTEF period (2025/26 to 2027/28). Medium-term estimates are aimed at improving budget formulation by encouraging the development of spending plans based on existing resources and by promoting fiscal discipline. Explanations are provided for how institutions intend to use their allocations over the medium term to achieve their goals and priorities, which should be aligned with broader national development plans. Information on how government institutions have spent their budgets in the previous 3 financial years is also included.

The tables presented in the ENE show performance indicators and targets, departmental receipts and detailed expenditure trends and estimates by programme, subprogramme and economic classification for all votes including government components and public entities. Brief explanatory narratives set out the purposes of votes and their programmes, as well as their mandates, programme-level objectives and descriptions of subprogrammes. Detailed overviews of votes' expected expenditure (and revenue for public entities), over the MTEF period are also included.

All data tables published in the ENE, as well as additional tables containing information on provincial and municipal conditional grants, public-private partnerships, infrastructure spending and information at the level of site service delivery, where applicable, are available on National Treasury's website and the Vulekamali online portal.

National macro organisation of government

As the 7th administration took office after the 2024 national and provincial elections, government was reorganised to enhance its efforts towards fulfilling the vision of a developmental state. Broadly, this entailed rationalising some national departments, the shifting of functions across departments and the abolishment of the Department of Public Enterprises. Reforms brought on by the national macro organisation of government are aimed at integrating functions, enhancing synergy among ministerial portfolios and maintaining accountability in line with the new government's objectives. Departments affected by these reforms have included details of these changes in their chapters.

¹ Allocations are made by economic classification. The main classifications are: current payments (payments made for operational requirements such as compensation of employees and goods and services); transfers and subsidies; payments for capital assets (assets that can be used for more than 1 year); and payments for financial assets (loans or equity investments in public corporations).

Budgeting by function

Budget discussions take place within function groups, which comprise various institutions across the 3 spheres of government, grouped according to the objectives or activities they are mandated to perform. There are 7 functions across programmes and subprogrammes within departments, depending on their assigned tasks. They are: social development, learning and culture, health, peace and security, general public services, community development and economic development. These functions are strategically grouped to facilitate subject-specific discussions that target service delivery requirements and policy priorities.

For example, the Department of Cooperative Governance falls under 3 function groups. The department's *Community Work Programme* programme is categorised under the economic development function group; the *National Disaster Management Centre* programme, the local government equitable share and the local and provincial conditional grants are categorised under community development; and the department's other programmes and subprogrammes are categorised under general public services. Section 7 of the MTEF technical guidelines², which were issued to institutions at the start of the budget determination process, provides a composition of function groups in terms of technical groups (function sub-groups), as well as departments and institutions.

A budget that supports growth-enhancing reforms

Global uncertainty and volatility, including the threat of intensifying trade tensions, policy uncertainty, and tariffs impacting trade flows, along with the diminishing influence of cyclical drivers supporting goods trade, could limit growth across regions. As a result, the International Monetary Fund projects a decline in global growth for 2025 and 2026. Domestically, over the period ahead, GDP growth is expected to be affected by persistent logistics constraints, heightened political uncertainty, high borrowing costs and global headwinds. Rapid and effective implementation of reforms will be key to accelerating growth and employment.

Economic growth is essential to improving overall living standards and attracting investment that promotes sustainable development. During the tabling of the 2024 Medium-term Budget Policy Statement, government set out a pro-growth agenda anchored by 4 priorities: maintaining macroeconomic stability, implementing structural reforms, building state capability and supporting public infrastructure investment to enhance growth. This is aimed at addressing economic and fiscal challenges, including curbing government's debt-service costs. It is expected that government debt will stabilise in 2025/26 while the primary budget surplus continues to grow.

The 2025 Budget does not propose new reductions to baselines, but redirects resources to areas that strengthen economic growth, create jobs and support sustainable development. It strives to allocate resources efficiently while protecting vital frontline services and strengthening the welfare of vulnerable citizens through protecting the social wage. This budget balances the national imperatives of stimulating economic growth and maintaining fiscal sustainability. The implementation of a 3-year 2025 public sector wage agreement contributes to certainty in public finances. Strategic interventions are also made to measures that enhance growth, including for large infrastructure projects in sectors such as water and rail transportation.

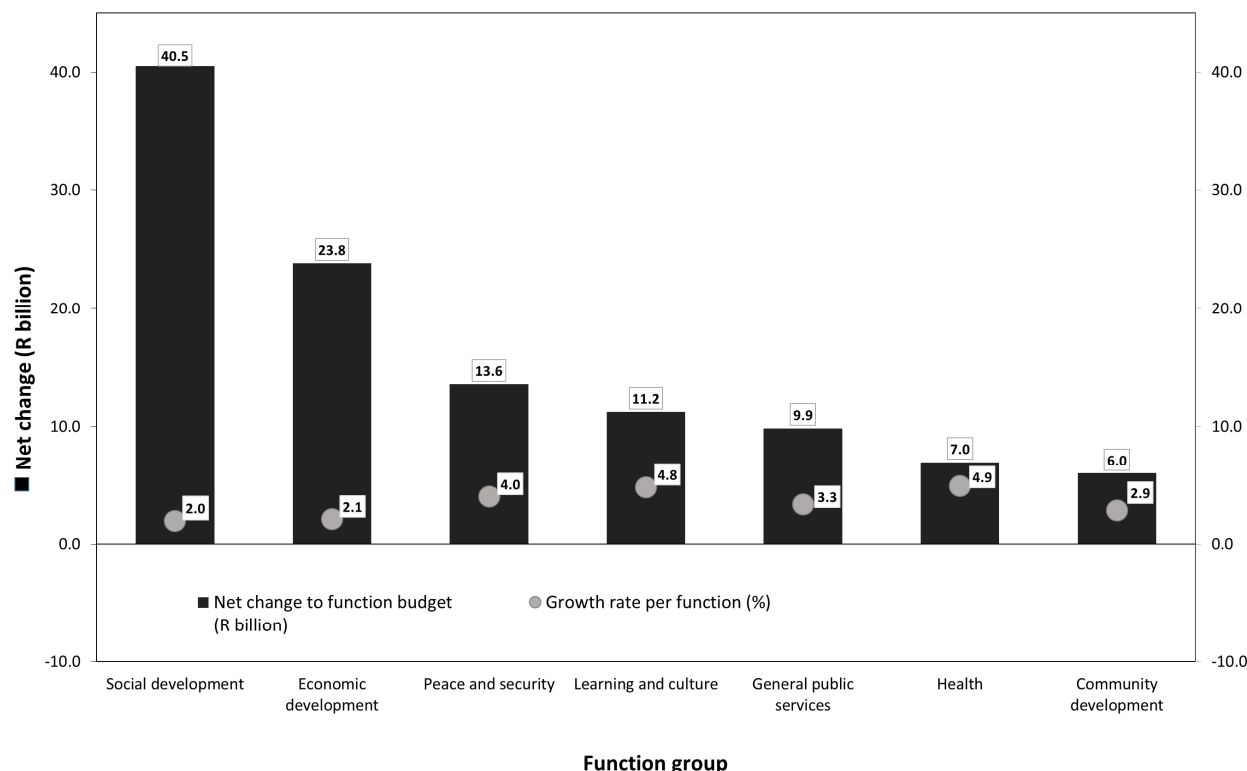
Budget proposals forwarded by institutions were examined within function groups. This led to the presentation of recommendations to the technical committee on the budget, which is constituted by the directors-general of departments from various government clusters. The committee considered the trade-offs and priorities for government as a whole and forwarded its recommendations to the Ministers' Committee on the Budget for endorsement.

² The MTEF technical guidelines are available on National Treasury's website in the publications section.

Composition of changes to government spending by function

Consolidated expenditure³ amounts to a projected R8.1 trillion over the MTEF period (R2.6 trillion in 2025/26, R2.7 trillion in 2026/27 and R2.8 trillion in 2027/28). It is expected to grow by 1.2 per cent in real terms over the MTEF period. Main budget expenditure is set to increase from R2.1 trillion in 2024/25 to R2.5 trillion in 2027/28, at an average annual rate of 1.2 per cent in real terms. The effects on main budget spending per function group arising from the 2025 Budget are shown in Figure 1.1 alongside spending growth rates.

Figure 1.1 Net changes and annual growth rates in allocations to function groups (2025/26 to 2027/28)



The changes are summarised below:

- Social development:** The R40.5 billion net increase is mainly attributed to the extension of social relief of distress related to the COVID-19 pandemic by one more year, resulting in an increase of R34.9 billion in 2025/26. An additional R300 million is allocated to administer these funds in 2025/26. Social assistance grants receive an above inflation increase in 2025/26, as well as technical adjustments effected between two grants in the second and third year of the MTEF. As such, the *old age grant* increases by R4 billion, and the *disability grant* decreases by R2.8 billion. The National Youth Development Agency receives R549.8 million in 2025/26 for the public employment programme. Transfers for the provincial equitable share in this function increase by a cumulative R395.4 million over the medium term.
- Economic development:** The R23.8 billion net increase for this function is mainly the result of increases over the MTEF period of R16.6 billion on the transfer to the South African National Roads Agency for debt repayment and the maintenance backlog for the Gauteng freeway improvement project. The Water Trading Entity receives R3.2 billion for the second phase of the Olifants management model programme. The Industrial Development Corporation is allocated R1.3 billion in 2025/26 for the Social Employment Fund.
- Peace and security:** The R13.6 billion net increase relates to increases of R6 billion to goods and services budgets and R3.1 billion to compensation of employees, mostly for the 2025/26 carry-through costs related

³ Consolidated expenditure comprises main budget expenditure and expenditure financed from revenue raised by government entities, provinces and social security funds. Consolidated government spending forms the basis for discussion in the Budget Review. Main budget-level expenditure refers to expenditure financed through revenue collected by national government, which is deposited into the National Revenue Fund. This forms the basis for discussion in the ENE.

to the deployment of South African National Defence Force troops in the Democratic Republic of the Congo for one more year, as troops are withdrawn in a phased manner and the implementation of the 2025 public sector wage agreement. The Border Management Authority receives R909 million for infrastructure-related projects for ports of entry and the borderline, and the Electoral Commission is allocated R885 million in 2026/27 for the 2026 local government elections. The newly established Information Regulator receives R424.2 million over the medium term as a transfer.

- **Learning and culture:** The net increase of R11.2 billion over the MTEF period is mainly due to an increase of R8 billion in the provincial equitable share, mostly for the implementation of the 2025 public sector wage agreement, and R1.2 billion in 2025/26 for the teacher assistants programme. The *education infrastructure grant* receives R5.3 billion, while allocations to the indirect component of the *school infrastructure backlogs grant* is reduced by R3.5 billion as it is phased out and incorporated into the *education infrastructure grant*. The *TVET infrastructure and efficiency grant* increases by R218.2 million in 2026/27 and R678.2 million in 2027/28. Transfers to sector education and training authorities over the period ahead are reduced by R2.4 billion and transfers to the National Skills Fund are reduced by R591.1 million.
- **General public services:** The net increase of R9.9 billion, excluding adjustments for debt-service costs, is primarily attributed to a R7.5 billion boost in transfers to the South African Revenue Service for modernising operations and improving taxpayer services. Additionally, R476.9 million is allocated to the provincial equitable share to support the implementation of the 2025 public sector wage agreement.
- **Health:** The R7 billion net increase is mainly due to an increase of R4.6 billion in the provincial equitable share, mostly for the implementation of the 2025 public sector wage agreement. The *national health insurance indirect grant* is allocated R858 million in 2025/26 and R259 million in 2026/27.
- **Community development:** The R6 billion net increase is due to a R3.7 billion increase in allocations to the *urban development financing grant* while the Passenger Rail Agency of South Africa receives R2.8 billion in 2025/26 for its rolling stock fleet renewal programme. In 2025/26, R408 million is allocated for the once-off taxi gratuity project. Allocations to the *programme and project preparation support grant* are reduced by R1.2 billion.

Baseline adjustments by function and vote

In the following tables, adjustments to main budget non-interest expenditure over the MTEF period are presented by function and for each vote within the function. The estimated function split of the changes in the provincial equitable share⁴, where relevant, is also shown in the tables as provinces have key service delivery mandates aligned with the functions they share with national departments.

All changes are shown relative to the initial indicative allocations per function for the MTEF period, which originate from the previous year's baselines. All changes to baselines are shown in the tables to account comprehensively for budget increases and decreases and function shifts, including those related to the national macro organisation of government process and other allocation decisions taken during the 2025 budgeting process. Budget amendments have been made through the addition, reduction and/or realignment of baseline funds.

⁴ An aggregate amount is allocated from the National Revenue Fund for the provincial equitable share. These funds are then allocated to specific function areas through separate provincial budgetary processes and legislative approval. The details of the allocation of funds by each of the provinces per function are not known with certainty at the time of tabling the national budget.

Social development

This function supports poverty reduction through social grants and welfare services, providing risk benefits through social insurance; development initiatives, empowerment programmes and gender equality initiatives; and advocacy for children, women, young people, the elderly and people with disabilities. It is allocated R326.3 billion in 2025/26, R302.7 billion in 2026/27 and R316.9 billion in 2027/28. The net increase in the function's baseline is R40.5 billion (4.5 per cent), from R905.4 billion in the 2024 MTEF period to R945.9 billion in the 2025 MTEF period.

Table 1.1 Social development

Function ⁱ by vote	2025/26	2026/27	2027/28 ⁱⁱ	MTEF total
R million				
2024 MTEF function baselineⁱⁱⁱ	288 376.2	301 698.4	315 329.7	905 404.3
2025 MTEF function baselineⁱⁱⁱ	326 337.9	302 686.8	316 874.6	945 899.2
Annual growth rate (percentage)	8.4%	-7.2%	4.7%	2.0%
Net change from the 2024 baseline (percentage)	13.2%	0.3%	0.5%	4.5%
Social Development	36 648.0	-120.2	-125.6	36 402.3
COVID 19 social relief of distress	34 869.2	–	–	34 869.2
Social assistance grants: Old age	1 680.6	1 000.0	1 300.0	3 980.6
South African Social Security Agency: Administration of social relief of distress	300.0	–	–	300.0
Social assistance grants: Grant-in-aid	297.9	–	–	297.9
Social assistance grants: Care dependency	225.0	–	–	225.0
Compensation of employees	15.2	25.3	33.4	73.9
South African Social Security Agency: Fraud investigations	-2.0	-5.0	-5.0	-12.0
Goods and services	-8.2	-15.1	-22.9	-46.2
Social assistance grants: Child support	80.0	-125.4	-131.0	-176.4
Social assistance grants: Foster care	7.4	–	-300.0	-292.6
Social assistance grants: Disability	-817.0	-1 000.0	-1 000.0	-2 817.0
National Treasury	737.4	1 086.4	1 647.3	3 471.1
Direct charge: Post-retirement medical scheme	569.6	939.9	1 513.5	3 023.0
Provincial equitable share: Compensation of employees	123.1	133.0	139.3	395.4
Direct charge: Injury on duty	122.6	113.0	102.5	338.1
Direct charge: Other benefits	8.6	4.8	3.1	16.5
Direct charge: Foreign governments and international organisations: United Kingdom tax	–	-0.1	-0.1	-0.2
Direct charge: Other benefits: Ex-service personnel	-1.1	-1.4	-1.4	-3.9
Direct charge: Pension benefits: President of South Africa	-3.4	-3.6	-3.7	-10.8
Direct charge: South African citizen force	-21.7	-21.8	-31.8	-75.3
Direct charge: Special pensions	-25.4	-39.9	-34.8	-100.1
Direct charge: Political Office Bearers Pension Fund	-34.9	-37.5	-39.2	-111.5
Women, Youth and Persons with Disabilities	576.3	22.1	23.1	621.5
National Youth Development Agency	549.8	–	–	549.8
Goods and services	15.8	20.9	21.8	58.5
Goods and services: G20 presidency	5.3	–	–	5.3
Machinery and equipment	4.2	–	–	4.2
Compensation of employees	1.2	1.2	1.3	3.7
Net change to function baseline	37 961.7	988.3	1 544.9	40 494.9

- The estimate of the provincial equitable share that is allocated to this function is included. This amount is determined by provincial budgetary and legislative processes and is subject to change.
- Modifications made to the 2027/28 function indicative baseline throughout the 2025 Budget process are shown. The first estimates for 2027/28 are shown in italics. The fiscal framework shown in the Budget Review depicts the budget baseline as it stands at the end of the process.
- This table shows only the allocation of revenue from the National Revenue Fund for the function group. This differs from the presentation of the consolidated function group baseline shown in the Budget Review, which includes revenue generated through other sources.

Learning and culture

This function comprises basic and higher education, and sport, arts and culture. It is allocated R477.5 billion in 2025/26, R499.5 billion in 2026/27 and R522.1 billion in 2027/28. The net increase in the function's baseline is R11.2 billion (0.8 per cent), from R1.488 trillion in the 2024 MTEF period to R1.499 trillion in the 2025 MTEF period.

Table 1.2 Learning and culture

Functionⁱ by vote	2025/26	2026/27	2027/28ⁱⁱ	MTEF total
R million				
2024 MTEF function baselineⁱⁱⁱ	472 350.1	496 040.3	519 503.9	1 487 894.3
2025 MTEF function baselineⁱⁱⁱ	477 477.1	499 543.1	522 110.2	1 499 130.5
Annual growth rate (percentage)	5.3%	4.6%	4.5%	4.8%
Net change from the 2024 baseline (percentage)	1.1%	0.7%	0.5%	0.8%
Basic Education	1 474.6	1 267.3	18.2	2 760.1
Education infrastructure grant	1 051.5	2 474.7	1 739.3	5 265.5
Goods and services	203.8	138.7	149.3	491.8
Basic education schools employment initiative:				
Teacher assistants: Goods and services	410.0	–	–	410.0
Early childhood development grant	0.3	100.3	110.3	210.9
Compensation of employees	0.5	13.5	14.1	28.2
National school nutrition programme grant	4.5	4.8	5.0	14.3
Learners with profound intellectual disabilities grant	1.7	1.9	1.9	5.5
HIV and AIDS (life skills education) grant	0.8	0.9	0.9	2.7
Maths, science and technology grant	0.1	0.1	0.1	0.4
Machinery and equipment	-5.1	-1.1	3.2	-3.1
Buildings and other fixed structures	-3.0	-2.0	-3.0	-8.0
School infrastructure backlogs grant:				
Compensation of employees	5.1	-7.6	-7.9	-10.4
Interest and rent on land	-0.6	-4.4	-8.5	-13.5
National Student Financial Aid Scheme	-40.0	-40.0	-40.0	-120.0
School infrastructure backlogs grant: Goods and services	-105.0	-339.4	-407.0	-851.3
School infrastructure backlogs grant: Buildings	-50.0	-1 073.2	-1 539.8	-2 662.9
Higher Education and Training	-390.4	-454.6	-228.8	-1 073.8
TVET infrastructure and efficiency grant	–	218.2	678.2	896.4
Compensation of employees	188.0	200.7	210.1	598.8
University infrastructure and efficiency grant	–	87.8	272.8	360.6
Goods and services	2.1	5.5	5.5	13.1
Machinery and equipment	5.2	2.2	2.5	10.0
Software and other intangible assets	1.0	1.0	1.0	3.0
National Skills Fund	-117.3	-194.0	-279.8	-591.1
Sector education and training authorities	-469.3	-776.0	-1 119.2	-2 364.5
National Treasury	3 682.5	2 679.1	2 805.5	9 167.0
Provincial equitable share: Compensation of employees	2 492.5	2 679.1	2 805.5	7 977.0
Provincial equitable share: Non-compensation of employees	1 190.0	–	–	1 190.0

Table 1.2 Learning and culture (continued)

Functionⁱ by vote	2025/26	2026/27	2027/28ⁱⁱ	MTEF total
R million				
Sport, Arts and Culture	360.3	11.0	11.5	382.8
Community library services grant: Current	34.3	125.9	319.4	479.5
National Film and Video Foundation	230.0	–	–	230.0
National Arts Council	117.0	–	–	117.0
Compensation of employees	14.7	15.7	16.3	46.6
Goods and services	10.4	13.5	15.1	39.0
Various institutions: Mzansi golden economy (community arts development)	20.2	21.1	22.1	63.4
Various institutions: Mzansi golden economy (National Cultural Industries Skills Academy)	8.2	8.6	8.9	25.7
Buildings and other fixed structures	1.3	12.7	8.0	22.0
Saigen speech-to-text software	1.9	2.3	3.5	7.7
Various institutions: Mzansi golden economy (touring ventures)	4.0	4.1	4.4	12.5
Arts and culture industries: Local market development and promotion	2.0	2.0	2.0	6.0
Human languages technologies projects	2.2	2.0	1.0	5.2
National Youth Development Agency	1.4	1.4	1.4	4.1
Mzansi golden economy: Public art	2.3	2.5	2.6	7.4
Mass participation and sport development grant	0.9	0.9	1.0	2.7
Various institutions: Mzansi golden economy (artists in schools)	0.3	0.3	0.4	1.0
African Union Sports Council Region 5	0.1	0.1	0.1	0.3
Commonwealth Foundation	0.1	0.1	0.1	0.3
United Nations Education, Scientific and Cultural Organisation	0.0	0.0	0.0	0.1
Arts and culture industries: Local market development and promotion	-1.0	-1.0	-1.0	-3.0
Various institutions: Mzansi golden economy (artists in schools)	-1.5	-1.6	-1.6	-4.7
Mzansi golden economy: Public art	-1.2	-1.3	-1.3	-3.8
Various institutions: Mzansi golden economy (National Cultural Industries Skills Academy)	-2.4	-2.5	-2.6	-7.5
Mzansi golden economy: Art bank resources	-3.0	-3.1	-3.3	-9.4
Human languages technologies projects (Council for Scientific and Industrial Research)	-4.1	-4.3	-4.5	-12.9
Arts and culture industries: Local market development and promotion	-10.7	-9.9	-14.1	-34.6
KwaZulu-Natal Museum: Pietermaritzburg	-10.9	-11.7	-12.1	-34.7
Heritage assets	-4.1	-22.6	-15.5	-42.2
Various institutions: Mzansi golden economy (cultural events)	-23.1	-24.1	-25.2	-72.4
Community library services grant: Capital	-28.6	-119.8	-313.0	-461.3
Net change to function baseline	5 127.0	3 502.8	2 606.3	11 236.2

- The estimate of the provincial equitable share that is allocated to this function is included. This amount is determined by provincial budgetary and legislative processes and is subject to change.
- Modifications made to the 2027/28 function indicative baseline throughout the 2025 Budget process are shown. The first estimates for 2027/28 are shown in italics. The fiscal framework shown in the Budget Review depicts the budget baseline as it stands at the end of the process.
- This table shows only the allocation of revenue from the National Revenue Fund for the function group. This differs from the presentation of the consolidated function group baseline shown in the Budget Review, which includes revenue generated through other sources.

Health

This function supports the provision of equitable access to health care services, including free primary health care. It is allocated R275.5 billion in 2025/26, R288.5 billion in 2026/27 and R301.7 billion in 2027/28. The net increase in the function's baseline is R7 billion (0.8 per cent), from R858.8 billion in the 2024 MTEF period to R865.8 billion in the 2025 MTEF period.

Table 1.3 Health

Functionⁱ by vote	2025/26	2026/27	2027/28ⁱⁱ	MTEF total
R million				
2024 MTEF function baselineⁱⁱⁱ	272 929.1	286 409.4	<i>299 494.5</i>	<i>858 833.1</i>
2025 MTEF function baselineⁱⁱⁱ	275 530.6	288 531.4	301 740.7	865 802.6
Annual growth rate (percentage)	5.5%	4.7%	4.6%	4.9%
Net change from the 2024 baseline (percentage)	1.0%	0.7%	<i>0.7%</i>	<i>0.8%</i>
Defence (military health support programme)	43.1	45.2	47.5	135.8
Compensation of employees	42.0	44.0	38.1	124.1
Goods and services	11.2	9.3	17.6	38.1
Machinery and equipment	-1.3	-0.1	1.5	0.1
Software and other intangible assets	0.0	0.0	0.0	-0.1
St John Ambulance Brigade	-0.4	-0.4	-0.4	-1.2
Employee social benefits	-8.5	-7.6	-9.2	-25.3
Health	1 110.9	530.2	579.0	2 220.1
National health insurance indirect grant: Buildings and other fixed structures	858.0	259.0	0.0	1 117.0
Health facility revitalisation grant	3.0	3.3	298.4	304.7
District health programmes grant: Comprehensive HIV/AIDS component	84.2	90.3	94.6	269.1
National tertiary services grant	75.6	81.1	85.0	241.7
Human resources and training grant	52.2	56.0	58.6	166.9
District health programmes grant: District health component	26.8	28.7	30.1	85.5
Compensation of employees	10.2	10.8	11.3	32.2
National health insurance indirect grant: Health systems component (central chronic medicines dispensing and distribution)	6.5	7.6	8.6	22.7
National health insurance grant	4.5	4.8	5.0	14.3
National health insurance indirect grant: Compensation of employees	0.0	0.0	0.0	0.1
Goods and services	-10.2	-11.4	-12.6	-34.2
National Treasury	1 447.5	1 546.6	1 619.6	4 613.7
Provincial equitable share: Compensation of employees	1447.5	1546.6	1619.6	4 613.7
Net change to function baseline	2 601.4	2 122.0	2 246.1	6 969.6

- The estimate of the provincial equitable share that is allocated to this function is included. This amount is determined by provincial budgetary and legislative processes and is subject to change.
- Modifications made to the 2027/28 function indicative baseline throughout the 2025 Budget process are shown. The first estimates for 2027/28 are shown in italics. The fiscal framework shown in the Budget Review depicts the budget baseline as it stands at the end of the process.
- This table shows only the allocation of revenue from the National Revenue Fund for the function group. This differs from the presentation of the consolidated function group baseline shown in the Budget Review, which includes revenue generated through other sources.

Peace and security

This function receives funding over the medium term to promote safer communities, boost business confidence, manage borders effectively, support development and enhance the criminal justice system. It is allocated R258.2 billion in 2025/26, R268.1 billion in 2026/27 and R278.8 billion in 2027/28. The net increase in the function's baseline is R13.6 billion (1.7 per cent), from R791.6 billion in the 2024 MTEF period to R805.2 billion in the 2025 MTEF period.

Table 1.4 Peace and security

Functionⁱ by vote	2025/26	2026/27	2027/28ⁱⁱ	MTEF total
R million				
2024 MTEF function baselineⁱⁱⁱ	252 202.2	263 720.2	275 641.5	791 563.8
2025 MTEF function baselineⁱⁱⁱ	258 243.6	268 145.8	278 766.5	805 155.9
Annual growth rate (percentage)	4.2%	3.8%	4.0%	4.0%
Net change from the 2024 baseline (percentage)	2.4%	1.7%	1.1%	1.7%
Civilian Secretariat for the Police Service	9.2	10.3	11.3	30.8
Compensation of employees	9.1	10.2	11.2	30.5
Employee social benefits	0.1	0.1	0.1	0.2
Correctional Services	232.3	250.7	262.6	745.6
Compensation of employees	226.9	245.2	256.9	729.0
Machinery and equipment	8.7	5.6	5.6	19.9
Judicial Inspectorate for Correctional Services	0.8	0.9	0.9	2.6
Biological assets	0.7	0.7	0.8	2.2
Buildings and other fixed structures	0.1	0.0	0.0	0.1
Goods and services	-4.9	-1.7	-1.5	-8.1
Defence	3 365.1	488.4	354.3	4 207.8
Special defence account	1 441.0	377.4	344.2	2 162.6
Compensation of employees	1 008.5	416.6	349.2	1 774.2
Goods and services	875.9	138.9	20.7	1 035.5
Machinery and equipment	50.0	31.1	64.0	145.0
Safety and Security Sector Education and Training Authority	3.5	4.1	4.5	12.1
Buildings and other fixed structures	3.4	-5.7	6.4	4.1
Specialised military assets	0.2	0.5	0.5	1.2
Biological assets	0.1	0.1	0.0	0.2
Castle Control Board	0.0	0.0	-0.2	-0.2
Software and other intangible assets	0.8	-0.6	-0.5	-0.3
Communication	-0.4	-0.4	-0.4	-1.1
Employee social benefits	-17.1	-8.5	3.0	-22.6
Armaments Corporation of South Africa	-0.9	-10.2	-16.0	-27.1
Southern African Development Community Secretariat	0.0	-455.0	-421.0	-876.0
Home Affairs	321.2	1 235.4	369.5	1 926.1
Border Management Authority	280.0	306.0	323.0	909.0
Electoral Commission	0.0	885.0	0.0	885.0
Compensation of employees	41.2	44.4	46.5	132.1
Independent Police Investigative Directorate	41.1	42.2	43.0	126.3
Compensation of employees	41.1	42.2	43.0	126.3
Justice and Constitutional Development	203.3	223.3	197.5	624.2
Information Regulator	135.7	141.0	147.4	424.2
Compensation of employees	30.1	35.9	37.8	103.9
South African Human Rights Commission	5.0	8.0	10.0	23.0
Safety and Security Sector Education and Training Authority	7.1	7.4	7.8	22.3
Buildings and other fixed structures	2.5	2.7	0.8	6.0
Claims against the state	1.5	1.5	1.5	4.5
Software and other intangible assets	0.3	0.3	0.3	0.9
Employee social benefits	-1.9	-2.0	-1.5	-5.3
Machinery and equipment	-4.1	-5.7	-0.5	-10.3
Goods and services	7.1	9.1	-34.2	-18.1

Table 1.4 Peace and security (continued)

Function ⁱ by vote R million	2025/26	2026/27	2027/28 ⁱⁱ	MTEF total
Military Veterans	-58.7	-63.7	-68.6	-191.0
Compensation of employees	3.0	5.2	7.5	15.7
Goods and services	1.1	-0.9	-2.5	-2.2
Machinery and equipment	-2.8	-3.0	-3.7	-9.5
Heritage assets	-3.0	-3.4	-3.6	-10.0
Military veterans' benefits	-57.0	-61.6	-66.4	-185.0
National Treasury	146.4	154.5	164.3	465.2
Financial Intelligence Centre: Operations	38.5	38.6	42.0	119.1
Provincial equitable share: Compensation of employees	70.1	75.6	79.1	224.8
Secret Services: Operations	37.8	40.4	43.1	121.2
Office of the Chief Justice	259.5	288.6	332.7	880.8
Compensation of employees	154.8	191.3	232.0	578.1
Goods and services	116.3	124.4	143.0	383.7
Machinery and equipment	35.2	18.3	1.0	54.4
Employee social benefits	-0.8	-0.7	-0.4	-2.0
Judges' salaries	-46.0	-44.6	-42.8	-133.4
Police	1 522.0	1 795.9	1 458.4	4 776.3
Goods and services	1 532.8	1 600.0	1 508.6	4 641.4
Buildings and other fixed structures	150.0	150.0	150.0	450.0
Machinery and equipment	21.4	5.9	-0.6	26.8
Compensation of employees	-182.2	40.0	-199.7	-341.8
Net change to function baseline	6 041.4	4 425.6	3 125.0	13 592.0

- i. The estimate of the provincial equitable share that is allocated to this function is included. This amount is determined by provincial budgetary and legislative processes and is subject to change.
- ii. Modifications made to the 2027/28 function indicative baseline throughout the 2025 Budget process are shown. The first estimates for 2027/28 are shown in italics. The fiscal framework shown in the Budget Review depicts the budget baseline as it stands at the end of the process.
- iii. This table shows only the allocation of revenue from the National Revenue Fund for the function group. This differs from the presentation of the consolidated function group baseline shown in the Budget Review, which includes revenue generated through other sources.

General public services

This function aims to focus on building a capable, ethical and developmental state that delivers services to all citizens. It is allocated R74.9 billion in 2025/26, R76.4 billion in 2026/27 and R79.7 billion in 2027/28. The net increase in the function's baseline is R9.9 billion (4.5 per cent), from R221.2 billion in the 2024 MTEF period to R231 billion in the 2025 MTEF period.

Table 1.5 General public services

Function ⁱ by vote R million	2025/26	2026/27	2027/28 ⁱⁱ	MTEF total
2024 MTEF function baselineⁱⁱⁱ	71 416.5	73 228.5	<i>76 519.2</i>	<i>221 164.1</i>
2025 MTEF function baselineⁱⁱⁱ	74 858.8	76 409.3	79 749.2	231 017.2
Annual growth rate (percentage)	3.6%	2.1%	4.4%	3.3%
Net change from the 2024 baseline (percentage)	4.8%	4.3%	4.2%	4.5%
Cooperative Governance	-11.9	-12.4	-13.0	-37.2
Goods and services	100.6	105.3	109.9	315.8
Compensation of employees	38.1	40.0	41.9	120.1
Commonwealth Local Government Forum	0.4	0.4	0.5	1.3
Vehicle licences	0.1	0.1	0.1	0.2
Municipal systems improvement grant	-151.1	-158.2	-165.3	-474.6
Government Communication and Information System	51.7	2.9	3.1	57.7
Goods and services	26.5	1.1	1.0	28.5
Media Development and Diversity Agency	21.3	0.0	0.0	21.3
Compensation of employees	2.8	2.9	3.1	8.8
Machinery and equipment	1.8	-0.3	-0.2	1.3
Goods and services	-0.1	-0.1	-0.1	-0.2
Employee social benefits	-0.6	-0.7	-0.7	-2.0

Table 1.5 General public services (continued)

Function ⁱ by vote R million	2025/26	2026/27	2027/28 ⁱⁱ	MTEF total
International Relations and Cooperation	254.9	66.9	31.7	353.5
Goods and services	226.5	36.6	0.0	263.1
Compensation of employees	28.4	30.3	31.7	90.4
National School of Government	0.6	0.6	0.6	1.8
Compensation of employees	0.6	0.6	0.6	1.8
National Treasury	2 747.4	2 650.7	2 657.9	8 056.0
South African Revenue Service: Operations	1 602.1	1 887.0	1 927.1	5 416.2
South African Revenue Service: Machinery and equipment	925.9	613.0	572.9	2 111.8
Provincial equitable share: Compensation of employees	149.3	160.0	167.6	476.9
Compensation of employees	101.0	130.0	136.4	367.4
Goods and services: Deputy minister	2.8	2.9	3.1	8.7
Collaborative Africa Budget Reform Initiative	0.3	0.2	0.1	0.6
Regional Technical Assistance Centre for Southern Africa	-0.3	-0.2	-0.1	-0.6
Cooperative Banks Development Agency	-17.8	-18.9	-19.7	-56.4
Goods and services	27.0	-69.5	-86.8	-129.3
Common Monetary Area compensation	-42.8	-53.8	-42.6	-139.2
Parliament	204.2	279.0	364.1	847.3
Compensation of employees	204.2	279.0	364.1	847.3
Planning, Monitoring and Evaluation	38.8	32.7	34.3	105.8
Compensation of employees	20.1	21.1	22.0	63.2
Goods and services	20.7	13.9	14.6	49.2
Buildings and other fixed structures	-0.1	-0.1	-0.1	-0.4
Machinery and equipment	-1.9	-2.1	-2.2	-6.2
Public Service and Administration	2.9	3.1	3.2	9.2
Compensation of employees	2.7	2.8	2.9	8.4
Centre for Public Service Innovation	0.3	0.3	0.3	0.8
Public Service Commission	2.0	2.1	2.2	6.2
Compensation of employees	2.0	2.1	2.2	6.2
Machinery and equipment	0.6	0.6	0.6	1.8
Employee social benefits	0.1	0.1	0.1	0.2
Goods and services	-0.7	-0.7	-0.7	-2.0
Public Works and Infrastructure	24.0	25.8	30.8	80.6
Goods and services	14.6	16.6	18.4	49.7
Compensation of employees	9.1	8.9	12.1	30.1
Machinery and equipment	0.2	0.3	0.2	0.8
Statistics South Africa	16.8	18.0	18.8	53.6
Compensation of employees	16.8	18.0	18.8	53.6
Machinery and equipment	3.0	2.4	2.7	8.1
Software and other intangible assets	0.5	0.5	0.4	1.4
Employee social benefits	0.0	-0.1	-0.1	-0.2
Goods and services	-3.5	-2.9	-3.0	-9.3
The Presidency	110.1	110.4	95.3	315.8
Compensation of employees	85.4	84.6	88.2	258.2
Goods and services	24.7	25.8	7.1	57.6
Traditional Affairs	0.9	0.9	1.0	2.8
Compensation of employees	0.9	0.9	1.0	2.8
Net change to function baseline	3 442.3	3 180.8	3 230.0	9 853.1

- The estimate of the provincial equitable share that is allocated to this function is included. This amount is determined by provincial budgetary and legislative processes and is subject to change.
- Modifications made to the 2027/28 function indicative baseline throughout the 2025 Budget process are shown. The first estimates for 2027/28 are shown in italics. The fiscal framework shown in the Budget Review depicts the budget baseline as it stands at the end of the process.
- This table shows only the allocation of revenue from the National Revenue Fund for the function group. This differs from the presentation of the consolidated function group baseline shown in the Budget Review, which includes revenue generated through other sources.

Community development

This function supports access to housing and basic services, affordable public transport, and spatial transformation and urban development. It focuses on improving responses to disasters and provides oversight of local government. The function is allocated R257.8 billion in 2025/26, R262.8 billion in 2026/27 and R271.9 billion in 2027/28. The net increase in its baseline is R6 billion (0.8 per cent), from R786.5 billion in the 2024 MTEF period to R792.5 billion in the 2025 MTEF period.

Table 1.6 Community development

Function ⁱ by vote R million	2025/26	2026/27	2027/28 ⁱⁱ	MTEF total
2024 MTEF function baselineⁱⁱⁱ	254 797.3	261 244.5	270 467.6	786 509.4
2025 MTEF function baselineⁱⁱⁱ	257 817.7	262 753.4	271 937.0	792 508.1
Annual growth rate (percentage)	3.2%	1.9%	3.5%	2.9%
Net change from the 2024 baseline (percentage)	1.2%	0.6%	0.5%	0.8%
Cooperative Governance	0.4	0.5	0.5	1.4
Municipal infrastructure grant: 21 identified municipalities	493.8	–	–	493.8
Integrated urban development grant	75.9	82.5	86.3	244.8
Compensation of employees	20.4	21.4	22.3	64.1
Bursaries for non-employees	2.0	2.0	2.0	6.0
Goods and services	-22.0	-22.9	-23.9	-68.8
Municipal infrastructure grant	-569.7	-82.5	-86.3	-738.6
Human Settlements	5.0	5.3	5.6	15.9
Habitat Foundation	20.0	20.0	20.0	60.0
Compensation of employees	3.9	4.2	4.4	12.5
Human settlements development grant	0.9	0.9	1.0	2.8
Informal settlements upgrading partnership grant:				
Provinces	0.2	0.2	0.2	0.6
Goods and services	-20.0	-20.0	-20.0	-60.0
National Treasury	608.2	796.8	749.0	2 154.0
Urban development financing grant	1 023.6	1 365.4	1 343.1	3 732.2
Neighbourhood development partnership grant	-126.9	-269.7	-281.9	-678.5
Provincial equitable share: Compensation of employees	102.2	109.8	115.0	327.0
Programme and project preparation support grant	-390.8	-408.7	-427.2	-1 226.6
Transport	2 366.0	436.1	671.6	3 473.6
Passenger Rail Agency of South Africa: Rolling stock fleet renewal programme	2 800.0	–	–	2 800.0
Once-off taxi gratuity	408.0	–	–	408.0
Public transport network grant	-843.0	425.0	660.0	242.0
Compensation of employees	4.6	4.8	5.0	14.4
Goods and services	-3.6	6.2	6.5	9.0
Other machinery and equipment	0.0	0.0	0.1	0.1
Water and Sanitation	40.8	270.3	42.7	353.8
Regional bulk infrastructure grant	–	225.0	–	225.0
Compensation of employees	59.4	62.2	64.9	186.5
Various institutions: 2020 vision for water education programme	-0.2	-0.2	-0.2	-0.5
Machinery and equipment	0.1	-0.6	-0.5	-1.1
Employee social benefits	-0.9	-0.9	-1.0	-2.7
Goods and services	-17.6	-15.2	-20.5	-53.4
Net change to function baseline	3 020.4	1 508.9	1 469.3	5 998.7

- The estimate of the provincial equitable share that is allocated to this function is included. This amount is determined by provincial budgetary and legislative processes and is subject to change.
- Modifications made to the 2027/28 function indicative baseline throughout the 2025 Budget process are shown. The first estimates for 2027/28 are shown in *italics*. The fiscal framework shown in the Budget Review depicts the budget baseline as it stands at the end of the process.
- This table shows only the allocation of revenue from the National Revenue Fund for the function group. This differs from the presentation of the consolidated function group baseline shown in the Budget Review, which includes revenue generated through other sources.

Economic development

This function promotes faster and sustained inclusive economic growth to address unemployment, poverty and inequality. It is allocated R190.4 billion in 2025/26, R191.7 billion in 2026/27 and R193.5 billion in 2027/28. The net increase in the function's baseline is R23.8 billion (4.3 per cent), from R551.8 billion in the 2024 MTEF period to R575.6 billion in the 2025 MTEF period.

Table 1.7 Economic development

Functionⁱ by vote R million	2025/26	2026/27	2027/28ⁱⁱ	MTEF total
2024 MTEF function baselineⁱⁱⁱ	180 174.6	182 761.2	188 825.2	551 761
2025 MTEF function baselineⁱⁱⁱ	190 406.8	191 685.6	193 507.7	575 600
Annual growth rate (percentage)	4.7%	0.7%	1.0%	2.1%
Net change from the 2024 baseline (percentage)	5.7%	4.9%	2.5%	4.3%
Agriculture	47.4	48.6	60.1	156.1
Comprehensive agricultural support programme grant:				
Extension recovery planning services	102.3	102.5	102.6	307.4
Land and Agricultural Development Bank of South Africa	102.0	99.0	99.0	300.0
Compensation of employees	14.5	15.5	16.9	46.9
Comprehensive agricultural support programme grant:				
Upgrading of provincial agricultural colleges	0.1	0.1	0.1	0.3
Comprehensive agricultural support programme grant:				
Infrastructure	-171.5	-168.5	-158.5	-498.5
Communications and Digital Technologies	104.8	2.9	3.0	110.7
Independent Communications Authority of South Africa	102.0	–	–	102.0
Compensation of employees	2.8	2.9	3.0	8.7
Cooperative Governance	15.3	16.0	16.8	48.0
Compensation of employees	15.3	16.0	16.8	48.0
Employment and Labour	376.1	27.7	29.1	433.0
Government Technical Advisory Centre: National pathway network management (public employment programme)	250.0	–	–	250.0
Compensation of employees	66.1	27.7	29.1	123.0
Industrial Development Corporation	45.0	–	–	45.0
Goods and services	22.1	0.6	0.6	23.2
African Regional Labour Administration Centre	0.3	0.3	0.3	0.8
Machinery and equipment	-3.1	-0.6	-0.6	-4.2
International Labour Organisation	-4.3	-0.3	-0.3	-4.8
Forestry, Fisheries and the Environment	157.8	156.5	163.8	478.1
Goods and services	210.5	197.8	203.8	612.2
Compensation of employees	55.8	58.9	61.8	176.4
Marine Living Resources Fund	9.0	9.3	9.7	27.9
Interest and rent on land	5.3	8.1	9.1	22.5
Software and other intangible assets	-0.8	1.9	1.5	2.6
Vehicle licences	0.0	0.0	0.0	0.0
Employee social benefits	-0.5	-0.5	-0.5	-1.6
Convention on the Conservation of Antarctic Marine Living Resources	-1.0	-0.5	-0.3	-1.8
Machinery and equipment	-30.4	-28.5	-29.2	-88.1
Buildings and other fixed structures	-90.1	-90.0	-92.0	-272.1
Land Reform and Rural Development	-5.2	-3.5	-13.0	-21.7
Compensation of employees	24.8	26.5	27.0	78.3
Goods and services	-30.0	-30.0	-40.0	-100.0
Mineral and Petroleum Resources	8.0	8.6	9.0	25.5
Compensation of employees	8.0	8.6	9.0	25.5
National Treasury	149.3	160.2	167.8	477.4
Goods and services	15.0	14.4	13.2	42.6
Various institutions: Employment Creation Facilitation Fund	-15.0	-14.4	-13.2	-42.6
Provincial equitable share: Compensation of employees	149.3	160.2	167.8	477.4

Table 1.7 Economic development (continued)

Functionⁱ by vote				
R million	2025/26	2026/27	2027/28ⁱⁱ	MTEF total
Public Works and Infrastructure	-305.6	-333.3	-355.3	-994.2
Expanded public works programme integrated grant for provinces	311.6	325.9	340.6	978.1
Compensation of employees	4.8	4.4	1.0	10.2
Commonwealth War Graves Commission	3.0	3.0	3.0	9.0
Construction Education and Training Authority	-0.0	-0.0	-0.0	-0.1
Goods and services	-26.1	-27.3	-28.5	-82.0
Property Management Trading Entity	-289.1	-315.5	-333.0	-937.6
Social sector expanded public works programme incentive grant for provinces	-309.6	-323.8	-338.5	-971.9
Science and Innovation	-25.4	-26.5	-27.7	-79.6
Various institutions: Innovation projects research	50.0	50.0	–	100.0
Goods and services	-8.3	-8.7	-9.1	-26.0
Compensation of employees	-17.1	-17.8	-18.6	-53.5
Technology Innovation Agency	-50.0	-50.0	–	-100.0
Small Business Development	373.8	388.2	405.7	1 167.7
Small Enterprise Development Finance Agency	1 846.2	1 951.0	2 039.4	5 836.6
Various institutions: Product markets	245.0	247.9	259.0	751.9
Assets assist programme	219.3	217.3	227.1	663.7
Small Enterprise Development Agency: Cooperatives development support programme	61.4	63.9	66.8	192.1
Goods and services	45.2	47.2	49.4	141.8
Compensation of employees	2.2	2.3	2.4	7.0
Machinery and equipment	0.5	0.5	0.4	1.4
Various institutions: Craft customised sector programme	-0.4	-0.4	-0.4	-1.2
Small Enterprise Development Agency: Capacity-building programme	-17.8	-18.6	-19.4	-55.8
Small Enterprise Development Agency: Technology programme	-175.2	-183.2	-191.5	-549.9
Small Enterprise Finance Agency: Blended finance	-311.6	-325.8	-340.6	-978.0
Small Enterprise Finance Agency: Township and Rural Entrepreneurship Fund	-380.7	-421.4	-440.5	-1 242.6
Small Enterprise Development Agency	-1 160.4	-1 192.5	-1 246.5	-3 599.4
Tourism	-67.8	-71.1	-74.3	-213.1
Buildings and other fixed structures	104.7	–	–	104.7
Compensation of employees	3.7	4.0	4.1	11.8
Goods and services	-176.2	-75.0	-78.4	-329.6
Trade, Industry and Competition	1 048.0	-252.1	-263.5	532.3
Industrial Development Corporation: Social Employment Fund	1 292.0	–	–	1 292.0
Compensation of employees	9.8	10.3	10.8	30.9
Proudly South African campaign	5.0	5.0	5.0	15.0
Machinery and equipment	2.3	2.7	2.9	7.9
Industrial Development Corporation: Regional industrial development	2.0	2.0	2.0	6.0
Various institutions: Industrial development zones – other	-2.0	-2.0	-2.0	-6.0
Software and other intangible assets	-2.3	-2.7	-2.9	-7.9
Council for Scientific and Industrial Research: National Cleaner Production Centre	-5.0	-5.0	-5.0	-15.0
Small Enterprise Finance Agency	-253.8	-262.4	-274.3	-790.5

Table 1.7 Economic development (continued)

Functionⁱ by vote	2025/26	2026/27	2027/28ⁱⁱ	MTEF total
R million				
Transport	6 471.5	7 384.2	3 465.4	17 321.1
South African National Roads Agency: Gauteng freeway improvement project	8 680.6	4 639.3	3 313.8	16 633.7
Transnet	529.0	2 688.0	92.0	3 309.0
Goods and services	58.4	51.7	52.7	162.8
Compensation of employees	34.0	35.6	37.3	106.9
Machinery and equipment	0.8	0.9	0.9	2.7
Provincial roads maintenance grant: Roads maintenance component	-31.3	-31.3	-31.3	-94.0
South African National Roads Agency: Non-toll network	-2 800.0	–	–	-2 800.0
Water and Sanitation	1 478.0	974.8	678.2	3 131.0
Water Trading Entity	1 500.0	1 000.0	700.0	3 200.0
Software and other intangible assets	42.1	45.5	13.3	100.9
Bursaries for non-employees	–	–	0.1	0.1
Employee social benefits	-0.1	0.0	-0.0	-0.0
Machinery and equipment	-5.7	-5.8	-1.0	-12.6
Goods and services	-17.8	-22.8	9.8	-30.7
Compensation of employees	-40.6	-42.2	-43.9	-126.7
Electricity and energy	406.1	443.3	417.4	1 266.8
South African Nuclear Energy Corporation: Multipurpose reactor project	403.0	440.0	414.0	1 257.0
Compensation of employees	3.1	3.3	3.4	9.8
Net change to function baseline	10 232.2	8 924.4	4 682.5	23 839.1

- The estimate of the provincial equitable share that is allocated to this function is included. This amount is determined by provincial budgetary and legislative processes and is subject to change.
- Modifications made to the 2027/28 function indicative baseline throughout the 2025 Budget process are shown. The first estimates for 2027/28 are shown in italics. The fiscal framework shown in the Budget Review depicts the budget baseline as it stands at the end of the process.
- This table shows only the allocation of revenue from the National Revenue Fund for the function group. This differs from the presentation of the consolidated function group baseline shown in the Budget Review, which includes revenue generated through other sources.

Provisional allocations

A net amount of R141.8 billion over the next 3 years is provisionally allocated but not appropriated and will be confirmed for spending once certain requirements have been met. The details of these provisional allocations will be finalised either during the 2025 Adjustments Budget or the 2026 Budget and thereafter allocated to specific votes.

Table 1.8 Provisional allocations

R million	2025/26	2026/27	2027/28	Total
Provisional allocations not appropriated	18 712	60 763	61 875	141 350
Infrastructure Fund not appropriated	–	–	425	425
Total	18 712	60 763	62 300	141 774

An additional R5 billion in 2025/26, R5.5 billion in 2026/27 and R11.1 billion in 2027/28 is set aside as a contingency reserve but not allocated in advance. This is to accommodate changes in the economic environment and meet unforeseeable spending pressures.

Overview of expenditure for the MTEF period

The table below shows medium-term expenditure projections in 3 classification categories: consolidated government expenditure, main budget non-interest expenditure and the expenditure ceiling⁵.

Table 1.9 Expenditure for the MTEF period

R million	2025/26	2026/27	2027/28	Total	Average real growth (%)
Consolidated government expenditure	2 578 682	2 674 547	2 807 495	8 060 724	1.2%
<i>of which</i>					
Debt-service costs	426 346	447 015	477 513	1 350 874	
Contingency reserve	5 000	5 500	11 127	21 627	
Main budget non-interest expenditure	1 884 384	1 956 019	2 038 112	5 878 515	0.8%
<i>of which</i>					
National government	916 056	906 216	940 078	2 762 351	
Provincial government	767 791	798 427	833 804	2 400 022	
Local government	176 825	185 112	190 804	552 741	
Provisional allocations not appropriated, including the Infrastructure Fund	18 712	60 763	62 300	141 774	
Contingency reserve	5 000	5 500	11 127	21 627	
Expenditure ceiling	1 858 364	1 928 193	2 008 325	5 794 882	0.8%
<i>of which</i>					
National government	890 036	878 391	910 290	2 678 718	
Provincial government	767 791	798 427	833 804	2 400 022	
Local government	176 825	185 112	190 804	552 741	
Provisional allocations not appropriated, including the Infrastructure Fund	18 712	60 763	62 300	141 774	
Contingency reserve	5 000	5 500	11 127	21 627	

The details of the allocations of main budget expenditure to votes are discussed in the individual chapters, with summaries provided in the following tables.

Summary tables

Table 1:	Main budget framework, 2021/22 to 2027/28
Table 2:	Expenditure by national vote, 2021/22 to 2027/28
Table 3:	Expenditure by economic classification, 2021/22 to 2027/28
Table 4:	Amounts to be appropriated from the National Revenue Fund for 2025/26
Table 5a:	Conditional grants to provinces, 2021/22 to 2027/28
Table 5b:	Conditional grants to municipalities, 2021/22 to 2027/28
Table 6:	Training expenditure per vote, 2021/22 to 2027/28
Table 7a:	Infrastructure expenditure per vote, 2021/22 to 2027/28
Table 7b:	Nature of infrastructure investment, 2021/22 to 2027/28
Table 8:	Personnel expenditure per vote, 2021/22 to 2027/28
Table 9:	Personnel numbers and unit cost per vote, 2023/24 to 2027/28
Table 10:	Departmental receipts per vote, 2021/22 to 2027/28

⁵ The expenditure ceiling is the maximum allowable level of expenditure to which government has committed itself. It excludes payments directly financed by dedicated revenue flows, as well as payments not subject to policy oversight.

Table 1. Main budget framework: 2021/22 to 2027/28

R million	Audited outcome			Preliminary outcome ⁴	Medium-term estimates		
	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Revenue (National Revenue Fund)							
Tax revenue (gross)	1 563 754.2	1 686 697.4	1 740 869.9	1 855 270.1	1 985 602.7	2 141 775.9	2 286 544.1
Departmental and other receipts, and repayments	46 484.7	56 200.7	62 944.0	43 088.7	37 358.1	31 791.1	31 403.2
Less: Southern African Customs Union payments ¹	45 966.2	43 683.4	79 811.0	89 874.1	73 552.1	78 197.8	88 719.7
Total revenue	1 564 272.8	1 699 214.7	1 724 002.9	1 808 484.7	1 949 408.7	2 095 369.2	2 229 227.6
<i>Percentage of GDP</i>	24.7%	25.1%	24.3%	24.4%	24.8%	25.1%	25.1%
Expenditure							
Debt-service costs	268 071.6	308 459.1	356 109.9	385 822.1	426 345.6	447 014.9	477 513.2
<i>Percentage of GDP</i>	4.2%	4.6%	5.0%	5.2%	5.4%	5.4%	5.4%
Current payments ²	259 777.1	267 036.4	271 889.2	287 234.6	302 900.2	315 097.7	328 561.1
Transfers and subsidies	1 271 277.1	1 349 450.6	1 398 541.8	1 446 295.5	1 530 921.2	1 554 633.9	1 617 097.7
Payments for capital assets ²	14 253.4	16 429.0	17 245.8	16 472.5	17 064.1	14 456.2	14 742.8
Payments for financial assets	73 900.7	67 781.6	3 132.3	8 275.9	9 786.9	5 567.6	4 284.2
Provisional allocations not appropriated	–	–	–	–	18 711.7	60 762.6	61 875.2
Infrastructure Fund not appropriated	–	–	–	–	–	–	424.9
Total	1 887 279.9	2 009 156.8	2 046 918.9	2 144 100.7	2 305 729.7	2 397 532.9	2 504 499.1
Contingency reserve	–	–	–	–	5 000.0	5 500.5	11 126.6
Total expenditure	1 887 279.9	2 009 156.8	2 046 918.9	2 144 100.7	2 310 729.7	2 403 033.4	2 515 625.6
<i>Percentage of GDP</i>	29.8%	29.7%	28.9%	28.9%	29.4%	28.8%	28.3%
Main budget balance³	-323 007.2	-309 942.1	-322 916.0	-335 615.9	-361 321.1	-307 664.2	-286 398.0
<i>Percentage of GDP</i>	-5.1%	-4.6%	-4.6%	-4.5%	-4.6%	-3.7%	-3.2%
GDP	6 325 590.0	6 763 456.0	7 092 319.0	7 406 878.5	7 872 157.0	8 351 402.7	8 890 571.6

1. Payments in terms of Southern African Customs Union agreements.

2. Excludes conditional grants to provinces and local government. These are included in transfers and subsidies.

3. A positive number reflects a surplus and a negative number reflects a deficit.

4. ENE summary tables updated to reflect preliminary outcome numbers for 2024/25. Departmental chapter tables still reflect the revised estimate numbers included in the Budget tabled on 12 March 2025.

Table 2. Expenditure by national vote: 2021/22 to 2027/28

R million		Audited Outcome			Adjusted appropriation
		2021/22	2022/23	2023/24	2024/25
1	The Presidency	518.2	542.7	662.0	629.5
2	Parliament	2 144.1	2 367.3	3 208.8	2 771.0
3	Cooperative Governance	98 443.1	110 709.1	116 800.1	125 895.9
4	Government Communication and Information System	755.0	723.9	738.4	760.8
5	Home Affairs	9 431.4	10 398.0	12 379.3	12 095.5
6	International Relations and Cooperation	6 037.0	6 707.6	7 268.3	7 081.2
7	National School of Government	207.5	220.1	218.2	218.7
8	National Treasury	56 368.5	30 761.4	27 457.0	26 316.8
9	Planning, Monitoring and Evaluation	428.6	474.2	475.9	494.0
10	Electricity and Energy	38 531.6	29 772.1	7 486.7	6 080.7
11	Public Service and Administration	457.6	515.7	507.6	539.5
12	Public Service Commission	265.8	278.9	299.3	288.5
13	Public Works and Infrastructure	8 082.2	7 910.2	8 304.0	7 612.1
14	Statistics South Africa	4 648.3	3 797.6	2 723.9	2 646.2
15	Traditional Affairs	154.7	174.5	186.8	187.3
16	Basic Education	28 414.9	29 426.7	29 961.2	32 635.4
17	Higher Education	97 415.0	109 274.7	107 713.2	112 773.5
18	Health	65 137.4	62 896.0	58 312.1	62 225.4
19	Social Development	231 865.2	241 721.9	259 300.3	278 295.9
20	Women, Youth and Persons with Disabilities	1 164.4	983.3	991.6	1 020.7
21	Civilian Secretariat for the Police Service	138.4	152.6	150.2	156.0
22	Correctional Services	25 693.6	26 429.2	27 185.2	27 758.9
23	Defence	48 792.8	58 006.9	55 861.9	55 506.6
24	Independent Police Investigative Directorate	347.9	359.0	364.1	370.6
25	Justice and Constitutional Development	19 100.3	20 356.5	20 849.8	21 650.2
26	Military Veterans	515.6	615.6	585.9	812.4
27	Office of the Chief Justice	1 156.2	1 294.9	1 339.4	1 273.8
28	Police	99 595.4	102 499.9	105 475.6	113 623.5
29	Agriculture	7 822.9	8 038.9	7 028.3	7 915.6
30	Communications and Digital Technologies	3 569.5	5 221.3	3 279.7	3 968.6
31	Employment and Labour	3 232.2	3 897.1	3 996.0	3 854.8
32	Forestry, Fisheries and the Environment	7 512.4	8 849.3	9 495.2	8 794.6
33	Human Settlements	30 959.5	32 857.5	31 226.9	33 680.4
34	Mineral and Petroleum Resources	2 165.2	2 304.3	2 512.2	2 937.1
35	Science, Technology and Innovation	8 962.0	9 120.9	10 472.1	9 441.1
36	Small Business Development	2 885.3	2 793.4	2 723.6	2 708.1
37	Sport, Arts and Culture	5 643.7	6 236.7	6 065.4	6 105.7
38	Tourism	2 537.8	2 473.7	2 372.3	2 380.9
39	Trade, Industry and Competition	11 362.4	10 539.8	10 440.6	9 395.9
40	Transport	69 066.0	103 009.6	78 014.8	86 355.4
41	Water and Sanitation	15 203.5	17 693.4	21 331.6	23 849.6
42	Land Reform and Rural Development	8 937.1	9 066.9	9 686.1	9 082.2
Total appropriation by vote		1 025 670.2	1 081 473.2	1 055 451.4	1 112 191.0
Plus:					
Direct charges against the National Revenue Fund					
	President and deputy president salaries (The Presidency)	5.7	5.9	12.4	7.7
	Members remuneration (Parliament)	501.9	538.2	542.9	713.7
	Debt-service costs (National Treasury)	268 071.6	308 459.1	356 109.9	388 854.3
	Provincial equitable share (National Treasury)	544 834.9	570 868.2	585 085.9	600 475.6
	General fuel levy sharing with metropolitan municipalities (National Treasury)	14 617.3	15 334.8	15 433.5	16 126.6
	National Revenue Fund payments (National Treasury)	2 173.4	263.3	1 093.1	2 080.2
	Auditor-General of South Africa (National Treasury)	140.0	148.6	123.1	128.6
	Section 70 of the Public Finance Management Act (1999) payment: Land and Agricultural Development Bank of South Africa (National Treasury)	—	889.1	499.9	—
	Public-sector-related pension, post-retirement medical and other benefits in terms of statutory and collective agreement obligations (National Treasury)	5 981.1	6 709.2	6 597.2	7 003.4
	Section 70 of the Public Finance Management Act (1999) payment: Denel (Defence)	3 030.9	204.7	—	—
	Skills levy and sector education and training authorities (Higher Education)	19 011.6	20 808.9	22 424.5	24 493.3
	Magistrates' salaries (Justice and Constitutional Development)	2 174.5	2 297.4	2 318.9	2 495.6
	Judges' salaries (Office of the Chief Justice)	1 063.3	1 154.6	1 218.8	1 333.2
	International Oil Pollution Compensation Fund (Transport)	3.4	1.5	7.6	13.1
Total direct charges against the National Revenue Fund		861 609.7	927 683.6	991 467.5	1 043 725.3
	Provisional allocations not appropriated	—	—	—	—
	Infrastructure Fund not appropriated	—	—	—	—
Total		1 887 279.9	2 009 156.8	2 046 918.9	2 155 916.3
	Contingency reserve	—	—	—	—
	National government projected underspending	—	—	—	-914.1
	Local government repayment to the National Revenue Fund	—	—	—	-2 000.0
Total		1 887 279.9	2 009 156.8	2 046 918.9	2 153 002.2

1. ENE summary tables updated to reflect preliminary outcome numbers for 2024/25. Departmental chapter tables still reflect the revised estimate numbers included in the Budget tabled on 12 March 2025.

Table 2. Expenditure by national vote: 2021/22 to 2027/28

Preliminary outcome ¹	Medium-term expenditure estimates				
2024/25	2025/26	2026/27	2027/28		R million
643.4	739.1	769.8	784.6	1	The Presidency
2 771.0	3 067.8	2 809.3	3 008.7	2	Parliament
124 313.4	131 129.2	136 800.3	142 986.6	3	Cooperative Governance
744.0	820.3	805.7	842.2	4	Government Communication and Information System
11 874.4	11 060.0	12 463.1	12 104.9	5	Home Affairs
7 066.7	7 090.2	7 227.6	7 516.3	6	International Relations and Cooperation
216.0	228.7	239.4	250.3	7	National School of Government
25 799.2	29 972.9	30 342.5	31 520.1	8	National Treasury
428.6	509.1	528.1	552.1	9	Planning, Monitoring and Evaluation
6 185.9	6 669.3	6 879.2	7 143.1	10	Electricity and Energy
510.8	564.7	591.9	618.7	11	Public Service and Administration
288.5	302.0	316.8	331.1	12	Public Service Commission
7 530.6	7 623.0	7 961.0	8 317.9	13	Public Works and Infrastructure
2 613.1	2 771.3	2 905.6	3 037.0	14	Statistics South Africa
181.3	195.5	204.9	214.2	15	Traditional Affairs
32 474.4	35 489.2	36 326.0	36 662.1	16	Basic Education
112 633.8	116 441.7	122 133.2	128 287.6	17	Higher Education
61 796.7	64 807.2	66 927.7	70 183.1	18	Health
275 683.8	294 055.6	269 075.5	281 243.3	19	Social Development
1 009.7	1 361.7	843.8	882.0	20	Women, Youth and Persons with Disabilities
155.5	172.2	181.0	189.8	21	Civilian Secretariat for the Police Service
28 348.4	29 222.0	30 567.4	31 950.3	22	Correctional Services
57 973.5	57 183.7	56 770.9	59 182.2	23	Defence
370.4	428.6	447.8	466.9	24	Independent Police Investigative Directorate
21 580.0	22 737.5	23 788.6	24 828.3	25	Justice and Constitutional Development
737.5	878.5	916.3	955.6	26	Military Veterans
1 511.9	1 515.1	1 609.2	1 713.3	27	Office of the Chief Justice
113 623.5	120 889.9	126 628.8	131 936.3	28	Police
7 425.7	7 609.7	7 848.8	8 212.7	29	Agriculture
2 773.8	2 545.6	2 557.1	2 672.8	30	Communications and Digital Technologies
3 794.6	4 153.1	3 983.7	4 163.9	31	Employment and Labour
8 611.7	9 080.7	9 496.4	9 925.9	32	Forestry, Fisheries and the Environment
32 853.7	34 042.8	33 317.7	33 888.1	33	Human Settlements
2 847.0	2 859.6	2 866.8	2 996.7	34	Mineral and Petroleum Resources
9 071.7	9 063.7	9 483.6	9 912.4	35	Science, Technology and Innovation
2 378.8	2 918.1	3 050.0	3 187.9	36	Small Business Development
6 071.0	6 309.9	6 234.8	6 516.8	37	Sport, Arts and Culture
2 252.1	2 434.9	2 547.8	2 663.0	38	Tourism
9 558.7	11 071.7	10 235.2	10 698.1	39	Trade, Industry and Competition
84 749.5	95 692.1	96 397.4	95 194.6	40	Transport
23 784.6	26 678.7	24 999.6	23 262.8	41	Water and Sanitation
8 159.4	9 820.6	10 336.7	10 795.1	42	Land Reform and Rural Development
1 103 398.2	1 172 207.4	1 170 417.1	1 211 799.2	Total appropriation by vote	
				Plus:	
				Direct charges against the National Revenue Fund	
6.9	8.1	8.5	8.9	President and deputy president salaries (The Presidency)	
713.7	519.1	542.7	567.4	Members remuneration (Parliament)	
385 822.1	426 345.6	447 014.9	477 513.2	Debt-service costs (National Treasury)	
600 475.6	633 166.0	660 568.5	690 243.5	Provincial equitable share (National Treasury)	
16 126.6	16 849.1	17 621.0	18 417.8	General fuel levy sharing with metropolitan municipalities (National Treasury)	
2 147.4	–	–	–	National Revenue Fund payments (National Treasury)	
128.6	134.3	140.5	146.8	Auditor-General of South Africa (National Treasury)	
–	–	–	–	Section 70 of the Public Finance Management Act (1999) payment: Land and Agricultural Development Bank of South Africa (National Treasury)	
7 299.8	7 900.7	8 585.8	9 485.6	Public-sector-related pension, post-retirement medical and other benefits in terms of statutory and collective agreement obligations (National Treasury)	
–	–	–	–	Section 70 of the Public Finance Management Act (1999) payment: Denel (Defence)	
24 137.4	26 006.0	27 811.0	29 772.8	Skills levy and sector education and training authorities (Higher Education)	
2 512.8	2 630.3	2 751.4	2 875.9	Magistrates' salaries (Justice and Constitutional Development)	
1 323.8	1 237.8	1 294.5	1 352.9	Judges' salaries (Office of the Chief Justice)	
7.8	13.7	14.3	15.0	International Oil Pollution Compensation Fund (Transport)	
1 040 702.5	1 114 810.6	1 166 353.2	1 230 399.7	Total direct charges against the National Revenue Fund	
–	18 711.7	60 762.6	61 875.2	Provisional allocations not appropriated	
–	–	–	424.9	Infrastructure Fund not appropriated	
2 144 100.7	2 305 729.7	2 397 532.9	2 504 499.1	Total	
–	5 000.0	5 500.5	11 126.6	Contingency reserve	
–	–	–	–	National government projected underspending	
–	–	–	–	Local government repayment to the National Revenue Fund	
2 144 100.7	2 310 729.7	2 403 033.4	2 515 625.6	Total	

Table 3. Expenditure by economic classification: 2021/22 to 2027/28

R million	Audited outcome			Adjusted appropriation
	2021/22	2022/23	2023/24	2024/25
Current payments				
Compensation of employees	181 592.5	188 541.2	194 812.0	205 664.6
Salaries and wages	151 380.5	157 079.8	162 065.4	168 360.4
Social contributions	30 212.1	31 461.3	32 746.6	37 304.3
Goods and services	77 837.3	78 222.8	76 781.2	84 053.8
Administrative fees	476.7	663.9	594.8	492.5
Advertising	505.4	405.9	347.4	519.1
Minor assets	593.9	414.2	362.4	805.4
Audit costs: External	655.7	712.4	661.8	786.5
Bursaries: Employees	94.3	107.1	106.6	126.7
Catering: Departmental activities	119.2	226.6	226.5	287.3
Communication	1 469.3	1 459.3	1 347.2	1 389.8
Computer services	7 833.3	6 716.7	8 593.3	10 418.9
Consultants: Business and advisory services	3 441.4	4 223.1	3 077.1	4 875.4
Infrastructure and planning services	216.3	144.5	255.8	500.1
Laboratory services	119.8	139.0	104.4	118.0
Legal services	1 335.1	1 046.9	1 314.1	1 439.3
Science and technological services	70.3	62.9	39.1	58.0
Contractors	6 300.6	7 242.6	7 023.2	7 015.7
Agency and support/outourced services	5 046.6	5 899.7	5 386.7	5 856.4
Entertainment	7.0	13.3	14.6	34.7
Fleet services (including government motor transport)	5 035.9	5 936.6	5 989.4	6 081.6
Inventory: Clothing material and accessories	534.2	645.5	449.2	627.3
Inventory: Farming supplies	1 223.2	1 068.9	680.9	1 245.3
Inventory: Food and food supplies	2 329.6	2 596.5	2 783.0	2 789.3
Inventory: Fuel, oil and gas	521.4	816.3	820.1	959.6
Inventory: Learner and teacher support material	1 266.2	1 088.9	1 264.8	1 262.5
Inventory: Materials and supplies	190.0	267.0	210.3	303.2
Inventory: Medical supplies	477.5	106.5	94.5	211.0
Inventory: Medicine	7 918.0	1 806.4	313.2	374.5
Inventory: Other supplies	409.2	403.7	412.5	958.3
Consumable supplies	1 377.8	1 461.0	1 360.7	1 257.9
Consumables: Stationery, printing and office supplies	1 304.6	1 466.2	1 609.7	2 031.3
Operating leases	10 741.6	11 738.3	11 208.7	12 015.8
Rental and hiring	37.0	148.5	80.8	61.4
Property payments	8 346.2	8 223.7	8 690.4	9 489.9
Transport provided: Departmental activity	188.9	208.1	197.5	199.4
Travel and subsistence	5 234.9	7 563.0	7 810.1	5 831.1
Training and development	739.6	889.2	632.9	1 057.8
Operating payments	1 423.9	1 802.6	2 176.5	2 050.8
Venues and facilities	252.7	508.1	541.3	522.1
Interest and rent on land	268 418.9	308 731.6	356 405.8	389 131.0
Interest (including interest on unitary payments)	268 376.7	308 687.2	356 356.1	389 081.9
Rent on land	42.2	44.4	49.8	49.1
Total current payments	527 848.7	575 495.6	627 999.1	678 849.4
Transfers and subsidies to:				
Provinces and municipalities	796 719.3	845 213.8	864 285.1	901 285.2
Provinces	660 870.0	694 204.4	706 332.9	730 739.0
Provincial revenue funds	660 798.6	694 131.4	706 257.8	730 657.9
Provincial agencies and funds	71.4	73.0	75.1	81.1
Municipalities	135 849.3	151 009.3	157 952.2	170 546.1
Municipal bank accounts	135 848.3	151 009.3	157 950.9	170 546.1
Municipal agencies and funds	1.0	0.0	1.3	-
Departmental agencies and accounts	145 743.1	156 427.7	168 712.0	171 597.0
Social security funds	1.4	20.1	8.7	14.3
Departmental agencies (non-business entities)	145 741.6	156 407.6	168 703.3	171 582.7
Higher education institutions	48 476.9	52 122.6	49 722.1	52 303.9
Foreign governments and international organisations	2 952.8	3 253.1	2 973.5	3 155.9
Public corporations and private enterprises	38 040.5	41 876.0	42 628.0	37 840.1
Public corporations	34 473.2	35 848.2	37 421.1	33 068.2
Subsidies on products or production	21 978.5	25 954.8	26 415.3	23 917.0
Other transfers to public corporations	12 494.7	9 893.4	11 005.8	9 151.1
Private enterprises	3 567.3	6 027.8	5 206.9	4 771.9
Subsidies on products or production	2 476.7	4 263.2	4 094.8	3 410.7
Other transfers to private enterprises	1 090.6	1 764.6	1 112.2	1 361.2
Non-profit institutions	3 157.2	3 296.1	3 489.9	3 078.6
Households	236 187.5	247 261.4	266 731.2	283 364.3
Social benefits	231 370.4	242 448.1	261 133.1	278 430.0
Other transfers to households	4 817.1	4 813.3	5 598.1	4 934.3
Total transfers and subsidies	1 271 277.1	1 349 450.6	1 398 541.8	1 452 625.0
Payments for capital assets				
Buildings and other fixed structures	8 788.4	9 126.4	11 476.3	11 156.2
Buildings	5 919.5	5 722.1	6 893.0	6 759.0
Other fixed structures	2 868.9	3 404.3	4 583.3	4 397.1
Machinery and equipment	4 424.7	4 995.9	4 841.7	4 346.6
Transport equipment	2 296.0	2 582.5	2 049.1	1 994.7
Other machinery and equipment	2 128.7	2 413.4	2 792.6	2 351.8
Heritage assets	21.3	270.8	64.2	172.6
Specialised military assets	-	-	5.3	21.0
Biological assets	8.9	7.6	12.7	9.1
Land and subsoil assets	616.5	1 302.8	410.1	415.0
Software and other intangible assets	393.6	725.5	435.4	198.8
Total payments for capital assets	14 253.4	16 429.0	17 245.8	16 319.3
Payments for financial assets	73 900.7	67 781.6	3 132.3	8 122.6
Provisional allocations not appropriated	-	-	-	-
Infrastructure Fund not appropriated	-	-	-	-
Total	1 887 279.9	2 009 156.8	2 046 918.9	2 155 916.3
Contingency reserve	-	-	-	-
National government projected underspending	-	-	-	-914.1
Local government repayment to the National Revenue Fund	-	-	-	-2 000.0
Total	1 887 279.9	2 009 156.8	2 046 918.9	2 153 002.2

1. ENE summary tables updated to reflect preliminary outcome numbers for 2024/25. Departmental chapter tables still reflect the revised estimate numbers included in the Budget tabled on 12 March 2025.

Table 3. Expenditure by economic classification: 2021/22 to 2027/28

Preliminary outcome ¹	Medium-term expenditure estimates			R million
	2024/25	2025/26	2026/27	2027/28
204 779.5	219 130.8	228 943.4	239 074.8	
167 692.0	180 821.0	188 836.9	197 375.2	
37 087.5	38 309.9	40 106.6	41 699.5	
82 149.4	83 456.7	85 821.9	89 136.3	
470.2	511.6	531.4	554.5	Current payments
483.4	555.2	514.3	541.5	Compensation of employees
810.4	790.2	733.0	780.1	Salaries and wages
773.7	748.9	793.2	874.7	Social contributions
117.1	131.7	136.1	144.0	Goods and services
291.4	309.5	309.2	325.0	Administrative fees
1 369.3	1 456.1	1 547.6	1 596.6	Advertising
9 172.6	9 194.0	9 950.9	10 320.0	Minor assets
4 380.3	4 675.7	4 684.6	4 743.2	Audit costs: External
451.5	905.3	932.0	971.1	Bursaries: Employees
122.1	151.3	162.7	179.3	Catering: Departmental activities
1 411.7	1 104.4	1 164.5	1 183.8	Communication
59.8	65.9	68.4	69.0	Computer services
6 908.6	7 184.5	6 950.7	7 224.1	Consultants: Business and advisory services
5 920.5	6 916.7	6 642.6	6 819.3	Infrastructure and planning services
34.6	26.4	28.3	29.3	Laboratory services
6 076.2	6 758.1	7 119.8	7 446.9	Legal services
639.6	635.1	614.3	647.0	Science and technological services
1 223.6	707.9	739.8	774.4	Contractors
2 901.7	2 890.7	2 889.4	2 926.1	Agency and support/outourced services
997.1	1 014.5	958.5	1 049.3	Entertainment
1 158.9	1 304.0	1 388.8	1 452.3	Fleet services (including government motor transport)
293.9	288.5	299.1	313.3	Inventory: Clothing material and accessories
213.9	264.9	227.8	227.8	Inventory: Farming supplies
387.7	479.0	460.4	510.4	Inventory: Food and food supplies
941.0	1 078.8	1 264.8	1 306.1	Inventory: Fuel, oil and gas
1 255.2	1 293.9	1 355.9	1 416.9	Inventory: Learner and teacher support material
1 961.5	1 085.3	1 130.0	1 174.9	Inventory: Materials and supplies
12 016.5	11 903.7	12 484.2	13 030.4	Inventory: Medical supplies
59.1	38.1	43.9	45.4	Inventory: Medicine
9 689.4	9 542.6	10 063.7	10 505.6	Inventory: Other supplies
181.3	155.1	162.0	168.7	Consumable supplies
5 777.5	5 922.6	6 068.2	6 250.0	Consumables: Stationery, printing and office supplies
1 024.5	930.6	1 138.3	1 162.5	Operating leases
2 072.1	1 702.3	1 743.9	1 830.1	Rental and hiring
501.4	733.4	519.4	542.4	Property payments
386 127.9	426 658.3	447 347.3	477 863.2	Transport provided: Departmental activity
386 067.7	426 615.3	447 302.3	477 816.2	Travel and subsistence
60.2	43.0	45.0	47.0	Training and development
673 056.8	729 245.8	762 112.6	806 074.3	Operating payments
898 612.0	944 824.9	983 758.7	1 024 830.5	Venues and facilities
730 739.0	767 875.3	798 514.2	833 895.5	Interest and rent on land
730 631.8	767 791.3	798 426.7	833 804.0	Interest (including interest on unitary payments)
107.2	84.0	87.5	91.5	Rent on land
167 873.0	176 949.6	185 244.5	190 935.0	Total current payments
167 873.0	176 948.4	185 243.2	190 933.7	Transfers and subsidies to:
-	1.3	1.3	1.3	Provinces and municipalities
170 592.0	180 895.5	188 511.5	194 158.8	Provinces
14.4	15.1	17.0	17.8	Provincial revenue funds
170 577.6	180 880.3	188 494.5	194 141.0	Provincial agencies and funds
52 650.2	53 230.1	55 928.3	59 082.5	Municipalities
2 702.1	3 711.3	3 383.4	3 548.8	Municipal bank accounts
37 661.0	45 184.5	43 813.8	43 101.1	Municipal agencies and funds
33 016.2	39 354.5	38 137.5	37 167.3	Departmental agencies and accounts
24 192.2	27 610.7	26 047.1	27 298.0	Social security funds
8 824.0	11 743.8	12 090.3	9 869.3	Departmental agencies (non-business entities)
4 644.8	5 830.0	5 676.3	5 933.8	Higher education institutions
3 582.7	3 757.0	3 956.8	4 135.8	Foreign governments and international organisations
1 062.1	2 073.0	1 719.5	1 798.1	Public corporations and private enterprises
3 430.0	3 209.1	3 356.9	3 505.0	Public corporations
280 648.2	299 865.8	275 881.3	288 870.9	Subsidies on products or production
276 533.9	294 672.6	270 382.2	283 133.4	Other transfers to public corporations
4 114.3	5 193.2	5 499.1	5 737.5	Private enterprises
1 446 295.5	1 530 921.2	1 554 633.9	1 617 097.7	Subsidies on products or production
10 552.8	12 445.1	9 902.4	9 925.1	Other transfers to private enterprises
6 017.6	7 261.8	5 125.6	4 935.1	Non-profit institutions
4 535.3	5 183.3	4 776.8	4 990.0	Households
4 596.0	3 885.2	3 887.3	4 076.9	Social benefits
2 232.2	1 885.6	1 931.5	2 004.6	Other transfers to households
2 363.7	1 999.6	1 955.8	2 072.2	Total transfers and subsidies
122.0	99.8	29.4	38.9	Payments for capital assets
25.2	20.6	21.9	22.8	Buildings and other fixed structures
8.0	6.1	6.1	6.5	Buildings
733.6	407.4	477.2	538.6	Other fixed structures
435.0	199.9	131.9	134.0	Machinery and equipment
16 472.5	17 064.1	14 456.2	14 742.8	Transport equipment
8 275.9	9 786.9	5 567.6	4 284.2	Other machinery and equipment
-	18 711.7	60 762.6	61 875.2	Heritage assets
-	-	-	424.9	Specialised military assets
2 144 100.7	2 305 729.7	2 397 532.9	2 504 499.1	Biological assets
-	5 000.0	5 500.5	11 126.6	Land and subsoil assets
-	-	-	-	Software and other intangible assets
-	-	-	-	Total payments for capital assets
2 144 100.7	2 310 729.7	2 403 033.4	2 515 625.6	Payments for financial assets
				Provisional allocations not appropriated
				Infrastructure Fund not appropriated
				Total
				Contingency reserve
				National government projected underspending
				Local government repayment to the National Revenue Fund
				Total

Table 4. Amounts to be appropriated from the National Revenue Fund and direct charges for 2025/26

		Voted and direct charges	Current payments	Transfers and subsidies	Payments for capital assets	Payments for financial assets	Voted and direct charges	Increase/ Decrease ¹
R million		2024/25			2025/26			
1	The Presidency	612.2	723.8	0.6	22.7	—	747.2	134.9
2	Parliament ²	3 263.9	2 456.8	600.3	529.8	—	3 586.9	323.0
3	Cooperative Governance	125 183.3	4 154.5	126 476.6	498.2	—	131 129.2	5 946.0
4	Government Communication and Information System	740.2	544.5	270.7	5.1	—	820.3	80.1
5	Home Affairs	10 495.5	6 792.9	4 251.9	15.2	—	11 060.0	564.5
6	International Relations and Cooperation	6 566.2	5 980.6	924.1	185.5	—	7 090.2	523.9
7	National School of Government	218.7	111.8	112.5	4.4	—	228.7	10.0
8	National Treasury	1 032 118.9	429 620.9	683 828.7	31.2	887.7	1 114 368.6	82 249.6
9	Planning, Monitoring and Evaluation	494.5	506.2	—	2.9	—	509.1	14.6
10	Electricity and Energy	6 047.9	873.6	5 790.8	4.9	—	6 669.3	621.4
11	Public Service and Administration	539.5	502.8	56.9	5.0	—	564.7	25.2
12	Public Service Commission	288.5	299.1	0.6	2.3	—	302.0	13.5
13	Public Works and Infrastructure	7 612.1	1 330.5	6 281.0	11.5	—	7 623.0	10.9
14	Statistics South Africa	2 646.2	2 426.9	0.0	344.4	—	2 771.3	125.1
15	Traditional Affairs	187.3	145.9	47.7	1.9	—	195.5	8.2
16	Basic Education	32 258.7	3 963.2	30 155.4	1 370.6	—	35 489.2	3 230.5
17	Higher Education	137 515.6	13 329.3	128 676.8	441.6	—	142 447.7	4 932.1
18	Health	62 218.9	2 464.5	59 824.8	2 517.9	—	64 807.2	2 588.3
19	Social Development	275 141.1	941.2	293 099.4	15.0	—	294 055.6	18 914.6
20	Women, Youth and Persons with Disabilities	1 007.7	229.1	1 124.2	8.4	—	1 361.7	354.0
21	Civilian Secretariat for the Police Service	156.0	170.3	0.2	1.7	—	172.2	16.3
22	Correctional Services	27 757.6	28 050.5	785.0	386.5	—	29 222.0	1 464.3
23	Defence	51 833.5	50 220.6	6 153.4	809.6	—	57 183.7	5 350.2
24	Independent Police Investigative Directorate	370.6	417.0	1.1	10.5	—	428.6	58.0
25	Justice and Constitutional Development	24 107.7	21 152.3	3 563.1	652.4	—	25 367.8	1 260.2
26	Military Veterans	863.8	528.9	326.1	23.6	—	878.5	14.8
27	Office of the Chief Justice	2 397.6	2 560.9	102.3	89.7	—	2 752.9	355.2
28	Police	113 597.1	116 634.3	1 383.4	2 872.2	—	120 889.9	7 292.8
29	Agriculture	7 581.4	3 125.6	4 411.2	72.9	—	7 609.7	28.2
30	Communications and Digital Technologies	3 968.6	754.7	1 780.7	10.2	—	2 545.6	-1 423.0
31	Employment and Labour	3 854.8	2 293.2	1 738.9	121.0	—	4 153.1	298.3
32	Forestry, Fisheries and the Environment	8 771.6	7 037.2	1 877.5	166.0	—	9 080.7	309.1
33	Human Settlements	33 145.6	1 178.1	32 526.4	338.3	—	34 042.8	897.2
34	Mineral and Petroleum Resources	2 925.7	1 685.2	1 158.5	16.0	—	2 859.6	-66.1
35	Science, Technology and Innovation	9 468.5	685.7	8 357.2	20.8	—	9 063.7	-404.8
36	Small Business Development	2 725.1	461.9	2 450.2	6.0	—	2 918.1	193.0
37	Sport, Arts and Culture	6 105.7	1 060.2	5 082.6	167.1	—	6 309.9	204.2
38	Tourism	2 380.9	835.2	1 489.3	110.4	—	2 434.9	54.0
39	Trade, Industry and Competition	9 328.5	1 942.6	9 110.2	18.9	—	11 071.7	1 743.3
40	Transport	80 698.1	1 811.5	84 977.6	17.5	8 899.2	95 705.8	15 007.6
41	Water and Sanitation	24 074.6	3 967.2	18 113.1	4 598.4	—	26 678.7	2 604.2
42	Land Reform and Rural Development	9 126.7	5 274.4	4 010.1	536.1	—	9 820.6	693.8
Total		2 130 396.5	729 245.8	1 530 921.2	17 064.1	9 786.9	2 287 018.0	156 621.5

1. A positive number reflects an increase and a negative number reflects a decrease.

2. As this is only the executive's proposal for Parliament's budget, the economic classification disaggregation of the vote is not appropriated in the 2025 Appropriation Bill.

Table 5a. Conditional grants to provinces: 2021/22 to 2027/28¹

R million	Audited outcome			Adjusted appropriation	Preliminary outcome ²	Medium-term expenditure estimates		
	2021/22	2022/23	2023/24	2024/25		2025/26	2026/27	2027/28
3 Cooperative Governance	48.1	—	—	149.3	149.3	151.3	158.2	165.3
13 Public Works and Infrastructure	835.5	857.9	799.5	617.3	617.3	627.2	656.0	685.7
16 Basic Education	21 935.7	23 124.4	23 598.5	26 362.2	26 362.2	28 564.3	30 834.1	31 386.7
18 Health	52 462.2	56 251.5	52 743.4	56 357.9	56 357.9	57 696.1	60 351.0	63 375.7
29 Agriculture	2 235.3	2 294.4	2 166.0	2 579.9	2 553.8	2 456.9	2 515.5	2 642.4
33 Human Settlements	17 302.7	18 802.9	17 080.7	16 906.4	16 906.4	6 919.9	15 263.0	15 953.2
37 Sport, Arts and Culture	2 086.9	2 176.1	2 063.8	2 230.4	2 230.4	2 276.2	2 380.7	2 488.4
40 Transport	19 057.4	19 755.9	22 720.0	24 978.9	24 978.9	25 933.4	25 699.6	26 863.1
Total	115 963.7	123 263.2	121 171.8	130 182.3	130 156.2	134 625.3	137 858.2	143 560.5

1. Details are provided in the 2025 Division of Revenue Bill.

2. ENE summary tables updated to reflect preliminary outcome numbers for 2024/25. Departmental chapter tables still reflect the revised estimate numbers included in the Budget tabled on 12 March 2025.

Table 5b. Conditional grants to municipalities: 2021/22 to 2027/28¹

R million	Audited outcome			Adjusted appropriation	Preliminary outcome ²	Medium-term expenditure estimates		
	2021/22	2022/23	2023/24	2024/25		2025/26	2026/27	2027/28
3 Cooperative Governance	16 932.1	21 762.8	19 721.8	20 003.2	20 003.2	19 739.7	21 160.5	22 117.4
8 National Treasury	2 366.2	2 379.6	2 384.6	2 424.0	2 424.0	2 328.5	2 593.0	2 626.2
10 Electricity and Energy	2 223.0	2 342.9	2 256.1	1 982.1	1 982.1	1 943.3	1 912.1	1 998.6
13 Public Works and Infrastructure	758.7	778.4	749.0	560.1	560.1	567.3	593.3	620.1
33 Human Settlements	11 416.6	11 677.8	11 655.4	13 220.3	13 220.3	13 967.4	14 752.9	14 483.8
40 Transport	5 284.4	6 127.9	6 309.5	7 294.1	6 200.2	7 367.1	8 176.1	7 236.6
41 Water and Sanitation	5 857.8	6 356.7	6 878.5	7 665.1	7 665.1	7 975.5	7 642.2	7 637.4
Total	44 838.8	51 426.0	49 954.8	53 148.9	52 055.0	53 888.9	56 830.0	56 720.1

1. Details are provided in the 2025 Division of Revenue Bill.

2. ENE summary tables updated to reflect preliminary outcome numbers for 2024/25. Departmental chapter tables still reflect the revised estimate numbers included in the Budget tabled on 12 March 2025.

Table 6. Training expenditure per vote: 2021/22 to 2027/28

				Adjusted appropriation	Medium-term expenditure estimates			
		Audited outcome						
R million		2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
1	The Presidency	0.7	1.7	2.8	2.8	2.9	3.1	3.2
2	Parliament	3.1	10.9	35.2	27.1	28.5	28.9	31.3
3	Cooperative Governance	3.7	1.0	1.6	3.5	4.5	4.7	4.9
4	Government Communication and Information System	3.2	0.9	0.9	1.4	1.3	1.2	1.2
5	Home Affairs	3.4	4.8	27.2	3.4	5.0	6.0	6.2
6	International Relations and Cooperation	2.4	3.4	2.7	3.1	3.0	3.5	4.0
7	National School of Government	0.3	0.5	0.6	0.7	0.7	0.8	0.8
8	National Treasury	2.6	2.4	4.7	5.5	7.3	7.5	7.9
9	Planning, Monitoring and Evaluation	2.4	2.4	1.3	1.0	1.8	1.8	2.6
10	Electricity and Energy	0.4	0.6	1.2	1.9	1.7	1.8	1.7
11	Public Service and Administration	2.5	3.7	2.8	3.5	4.9	5.2	5.3
12	Public Service Commission	0.4	1.2	0.2	1.3	1.4	1.5	1.5
13	Public Works and Infrastructure	1.1	2.5	2.8	3.2	4.7	4.9	5.1
14	Statistics South Africa	2.2	5.4	3.6	5.6	7.0	6.9	7.3
15	Traditional Affairs	0.2	0.4	0.4	1.0	1.1	1.0	1.1
16	Basic Education	1.9	1.8	1.7	2.1	2.1	2.2	2.3
17	Higher Education	3.2	3.3	3.0	4.7	3.9	4.2	4.2
18	Health	4.2	4.0	5.8	6.9	7.4	7.7	8.1
19	Social Development	3.3	3.5	5.9	7.9	9.3	9.7	10.1
20	Women, Youth and Persons with Disabilities	0.7	1.0	0.5	0.7	0.8	0.8	0.8
21	Civilian Secretariat for the Police Service	0.5	0.2	1.6	0.9	1.0	1.0	1.1
22	Correctional Services	174.7	162.2	142.3	241.5	252.6	264.2	266.4
23	Defence	186.6	204.7	125.4	208.8	233.6	242.7	253.1
24	Independent Police Investigative Directorate	1.1	1.0	1.1	1.5	1.8	1.8	2.1
25	Justice and Constitutional Development	5.9	12.9	16.4	34.0	38.8	43.0	44.9
26	Military Veterans	0.1	0.1	0.9	2.9	0.6	0.7	0.7
27	Office of the Chief Justice	3.4	3.6	4.3	8.2	9.8	10.3	10.8
28	Police	2 306.5	2 826.1	2 911.3	2 385.7	2 410.2	2 430.6	2 510.9
29	Agriculture	11.2	17.0	10.5	30.0	42.6	44.9	47.1
30	Communications and Digital Technologies	1.4	0.7	1.1	3.2	3.3	3.4	3.6
31	Employment and Labour	4.7	5.7	5.2	15.5	16.4	17.3	18.2
32	Forestry, Fisheries and the Environment	2.1	2.8	6.2	26.7	27.5	28.7	29.7
33	Human Settlements	0.9	1.0	1.4	6.0	6.3	6.6	6.9
34	Mineral and Petroleum Resources	0.9	1.8	4.7	17.2	17.1	17.8	18.7
35	Science, Technology and Innovation	4.2	2.6	2.5	7.0	10.8	11.1	11.5
36	Small Business Development	0.2	1.4	2.4	3.0	2.6	2.8	2.8
37	Sport, Arts and Culture	1.4	1.1	1.8	13.5	10.8	11.0	11.3
38	Tourism	2.4	2.9	4.4	5.1	5.5	5.6	5.9
39	Trade, Industry and Competition	1.0	1.0	2.5	1.7	2.4	2.5	2.8
40	Transport	2.8	5.1	3.7	6.2	6.5	6.8	7.1
41	Water and Sanitation	61.4	149.3	8.3	31.8	30.8	32.6	34.0
42	Land Reform and Rural Development	53.9	58.9	136.1	75.8	60.0	60.6	62.2
Total		2 869.1	3 517.6	3 498.9	3 213.2	3 290.0	3 349.5	3 461.2

Table 7a. Infrastructure expenditure per vote: 2021/22 to 2027/28¹

R million	Audited outcome			Adjusted appropriation	Medium-term expenditure estimates		
	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
2 Parliament	–	68.0	1 000.0	500.0	500.0	–	–
3 Cooperative Governance	16 609.3	17 928.1	–	18 199.9	19 623.3	20 747.3	21 685.6
4 Government Communication and Information System	0.0	0.0	0.0	–	–	–	–
5 Home Affairs	91.8	56.0	325.3	542.2	294.4	127.8	80.0
6 International Relations and Cooperation	33.6	32.1	27.9	139.2	100.7	231.5	322.2
8 National Treasury	1 317.6	1 293.1	1 346.0	1 290.6	1 116.0	1 795.6	1 792.7
9 Planning, Monitoring and Evaluation	0.0	0.0	0.0	–	–	–	–
10 Electricity and Energy	4 826.4	5 707.8	5 550.4	3 942.5	3 971.5	4 044.1	4 227.5
13 Public Works and Infrastructure	584.3	945.7	985.7	717.0	788.2	871.2	910.6
16 Basic Education	14 237.6	14 922.9	14 426.7	15 874.2	17 252.0	17 996.3	17 550.3
17 Higher Education	1 974.4	4 661.0	1 183.8	3 635.1	1 983.8	1 962.0	1 948.7
18 Health	7 439.9	8 092.8	8 638.9	8 600.5	9 673.8	9 541.2	9 667.6
19 Social Development	–	–	4.3	–	–	–	–
21 Civilian Secretariat for the Police Service	–	1.1	–	–	–	–	–
22 Correctional Services	377.5	370.9	396.8	375.8	387.1	404.9	423.2
23 Defence	416.1	749.1	510.9	393.8	394.4	402.0	431.7
25 Justice and Constitutional Development	609.4	476.0	454.3	541.3	494.8	512.3	537.1
27 Office of the Chief Justice	–	0.0	0.1	–	–	–	–
28 Police	405.2	443.5	663.4	636.1	670.2	695.4	772.3
29 Agriculture	117.7	40.8	–	169.5	146.7	120.8	69.0
30 Communications and Digital Technologies	69.7	–	–	–	–	–	–
31 Employment and Labour	14.0	39.7	19.7	39.5	74.9	78.3	81.9
32 Forestry, Fisheries and the Environment	203.5	49.2	13.7	12.2	27.6	18.2	24.3
33 Human Settlements	29 356.0	30 792.8	29 554.4	31 733.5	32 019.3	31 201.2	31 680.5
34 Mineral and Petroleum Resources	0.2	0.9	0.0	2.4	2.5	2.6	2.7
35 Science, Technology and Innovation	1 336.5	1 390.8	2 041.3	1 679.9	1 347.3	1 425.8	1 490.3
37 Sport, Arts and Culture	391.4	286.3	190.6	305.4	282.0	303.2	308.3
38 Tourism	206.3	139.9	115.0	65.5	104.7	–	–
39 Trade, Industry and Competition	1 867.9	614.6	1 025.5	529.6	1 129.3	1 158.7	1 211.1
40 Transport	33 383.0	41 697.6	45 933.1	44 043.0	44 759.6	49 351.8	50 275.8
41 Water and Sanitation	11 583.6	13 623.2	17 527.0	19 459.0	22 089.7	20 198.8	18 274.9
42 Land Reform and Rural Development	934.1	452.2	392.8	444.0	106.1	93.9	13.2
Total	128 386.8	144 876.0	132 327.5	153 871.7	159 339.8	163 285.2	163 781.4

Table 7b. Nature of infrastructure investment: 2021/22 to 2027/28¹

R million	Audited outcome			Adjusted appropriation	Medium-term expenditure estimates		
	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
New infrastructure assets	5 363.0	5 627.6	5 875.5	6 201.5	6 367.5	4 765.7	4 072.3
Existing infrastructure assets	3 323.7	3 379.8	5 613.0	5 656.6	6 447.8	5 194.9	5 810.5
Upgrading and additions	2 111.1	2 259.3	2 991.5	2 864.5	3 454.7	2 835.2	2 934.8
Rehabilitation, renovations and refurbishment	1 019.0	974.7	2 337.2	2 497.1	2 746.8	2 120.4	2 546.8
Maintenance and repair	193.6	145.8	284.3	295.0	246.2	239.3	328.8
Infrastructure transfers	119 700.1	135 868.7	120 839.0	142 013.6	146 524.5	153 324.6	153 898.7
Current	595.8	966.1	991.5	761.9	817.6	1 800.4	1 417.7
Capital	119 104.3	134 902.5	119 847.6	141 251.7	145 706.9	151 524.2	152 481.0
Total Infrastructure	128 386.8	144 876.0	132 327.5	153 871.7	159 339.8	163 285.2	163 781.4
<i>Current infrastructure²</i>	789.5	1 111.9	1 275.7	1 056.9	1 063.8	2 039.7	1 746.5
<i>Capital infrastructure³</i>	127 597.4	143 764.1	131 051.8	152 814.8	158 276.0	161 245.5	162 034.9

1. Amounts include mega infrastructure projects and programmes for which the total cost is at least R1 billion over the project-lifecycle; large projects and programmes for which the total cost is at least R250 million but less than R1 billion over the project-lifecycle; and small projects and programmes for which the total cost is less than R250 million over the project-lifecycle. Amounts also include infrastructure transfers to other spheres, agencies and entities, and maintenance and repair projects.
2. Current infrastructure refers to the maintenance and repairs of existing infrastructure assets and is aimed at maintaining the capacity and effectiveness of an asset at the designed level.
3. Capital infrastructure refers to the construction, replacement, upgrading, rehabilitation, renovation and refurbishment of infrastructure resulting in a new asset or an increase in the capacity, effectiveness and value of an existing asset.

Table 8. Personnel expenditure per vote: 2021/22 to 2027/28

	Audited outcome			Adjusted appropriation	Revised estimate	Medium-term expenditure estimates			Average personnel expenditure growth rate (%)
	2021/22	2022/23	2023/24	2024/25		2025/26	2026/27	2027/28	2021/22 - 2027/28
R million									
1 The Presidency	339.3	342.0	388.7	385.7	385.7	457.7	480.4	501.8	6.7%
2 Parliament	1 426.3	1 534.5	1 508.0	1 721.0	1 721.0	1 770.5	1 917.0	2 076.2	6.5%
3 Cooperative Governance	337.5	346.4	355.5	369.9	369.9	451.5	472.4	493.9	6.6%
4 Government Communication and Information System	284.2	286.5	281.0	291.3	291.3	311.1	324.5	339.2	3.0%
5 Home Affairs	3 667.5	3 903.6	3 525.0	3 876.0	3 876.0	4 232.6	4 413.2	4 612.9	3.9%
6 International Relations and Cooperation	2 951.9	3 057.5	3 316.6	3 257.4	3 257.4	3 235.9	3 384.8	3 537.9	3.1%
7 National School of Government	56.9	54.6	58.4	63.1	63.1	66.5	69.5	72.7	4.2%
8 National Treasury	826.0	850.4	905.6	969.7	969.7	1 074.3	1 147.8	1 200.2	6.4%
9 Planning, Monitoring and Evaluation	309.1	321.1	326.3	346.6	332.2	371.8	388.8	406.4	4.7%
10 Electricity and Energy	258.0	265.3	277.5	313.6	296.1	370.9	387.7	404.9	7.8%
11 Public Service and Administration	268.2	277.2	281.9	292.4	279.9	307.8	322.0	336.5	3.9%
12 Public Service Commission	204.8	206.7	227.7	217.4	217.4	228.0	239.1	249.9	3.4%
13 Public Works and Infrastructure	497.4	514.2	524.6	621.4	616.4	654.4	683.1	713.3	6.2%
14 Statistics South Africa	1 670.3	1 702.8	1 738.1	1 733.0	1 733.0	1 826.0	1 910.1	1 996.5	3.0%
15 Traditional Affairs	81.7	86.2	90.9	101.2	97.9	106.3	111.2	116.2	6.0%
16 Basic Education	543.9	549.9	583.7	626.5	626.5	669.3	699.6	731.3	5.1%
17 Higher Education	9 183.1	10 251.8	11 002.8	11 682.2	11 632.2	12 582.5	13 309.8	13 912.5	7.2%
18 Health	848.2	761.0	614.9	694.1	694.1	744.3	779.4	815.3	-0.7%
19 Social Development	492.6	512.9	521.8	536.4	528.8	575.1	610.9	645.4	4.6%
20 Women, Youth and Persons with Disabilities	115.1	117.2	126.4	135.1	133.1	139.5	145.9	152.5	4.8%
21 Civilian Secretariat for the Police Service	102.5	107.7	113.1	122.6	122.6	137.0	141.8	148.5	6.4%
22 Correctional Services	17 673.6	18 235.9	18 961.5	19 433.1	19 433.1	20 518.8	21 466.0	22 437.3	4.1%
23 Defence	33 701.9	34 660.6	35 307.1	35 148.4	35 148.4	36 703.1	37 744.7	39 357.4	2.6%
24 Independent Police Investigative Directorate	214.9	224.4	239.0	256.3	256.3	293.6	309.0	321.4	6.9%
25 Justice and Constitutional Development	12 211.5	12 983.3	13 664.3	14 509.3	14 509.3	15 729.8	16 431.5	17 174.7	5.8%
26 Military Veterans	116.4	124.8	118.6	140.4	140.4	149.5	158.5	167.7	6.3%
27 Office of the Chief Justice	1 791.5	1 869.8	2 011.6	2 111.7	2 111.7	2 153.6	2 280.5	2 415.6	5.1%
28 Police	78 411.9	80 864.1	83 795.1	91 160.6	91 160.6	97 844.6	102 552.4	106 948.4	5.3%
29 Agriculture	1 410.6	1 420.8	1 399.1	1 544.0	1 544.0	1 605.9	1 664.7	1 740.7	3.6%
30 Communications and Digital Technologies	271.5	265.0	270.7	312.5	297.1	331.8	347.1	362.8	4.9%
31 Employment and Labour	1 277.7	1 351.6	1 395.4	1 486.8	1 453.6	1 598.4	1 641.9	1 715.8	5.0%
32 Forestry, Fisheries and the Environment	2 058.0	2 060.7	2 133.1	2 263.8	2 229.4	2 392.8	2 501.5	2 614.8	4.1%
33 Human Settlements	359.3	370.8	389.8	433.3	433.3	456.3	477.2	498.8	5.6%
34 Mineral and Petroleum Resources	788.4	819.4	855.9	903.4	903.7	905.6	947.5	990.8	3.9%
35 Science, Technology and Innovation	332.8	340.5	367.3	385.4	383.4	386.7	404.4	422.7	4.1%
36 Small Business Development	138.4	144.4	181.5	234.1	209.1	265.0	277.1	289.6	13.1%
37 Sport, Arts and Culture	335.9	353.4	375.7	412.5	412.5	434.4	454.6	475.1	5.9%
38 Tourism	337.5	353.3	364.4	411.9	377.9	432.9	451.8	472.2	5.8%
39 Trade, Industry and Competition	1 018.5	1 046.4	1 042.2	1 041.2	1 041.2	1 138.3	1 190.6	1 244.4	3.4%
40 Transport	509.6	535.8	566.4	618.8	618.8	635.4	664.6	694.6	5.3%
41 Water and Sanitation	1 742.2	1 812.9	1 832.6	1 934.8	1 892.1	2 098.3	2 195.1	2 294.4	4.7%
42 Land Reform and Rural Development	2 426.1	2 653.8	2 772.5	2 565.8	2 565.8	2 743.4	2 843.9	2 971.6	3.4%
Total	181 592.5	188 541.2	194 812.0	205 664.6	205 365.9	219 130.8	228 943.4	239 074.8	4.7%

Table 9. Personnel numbers and unit cost per vote: 2023/24 to 2027/28

		Number of posts estimated for 31 March 2025		Number and cost of personnel posts filled/ planned for on funded establishment										Average personnel growth rate (%)	Average unit cost growth rate (%)
		Number of funded posts	Number of posts additional to the establishment	Actual		Revised estimate									
				2023/24		2024/25		2025/26		2026/27		2027/28			
				Number	Unit cost	Number	Unit cost	Number	Unit cost	Number	Unit cost	Number	Unit cost		
				2024/25 - 2027/28											
1	The Presidency	687	51	522	745	507	760	553	827	552	870	548	916	2.6%	6.4%
2	Parliament	1 668	–	1 669	904	1 636	1 052	1 646	1 075	1 670	1 148	1 692	1 227	1.1%	5.3%
3	Cooperative Governance	462	8	462	769	454	814	546	826	538	878	529	934	5.2%	4.7%
4	Government Communication and Information System	501	2	444	633	405	719	397	784	390	832	387	875	-1.5%	6.8%
5	Home Affairs	7 268	33	7 532	468	7 746	500	8 080	524	7 967	554	7 909	583	0.7%	5.2%
6	International Relations and Cooperation	3 119	11	3 213	1 032	3 019	1 079	2 827	1 145	2 794	1 211	2 738	1 292	-3.2%	6.2%
7	National School of Government	85	–	77	759	86	735	85	782	86	811	86	847	0.0%	4.8%
8	National Treasury	1 085	149	1 082	837	1 115	870	1 168	920	1 182	971	1 172	1 024	1.7%	5.6%
9	Planning, Monitoring and Evaluation	372	8	413	790	415	800	437	850	434	896	431	943	1.2%	5.7%
10	Electricity and Energy	384	12	358	775	359	825	423	878	418	928	414	979	4.9%	5.9%
11	Public Service and Administration	416	19	385	732	358	782	368	836	366	880	364	925	0.5%	5.8%
12	Public Service Commission	293	16	280	813	266	817	262	870	259	923	254	984	-1.5%	6.4%
13	Public Works and Infrastructure	652	32	619	848	684	901	680	962	673	1 014	665	1 072	-0.9%	6.0%
14	Statistics South Africa	3 301	–	2 672	650	2 573	674	2 533	721	2 505	763	2 473	807	-1.3%	6.2%
15	Traditional Affairs	138	26	113	805	108	908	117	909	120	923	119	978	3.3%	2.5%
16	Basic Education	864	76	768	760	768	816	771	869	766	914	761	961	-0.3%	5.6%
17	Higher Education	34 389	452	29 145	378	30 233	385	30 614	411	30 683	434	30 559	455	0.4%	5.8%
18	Health	987	52	858	717	914	759	920	809	910	856	898	908	-0.6%	6.1%
19	Social Development	694	28	711	734	680	778	688	835	692	883	692	932	0.6%	6.2%
20	Women, Youth and Persons with Disabilities	149	5	161	787	148	897	147	950	148	985	147	1 040	-0.4%	5.1%
21	Civilian Secretariat for the Police Service	175	16	171	661	172	715	180	763	176	804	175	849	0.6%	5.9%
22	Correctional Services	39 639	186	39 348	482	39 599	491	39 204	523	38 882	552	38 539	582	-0.9%	5.9%
23	Defence	69 429	–	68 288	517	71 051	495	71 654	512	73 069	517	74 492	528	1.6%	2.2%
24	Independent Police Investigative Directorate	431	34	374	638	387	662	429	685	428	723	421	764	2.8%	4.9%
25	Justice and Constitutional Development	24 342	1 157	23 580	579	23 595	615	24 043	654	23 945	686	23 745	723	0.2%	5.6%
26	Military Veterans	177	48	216	549	229	613	219	681	219	723	220	763	-1.4%	7.6%
27	Office of the Chief Justice	2 555	103	2 854	705	2 817	750	2 738	787	2 787	818	2 824	855	0.1%	4.5%
28	Police	188 018	–	184 106	455	188 018	485	188 018	520	188 018	545	188 018	569		5.5%
29	Agriculture	5 606	213	2 392	585	2 474	624	2 433	660	2 394	695	2 368	735	-1.5%	5.6%
30	Communications and Digital Technologies	337	17	293	924	303	981	346	958	341	1 019	327	1 109	2.6%	4.2%
31	Employment and Labour	2 842	215	3 133	445	3 252	447	3 299	485	3 237	507	3 140	546	-1.2%	6.9%
32	Forestry, Fisheries and the Environment	4 518	527	3 761	567	3 752	594	3 782	633	3 737	669	3 692	708	-0.5%	6.0%
33	Human Settlements	528	37	614	635	622	696	616	741	621	769	18	807	-0.2%	5.0%
34	Mineral and Petroleum Resources	1 129	8	1 122	763	1 121	806	1 057	857	1 047	905	1 037	956	-2.6%	5.8%
35	Science, Technology and Innovation	495	8	389	944	374	1 025	356	1 085	352	1 149	347	1 217	-2.5%	5.9%
36	Small Business Development	346	47	257	705	266	785	331	799	318	872	314	922	5.7%	5.5%
37	Sport, Arts and Culture	723	70	588	639	622	663	605	718	603	754	600	792	-1.2%	6.1%
38	Tourism	541	–	482	756	467	810	502	862	498	908	494	956	1.9%	5.7%
39	Trade, Industry and Competition	1 278	33	1 123	928	1 107	940	1 135	1 003	1 154	1 031	1 161	1 072	1.6%	4.5%
40	Transport	777	69	785	721	822	753	801	793	793	838	746	932	-3.2%	7.3%
41	Water and Sanitation	4 947	595	3 080	595	3 006	630	3 118	673	3 065	716	3 023	759	0.2%	6.4%
42	Land Reform and Rural Development	4 913	64	8 207	338	3 778	679	3 787	724	3 728	763	3 688	806	-0.8%	5.9%
Total		411 260	4 427	396 647	29 068	400 307	31 128	401 915	32 900	402 564	34 640	402 825	36 634	0.2%	5.6%

Table 10. Departmental receipts per vote: 2021/22 to 2027/28¹

R million		Audited outcome			Adjusted estimate	Preliminary outcome ³	Medium-term receipts estimates		
		2021/22	2022/23	2023/24	2024/25		2025/26	2026/27	2027/28
1	The Presidency	0.8	0.7	0.6	0.4	0.4	0.4	0.4	0.4
2	Parliament	12.0	12.0	73.0	110.0	110.0	113.0	45.4	25.0
3	Cooperative Governance	18.6	9.4	7.4	4.2	5.2	3.2	3.6	3.7
4	Government Communication and Information System	1.0	1.3	6.5	19.6	18.6	0.8	0.8	0.8
5	Home Affairs	718.7	1 029.1	1 250.6	1 601.5	1 172.8	1 681.6	1 765.7	1 852.2
6	International Relations and Cooperation	64.0	186.2	70.5	58.4	186.3	59.4	59.5	60.6
7	National School of Government	0.4	0.3	0.3	0.3	0.3	0.3	0.3	0.3
8	National Treasury	11 574.5	14 039.2	31 721.4	17 322.1	18 962.5	9 008.4	7 360.3	7 138.4
9	Planning, Monitoring and Evaluation	1.1	4.0	4.1	1.1	1.1	0.9	1.0	1.0
10	Electricity and Energy	13.9	0.5	0.3	0.9	0.8	0.9	0.9	1.0
11	Public Service and Administration	0.7	0.3	0.5	1.2	1.2	0.8	0.9	0.9
12	Public Service Commission	0.4	0.4	0.4	0.2	0.3	0.3	0.4	0.4
13	Public Works and Infrastructure	15.5	33.3	32.2	3.7	17.2	1.7	1.7	1.7
14	Statistics South Africa	9.4	2.7	1.8	1.1	1.4	1.0	1.0	1.1
15	Traditional Affairs	0.1	0.1	0.2	0.0	0.1	0.1	0.1	0.1
16	Basic Education	11.7	12.1	12.0	11.1	7.2	11.3	6.3	6.6
17	Higher Education	17.4	47.1	16.7	28.9	20.9	18.4	19.3	20.3
18	Health	521.0	1 165.7	139.2	297.0	660.2	14.2	13.5	13.9
19	Social Development	22.3	332.1	59.4	31.7	38.8	31.9	33.8	36.1
20	Women, Youth and Persons with Disabilities	0.6	0.4	0.5	0.3	0.5	0.1	0.1	0.1
21	Civilian Secretariat for the Police Service	0.2	0.2	0.0	0.2	0.2	0.1	0.1	0.1
22	Correctional Services	201.9	148.1	232.7	167.3	215.8	232.8	243.3	254.3
23	Defence	1 145.6	1 263.5	1 266.0	1 319.3	1 864.0	1 345.7	1 373.0	1 400.4
24	Independent Police Investigative Directorate	0.3	0.3	2.0	2.5	3.6	0.4	0.4	0.4
25	Justice and Constitutional Development	365.4	503.0	498.2	530.4	580.8	562.5	575.8	601.6
26	Military Veterans	0.6	0.4	3.1	1.9	2.2	0.6	0.6	0.7
27	Office of the Chief Justice	3.3	3.9	2.7	4.4	2.1	4.4	4.5	4.6
28	Police	662.3	762.0	750.4	589.0	806.0	530.1	539.4	544.5
29	Agriculture	263.5	294.6	273.0	319.4	318.3	361.7	380.5	400.3
30	Communications and Digital Technologies	1.5	6.0	16.7	2.5	3.2	2.6	2.7	2.6
31	Employment and Labour	9.1	19.0	21.7	29.7	27.5	32.2	33.6	35.3
32	Forestry, Fisheries and the Environment	99.7	86.9	70.6	34.5	70.5	92.0	96.3	100.8
33	Human Settlements	1.1	1.8	1.9	1.6	1.7	0.4	0.4	0.5
34	Mineral and Petroleum Resources	86.1	36.2	48.7	44.0	53.4	59.0	61.2	63.5
35	Science, Technology and Innovation	1.1	0.7	6.4	3.2	17.4	0.8	0.8	0.9
36	Small Business Development	0.1	0.1	2.4	0.3	503.8	0.1	0.1	0.1
37	Sport, Arts and Culture	11.6	1.0	68.4	5.6	6.2	6.2	6.3	6.5
38	Tourism	81.9	66.3	66.6	43.1	92.9	3.0	3.0	3.1
39	Trade, Industry and Competition	122.1	151.9	218.3	204.9	222.0	220.1	222.1	223.1
40	Transport	51.2	204.3	3.2	830.1	831.3	3.1	3.3	3.6
41	Water and Sanitation	5.8	26.7	3.9	4.7	7.0	5.4	6.7	7.3
42	Land Reform and Rural Development	48.4	69.5	82.4	100.3	100.0	79.8	84.0	88.3
Total departmental receipts as per vote		16 166.8	20 523.3	37 037.0	23 732.8	26 935.4	14 491.5	12 953.1	12 907.0
Less: Parliament (retained departmental receipts)		12.0	12.0	73.0	110.0	110.0	113.0	45.4	25.0
Plus: Sale of non-core assets		–	–	2 000.0	–	–	4 000.0	–	–
Plus: Public entity conduit receipts ²		1 990.6	10 351.8	8 000.6	6 126.0	5 654.2	7 778.7	7 053.6	5 853.1
<i>Independent Communications Authority of South Africa</i>		<i>1 833.6</i>	<i>10 179.5</i>	<i>7 763.6</i>	<i>2 142.5</i>	<i>1 848.5</i>	<i>2 228.3</i>	<i>2 326.3</i>	<i>2 433.3</i>
<i>Competition Commission</i>		<i>157.0</i>	<i>172.3</i>	<i>236.9</i>	<i>177.7</i>	<i>–</i>	<i>74.4</i>	<i>88.0</i>	<i>106.0</i>
<i>South African National Roads Agency</i>		<i>–</i>	<i>–</i>	<i>–</i>	<i>3 805.7</i>	<i>3 805.7</i>	<i>5 476.1</i>	<i>4 639.3</i>	<i>3 313.8</i>
Plus: Mineral royalties, mining leases and ownership		28 339.3	25 337.6	15 979.5	12 730.1	10 609.1	11 200.9	11 829.8	12 668.1
Total departmental and other receipts as per Budget		46 484.7	56 200.7	62 944.0	42 478.9	43 088.7	37 358.1	31 791.1	31 403.2
Review									

1. Includes the departmental receipts of all departments within a vote.

2. There are receipts for which a department serves as a conduit to deposit funds into the National Revenue Fund. As such, they are included as other receipts for consolidation purposes. These receipts are, however, excluded from both departmental and entity financial statements.

3. ENE summary tables updated to reflect preliminary outcome numbers for 2024/25. Departmental chapter tables still reflect the revised estimate numbers included in the Budget tabled on 12 March 2025.

National Treasury

Budget summary

R million	2025/26				2026/27	2027/28
	Current payments	Transfers and subsidies	Payments for capital assets	Total	Total	Total
MTEF allocation						
Administration	570.3	5.3	13.4	589.0	634.8	650.6
Economic Policy, Tax, Financial Regulation and Research	144.7	–	1.7	146.3	156.3	163.9
Public Finance and Budget Management	1 518.1	2 807.5	2.6	4 328.1	4 811.6	4 943.1
Asset and Liability Management	163.7	–	0.8	164.5	166.0	162.7
Financial Accounting and Supply Chain Management Systems	715.4	67.0	11.6	794.0	830.5	880.6
International Financial Relations	163.3	1 890.8	1.0	2 942.8	2 993.9	3 141.8
Revenue Administration	–	15 409.6	–	15 409.6	14 895.3	15 455.8
Financial Intelligence and State Security	–	5 598.5	–	5 598.5	5 854.2	6 121.5
Subtotal	3 275.3	25 778.6	31.2	29 972.9	30 342.5	31 520.1
Direct charge against the National Revenue Fund						
Provincial equitable share	–	633 166.0	–	633 166.0	660 568.5	690 243.5
Debt-service costs	426 345.6	–	–	426 345.6	447 014.9	477 513.2
General fuel levy sharing with metropolitan municipalities	–	16 849.1	–	16 849.1	17 621.0	18 417.8
Auditor-General of South Africa	–	134.3	–	134.3	140.5	146.8
Public sector related pension, post-retirement medical and other benefits in terms of statutory and collective agreement obligations	–	7 900.7	–	7 900.7	8 585.8	9 485.6
Total expenditure estimates	429 620.9	683 828.7	31.2	1 114 368.6	1 164 273.2	1 227 327.1
Executive authority	Minister of Finance					
Accounting officer	Director-General of the National Treasury					
Website	www.treasury.gov.za					

The Estimates of National Expenditure is available at www.treasury.gov.za. Additional tables in Excel format can be found at www.treasury.gov.za and www.vulekamali.gov.za.

Vote purpose

Support economic growth and development, good governance, social progress and rising living standards through the accountable, economical, efficient, equitable and sustainable management of public finances, the maintenance of macroeconomic and financial sector stability, and the effective financial regulation of the economy.

Mandate

National Treasury's legislative mandate is based on section 216(1) of the Constitution, which calls for the establishment of a national treasury to ensure transparency, accountability and sound financial controls in the management of South Africa's public finances. This role is further elaborated on in the Public Finance Management Act (1999) as well as the Municipal Finance Management Act (2003). The department is mandated to:

- promote national government's fiscal policy and the coordination of macroeconomic policy
- ensure the stability and soundness of the financial system and financial services
- coordinate intergovernmental financial and fiscal relations
- manage the budget preparation process
- enforce transparency and effective management in respect of revenue and expenditure, assets and liabilities, public entities, and constitutional institutions
- oversee the implementation of the provincial and local government infrastructure portfolio
- ensure financial management governance and compliance with the Public Finance Management Act (1999) and the Municipal Finance Management Act (2003) across all spheres and entities in government

Section 5(2) of the Municipal Finance Management Act (2003) further mandates the department to monitor municipal budgets and promote good budgeting and fiscal management by municipalities. The mandate extends to the issuance of regulations on all aspects of the act, including investments, borrowing, budgeting, accounting, assets, reporting, competencies, expenditure, cost containment, supply chain, public-private partnerships, financial misconduct and criminal procedures.

Selected performance indicators

Table 8.1 Performance indicators by programme and related outcome

Indicator	Programme	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of economic forecasts developed per year	Economic Policy, Tax, Financial Regulation and Research	Outcome 6: Supportive and sustainable economic policy environment	4	4	4	4	4	4	4
Number of quarterly expenditure reports submitted to the Standing Committee on Appropriations per year	Public Finance and Budget Management	Outcome 18: A capable and professional public service	4	4	4	4	4	4	4
Number of catalytic projects prioritised for implementation per year	Public Finance and Budget Management	Outcome 16: Improved service delivery at local government	— ¹	— ¹	— ¹	18	40	40	40
Net loan debt as a percentage of GDP	Asset and Liability Management	Outcome 6: Supportive and sustainable economic policy environment	63.8% (R4tn)	67.2% (R4.5tn)	71.4% (R5.1tn)	73.8% (R5.5tn)	75.8% (R6.0tn)	75.6% (R6.3tn)	75.4% (R6.7tn)
Value of government gross annual borrowing	Asset and Liability Management		R388.4bn	R400.3bn	R543.3bn	R398.2.bn	R588.2bn	R434.3bn	R587.7bn
Cost to service debt as a percentage of GDP	Asset and Liability Management		4.2% (R268.1bn)	4.6% (R308.5bn)	5% (R356.1bn)	5.2% (R385.8bn)	5.4% (R426.3bn)	5.4% (R447bn)	5.4% (R477.5bn)
Number of transversal term contracts implemented per year	Financial Accounting and Supply Chain Management Systems	Outcome 18: A capable and professional public service	35	27	40	13	10	10	10

1. No historical data available.

Expenditure overview

Over the next 3 years, the department plans to focus on: enforcing a responsive tax system; supporting infrastructure development and economically integrated cities and communities; managing future spending growth, fiscal risk and government's assets and liabilities; automating and streamlining government procurement; strengthening financial management in government; and enhancing international and regional economic advocacy.

The department's budget over the medium term is R3.5 trillion, of which 97.4 per cent (R3.4 trillion) constitutes direct charges against the National Revenue Fund. Transfers to provincial governments for the provincial equitable share amount to an estimated 56.8 per cent (R2 trillion) of direct charges, debt-service costs account for an estimated 38.3 per cent (R1.4 trillion) over the medium term, while public sector-related pension, post-retirement medical and other benefits in terms of statutory and collective agreements account for an estimated 0.7 per cent (R26 billion). Cabinet has approved additional allocations over the MTEF period of: R15.7 billion to the provincial equitable share for cost-of-living adjustments; R23.1 billion for debt-service costs; R2.7 billion to the post-retirement medical scheme for premium increases and expected membership growth; and R349 million for the payment of pension benefits to government employees discharged because of injuries sustained on duty.

The number of personnel in the department is expected to increase from 1 115 in 2024/25 to 1 172 in 2027/28. As such, spending on compensation of employees is set to increase at an average annual rate of 7.4 per cent, from R969.7 million to R1.2 billion over the same period. This includes a reprioritisation of R313 million over the medium term, derived through containing costs in other mostly non-essential spending areas, to fill identified critical posts.

Enforce a responsive tax system

To meet government's revenue requirements and improve fairness in the tax system, over the medium term, the department will continue to develop tax policy proposals, and draft tax legislation such as the Rates and

Monetary Amounts Amendment Bill and Taxation Laws Amendment Bill, and draft tax regulations for implementation. Expenditure related to these activities is within the *Tax Policy* subprogramme, which is allocated R110.2 million over the medium term, in the *Economic Policy, Tax, Financial Regulation and Research* programme.

Supporting infrastructure development and economically integrated cities and communities

The department will continue to enhance the capacity of cities and metropolitan areas to sustainably contribute to economic development and generate tax revenue. As such, over the MTEF period, it will support and monitor the implementation of township economic development strategies in 5 targeted metros (City of Cape Town, City of Ekurhuleni, eThekwin, Nelson Mandela Bay and City of Tshwane) through the cities support programme, which is allocated R96.7 million over the medium term in the *Catalytic Infrastructure and Development Support* subprogramme in the *Public Finance and Budget Management* programme.

Several reforms will be implemented to improve the efficiency and effectiveness of conditional grants, as well as their alignment with government priorities. A new *urban development financing grant* will be introduced in 2025/26 to address declining service delivery in metropolitan municipalities caused by underinvestment in infrastructure and a lack of technical expertise. This grant, amounting to R3.7 billion over the MTEF period within the *Facilitation of Conditional Grants* subprogramme in the *Public Finance and Budget Management* programme, will consolidate the metro components of the direct *neighbourhood development partnership grant* and the larger share of the *programme and project preparation support grant*. The new grant will be augmented by the World Bank's performance for results incentive. National Treasury will incubate the new grant for up to six years before transferring its management to the Department of Cooperative Governance.

The *urban development financing grant* also includes R450 million for the cities' public employment programme. This funding will be disbursed to city-led projects such as upgrading informal settlements; maintaining, developing and managing public spaces and assets within human settlements and economic hubs; promoting greening and cleanliness initiatives; enhancing community safety measures; providing environmental services and management; and promoting community tourism.

The budget facility for infrastructure plays a pivotal role in mobilising private sector resources and expertise that enable the implementation of transformative projects aimed at addressing critical infrastructure needs. To this end, through the *urban development financing grant*, the City of Johannesburg will receive R578 million in 2026/27 and R533 million in 2027/28 for an innovative wastewater project, and the eThekwin metropolitan municipality will receive R56 million in 2025/26, R109 million in 2026/27 and R101 million in 2027/28 to fix leaking water infrastructure.

The *programme and project preparation support grant* will fall away, and its remaining portion will be integrated into the *neighbourhood development partnership grant*, which will focus on non-metropolitan municipalities. Its aim will be to facilitate spatial transformation by identifying, planning and investing in targeted locations to attract and sustain third-party capital investments. This includes developing a pipeline of investment-ready capital programmes and projects by institutionalising an efficient system for programme and project preparation. No funding through this grant is allocated for new projects as 40 ongoing catalytic projects at various stages of development will remain prioritised over the medium term in strategic areas to advance urban resilience and drive socioeconomic transformation. These well-coordinated, high-impact infrastructural investments include installing bulk water reticulation pipes, building public transportation facilities, and rehabilitating existing road and stormwater drainage systems. R1.4 billion within the *Facilitation of Conditional Grants* subprogramme in the *Public Finance and Budget Management* programme is allocated for this purpose.

The *smart meters indirect grant* was introduced in 2024/25 to help municipalities improve their efficiency, billing accuracy and overall service delivery through smart meter technology. This is expected to enhance revenue generation and cost recovery and underscores the department's commitment to sustainable development and prioritising investment in energy infrastructure at the local government level. The installation of smart, bi-directional meters in municipalities is expected to result in a reduction in distribution losses of electricity and water, and therefore improved revenue collection. The grant is allocated R2.3 billion over the next 3 years in the *Facilitation of Conditional Grants* subprogramme in the *Budget Management and Public Finance* programme.

Managing future spending growth, fiscal risk and government's assets and liabilities

The department will monitor public service expenditure over the medium term and maintain discipline to steer the country towards fiscal stability and ensure sustainable growth. To carry out these activities, R1.6 billion over the medium term is allocated in the *Public Finance, Budget Office and Coordination* and *Intergovernmental Relations* subprogrammes in the *Public Finance and Budget Management* programme.

The department will also continue to manage government's borrowing requirements to ensure that government can meet its funding needs. This entails monitoring budget deficits and redemption, reviewing funding strategies, and monitoring market conditions and investor demands to optimise borrowing costs. Additionally, the department will continue to enforce measures that require prudent financial management in all state-owned entities through financial analysis and oversight, which includes reviewing their corporate plans, annual reports and guarantee applications. To carry out these activities, R493.2 million is allocated over the next 3 years in the *Asset and Liability Management* programme.

Automating and streamlining government procurement

The Office of the Chief Procurement Officer aims to position the public procurement system as a pivotal mechanism for driving economic growth and facilitating job creation by integrating advanced technologies and streamlined processes. It has identified four focus areas to automate the procurement process: enhancing transparency in public procurement across government by improving access to data; developing an electronic government marketplace, which is planned to go live in 2025/26; automating the request for quotations process in 2026/27; and implementing a fully automated end-to-end open tendering solution in 2027/28. The office will also continue efforts aimed at professionalising supply chain management across government, monitoring compliance with the procurement regime, and improving the reporting of procurement expenditure. This work will be carried out in the *Office of the Chief Procurement Officer* subprogramme, which is allocated R282 million over the MTEF period in the *Financial Accounting and Supply Chain Management Systems* programme.

Strengthening financial management in government

The Office of the Accountant-General will continue to advocate for robust financial governance and the enhancement of capacity and competency across the 3 spheres of government and within public entities. This will be achieved by consolidating the compliance reporting framework to help institutions with the processes, principles and reporting of unauthorised, irregular and fruitless and wasteful expenditure. Part of this drive includes reviewing the municipal public financial management competency framework to ensure that personnel have the necessary knowledge, skills and behaviours to manage public funds responsibly and efficiently. This includes leveraging partnerships with capacity-building institutions to ensure that only those with the required skills and expertise are appointed.

The office will also prioritise completing the review of the legislative framework, which includes amending the Public Finance Management Act (1999) and the Municipal Finance Management Act (2003) in 2026/27. Proposed amendments to the Public Finance Management Act (1999) involve reviewing definitions of irregular and fruitless and wasteful expenditure to address how this expenditure is disclosed in annual financial statements and annual reports. Proposed amendments to the Municipal Finance Management Act (2003) will address how municipalities and municipal entities should detect and address irregular expenditure, including through implementing consequence management. To this end, R436.9 million is allocated over the next 3 years in the *Financial Management Policy and Compliance Improvement* subprogramme in the *Financial Accounting and Supply Chain Management Systems* programme. Allocations to the subprogramme will also fund the implementation of a comprehensive set of reforms to the local government system to improve governance and municipal finance management.

Further support to local government will be provided through the *local government financial management grant*, which is aimed at promoting and supporting financial management reforms and building capacity in municipalities. The grant is allocated R1.9 billion over the medium term in the *Facilitation of Conditional Grants* subprogramme in the *Public Finance and Budget Management* programme.

Enhancing international and regional economic advocacy

Activities carried out through the *International Financial Relations* programme over the period ahead are aimed at influencing global economic policies and practices to promote fair trade, sustainable development and economic justice. This involves advocating for South Africa's economic interests in international organisations such as the World Trade Organisation, the International Monetary Fund and the World Bank, and regional institutions such as the African Development Bank, the Common Monetary Area and the Southern African Development Community. The department has allocated R2.8 billion over the medium term for equity in the African Development Bank as part of its recapitalisation, constituting 30.4 per cent of the *International Financial Relations* programme's allocation of R9.1 billion. A further R5.2 billion in the programme is earmarked to facilitate regional cooperation within the Common Monetary Area, particularly for compensation payments to Eswatini, Lesotho and Namibia for the use of the rand.

Allocations amounting to R106.1 million over the MTEF period in the *African Integration and Support* and *International Projects* subprogrammes, in the same programme, are intended to manage commitments for technical support for regional capacity building institutions such as the Collaborative Africa Budget Reform Initiative, the International Finance Facility for Immunisation, the Commonwealth Fund for Technical Cooperation, the African Institute for Economic Development and Planning, and the International Monetary Fund's Regional Technical Assistance Centre for Southern Africa.

As part of South Africa's presidency of the G20, R78.8 million in 2025/26 is allocated for G20 meetings, with National Treasury leading the finance track meetings involving finance ministries and central banks. These discussions will focus on global economic and financial policy issues, including the state of the global economy; international financial system stability; and trade, investment and development financing.

Expenditure trends and estimates

Table 8.2 Vote expenditure trends by programme and economic classification¹

Programmes											
1. Administration											
2. Economic Policy, Tax, Financial Regulation and Research											
3. Public Finance and Budget Management											
4. Asset and Liability Management											
5. Financial Accounting and Supply Chain Management Systems											
6. International Financial Relations											
7. Revenue Administration											
8. Financial Intelligence and State Security											
Programme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Programme 1	455.1	486.8	486.2	666.2	13.5%	0.1%	589.0	634.8	650.6	-0.8%	0.1%
Programme 2	105.0	98.3	106.6	125.8	6.2%	0.0%	146.3	156.3	163.9	9.2%	0.0%
Programme 3	4 262.4	4 354.2	4 040.2	4 195.8	-0.5%	0.4%	4 328.1	4 811.6	4 943.1	5.6%	0.4%
Programme 4	26 663.2	5 225.5	656.4	144.9	-82.4%	0.8%	164.5	166.0	162.7	4.0%	0.0%
Programme 5	761.7	716.7	754.9	754.6	-0.3%	0.1%	794.0	830.5	880.6	5.3%	0.1%
Programme 6	7 826.5	2 848.6	2 707.7	2 775.3	-29.2%	0.4%	2 942.8	2 993.9	3 141.8	4.2%	0.3%
Programme 7	11 295.2	11 635.8	13 280.7	12 388.6	3.1%	1.3%	15 409.6	14 895.3	15 455.8	7.7%	1.3%
Programme 8	4 999.5	5 395.5	5 424.5	5 265.6	1.7%	0.5%	5 598.5	5 854.2	6 121.5	5.1%	0.5%
Subtotal	56 368.5	30 761.4	27 457.0	26 316.8	-22.4%	3.7%	29 972.9	30 342.5	31 520.1	6.2%	2.6%

Table 8.2 Vote expenditure trends by programme and economic classification¹ (continued)

Programme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million				2024/25	2021/22 - 2024/25					2024/25 - 2027/28	
Direct charge against the National Revenue Fund	835 818.4	902 672.4	964 942.5	1 014 668.6	6.7%	96.3%	1 084 395.7	1 133 930.7	1 195 807.0	5.6%	97.4%
Debt-service costs	268 071.6	308 459.1	356 109.9	388 854.3	13.2%	34.2%	426 345.6	447 014.9	477 513.2	7.1%	38.3%
General fuel levy sharing with metropolitan municipalities	14 617.3	15 334.8	15 433.5	16 126.6	3.3%	1.6%	16 849.1	17 621.0	18 417.8	4.5%	1.5%
National Revenue Fund payments	2 173.4	263.3	1 093.1	2 080.2	-1.5%	0.1%	—	—	—	-100.0%	0.0%
Auditor-General of South Africa	140.0	148.6	123.1	128.6	-2.8%	0.0%	134.3	140.5	146.8	4.5%	0.0%
Public Finance Management Act (1999) section 70 payment: Land and Agricultural Development Bank of South Africa	—	889.1	499.9	—	0.0%	0.0%	—	—	—	0.0%	0.0%
Public sector related pension, post-retirement medical and other benefits in terms of statutory and collective agreement obligations	5 981.1	6 709.2	6 597.2	7 003.4	5.4%	0.7%	7 900.7	8 585.8	9 485.6	10.6%	0.7%
Provincial equitable share	544 834.9	570 868.2	585 085.9	600 475.6	3.3%	59.6%	633 166.0	660 568.5	690 243.5	4.8%	56.8%
Total	892 186.9	933 433.8	992 399.4	1 040 985.5	5.3%	100.0%	1 114 368.6	1 164 273.2	1 227 327.1	5.6%	100.0%
Change to 2024 Budget estimate				—			18 361.1	13 147.4	20 032.8		
Economic classification											
Current payments	270 210.0	310 662.0	358 324.6	391 751.2	13.2%	34.5%	429 620.9	450 510.5	481 147.7	7.1%	38.6%
Compensation of employees	826.0	850.4	905.6	969.7	5.5%	0.1%	1 074.3	1 147.8	1 200.2	7.4%	0.1%
Goods and services ¹	1 312.4	1 352.4	1 309.1	1 927.2	13.7%	0.2%	2 201.0	2 347.8	2 434.3	8.1%	0.2%
of which:											
Computer services	433.1	363.9	362.7	434.9	0.1%	0.0%	396.0	408.5	423.9	-0.8%	0.0%
Consultants: Business and advisory services	671.3	762.2	681.4	658.0	-0.7%	0.1%	746.5	778.2	806.3	7.0%	0.1%
Inventory: Other supplies	—	—	—	500.0	0.0%	0.0%	650.0	800.0	836.2	18.7%	0.1%
Operating leases	74.3	74.4	85.7	90.0	6.6%	0.0%	96.9	102.3	106.9	5.9%	0.0%
Travel and subsistence	7.2	35.4	43.5	49.0	89.4%	0.0%	51.9	55.1	57.9	5.7%	0.0%
Venues and facilities	2.6	1.4	1.8	49.3	165.9%	0.0%	106.4	29.8	33.5	-12.1%	0.0%
Interest and rent on land	268 071.6	308 459.1	356 109.9	388 854.3	13.2%	34.2%	426 345.6	447 014.9	477 513.2	7.1%	38.3%
Transfers and subsidies¹	587 166.1	615 510.2	631 012.1	646 211.7	3.2%	64.3%	683 828.7	712 807.8	745 177.6	4.9%	61.3%
Provinces and municipalities	561 818.4	588 582.6	602 904.0	619 026.2	3.3%	61.5%	652 343.5	680 782.5	711 287.5	4.7%	58.6%
Departmental agencies and accounts	16 783.1	17 431.8	19 084.3	17 979.5	2.3%	1.8%	21 348.4	21 105.1	21 949.0	6.9%	1.8%
Foreign governments and international organisations	1 744.8	1 848.5	1 707.7	1 847.6	1.9%	0.2%	1 891.5	1 973.6	2 076.4	4.0%	0.2%
Public corporations and private enterprises	830.6	924.6	712.8	345.5	-25.4%	0.1%	340.6	356.6	374.6	2.7%	0.0%
Households	5 989.2	6 722.6	6 603.3	7 012.9	5.4%	0.7%	7 904.7	8 590.0	9 490.0	10.6%	0.7%
Payments for capital assets	24.5	37.9	18.1	125.5	72.3%	0.0%	31.2	26.6	31.5	-37.0%	0.0%
Machinery and equipment	24.5	37.8	18.1	125.4	72.3%	0.0%	31.1	26.5	31.4	-37.0%	0.0%
Software and other intangible assets	0.0	0.1	—	0.1	83.3%	0.0%	0.1	0.1	0.1	3.2%	0.0%
Payments for financial assets	34 786.2	7 223.7	3 044.6	2 897.1	-56.3%	1.2%	887.7	928.4	970.4	-30.6%	0.1%
Total	892 186.9	933 433.8	992 399.4	1 040 985.5	5.3%	100.0%	1 114 368.6	1 164 273.2	1 227 327.1	5.6%	100.0%

1. Tables with expenditure trends, annual budget, adjusted appropriation and audited outcome are available at www.treasury.gov.za and www.vulekamali.gov.za.

Transfers and subsidies expenditure trends and estimates

Table 8.3 Vote transfers and subsidies trends and estimates

R thousand	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Households											
Social benefits											
Current	5 985 874	6 720 204	6 602 123	7 010 465	5.4%	1.1%	7 902 170	8 587 314	9 487 217	10.6%	1.2%
Employee social benefits	5 369	11 629	5 589	2 985	-17.8%	—	2 189	2 289	2 393	-7.1%	—
Claims against the state	—	—	—	4 800	—	—	—	—	—	-100.0%	—
Contribution to provident funds for associated institutions	260	275	290	309	5.9%	—	378	395	413	10.2%	—
Parliamentary awards	2	—	—	—	-100.0%	—	—	—	—	—	—
Other benefits	120 590	113 761	128 725	115 985	-1.3%	—	130 000	132 000	136 003	5.5%	—
Injury on duty	717 440	831 250	824 977	757 890	1.8%	0.1%	932 237	960 436	988 269	9.3%	0.1%
Post-retirement medical scheme	4 448 559	5 070 128	4 930 938	5 366 059	6.4%	0.8%	6 080 059	6 712 129	7 546 829	12.0%	0.9%
Special pensions	464 809	466 891	477 333	481 800	1.2%	0.1%	500 000	510 000	539 989	3.9%	0.1%
Political Office Bearers Pension Fund	—	—	—	22 584	—	—	—	—	—	-100.0%	—
Pension benefits: President of South Africa	10 430	10 446	10 454	10 470	0.1%	—	10 986	11 567	12 169	5.1%	—
Military pensions: Ex-service personnel	625	526	314	285	-23.0%	—	1 991	2 128	2 224	98.3%	—
South African citizen force	201 289	203 495	212 631	217 319	2.6%	—	226 264	237 600	239 255	3.3%	—
Civil protection	7	—	—	—	-100.0%	—	23	24	25	—	—
Other benefits: Ex-service personnel	12 934	11 803	10 872	12 021	-2.4%	—	14 000	14 518	15 229	8.2%	—
Post-retirement medical scheme: Parliamentary staff	3 560	—	—	3 870	2.8%	—	4 043	4 228	4 419	4.5%	—
Early retirement costs	—	—	—	14 088	—	—	—	—	—	-100.0%	—
Other transfers to households											
Current	3 328	2 429	1 188	2 406	-10.2%	—	2 514	2 649	2 769	4.8%	—
Employee social benefits	—	255	10	—	—	—	—	—	—	—	—
Bursaries for non-employees	3 328	2 174	1 178	2 406	-10.2%	—	2 514	2 649	2 769	4.8%	—
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	15 334 031	16 480 510	18 199 062	17 134 439	3.8%	2.7%	19 590 024	19 654 177	20 500 307	6.2%	2.8%
Finance and Accounting Services	2 200	2 265	2 346	2 649	6.4%	—	2 768	2 406	2 515	-1.7%	—
Sector Education and Training Authority	—	—	8 000	—	—	—	—	—	—	—	—
Financial Sector Conduct Authority	63 199	63 839	59 084	60 266	-1.6%	—	62 966	65 849	68 827	4.5%	—
Government Technical Advisory Centre: Support on infrastructure planning	—	22 689	23 510	20 661	—	—	21 721	23 058	24 101	5.3%	—
Government Technical Advisory Centre	74 034	52 930	52 681	50 952	-11.7%	—	53 459	55 865	58 391	4.6%	—
Government Technical Advisory Centre: Independent power producer project preparation support	100 000	—	—	—	-100.0%	—	—	—	—	—	—
Accounting Standards Board	14 362	14 569	14 626	14 825	1.1%	—	15 489	16 199	16 932	4.5%	—
Independent Regulatory Board for Auditors	44 609	45 684	45 857	47 421	2.1%	—	49 545	51 765	54 106	4.5%	—
Auditor-General of South Africa	190 049	198 582	173 052	128 578	-12.2%	—	134 338	140 493	146 846	4.5%	—
South African Revenue Service: Operations	10 154 053	11 039 257	12 729 455	11 892 498	5.4%	1.8%	14 015 880	13 825 766	14 405 736	6.6%	1.9%
South African Revenue Service: Office of the Tax Ombud	44 864	46 524	51 241	53 542	6.1%	—	55 941	58 504	61 150	4.5%	—
Financial Intelligence Centre: Operations	279 107	292 259	366 351	380 622	10.9%	0.1%	459 833	480 091	503 455	9.8%	0.1%
Secret Services: Operations	4 367 554	4 701 912	4 672 859	4 482 425	0.9%	0.7%	4 718 084	4 934 181	5 158 248	4.8%	0.7%
Capital	1 449 110	951 311	885 268	845 096	-16.5%	0.2%	1 758 424	1 450 916	1 448 716	19.7%	0.2%
South African Revenue Service: Machinery and equipment	1 096 250	550 000	500 000	442 523	-26.1%	0.1%	1 337 816	1 011 038	988 946	30.7%	0.1%
Financial Intelligence Centre: Machinery and equipment	18 152	24 561	19 379	20 249	3.7%	—	21 156	22 125	23 126	4.5%	—
Secret Services: Machinery and equipment	334 708	376 750	365 889	382 324	4.5%	0.1%	399 452	417 753	436 644	4.5%	0.1%
Public corporations and private enterprises											
Other transfers to public corporations											
Current	233 834	288 830	198 773	47 314	-41.3%	—	40 000	40 000	41 809	-4.0%	—
Communication licences	15	—	—	—	-100.0%	—	—	—	—	—	—
Development Bank of Southern Africa	153 663	95 032	—	—	-100.0%	—	—	—	—	—	—
Development Bank of Southern Africa: Support to the Infrastructure Fund operations	80 156	41 798	46 273	47 314	-16.1%	—	40 000	40 000	41 809	-4.0%	—
Development Bank of Southern Africa: Support to the Infrastructure Fund social housing programme	—	152 000	152 500	—	—	—	—	—	—	—	—

Table 8.3 Vote transfers and subsidies trends and estimates (continued)

	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R thousand				2024/25	2021/22 - 2024/25					2024/25 - 2027/28	
Other transfers to private enterprises											
Current	596 768	635 776	514 035	298 186	-20.6%	0.1%	300 577	316 638	332 802	3.7%	—
Various institutions: Jobs Fund	596 768	635 776	514 035	298 186	-20.6%	0.1%	300 577	316 638	332 802	3.7%	—
Provinces and municipalities											
Municipal bank accounts											
Current	15 324 557	16 060 464	16 153 421	16 874 196	3.3%	2.6%	17 611 539	18 418 395	19 251 287	4.5%	2.6%
Local government financial management grant	552 061	566 395	568 571	582 223	1.8%	0.1%	589 685	616 701	644 589	3.5%	0.1%
Infrastructure skills development grant	155 217	159 246	151 352	165 365	2.1%	—	172 774	180 688	188 859	4.5%	—
General fuel levy sharing with metropolitan municipalities	14 617 279	15 334 823	15 433 498	16 126 608	3.3%	2.5%	16 849 080	17 621 006	18 417 839	4.5%	2.5%
Capital	1 658 923	1 653 960	1 664 666	1 676 392	0.3%	0.3%	1 566 033	1 795 598	1 792 729	2.3%	0.2%
Programme and project preparation support grant	341 312	360 886	318 654	385 840	4.2%	0.1%	—	—	—	-100.0%	—
Neighbourhood development partnership grant	1 317 611	1 293 074	1 346 012	1 290 552	-0.7%	0.2%	542 397	430 177	449 629	-29.6%	0.1%
Urban development financing grant	—	—	—	—	—	—	573 636	1 365 421	1 343 100	—	0.1%
Public employment programme	—	—	—	—	—	—	450 000	—	—	—	—
Provincial revenue funds											
Current	544 834 911	570 868 206	585 085 919	600 475 640	3.3%	92.8%	633 165 959	660 568 536	690 243 493	4.8%	92.7%
Provincial equitable share	544 834 911	570 868 206	585 085 919	600 475 640	3.3%	92.8%	633 165 959	660 568 536	690 243 493	4.8%	92.7%
Foreign governments and international organisations											
Current	1 605 895	1 669 283	1 477 309	1 666 976	1.3%	0.3%	1 702 773	1 776 197	1 870 165	3.9%	0.3%
Common Monetary Area compensation	1 565 727	1 622 142	1 445 554	1 633 329	1.4%	0.3%	1 668 161	1 740 133	1 832 467	3.9%	0.2%
Collaborative Africa Budget Reform Initiative	2 293	2 553	2 805	2 900	8.1%	—	2 668	2 790	2 916	0.2%	—
Commonwealth Fund for Technical Cooperation	5 943	6 433	6 994	6 308	2.0%	—	6 635	6 985	7 301	5.0%	—
International Finance Facility for Immunisation	15 565	18 030	18 877	20 850	10.2%	—	21 605	22 412	23 425	4.0%	—
African Institute for Economic Development and Planning	1 143	—	1 475	1 476	8.9%	—	1 505	1 574	1 645	3.7%	—
Regional Technical Assistance Centre for Southern Africa	—	1 262	954	1 413	—	—	1 476	1 544	1 614	4.5%	—
New Development Bank Project Preparation Fund	14 625	18 228	—	—	-100.0%	—	—	—	—	—	—
United Kingdom tax	599	635	650	700	5.3%	—	723	759	797	4.4%	—
Capital	138 867	179 241	230 374	180 621	9.2%	—	188 713	197 358	206 283	4.5%	—
African Development Fund	79 160	77 667	109 369	114 281	13.0%	—	119 401	124 871	130 518	4.5%	—
World Bank Group	59 707	63 289	66 340	66 340	3.6%	—	69 312	72 487	75 765	4.5%	—
Financial Intermediary Fund	—	38 285	54 665	—	—	—	—	—	—	—	—
Total	587 166 098	615 510 214	631 012 138	646 211 731	3.2%	100.0%	683 828 726	712 807 778	745 177 577	4.9%	100.0%

Personnel information

Table 8.4 Vote personnel numbers and cost by salary level and programme¹

Programmes																			
1. Administration																			
2. Economic Policy, Tax, Financial Regulation and Research																			
3. Public Finance and Budget Management																			
4. Asset and Liability Management																			
5. Financial Accounting and Supply Chain Management Systems																			
6. International Financial Relations																			
7. Revenue Administration																			
8. Financial Intelligence and State Security																			
Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment														Average growth rate (%)	Average: Salary level/ Total (%)	
Number of funded posts	Number of posts additional to the establishment		Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28				
National Treasury			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	1 085	149	1 082	905.6	0.8	1 115	969.7	0.9	1 168	1 074.3	0.9	1 182	1 147.8	1.0	1 172	1 200.2	1.0	1.7%	100.0%
1 – 6	150	105	140	39.0	0.3	143	42.5	0.3	143	45.6	0.3	145	48.6	0.3	145	51.3	0.4	0.5%	12.4%
7 – 10	382	38	384	224.6	0.6	399	244.9	0.6	427	279.4	0.7	435	300.3	0.7	431	314.3	0.7	2.7%	36.5%
11 – 12	292	–	294	288.4	1.0	301	311.6	1.0	313	341.8	1.1	316	363.9	1.2	312	380.2	1.2	1.2%	26.8%
13 – 16	261	6	264	345.2	1.3	272	370.7	1.4	283	407.5	1.4	287	435.0	1.5	284	454.4	1.6	1.4%	24.3%
Other	–	–	–	8.3	–	–	–	–	–	–	–	–	–	–	–	–	–	–	–
Programme	1 085	149	1 082	905.6	0.8	1 115	969.7	0.9	1 168	1 074.3	0.9	1 182	1 147.8	1.0	1 172	1 200.2	1.0	1.7%	100.0%
Programme 1	331	78	346	219.8	0.6	360	237.9	0.7	388	276.6	0.7	391	293.4	0.8	386	305.5	0.8	2.3%	32.9%
Programme 2	86	5	77	75.0	1.0	86	90.3	1.0	92	101.8	1.1	93	109.5	1.2	93	114.9	1.2	2.5%	7.9%
Programme 3	263	9	264	257.1	1.0	260	265.8	1.0	259	280.6	1.1	262	299.1	1.1	260	312.4	1.2	-0.1%	22.5%
Programme 4	104	12	102	89.2	0.9	105	96.3	0.9	111	105.0	0.9	113	112.8	1.0	113	119.5	1.1	2.3%	9.5%
Programme 5	269	43	255	225.9	0.9	253	237.7	0.9	267	265.9	1.0	271	283.8	1.0	270	297.4	1.1	2.2%	22.9%
Programme 6	32	2	38	38.5	1.0	49	41.7	0.8	50	44.4	0.9	52	49.2	0.9	51	50.4	1.0	1.1%	4.4%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Departmental receipts

Table 8.5 Departmental receipts by economic classification

R thousand	Audited outcome			Adjusted estimate	Revised estimate	Average growth rate (%)	Average: Receipt item/ Total (%)	Medium-term receipts estimate			Average growth rate (%)	Average: Receipt item/ Total (%)
	2021/22	2022/23	2023/24					2025/26	2026/27	2027/28		
	2021/22	2022/23	2023/24					2025/26	2026/27	2027/28		
Departmental receipts	5 506 035	8 817 935	12 686 446	8 409 174	8 094 020	13.7%	47.1%	7 530 378	6 417 338	6 594 447	-6.6%	70.3%
Sales of goods and services produced by department	9 523	247 798	4 097	354 086	354 086	233.8%	0.8%	576	591	616	-88.0%	0.9%
Sales by market establishments	84	120	100	130	130	15.7%	–	126	128	135	1.3%	–
of which:												
Rental parking:	84	120	100	130	130	15.7%	–	126	128	135	1.3%	–
Covered and open												
Administrative fees	1	20	21	–	–	-100.0%	–	24	26	28	–	–
of which:												
Required information:	1	20	21	–	–	-100.0%	–	24	26	28	–	–
Duplicate certificates												
Other sales	9 438	247 658	3 976	353 956	353 956	234.7%	0.8%	426	437	453	-89.1%	0.9%
of which:												
Commission:	120	100	105	120	120	–	–	110	112	115	-1.4%	–
Insurance												
Directors fees	506	200	202	150	150	-33.3%	–	208	210	215	12.7%	–
Replacement of lost office property	5	20	10	22	22	63.9%	–	23	25	28	8.4%	–
Fees for government guarantee insurance	8 777	247 268	3 584	353 514	353 514	242.8%	0.8%	–	–	–	-100.0%	0.9%
Sales of assets less than R5 000	30	70	75	150	150	71.0%	–	85	90	95	-14.1%	–
Sales of scrap, waste, arms and other used current goods	–	28	10	–	–	–	–	35	37	41	–	–
of which:												
Wastepaper	–	7	10	–	–	–	–	11	12	13	–	–
Departmental publications	–	21	–	–	–	–	–	24	25	28	–	–

Table 8.5 Departmental receipts by economic classification (continued)

	Audited outcome			Adjusted estimate	Revised estimate	Average growth rate (%)	Average: Receipt item/ Total (%)	Medium-term receipts estimate			Average growth rate (%)	Average: Receipt item/ Total (%)
	2021/22	2022/23	2023/24					2025/26	2026/27	2027/28		
R thousand				2024/25		2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Interest, dividends and rent on land	5 448 513	8 279 139	12 620 660	7 763 538	7 448 384	11.0%	45.3%	7 229 117	6 101 000	6 268 000	-5.6%	66.4%
Interest	5 448 513	7 718 306	12 380 660	7 763 538	7 448 384	11.0%	44.2%	7 075 117	5 941 000	6 099 000	-6.4%	65.2%
Dividends	–	560 833	240 000	–	–	–	1.1%	154 000	160 000	169 000	–	1.2%
of which:							–					–
South African Reserve Bank	–	362 785	99 000	–	–	–	0.6%	–	–	–	–	–
South African Special Risks Insurance Association	–	198 048	141 000	–	–	–	0.5%	154 000	160 000	169 000	–	1.2%
Sales of capital assets	–	–	681	–	–	–	–	–	–	–	–	–
Transactions in financial assets and liabilities	47 999	290 970	60 998	291 550	291 550	82.5%	0.9%	300 650	315 710	325 790	3.8%	3.0%
National Revenue Fund receipts	6 068 425	5 221 250	19 034 942	8 912 921	9 158 338	14.7%	52.9%	1 478 000	943 000	544 000	-61.0%	29.7%
of which:							–					–
Revaluation of profits on foreign currency transactions	3 172 356	4 775 102	18 714 044	7 333 970	7 020 074	30.3%	45.2%	1 478 000	943 000	544 000	-57.4%	24.5%
Premiums on loan transactions	1 380 512	442 779	307 579	330 310	982 647	-10.7%	4.2%	–	–	–	-100.0%	2.4%
Other (mainly penalties on retail bonds and profit on script lending)	4 819	3 369	8 207	4 424	6 887	12.6%	–	–	–	–	-100.0%	–
Premiums on debt portfolio restructuring (switches)	1 313 261	–	5 112	–	225 664	-44.4%	2.1%	–	–	–	-100.0%	0.6%
International Monetary Fund revaluation profits	197 477	–	–	–	–	-100.0%	0.3%	–	–	–	–	–
Conditional grant refunds	–	–	–	1 244 217	923 066	–	1.2%	–	–	–	-100.0%	2.3%
Total	11 574 460	14 039 185	31 721 388	17 322 095	17 252 358	14.2%	100.0%	9 008 378	7 360 338	7 138 447	-25.5%	100.0%

Programme 1: Administration

Programme purpose

Provide strategic leadership, management and support services to the department.

Expenditure trends and estimates

Table 8.6 Administration expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million				2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Ministry	3.7	4.0	4.1	5.9	16.1%	0.8%	7.4	7.7	8.0	11.0%	1.1%
Departmental Management	36.4	59.8	63.2	74.2	26.7%	11.2%	78.6	82.7	87.1	5.5%	12.7%
Corporate Services	149.8	163.3	134.0	288.0	24.3%	35.1%	190.5	204.3	211.9	-9.7%	35.2%
Enterprise-wide Risk Management	32.5	33.1	36.4	41.9	8.8%	6.9%	46.1	48.8	50.9	6.7%	7.4%
Financial Administration	54.9	54.6	58.8	60.5	3.3%	10.9%	56.4	71.0	62.6	1.1%	9.9%
Legal Services	26.3	24.8	29.1	19.8	-9.1%	4.8%	26.1	27.2	28.5	12.9%	4.0%
Internal Audit	18.8	19.7	19.4	25.6	10.8%	4.0%	28.2	29.5	30.8	6.4%	4.5%
Communications	10.8	10.6	11.5	12.9	6.2%	2.2%	12.1	12.9	13.4	1.4%	2.0%
Office Accommodation	121.8	117.0	129.7	137.5	4.1%	24.2%	143.8	150.6	157.4	4.6%	23.2%
Total	455.1	486.8	486.2	666.2	13.5%	100.0%	589.0	634.8	650.6	-0.8%	100.0%
Change to 2024 Budget estimate				–			40.9	58.9	48.7		

Table 8.6 Administration expenditure trends and estimates by subprogramme and economic classification (continued)

Economic classification				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28		
Current payments	432.4	452.0	474.3	538.0	7.5%	90.6%	570.3	615.5	630.5	5.4%	92.7%
Compensation of employees	202.5	208.6	219.8	237.9	5.5%	41.5%	276.6	293.4	305.5	8.7%	43.8%
Goods and services	229.9	243.4	254.5	300.1	9.3%	49.1%	293.7	322.2	325.0	2.7%	48.8%
of which:						—					—
Computer services	52.1	59.4	41.3	92.2	21.0%	11.7%	72.1	76.6	80.1	-4.6%	12.6%
Legal services	16.6	13.5	20.5	10.5	-14.1%	2.9%	16.5	17.3	18.2	19.9%	2.5%
Contractors	14.9	15.5	17.1	15.7	1.8%	3.0%	15.8	16.8	17.5	3.8%	2.6%
Operating leases	73.1	72.7	84.6	87.1	6.0%	15.2%	93.2	98.3	102.8	5.7%	15.0%
Property payments	23.4	23.1	24.1	26.0	3.5%	4.6%	27.3	28.6	29.8	4.8%	4.4%
Travel and subsistence	2.8	15.0	19.7	12.2	62.4%	2.4%	14.4	14.9	15.6	8.8%	2.2%
Transfers and subsidies	5.9	11.0	5.6	10.5	21.2%	1.6%	5.3	5.1	5.3	-20.5%	1.0%
Departmental agencies and accounts	2.2	2.3	2.3	2.6	6.4%	0.5%	2.8	2.4	2.5	-1.7%	0.4%
Public corporations and private enterprises	0.0	—	—	—	-100.0%	—	—	—	—	—	—
Households	3.7	8.8	3.3	7.9	28.6%	1.1%	2.5	2.6	2.8	-29.4%	0.6%
Payments for capital assets	16.7	23.7	5.7	117.7	91.7%	7.8%	13.4	14.2	14.8	-49.9%	6.3%
Machinery and equipment	16.7	23.6	5.7	117.6	91.7%	7.8%	13.4	14.1	14.7	-50.0%	6.3%
Software and other intangible assets	—	0.1	—	0.1	—	—	0.1	0.1	0.1	3.2%	—
Payments for financial assets	—	0.1	0.6	—	—	—	—	—	—	—	—
Total	455.1	486.8	486.2	666.2	13.5%	100.0%	589.0	634.8	650.6	-0.8%	100.0%
Proportion of total programme expenditure to vote expenditure	0.8%	1.6%	1.8%	2.5%	—	—	2.1%	2.2%	2.1%	—	—

Details of transfers and subsidies

Households											
Social benefits											
Current	1.7	7.3	2.1	5.5	48.1%	0.8%	–	–	–	-100.0%	0.2%
Employee social benefits	1.7	7.3	2.1	0.7	-26.5%	0.6%	–	–	–	-100.0%	–
Claims against the state	–	–	–	4.8	–	0.2%	–	–	–	-100.0%	0.2%
Other transfers to households											
Current	2.0	1.5	1.2	2.4	6.1%	0.3%	2.5	2.6	2.8	4.8%	0.4%
Employee social benefits	–	–	0.0	–	–	–	–	–	–	–	–
Bursaries for non-employees	2.0	1.5	1.2	2.4	6.1%	0.3%	2.5	2.6	2.8	4.8%	0.4%
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	2.2	2.3	2.3	2.6	6.4%	0.5%	2.8	2.4	2.5	-1.7%	0.4%
Finance and Accounting Services	2.2	2.3	2.3	2.6	6.4%	0.5%	2.8	2.4	2.5	-1.7%	0.4%
Sector Education and Training Authority											
Public corporations and private enterprises											
Other transfers to public corporations											
Current	0.0	–	–	–	-100.0%	–	–	–	–	–	–
Communication licences	0.0	–	–	–	-100.0%	–	–	–	–	–	–

Personnel information**Table 8.7 Administration personnel numbers and cost by salary level¹**

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment															Average growth rate (%)	Average: Salary level/ Total (%)
Number of funded posts	Number of posts additional to the establishment																		
		Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28		
Administration		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost			
Salary level	331	78	346	219.8	0.6	360	237.9	0.7	388	276.6	0.7	391	293.4	0.8	386	305.5	0.8	2.3%	100.0%
1 – 6	110	72	112	31.8	0.3	114	34.5	0.3	114	37.0	0.3	114	39.1	0.3	114	41.3	0.4	0.2%	29.9%
7 – 10	120	2	130	73.6	0.6	139	80.0	0.6	152	94.0	0.6	155	100.8	0.7	152	104.6	0.7	3.1%	39.2%
11 – 12	59	—	59	52.2	0.9	62	55.3	0.9	72	68.1	1.0	72	71.8	1.0	69	73.5	1.1	3.9%	18.0%
13 – 16	42	4	45	62.2	1.4	46	68.1	1.5	50	77.5	1.5	50	81.7	1.6	50	86.2	1.7	2.8%	13.0%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 2: Economic Policy, Tax, Financial Regulation and Research

Programme purpose

Provide specialist policy research, analysis and advisory services in the areas of macroeconomics, microeconomics, the financial sector, taxation and regulatory reform.

Objectives

- Improve South Africa's macroeconomic and microeconomic frameworks by conducting ongoing analytical work and research and developing policy advisory services.
- Build and maintain research capacity to inform economic policy in South Africa by providing academic and research institutions with funding annually.
- Promote an effective, equitable and efficient tax policy framework and tax administrative system by developing and updating tax policies and supporting legislation for the annual budget process.

Subprogrammes

- *Programme Management for Economic Policy, Tax, Financial Regulation and Research* provides overall programme management and policy advice to government on the promotion of economic growth, employment, microeconomic and macroeconomic stability.
- *Financial Sector Policy* is responsible for developing policies on regulating the financial sector in South Africa, broadening access to financial services for all South Africans and improving the national savings rate through reforms to the legislative framework governing the savings industry through work towards implementing proposals for retirement reform.
- *Tax Policy* is responsible for drafting annual tax proposals and tax legislation as part of the national budget to promote an effective, equitable and efficient tax policy framework and tax administrative system that ensures sustainable growth and delivery on government's mandate to address the needs of all South Africans. This includes providing tax proposals towards improved environmental sustainability.
- *Economic Policy* provides macroeconomic and microeconomic forecasts, policy analysis on microeconomic and regulatory issues, economic impact assessments and scenario modelling to provide sound policy advice on the economic environment for the annual budget and other government processes. Although policy advice is mainly focused on creating decent employment through inclusive growth, this subprogramme also provides analytical work and policy advice on a wide range of issues, including inflation management; electricity pricing; economic growth; structural budget balances; industrial policy; policy related to small, medium and micro enterprises; and the exchange rate.

Expenditure trends and estimates

Table 8.8 Economic Policy, Tax, Financial Regulation and Research expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28	2027/28
Programme Management for Economic Policy, Tax, Financial Regulation and Research	31.1	21.0	22.3	35.3	4.3%	25.2%	44.8	48.1	49.9	12.2%	30.1%
Financial Sector Policy	21.2	21.2	28.4	26.0	7.1%	22.2%	28.9	30.2	31.5	6.5%	19.7%
Tax Policy	28.0	29.4	27.4	31.1	3.6%	26.6%	35.6	36.4	38.2	7.1%	23.9%
Economic Policy	24.7	26.8	28.5	33.4	10.6%	26.0%	37.0	41.7	44.4	10.0%	26.4%
Total	105.0	98.3	106.6	125.8	6.2%	100.0%	146.3	156.3	163.9	9.2%	100.0%
Change to 2024 Budget estimate				–			(10.3)	(8.0)	(7.8)		

Table 8.8 Economic Policy, Tax, Financial Regulation and Research expenditure trends and estimates by subprogramme and economic classification (continued)

Economic classification				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Current payments	104.0	95.6	97.6	125.4	6.4%	97.0%	144.7	154.8	162.3	9.0%	99.1%
Compensation of employees	78.6	76.7	75.0	90.3	4.7%	73.6%	101.8	109.5	114.9	8.4%	70.3%
Goods and services	25.3	18.9	22.7	35.1	11.4%	23.4%	42.8	45.3	47.4	10.5%	28.8%
of which:						—					—
Bursaries: Employees	0.3	0.2	0.0	0.5	28.5%	0.2%	0.6	0.7	0.7	7.0%	0.4%
Consultants: Business and advisory services	21.6	12.9	14.1	20.9	-1.1%	16.0%	27.3	29.2	30.5	13.5%	18.2%
Consumables: Stationery, printing and office supplies	0.3	1.1	1.4	2.1	85.0%	1.1%	2.5	2.4	2.4	5.4%	1.6%
Travel and subsistence	0.1	1.9	3.1	5.8	279.1%	2.5%	5.5	5.7	6.0	1.4%	3.9%
Training and development	0.2	0.0	0.4	0.8	67.2%	0.3%	1.0	1.1	1.1	9.1%	0.7%
Operating payments	2.6	2.0	3.2	3.4	9.7%	2.6%	4.5	4.7	4.9	13.1%	3.0%
Transfers and subsidies	0.5	0.8	8.9	—	-100.0%	2.3%	—	—	—	—	—
Departmental agencies and accounts	—	—	8.0	—	—	1.8%	—	—	—	—	—
Households	0.5	0.8	0.9	—	-100.0%	0.5%	—	—	—	—	—
Payments for capital assets	0.5	1.9	0.0	0.5	-2.6%	0.7%	1.7	1.6	1.6	48.5%	0.9%
Machinery and equipment	0.5	1.9	0.0	0.5	-2.6%	0.7%	1.7	1.6	1.6	48.5%	0.9%
Payments for financial assets	—	0.0	0.0	—	—	—	—	—	—	—	—
Total	105.0	98.3	106.6	125.8	6.2%	100.0%	146.3	156.3	163.9	9.2%	100.0%
Proportion of total programme expenditure to vote expenditure	0.2%	0.3%	0.4%	0.5%	—	—	0.5%	0.5%	0.5%	—	—
Details of transfers and subsidies											
Households											
Social benefits											
Current	0.5	0.8	0.9	—	-100.0%	0.5%	—	—	—	—	—
Employee social benefits	0.5	0.8	0.9	—	-100.0%	0.5%	—	—	—	—	—
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	—	—	8.0	—	—	1.8%	—	—	—	—	—
Financial Sector Conduct Authority	—	—	8.0	—	—	1.8%	—	—	—	—	—

Personnel information

Table 8.9 Economic Policy, Tax, Financial Regulation and Research personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)
Number of funded posts	Number of posts additional to the establishment	Actual			Revised estimate			Medium-term expenditure estimate								
		2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28		
Economic Policy, Tax, Financial Regulation and Research			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	86	5	77	75.0	1.0	86	90.3	1.0	92	101.8	1.1	93	109.5	1.2	2.5%	100.0%
1 – 6	5	4	1	0.3	0.3	1	0.3	0.3	1	0.4	0.4	1	0.4	0.4	–	1.1%
7 – 10	20	–	18	12.5	0.7	18	13.7	0.7	21	16.6	0.8	21	17.5	0.8	2.9%	21.9%
11 – 12	26	–	27	21.7	0.8	29	24.8	0.8	31	27.2	0.9	31	28.7	0.9	1.4%	33.1%
13 – 16	35	1	31	40.5	1.3	38	51.5	1.4	40	57.7	1.4	41	62.9	1.5	3.1%	43.8%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 3: Public Finance and Budget Management

Programme purpose

Provide analysis and advice on fiscal policy and public finances, intergovernmental financial relations, and expenditure planning and priorities. Manage government's annual budget process and provide public finance management support. Facilitate employment creation and high-impact government initiatives, and strengthen infrastructure planning and delivery. Support the effective administration of pension, retirement and other benefits.

Objectives

- Promote growth, social development and the reduction of poverty through the implementation of sound fiscal and financial policies, and the effective, efficient and appropriate allocation of public funds annually.
- Prepare an annual national budget that gives effect to government's economic, fiscal, social and developmental goals as expressed in the National Development Plan and government's 2024-2029 medium-term development plan to provide fiscal policy advice by monitoring economic and fiscal trends, and advise on policy options and the budget framework.
- Deepen transparency in the allocation of public finances through the annual production and publication of: the Estimates of National Expenditure, Adjusted Estimates of National Expenditure, Budget Review, Medium-term Budget Policy Statement and appropriation legislation containing relevant, accurate and clear financial information and associated indicators of service delivery and performance.
- Contribute to public policy and programme development by providing support for planning, policy and programme analysis, budgeting, project management and public finance reform in provinces and municipalities on an ongoing basis.
- Promote public and private investment in infrastructure and public services on an ongoing basis by providing technical support for capital expenditure planning and project analysis, advice on financing alternatives, support for municipal development, and financial assistance for neighbourhood development projects.
- Measure the use of public financial resources by monitoring, supporting and analysing public expenditure and service delivery for social and economic development and infrastructure investment on an ongoing basis.
- Support and enable budget analysis by a broad range of stakeholders, including Parliament, on an ongoing basis through increased public participation with regards to the budget.
- Build capacity in the public sector by providing diagnostic and advisory services and support for organisational development, specialised procurement, improved public finance management, and programme and project implementation on an ongoing basis.
- Enhance budgeting and financial management practices by strengthening public finance management capacity in municipalities and supporting provincial treasury oversight of local government financial management on an ongoing basis.
- Ensure liveable, sustainable, resilient, efficient and integrated towns and cities by promoting public and private investment in city development, integrated urban networks and neighbourhood development initiatives on an ongoing basis.
- Stimulate employment and inclusive growth by supporting innovative and partnership-based approaches to employment creation, work-seeker support and enterprise development on an ongoing basis.
- Ensure technical capacity in local government built environment by supporting infrastructure planning and implementation in all provinces and infrastructure skills development in all municipalities on an ongoing basis.

Subprogrammes

- *Programme Management for Public Finance and Budget Management* provides support to the programme's planning, monitoring and delivery functions. Key activities include the oversight and management of processes related to the annual publication of the Medium-term Budget Policy Statement, the coordination of the annual budget and the production of the Division of Revenue Bill for the 3 spheres of government.
- *Public Finance* provides financial and budgetary analysis of government programmes, advises on policy and service delivery trends, and manages National Treasury's relations with other national departments.
- *Budget Office and Coordination* is responsible for the national budget process, including the publication of the Estimates of National Expenditure, Adjusted Estimates of National Expenditure, Budget Review and Medium-term Budget Policy Statement. This subprogramme also leads the budget reform programme, coordinates international technical assistance and donor funding, compiles public finance statistics, provides fiscal policy advice, provides advice on public service remuneration and pension arrangements, and ensures the effective administration of pension, retirement and other benefits.

- *Intergovernmental Relations* coordinates fiscal relations between national, provincial and local government; promotes sound provincial and municipal budgetary planning, reporting and financial management; and provides support for government with the aim of promoting improved infrastructure planning and management to support the service delivery targets in all spheres of government.
- *Financial and Fiscal Commission* facilitates the annual transfer payment to the Financial and Fiscal Commission, which provides independent, objective, impartial and unbiased advice to all 3 spheres of government on the division of revenue, as well as advice on the enactment of legislation pertaining to provincial taxes, municipal fiscal powers and functions, and provincial and municipal loans.
- *Facilitation of Conditional Grants* facilitates conditional grants administered by National Treasury aimed at strengthening public and private investment in improved living and working conditions in townships, and creating spatially resilient, efficient and integrated towns and cities. Funds disbursed through these grants are also intended to promote accelerated and inclusive development in major urban areas through better governance and built environment planning, improved human settlements and public transport management, local economic development, environmental sustainability and climate resilience.
- *Catalytic Infrastructure and Development Support Programme* provides technical assistance and support to National Treasury, provincial treasuries and municipalities by assigning professional advisers with experience and expertise in municipal financial management to facilitate key reforms and skills transfer through the municipal finance improvement programme. Activities in this subprogramme also help to develop capacity in infrastructure planning and project management.
- *Government Technical Advisory Centre* provides technical consulting services, specialised procurement and project management support, infrastructure advice and knowledge management in support of the efficient, effective and transparent management of public finances. This subprogramme also includes the Jobs Fund, which facilitates employment creation as it seeks to support innovative and partnership-based approaches to sustainable employment creation; provide work-seeker support and enterprise development through the Jobs Fund; and support research on employment, income distribution and inclusive growth.

Expenditure trends and estimates

Table 8.10 Public Finance and Budget Management expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2024/25	2021/22 - 2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average: Expenditure/ Total (%)
R million											
Programme Management for Public Finance and Budget Management	20.4	18.5	19.9	28.5	11.9%	0.5%	35.1	40.2	42.3	14.0%	0.8%
Public Finance	69.7	74.4	76.1	77.1	3.4%	1.8%	78.6	82.4	85.7	3.6%	1.8%
Budget Office and Coordination	120.5	129.5	135.7	138.6	4.8%	3.1%	137.1	146.9	153.3	3.4%	3.2%
Intergovernmental Relations	107.3	181.2	143.8	220.1	27.0%	3.9%	302.6	311.1	323.6	13.7%	6.3%
Financial and Fiscal Commission	63.2	63.8	59.1	60.3	-1.6%	1.5%	63.0	65.8	68.8	4.5%	1.4%
Facilitation of Conditional Grants	2 366.2	2 379.6	2 384.6	2 424.0	0.8%	56.7%	2 328.5	2 593.0	2 626.2	2.7%	54.6%
Catalytic Infrastructure and Development Support Programme	677.8	741.5	567.2	825.9	6.8%	16.7%	951.0	1 117.4	1 167.9	12.2%	22.2%
Government Technical Advisory Centre	837.3	765.6	653.7	421.4	-20.5%	15.9%	432.4	454.7	475.3	4.1%	9.8%
Total	4 262.4	4 354.2	4 040.2	4 195.8	-0.5%	100.0%	4 328.1	4 811.6	4 943.1	5.6%	100.0%
Change to 2024 Budget estimate				–			452.2	630.2	572.6		

Table 8.10 Public Finance and Budget Management expenditure trends and estimates by subprogramme and economic classification (continued)

Economic classification	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million	2021/22	2022/23	2023/24	2024/25	2021/22	2024/25	2025/26	2026/27	2027/28	2024/25	2027/28
Current payments	826.2	905.2	805.0	1 292.7	16.1%	22.7%	1 518.1	1 714.2	1 787.8	11.4%	34.5%
Compensation of employees	223.0	234.9	257.1	265.8	6.0%	5.8%	280.6	299.1	312.4	5.5%	6.3%
Goods and services	603.2	670.3	547.8	1 026.9	19.4%	16.9%	1 237.4	1 415.1	1 475.4	12.8%	28.2%
of which:											
Bursaries: Employees	0.7	1.1	0.8	1.5	27.2%	—	1.5	1.6	1.6	3.1%	—
Computer services	1.2	1.3	4.2	1.7	12.0%	—	1.7	1.6	1.6	-1.3%	—
Consultants: Business and advisory services	594.2	658.3	532.0	508.6	-5.0%	13.6%	566.9	592.9	616.3	6.6%	12.5%
Inventory: Other supplies	—	—	—	500.0	—	3.0%	650.0	800.0	836.2	18.7%	15.2%
Travel and subsistence	1.6	5.6	5.8	8.4	73.0%	0.1%	9.4	9.9	10.6	8.2%	0.2%
Operating payments	3.5	2.1	1.1	1.8	-19.8%	0.1%	3.0	3.9	3.6	25.2%	0.1%
Transfers and subsidies	3 434.6	3 445.0	3 233.1	2 901.7	-5.5%	77.2%	2 807.5	3 094.7	3 152.4	2.8%	65.4%
Provinces and municipalities	2 366.2	2 379.6	2 384.6	2 424.0	0.8%	56.7%	2 328.5	2 593.0	2 626.2	2.7%	54.6%
Departmental agencies and accounts	237.2	139.5	135.3	131.9	-17.8%	3.8%	138.1	144.8	151.3	4.7%	3.1%
Public corporations and private enterprises	830.6	924.6	712.8	345.5	-25.4%	16.7%	340.6	356.6	374.6	2.7%	7.8%
Households	0.5	1.4	0.4	0.4	-12.7%	—	0.3	0.3	0.3	-8.9%	—
Payments for capital assets	1.7	4.0	2.0	1.4	-5.9%	0.1%	2.6	2.7	2.9	27.6%	0.1%
Machinery and equipment	1.7	4.0	2.0	1.4	-5.9%	0.1%	2.6	2.7	2.9	27.6%	0.1%
Payments for financial assets	—	0.0	0.1	—	—	—	—	—	—	—	—
Total	4 262.4	4 354.2	4 040.2	4 195.8	-0.5%	100.0%	4 328.1	4 811.6	4 943.1	5.6%	100.0%
Proportion of total programme expenditure to vote expenditure	7.6%	14.2%	14.7%	15.9%	—	—	15.5%	16.4%	16.2%	—	—
Details of transfers and subsidies											
Households											
Social benefits											
Current	0.5	1.1	0.4	0.4	-12.7%	—	0.3	0.3	0.3	-8.9%	—
Employee social benefits	0.5	1.1	0.4	0.4	-12.7%	—	0.3	0.3	0.3	-8.9%	—
Other transfers to households											
Current	—	0.3	—	—	—	—	—	—	—	—	—
Employee social benefits	—	0.3	—	—	—	—	—	—	—	—	—
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	237.2	139.5	135.3	131.9	-17.8%	3.8%	138.1	144.8	151.3	4.7%	3.1%
Financial and Fiscal Commission	63.2	63.8	59.1	60.3	-1.6%	1.5%	63.0	65.8	68.8	4.5%	1.4%
Government Technical Advisory Centre: Support on infrastructure planning	—	22.7	23.5	20.7	—	0.4%	21.7	23.1	24.1	5.3%	0.5%
Government Technical Advisory Centre	74.0	52.9	52.7	51.0	-11.7%	1.4%	53.5	55.9	58.4	4.6%	1.2%
Government Technical Advisory Centre: Independent power producer project preparation support	100.0	—	—	—	-100.0%	0.6%	—	—	—	—	—
Provinces and municipalities											
Municipal bank accounts											
Current	707.3	725.6	719.9	747.6	1.9%	17.2%	762.5	797.4	833.4	3.7%	17.2%
Local government financial management grant	552.1	566.4	568.6	582.2	1.8%	13.5%	589.7	616.7	644.6	3.5%	13.3%
Infrastructure skills development grant	155.2	159.2	151.4	165.4	2.1%	3.7%	172.8	180.7	188.9	4.5%	3.9%
Capital	1 658.9	1 654.0	1 664.7	1 676.4	0.3%	39.5%	1 566.0	1 795.6	1 792.7	2.3%	37.4%
Programme and project preparation support grant	341.3	360.9	318.7	385.8	4.2%	8.3%	—	—	—	-100.0%	2.1%
Neighbourhood development partnership grant	1 317.6	1 293.1	1 346.0	1 290.6	-0.7%	31.1%	542.4	430.2	449.6	-29.6%	14.8%
Urban development financing grant	—	—	—	—	—	—	1 023.6	1 365.4	1 343.1	—	20.4%
Public corporations and private enterprises											
Other transfers to private enterprises											
Current	596.8	635.8	514.0	298.2	-20.6%	12.1%	300.6	316.6	332.8	3.7%	6.8%
Various institutions: Jobs fund	596.8	635.8	514.0	298.2	-20.6%	12.1%	300.6	316.6	332.8	3.7%	6.8%
Other transfers to public corporations											
Current	233.8	288.8	198.8	47.3	-41.3%	4.6%	40.0	40.0	41.8	-4.0%	0.9%
Development Bank of Southern Africa	153.7	95.0	—	—	-100.0%	1.5%	—	—	—	—	—
Development Bank of Southern Africa: Support to the Infrastructure Fund operations	80.2	41.8	46.3	47.3	-16.1%	1.3%	40.0	40.0	41.8	-4.0%	0.9%
Development Bank of Southern Africa: Support to the Infrastructure Fund social housing programme	—	152.0	152.5	—	—	1.8%	—	—	—	—	—

Personnel information

Table 8.11 Public Finance and Budget Management personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)			
Number of funded posts	Number of posts additional to the establishment																		
			Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28				
Public Finance and Budget Management			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost					
Salary level	263	9	264	257.1	1.0	260	265.8	1.0	259	280.6	1.1	262	299.1	1.1	260	312.4	1.2	-0.1%	100.0%
1 – 6	9	8	9	2.2	0.2	9	2.4	0.3	9	2.5	0.3	9	2.7	0.3	9	2.8	0.3	–	3.5%
7 – 10	76	1	77	48.3	0.6	77	51.1	0.7	76	53.5	0.7	77	57.3	0.7	77	60.1	0.8	-0.3%	29.5%
11 – 12	98	–	98	100.6	1.0	98	107.0	1.1	97	111.8	1.2	98	118.7	1.2	97	123.9	1.3	-0.5%	37.4%
13 – 16	80	–	80	106.0	1.3	76	105.4	1.4	77	112.8	1.5	78	120.4	1.5	77	125.6	1.6	0.5%	29.7%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 4: Asset and Liability Management

Programme purpose

Manage government's annual funding programme in a manner that ensures prudent cash management and an optimal portfolio of debt and other fiscal obligations. Promote and enforce the prudent financial management of state-owned entities through financial analysis and oversight.

Objectives

- Exercise oversight of state-owned entities on an ongoing basis by:
 - reviewing the corporate plans and annual financial statements of state-owned entities
 - coordinating the borrowing programmes of state-owned entities
 - tracking progress on capital expenditure programmes
 - reviewing applications for funding, guarantees and borrowing limits in terms of the Public Finance Management Act (1999), and monitoring progress.
- Meet government's annual gross borrowing requirement – consisting of the budget deficit and maturing debt – by sourcing funds from domestic and international markets and servicing government's debt optimally.
- Ensure that government's liquidity requirements are consistently met within credit risk guidelines by managing cash effectively and making sound cash flow forecasts on an ongoing basis.
- Minimise and mitigate risks emanating from government's fiscal obligations to develop and maintain a risk management framework for government's debt and contingent liabilities by implementing debt management strategies that minimise government's exposure to adverse risk on an ongoing basis.

Subprogrammes

- Programme Management for Asset and Liability Management* provides support for planning, monitoring and delivering the programme's activities.
- State-owned Entity Financial Management and Governance* oversees and enables state-owned entities to meet government's policy objectives in a financially and fiscally sustainable manner that promotes sound corporate governance.
- Government Debt Management* is responsible for government's long-term funding needs. As such, it manages domestic and foreign debt, contributes to the development of financial markets and maintains sound investor relations.
- Financial Operations* provides for government's short-term funding needs, the prudent management of cash, the efficient accounting of debt and investment transactions in government, and quality information related

- *Strategy and Risk Management* develops and maintains a risk management framework for government's debt and contingent liabilities and implements debt management strategies that minimise its exposure to adverse risk.

Discussion

2. Rand million.

Programme 5: Financial Accounting and Supply Chain Management Systems

Programme purpose

Facilitate governance and accountability by promoting and enforcing the transparent, economic and effective management of revenue, expenditure, assets, liabilities and supply chain processes in the public sector.

Objectives

- Ensure compliance with the Public Finance Management Act (1999) and the Municipal Finance Management Act (2003) across the 3 spheres of government by facilitating and undertaking special investigations to reduce fraud and corruption on an ongoing basis.
- Ensure sound financial management systems to meet the requirements of the Public Finance Management Act (1999) and the Municipal Finance Management Act (2003) by:
 - providing capacity and support to all spheres of government on policies related to accounting and reporting, internal auditing and risk management on an ongoing basis
 - developing and implementing government transversal accounting and reporting systems over the medium term
 - maintaining the availability of government's financial systems at 98 per cent, and providing reliable, efficient and effective support and user training, over the medium term
 - modernising and automating financial management systems.
- Support government's efforts to build capacity in financial management across the 3 spheres of government by introducing minimum competency profiles and offering graduate internships in financial management annually.
- Improve financial management in provincial and local government by:
 - developing and implementing financial recovery plans and providing technical assistance on an ongoing basis
 - supporting municipalities in implementing financial management reforms and ensuring their compliance with the Municipal Finance Management Act (2003), as required, over the medium term.
- Modernise the supply chain management system for government over the medium term by:
 - introducing policy reforms to ensure that all procuring government institutions implement a single supply chain management policy
 - providing training solutions to bridge the skills gap for existing and future supply chain management practitioners.

Subprogrammes

- *Programme Management for Financial Accounting and Supply Chain Management Systems* supports the planning, monitoring and coordination of deliverables such as modernising and automating financial management systems; and facilitates accountability and governance in the public sector, especially in terms of financial management.
- *Office of the Chief Procurement Officer* aims to modernise the state procurement system to be fair, transparent, competitive and cost effective; and enable the efficient, economic, effective and transparent use of financial and other resources, including state assets, for improved service delivery. This subprogramme also promotes, supports and enforces the transparent and effective management of state procurement and the sound stewardship of government assets and resources.
- *Financial Systems* maintains and improves existing financial management, supply chain and human resources systems and develops and implements modern, automated systems to replace outdated systems across national and provincial departments.
- *Financial Reporting for National Accounts* is responsible for accounting for the National Revenue Fund and the Reconstruction and Development Programme Fund, providing banking services to national government,

providing support for all spheres of government in implementing financial reporting frameworks, and preparing consolidated financial statements.

- *Financial Management Policy and Compliance Improvement* improves financial management and develops financial management regulatory frameworks with local and international best practice; develops and implements accounting policies; and improves government's financial management, risk management and internal audit capacity.
- *Audit Statutory Bodies* is a transfer payment to the Auditor-General of South Africa for the implementation of the amendments to the Public Audit Act (2004).
- *Service Charges: Commercial Banks* is a transfer payment that provides for bank charges for the deposit accounts of all government departments.

Expenditure trends and estimates

Table 8.14 Financial Accounting and Supply Chain Management Systems expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2021/22 - 2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28	2024/25 - 2027/28
Programme Management for Financial Accounting and Supply Chain Management Systems	42.9	41.8	58.3	62.1	13.1%	6.9%	84.0	89.9	93.4	14.6%	10.1%
Office of the Chief Procurement Officer	67.7	73.6	79.2	81.8	6.5%	10.1%	89.8	94.2	98.0	6.2%	11.2%
Financial Systems	400.7	317.6	333.8	353.7	-4.1%	47.0%	341.4	351.9	380.4	2.5%	43.8%
Financial Reporting for National Accounts	107.2	111.3	114.4	120.3	3.9%	15.2%	140.4	147.8	155.9	9.0%	17.3%
Financial Management Policy and Compliance Improvement	92.9	122.2	118.9	136.3	13.6%	15.7%	138.0	146.4	152.5	3.8%	17.6%
Audit Statutory Bodies	50.0	50.0	50.0	—	-100.0%	5.0%	—	—	—	—	—
Service Charges: Commercial Banks	0.3	0.2	0.3	0.4	5.7%	—	0.4	0.4	0.4	4.5%	—
Total	761.7	716.7	754.9	754.6	-0.3%	100.0%	794.0	830.5	880.6	5.3%	100.0%
Change to 2024				—			18.4	13.0	26.2		
Budget estimate											
Economic classification											
Current payments	645.7	597.2	633.2	685.4	2.0%	85.7%	715.4	754.3	797.4	5.2%	90.6%
Compensation of employees	208.0	213.1	225.9	237.7	4.6%	29.6%	265.9	283.8	297.4	7.8%	33.3%
Goods and services	437.7	384.1	407.3	447.7	0.8%	56.1%	449.5	470.5	499.9	3.7%	57.3%
of which:						—					—
Audit costs: External	8.4	5.1	6.7	9.5	4.2%	1.0%	10.4	10.9	11.4	6.3%	1.3%
Bursaries: Employees	0.8	1.2	1.9	3.5	59.9%	0.3%	3.3	3.6	3.8	2.7%	0.4%
Computer services	369.8	292.3	303.8	325.9	-4.1%	43.2%	305.0	314.8	336.1	1.0%	39.3%
Consultants: Business and advisory services	50.9	75.4	86.3	88.5	20.3%	10.1%	109.7	118.2	122.1	11.3%	13.5%
Travel and subsistence	1.7	5.4	3.1	8.6	72.8%	0.6%	8.2	9.8	10.4	6.6%	1.1%
Venues and facilities	2.6	1.1	1.2	2.3	-4.9%	0.2%	2.4	2.5	4.9	29.5%	0.4%
Transfers and subsidies	112.1	112.5	112.4	64.2	-16.9%	13.4%	67.0	70.0	73.2	4.5%	8.4%
Departmental agencies and accounts	109.0	110.3	110.5	62.2	-17.0%	13.1%	65.0	68.0	71.0	4.5%	8.2%
Households	3.1	2.3	1.9	2.0	-14.1%	0.3%	1.9	2.0	2.1	2.8%	0.2%
Payments for capital assets	3.9	6.9	9.2	5.0	8.5%	0.8%	11.6	6.2	10.1	26.1%	1.0%
Machinery and equipment	3.9	6.9	9.2	5.0	8.7%	0.8%	11.6	6.2	10.1	26.1%	1.0%
Software and other intangible assets	0.0	—	—	—	-100.0%	—	—	—	—	—	—
Payments for financial assets	—	0.0	0.1	—	—	—	—	—	—	—	—
Total	761.7	716.7	754.9	754.6	-0.3%	100.0%	794.0	830.5	880.6	5.3%	100.0%
Proportion of total programme expenditure to vote expenditure	1.4%	2.3%	2.7%	2.9%	—	—	2.8%	2.8%	2.9%	—	—
Details of transfers and subsidies											
Households											
Social benefits											
Current	1.8	1.6	1.9	2.0	3.2%	0.2%	1.9	2.0	2.1	2.8%	0.2%
Employee social benefits	1.8	1.6	1.9	2.0	3.2%	0.2%	1.9	2.0	2.1	2.8%	0.2%
Other transfers to households											
Current	1.3	0.7	—	—	-100.0%	0.1%	—	—	—	—	—
Bursaries for non-employees	1.3	0.7	—	—	-100.0%	0.1%	—	—	—	—	—
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	109.0	110.3	110.5	62.2	-17.0%	13.1%	65.0	68.0	71.0	4.5%	8.2%
Accounting Standards Board	14.4	14.6	14.6	14.8	1.1%	2.0%	15.5	16.2	16.9	4.5%	1.9%
Independent Regulatory Board for Auditors	44.6	45.7	45.9	47.4	2.1%	6.1%	49.5	51.8	54.1	4.5%	6.2%
Auditor-General of South Africa	50.0	50.0	50.0	—	-100.0%	5.0%	—	—	—	—	—

Personnel information

Table 8.15 Financial Accounting and Supply Chain Management Systems personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)			
Number of funded posts	Number of posts additional to the establishment		Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26		2026/27		2027/28				2024/25 - 2027/28		
Financial Accounting and Supply Chain Management Systems			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost					
Salary level	269	43	255	225.9	0.9	253	237.7	0.9	267	265.9	1.0	271	283.8	1.0	270	297.4	1.1	2.2%	100.0%
1 – 6	11	7	11	3.7	0.3	12	4.3	0.4	12	4.6	0.4	13	5.4	0.4	13	5.7	0.4	3.5%	4.8%
7 – 10	119	35	108	60.6	0.6	107	64.3	0.6	115	74.0	0.6	118	79.8	0.7	118	84.3	0.7	3.4%	43.2%
11 – 12	69	–	67	72.0	1.1	68	79.3	1.2	70	86.7	1.2	70	92.5	1.3	70	97.6	1.4	0.8%	26.2%
13 – 16	70	1	69	89.5	1.3	66	89.8	1.4	70	100.6	1.4	70	106.2	1.5	69	109.9	1.6	1.3%	25.9%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 6: International Financial Relations

Programme purpose

Manage South Africa's interests in shaping regional and global policies that advance the economic, financial and development objectives of the country and Africa.

Objectives

- Advance South Africa and Africa's economic interests by undertaking strategic analyses, engagements and negotiations at regional and global financial and economic forums on an ongoing basis.
- Increase sub-Saharan Africa's voice and South Africa's influence in multilateral international institutions such as the International Monetary Fund, the World Bank Group, the G20 and other influential global financial and economic forums by advancing the reform of these institutions through the lobbying of regional groupings on an ongoing basis.
- Enhance South Africa's participation in strategic regional, continental and global governance institutions by seconding South Africans into strategic positions in these institutions, as informed by government's secondment policy, on an ongoing basis.
- Promote regional economic integration in the Southern African Development Community region and the Southern African Customs Union, and strengthen economic links within Africa by:
 - providing ongoing support to the Southern African Development Community committees dealing with economic and financial protocols
 - providing ongoing support to the Southern African Customs Union to resolve regional challenges.

Subprogrammes

- *Programme Management for International Financial Relations* supports the planning, monitoring and delivery of the programme's activities with the World Bank country office, the African Development Bank regional resource centre and the New Development Bank. This subprogramme oversees South Africa's representation in international and regional financial institutions; manages bilateral and multilateral relationships on behalf of National Treasury; and plans, implements and monitors programmes and activities that advance South Africa's national interests.
- *International Economic Cooperation* focuses on improving South Africa's participation in regional and international economic institutions. This entails working through key economic institutions and forums such as the Southern African Customs Union, the SADC, the United Nations Economic Commission for Africa, the African Union's New Partnership for Africa's Development, the International Monetary Fund, the G20, the G24, the BRICS (Brazil, Russia, India, China, South Africa, Egypt, Ethiopia, Indonesia, Iran and the United Arab

Emirates) group of countries, the Organisation for Economic Cooperation and Development, and the World Economic Forum.

- *African Integration and Support* enables National Treasury's participation in African interventions and arrangements aimed at bringing about support and integration between African states and institutions. This subprogramme facilitates the transfer of funds to Eswatini, Lesotho and Namibia for Common Monetary Area compensation. In this agreement, South Africa compensates the member countries for the use of the rand within their borders. It also includes technical support provided to regional capacity-building institutions such as the Collaborative Budget Reform Initiative, the Infrastructure Consortium for Africa, the African Capacity Building Foundation, the African Institute for Economic Development and Planning, and the International Monetary Fund's Regional Technical Assistance Centre for Southern Africa.
- *International Development Funding Institutions* provides for subscriptions and contributions to international development institutions and banks. This subprogramme transfers funds to the African Development Bank and the International Bank for Reconstruction and Development to pay for shares, and to the African Development Fund and the World Bank Group's International Development Association for the provision of concessional loans and grants to low-income countries. In line with South Africa's shareholding agreement, this subprogramme also facilitates capital transfers for the New Development Bank.
- *International Projects* transfers funds to international projects and interventions for various causes such as capacity building and catastrophe and disaster relief for affected low-income countries. To this end, the department contributes to the Commonwealth Fund for Technical Cooperation and the International Finance Facility for Immunisation. The facility transfers funds to the Global Alliance for Vaccines and Immunisation, a public-private global health partnership, to support health care, particularly the provision of vaccines to reduce the number of deaths preventable by vaccination among children in low-income countries.

Expenditure trends and estimates

Table 8.16 International Financial Relations expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average Expenditure/ Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average Expenditure/ Total (%)
R million											
Programme Management for International Financial Relations	4.7	10.1	14.7	18.1	57.1%	0.3%	16.2	16.9	18.1	-0.2%	0.6%
International Economic Cooperation	27.7	30.5	35.1	93.4	49.9%	1.2%	148.1	75.7	77.7	-5.9%	3.3%
African Integration and Support	1 569.2	1 664.2	1 505.5	1 639.1	1.5%	39.5%	1 673.8	1 746.0	1 838.6	3.9%	58.2%
International Development Funding Institutions	6 203.4	1 119.3	1 126.6	997.5	-45.6%	58.5%	1 076.4	1 125.7	1 176.7	5.7%	36.9%
International Projects	21.5	24.5	25.9	27.2	8.1%	0.6%	28.2	29.4	30.7	4.2%	1.0%
Total	7 826.5	2 848.6	2 707.7	2 775.3	-29.2%	100.0%	2 942.8	2 993.9	3 141.8	4.2%	100.0%
Change to 2024 Budget estimate				-			47.3	(39.2)	(28.4)		
Economic classification											
Current payments	32.2	40.2	49.5	111.0	51.1%	1.4%	163.3	91.6	94.7	-5.1%	3.9%
Compensation of employees	30.5	33.0	38.5	41.7	11.0%	0.9%	44.4	49.2	50.4	6.5%	1.6%
Goods and services	1.7	7.1	11.0	69.3	243.0%	0.6%	118.9	42.4	44.3	-13.8%	2.3%
of which:											
Administrative fees	0.1	0.1	0.3	0.6	59.1%	-	0.7	0.6	0.6	4.7%	-
Bursaries: Employees	0.2	0.1	0.0	0.6	47.8%	-	0.4	0.4	0.5	-6.9%	-
Consultants: Business and advisory services	-	0.0	0.0	7.9	-	-	0.6	0.7	0.7	-55.3%	0.1%
Travel and subsistence	0.9	5.7	8.8	11.7	135.8%	0.2%	11.8	11.9	12.4	1.8%	0.4%
Operating payments	0.4	0.9	1.3	1.4	56.3%	-	1.4	1.5	1.6	5.0%	-
Venues and facilities	-	0.0	0.2	46.5	-	0.3%	103.0	26.4	27.7	-15.9%	1.7%
Transfers and subsidies	1 744.2	1 848.1	1 707.1	1 846.9	1.9%	44.2%	1 890.8	1 972.8	2 075.7	4.0%	65.7%
Foreign governments and international organisations	1 744.2	1 847.9	1 707.0	1 846.9	1.9%	44.2%	1 890.8	1 972.8	2 075.7	4.0%	65.7%
Households	0.0	0.2	0.1	-	-100.0%	-	-	-	-	-	-
Payments for capital assets	0.2	0.2	0.2	0.6	45.7%	-	1.0	1.0	1.1	25.2%	-
Machinery and equipment	0.2	0.2	0.2	0.6	45.7%	-	1.0	1.0	1.1	25.2%	-
Payments for financial assets	6 049.9	960.2	950.8	816.9	-48.7%	54.3%	887.7	928.4	970.4	5.9%	30.4%
Total	7 826.5	2 848.6	2 707.7	2 775.3	-29.2%	100.0%	2 942.8	2 993.9	3 141.8	4.2%	100.0%
Proportion of total programme expenditure to vote expenditure	13.9%	9.3%	9.9%	10.5%	-	-	10.5%	10.2%	10.3%	-	-

Table 8.16 International Financial Relations expenditure trends and estimates by subprogramme and economic classification (continued)

Details of transfers and subsidies	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million											
Households											
Social benefits											
Current	0.0	0.2	0.1	–	-100.0%	–	–	–	–	–	–
Employee social benefits	0.0	0.2	0.1	–	-100.0%	–	–	–	–	–	–
Foreign governments and international organisations											
Current	1 605.3	1 668.6	1 476.7	1 666.3	1.3%	39.7%	1 702.1	1 775.4	1 869.4	3.9%	59.2%
Common Monetary Area compensation	1 565.7	1 622.1	1 445.6	1 633.3	1.4%	38.8%	1 668.2	1 740.1	1 832.5	3.9%	58.0%
Collaborative Africa Budget Reform Initiative	2.3	2.6	2.8	2.9	8.1%	0.1%	2.7	2.8	2.9	0.2%	0.1%
Commonwealth Fund for Technical Cooperation	5.9	6.4	7.0	6.3	2.0%	0.2%	6.6	7.0	7.3	5.0%	0.2%
International Finance Facility for Immunisation	15.6	18.0	18.9	20.9	10.2%	0.5%	21.6	22.4	23.4	4.0%	0.7%
African Institute for Economic Development and Planning	1.1	–	1.5	1.5	8.9%	–	1.5	1.6	1.6	3.7%	0.1%
Regional Technical Assistance Centre for Southern Africa	–	1.3	1.0	1.4	–	–	1.5	1.5	1.6	4.5%	0.1%
New Development Bank Project Preparation Fund	14.6	18.2	–	–	-100.0%	0.2%	–	–	–	–	–
Capital	138.9	179.2	230.4	180.6	9.2%	4.5%	188.7	197.4	206.3	4.5%	6.5%
African Development Fund	79.2	77.7	109.4	114.3	13.0%	2.4%	119.4	124.9	130.5	4.5%	4.1%
World Bank Group	59.7	63.3	66.3	66.3	3.6%	1.6%	69.3	72.5	75.8	4.5%	2.4%
Financial Intermediary Fund	–	38.3	54.7	–	–	0.6%	–	–	–	–	–

Personnel information

Table 8.17 International Financial Relations personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025		Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)	
Number of funded posts	Number of posts additional to the establishment	Actual			Revised estimate			Medium-term expenditure estimate								
		2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28		
		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost			
International Financial Relations		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost			
Salary level	32	2	38	38.5	1.0	49	41.7	0.8	50	44.4	0.9	52	49.2	0.9	1.1%	100.0%
1 – 6	2	2	2	0.2	0.1	2	0.2	0.1	2	0.3	0.1	2	0.3	0.1	–	4.0%
7 – 10	10	–	11	6.7	0.6	15	10.1	0.7	16	11.1	0.7	17	13.0	0.7	4.4%	32.5%
11 – 12	7	–	7	5.9	0.8	9	8.5	0.9	9	9.0	1.0	10	10.5	1.1	1.6%	18.6%
13 – 16	13	–	18	17.3	1.0	23	22.8	1.0	23	24.1	1.0	23	25.4	1.1	-1.3%	45.0%
Other	–	–	–	8.3	–	–	–	–	–	–	–	–	–	–	–	–

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 7: Revenue Administration

Programme purpose

Ensure the efficient transfer of funds to the South African Revenue Service for the administration of an efficient tax system and for the provision of tax education to the public. Ensure maximum compliance with tax and customs legislation, maximise revenue collection and facilitate trade.

Objective

- Maximise revenue collection by ensuring the monthly transfer of funds to the South African Revenue Service for the administration of an effective tax system, the provision of tax education to the public and maximum compliance with tax and customs legislation.

Subprogramme

- *South African Revenue Service* transfers funds to the South African Revenue Service to provide core tax administration services and maintain the ICT services that support its operations.

Expenditure trends and estimates

Table 8.18 Revenue Administration expenditure trends and estimates by subprogramme and economic classification

Subprogramme				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
South African Revenue Service	11 295.2	11 635.8	13 280.7	12 388.6	3.1%	100.0%	15 409.6	14 895.3	15 455.8	7.7%	100.0%
Total	11 295.2	11 635.8	13 280.7	12 388.6	3.1%	100.0%	15 409.6	14 895.3	15 455.8	7.7%	100.0%
Change to 2024 Budget estimate					–		2 528.0	2 500.0	2 500.0		
Economic classification											
Transfers and subsidies	11 295.2	11 635.8	13 280.7	12 388.6	3.1%	100.0%	15 409.6	14 895.3	15 455.8	7.7%	100.0%
Departmental agencies and accounts	11 295.2	11 635.8	13 280.7	12 388.6	3.1%	100.0%	15 409.6	14 895.3	15 455.8	7.7%	100.0%
Total	11 295.2	11 635.8	13 280.7	12 388.6	3.1%	100.0%	15 409.6	14 895.3	15 455.8	7.7%	100.0%
Proportion of total programme expenditure to vote expenditure	20.0%	37.8%	48.4%	47.1%	–	–	51.4%	49.1%	49.0%	–	–
Details of transfers and subsidies											
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	10 198.9	11 085.8	12 780.7	11 946.0	5.4%	94.7%	14 071.8	13 884.3	14 466.9	6.6%	93.5%
South African Revenue Service: Operations	10 154.1	11 039.3	12 729.5	11 892.5	5.4%	94.3%	14 015.9	13 825.8	14 405.7	6.6%	93.1%
South African Revenue Service: Office of the Tax Ombud	44.9	46.5	51.2	53.5	6.1%	0.4%	55.9	58.5	61.2	4.5%	0.4%
Capital	1 096.3	550.0	500.0	442.5	-26.1%	5.3%	1 337.8	1 011.0	988.9	30.7%	6.5%
South African Revenue Service: Machinery and equipment	1 096.3	550.0	500.0	442.5	-26.1%	5.3%	1 337.8	1 011.0	988.9	30.7%	6.5%

Programme 8: Financial Intelligence and State Security

Programme purpose

Ensure the efficient transfer of funds to the Financial Intelligence Centre and State Security Agency to enhance the state's ability to combat financial crime, including money laundering and terror financing activities. Gather intelligence for the purposes of national security, defence and combating crime.

Objective

- Enhance the state's ability to combat financial crime, including money laundering and terror financing activities, and gather intelligence for the purposes of national security, defence and combating crime by ensuring the monthly transfer of funds to the Financial Intelligence Centre and State Security Agency.

Subprogrammes

- *Financial Intelligence Centre* facilitates transfer payments to the Financial Intelligence Centre, which enhances the integrity of the South African financial system while creating new ways for investigating authorities to combat criminal activity.
- *Secret Services* facilitates transfer payments to the South African Secret Services, which provides government with accurate, topical, policy relevant and timely foreign intelligence to promote, enhance and protect national security and the interests of South Africa and its citizens.

Expenditure trends and estimates

Table 8.19 Financial Intelligence and State Security expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million				2024/25	2021/22 - 2024/25					2024/25 - 2027/28	
Financial Intelligence Centre	297.3	316.8	385.7	400.9	10.5%	6.6%	481.0	502.2	526.6	9.5%	8.4%
Secret Services	4 702.3	5 078.7	5 038.7	4 864.7	1.1%	93.4%	5 117.5	5 351.9	5 594.9	4.8%	91.6%
Total	4 999.5	5 395.5	5 424.5	5 265.6	1.7%	100.0%	5 598.5	5 854.2	6 121.5	5.1%	100.0%
Change to 2024				–			76.3	79.0	85.1		
Budget estimate											
Economic classification											
Transfers and subsidies	4 999.5	5 395.5	5 424.5	5 265.6	1.7%	100.0%	5 598.5	5 854.2	6 121.5	5.1%	100.0%
Departmental agencies and accounts	4 999.5	5 395.5	5 424.5	5 265.6	1.7%	100.0%	5 598.5	5 854.2	6 121.5	5.1%	100.0%
Total	4 999.5	5 395.5	5 424.5	5 265.6	1.7%	100.0%	5 598.5	5 854.2	6 121.5	5.1%	100.0%
Proportion of total programme expenditure to vote expenditure	8.9%	17.5%	19.8%	20.0%	–	–	20.0%	20.0%	20.1%	–	–
Details of transfers and subsidies											
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	4 646.7	4 994.2	5 039.2	4 863.0	1.5%	92.7%	5 177.9	5 414.3	5 661.7	5.2%	92.5%
Financial Intelligence Centre:	279.1	292.3	366.4	380.6	10.9%	6.3%	459.8	480.1	503.5	9.8%	8.0%
Operations											
Secret Services: Operations	4 367.6	4 701.9	4 672.9	4 482.4	0.9%	86.4%	4 718.1	4 934.2	5 158.2	4.8%	84.5%
Capital	352.9	401.3	385.3	402.6	4.5%	7.3%	420.6	439.9	459.8	4.5%	7.5%
Financial Intelligence Centre:	18.2	24.6	19.4	20.2	3.7%	0.4%	21.2	22.1	23.1	4.5%	0.4%
Machinery and equipment											
Secret Services: Machinery and equipment	334.7	376.8	365.9	382.3	4.5%	6.9%	399.5	417.8	436.6	4.5%	7.2%

Entities

Accounting Standards Board

Selected performance indicators

Table 8.20 Accounting Standards Board performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of Accounting Forum meetings per year	Administration	Entity mandate	8	8	8	8	8	8	8
Number of articles on different topics to continue raising awareness among stakeholders per year	Administration		5	4	4	4	4	4	4
Percentage of International Public Sector Accounting Standards meetings attended (virtual/physical) and percentage of meetings as an observer at the Financial Reporting Standards Council for sustainability reporting once it is established per year	Administration		– ¹	– ¹	– ¹	– ¹	100%	100%	100%

1. No historical data available.

Entity overview

The Accounting Standards Board was established to develop uniform standards of generally recognised accounting practice for all spheres of government in terms of section 216(1)(a) of the Constitution and the Public Finance Management Act (1999). The board also promotes transparency and effective management of the revenue, expenditure, assets and liabilities of the entities to which the standards apply.

In line with its mandate, the board will focus on educational activities for preparers and users of financial statements, and review and revise existing standards to ensure alignment with international best practice.

Expenditure is expected to increase at an average annual rate of 4.1 per cent, from R15.1 million in 2024/25 to R17.1 million in 2027/28, with compensation of employees accounting for an estimated 74.7 per cent

(R36.8 million) of expenditure over the period ahead. The board derives its revenue mainly through transfers from the department. Revenue is expected to increase in line with expenditure.

Programmes/Objectives/Activities

Table 8.21 Accounting Standards Board expenditure trends and estimates by programme/objective/activity

	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Administration	13.5	12.2	13.7	15.1	3.7%	100.0%	15.6	16.3	17.1	4.1%	100.0%
Total	13.5	12.2	13.7	15.1	3.7%	100.0%	15.6	16.3	17.1	4.1%	100.0%

Statements of financial performance, cash flow and financial position

Table 8.22 Accounting Standards Board statements of financial performance, cash flow and financial position

Statement of financial performance											
	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	0.2	0.3	0.7	0.3	11.6%	2.7%	0.1	0.1	0.1	-24.3%	1.1%
Other non-tax revenue	0.2	0.3	0.7	0.3	11.6%	2.7%	0.1	0.1	0.1	-24.3%	1.1%
Transfers received	13.2	12.8	13.5	14.8	4.1%	97.3%	15.5	16.2	16.9	4.5%	98.9%
Total revenue	13.4	13.2	14.2	15.1	4.2%	100.0%	15.6	16.3	17.1	4.1%	100.0%
Expenses											
Current expenses	13.5	12.2	13.7	15.1	3.7%	100.0%	15.6	16.3	17.1	4.1%	100.0%
Compensation of employees	10.5	9.4	9.7	11.1	1.7%	74.7%	11.6	12.3	12.9	5.2%	74.7%
Goods and services	2.9	2.7	4.0	4.0	10.5%	24.7%	3.9	3.9	4.1	1.1%	24.8%
Depreciation	0.1	0.1	0.0	0.1	-4.3%	0.6%	0.1	0.1	0.1	–	0.5%
Total expenses	13.5	12.2	13.7	15.1	3.7%	100.0%	15.6	16.3	17.1	4.1%	100.0%
Surplus/(Deficit)	(0.2)	–	–	–	-100.0%		–	–	–	–	
Cash flow statement											
Cash flow from operating activities	0.9	3.4	(0.2)	(0.2)	-161.4%	100.0%	0.0	(0.1)	(0.1)	-18.9%	100.0%
Receipts											
Transfers received	14.4	14.6	14.6	14.8	1.1%	100.0%	15.5	16.2	16.9	4.5%	100.0%
Financial transactions in assets and liabilities	0.0	0.0	0.0	–	-100.0%	–	–	–	–	–	–
Total receipts	14.4	14.6	14.6	14.8	1.0%	100.0%	15.5	16.2	16.9	4.5%	100.0%
Payment											
Current payments	13.5	11.2	14.9	15.0	3.7%	100.0%	15.5	16.3	17.0	4.3%	100.0%
Compensation of employees	10.8	8.5	10.2	11.1	1.0%	74.5%	11.6	12.3	12.9	5.2%	75.0%
Goods and services	2.7	2.7	4.7	4.0	13.5%	25.5%	3.9	4.0	4.2	1.7%	25.0%
Total payments	13.5	11.2	14.9	15.0	3.7%	100.0%	15.5	16.3	17.0	4.3%	100.0%
Net cash flow from investing activities	0.1	0.3	0.7	0.2	18.3%	100.0%	(0.0)	0.1	0.1	-19.4%	100.0%
Acquisition of property, plant, equipment and intangible assets	(0.1)	(0.0)	(0.0)	(0.1)	-3.5%	-28.7%	(0.1)	(0.0)	(0.0)	-42.5%	758.6%
Proceeds from the sale of property, plant and equipment and intangible assets	0.0	–	–	–	-100.0%	3.7%	–	–	–	–	–
Other flows from investing activities	0.2	0.3	0.7	0.3	13.8%	124.9%	0.1	0.1	0.1	-24.4%	-658.6%
Net increase/(decrease) in cash and cash equivalents	1.0	3.7	0.4	(0.0)	-100.0%	10.3%	0.0	(0.0)	(0.0)	10 620.0%	100.0%
Statement of financial position											
Carrying value of assets	0.2	0.1	0.1	0.0	-35.3%	5.1%	0.1	0.1	0.0	-21.2%	11.0%
of which:											
Acquisition of assets	(0.1)	(0.0)	(0.0)	(0.1)	-3.5%	100.0%	(0.1)	(0.0)	(0.0)	-42.5%	100.0%
Receivables and prepayments	–	0.1	0.8	–	–	3.1%	–	–	–	–	–
Cash and cash equivalents	1.9	5.7	6.1	0.5	-36.0%	91.8%	0.5	0.5	0.5	1.7%	89.0%
Total assets	2.1	5.8	6.9	0.6	-36.0%	100.0%	0.6	0.6	0.6	0.1%	100.0%
Accumulated surplus/(deficit)	0.2	1.3	1.7	0.0	-45.7%	15.1%	0.1	0.0	(0.1)	-231.5%	1.1%
Capital reserve fund	1.4	3.0	4.2	–	-100.0%	44.2%	–	–	–	–	–
Trade and other payables	0.2	0.2	0.3	0.2	-7.7%	11.0%	0.2	0.2	0.2	6.3%	28.5%
Provisions	0.4	1.3	0.8	0.4	1.6%	29.7%	0.4	0.4	0.4	5.6%	70.4%
Total equity and liabilities	2.1	5.8	6.9	0.6	-36.0%	100.0%	0.6	0.6	0.6	0.1%	100.0%

Personnel information

Table 8.23 Accounting Standards Board personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average salary level/ Total (%)
Number of funded posts	Number of approved posts on establishment	Actual									Revised estimate			Medium-term expenditure estimate			2024/25 - 2027/28		
		2023/24			2024/25			2025/26			2026/27			2027/28					
Accounting Standards Board			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	7	7	7	9.7	1.4	7	11.1	1.6	7	11.6	1.7	7	12.3	1.8	7	12.9	1.8	–	100.0%
1 – 6	1	1	1	0.4	0.4	1	0.5	0.5	1	0.5	0.5	1	0.5	0.5	1	0.5	0.5	–	14.3%
11 – 12	1	1	1	0.9	0.9	1	1.0	1.0	1	1.0	1.0	1	1.1	1.1	1	1.1	1.1	–	14.3%
13 – 16	4	4	4	5.9	1.5	4	6.7	1.7	4	7.1	1.8	4	7.5	1.9	4	7.8	2.0	–	57.1%
17 – 22	1	1	1	2.5	2.5	1	2.9	2.9	1	3.0	3.0	1	3.2	3.2	1	3.4	3.4	–	14.3%

1. Rand million.

Development Bank of Southern Africa

Selected performance indicators

Table 8.24 Development Bank of Southern Africa performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Cost-to-income ratio (bank wide)	Administration	Outcome 4: Increased infrastructure investment and job creation	23% (R1.4bn/ R6.1bn)	23% (R1.6bn/ R6.9bn)	19% (R1.7bn/ R8.8bn)	34%	32%	32%	31%
Total value of disbursements to infrastructure-related projects per year	Development finance		R12.9bn	R12.7bn	R17bn	R14.5bn	R15.5bn	R19.4bn	R20.6bn
Value of bank-wide net profit/(loss) per year	Development finance		R3.82bn	R5.21bn	R4.67bn	R3.16bn	R4.01bn	R4.05bn	R4.15bn
Net interest as a percentage of interest income	Development finance		66% (R5.9bn/ R9bn)	61% (R6.5bn/ R10.7bn)	59% (R7.7bn/ R13bn)	57%	57%	57%	56%

Entity overview

The Development Bank of Southern Africa was reconstituted in terms of the Development Bank of Southern Africa Act (1997) as a development finance institution with the primary purpose of promoting economic development and growth. The bank also promotes the development of human resources and the building of institutional capacity by mobilising financial and other resources from the national and international private and public sectors. In doing so, it funds sustainable development projects and programmes in South Africa and other Southern African countries.

The bank aims to support the development of infrastructure in municipalities over the medium term to address backlogs and expedite the delivery of essential social services to create sustainable living conditions and improve quality of life. It also plans to disburse R30 million in 2025/26 to support more than 20 under-resourced municipalities in developing infrastructure plans for water, sanitation, electricity, roads, stormwater and other investments, and will set aside up to R239 million per year over the next 3 years for planning and implementation support for infrastructure projects in selected under-capacitated municipalities.

Expenditure is expected to increase at an average annual rate of 3.8 per cent, from R10 billion in 2024/25 to R11.2 billion in 2027/28. The bank derives its revenue mainly through interest on investments and fees. Revenue is expected to increase at an average annual rate of 5.2 per cent, from R13.2 billion in 2024/25 to R15.4 billion in 2027/28.

Programmes/Objectives/Activities

Table 8.25 Development Bank of Southern Africa expenditure trends and estimates by programme/objective/activity

					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome				Revised estimate	2021/22 - 2024/25		Medium-term expenditure estimate			2024/25 - 2027/28	
R million	2021/22	2022/23	2023/24	2024/25			2025/26	2026/27	2027/28		
Administration	970.1	1 329.4	1 458.5	2 117.3	29.7%	18.1%	2 123.3	2 158.3	2 216.3	1.5%	20.7%
Development finance	4 711.2	5 453.0	7 358.4	7 633.8	17.5%	78.7%	7 462.9	8 001.9	8 653.9	4.3%	76.3%
Non-financing development activities	195.0	233.1	276.4	282.1	13.1%	3.1%	305.7	325.0	345.4	7.0%	3.0%
Total	5 876.3	7 015.5	9 093.3	10 033.2	19.5%	100.0%	9 891.9	10 485.2	11 215.6	3.8%	100.0%

Statements of financial performance, cash flow and financial position

Table 8.26 Development Bank of Southern Africa statements of financial performance, cash flow and financial position

Statement of financial performance						Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	9 467.6	11 936.6	13 543.3	13 140.9	11.5%	98.4%	13 863.5	14 495.3	15 329.0	5.3%	99.7%
Sale of goods and services other than capital assets	279.8	334.7	376.0	403.4	13.0%	2.9%	379.9	416.5	457.2	4.3%	2.9%
Other non-tax revenue	9 187.8	11 601.9	13 167.3	12 737.5	11.5%	95.5%	13 483.6	14 078.8	14 871.8	5.3%	96.8%
Transfers received	233.8	288.8	198.8	47.3	-41.3%	1.6%	40.0	40.0	41.8	-4.0%	0.3%
Total revenue	9 701.4	12 225.5	13 742.1	13 188.2	10.8%	100.0%	13 903.5	14 535.3	15 370.8	5.2%	100.0%
Expenses											
Current expenses	5 494.9	6 610.8	8 768.3	9 522.5	20.1%	94.8%	9 317.1	9 909.9	10 662.0	3.8%	94.7%
Compensation of employees	849.1	899.5	977.6	1 153.3	10.7%	12.4%	1 269.8	1 354.7	1 445.5	7.8%	12.5%
Goods and services	1 423.6	1 517.4	2 508.4	2 849.2	26.0%	25.5%	2 300.3	2 509.0	2 659.6	-2.3%	24.8%
Depreciation	36.7	31.6	42.6	45.6	7.5%	0.5%	41.7	43.8	45.9	0.2%	0.4%
Interest, dividends and rent on land	3 185.5	4 162.3	5 239.7	5 474.4	19.8%	56.4%	5 705.2	6 002.4	6 511.0	6.0%	56.9%
Transfers and subsidies	381.4	404.7	325.0	510.7	10.2%	5.2%	574.8	575.3	553.5	2.7%	5.3%
Total expenses	5 876.3	7 015.5	9 093.3	10 033.2	19.5%	100.0%	9 891.9	10 485.2	11 215.6	3.8%	100.0%
Surplus/(Deficit)	3 825.2	5 210.0	4 648.8	3 155.0	-6.2%		4 011.7	4 050.1	4 155.3	9.6%	
Cash flow statement											
Cash flow from operating activities	4 362.8	5 411.3	5 639.1	5 699.9	9.3%	100.0%	6 092.2	6 341.2	6 461.0	4.3%	100.0%
Receipts											
Non-tax receipts	8 224.2	10 128.6	11 260.5	13 133.5	16.9%	97.8%	13 707.1	14 309.0	15 263.5	5.1%	99.5%
Sales of goods and services other than capital assets	279.8	334.7	376.0	403.4	13.0%	3.2%	379.9	416.5	457.2	4.3%	2.9%
Other tax receipts	7 944.4	9 793.9	10 884.4	12 730.1	17.0%	94.6%	13 327.2	13 892.5	14 806.3	5.2%	96.6%
Transfers received	233.8	288.8	198.8	47.3	-41.3%	1.9%	40.0	40.0	41.8	-4.0%	0.3%
Financial transactions in assets and liabilities	23.4	30.6	35.0	30.3	9.0%	0.3%	24.3	24.2	14.3	-22.1%	0.2%
Total receipts	8 481.4	10 447.9	11 494.2	13 211.1	15.9%	100.0%	13 771.4	14 373.2	15 319.7	5.1%	100.0%
Payment											
Current payments	4 017.9	5 036.6	5 855.1	7 511.2	23.2%	99.4%	7 679.2	8 032.1	8 858.7	5.7%	100.0%
Compensation of employees	849.1	899.5	977.6	1 153.3	10.7%	17.6%	1 269.8	1 354.7	1 445.5	7.8%	16.3%
Goods and services	418.4	635.2	566.1	883.5	28.3%	11.1%	704.2	675.0	902.2	0.7%	9.9%
Interest and rent on land	2 750.4	3 501.9	4 311.4	5 474.4	25.8%	70.7%	5 705.2	6 002.4	6 511.0	6.0%	73.9%
Payments for financial assets	100.7	—	—	—	-100.0%	0.6%	—	—	—	—	—
Total payments	4 118.6	5 036.6	5 855.1	7 511.2	22.2%	100.0%	7 679.2	8 032.1	8 858.7	5.7%	100.0%
Net cash flow from advancing activities (financial institutions only)	(1 744.5)	(4 989.6)	(3 816.5)	(5 452.6)	46.2%	100.0%	(5 658.4)	(7 950.1)	(2 902.4)	-19.0%	100.0%
Disbursements and other payments	(13 245.3)	(14 049.4)	(17 164.9)	(14 945.7)	4.1%	441.2%	(15 902.9)	(19 777.1)	(20 854.1)	11.7%	380.6%
Repayments and other receipts	11 500.9	9 059.8	13 348.4	9 493.1	-6.2%	-341.2%	10 244.6	11 827.0	17 951.6	23.7%	-280.6%

Table 8.26 Development Bank of Southern Africa statements of financial performance, cash flow and financial position (continued)

Cash flow statement					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Net cash flow from investing activities	(21.5)	30.7	(201.1)	(126.4)	80.4%	100.0%	(134.1)	(134.9)	(135.6)	2.4%	100.0%
Acquisition of property, plant, equipment and intangible assets	(51.1)	(49.0)	(34.8)	(124.4)	34.5%	48.3%	(124.4)	(124.4)	(124.4)	–	93.8%
Acquisition of software and other intangible assets	(9.1)	(10.1)	(8.4)	(25.6)	41.4%	8.4%	(25.6)	(25.6)	(25.6)	–	19.3%
Proceeds from the sale of property, plant, equipment and intangible assets	–	–	0.5	–	–	-0.1%	–	–	–	–	–
Other flows from investing activities	38.6	89.8	(158.4)	23.7	-15.1%	43.3%	15.9	15.1	14.4	-15.3%	-13.1%
Net cash flow from financing activities	(3 585.3)	(2 276.4)	3 016.2	(3 227.3)	-3.4%	100.0%	(6 398.3)	2 218.3	(3 248.6)	0.2%	100.0%
Borrowing activities	(13 338.5)	(13 174.6)	(10 364.1)	(11 823.0)	-3.9%	243.4%	(12 381.8)	(11 284.1)	(19 910.6)	19.0%	166.0%
Other flows from financing activities	9 753.2	10 898.2	13 380.3	8 595.7	-4.1%	-143.4%	5 983.6	13 502.4	16 662.1	24.7%	-66.0%
Net increase/(decrease) in cash and cash equivalents	(988.5)	(1 824.0)	4 637.7	(3 106.4)	46.5%	-5.7%	(6 098.6)	474.5	174.3	-138.3%	100.0%
Statement of financial position											
Carrying value of assets of which:	508.3	500.8	507.1	651.6	8.6%	0.5%	665.5	771.8	875.8	10.4%	0.6%
Acquisition of assets	(51.1)	(49.0)	(34.8)	(124.4)	34.5%	100.0%	(124.4)	(124.4)	(124.4)	–	100.0%
Investments	5 922.1	5 613.9	5 349.0	4 794.4	-6.8%	5.0%	4 786.0	4 790.2	4 770.5	-0.2%	4.1%
Loans	85 348.3	95 881.7	101 416.2	101 743.2	6.0%	87.2%	100 633.3	106 960.2	108 046.6	2.0%	89.4%
Receivables and prepayments	259.3	402.1	238.7	332.4	8.6%	0.3%	379.4	398.3	418.3	8.0%	0.3%
Cash and cash equivalents	7 990.1	6 166.1	10 803.8	6 115.1	-8.5%	7.0%	6 259.1	6 733.7	6 908.0	4.1%	5.6%
Total assets	100 028.0	108 564.6	118 314.9	113 636.7	4.3%	100.0%	112 723.3	119 654.2	121 019.2	2.1%	100.0%
Accumulated surplus/(deficit)	28 881.7	33 158.9	37 865.5	40 601.0	12.0%	31.8%	45 374.6	49 424.7	53 580.0	9.7%	40.4%
Capital and reserves	2 137.0	2 580.8	2 282.8	2 357.3	3.3%	2.1%	3 283.4	3 283.4	3 283.4	11.7%	2.6%
Capital reserve fund	11 892.3	11 892.3	11 892.3	11 892.3	–	10.8%	11 892.3	11 892.3	11 892.3	–	10.2%
Borrowings	55 570.3	59 082.3	64 171.1	56 420.0	0.5%	53.5%	49 253.7	51 937.5	48 954.7	-4.6%	44.3%
Deferred income	515.7	542.8	578.5	587.4	4.4%	0.5%	600.0	704.0	801.5	10.9%	0.6%
Trade and other payables	890.7	1 088.8	1 309.1	1 527.1	19.7%	1.1%	1 991.5	2 071.3	2 152.8	12.1%	1.7%
Provisions	140.3	218.6	215.5	251.4	21.5%	0.2%	327.9	341.0	354.4	12.1%	0.3%
Total equity and liabilities	100 028.0	108 564.6	118 314.9	113 636.7	4.3%	100.0%	112 723.3	119 654.2	121 019.2	2.1%	100.0%

Personnel information

Table 8.27 Development Bank of Southern Africa personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment														Average growth rate of personnel posts (%)	Average: salary level/ Total (%)	
Number of funded posts	Number of approved establishment posts	Number of posts on establishment	Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26			2026/27			2027/28				2024/25 - 2027/28
Development Bank of Southern Africa			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	678	678	639	977.6	1.5	678	1 153.3	1.7	678	1 269.8	1.9	678	1 354.7	2.0	678	1 445.5	2.1	–	100.0%
1 – 6	46	46	46	15.8	0.3	46	16.7	0.4	46	18.4	0.4	46	19.7	0.4	46	21.0	0.5	–	6.8%
7 – 10	171	171	171	120.7	0.7	171	128.0	0.7	171	140.9	0.8	171	150.3	0.9	171	160.4	0.9	–	25.2%
11 – 12	110	110	110	137.9	1.3	110	146.2	1.3	110	160.9	1.5	110	171.7	1.6	110	183.2	1.7	–	16.2%
13 – 16	289	289	289	593.1	2.1	289	628.7	2.2	289	692.2	2.4	289	738.4	2.6	289	788.0	2.7	–	42.6%
17 – 22	62	62	23	110.0	4.8	62	233.8	3.8	62	257.4	4.2	62	274.6	4.4	62	293.0	4.7	–	9.1%

1. Rand million.

Financial and Fiscal Commission

Selected performance indicators

Table 8.28 Financial and Fiscal Commission performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Annual submission to Parliament for the Division of Revenue Bill with recommendations tabled	Research	Outcome 6: Supportive and sustainable economic policy environment	1	1	1	1	1	1	1
Annual submission to Parliament on the Medium-term Budget Policy Statement	Research		1	1	1	1	1	1	1
Number of policy briefs published per year	Research		11	11	10	10	10	10	10
Number of technical reports published per year	Research		1	1	1	1	1	1	1

Entity overview

The Financial and Fiscal Commission derives its mandate from the Financial and Fiscal Commission Act (1997), which requires it to advise relevant authorities on financial and fiscal requirements for the national, provincial and local spheres of government in terms of section 220 of the Constitution. Over the medium term, the commission remains committed to bolstering the credibility of financial stewardship over fiscal resources, augmenting the efficacy of public spending and providing evidence-based recommendations to stakeholders, including legislatures and government institutions.

Expenditure is expected to increase at an average annual rate of 4.6 per cent, from R61.8 million in 2024/25 to R70.8 million in 2027/28. Compensation of employees accounts for an estimated 51.4 per cent (R102.4 million) over the period ahead, increasing at an average annual rate of 1.7 per cent, from R33.6 million in 2024/25 to R35.3 million in 2027/28. The expected decrease in the number of personnel from 42 in 2024/25 to 32 over the medium term is due to the contracts of 10 employees expiring in 2024/25. The commission derives its revenue mainly through transfers from the department. Revenue is set to increase in line with expenditure over the period ahead.

Programmes/Objectives/Activities

Table 8.29 Financial and Fiscal Commission expenditure trends and estimates by programme/objective/activity

	Audited outcome				Revised estimate	Average growth rate (%)	Average: Expenditure/Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/Total (%)
	2021/22	2022/23	2023/24	2024/25				2025/26	2026/27	2027/28		
R million						2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Administration	45.2	38.9	41.5	41.0	-3.2%	68.9%		44.3	44.3	46.3	4.1%	66.4%
Research	20.3	15.6	18.8	20.7	0.7%	31.1%		20.5	23.4	24.5	5.7%	33.6%
Total	65.5	54.6	60.3	61.8	-1.9%	100.0%		64.7	67.7	70.8	4.6%	100.0%

Statements of financial performance, cash flow and financial position

Table 8.30 Financial and Fiscal Commission statements of financial performance, cash flow and financial position

Statement of financial performance					Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate							
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	0.6	1.6	1.3	1.5	34.9%	2.0%	1.8	1.9	2.0	8.8%	2.7%
Other non-tax revenue	0.6	1.6	1.3	1.5	34.9%	2.0%	1.8	1.9	2.0	8.8%	2.7%
Transfers received	63.2	63.8	59.1	60.3	-1.6%	98.0%	63.0	65.8	68.8	4.5%	97.3%
Total revenue	63.8	65.4	60.3	61.8	-1.1%	100.0%	64.7	67.7	70.8	4.6%	100.0%

Table 8.30 Financial and Fiscal Commission statements of financial performance, cash flow and financial position (continued)

Statement of financial performance				Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Expenses											
Current expenses	65.5	54.6	60.3	61.8	-1.9%	100.0%	64.7	67.7	70.8	4.6%	100.0%
Compensation of employees	30.0	37.5	33.7	33.6	3.7%	56.1%	32.8	34.3	35.3	1.7%	51.4%
Goods and services	35.1	16.9	26.3	27.8	-7.5%	43.3%	31.5	33.0	35.0	7.9%	48.0%
Depreciation	0.3	0.2	0.4	0.4	7.3%	0.6%	0.4	0.4	0.5	4.6%	0.7%
Total expenses	65.5	54.6	60.3	61.8	-1.9%	100.0%	64.7	67.7	70.8	4.6%	100.0%
Surplus/(Deficit)	(1.7)	10.8	-	-	-100.0%		-	-	-	-	
Cash flow statement											
Cash flow from operating activities	13.8	9.6	6.8	10.5	-8.7%	100.0%	13.1	14.2	15.4	13.5%	100.0%
Receipts											
Non-tax receipts	0.6	1.5	1.2	1.3	29.3%	1.9%	1.3	1.8	1.9	13.4%	2.4%
Sales of goods and services other than capital assets	-	0.0	-	-	-	-	-	-	-	-	-
Other sales	-	0.0	-	-	-	-	-	-	-	-	-
Other tax receipts	0.6	1.5	1.2	1.3	29.3%	1.9%	1.3	1.8	1.9	13.4%	2.4%
Transfers received	63.2	63.8	59.1	60.3	-1.6%	98.1%	63.0	65.8	68.8	4.5%	97.6%
Total receipts	63.8	65.3	60.3	61.6	-1.2%	100.0%	64.3	67.7	70.8	4.7%	100.0%
Payment											
Current payments	50.0	55.8	53.5	51.1	0.7%	100.0%	51.2	53.5	55.3	2.7%	100.0%
Compensation of employees	30.9	37.5	39.2	36.1	5.3%	68.2%	35.4	37.1	38.2	1.9%	69.5%
Goods and services	18.5	18.3	14.3	15.0	-6.8%	31.5%	15.7	16.4	17.2	4.6%	30.5%
Interest and rent on land	0.6	0.0	-	-	-100.0%	0.3%	-	-	-	-	-
Total payments	50.0	55.8	53.5	51.1	0.7%	100.0%	51.2	53.5	55.3	2.7%	100.0%
Net cash flow from investing activities	(0.1)	(1.6)	(1.3)	(1.4)	110.5%	100.0%	(1.4)	(1.5)	(1.6)	4.6%	100.0%
Acquisition of property, plant, equipment and intangible assets	(0.2)	(1.7)	-	-	-100.0%	53.2%	-	-	-	-	-
Acquisition of software and other intangible assets	-	-	(1.3)	(1.4)	-	50.0%	(1.4)	(1.5)	(1.6)	4.6%	100.0%
Proceeds from the sale of property, plant, equipment and intangible assets	0.0	0.1	-	-	-100.0%	-3.2%	-	-	-	-	-
Net cash flow from financing activities	-	(0.1)	-	-	-	-	-	-	-	-	-
Repayment of finance leases	-	0.1	-	-	-	-	-	-	-	-	-
Other flows from financing activities	-	(0.1)	-	-	-	-	-	-	-	-	-
Net increase/(decrease) in cash and cash equivalents	13.7	7.9	5.5	9.2	-12.5%	14.9%	11.7	12.7	13.9	14.7%	100.0%
Statement of financial position											
Carrying value of assets	2.6	2.4	3.2	3.4	9.3%	12.1%	3.5	3.7	3.9	4.5%	14.3%
of which:											
Acquisition of assets	(0.2)	(1.7)	-	-	-100.0%	-	-	-	-	-	-
Investments	0.2	1.2	0.2	0.2	4.4%	1.7%	0.3	0.3	0.3	4.5%	1.1%
Receivables and prepayments	1.2	2.8	1.0	1.1	-4.7%	5.9%	1.1	1.2	1.2	4.5%	4.5%
Cash and cash equivalents	16.3	27.7	18.1	18.9	5.1%	80.3%	19.7	20.6	21.6	4.5%	80.1%
Total assets	20.3	34.2	22.6	23.6	5.1%	100.0%	24.6	25.8	26.9	4.5%	100.0%
Accumulated surplus/(deficit)	4.0	14.9	3.9	4.1	0.6%	24.5%	4.3	4.5	4.7	4.9%	17.5%
Capital and reserves	-	-	0.9	0.9	-	2.0%	0.9	1.0	1.0	3.0%	3.8%
Trade and other payables	1.8	1.5	2.2	2.3	8.9%	8.3%	2.5	2.6	2.7	4.5%	10.0%
Provisions	14.5	17.8	15.5	16.2	3.9%	65.2%	16.9	17.7	18.5	4.5%	68.8%
Total equity and liabilities	20.3	34.2	22.6	23.6	5.1%	100.0%	24.6	25.8	26.9	4.5%	100.0%

Personnel information

Table 8.31 Financial and Fiscal Commission personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	Number of approved posts on establishment	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28		
		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost			
Financial and Fiscal Commission			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	42	42	43	33.7	0.8	42	33.6	0.8	32	32.8	1.0	32	34.3	1.1	32	35.3	1.1	-8.7%	100.0%
1 – 6	11	11	11	4.5	0.4	11	4.6	0.4	2	2.3	1.2	2	2.4	1.2	2	2.5	1.3	-43.3%	11.2%
7 – 10	8	8	8	4.0	0.5	8	4.0	0.5	8	4.2	0.5	8	4.4	0.5	8	4.6	0.6	–	23.5%
11 – 12	13	13	14	12.7	0.9	13	11.8	0.9	12	12.1	1.0	12	12.1	1.0	12	12.6	1.1	-2.6%	35.9%
13 – 16	10	10	10	12.5	1.2	10	13.1	1.3	10	14.3	1.4	10	15.4	1.5	10	15.6	1.6	–	29.4%

1. Rand million.

Financial Intelligence Centre

Selected performance indicators

Table 8.32 Financial Intelligence Centre performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of elevated financial intelligence reports issued to stakeholders on illicit financial flows per year	Delivery of intelligence on financial crimes and regulatory services in terms of the Financial Intelligence Centre Act (2001)	Outcome 20: Safer communities and increased business confidence	32	55	111	40	45	50	55
Number of Financial Intelligence Centre risk-based inspection reports issued by the centre per year	Delivery of intelligence on financial crimes and regulatory services in terms of the Financial Intelligence Centre Act (2001)		404	402	558	500	550	600	650
Number of proactive high-priority financial intelligence reports issued to stakeholders per year	Delivery of intelligence on financial crimes and regulatory services in terms of the Financial Intelligence Centre Act (2001)		131	144	110	90	95	100	105
Number of proactive medium-to-lower priority financial intelligence reports issued to stakeholders per year	Delivery of intelligence on financial crimes and regulatory services in terms of the Financial Intelligence Centre Act (2001)		651	832	1 049	750	800	850	900
Percentage response to requests for technical assistance from countries within the Eastern and Southern Africa Anti-Money Laundering Group per year	Delivery of intelligence on financial crimes and regulatory services in terms of the Financial Intelligence Centre Act (2001)		100% (3)	100% (3)	100% (5)	100%	100%	100%	100%
Percentage of reactive financial intelligence reports issued to stakeholders per year	Delivery of intelligence on financial crimes and regulatory services in terms of the Financial Intelligence Centre Act (2001)		143% (2 300/ 1 600)	145% (2 393/ 1 650)	152% (2 654/ 1 750)	100%	100%	100%	100%
Number of policy-making activities attended within regional and intergovernmental organisations per year	Delivery of intelligence on financial crimes and regulatory services in terms of the Financial Intelligence Centre Act (2001)		8	8	7	7	7	7	7

Entity overview

The Financial Intelligence Centre was established in terms of the Financial Intelligence Centre Act (2001) to combat money laundering, the financing of terrorist and related activities and the proliferation of illicit weapons. In terms of the act, the centre's core functions include: identifying the proceeds of unlawful activities, exchanging information with law enforcement and other local and international agencies, supervising and

enforcing compliance with the act, and facilitating effective supervision and enforcement by supervisory bodies in terms of the act. The centre's legal mandate, powers and functions were expanded and enhanced through the provisions of the General Laws (Anti-Money Laundering and Combating Terrorism Financing) Amendment Act (2022) and the Protection of Constitutional Democracy Against Terrorist and Related Activities Amendment Act (2022). Key to this expansion is the mandate to produce forensic evidence related to the flow of financial transactions.

The centre will focus on increasing the level of and simplifying compliance with the Financial Intelligence Centre Act (2001) and supporting efforts to make South Africa safer. Over the medium term, it plans to continue to establish and develop the shared forensic capability unit to provide effective forensic support on high-impact investigation cases. This unit is expected to contribute to reducing costs that the state incurs by using private forensic service providers. An estimated R119.1 million in additional funding over the MTEF period is allocated to further develop and establish the unit. As a result, spending on compensation of employees is expected to increase at an average annual rate of 10.2 per cent, from R273.1 million in 2024/25 to R365.4 million in 2027/28 and, as such, the number of personnel from 305 to 354.

Total expenditure is expected to increase at an average annual rate of 8.5 per cent, from R427.2 million in 2024/25 to R545.7 million in 2027/28. The centre derives its revenue mainly through transfers from the department. Total revenue is projected to increase at an average annual rate of 9.3 per cent from, R409.1 million in 2024/25 to R533.7 million in 2027/28, due to additional allocations to establish the shared forensic capability unit.

Programmes/Objectives/Activities

Table 8.33 Financial Intelligence Centre expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)		Average: Expenditure/ Total (%)			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	2024/25	Medium-term expenditure estimate			2024/25 - 2027/28	2027/28
Administration	59.5	56.8	94.0	93.5	16.3%	22.1%	116.9	122.3	127.5	10.9%	23.0%
Delivery of intelligence on financial crimes and regulatory services in terms of the Financial Intelligence Centre Act (2001)	168.2	159.1	170.4	231.9	11.3%	53.3%	262.5	274.4	286.7	7.3%	53.0%
Enablement of financial intelligence regulatory capabilities	83.5	80.9	66.9	101.8	6.8%	24.5%	120.5	125.8	131.5	8.9%	24.0%
Total	311.2	296.8	331.2	427.2	11.1%	100.0%	499.9	522.6	545.7	8.5%	100.0%

Statements of financial performance, cash flow and financial position

Table 8.34 Financial Intelligence Centre statements of financial performance, cash flow and financial position

Statement of financial performance											
R million	Audited outcome			Revised estimate	Average growth rate (%)		Average: Expenditure/ Total (%)			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	2024/25	Medium-term expenditure estimate			2024/25 - 2027/28	2027/28
Revenue											
Non-tax revenue	2.8	5.5	9.2	8.2	43.0%	1.7%	8.0	7.5	7.1	-4.6%	1.6%
Other non-tax revenue	2.8	5.5	9.2	8.2	43.0%	1.7%	8.0	7.5	7.1	-4.6%	1.6%
Transfers received	310.1	328.3	405.9	400.9	8.9%	98.3%	481.0	502.2	526.6	9.5%	98.4%
Total revenue	312.9	333.8	415.1	409.1	9.3%	100.0%	489.0	509.7	533.7	9.3%	100.0%
Expenses											
Current expenses	310.2	296.5	331.1	426.8	11.2%	99.9%	499.4	522.1	545.3	8.5%	99.9%
Compensation of employees	179.9	168.1	210.4	273.1	14.9%	60.5%	332.0	349.3	365.4	10.2%	66.0%
Goods and services	113.5	113.0	106.5	136.5	6.4%	34.7%	149.5	156.8	164.5	6.4%	30.5%
Depreciation	16.7	15.3	14.1	17.1	0.8%	4.7%	17.9	16.0	15.2	-3.7%	3.4%
Interest, dividends and rent on land	0.1	0.0	0.1	0.1	-17.5%	-	0.0	0.1	0.1	0.7%	-
Transfers and subsidies	1.0	0.3	0.1	0.4	-26.5%	0.1%	0.4	0.5	0.5	5.1%	0.1%
Total expenses	311.2	296.8	331.2	427.2	11.1%	100.0%	499.9	522.6	545.7	8.5%	100.0%
Surplus/(Deficit)	1.7	37.0	83.9	(18.1)	-320.0%		(10.9)	(12.9)	(12.0)	-12.8%	

Table 8.34 Financial Intelligence Centre statements of financial performance, cash flow and financial position (continued)

Cash flow statement						Average:					Average:
	Audited outcome			Revised estimate	Average growth rate (%)	Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Cash flow from operating activities	(1.6)	41.1	78.8	(0.6)	-29.8%	100.0%	7.5	3.7	3.7	-288.4%	100.0%
Receipts											
Non-tax receipts	2.1	5.0	8.8	8.2	58.6%	1.6%	8.0	7.5	7.1	-4.6%	1.6%
Other tax receipts	2.1	5.0	8.8	8.2	58.6%	1.6%	8.0	7.5	7.1	-4.6%	1.6%
Transfers received	297.3	316.8	385.7	400.9	10.5%	98.3%	481.0	502.2	526.6	9.5%	98.4%
Financial transactions in assets and liabilities	–	0.7	0.4	–	–	0.1%	–	–	–	–	–
Total receipts	299.3	322.5	394.9	409.1	11.0%	100.0%	489.0	509.7	533.7	9.3%	100.0%
Payment											
Current payments	300.9	281.4	316.1	409.6	10.8%	100.0%	481.5	506.0	530.0	9.0%	100.0%
Compensation of employees	180.5	168.4	210.4	273.1	14.8%	63.3%	332.0	349.3	365.4	10.2%	68.4%
Goods and services	120.4	113.0	105.6	136.5	4.3%	36.7%	149.5	156.8	164.5	6.4%	31.6%
Interest and rent on land	0.1	0.0	0.1	–	-100.0%	–	–	–	–	–	–
Total payments	300.9	281.4	316.1	409.6	10.8%	100.0%	481.5	506.0	530.0	9.0%	100.0%
Net cash flow from investing activities	(9.7)	(5.6)	(40.8)	(2.0)	-40.6%	100.0%	(7.0)	(2.5)	(3.2)	16.0%	100.0%
Acquisition of property, plant, equipment and intangible assets	(4.5)	(4.3)	(15.9)	(2.0)	-22.9%	65.7%	(4.5)	(1.0)	(2.3)	3.9%	69.0%
Acquisition of software and other intangible assets	(6.4)	(1.7)	(24.9)	–	-100.0%	39.2%	(2.5)	(1.5)	(0.9)	–	31.0%
Proceeds from the sale of property, plant, equipment and intangible assets	1.1	0.4	0.0	–	-100.0%	-4.9%	–	–	–	–	–
Net cash flow from financing activities	(1.2)	(17.0)	(45.6)	(0.7)	-15.4%	100.0%	(20.8)	(4.6)	(5.7)	99.3%	100.0%
Repayment of finance leases	(0.6)	(0.7)	(0.4)	(0.7)	4.6%	39.4%	(0.8)	(1.6)	(0.7)	-0.9%	37.6%
Other flows from financing activities	(0.6)	(16.3)	(45.2)	–	-100.0%	60.6%	(20.0)	(3.0)	(5.0)	–	62.4%
Net increase/(decrease) in cash and cash equivalents	(12.5)	18.5	(7.5)	(3.3)	-35.8%	-0.2%	(20.3)	(3.4)	(5.2)	15.9%	100.0%
Statement of financial position											
Carrying value of assets	54.1	51.4	82.3	68.7	8.3%	38.2%	70.7	39.4	32.5	-22.1%	39.8%
of which:											
Acquisition of assets	(4.5)	(4.3)	(15.9)	(2.0)	-22.9%	100.0%	(4.5)	(1.0)	(2.3)	3.9%	100.0%
Inventory	0.1	0.1	0.1	0.1	-5.6%	–	0.1	0.1	0.1	-1.8%	0.1%
Receivables and prepayments	14.1	17.4	18.2	18.1	8.7%	10.2%	17.2	17.9	18.0	-0.2%	14.3%
Cash and cash equivalents	75.0	93.6	96.4	77.2	1.0%	51.5%	56.9	53.6	48.4	-14.4%	45.9%
Total assets	143.3	162.4	197.0	164.2	4.6%	100.0%	144.9	111.0	98.9	-15.5%	100.0%
Accumulated surplus/(deficit)	60.3	97.3	167.2	122.9	26.8%	65.4%	99.0	61.9	45.3	-28.3%	60.5%
Finance lease	0.2	0.1	2.1	1.4	102.2%	0.5%	0.5	2.1	1.4	1.1%	1.1%
Deferred income	31.6	20.1	–	–	-100.0%	8.6%	–	–	–	–	–
Trade and other payables	43.4	44.9	27.7	39.9	-2.8%	24.1%	45.4	50.1	55.3	11.5%	38.4%
Provisions	7.9	–	–	–	-100.0%	1.4%	–	–	–	–	–
Derivatives financial instruments	–	–	0.0	0.0	–	–	0.0	0.0	0.0	-20.6%	–
Total equity and liabilities	143.3	162.4	197.0	164.2	4.6%	100.0%	145.0	114.1	102.0	-14.7%	100.0%

Personnel information

Table 8.35 Financial Intelligence Centre personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment														Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	Number of posts on approved establishment	Actual			Revised estimate			Medium-term expenditure estimate										
		2023/24			2024/25			2025/26			2026/27			2027/28		2024/25 - 2027/28		
Financial Intelligence Centre			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	
Salary level	305	305	255	210.4	0.8	305	273.1	0.9	354	332.0	0.9	354	349.3	1.0	354	365.4	1.0	5.1%
1 – 6	18	18	12	2.7	0.2	18	4.3	0.2	18	4.5	0.3	18	4.7	0.3	18	5.0	0.3	–
7 – 10	164	164	146	76.3	0.5	164	93.5	0.6	187	111.3	0.6	187	116.9	0.6	187	122.3	0.7	4.5%
11 – 12	56	56	43	43.1	1.0	56	58.7	1.0	69	73.3	1.1	69	77.2	1.1	69	80.8	1.2	7.2%
13 – 16	63	63	51	81.5	1.6	63	105.2	1.7	76	131.0	1.7	76	137.9	1.8	76	144.3	1.9	6.5%
17 – 22	4	4	3	6.7	2.2	4	11.5	2.9	4	11.9	3.0	4	12.5	3.1	4	13.1	3.3	–

1. Rand million.

Financial Sector Conduct Authority

Selected performance indicators

Table 8.36 Financial Sector Conduct Authority performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of small business regulatory education and support workshops/webinars conducted per year	Conduct of business supervision	Outcome 14: Skills for the economy	— ¹	52	45	47	30	30	30
Percentage implementation of the financial education plan per year	Regulatory policy		— ¹	— ¹	— ¹	80%	80%	80%	80%
Number of national Financial Literacy Speech competitions implemented per year	Regulatory policy		1	1	1	1	1	1	1
Number of Money Smart Weeks implemented in collaboration with the national consumer financial education committee per year	Regulatory policy		— ¹	— ¹	1	1	1	1	1

1. No historical data available.

Entity overview

The Financial Sector Conduct Authority was established in 2018 in terms of the Financial Sector Regulation Act (2017). It is mandated to enhance the efficiency and integrity of financial markets, promote fair customer treatment by financial institutions, provide financial education and promote financial literacy, and help to maintain financial stability. Its mandate has since been expanded to include the administration of the Financial Sector and Deposit Insurance Levies Act (2022).

Over the medium term, the authority will focus on developing a licensing and supervisory risk model, implementing the integrated regulatory system, finalising the Conduct of Financial Institutions Bill, and promoting sustainable development by integrating regulatory and supervisory frameworks into financial decision-making to bolster investor confidence and customer trust. This will enable the authority to regulate and supervise market conduct in the financial services sector, ensure the integrity and efficiency of formal markets and allied institutions, protect consumers of financial services, and improve access to financial markets.

Expenditure is expected to increase at an average annual rate of 6 per cent, from R1.1 billion in 2024/25 to R1.3 billion in 2027/28, with compensation of employees accounting for an estimated 67 per cent (R2.4 billion) of the authority's budget over the medium term. The authority generates revenue mainly through levies raised from financial institutions. Revenue is expected to increase at an average annual rate of 3.8 per cent, from R1.1 billion in 2024/25 to R1.2 billion in 2027/28.

Programmes/Objectives/Activities

Table 8.37 Financial Sector Conduct Authority expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate 2024/25	Average growth rate (%) 2021/22 - 2024/25	Average: Expenditure/ Total (%) 2021/22 - 2024/25	Medium-term expenditure estimate			Average growth rate (%) 2024/25 - 2027/28	Average: Expenditure/ Total (%) 2024/25 - 2027/28
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	471.5	513.7	365.2	376.5	-7.2%	43.1%	403.3	434.8	425.9	4.2%	35.3%
Licensing and business centre	82.3	96.7	102.6	115.9	12.1%	9.9%	117.3	127.6	133.3	4.8%	10.6%
Regulatory policy	63.9	63.9	74.4	79.3	7.4%	7.0%	83.0	108.1	109.6	11.4%	8.1%
Conduct of business supervision	143.4	157.6	171.3	198.8	11.5%	16.7%	219.2	238.8	250.4	8.0%	19.5%
Market integrity	27.2	29.4	43.4	62.6	32.1%	4.0%	65.3	69.5	74.1	5.8%	5.8%
Retirement funds supervision	93.6	104.6	108.5	126.2	10.5%	10.8%	138.6	137.7	147.1	5.2%	11.8%
Investigations and enforcement	77.5	84.9	79.8	91.7	5.8%	8.3%	98.3	105.9	110.4	6.4%	8.7%
Total	959.3	1 050.7	945.2	1 050.9	3.1%	100.0%	1 125.0	1 222.3	1 250.7	6.0%	100.0%

Statements of financial performance, cash flow and financial position

Table 8.38 Financial Sector Conduct Authority statements of financial performance, cash flow and financial position

Statement of financial performance					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	954.3	1 041.2	1 103.9	1 087.9	4.5%	100.0%	1 099.7	1 150.4	1 218.1	3.8%	100.0%
Sale of goods and services other than capital assets	876.7	929.9	963.5	1 017.6	5.1%	90.5%	1 014.3	1 078.4	1 145.7	4.0%	93.4%
Other non-tax revenue	77.6	111.3	140.4	70.3	-3.2%	9.5%	85.4	72.0	72.4	1.0%	6.6%
Total revenue	954.3	1 041.2	1 103.9	1 087.9	4.5%	100.0%	1 099.7	1 150.4	1 218.1	3.8%	100.0%
Expenses											
Current expenses	811.0	891.4	945.2	1 050.9	9.0%	92.3%	1 125.0	1 222.3	1 250.7	6.0%	100.0%
Compensation of employees	541.9	583.9	627.4	699.4	8.9%	61.2%	756.1	816.4	841.2	6.3%	67.0%
Goods and services	248.0	290.1	303.4	327.9	9.8%	29.2%	347.2	384.2	388.1	5.8%	31.1%
Depreciation	21.1	17.4	14.4	23.6	3.8%	1.9%	21.7	21.6	21.4	-3.2%	1.9%
Transfers and subsidies	148.3	159.3	—	—	-100.0%	7.7%	—	—	—	—	—
Total expenses	959.3	1 050.7	945.2	1 050.9	3.1%	100.0%	1 125.0	1 222.3	1 250.7	6.0%	100.0%
Surplus/(Deficit)	(5.0)	(9.5)	158.7	37.0	-294.9%		(25.3)	(71.8)	(32.6)	-195.9%	
Cash flow statement											
Cash flow from operating activities	(31.0)	20.3	160.5	121.5	-257.7%	100.0%	11.1	(50.4)	(11.2)	-145.1%	100.0%
Receipts											
Non-tax receipts	977.1	1 004.7	1 078.5	1 124.9	4.8%	100.0%	1 097.7	1 152.4	1 217.9	2.7%	100.0%
Sales of goods and services other than capital assets	950.5	963.6	1 022.0	1 095.2	4.8%	96.3%	1 056.7	1 124.9	1 192.2	2.9%	97.3%
Other sales	15.4	7.4	44.9	9.2	-15.8%	1.8%	11.6	10.1	10.6	5.0%	0.9%
Other tax receipts	26.5	41.1	56.5	29.8	3.9%	3.7%	41.1	27.5	25.7	-4.8%	2.7%
Total receipts	977.1	1 004.7	1 078.5	1 124.9	4.8%	100.0%	1 097.7	1 152.4	1 217.9	2.7%	100.0%
Payment											
Current payments	825.2	844.7	918.0	1 003.4	6.7%	91.9%	1 086.6	1 202.8	1 229.1	7.0%	100.0%
Compensation of employees	556.9	594.5	667.7	709.4	8.4%	64.8%	758.8	804.9	841.2	5.8%	69.0%
Goods and services	268.2	250.1	250.3	294.0	3.1%	27.1%	327.9	397.8	387.9	9.7%	31.0%
Transfers and subsidies	182.9	139.6	—	—	-100.0%	8.1%	—	—	—	—	—
Total payments	1 008.1	984.3	918.0	1 003.4	-0.2%	100.0%	1 086.6	1 202.8	1 229.1	7.0%	100.0%
Net cash flow from investing activities	(10.2)	(13.5)	(39.0)	(140.5)	139.4%	100.0%	(157.5)	(9.5)	(11.1)	-57.1%	100.0%
Acquisition of property, plant, equipment and intangible assets	(4.2)	(8.0)	(27.8)	(40.7)	113.0%	50.3%	(47.5)	(9.5)	(1.1)	-70.2%	42.2%
Acquisition of software and other intangible assets	(6.0)	(9.2)	(1.2)	(99.8)	154.6%	50.3%	(110.0)	(0.0)	(10.0)	-53.5%	57.8%
Other flows from investing activities	0.0	3.7	(10.0)	—	-100.0%	-0.6%	—	—	—	—	—
Net cash flow from financing activities	(0.0)	—	—	—	-100.0%	—	—	—	—	—	—
Repayment of finance leases	(0.0)	—	—	—	-100.0%	—	—	—	—	—	—
Net increase/(decrease) in cash and cash equivalents	(41.3)	6.9	121.6	(19.0)	-22.7%	1.9%	(146.4)	(59.9)	(22.3)	5.4%	100.0%
Statement of financial position											
Carrying value of assets	49.7	49.3	62.8	179.8	53.5%	9.9%	312.9	301.0	290.6	17.4%	34.2%
of which:											
Acquisition of assets	(4.2)	(8.0)	(27.8)	(40.7)	113.0%	100.0%	(47.5)	(9.5)	(1.1)	-70.2%	100.0%
Investments	91.4	90.2	107.3	107.3	5.5%	11.5%	107.3	107.3	107.3	—	13.4%
Accrued investment interest	0.1	0.2	0.3	0.2	38.8%	—	0.2	0.2	0.2	-0.3%	—
Receivables and prepayments	94.2	17.9	27.3	15.3	-45.4%	4.7%	3.3	2.3	—	-100.0%	0.6%
Cash and cash equivalents	559.4	566.3	687.9	563.0	0.2%	69.1%	416.6	356.7	334.4	-15.9%	51.7%
Statutory receivables	—	99.6	65.8	—	—	4.8%	—	—	—	—	—
Total assets	794.8	823.4	951.3	865.6	2.9%	100.0%	840.3	767.4	732.5	-5.4%	100.0%
Accumulated surplus/(deficit)	354.9	327.6	639.9	678.9	24.1%	57.5%	651.6	579.8	547.2	-6.9%	76.6%
Capital and reserves	135.8	153.5	—	—	-100.0%	8.9%	—	—	—	—	—
Deferred income	51.7	54.0	59.3	59.3	4.7%	6.5%	59.3	59.2	59.0	-0.2%	7.4%
Trade and other payables	168.9	173.7	124.9	0.2	-90.4%	13.9%	3.0	2.1	—	-100.0%	0.2%
Provisions	83.6	114.5	127.2	127.2	15.0%	13.1%	126.4	126.4	126.3	-0.2%	15.9%
Total equity and liabilities	794.8	823.4	951.3	865.6	2.9%	100.0%	840.3	767.4	732.5	-5.4%	100.0%

Personnel information

Table 8.39 Financial Sector Conduct Authority personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average salary level/ Total (%)
Financial Sector Conduct Authority	Number of funded posts	Number of approved posts on establishment	Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28	
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	773	773	662	627.4	0.9	773	699.4	0.9	799	756.1	0.9	790	816.4	1.0	793	841.2	1.1	0.9%	100.0%
1 – 6	42	42	32	10.2	0.3	42	14.7	0.4	39	15.3	0.4	39	16.4	0.4	39	16.8	0.4	-2.4%	5.0%
7 – 10	208	208	196	58.1	0.3	208	89.4	0.4	196	83.0	0.4	263	154.0	0.6	263	160.6	0.6	8.1%	29.5%
11 – 12	273	273	231	158.4	0.7	273	188.3	0.7	316	240.9	0.8	260	210.1	0.8	263	211.3	0.8	-1.2%	35.2%
13 – 16	214	214	151	266.3	1.8	214	291.7	1.4	211	303.2	1.4	192	307.5	1.6	192	318.5	1.7	-3.6%	25.7%
17 – 22	36	36	52	134.5	2.6	36	115.3	3.2	37	113.8	3.1	36	128.5	3.6	36	134.0	3.7	–	4.6%

1. Rand million.

Government Pensions Administration Agency

Selected performance indicators

Table 8.40 Government Pensions Administration Agency performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Percentage of Government Employees Pension Fund benefits paid within 45 days, excluding death benefits, per year	Benefit administration	Outcome 11: Optimised social protection and coverage	77% (R134bn/ R175bn)	94% (R135.4bn/ R144bn)	94% (R140.1bn/ R149bn)	87%	87%	87%	87%
Percentage of National Treasury benefits paid within 20 days, excluding death benefits, per year	Benefit administration		98% (R5.9bn/ R6bn)	100% (R6.7bn)	99.9% (R6.71bn/ R6.72bn)	90%	90%	90%	90%
Percentage of Associated Institutions Pension Fund benefits paid within 45 working days of liability date after receipt of duly completed documentation per year	Benefit administration		11% (R111.6m/ R1bn)	63% (R614.8m/ R969.7m)	79% (R760.2m/ R959.8m)	80%	80%	80%	80%

Entity overview

The Government Pensions Administration Agency provides pension administration services to the Government Employees Pension Fund in terms of the Government Employees Pension Law (1996) and the Associated Institutions Pension Fund Act (1963). Post-retirement medical subsidies are administered as provided for and regulated by resolutions of the Public Service Coordinating Bargaining Council, military pensions are administered in terms of the Military Pensions Act (1976), injury-on-duty payments are administered in terms of the Compensation for Occupational Injuries and Diseases Act (1993) and special pensions are administered in terms of the Special Pensions Act (1996).

The agency intends to focus on accelerating the modernisation of its business solutions over the medium term to enable it to deliver effectively on its strategic outcomes. Related interventions are expected to lead to a reduction in turnaround times for processing and paying out benefits from 45 days to less than 25 days, improve the management and accuracy of client data, and enable the agency to reach 65 per cent of clients through digital platforms.

Expenditure is expected to increase at an average annual rate of 8.1 per cent, from R1.5 billion in 2024/25 to R1.9 billion in 2027/28. Spending on goods and services accounts for a projected 45.7 per cent (R2.5 billion) of the agency's total budget over the period ahead, while compensation of employees constitutes an estimated 44.4 per cent (R2.3 billion). The agency derives its revenue mainly through administration fees charged to its

major clients – the Government Employees Pension Fund and National Treasury. Revenue is expected to increase in line with expenditure.

Programmes/Objectives/Activities

Table 8.41 Government Pensions Administration Agency expenditure trends and estimates by programme/objective/activity

	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Administration	725.4	754.4	900.4	953.5	9.5%	66.4%	1 092.9	1 155.9	1 222.6	8.6%	65.6%
Benefit administration	320.1	388.6	476.3	513.2	17.0%	33.6%	567.3	600.2	631.6	7.2%	34.4%
Total	1 045.5	1 143.1	1 376.7	1 466.8	11.9%	100.0%	1 660.3	1 756.1	1 854.2	8.1%	100.0%

Statements of financial performance, cash flow and financial position

Table 8.42 Government Pensions Administration Agency statements of financial performance, cash flow and financial position

Statement of financial performance											
	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	983.5	1 095.9	1 376.7	1 466.8	14.3%	100.0%	1 660.3	1 756.1	1 854.2	8.1%	100.0%
Sale of goods and services other than capital assets	980.9	1 091.7	1 376.7	1 466.8	14.4%	99.8%	1 660.3	1 756.1	1 854.2	8.1%	100.0%
Other non-tax revenue	2.6	4.2	–	–	-100.0%	0.2%	–	–	–	–	–
Total revenue	983.5	1 095.9	1 376.7	1 466.8	14.3%	100.0%	1 660.3	1 756.1	1 854.2	8.1%	100.0%
Expenses											
Current expenses	1 045.5	1 143.1	1 376.7	1 466.8	11.9%	100.0%	1 660.3	1 756.1	1 854.2	8.1%	100.0%
Compensation of employees	511.7	609.3	641.6	684.3	10.2%	48.9%	728.2	767.2	807.0	5.7%	44.4%
Goods and services	442.6	436.0	591.3	612.4	11.4%	41.3%	779.0	826.6	875.2	12.6%	45.7%
Depreciation	91.3	97.9	143.8	170.1	23.1%	9.8%	153.1	162.3	172.0	0.4%	9.8%
Total expenses	1 045.5	1 143.1	1 376.7	1 466.8	11.9%	100.0%	1 660.3	1 756.1	1 854.2	8.1%	100.0%
Surplus/(Deficit)	(62.0)	(47.2)	–	–	-100.0%		–	–	–	–	
Cash flow statement											
Cash flow from operating activities	80.5	81.3	143.7	168.8	28.0%	100.0%	153.1	162.3	172.0	0.6%	100.0%
Receipts											
Non-tax receipts	982.8	1 118.4	1 253.5	1 466.8	14.3%	100.0%	1 660.3	1 756.1	1 854.2	8.1%	100.0%
Sales of goods and services other than capital assets	982.8	1 114.4	1 247.5	1 466.8	14.3%	99.8%	1 660.3	1 756.1	1 854.2	8.1%	100.0%
Other tax receipts	–	4.0	6.0	–	–	0.2%	–	–	–	–	–
Total receipts	982.8	1 118.4	1 253.5	1 466.8	14.3%	100.0%	1 660.3	1 756.1	1 854.2	8.1%	100.0%
Payment											
Current payments	902.3	1 037.1	1 109.8	1 298.0	12.9%	100.0%	1 507.2	1 593.8	1 682.2	9.0%	100.0%
Compensation of employees	575.7	620.7	525.3	684.3	5.9%	55.9%	728.2	767.2	807.0	5.7%	49.3%
Goods and services	326.6	416.3	584.5	613.7	23.4%	44.1%	779.0	826.6	875.2	12.6%	50.7%
Total payments	902.3	1 037.1	1 109.8	1 298.0	12.9%	100.0%	1 507.2	1 593.8	1 682.2	9.0%	100.0%
Net cash flow from investing activities	(76.4)	(91.5)	(74.1)	(168.8)	30.3%	100.0%	(153.1)	(162.3)	(172.0)	0.6%	100.0%
Acquisition of property, plant, equipment and intangible assets	(18.7)	(24.7)	(16.9)	(93.2)	70.7%	32.4%	(63.6)	(67.4)	(71.5)	-8.5%	45.0%
Acquisition of software and other intangible assets	(57.6)	(66.8)	(57.2)	(75.6)	9.5%	67.6%	(89.5)	(94.8)	(100.5)	10.0%	55.0%
Net cash flow from financing activities	–	–	(20.5)	–	–	–	–	–	–	–	–
Repayment of finance leases	–	–	(20.5)	–	–	–	–	–	–	–	–
Net increase/(decrease) in cash and cash equivalents	4.2	(10.2)	49.1	(0.0)	-100.0%	0.8%	(0.0)	0.0	0.0	-206.3%	100.0%
Statement of financial position											
Carrying value of assets	259.7	214.1	197.6	197.6	-8.7%	47.3%	360.6	368.4	377.2	24.0%	49.8%
of which:											
Acquisition of assets	(18.7)	(24.7)	(16.9)	(93.2)	70.7%	100.0%	(63.6)	(67.4)	(71.5)	-8.5%	100.0%
Inventory	1.9	2.1	2.5	2.5	9.1%	0.5%	2.5	2.5	2.5	–	0.4%
Receivables and prepayments	130.2	104.4	207.7	207.7	16.9%	34.1%	207.7	207.7	207.7	–	32.7%
Cash and cash equivalents	69.2	58.9	108.0	108.0	16.0%	18.1%	108.0	108.0	108.0	–	17.0%
Total assets	460.9	379.5	515.9	515.9	3.8%	100.0%	678.9	686.6	695.5	10.5%	100.0%
Accumulated surplus/(deficit)	303.0	255.8	305.7	305.7	0.3%	62.9%	468.7	476.5	485.3	16.7%	66.9%
Finance lease	–	–	22.6	22.6	–	2.2%	22.6	22.6	22.6	–	3.6%
Trade and other payables	132.6	100.3	162.6	162.6	7.0%	29.6%	162.6	162.6	162.6	–	25.6%
Provisions	25.3	23.4	25.0	25.0	-0.4%	5.3%	25.0	25.0	25.0	–	3.9%
Total equity and liabilities	460.9	379.5	515.9	515.9	3.8%	100.0%	678.9	686.6	695.5	10.5%	100.0%

Personnel information

Table 8.43 Government Pensions Administration Agency personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025		Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)	
Number of funded posts	Number of posts on approved establishment	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26			2026/27			2027/28					2024/25 - 2027/28
Government Pensions Administration Agency		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost			
Salary level	1 425	1 425	1 453	641.6	0.4	1 425	684.3	0.5	1 439	728.2	0.5	1 439	767.2	0.5	1 439	807.0	0.6	0.3%	100.0%
1 – 6	795	795	879	241.1	0.3	795	241.6	0.3	806	257.6	0.3	806	271.3	0.3	806	285.4	0.4	0.5%	56.0%
7 – 10	480	480	429	222.5	0.5	480	248.6	0.5	482	262.5	0.5	482	276.5	0.6	482	290.9	0.6	0.1%	33.5%
11 – 12	98	98	92	98.2	1.1	98	111.9	1.1	99	121.3	1.2	99	127.8	1.3	99	134.4	1.4	0.3%	6.9%
13 – 16	52	52	53	79.8	1.5	52	82.3	1.6	52	86.9	1.7	52	91.5	1.8	52	96.3	1.9	–	3.6%

1. Rand million.

Government Technical Advisory Centre

Selected performance indicators

Table 8.44 Government Technical Advisory Centre performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets			
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	
Percentage of spending review reports assessed in terms of the public expenditure and policy analysis unit's quality standards per year	Transaction and advisory services	Outcome 18: A capable and professional public service	— ¹	— ¹	100% (3)	100%	100%	100%	100%	
Percentage of capital appraisal reports completed per year	Transaction and advisory services		— ¹	100% (24)	100% (12)	100%	100%	100%	100%	

1. No historical data available.

Entity overview

The Government Technical Advisory Centre was established in terms of the Public Service Act (1994) and is mandated to help organs of state build their capacity for efficient, effective and transparent financial management. The centre's overarching objectives are to render technical consulting services to government departments and other organs of state, provide specialised procurement support for high-impact government initiatives, render advice on the feasibility of infrastructure projects and provide knowledge management for projects as well as ancillary support. These objectives serve as the centre's ongoing focus areas.

Over the medium term, the centre will be restructured into 3 key hubs: the technical advisory hub, the infrastructure hub and the programme management hub. The technical and infrastructure hubs will deliver advisory and analytical services, whereas the programme management hub will focus on facilitating the implementation of government programmes and projects. This restructuring is designed to improve efficiency, foster innovation and provide targeted support for government's developmental agenda. It reflects the centre's commitment to enhancing the capacity of the state to manage public resources effectively, ensure value for money and deliver effective public services.

Expenditure is expected to increase at an average annual rate of 2 per cent, from R249.5 million in 2024/25 to R264.7 million in 2027/28, with compensation of employees constituting a projected 56.1 per cent (R442.6 million) of the centre's budget over the MTEF period. The centre is set to receive 30.2 per cent (R236.6 million) of its revenue through transfers from the department, 50.3 per cent (R401.8 million) through cost recoveries and 19.6 per cent (R157.7 million) through interest. Revenue is expected to increase in line with spending.

Programmes/Objectives/Activities

Table 8.45 Government Technical Advisory Centre expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average: Expenditure/Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average: Expenditure/Total (%)
Administration	52.3	50.9	50.2	71.7	11.1%	25.6%	67.8	71.6	73.9	1.0%	27.3%
Transaction and advisory services	76.0	73.6	70.7	102.0	10.3%	36.7%	109.0	118.8	130.8	8.6%	44.0%
Project management unit (Jobs Fund, municipal finance improvement programme)	76.3	90.7	83.1	75.8	-0.2%	37.6%	81.1	83.1	60.0	-7.5%	28.7%
Total	204.7	215.2	204.1	249.5	6.8%	100.0%	257.9	273.5	264.7	2.0%	100.0%

Statements of financial performance, cash flow and financial position

Table 8.46 Government Technical Advisory Centre statements of financial performance, cash flow and financial position

Statement of financial performance

R million	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average: Expenditure/Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average: Expenditure/Total (%)
Revenue											
Non-tax revenue	162.9	176.2	166.3	171.1	1.7%	73.3%	182.7	194.5	182.2	2.1%	69.8%
Sale of goods and services other than capital assets	129.6	133.5	114.9	123.9	-1.5%	54.4%	132.9	139.2	129.7	1.5%	50.3%
Other non-tax revenue	33.2	42.7	51.4	47.2	12.4%	18.9%	49.9	55.3	52.5	3.6%	19.6%
Transfers received	60.1	53.7	55.1	78.5	9.3%	26.7%	75.2	78.9	82.5	1.7%	30.2%
Total revenue	223.0	229.9	221.3	249.5	3.8%	100.0%	257.9	273.5	264.7	2.0%	100.0%
Expenses											
Current expenses	203.6	215.0	202.3	242.7	6.0%	98.9%	257.9	273.5	264.7	2.9%	99.3%
Compensation of employees	130.2	128.2	132.8	144.1	3.4%	61.5%	147.6	154.0	141.0	-0.7%	56.1%
Goods and services	72.0	84.7	67.2	96.8	10.4%	36.6%	108.1	117.1	122.1	8.1%	42.4%
Depreciation	1.4	2.1	2.3	1.8	7.3%	0.9%	2.2	2.3	1.6	-2.6%	0.8%
Transfers and subsidies	1.1	0.3	1.8	6.9	86.3%	1.1%	—	—	—	-100.0%	0.7%
Total expenses	204.7	215.2	204.1	249.5	6.8%	100.0%	257.9	273.5	264.7	2.0%	100.0%
Surplus/(Deficit)	18.3	14.7	17.3	—	-100.0%		—	—	—	—	

Cash flow statement

Cash flow from operating activities	19.3	15.9	19.5	2.5	-49.7%	100.0%	4.1	(20.0)	1.6	-12.8%	100.0%
Receipts											
Non-tax receipts	162.9	176.2	166.3	171.1	1.7%	73.3%	182.7	194.5	182.2	2.1%	69.8%
Sales of goods and services other than capital assets	129.6	133.5	114.9	123.9	-1.5%	54.4%	132.9	139.2	129.7	1.5%	50.3%
Other sales	—	0.2	0.4	0.7	—	0.1%	0.7	0.7	0.7	—	0.3%
Other tax receipts	33.2	42.7	51.4	47.2	12.4%	18.9%	49.9	55.3	52.5	3.6%	19.6%
Transfers received	60.1	53.7	55.1	78.5	9.3%	26.7%	75.2	78.9	82.5	1.7%	30.2%
Total receipts	223.0	229.9	221.3	249.5	3.8%	100.0%	257.9	273.5	264.7	2.0%	100.0%
Payment											
Current payments	203.5	213.8	200.0	240.2	5.7%	99.0%	253.9	293.5	263.1	3.1%	99.3%
Compensation of employees	130.2	128.2	132.8	144.1	3.4%	62.0%	147.6	176.5	141.0	-0.7%	57.5%
Goods and services	73.3	85.6	67.2	96.1	9.4%	37.1%	106.3	117.0	122.1	8.3%	41.8%
Transfers and subsidies	0.1	0.3	1.8	6.9	302.2%	1.0%	—	—	—	-100.0%	0.7%
Total payments	203.6	214.0	201.8	247.1	6.7%	100.0%	253.9	293.5	263.1	2.1%	100.0%
Net cash flow from investing activities	(1.9)	(3.3)	(1.9)	(2.5)	9.0%	100.0%	(1.6)	(1.7)	(1.7)	-11.1%	100.0%
Acquisition of property, plant, equipment and intangible assets	(1.9)	(3.3)	(1.9)	(2.5)	9.0%	100.0%	(1.6)	(1.7)	(1.7)	-11.1%	100.0%
Net increase/(decrease) in cash and cash equivalents	17.4	12.6	17.7	(0.0)	-100.0%	5.8%	2.4	(21.7)	(0.1)	576.037.5%	100.0%

Statement of financial position

Carrying value of assets of which:	3.4	4.4	3.9	3.1	-3.5%	0.2%	3.2	3.3	3.4	4.2%	0.3%
Acquisition of assets	(1.9)	(3.3)	(1.9)	(2.5)	9.0%	100.0%	(1.6)	(1.7)	(1.7)	-11.1%	100.0%
Receivables and prepayments	27.4	39.6	60.9	51.1	23.1%	2.6%	52.2	50.7	52.9	1.2%	5.3%
Cash and cash equivalents	1 630.6	2 362.4	2 993.7	919.7	-17.4%	97.2%	925.0	897.9	938.5	0.7%	94.4%
Total assets	1 661.4	2 406.4	3 058.5	973.8	-16.3%	100.0%	980.4	951.8	994.9	0.7%	100.0%
Accumulated surplus/(deficit)	232.6	247.4	264.6	178.7	-8.4%	12.8%	167.2	164.4	171.8	-1.3%	17.5%
Capital reserve fund	—	—	—	721.7	—	18.5%	728.3	713.6	745.8	1.1%	74.6%
Trade and other payables	1 427.6	2 157.8	2 792.4	70.9	-63.2%	68.5%	82.2	71.4	74.6	1.7%	7.7%
Provisions	1.2	1.2	1.5	2.5	27.7%	0.1%	2.6	2.5	2.6	1.5%	0.3%
Total equity and liabilities	1 661.4	2 406.4	3 058.5	973.8	-16.3%	100.0%	980.4	951.8	994.9	0.7%	100.0%

Personnel information

Table 8.47 Government Technical Advisory Centre personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	171	Number of posts on approved establishment	Actual			Revised estimate			Medium-term expenditure estimate									2024/25 - 2027/28	
			2023/24			2024/25			2025/26			2026/27			2027/28				
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Government Technical Advisory Centre			167	132.8	0.8	171	144.1	0.8	171	147.6	0.9	170	154.0	0.9	155	141.0	0.9	-3.2%	100.0%
Salary level	171	171	167	132.8	0.8	171	144.1	0.8	171	147.6	0.9	170	154.0	0.9	155	141.0	0.9	-3.2%	100.0%
1 – 6	1	1	1	2.2	2.2	1	2.3	2.3	1	2.4	2.4	1	2.5	2.5	1	2.7	2.7	–	0.6%
7 – 10	50	50	48	38.4	0.8	50	38.9	0.8	50	34.4	0.7	50	36.2	0.7	48	35.6	0.7	-1.4%	29.7%
11 – 12	68	68	66	49.7	0.8	68	55.3	0.8	68	57.7	0.8	67	60.0	0.9	58	49.9	0.9	-5.2%	39.1%
13 – 16	52	52	52	42.5	0.8	52	47.7	0.9	52	53.1	1.0	52	55.2	1.1	48	52.8	1.1	-2.6%	30.6%

1. Rand million.

Independent Regulatory Board for Auditors

Selected performance indicators

Table 8.48 Independent Regulatory Board for Auditors performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of planned inspections completed per year	Inspections	Entity mandate	121	117	105	109	109	109	109
Number of monitoring visits completed per year	Education		46	46	47	43	43	43	43
Percentage of target dates met for issuing audit pronouncements, audit reports and comment letters per year according to the committee for accounting standards project timetable	Standards		100% (17)	100% (6)	100% (11)	85%	85%	85%	85%
Number of investigations completed per year	Investigations		64	96	96	80	80	80	80

Entity overview

The Independent Regulatory Board for Auditors was established in terms of the Auditing Profession Act (2005). The board is mandated to protect the public by regulating audits performed by registered auditors; improve the development and maintenance of internationally comparable ethical and auditing standards for auditors that promote investment and, as a consequence, employment in South Africa; set out measures to advance the implementation of appropriate standards of competence and good ethics in the auditing profession; and provide procedures for disciplinary action in instances of improper conduct.

The board's focus over the MTEF period will be on developing and maintaining auditing and ethics standards that are internationally comparable, and promoting transformation in the auditing profession by providing an appropriate framework for education and training. Other areas of focus include building and maintaining confidence by fostering partnerships with key local and international stakeholders through visible outreach and transparency, and engaging in strategic forums and outreach events.

Expenditure is expected to increase at an average annual rate of 4.4 per cent, from R218.2 million in 2024/25 to R248.3 million in 2027/28, with compensation of employees constituting a projected 68 per cent (R495.8 million) of the board's budget over the period ahead. The board is set to receive 21.8 per cent

(R155.4 million) of its revenue over the MTEF period through transfers from the department and generate the remainder through the registration of auditors and trainees, annual renewal charges, and fees for the inspection of registered auditors. Revenue is expected to increase in line with expenditure.

Programmes/Objectives/Activities

Table 8.49 Independent Regulatory Board for Auditors expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate 2024/25	Average growth rate (%) 2021/22 - 2024/25	Average: Expenditure/Total (%) 2021/22 - 2024/25	Medium-term expenditure estimate			Average growth rate (%) 2024/25 - 2027/28	Average: Expenditure/Total (%) 2024/25 - 2027/28
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	40.1	50.5	64.9	68.9	19.8%	30.7%	74.3	78.1	81.6	5.8%	32.6%
Legal	24.0	33.4	32.0	42.9	21.4%	18.1%	27.5	28.7	30.0	-11.2%	14.0%
Education	11.1	15.0	16.2	17.4	16.2%	8.2%	20.2	21.2	22.2	8.5%	8.7%
Inspections	37.0	30.9	38.1	47.2	8.5%	21.3%	56.5	59.8	62.6	9.8%	24.3%
Investigations	20.9	27.6	25.9	26.6	8.4%	14.1%	29.3	31.0	32.4	6.8%	12.8%
Standards	12.8	13.1	13.7	15.2	5.8%	7.6%	17.6	18.5	19.4	8.5%	7.6%
Total	145.9	170.5	190.7	218.2	14.4%	100.0%	225.5	237.2	248.3	4.4%	100.0%

Statements of financial performance, cash flow and financial position

Table 8.50 Independent Regulatory Board for Auditors statements of financial performance, cash flow and financial position

Statement of financial performance											
R million	Audited outcome			Revised estimate 2024/25	Average growth rate (%) 2021/22 - 2024/25	Average: Expenditure/Total (%) 2021/22 - 2024/25	Medium-term expenditure estimate			Average growth rate (%) 2024/25 - 2027/28	Average: Expenditure/Total (%) 2024/25 - 2027/28
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Revenue											
Non-tax revenue	118.0	145.0	164.5	170.8	13.1%	76.3%	175.9	185.4	194.2	4.4%	78.2%
Sale of goods and services other than capital assets	113.8	137.7	153.3	163.6	12.9%	72.5%	160.7	169.6	177.5	2.8%	72.3%
Other non-tax revenue	4.2	7.3	11.2	7.2	19.5%	3.8%	15.2	15.9	16.6	31.9%	5.9%
Transfers received	44.6	45.7	45.9	47.4	2.1%	23.7%	49.5	51.8	54.1	4.5%	21.8%
Total revenue	162.6	190.6	210.4	218.2	10.3%	100.0%	225.5	237.2	248.3	4.4%	100.0%
Expenses											
Current expenses	145.9	170.5	190.7	218.2	14.4%	100.0%	225.5	237.2	248.3	4.4%	100.0%
Compensation of employees	102.3	115.0	128.7	136.7	10.1%	66.9%	157.0	165.5	173.3	8.2%	68.0%
Goods and services	42.0	52.2	57.9	76.2	22.0%	31.2%	62.3	65.3	68.3	-3.6%	29.4%
Depreciation	1.5	3.3	4.1	5.3	52.1%	1.9%	6.2	6.4	6.7	8.2%	2.6%
Total expenses	145.9	170.5	190.7	218.2	14.4%	100.0%	225.5	237.2	248.3	4.4%	100.0%
Surplus/(Deficit)	16.8	20.1	19.6	-	-100.0%		-	-	-	-	
Cash flow statement											
Cash flow from operating activities	22.6	11.8	21.4	5.2	-38.9%	100.0%	1.7	10.7	5.4	1.4%	100.0%
Receipts											
Non-tax receipts	117.4	135.8	157.2	170.7	13.3%	75.7%	175.7	185.2	193.9	4.4%	78.2%
Sales of goods and services other than capital assets	113.3	128.7	146.3	163.6	13.0%	72.0%	160.7	169.6	177.5	2.8%	72.4%
Other tax receipts	4.1	7.1	10.9	7.1	20.5%	3.8%	15.0	15.7	16.4	32.2%	5.8%
Transfers received	44.6	45.7	45.9	47.4	2.1%	24.3%	49.5	51.8	54.1	4.5%	21.8%
Total receipts	162.0	181.5	203.1	218.1	10.4%	100.0%	225.3	237.0	248.0	4.4%	100.0%
Payment											
Current payments	139.4	169.7	181.7	212.9	15.2%	100.0%	223.5	226.3	242.7	4.5%	100.0%
Compensation of employees	102.3	122.0	128.7	136.7	10.1%	70.1%	157.0	165.5	173.3	8.2%	69.7%
Goods and services	37.1	47.7	53.0	76.2	27.2%	29.9%	66.6	60.8	69.4	-3.1%	30.3%
Total payments	139.4	169.7	181.7	212.9	15.2%	100.0%	223.5	226.3	242.7	4.5%	100.0%
Net cash flow from investing activities	(11.3)	(3.9)	(3.9)	(7.5)	-12.8%	100.0%	(9.7)	(9.7)	(9.7)	8.8%	100.0%
Acquisition of property, plant, equipment and intangible assets	(2.4)	(4.0)	(2.3)	(1.9)	-8.0%	51.5%	(3.3)	(3.3)	(3.3)	21.5%	32.1%
Investment property	(7.9)	-	(0.9)	-	-100.0%	23.1%	-	-	-	-	-
Acquisition of software and other intangible assets	(1.0)	(0.1)	(0.9)	(5.6)	78.5%	27.7%	(6.3)	(6.3)	(6.3)	4.0%	67.9%
Proceeds from the sale of property, plant, equipment and intangible assets	0.0	0.1	0.1	-	-100.0%	-1.5%	-	-	-	-	-
Other flows from investing activities	(0.1)	0.1	0.0	-	-100.0%	-0.8%	-	-	-	-	-
Net increase/(decrease) in cash and cash equivalents	11.3	7.9	17.5	(2.3)	-159.2%	5.1%	(8.0)	1.0	(4.3)	22.3%	100.0%

Table 8.50 Independent Regulatory Board for Auditors statements of financial performance, cash flow and financial position (continued)

Statement of financial position					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Carrying value of assets of which:	14.1	14.7	14.4	16.2	4.7%	10.7%	13.9	14.7	14.8	-3.1%	10.0%
Acquisition of assets	(2.4)	(4.0)	(2.3)	(1.9)	-8.0%	100.0%	(3.3)	(3.3)	(3.3)	21.5%	100.0%
Investments	10.0	10.0	10.0	10.0	—	7.2%	10.9	10.9	10.9	3.0%	7.2%
Inventory	0.2	0.2	0.3	0.3	25.3%	0.2%	0.3	0.4	0.4	4.0%	0.2%
Loans	0.4	0.3	0.2	0.3	-4.2%	0.2%	0.3	0.3	0.3	—	0.2%
Receivables and prepayments	8.1	17.6	19.5	18.8	32.3%	11.2%	17.9	18.9	20.1	2.2%	12.8%
Cash and cash equivalents	85.8	93.7	111.2	103.1	6.3%	70.4%	101.1	104.5	102.9	-0.1%	69.5%
Total assets	118.5	136.5	155.7	148.8	7.9%	100.0%	144.4	149.8	149.4	0.1%	100.0%
Capital and reserves	97.4	117.6	137.2	139.5	12.7%	87.6%	136.0	136.0	136.0	-0.8%	92.5%
Trade and other payables	21.1	18.9	15.5	9.3	-23.9%	12.0%	8.4	13.8	13.3	12.8%	7.5%
Provisions	—	—	3.0	—	—	0.5%	—	—	—	—	—
Total equity and liabilities	118.5	136.5	155.7	148.8	7.9%	100.0%	144.4	149.8	149.4	0.1%	100.0%

Personnel information

Table 8.51 Independent Regulatory Board for Auditors personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	Number of approved establishment	Number of posts on establishment																	
			Actual			Revised estimate			Medium-term expenditure estimate			Medium-term expenditure estimate			Medium-term expenditure estimate				
			2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28	
Independent Regulatory Board for Auditors			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	102	102	93	128.7	1.4	95	136.7	1.4	104	157.0	1.5	104	165.5	1.6	104	173.3	1.7	3.1%	100.0%
1 – 6	5	5	5	1.1	0.2	5	1.2	0.2	5	1.4	0.3	5	1.5	0.3	5	1.5	0.3	–	4.9%
7 – 10	24	24	21	12.3	0.6	21	13.1	0.6	24	15.1	0.6	24	15.9	0.7	24	16.6	0.7	4.6%	22.8%
11 – 12	9	9	9	7.9	0.9	9	8.4	0.9	11	9.7	0.9	11	10.2	0.9	11	10.7	1.0	6.9%	10.3%
13 – 16	57	57	51	88.9	1.7	53	94.3	1.8	57	108.3	1.9	57	114.2	2.0	57	119.6	2.1	2.5%	55.1%
17 – 22	7	7	7	18.4	2.6	7	19.6	2.8	7	22.5	3.2	7	23.7	3.4	7	24.8	3.5	–	6.9%

1. Rand million.

Land and Agricultural Development Bank of South Africa

Selected performance indicators

Table 8.52 Land and Agricultural Development Bank of South Africa performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Cost-to-income ratio per year	Administration	Outcome 2: Accelerated growth of strategic and labour-intensive sectors	91% (R531m/ R586m)	77% (R499m/ R650m)	80% (R585m/ R733m)	80%	80%	80%	80%
Capital adequacy ratio per year	Administration		12% (R4.2bn/ R34.7bn)	14% (R3.9bn/ R27.9bn)	20% (R4.5bn/ R22.9bn)	56.4%	66.7%	77.5%	83%
Value of development loan book disbursements per year	Administration		R4bn	R6.9bn	R6.8bn	R6.8bn	R6.8bn	R6.8bn	R6.8bn

Entity overview

As a development finance institution, the Land and Agricultural Development Bank of South Africa is mandated to address agricultural and rural development. The bank operates in the primary agriculture and agribusiness sectors and is regulated by the Land and Agricultural Development Bank Act (2002) and the Public Finance Management Act (1999). It is expected to play a pivotal role in advancing agriculture and rural development.

Over the medium term, the bank will focus on improving existing financial services and products to the commercial farming sector and agribusinesses; facilitating the inclusion of new entrants and historically

disadvantaged people into the agricultural economy through support and initiatives aimed at reducing risk; and implementing its strategy to reduce debt and improve profitability.

Spending on interest accounts for an estimated 40.2 per cent (R2 billion) of total expenditure over the period ahead. This spending is projected to decrease at an average annual rate of 33.9 per cent, from R1.5 billion in 2024/25 to R446.4 million in 2027/28 as the bank intensifies efforts to reduce its debt. As such, total liabilities are expected to decrease from R9.9 billion in 2024/25 to R4 billion in 2027/28. The bank's revenue is expected to decrease at an average annual rate of 19.9 per cent, from R3.3 billion in 2024/25 to R1.7 billion in 2027/28, in line with the projected reduction in its loan book.

Programmes/Objectives/Activities

Table 8.53 Land and Agricultural Development Bank of South Africa expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate 2024/25	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average Expenditure/Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average Expenditure/Total (%)
Administration	554.1	450.9	558.7	925.8	18.7%	21.7%	724.8	760.7	842.3	-3.1%	39.9%
Corporate banking	562.8	517.9	447.0	369.6	-13.1%	16.6%	227.1	161.5	113.7	-32.5%	9.8%
Commercial development banking	1 978.9	1 778.5	1 653.7	1 656.6	-5.8%	61.7%	1 107.5	897.6	682.5	-25.6%	50.2%
Total	3 095.7	2 747.2	2 659.5	2 952.0	-1.6%	100.0%	2 059.4	1 819.8	1 638.4	-17.8%	100.0%

Statements of financial performance, cash flow and financial position

Table 8.54 Land and Agricultural Development Bank of South Africa statements of financial performance, cash flow and financial position

Statement of financial performance											
R million	Audited outcome			Revised estimate 2024/25	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average Expenditure/Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average Expenditure/Total (%)
Revenue											
Non-tax revenue	4 406.0	3 220.6	2 807.6	3 292.9	-9.3%	100.0%	2 087.3	2 023.3	1 694.5	-19.9%	100.0%
Sale of goods and services other than capital assets	79.1	75.4	98.1	106.2	10.3%	2.7%	111.6	115.4	119.6	4.0%	5.3%
Other non-tax revenue	4 326.9	3 145.3	2 709.6	3 186.7	-9.7%	97.3%	1 975.7	1 907.9	1 574.9	-20.9%	94.7%
Total revenue	4 406.0	3 220.6	2 807.6	3 292.9	-9.3%	100.0%	2 087.3	2 023.3	1 694.5	-19.9%	100.0%
Expenses											
Current expenses	3 068.4	2 727.8	2 606.4	2 919.3	-1.6%	98.8%	2 025.5	1 783.7	1 598.4	-18.2%	98.2%
Compensation of employees	329.0	328.6	345.0	453.3	11.3%	12.7%	474.6	497.9	520.8	4.7%	24.4%
Goods and services	343.4	237.7	371.3	889.2	37.3%	16.0%	580.8	596.2	598.8	-12.3%	31.9%
Depreciation	21.1	11.7	14.0	29.4	11.7%	0.7%	34.5	36.8	32.4	3.3%	1.7%
Interest, dividends and rent on land	2 374.8	2 149.8	1 876.0	1 547.4	-13.3%	69.5%	935.5	652.9	446.4	-33.9%	40.2%
Transfers and subsidies	27.3	19.4	53.1	32.7	6.1%	1.2%	33.9	36.1	40.0	7.0%	1.8%
Total expenses	3 095.7	2 747.2	2 659.5	2 952.0	-1.6%	100.0%	2 059.4	1 819.8	1 638.4	-17.8%	100.0%
Surplus/(Deficit)	1 310.3	473.4	148.2	341.0	-36.2%		27.9	203.5	56.1	-45.2%	
Cash flow statement											
Cash flow from operating activities	71.1	219.3	249.4	385.1	75.6%	100.0%	233.0	319.6	343.6	-3.7%	100.0%
Receipts											
Non-tax receipts	3 002.4	2 832.4	2 678.9	2 706.5	-3.4%	100.0%	1 967.3	1 824.7	1 694.5	-14.5%	100.0%
Sales of goods and services other than capital assets	32.0	75.4	98.1	106.2	49.1%	2.8%	111.6	115.4	119.6	4.0%	5.7%
Other tax receipts	2 970.4	2 757.0	2 580.8	2 600.3	-4.3%	97.2%	1 855.7	1 709.3	1 574.9	-15.4%	94.3%
Total receipts	3 002.4	2 832.4	2 678.9	2 706.5	-3.4%	100.0%	1 967.3	1 824.7	1 694.5	-14.5%	100.0%
Payment											
Current payments	2 904.0	2 593.6	2 376.4	2 288.7	-7.6%	98.7%	1 700.4	1 469.0	1 310.9	-17.0%	97.8%
Compensation of employees	329.0	328.6	345.0	453.3	11.3%	14.4%	474.6	497.9	520.8	4.7%	29.6%
Goods and services	200.2	115.2	155.4	288.0	12.9%	7.5%	290.3	318.2	343.7	6.1%	18.9%
Interest and rent on land	2 374.8	2 149.8	1 876.0	1 547.4	-13.3%	76.8%	935.5	652.9	446.4	-33.9%	49.3%
Transfers and subsidies	27.3	19.4	53.1	32.7	6.1%	1.3%	33.9	36.1	40.0	7.0%	2.2%
Total payments	2 931.3	2 613.1	2 429.5	2 321.4	-7.5%	100.0%	1 734.3	1 505.1	1 350.9	-16.5%	100.0%

Table 8.54 Land and Agricultural Development Bank of South Africa statements of financial performance, cash flow and financial position (continued)

Position (continued)

Cash flow statement				Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome										
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Net cash flow from advancing activities (financial institutions only)	9 854.4	5.8	1.4	1.7	-94.4%	100.0%	1.7	0.5	0.0	-88.0%	100.0%
Disbursements and other payments	—	—	—	—	—	—	1.7	—	—	—	25.0%
Repayments and other receipts	9 854.4	5.8	1.4	1.7	-94.4%	100.0%	—	0.5	0.0	-88.0%	75.0%
Net cash flow from investing activities	(62.5)	(62.5)	—	—	-100.0%	—	—	—	—	—	—
Acquisition of property, plant, equipment and intangible assets	(62.5)	(62.5)	—	—	-100.0%	—	—	—	—	—	—
Net cash flow from financing activities	(17.8)	15 192.5	12 350.4	6 295.0	-807.5%	100.0%	1 731.7	77.0	(832.2)	-150.9%	100.0%
Borrowing activities	(17.8)	10 081.6	11 852.8	6 295.0	-807.5%	90.6%	1 731.7	77.0	(832.2)	-150.9%	100.0%
Other flows from financing activities	—	5 110.9	497.5	—	—	9.4%	—	—	—	—	—
Net increase/(decrease) in cash and cash equivalents	9 845.2	15 355.0	12 601.2	6 681.9	-12.1%	394.3%	1 966.4	397.1	(488.6)	-141.8%	100.0%
Statement of financial position											
Carrying value of assets of which:	128.1	134.3	166.7	169.5	9.8%	0.6%	162.8	154.7	136.7	-6.9%	1.0%
Acquisition of assets	(62.5)	(62.5)	—	—	-100.0%	—	—	—	—	—	—
Investments	1 295.1	1 280.5	1 414.2	1 184.9	-2.9%	4.8%	1 190.0	1 194.0	1 195.9	0.3%	7.4%
Loans	20 488.5	14 765.2	13 331.9	11 607.5	-17.3%	54.0%	13 287.2	12 785.6	12 782.7	3.3%	78.3%
Receivables and prepayments	425.3	440.7	207.7	357.5	-5.6%	1.3%	358.7	358.6	367.5	0.9%	2.2%
Cash and cash equivalents	9 845.2	15 355.0	12 601.2	6 681.9	-12.1%	39.3%	1 966.4	397.1	(488.6)	-141.8%	11.0%
Non-current assets held for sale	9.6	11.4	9.2	9.2	-1.4%	—	9.2	9.2	9.2	—	0.1%
Derivatives financial instruments	9.9	1.3	0.7	5.7	-16.8%	—	—	—	—	-100.0%	—
Total assets	32 201.7	31 988.4	27 731.5	20 016.2	-14.7%	100.0%	16 974.2	14 899.3	14 003.4	-11.2%	100.0%
Accumulated surplus/(deficit)	(4 255.6)	(3 773.4)	(4 230.5)	(3 366.5)	-7.5%	-14.3%	(3 822.5)	(3 619.1)	(3 563.0)	1.9%	-22.3%
Capital reserve fund	6 801.2	7 681.5	8 784.3	13 450.2	25.5%	36.0%	13 528.1	13 537.7	13 518.2	0.2%	83.6%
Borrowings	16 664.9	8 409.2	6 193.2	3 537.5	-40.3%	29.5%	2 536.3	1 676.5	1 319.9	-28.0%	13.3%
Trade and other payables	176.5	5 278.7	6 260.4	144.1	-6.5%	10.1%	143.1	139.6	145.6	0.3%	0.9%
Provisions	316.6	306.0	349.9	325.3	0.9%	1.2%	340.6	356.2	371.7	4.5%	2.2%
Derivatives financial instruments	12 498.1	14 086.4	10 374.3	5 925.7	-22.0%	37.5%	4 248.7	2 808.3	2 210.9	-28.0%	22.3%
Total equity and liabilities	32 201.7	31 988.4	27 731.5	20 016.2	-14.7%	100.0%	16 974.2	14 899.3	14 003.4	-11.2%	100.0%

Personnel information

Table 8.55 Land and Agricultural Development Bank of South Africa personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	Number of approved establishment posts	Number of posts on establishment	Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28	
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Land and Agricultural Development Bank of South Africa																			
Salary level	492	492	467	345.0	0.7	492	453.3	0.9	492	474.7	1.0	492	497.9	1.0	492	520.8	1.1	–	100.0%
1 – 6	17	17	17	5.7	0.3	17	8.8	0.5	17	9.3	0.5	17	9.8	0.6	17	10.2	0.6	–	3.5%
7 – 10	117	117	117	54.9	0.5	117	81.9	0.7	117	86.5	0.7	117	91.7	0.8	117	95.9	0.8	–	23.8%
11 – 12	264	264	239	118.4	0.5	264	161.5	0.6	264	169.6	0.6	264	177.7	0.7	264	185.9	0.7	–	53.7%
13 – 16	84	84	84	139.7	1.7	84	166.9	2.0	84	173.6	2.1	84	181.4	2.2	84	189.7	2.3	–	17.1%
17 – 22	10	10	10	26.3	2.6	10	34.2	3.4	10	35.7	3.6	10	37.4	3.7	10	39.1	3.9	–	2.0%

1. Rand million.

Office of the Ombud for Financial Services Providers

Selected performance indicators

Table 8.56 Office of the Ombud for Financial Services Providers performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Percentage of complaints closed per year within 9 months of date of receipt	Resolve complaints in a fair, expeditious and informal manner to the satisfaction of customers	Entity mandate	94% (12 089/ 12 829)	97% (11 126/ 11 533)	97% (11 092/ 11 417)	92%	95%	95%	95%
Number of activities related to brand awareness, financial literacy and customer awareness activities per year	Enhanced stakeholder management		185	370	446	117	117	117	117

Entity overview

The legislative mandate of the Office of the Ombud for Financial Services Providers is stated in the Financial Advisory and Intermediary Services Act (2002), in terms of which the organisation is established. The act gives the ombud statutory powers to consider and dispose of complaints against financial services providers, primarily intermediaries selling investment products.

Over the medium term, the ombud will focus on producing reports on stakeholder management, informing stakeholders of the ombud's role and functions through brand awareness, financial literacy and customer awareness activities, and acquiring and retaining appropriate skills to properly respond to its mandate. The entity will also ensure that its risks are adequately managed and that appeals or reviews of decisions are dealt with appropriately.

Expenditure is expected to increase at an average annual rate of 3.6 per cent, from R88.2 million in 2024/25 to R98 million in 2027/28, with compensation of employees constituting a projected 60.9 per cent (R173.8 million) of the ombud's expenditure over the medium term. The entity derives its revenue mainly through levies collected by the Financial Sector Conduct Authority from financial service providers. Revenue is expected to increase in line with expenditure.

Programmes/Objectives/Activities

Table 8.57 Office of the Ombud for Financial Services Providers expenditure trends and estimates by programme/objective/activity

	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million				2024/25	2021/22 - 2024/25					2024/25 - 2027/28	
Administration	26.5	28.6	30.2	40.9	15.5%	46.9%	45.3	47.3	46.7	4.5%	48.1%
Resolve complaints in a fair, expeditious and informal manner to the satisfaction of customers	29.4	28.7	29.3	42.3	12.9%	48.2%	42.2	42.9	45.9	2.8%	46.4%
Enhanced stakeholder management	2.8	2.8	2.8	5.1	21.1%	5.0%	5.0	5.2	5.4	2.5%	5.5%
Total	58.8	60.1	62.3	88.2	14.5%	100.0%	92.5	95.4	98.0	3.6%	100.0%

Statements of financial performance, cash flow and financial position

Table 8.58 Office of the Ombud for Financial Services Providers statements of financial performance, cash flow and financial position
Statement of financial performance

Statement of financial performance					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	1.0	2.7	87.7	88.2	345.1%	51.5%	92.5	95.4	98.0	3.6%	100.0%
Sale of goods and services other than capital assets	—	—	84.2	84.6	—	48.0%	87.3	91.3	95.4	4.1%	95.8%
Other non-tax revenue	1.0	2.7	3.5	3.6	53.2%	3.5%	5.2	4.1	2.6	-10.0%	4.2%
Transfers received	57.8	60.9	—	—	-100.0%	48.5%	—	—	—	—	—
Total revenue	58.8	63.5	87.7	88.2	14.5%	100.0%	92.5	95.4	98.0	3.6%	100.0%
Expenses											
Current expenses	58.8	60.1	62.3	88.2	14.5%	100.0%	92.5	95.4	98.0	3.6%	100.0%
Compensation of employees	32.7	33.8	38.9	54.2	18.3%	58.9%	55.4	57.9	60.5	3.8%	60.9%
Goods and services	23.0	23.2	20.7	29.5	8.7%	36.1%	32.1	34.6	34.9	5.8%	35.0%
Depreciation	3.1	3.1	2.6	4.5	13.6%	4.9%	4.9	2.8	2.5	-18.0%	4.0%
Interest, dividends and rent on land	0.0	0.0	0.1	0.1	54.1%	0.1%	0.2	0.2	0.2	28.7%	0.1%
Total expenses	58.8	60.1	62.3	88.2	14.5%	100.0%	92.5	95.4	98.0	3.6%	100.0%
Surplus/(Deficit)	(0.1)	3.4	25.3	—	-100.0%		—	—	—	—	—
Cash flow statement											
Cash flow from operating activities	(54.4)	3.8	25.5	4.6	-144.0%	100.0%	6.5	2.4	2.2	-21.4%	100.0%
Receipts											
Non-tax receipts	1.0	58.6	80.7	88.2	352.4%	100.0%	93.1	95.4	98.0	3.6%	100.0%
Sales of goods and services other than capital assets	—	56.1	77.7	84.6	—	72.0%	87.9	91.3	95.4	4.1%	95.8%
Other tax receipts	1.0	2.6	3.0	3.6	55.7%	28.0%	5.2	4.1	2.6	-10.0%	4.2%
Total receipts	1.0	58.6	80.7	88.2	352.4%	100.0%	93.1	95.4	98.0	3.6%	100.0%
Payment											
Current payments	55.4	54.9	55.3	83.6	14.7%	100.0%	86.6	93.0	95.8	4.6%	100.0%
Compensation of employees	32.7	33.5	36.4	54.1	18.2%	62.7%	55.4	57.2	57.9	2.3%	62.6%
Goods and services	22.6	21.3	18.9	29.5	9.3%	37.3%	31.2	35.8	37.9	8.7%	37.4%
Interest and rent on land	—	0.0	—	—	—	—	—	—	—	—	—
Total payments	55.4	54.9	55.3	83.6	14.7%	100.0%	86.6	93.0	95.8	4.6%	100.0%
Net cash flow from investing activities	(4.6)	(1.1)	(1.4)	(1.0)	-40.8%	100.0%	(2.0)	(5.4)	(7.7)	100.8%	100.0%
Acquisition of property, plant, equipment and intangible assets	(3.7)	(1.1)	(1.5)	(1.0)	-36.2%	96.8%	(0.7)	(5.4)	(1.4)	14.4%	63.9%
Acquisition of software and other intangible assets	(1.0)	—	(0.0)	—	-100.0%	5.8%	(1.2)	—	(6.3)	—	36.1%
Proceeds from the sale of property, plant, equipment and intangible assets	0.1	0.0	0.1	—	-100.0%	-2.6%	—	—	—	—	—
Net cash flow from financing activities	0.0	(0.1)	0.0	(0.1)	-229.7%	100.0%	(0.1)	(0.1)	(0.1)	—	100.0%
Repayment of finance leases	0.1	(0.0)	0.1	—	-100.0%	79 436.5%	—	—	—	—	—
Other flows from financing activities	(0.0)	(0.0)	(0.1)	(0.1)	55.9%	-79 336.5%	(0.1)	(0.1)	(0.1)	—	100.0%
Net increase/(decrease) in cash and cash equivalents	(59.0)	2.6	24.0	3.6	-139.4%	-13.3%	4.5	(3.0)	(5.6)	-215.6%	100.0%
Statement of financial position											
Carrying value of assets of which:	9.9	7.9	6.7	4.2	-25.1%	10.0%	3.2	5.8	11.1	38.6%	6.2%
Acquisition of assets	(3.7)	(1.1)	(1.5)	(1.0)	-36.2%	100.0%	(0.7)	(5.4)	(1.4)	14.4%	100.0%
Investments	1.5	1.5	1.5	1.5	—	2.0%	1.5	1.5	1.6	2.6%	1.6%
Receivables and prepayments	2.9	2.5	8.9	8.9	45.1%	6.9%	8.4	8.4	8.4	-2.2%	8.7%
Cash and cash equivalents	45.7	48.3	72.4	75.9	18.4%	76.4%	80.4	77.4	71.8	-1.8%	78.2%
Statutory receivables	—	5.3	5.2	5.2	—	4.8%	5.2	5.2	5.2	—	5.3%
Total assets	60.0	65.6	94.7	95.7	16.8%	100.0%	98.7	98.3	98.1	0.8%	100.0%
Accumulated surplus/(deficit)	57.3	60.7	86.1	87.1	15.0%	92.5%	87.9	89.9	89.9	1.0%	90.8%
Finance lease	0.1	0.0	0.1	0.1	23.1%	0.1%	0.1	0.1	0.1	—	0.1%
Deferred income	—	—	0.5	0.5	—	0.3%	0.5	0.5	0.5	—	0.5%
Trade and other payables	0.8	1.7	3.0	3.0	57.0%	2.6%	5.0	2.6	2.4	-7.3%	3.3%
Provisions	1.9	3.1	5.0	5.0	38.1%	4.6%	5.2	5.2	5.2	1.5%	5.3%
Total equity and liabilities	60.0	65.6	94.7	95.7	16.8%	100.0%	98.7	98.3	98.1	0.8%	100.0%

Personnel information

Table 8.59 Office of the Ombud for Financial Services Providers personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025		Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average salary level/Total (%)	
Number of funded posts	Number of approved establishment posts	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28		
		Office of the Ombud for Financial Services Providers			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		Number	Cost
Salary level	76	76	60	38.9	0.6	76	54.2	0.7	75	55.4	0.7	75	57.9	0.8	75	60.5	0.8	-0.4%	100.0%
1 – 6	19	19	16	2.9	0.2	19	4.1	0.2	19	4.3	0.2	19	4.5	0.2	19	4.7	0.2	–	25.3%
7 – 10	42	42	31	17.5	0.6	42	24.9	0.6	41	26.7	0.7	41	28.0	0.7	41	29.2	0.7	-0.8%	54.8%
11 – 12	6	6	4	4.0	1.0	6	8.9	1.5	6	7.7	1.3	6	8.1	1.3	6	8.5	1.4	–	8.0%
13 – 16	8	8	8	11.6	1.4	8	12.6	1.6	8	13.1	1.6	8	13.7	1.7	8	14.4	1.8	–	10.6%
17 – 22	1	1	1	2.9	2.9	1	3.7	3.7	1	3.5	3.5	1	3.6	3.6	1	3.8	3.8	–	1.3%

1. Rand million

Office of the Pension Funds Adjudicator

Selected performance indicators

Table 8.60 Office of the Pension Funds Adjudicator performance indicators by programme/objective/activity and related outcome

Table 5.30: Office of the Pension Funds Adjudicator: performance indicators by programme/objective/activity and related outcome									
Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of days taken per year for the new complaints unit to refer premature complaints to respondents per year	Dispose of complaints received	Entity mandate	5	5	5	5	5	5	5
Percentage of unresolved complaints referred to respondents within 5 working days per year	Dispose of complaints received		1	87% (3 083/3 548)	91% (4 850/5 354)	90%	90%	90%	90%

1 No historical data available.

Entity overview

The Office of the Pension Funds Adjudicator is mandated to investigate and determine complaints lodged in terms of the Pension Funds Act (1956). The adjudicator is required to resolve complaints in a procedurally fair, economical and expeditious manner by: ensuring that its services are accessible to all; investigating complaints in a procedurally fair manner; resolving complaints justly and expeditiously, in accordance with the law; incorporating innovation and proactive thought and action into its activities; and supporting, encouraging and providing opportunities for individual growth. Over the medium term, the adjudicator will focus on enhancing the integrity of the pension industry by continuing to serve as a trusted platform for resolving complaints, evaluating and modernising its internal case determination processes, and developing a digitisation strategy to adapt to evolving demands.

Expenditure is expected to increase at an average annual rate of 4.8 per cent, from R108 million in 2024/25 to R124.3 million in 2027/28, with compensation of employees accounting for an estimated 57.8 per cent (R205.9 million) of the entity's budget over the medium term. The entity derives its revenue mainly through levies collected from pension funds. Revenue is projected to increase in line with expenditure.

Programmes/Objectives/Activities

Table 8.61 Office of the Pension Funds Adjudicator expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average: Expenditure/ Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average: Expenditure/ Total (%)
Administration	15.3	16.5	20.2	24.1	16.4%	21.6%	25.6	26.8	28.1	5.3%	22.6%
Dispose of complaints received	53.2	57.2	63.5	76.0	12.6%	71.3%	79.0	83.0	87.2	4.7%	70.2%
Achieve operational excellence	4.5	5.1	5.0	6.2	11.1%	6.0%	6.4	6.7	7.1	4.3%	5.7%
Effective stakeholder relationships	0.2	0.5	1.9	1.6	106.8%	1.1%	1.7	1.8	1.9	5.4%	1.5%
Total	73.3	79.2	90.6	108.0	13.8%	100.0%	112.7	118.4	124.3	4.8%	100.0%

Statements of financial performance, cash flow and financial position

Table 8.62 Office of the Pension Funds Adjudicator statements of financial performance, cash flow and financial position

Statement of financial performance											
R million	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average: Expenditure/ Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average: Expenditure/ Total (%)
Revenue											
Non-tax revenue	0.4	0.8	8.7	8.5	177.1%	4.7%	1.1	1.2	1.2	-47.5%	2.7%
Other non-tax revenue	0.4	0.8	8.7	8.5	177.1%	4.7%	1.1	1.2	1.2	-47.5%	2.7%
Transfers received	79.3	82.7	82.6	99.5	7.9%	95.3%	111.6	117.2	123.1	7.3%	97.3%
Total revenue	79.7	83.6	91.2	108.0	10.7%	100.0%	112.7	118.4	124.3	4.8%	100.0%
Expenses											
Current expenses	73.3	79.2	90.6	108.0	13.8%	100.0%	112.7	118.4	124.3	4.8%	100.0%
Compensation of employees	42.7	46.6	55.6	61.9	13.2%	59.0%	65.3	68.6	72.0	5.2%	57.8%
Goods and services	26.6	30.3	29.3	38.2	12.8%	35.6%	40.4	42.4	44.5	5.2%	35.7%
Depreciation	4.0	2.2	5.7	7.9	25.4%	5.5%	7.1	7.4	7.8	-0.6%	6.5%
Total expenses	73.3	79.2	90.6	108.0	13.8%	100.0%	112.7	118.4	124.3	4.8%	100.0%
Surplus/(Deficit)	6.4	4.4	-	-	-100.0%		-	-	-	-	
Cash flow statement											
Cash flow from operating activities	8.3	8.0	10.5	7.9	-1.5%	100.0%	7.0	7.4	7.8	-0.6%	100.0%
Receipts											
Non-tax receipts	0.4	0.8	2.3	1.1	38.7%	1.2%	1.1	1.2	1.2	4.9%	1.0%
Other tax receipts	0.4	0.8	2.3	1.1	38.7%	1.2%	1.1	1.2	1.2	4.9%	1.0%
Transfers received	78.8	82.7	92.3	106.9	10.7%	98.7%	111.6	117.2	123.1	4.8%	99.0%
Financial transactions in assets and liabilities	-	0.1	0.1	-	-	-	-	-	-	-	-
Total receipts	79.2	83.6	94.7	108.0	10.9%	100.0%	112.7	118.4	124.3	4.8%	100.0%
Payment											
Current payments	70.9	75.6	84.1	100.1	12.2%	100.0%	105.7	111.0	116.5	5.2%	100.0%
Compensation of employees	43.7	46.5	52.0	61.9	12.3%	61.7%	65.3	68.6	72.0	5.2%	61.8%
Goods and services	27.2	29.1	32.1	38.2	12.1%	38.3%	40.4	42.4	44.5	5.2%	38.2%
Total payments	70.9	75.6	84.1	100.1	12.2%	100.0%	105.7	111.0	116.5	5.2%	100.0%
Net cash flow from investing activities	(8.3)	(3.0)	(2.3)	(7.9)	-1.5%	100.0%	(7.1)	(7.4)	(7.8)	-0.6%	100.0%
Acquisition of property, plant, equipment and intangible assets	(7.4)	(2.0)	(1.8)	(6.9)	-2.4%	80.7%	(6.1)	(5.4)	(6.3)	-3.1%	81.7%
Acquisition of software and other intangible assets	(0.9)	(1.0)	(0.7)	(1.0)	5.6%	21.7%	(1.0)	(2.0)	(1.5)	14.5%	18.3%
Proceeds from the sale of property, plant, equipment and intangible assets	-	0.1	0.2	-	-	-2.5%	-	-	-	-	-
Net increase/(decrease) in cash and cash equivalents	(0.0)	5.0	8.2	(0.0)	-60.5%	3.9%	(0.0)	0.0	0.0	-185.8%	100.0%
Statement of financial position											
Carrying value of assets	19.4	16.8	12.0	12.6	-13.6%	47.5%	13.1	13.7	14.3	4.5%	56.2%
of which:											
Acquisition of assets	(7.4)	(2.0)	(1.8)	(6.9)	-2.4%	100.0%	(6.1)	(5.4)	(6.3)	-3.1%	100.0%
Receivables and prepayments	4.7	6.4	8.1	8.5	21.7%	24.8%	8.8	9.2	9.7	4.5%	37.9%
Cash and cash equivalents	20.9	25.9	1.3	1.3	-60.3%	27.7%	1.4	1.4	1.5	4.5%	5.9%
Total assets	45.1	49.2	21.3	22.3	-20.9%	100.0%	23.3	24.4	25.5	4.5%	100.0%
Accumulated surplus/(deficit)	40.3	44.7	19.4	20.4	-20.4%	90.7%	21.3	22.2	25.5	7.8%	93.3%
Trade and other payables	0.6	1.0	0.7	0.7	7.3%	2.3%	0.7	0.8	-	-100.0%	2.3%
Provisions	4.2	3.5	1.2	1.3	-32.2%	7.0%	1.4	1.5	-	-100.0%	4.4%
Total equity and liabilities	45.1	49.2	21.3	22.3	-20.9%	100.0%	23.3	24.4	25.5	4.5%	100.0%

Personnel information

Table 8.63 Office of the Pension Funds Adjudicator personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	Number of approved posts on establishment	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28		
Office of the Pension Funds Adjudicator			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	82	82	75	55.6	0.7	82	61.9	0.8	82	65.3	0.8	82	68.6	0.8	82	72.0	0.9	–	100.0%
1 – 6	26	26	26	9.2	0.4	26	9.7	0.4	26	10.2	0.4	26	10.7	0.4	26	11.2	0.4	–	31.7%
7 – 10	28	28	24	12.7	0.5	28	16.1	0.6	28	17.1	0.6	28	18.0	0.6	28	19.0	0.7	–	34.1%
11 – 12	16	16	13	13.6	1.0	16	14.7	0.9	16	15.6	1.0	16	16.5	1.0	16	17.5	1.1	–	19.5%
13 – 16	10	10	10	14.3	1.4	10	15.2	1.5	10	15.9	1.6	10	16.7	1.7	10	17.3	1.7	–	12.2%
17 – 22	2	2	2	5.9	2.9	2	6.2	3.1	2	6.5	3.2	2	6.7	3.3	2	7.0	3.5	–	2.4%

1. Rand million.

Ombud Council

Selected performance indicators

Table 8.64 Ombud Council performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of consumer awareness materials published per year	Regulatory programme	Entity mandate	– ¹	– ¹	– ¹	– ¹	24	24	24
Number of awareness activities carried out per year	Regulatory programme		– ¹	– ¹	– ¹	– ¹	8	8	8
Number of documented proposals to respond to identified conduct risks per year	Regulatory programme		– ¹	– ¹	– ¹	– ¹	3	3	3

1. No historical data available.

Entity overview

The Ombud Council is mandated in terms of the Financial Sector Regulation Act (2017) to help ensure that financial customers have access to and can use affordable, effective, independent and fair alternative dispute-resolution processes to complain about financial institutions. The council oversees both the statutory and industry financial sector ombud schemes. The council will focus on maintaining and strengthening its independent governance and operational frameworks over the medium term, promoting and improving awareness of the ombud system, and supporting the implementation of reforms to steer the future direction of the system.

Expenditure is projected to increase at an average annual rate of 3.7 per cent, from R27 million in 2024/25 to R30.1 million in 2027/28, with goods and services constituting an estimated 52 per cent (R43.3 million) of the council's budget over the next 3 years. The council receives its revenue through levies charged and collected on its behalf by the Financial Sector Conduct Authority. Revenue is expected to increase in line with spending.

Programmes/Objectives/Activities

Table 8.65 Ombud Council expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	2.4	5.0	8.5	17.0	90.7%	82.7%	16.1	17.2	18.4	2.6%	61.3%
Regulatory programme	–	1.1	1.4	10.0	–	17.3%	10.6	11.1	11.8	5.6%	38.7%
Total	2.4	6.1	9.9	27.0	122.6%	100.0%	26.7	28.4	30.1	3.7%	100.0%

Statements of financial performance, cash flow and financial position

Table 8.66 Ombud Council statements of financial performance, cash flow and financial position

Statement of financial performance					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	–	–	24.2	27.0	–	43.8%	26.7	28.4	30.1	3.7%	100.0%
Sale of goods and services other than capital assets	–	–	24.1	25.5	–	42.3%	25.4	27.0	28.6	4.0%	94.9%
Other non-tax revenue	–	–	0.1	1.5	–	1.5%	1.3	1.4	1.5	-0.8%	5.1%
Transfers received	10.0	10.0	8.0	–	-100.0%	56.2%	–	–	–	–	–
Total revenue	10.0	10.0	32.2	27.0	39.2%	100.0%	26.7	28.4	30.1	3.7%	100.0%
Expenses											
Current expenses	2.4	6.1	9.9	27.0	122.6%	100.0%	26.7	28.4	30.1	3.7%	100.0%
Compensation of employees	2.1	4.0	7.0	11.9	78.6%	66.5%	12.7	13.6	14.5	6.8%	47.0%
Goods and services	0.4	2.1	2.8	14.9	248.1%	33.1%	13.7	14.4	15.2	0.9%	52.0%
Depreciation	–	0.0	0.1	0.2	–	0.4%	0.2	0.3	0.4	23.7%	0.9%
Interest, dividends and rent on land	–	–	0.0	0.0	–	–	0.0	0.0	0.0	-20.6%	–
Total expenses	2.4	6.1	9.9	27.0	122.6%	100.0%	26.7	28.4	30.1	3.7%	100.0%
Surplus/(Deficit)	7.6	3.9	22.3	–	-100.0%	–	–	–	–	–	–
Cash flow statement											
Cash flow from operating activities	(0.0)	0.1	31.9	0.2	-1 983.2%	100.0%	0.2	0.2	0.4	23.5%	100.0%
Receipts											
Non-tax receipts	–	–	0.1	1.5	–	1.4%	1.3	1.4	1.5	-0.8%	5.1%
Other tax receipts	–	–	0.1	1.5	–	1.4%	1.3	1.4	1.5	-0.8%	5.1%
Transfers received	2.0	6.3	19.7	–	-100.0%	62.2%	–	–	–	–	–
Financial transactions in assets and liabilities	–	–	20.8	25.5	–	36.4%	25.4	27.0	28.6	4.0%	94.9%
Total receipts	2.0	6.3	40.6	27.0	139.3%	100.0%	26.7	28.4	30.1	3.7%	100.0%
Payment											
Current payments	2.0	6.2	8.7	26.8	138.7%	100.0%	26.5	28.1	29.8	3.6%	100.0%
Compensation of employees	1.7	4.1	6.3	11.9	89.8%	67.9%	12.7	13.6	14.5	6.8%	47.4%
Goods and services	0.2	2.1	2.3	14.9	304.4%	32.1%	13.7	14.5	15.2	0.9%	52.5%
Interest and rent on land	–	–	0.0	0.0	–	–	0.0	0.0	0.0	-20.6%	–
Total payments	2.0	6.2	8.7	26.8	138.7%	100.0%	26.5	28.1	29.8	3.6%	100.0%
Net cash flow from investing activities	–	(0.1)	(0.1)	(0.5)	–	–	(0.7)	(0.5)	(0.2)	-33.1%	100.0%
Acquisition of property, plant, equipment and intangible assets	–	(0.1)	(0.1)	(0.3)	–	–	(0.3)	(0.4)	(0.1)	-41.5%	50.7%
Acquisition of software and other intangible assets	–	–	–	(0.3)	–	–	(0.4)	(0.1)	(0.1)	-26.3%	49.3%
Net cash flow from financing activities	–	–	(11.7)	(0.0)	–	–	(0.0)	(0.0)	(0.0)	28.9%	100.0%
Repayment of finance leases	–	–	(0.0)	(0.0)	–	–	(0.0)	(0.0)	(0.0)	–	128.6%
Other flows from financing activities	–	–	(11.7)	0.0	–	–	–	–	–	-100.0%	-28.6%
Net increase/(decrease) in cash and cash equivalents	(0.0)	0.0	20.1	(0.3)	2 152.5%	50.5%	(0.5)	(0.3)	0.2	-183.7%	100.0%
Statement of financial position											
Carrying value of assets of which:	–	0.1	0.2	0.6	–	1.6%	1.0	1.5	1.5	39.1%	16.4%
Acquisition of assets	–	(0.1)	(0.1)	(0.3)	–	–	(0.3)	(0.4)	(0.1)	-41.5%	100.0%
Receivables and prepayments	–	–	0.0	–	–	–	–	–	–	–	–
Cash and cash equivalents	–	–	20.1	8.6	–	40.3%	3.0	3.0	3.0	-29.7%	53.8%
Statutory receivables	8.0	11.7	3.3	2.2	-35.4%	58.1%	2.2	2.2	2.2	–	29.8%
Total assets	8.0	11.8	23.6	11.4	12.2%	100.0%	6.2	6.6	6.6	-16.4%	100.0%
Accumulated surplus/(deficit)	7.6	11.4	22.0	11.0	13.4%	95.3%	5.9	6.4	6.4	-16.7%	96.0%
Finance lease	–	–	0.0	0.0	–	0.1%	0.0	–	0.0	–	0.4%
Deferred income	–	–	0.1	–	–	0.1%	–	–	–	–	–
Trade and other payables	0.5	0.4	0.7	0.3	-14.6%	3.7%	0.3	0.2	0.2	-6.3%	3.6%
Provisions	–	–	0.7	–	–	0.8%	–	–	–	–	–
Total equity and liabilities	8.0	11.8	23.6	11.4	12.2%	100.0%	6.2	6.6	6.6	-16.4%	100.0%

Personnel information

Table 8.67 Ombud Council personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	Number of approved posts on establishment	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28		
Ombud Council			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	8	8	4	7.0	1.8	8	11.9	1.5	8	12.7	1.6	8	13.6	1.7	8	14.5	1.8	–	100.0%
7 – 10	3	3	1	0.3	0.3	3	1.4	0.5	3	1.5	0.5	3	1.6	0.5	3	1.7	0.6	–	37.5%
11 – 12	1	1	–	2.1	–	1	2.3	2.3	1	2.5	2.5	1	2.6	2.6	1	2.8	2.8	–	12.5%
13 – 16	3	3	2	1.9	0.9	3	5.4	1.8	3	5.8	1.9	3	6.2	2.1	3	6.6	2.2	–	37.5%
17 – 22	1	1	1	2.8	2.8	1	2.8	2.8	1	3.0	3.0	1	3.2	3.2	1	3.4	3.4	–	12.5%

1. Rand million.

Public Investment Corporation

Selected performance indicators

Table 8.68 Public Investment Corporation performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Value of net profit after tax per year	Administration	Outcome 3: Structural reforms to drive growth and competitiveness	R305m	R108m	R135m	R125m	R216m	R240m	R254m
Total amount of funds under management per year	Investments		R2.5tr	R2.6tr	R2.7tr	R2.8tr	R2.95tr	R3tr	3.14tr

Entity overview

The Public Investment Corporation is a registered financial services provider in terms of the Financial Advisory and Intermediary Services Act (2002). It is wholly owned by the South African government, with the Minister of Finance as shareholder representative. The corporation is registered as a financial services provider and manages assets for its clients, all of which are public entities. Its ongoing focus is to invest funds on behalf of its clients based on their investment mandates and approved by the Financial Sector Conduct Authority. The corporation's strategic focus over the medium term will be on modernising and automating its systems and processes through implementing the approved digital and IT strategy to drive the integration of data and analytics into its operations, and artificial intelligence strategies to enhance treasury and risk management.

Expenditure is expected to increase marginally, at an average annual rate of 0.3 per cent. This is because spending on goods and services, the main cost driver, is projected to decrease at an average annual rate of 4.8 per cent, from R948.6 million in 2024/25 to R818.7 million in 2027/28, because of reduced spending on operating leases and payments. The corporation derives its revenue through fees for managing its clients' assets, interest income and board fees. Revenue is expected to increase at an average rate of 4.4 per cent, from R2 billion in 2024/25 to R2.3 billion in 2027/28.

Programmes/Objectives/Activities

Table 8.69 Public Investment Corporation expenditure trends and estimates by programme/objective/activity

Table 6.6.1 Public Investment Corporation expenditure trends and estimates by programme/objective/activity											
				Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome							2025/26	2026/27	2027/28		
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26 - 2027/28			2024/25 - 2027/28	
Administration	611.5	634.9	619.4	858.8	12.0%	49.7%	523.5	552.3	507.8	-16.1%	35.6%
Investments	589.0	634.9	645.7	898.3	15.1%	50.3%	1 091.1	1 146.1	1 265.5	12.1%	64.4%
Total	1 200.5	1 269.8	1 265.1	1 757.1	13.5%	100.0%	1 614.6	1 698.5	1 773.2	0.3%	100.0%

Statements of financial performance, cash flow and financial position

Table 8.70 Public Investment Corporation statements of financial performance, cash flow and financial position

Statement of financial performance						Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate					
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28		
Revenue												
Non-tax revenue	1 505.0	1 485.4	1 536.1	2 007.1	10.1%	100.0%	2 046.5	2 179.0	2 281.3	4.4%	100.0%	
Sale of goods and services other than capital assets	1 061.7	1 220.4	1 261.8	1 696.5	16.9%	79.8%	1 731.7	1 836.3	1 908.2	4.0%	84.3%	
Other non-tax revenue	443.3	265.0	274.3	310.6	-11.2%	20.2%	314.8	342.7	373.1	6.3%	15.7%	
Total revenue	1 505.0	1 485.4	1 536.1	2 007.1	10.1%	100.0%	2 046.5	2 179.0	2 281.3	4.4%	100.0%	
Expenses												
Current expenses	1 150.5	1 130.0	1 184.1	1 697.2	13.8%	93.8%	1 454.8	1 520.8	1 585.3	-2.2%	91.4%	
Compensation of employees	759.1	438.1	734.1	689.9	-3.1%	48.8%	663.4	693.9	725.8	1.7%	40.5%	
Goods and services	339.8	641.8	395.5	948.6	40.8%	41.0%	753.0	787.2	818.7	-4.8%	48.3%	
Depreciation	51.6	50.0	54.4	58.7	4.4%	4.0%	38.5	39.6	40.8	-11.4%	2.6%	
Transfers and subsidies	50.0	139.8	81.0	59.8	6.2%	6.2%	159.8	177.7	187.9	46.4%	8.6%	
Total expenses	1 200.5	1 269.8	1 265.1	1 757.1	13.5%	100.0%	1 614.6	1 698.5	1 773.2	0.3%	100.0%	
Surplus/(Deficit)	304.5	215.6	271.0	250.0	-6.4%		431.9	480.5	508.1	26.7%		
Cash flow statement												
Cash flow from operating activities	78.3	172.2	114.4	278.8	52.7%	100.0%	223.8	357.9	425.8	15.2%	100.0%	
Receipts												
Non-tax receipts	1 273.8	1 473.8	1 527.6	1 987.7	16.0%	100.0%	2 030.1	2 161.5	2 262.7	4.4%	100.0%	
Sales of goods and services other than capital assets	1 061.7	1 220.4	1 261.8	1 696.5	16.9%	83.5%	1 731.7	1 836.3	1 908.2	4.0%	85.0%	
Other tax receipts	212.1	253.4	265.8	291.2	11.2%	16.5%	298.3	325.2	354.5	6.8%	15.0%	
Total receipts	1 273.8	1 473.8	1 527.6	1 987.7	16.0%	100.0%	2 030.1	2 161.5	2 262.7	4.4%	100.0%	
Payment												
Current payments	1 121.4	1 213.6	1 338.3	1 564.0	11.7%	93.3%	1 646.5	1 625.8	1 649.0	1.8%	90.6%	
Compensation of employees	579.2	503.4	625.2	689.9	6.0%	42.9%	663.4	693.9	725.8	1.7%	38.8%	
Goods and services	542.0	709.9	641.5	693.6	8.6%	46.5%	972.3	925.8	914.8	9.7%	48.9%	
Interest and rent on land	0.3	0.3	71.7	180.5	768.7%	3.9%	10.9	6.2	8.4	-64.0%	3.0%	
Transfers and subsidies	74.0	88.0	74.8	144.9	25.1%	6.7%	159.8	177.7	187.9	9.0%	9.4%	
Total payments	1 195.4	1 301.6	1 413.1	1 708.9	12.7%	100.0%	1 806.3	1 803.6	1 836.9	2.4%	100.0%	
Net cash flow from investing activities	130.8	134.6	(646.0)	(271.0)	-227.5%	100.0%	(256.4)	(333.9)	(336.9)	7.5%	100.0%	
Acquisition of property, plant, equipment and intangible assets	(8.2)	(4.1)	(8.2)	(47.5)	79.5%	2.4%	(4.5)	(4.7)	(5.0)	-52.9%	5.5%	
Acquisition of software and other intangible assets	(6.6)	(1.7)	–	(97.6)	145.0%	7.4%	(30.6)	(31.8)	(33.0)	-30.4%	16.8%	
Other flows from investing activities	145.6	140.3	(637.8)	(125.9)	-195.3%	90.2%	(221.3)	(297.4)	(299.0)	33.4%	77.6%	
Net cash flow from financing activities	(25.2)	35.1	(25.7)	(21.0)	-6.0%	100.0%	(8.8)	(4.5)	(50.4)	33.9%	100.0%	
Repayment of finance leases	–	(21.0)	(25.7)	(21.0)	–	35.0%	(8.8)	(4.5)	(50.4)	33.9%	100.0%	
Other flows from financing activities	(25.2)	56.1	–	–	-100.0%	65.0%	–	–	–	–	–	
Net increase/(decrease) in cash and cash equivalents	183.9	341.9	(557.2)	(13.2)	-141.5%	-0.6%	(41.4)	19.5	38.5	-242.9%	100.0%	
Statement of financial position												
Carrying value of assets of which:	95.0	84.5	78.0	213.5	31.0%	2.6%	103.9	99.3	100.2	-22.3%	2.5%	
Acquisition of assets	(8.2)	(4.1)	(8.2)	(47.5)	79.5%	100.0%	(4.5)	(4.7)	(5.0)	-52.9%	100.0%	
Investments	3 019.5	2 809.3	3 449.7	3 814.4	8.1%	72.2%	4 141.5	4 415.6	4 731.5	7.4%	79.9%	
Receivables and prepayments	166.3	337.0	361.9	402.1	34.2%	6.9%	393.2	414.1	401.1	-0.1%	7.6%	
Cash and cash equivalents	792.4	1 134.3	577.1	65.9	-56.3%	14.4%	568.6	588.1	626.6	111.8%	8.4%	
Taxation	193.5	165.7	150.6	192.1	-0.2%	3.9%	45.0	47.1	49.1	-36.5%	1.7%	
Total assets	4 266.6	4 530.8	4 617.3	4 688.1	3.2%	100.0%	5 252.3	5 564.1	5 908.5	8.0%	100.0%	
Accumulated surplus/(deficit)	2 711.0	2 932.7	3 062.7	3 070.3	4.2%	65.0%	3 729.3	4 049.9	4 390.2	12.7%	70.9%	
Capital and reserves	963.0	963.0	972.3	963.0	–	21.4%	972.3	972.3	972.3	0.3%	18.2%	
Finance lease	–	26.1	30.8	20.9	–	0.4%	40.0	47.2	55.6	38.6%	0.7%	
Trade and other payables	202.6	160.3	151.4	147.8	-10.0%	3.7%	110.2	100.3	93.0	-14.3%	2.2%	
Taxation	–	–	–	4.0	–	–	–	–	–	-100.0%	–	
Provisions	270.1	349.7	332.2	482.2	21.3%	7.9%	332.7	326.6	329.5	-11.9%	7.0%	
Derivatives financial instruments	120.0	99.0	67.9	–	-100.0%	1.6%	67.9	67.9	67.9	–	0.9%	
Total equity and liabilities	4 266.6	4 530.8	4 617.3	4 688.1	3.2%	100.0%	5 252.3	5 564.1	5 908.5	8.0%	100.0%	

Personnel information

Table 8.71 Public Investment Corporation personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)								
Number of funded posts	Number of approved posts on establishment	Actual									Revised estimate						Medium-term expenditure estimate										
		2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28										
		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost											
Public Investment Corporation																											
Salary level	445	445	385	734.1	1.9	445	689.9	1.6	431	663.4	1.5	431	693.9	1.6	431	725.8	1.7	-1.1%	100.0%								
1 – 6	14	14	14	11.1	0.8	14	7.9	0.6	16	14.6	0.9	16	15.3	1.0	16	16.0	1.0	4.6%	3.6%								
7 – 10	188	188	156	160.1	1.0	188	231.3	1.2	124	78.6	0.6	124	82.2	0.7	124	86.0	0.7	-13.0%	32.1%								
11 – 12	76	76	60	85.2	1.4	76	121.5	1.6	68	67.5	1.0	68	70.6	1.0	68	73.8	1.1	-3.6%	16.1%								
13 – 16	119	119	112	239.1	2.1	119	198.1	1.7	171	287.6	1.7	171	300.9	1.8	171	314.7	1.8	12.8%	36.4%								
17 – 22	48	48	43	238.6	5.5	48	131.2	2.7	52	215.0	4.1	52	224.9	4.3	52	235.2	4.5	2.7%	11.7%								

1. Rand million.

South African Revenue Service

Selected performance indicators

Table 8.72 South African Revenue Service performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Percentage collection of revenue as agreed with the Minister of Finance per year	Deputy commissioner: Taxpayer engagement and operations	Outcome 6: Supportive and sustainable economic policy environment	101% (R1 563.8bn/ R1 547.1bn)	99.7% (R1 686.7bn/ R1 692.2bn)	100.6% (R1 740.9bn/ R1 731.4bn)	100%	100%	100%	100%
Percentage of taxpayers and traders surveyed per year who are satisfied with the clarity and certainty provided by the revenue service	Deputy commissioner: Taxpayer engagement and operations		69.1% (3 210/ 4 648)	75.3% (8 858/ 11 761)	66.9% (9 759/ 14 588)	77%	77.5%	78%	78.5%

1. No historical data available.

Entity overview

In terms of the South African Revenue Service Act (1997), the South African Revenue Service is mandated to collect all revenue due to the state and administer trade to support government in meeting its key developmental objectives for growth. This involves facilitating legitimate trade, protecting South Africa's ports of entry, and eliminating illegal trade and tax evasion. Accordingly, the revenue service's overarching strategic intent is to develop and administer a tax and customs system of voluntary compliance and enforce it responsibly and decisively.

To this end, its focus areas over the medium term include: digital transformation through embracing artificial intelligence and data-driven insights to improve tax administration and ensure seamless interactions with taxpayers; modernising efforts with a focus on digital identity, instant payment systems and value-added tax administration; enhancing compliance by increasing detection capabilities across the value chain; and investing in leadership and skills development to adapt to global changes.

The revenue service is allocated additional funding of R7.5 billion over the next 3 years to help improve its capabilities to raise revenue, support the digital transformation, enable the modernisation of core systems, and invest in identified priority areas such as customs modernisation and other capital projects. Total expenditure is expected to increase at an average rate of 4.6 per cent, from R14.2 billion in 2024/25 to R16.3 billion in 2027/28, with compensation of employees accounting for an estimated 66.8 per cent (R31.5 billion) of projected expenditure over the period ahead. Spending on goods and services, driven mainly by ICT and real estate related expenditure, is expected to increase at an average annual rate of 9.3 per cent, from R3.8 billion in 2024/25 to R5 billion in 2027/28.

The entity derives revenue mainly through transfers from the department, accounting for an estimated 94.5 per cent (R45.8 billion) of total revenue over the medium term. Revenue is expected to increase at an average rate of 4.6 per cent, from R14 billion in 2024/25 to R16 billion in 2027/28.

Programmes/Objectives/Activities

Table 8.73 South African Revenue Service expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	3 732.1	3 251.8	2 948.7	3 393.0	-3.1%	26.5%	3 198.1	3 288.3	3 388.2	–	21.6%
Deputy commissioner: Taxpayer engagement and operations	5 587.1	6 435.8	7 331.6	7 266.0	9.2%	52.3%	7 698.7	8 070.0	8 463.7	5.2%	51.2%
Deputy commissioner: Strategy, enabling and modernisation	2 139.2	2 241.2	2 547.8	2 749.8	8.7%	19.0%	2 950.4	3 175.8	3 420.2	7.5%	19.9%
Office of the Tax Ombud	44.4	48.1	51.6	57.7	9.1%	0.4%	55.9	58.5	61.2	1.9%	0.4%
Projects	17.7	13.6	197.8	745.5	247.6%	1.8%	1 661.4	914.6	951.2	8.5%	6.9%
Total	11 520.7	11 990.5	13 077.4	14 211.9	7.2%	100.0%	15 564.6	15 507.2	16 284.5	4.6%	100.0%

Statements of financial performance, cash flow and financial position

Table 8.74 South African Revenue Service statements of financial performance, cash flow and financial position

Statement of financial performance											
R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Revenue											
Non-tax revenue	484.7	715.2	616.7	1 632.7	49.9%	6.5%	532.7	552.8	573.9	-29.4%	5.5%
Sale of goods and services other than capital assets	411.9	429.9	462.9	431.5	1.6%	3.3%	444.0	456.8	470.0	2.9%	2.9%
Other non-tax revenue	72.8	285.2	153.7	1 201.2	154.6%	3.2%	88.7	96.0	103.9	-55.8%	2.6%
Transfers received	11 295.2	11 635.8	13 280.7	12 388.6	3.1%	93.5%	15 409.6	14 895.3	15 455.8	7.7%	94.5%
Total revenue	11 779.9	12 351.0	13 897.4	14 021.3	6.0%	100.0%	15 942.4	15 448.1	16 029.7	4.6%	100.0%
Expenses											
Current expenses	11 520.7	11 990.5	13 077.4	14 211.9	7.2%	100.0%	15 564.6	15 507.2	16 284.5	4.6%	100.0%
Compensation of employees	8 194.5	8 304.0	8 983.4	9 643.7	5.6%	69.2%	10 339.7	10 333.7	10 800.2	3.8%	66.8%
Goods and services	2 751.7	3 007.3	3 494.1	3 837.2	11.7%	25.7%	4 612.8	4 623.8	5 005.8	9.3%	29.3%
Depreciation	574.4	669.9	592.0	730.8	8.4%	5.1%	611.8	549.5	478.3	-13.2%	3.9%
Interest, dividends and rent on land	0.1	9.2	7.9	0.2	21.7%	–	0.2	0.2	0.2	4.6%	–
Total expenses	11 520.7	11 990.5	13 077.4	14 211.9	7.2%	100.0%	15 564.6	15 507.2	16 284.5	4.6%	100.0%
Surplus/(Deficit)	259.2	360.5	820.0	(190.6)	-190.3%		377.8	(59.0)	(254.8)	10.2%	
Cash flow statement											
Cash flow from operating activities	1 204.4	665.3	856.4	(380.5)	-168.1%	100.0%	1 042.6	538.0	292.6	-191.6%	100.0%
Receipts											
Non-tax receipts	483.1	533.4	525.9	558.0	4.9%	4.2%	532.7	552.8	573.9	0.9%	3.7%
Sales of goods and services other than capital assets	425.1	430.8	377.7	431.5	0.5%	3.3%	444.0	456.8	470.0	2.9%	3.0%
Other sales	425.1	430.8	377.7	431.5	0.5%	3.3%	444.0	456.8	470.0	2.9%	3.0%
Other tax receipts	58.0	102.6	148.2	126.5	29.6%	0.8%	88.7	96.0	103.9	-6.4%	0.7%
Transfers received	11 295.2	11 635.8	13 280.7	12 388.6	3.1%	95.8%	15 409.6	14 895.3	15 455.8	7.7%	96.3%
Total receipts	11 778.3	12 169.2	13 806.6	12 946.6	3.2%	100.0%	15 942.4	15 448.1	16 029.7	7.4%	100.0%
Payment											
Current payments	10 573.8	11 503.9	12 950.2	13 327.1	8.0%	100.0%	14 899.7	14 910.1	15 737.1	5.7%	100.0%
Compensation of employees	7 776.2	8 445.4	9 498.5	9 870.1	8.3%	73.6%	10 339.7	10 333.7	10 800.2	3.0%	70.3%
Goods and services	2 797.5	3 049.3	3 443.8	3 456.7	7.3%	26.4%	4 559.8	4 576.2	4 936.6	12.6%	29.7%
Interest and rent on land	0.1	9.2	7.9	0.2	21.6%	–	0.2	0.2	0.2	4.6%	–
Total payments	10 573.8	11 503.9	12 950.2	13 327.1	8.0%	100.0%	14 899.7	14 910.1	15 737.1	5.7%	100.0%

Cash flow statement				Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Net cash flow from investing activities	(517.6)	(779.4)	(640.8)	(540.2)	1.4%	100.0%	(989.6)	(490.5)	(223.5)	-25.5%	100.0%
Acquisition of property, plant, equipment and intangible assets	(333.0)	(546.6)	(393.8)	(266.5)	-7.2%	61.3%	(404.3)	(204.0)	(114.1)	-24.6%	45.7%
Acquisition of software and other intangible assets	(182.9)	(242.9)	(248.2)	(273.7)	14.4%	39.0%	(585.3)	(286.4)	(109.4)	-26.3%	54.3%
Proceeds from the sale of property, plant, equipment and intangible assets	1.8	1.6	1.3	—	-100.0%	-0.2%	—	—	—	—	—
Other flows from investing activities	(3.5)	8.5	—	—	-100.0%	-0.1%	—	—	—	—	—
Net cash flow from financing activities	28.6	2.2	(13.8)	(20.5)	-189.6%	100.0%	—	(8.7)	—	-100.0%	—
Repayment of finance leases	29.3	6.5	(6.6)	(20.5)	-188.8%	135.7%	—	(8.7)	—	-100.0%	—
Other flows from financing activities	(0.8)	(4.3)	(7.2)	—	-100.0%	-35.7%	—	—	—	—	—
Net increase/(decrease) in cash and cash equivalents	715.4	(111.9)	201.9	(941.3)	-209.6%	—	53.0	38.8	69.1	-141.9%	100.0%
Statement of financial position											
Carrying value of assets of which:	4 163.1	4 431.8	4 480.6	4 290.0	1.0%	71.3%	4 241.8	4 069.8	3 742.1	-4.5%	75.2%
Acquisition of assets	(333.0)	(546.6)	(393.8)	(266.5)	-7.2%	100.0%	(404.3)	(204.0)	(114.1)	-24.6%	100.0%
Inventory	28.0	19.6	22.3	27.1	-1.1%	0.4%	28.1	30.1	32.1	5.8%	0.5%
Receivables and prepayments	367.4	483.4	652.4	652.4	21.1%	8.9%	686.4	688.4	656.4	0.2%	12.4%
Cash and cash equivalents	1 421.4	1 309.5	1 511.4	570.1	-26.3%	19.4%	623.0	661.8	730.9	8.6%	11.9%
Total assets	5 979.7	6 244.3	6 666.7	5 539.5	-2.5%	100.0%	5 579.3	5 450.0	5 161.4	-2.3%	100.0%
Accumulated surplus/(deficit)	3 889.6	4 250.1	5 070.1	3 804.8	-0.7%	69.5%	3 756.6	3 584.6	3 256.9	-5.1%	66.2%
Capital and reserves	102.7	101.2	121.1	121.1	5.6%	1.8%	127.9	129.4	125.3	1.1%	2.3%
Finance lease	29.4	35.9	29.3	8.7	-33.3%	0.4%	8.7	—	—	-100.0%	0.1%
Deferred income	0.2	0.2	0.2	0.2	-6.6%	—	0.2	0.2	0.2	—	—
Trade and other payables	737.0	802.7	852.1	1 246.8	19.2%	15.1%	1 291.0	1 338.5	1 409.4	4.2%	24.4%
Provisions	1 220.8	1 054.1	593.9	357.9	-33.6%	13.2%	394.9	397.4	369.6	1.1%	7.0%
Total equity and liabilities	5 979.7	6 244.3	6 666.7	5 539.5	-2.5%	100.0%	5 579.3	5 450.0	5 161.4	-2.3%	100.0%

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	Number of posts on approved establishment																		
		Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28		
South African Revenue Service			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	12 823	12 823	12 357	8 983.4	0.7	12 823	9 643.7	0.8	16 093	10	0.6	14 238	10	0.7	14 238	10	0.8	3.6%	100.0%
1 – 6	852	852	986	319.6	0.3	852	854.6	1.0	3 964	1 026.1	0.3	2 121	757.8	0.4	2 121	791.5	0.4	35.5%	15.3%
7 – 10	7 438	7 438	7 281	3 677.1	0.5	7 438	3 687.6	0.5	7 596	4 016.8	0.5	7 584	4 038.7	0.5	7 584	4 221.3	0.6	0.7%	52.9%
11 – 12	2 665	2 665	2 339	2 294.6	1.0	2 665	2 401.6	0.9	2 665	2 571.4	1.0	2 665	2 687.8	1.0	2 665	2 809.3	1.1	–	18.7%
13 – 16	1 829	1 829	1 712	2 348.3	1.4	1 829	2 355.0	1.3	1 829	2 377.3	1.3	1 829	2 485.5	1.4	1 829	2 597.8	1.4	–	12.8%
17 – 22	39	39	39	343.9	8.8	39	344.9	8.8	39	348.0	8.9	39	363.8	9.3	39	380.2	9.7	–	0.3%

South African Special Risks Insurance Association

Selected performance indicators

Table 8.76 South African Special Risks Insurance Association performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Percentage growth of gross written premium income per year compared to the previous financial year	Investment activities	Entity mandate	13% (R3.2bn)	44% (R4.6bn)	17% (R5.4bn)	10%	8%	8%	8%
Net insurance service result, less catastrophe bond claims (where the event exceeded R2 billion in claims), plus excess of loss premium, less other operating expenses, divided by insurance revenue, per year	Administration		— ¹	— ¹	— ¹	— ¹	80%	80%	80%

1. No historical data available.

Entity overview

The South African Special Risks Insurance Association was established in 1979 and registered in terms of the Companies Act (1973). Its mandate is prescribed and informed by the Reinsurance of Material Damages and Losses Act (1989). In line with amendments to the South African Special Risks Insurance Association Act (1998), its ongoing focus is on supporting the insurance industry by providing cover for special risks such as civil commotion, public disorder, strikes, riots and terrorism.

Over the medium term, the insurer will focus on maintaining access to adequate capital through effective financial management and partnerships. The aim of this is to sustain operations and handle future risks, build internal systems and capabilities to enhance operational efficiency and data management, ensure long-term sustainability through strong financial performance, and contribute to industry transformation by enhancing skills development, fostering innovation and driving initiatives that promote financial inclusivity and resilience.

Expenditure is expected to increase at an average annual rate of 21.7 per cent, from R4 billion in 2024/25 to R7.2 billion in 2027/28, with goods and services accounting for a projected 94.8 per cent (R18.8 billion) of total expenditure over the period ahead. This spending is expected to increase at an average annual rate of 22.3 per cent, from R3.7 billion in 2024/25 to R6.9 billion in 2027/28, due to a projected increase in claims because of revisions to actuarial loss-ratio calculations, and in gross written premiums because of an increase in administration fees to agent companies for premium collection. The association generates revenue through insurance premiums. Cover is provided to individuals, corporate and commercial customers, sold as a coupon attached to an underlying insurance policy. Revenue is expected to increase at an average annual rate of 9.2 per cent, from R7.7 billion in 2024/25 to R10.1 billion in 2027/28.

Programmes/Objectives/Activities

Table 8.77 South African Special Risks Insurance Association expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	27 656.5	438.8	367.1	413.4	-75.4%	35.3%	468.1	488.7	565.0	11.0%	8.4%
Insurance	1 556.6	1 284.4	2 949.2	3 565.9	31.8%	64.3%	5 118.3	5 538.6	5 993.5	18.9%	85.7%
Investment activities	—	7.5	17.8	22.4	—	0.4%	370.4	520.5	663.0	209.1%	6.0%
Total	29 213.1	1 730.6	3 334.0	4 001.7	-48.5%	100.0%	5 956.9	6 547.7	7 221.5	21.7%	100.0%

Statements of financial performance, cash flow and financial position

Table 8.78 South African Special Risks Insurance Association statements of financial performance, cash flow and financial position

Statement of financial performance						Average:					Average:
				Revised	Average	Expendi-				Average	Expendi-
	Audited outcome			estimate	growth	ture/	Medium-term expenditure			growth	ture/
	2021/22	2022/23	2023/24	2024/25	rate	Total	estimate			rate	Total
R million	2021/22	2022/23	2023/24	2024/25	(%)	(%)	2025/26	2026/27	2027/28	2024/25 -	2027/28
Revenue											
Non-tax revenue	3 808.2	5 476.6	6 181.9	7 261.3	24.0%	92.2%	8 204.8	9 155.9	10 061.9	11.5%	98.0%
Sale of goods and services other than capital assets	3 466.8	4 688.7	5 140.6	6 061.6	20.5%	79.0%	6 689.7	7 224.9	7 802.8	8.8%	78.7%
Other non-tax revenue	341.5	787.9	1 041.3	1 199.6	52.0%	13.2%	1 515.1	1 931.0	2 259.1	23.5%	19.3%
Transfers received	837.0	—	484.8	456.6	-18.3%	7.8%	144.8	28.2	—	-100.0%	2.0%
Total revenue	4 645.2	5 476.6	6 666.7	7 717.8	18.4%	100.0%	8 349.7	9 184.0	10 061.9	9.2%	100.0%
Expenses											
Current expenses	29 213.1	1 633.0	3 319.5	3 955.1	-48.7%	98.2%	5 886.9	6 474.7	7 090.4	21.5%	98.7%
Compensation of employees	145.1	191.8	173.8	188.3	9.1%	5.4%	202.7	211.6	220.9	5.5%	3.6%
Goods and services	29 046.2	1 419.8	3 129.9	3 748.4	-49.5%	92.3%	5 668.4	6 246.6	6 852.3	22.3%	94.8%
Depreciation	21.9	21.4	15.8	18.3	-5.8%	0.6%	15.8	16.5	17.2	-2.1%	0.3%
Transfers and subsidies	—	97.6	14.5	46.6	—	1.8%	70.0	73.1	131.1	41.2%	1.3%
Total expenses	29 213.1	1 730.6	3 334.0	4 001.7	-48.5%	100.0%	5 956.9	6 547.7	7 221.5	21.7%	100.0%
Surplus/(Deficit)	(24 567.9)	3 746.0	3 332.7	3 716.2	-153.3%		2 392.8	2 636.3	2 840.4	-8.6%	
Cash flow statement											
Cash flow from operating activities	(16 915.7)	(3 978.0)	2 455.2	3 926.8	-161.5%	100.0%	4 531.5	4 063.1	4 477.6	4.5%	100.0%
Receipts											
Non-tax receipts	3 786.6	5 464.6	6 156.9	7 261.3	24.2%	96.6%	8 204.8	9 155.9	10 061.9	11.5%	98.0%
Sales of goods and services other than capital assets	3 479.5	4 688.7	5 140.6	6 061.6	20.3%	83.3%	6 689.7	7 224.9	7 802.8	8.8%	78.7%
Other tax receipts	307.0	775.9	1 016.3	1 199.6	57.5%	13.3%	1 515.1	1 931.0	2 259.1	23.5%	19.3%
Transfers received	—	—	484.8	456.6	—	3.3%	144.8	28.2	—	-100.0%	2.0%
Financial transactions in assets and liabilities	17.8	—	—	—	-100.0%	0.1%	—	—	—	—	—
Total receipts	3 804.4	5 464.6	6 641.7	7 717.8	26.6%	100.0%	8 349.7	9 184.0	10 061.9	9.2%	100.0%
Payment											
Current payments	20 571.2	9 345.1	4 172.1	3 744.4	-43.3%	99.2%	3 748.2	5 047.8	5 453.3	13.4%	98.3%
Compensation of employees	153.1	191.8	173.8	188.3	7.1%	3.0%	202.7	211.6	220.9	5.5%	4.6%
Goods and services	20 418.1	9 153.3	3 998.2	3 556.1	-44.2%	96.2%	3 545.5	4 836.2	5 232.4	13.7%	93.7%
Transfers and subsidies	148.9	97.6	14.5	46.6	-32.1%	0.8%	70.0	73.1	131.1	41.2%	1.7%
Total payments	20 720.1	9 442.7	4 186.5	3 791.0	-43.2%	100.0%	3 818.2	5 120.9	5 584.4	13.8%	100.0%
Net cash flow from investing activities	6 332.1	(6 464.8)	(1 047.9)	(7 422.6)	-205.4%	100.0%	(3 137.0)	(2 556.6)	(2 850.1)	-27.3%	100.0%
Acquisition of property, plant, equipment and intangible assets	(5.0)	(3.8)	(2.2)	(9.9)	25.7%	0.1%	(13.7)	(9.1)	(9.4)	-1.6%	0.3%
Acquisition of software and other intangible assets	(23.8)	(4.4)	(2.4)	—	-100.0%	—	(5.0)	(5.2)	(5.4)	—	0.1%
Proceeds from the sale of property, plant, equipment and intangible assets	0.2	0.1	0.1	—	-100.0%	—	—	—	—	—	—
Other flows from investing activities	6 360.6	(6 456.7)	(1 043.4)	(7 412.7)	-205.2%	99.9%	(3 118.3)	(2 542.4)	(2 835.2)	-27.4%	99.5%
Net cash flow from financing activities	21 995.8	(8.6)	(2.5)	(3.1)	-105.2%	100.0%	(3.8)	(4.5)	(5.4)	20.6%	100.0%
Repayment of finance leases	(4.2)	(8.6)	(2.5)	(3.1)	-9.7%	75.0%	(3.8)	(4.5)	(5.4)	20.6%	100.0%
Other flows from financing activities	22 000.0	—	—	—	-100.0%	25.0%	—	—	—	—	—
Net increase/(decrease) in cash and cash equivalents	11 412.2	(10 451.5)	1 404.8	(3 498.9)	-167.4%	-152.5%	1 390.7	1 501.9	1 622.1	-177.4%	100.0%
Statement of financial position											
Carrying value of assets of which:	243.0	67.7	75.8	67.4	-34.8%	0.6%	70.3	68.1	65.8	-0.8%	0.3%
Acquisition of assets	(5.0)	(3.8)	(2.2)	(9.9)	25.7%	100.0%	(13.7)	(9.1)	(9.4)	-1.6%	100.0%
Investments	37.3	6 546.6	7 637.4	15 051.6	639.0%	42.1%	18 171.1	20 714.2	23 549.7	16.1%	80.5%
Receivables and prepayments	4 273.3	2 512.3	1 747.3	1 773.3	-25.4%	14.7%	824.2	890.5	962.2	-18.4%	4.9%
Cash and cash equivalents	14 578.8	4 127.3	5 532.1	1 000.0	-59.1%	35.3%	1 000.0	1 000.0	1 000.0	—	4.2%
Taxation	776.7	817.5	1 460.3	2 092.9	39.2%	7.3%	2 359.1	2 528.1	2 629.6	7.9%	10.1%
Total assets	19 909.1	14 071.4	16 452.9	19 985.1	0.1%	100.0%	22 424.7	25 201.0	28 207.3	12.2%	100.0%
Accumulated surplus/(deficit)	(15 098.6)	(11 190.1)	(7 857.5)	(4 141.3)	-35.0%	-56.0%	(1 748.5)	887.8	3 728.2	-196.6%	-2.9%
Capital reserve fund	22 000.0	22 000.0	22 000.0	22 000.0	—	127.7%	22 000.0	22 000.0	22 000.0	—	93.4%
Finance lease	8.6	—	16.8	13.7	16.8%	0.1%	10.0	5.4	—	-100.0%	—
Deferred income	99.4	—	—	—	-100.0%	0.1%	—	—	—	—	—
Trade and other payables	184.4	67.1	90.7	73.8	-26.3%	0.6%	105.8	103.8	104.0	12.1%	0.4%
Taxation	—	19.7	100.8	107.7	—	0.3%	100.7	107.4	113.5	1.8%	0.5%
Provisions	12 715.3	3 174.8	2 102.0	1 931.2	-46.6%	27.2%	1 956.7	2 096.6	2 261.6	5.4%	8.7%
Total equity and liabilities	19 909.1	14 071.4	16 452.9	19 985.1	0.1%	100.0%	22 424.7	25 201.0	28 207.3	12.2%	100.0%

Personnel information

Table 8.79 South African Special Risks Insurance Association personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	Number of approved establishment	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28		
South African Special Risks Insurance Association			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	187	187	177	173.8	1.0	187	188.3	1.0	187	202.7	1.1	187	211.6	1.1	187	220.9	1.2	–	100.0%
1 – 6	19	19	19	11.0	0.6	19	11.7	0.6	19	12.6	0.7	19	13.1	0.7	19	13.7	0.7	–	10.2%
7 – 10	94	94	89	63.9	0.7	94	68.7	0.7	94	73.9	0.8	94	77.2	0.8	94	80.6	0.9	–	50.3%
11 – 12	44	44	39	34.8	0.9	44	39.4	0.9	44	42.4	1.0	44	44.3	1.0	44	46.2	1.1	–	23.5%
13 – 16	23	23	23	46.1	2.0	23	49.0	2.1	23	52.8	2.3	23	55.1	2.4	23	57.5	2.5	–	12.3%
17 – 22	7	7	7	18.0	2.6	7	19.5	2.8	7	21.0	3.0	7	21.9	3.1	7	22.9	3.3	–	3.7%

1. Rand million.

Social Development

Budget summary

R million	2025/26				2026/27	2027/28
	Current payments	Transfers and subsidies	Payments for capital assets	Total	Total	Total
MTEF allocation						
Administration	432.5	2.6	3.8	438.9	459.6	480.4
Social Assistance	–	284 751.0	–	284 751.0	259 663.1	271 405.3
Social Security Policy and Administration	107.6	8 073.4	3.4	8 184.4	8 239.3	8 611.9
Welfare Services Policy Development and Implementation Support	258.4	54.0	6.6	319.0	334.3	349.4
Social Policy and Integrated Service Delivery	142.7	218.5	1.1	362.3	379.2	396.3
Total expenditure estimates	941.2	293 099.4	15.0	294 055.6	269 075.5	281 243.3
Executive authority	Minister of Social Development					
Accounting officer	Director-General of Social Development					
Website	www.dsd.gov.za					

The Estimates of National Expenditure is available at www.treasury.gov.za. Additional tables in Excel format can be found at www.treasury.gov.za and www.vulekamali.gov.za.

Vote purpose

Ensure protection against vulnerability by creating an enabling environment for the provision of a comprehensive, integrated and sustainable social development service.

Mandate

The social development sector provides social protection services and leads government efforts to forge partnerships through which vulnerable individuals, groups and communities become capable and self-reliant participants in their own development. Several pieces of legislation determine the department's mandate. These include the:

- Non-profit Organisations Act (1997), which establishes an administrative and regulatory framework within which non-profit organisations can conduct their affairs, and provides for their registration by the department
- 1997 White Paper for Social Welfare, which sets out the principles, guidelines, policies and programmes for developmental social welfare in South Africa. A draft white paper for social development is under review
- 1998 White Paper on Population Policy for South Africa, which is aimed at promoting the sustainable development of all South Africans by integrating population issues with development planning in all spheres of government and all sectors of society
- Social Assistance Act (2004), as amended, which provides a legislative framework for the provision of social assistance. The act and its regulations set out the different types of social grants payable, including those for social relief of distress, and their qualifying criteria
- South African Social Security Agency Act (2004), which establishes the South African Social Security Agency as an entity responsible for the administration and payment of social grants
- Children's Act (2005), as amended, which gives effect to certain rights of children, as contained in the Constitution, and sets out principles and processes related to their care and protection
- Older Persons Act (2006), which is aimed at maintaining and promoting the rights, status, wellbeing, safety and security of older people. It provides for older people to enjoy quality services while staying with their families and in their communities for as long as possible, and to live in residential care facilities
- Prevention of and Treatment for Substance Abuse Act (2008) and associated regulations, which provide a legal framework for the establishment, registration and monitoring of in-patient treatment centres and halfway houses.

Selected performance indicators

Table 19.1 Performance indicators by programme and related outcome

Indicator	Programme	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Total number of old age grant beneficiaries	Social Assistance	Outcome 11: Optimised social protection and coverage	3.8 million	3.9 million	4 million	4.1 million	4.3 million	4.4 million	4.5 million
Total number of war veterans grant beneficiaries	Social Assistance		25	15	9	5	5	3	2
Total number of disability grant beneficiaries	Social Assistance		1 million	1 million	1.1 million	1.1 million	1.1 million	1.1 million	1.1 million
Total number of child support grant beneficiaries	Social Assistance		13.2 million	13.1 million	13.2 million	13.4 million	13.2 million	13.3 million	13.3 million
Total number of foster care grant beneficiaries	Social Assistance		294 031	274 130	253 256	218 111	196 939	181 692	167 627
Total number of care dependency grant beneficiaries	Social Assistance		153 768	156 982	165 764	168 030	180 582	187 537	194 610
Total number of grant-in-aid beneficiaries	Social Assistance		283 771	328 507	401 761	436 931	621 101	735 106	849 351
Percentage of qualifying applications received within 2 months that are registered in compliance with section 13(2) of the Non-profit Organisations Act (1997) per year	Social Policy and Integrated Service Delivery	Outcome 10: Reduced poverty and improved livelihoods	98% (27 089/ 27 552)	98.6% (27 898/ 28 306)	100% (17 245)	100%	100%	100%	100%
Percentage of appeals adjudicated per year within 90 days of receipt	Social Security Policy and Administration		98% (1 588/ 1 621)	57.3% (2 763/ 4 819)	66.5% (1 272/ 1 913)	90%	90%	90%	95%

Expenditure overview

The department is constitutionally mandated to provide national leadership in the social development sector. As such, it serves as the central coordinating body for the sector and develops and implements programmes for the eradication of poverty, social protection, social welfare and social development among poor and vulnerable people. As the department gives effect to this mandate over the medium term, it will focus on providing comprehensive social security, welfare services, developing communities and building partnerships.

The department has a budget of R844.4 billion over the MTEF period, of which transfers and subsidies account for an estimated 99.7 per cent (R841.4 billion), with R815.8 billion of this amount allocated to transfers for social grants and the remainder to transfers for entities. An estimated 45 per cent of the South African population relies on social grants or social relief of distress as a major source of income, including 13.2 million recipients of the *child support grant* and 4.3 million recipients of the *old age grant*.

Providing comprehensive social security

Social grants are disbursed through the *Social Assistance* programme, allocations to which are set to increase at an average annual rate of 0.3 per cent, from R269.4 billion in 2024/25 to R271.4 billion in 2027/28. The budget for social grants has been adjusted downward from the one presented on 12 March 2025 to align spending with revised revenue proposals. Despite this, social grants will be augmented by R1.6 billion in 2025/26 to offset the effects of a higher cost of living, with no further adjustments proposed for the two outer years of the MTEF. Consequently, from April 2025, the value of the *old age grant* increased by R120 to R2 310 and is set to increase by R10 to R2 320 in October as originally announced in the 12 March Budget. A further R34.9 billion is added to the *Social Assistance* programme in 2025/26 for the continuation of social relief of distress related to the COVID-19 pandemic until March 2026.

Although disbursements will be adjusted over the MTEF period, they are set to decrease in 2026/27 as part of reform and efficiency measures to ensure that spending remains sustainable. Specifically, conditions have been placed on transfers to the South African Social Security Agency's operational budget to manage these cost reductions, for example, through improved biometric and income verification. The budget for social grants decreases to R259.7 billion in 2026/27, due to the discontinuation of social relief of distress for the COVID-19 pandemic and a downward adjustment to fund other government priorities. The termination of pandemic-related relief funding is expected to see a reduction in the total number of social assistance beneficiaries from an estimated 27.7 million in 2024/25 to 19.3 million in 2027/28. To enable the South African Social Security

Agency to administer grants efficiently, R24.7 billion is allocated over the MTEF period in the *Social Security Policy and Administration* programme.

The department aims to complete an extensive review of social security policy over the MTEF period. To enhance beneficiaries' understanding of their rights and promote appeals for declined applications, the agency will strengthen stakeholder engagement on the effectiveness of social security policies. Government will also develop policy options on the replacement of pandemic-related social relief of distress, which is set to end in March 2026. This will partly be done through reviewing work, skills and sustainable livelihood programmes aimed at enhancing their efficiency and reducing reliance on these funds. To support these activities, the *Social Security Policy Development* subprogramme in the *Social Security Policy and Administration* programme is allocated R226.8 million over the period ahead.

It is critical to address the debilitating effects of fraud on social grants as a further mechanism to ensure that the social assistance system remains sustainable. Recognising this, over the medium term, the department intends to continue to support the South African Social Security Agency with its fraud prevention initiatives. For example, the department will help the agency investigate cases where people have been approved for a grant in the absence of valid identity documents because of delays in them being issued; as well as to resolve fraud cases that are currently under prosecution. To this end, R235.7 million is allocated over the medium term in the *Social Grants Fraud Investigations* subprogramme in the *Social Security Policy and Administration* programme. A portion of this budget will be directed to fund the establishment of the Inspectorate for Social Assistance, which is mandated to, among other things, conduct investigations to maintain the integrity of the social assistance framework and systems.

To enhance its responsiveness in addressing social assistance appeals through the Independent Tribunal for Social Assistance Appeals, which was established to consider appeals lodged by social assistance applicants dissatisfied with decisions made by the South African Social Security Agency, the department will seek to develop an electronic system to help with case flow and record management. Accordingly, the department aims to increase the percentage of appeals addressed within 90 days, from 90 per cent in 2024/25 to 95 per cent in 2027/28, at an estimated cost of R120.4 million in the *Appeals Adjudication* subprogramme, also in the *Social Security Policy and Administration* programme.

Coordinating welfare services

The department coordinates the delivery of developmental social welfare services by provincial departments of social development and non-profit organisations by formulating policies, norms, standards and best practices for various services. These include care and support for the elderly; child services, including the provision of places of safety, safe adoption, foster care services, and child and youth care centres; support services for people with disabilities; social behaviour change programmes; and psychosocial services, such as support for victims of gender-based violence and femicide.

Over the medium term, the department will continue its efforts to build capacity in the sector through workshops and sessions on matters pertaining to the Children's Act (2005), specifically in terms of amendments, systems, policies, regulations, and norms and standards, among others. It also intends to implement prevention, care and support programmes to mitigate the impact of HIV and AIDS in communities; reduce the effects of social crime by children and young people in communities by implementing prevention and early intervention measures on higher education campuses; and improve the protection and promotion of the rights of the elderly by finalising amendments to the Older Persons Act (2006) in collaboration with relevant stakeholders. These activities will be carried out using funds from the *Welfare Services Policy Development and Implementation Support* programme, which is allocated R1 billion over the next 3 years.

Promoting community development and building partnerships

Non-profit organisations play a vital role in society and provide public benefit in diverse ways. However, they need the public's trust and confidence as many raise funds from the public to help fund their work. Through effective, proportionate regulation, the department can help increase the public's trust and confidence in these organisations. Recognising this, over the MTEF period, the department will aim to tailor its regulatory interventions for them to be effective. Broadly, this entails increasing the rate of compliance by, among other

things, extending periods for non-profit organisations to comply based on good cause. This is in line with the inclusion of the Non-profit Organisations Act (1997) in the General Laws (Anti-Money Laundering and Combating Terrorism Financing) Amendment Act (2022), which seeks to strengthen South Africa's measures to combat money laundering and the financing of terrorism. For this purpose, R137.8 million over the period ahead is allocated in the *Registration and Monitoring of Non-profit Organisations* subprogramme in the *Social Policy and Integrated Service Delivery* programme.

By helping to reduce poverty, inequality and social ills through facilitating the development of sustainable livelihoods, the department aims to achieve its long-term goal of improved quality of life for the poor and vulnerable. To this end, activities funded through the *Community Development* subprogramme are focused on working with families, households and communities to restore resilience and develop sustainable strategies to meet their needs. Over the medium term, the department aims to finalise and implement a policy on linking social protection beneficiaries with sustainable livelihood opportunities. For this purpose, R96 million is allocated to the subprogramme over the period ahead.

As part of the department's commitment to providing pathways to employment and income for individuals and communities to eradicate poverty, it plans to transfer R679 million over the MTEF period, also through the *Social Policy and Integrated Service Delivery* programme, to the National Development Agency.

Expenditure trends and estimates

Table 19.2 Vote expenditure trends by programme and economic classification¹

Programmes											
1. Administration											
2. Social Assistance											
3. Social Security Policy and Administration											
4. Welfare Services Policy Development and Implementation Support											
5. Social Policy and Integrated Service Delivery											
Programme											
R million	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Programme 1	472.3	539.1	453.6	420.1	-3.8%	0.2%	438.9	459.6	480.4	4.6%	0.2%
Programme 2	222 717.9	233 037.4	250 545.7	269 365.2	6.5%	96.5%	284 751.0	259 663.1	271 405.3	0.3%	96.7%
Programme 3	8 052.8	7 489.5	7 636.2	7 854.7	-0.8%	3.1%	8 184.4	8 239.3	8 611.9	3.1%	2.9%
Programme 4	261.5	295.3	303.8	304.7	5.2%	0.1%	319.0	334.3	349.4	4.7%	0.1%
Programme 5	360.8	360.6	361.0	351.3	-0.9%	0.1%	362.3	379.2	396.3	4.1%	0.1%
Subtotal	231 865.2	241 721.9	259 300.3	278 295.9	6.3%	100.0%	294 055.6	269 075.5	281 243.3	0.4%	100.0%
Total	231 865.2	241 721.9	259 300.3	278 295.9	6.3%	100.0%	294 055.6	269 075.5	281 243.3	0.4%	100.0%
Change to 2024 Budget estimate				-			36 648.0	(120.2)	(125.6)		
Economic classification											
Current payments	872.3	983.5	899.5	900.3	1.1%	0.4%	941.2	989.4	1 034.0	4.7%	0.3%
Compensation of employees	492.6	512.9	521.8	536.4	2.9%	0.2%	575.1	610.9	645.4	6.4%	0.2%
Goods and services ¹	379.7	470.6	377.8	363.9	-1.4%	0.2%	366.1	378.5	388.5	2.2%	0.1%
of which:					0.0%	0.0%				0.0%	0.0%
Advertising	14.3	23.3	13.4	16.8	5.5%	0.0%	17.2	17.8	18.5	3.3%	0.0%
Computer services	36.6	40.4	48.7	39.7	2.8%	0.0%	40.4	41.1	41.5	1.5%	0.0%
Consultants: Business and advisory services	45.0	45.0	57.9	47.1	1.5%	0.0%	48.6	50.9	53.3	4.2%	0.0%
Operating leases	36.7	35.6	36.4	40.3	3.2%	0.0%	41.9	44.1	46.0	4.5%	0.0%
Travel and subsistence	39.9	76.4	66.1	55.6	11.7%	0.0%	51.1	49.7	47.5	-5.1%	0.0%
Venues and facilities	24.1	41.3	32.7	36.6	15.0%	0.0%	36.4	38.0	40.1	3.1%	0.0%
Transfers and subsidies¹	230 974.2	240 392.7	258 372.1	277 381.3	6.3%	99.6%	293 099.4	268 070.3	280 192.9	0.3%	99.7%
Departmental agencies and accounts	8 211.4	7 636.4	7 791.9	7 962.3	-1.0%	3.1%	8 289.1	8 345.3	8 722.9	3.1%	3.0%
Foreign governments and international organisations	3.2	3.5	4.1	4.5	11.6%	0.0%	4.7	5.0	5.2	4.7%	0.0%
Non-profit institutions	39.0	41.7	45.9	47.4	6.7%	0.0%	52.7	55.0	57.5	6.7%	0.0%
Households	222 720.6	232 711.1	250 530.2	269 367.0	6.5%	96.5%	284 752.9	259 665.1	271 407.4	0.3%	96.7%
Payments for capital assets	18.8	9.2	10.8	14.4	-8.5%	0.0%	15.0	15.7	16.4	4.5%	0.0%
Buildings and other fixed structures	-	-	4.3	-	0.0%	0.0%	-	-	-	0.0%	0.0%
Machinery and equipment	18.1	9.2	5.5	13.6	-9.0%	0.0%	14.2	14.9	15.6	4.5%	0.0%
Software and other intangible assets	0.7	-	1.0	0.7	4.2%	0.0%	0.8	0.8	0.8	4.5%	0.0%
Payments for financial assets	-	336.5	17.9	-	0.0%	0.0%	-	-	-	0.0%	0.0%
Total	231 865.2	241 721.9	259 300.3	278 295.9	6.3%	100.0%	294 055.6	269 075.5	281 243.3	0.4%	100.0%

1. Tables with expenditure trends, annual budget, adjusted appropriation and audited outcome are available at www.treasury.gov.za and www.vulekamali.gov.za.

Transfers and subsidies expenditure trends and estimates

Table 19.3 Vote transfers and subsidies trends and estimates

	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R thousand				2024/25	2021/22 - 2024/25					2024/25 - 2027/28	
Households											
Social benefits											
Current	222 720 599	232 711 098	250 530 169	269 367 024	6.5%	96.8%	284 752 880	259 665 097	271 407 368	0.3%	97.0%
Employee social benefits	2 702	1 957	2 278	1 840	-12.0%	—	1 928	2 016	2 108	4.6%	—
Old age	84 102 284	90 655 247	98 515 230	107 015 763	8.4%	37.8%	117 362 038	122 423 948	128 214 814	6.2%	42.5%
War veterans	704	518	289	182	-36.3%	—	106	60	63	-29.8%	—
Disability	24 081 504	25 385 839	27 000 229	29 233 472	6.7%	10.5%	30 273 206	32 037 915	33 531 910	4.7%	11.2%
Foster care	4 373 497	4 162 140	4 056 905	3 644 419	-5.9%	1.6%	3 431 039	3 210 477	3 055 657	-5.7%	1.2%
Care dependency	3 492 803	3 770 622	4 111 795	4 399 995	8.0%	1.6%	4 960 145	5 086 457	5 316 470	6.5%	1.8%
Child support	72 666 743	76 577 292	80 905 556	85 807 124	5.7%	31.4%	90 365 562	93 316 238	97 536 109	4.4%	32.8%
Grant-in-aid	1 529 872	1 778 716	2 195 008	2 416 270	16.5%	0.8%	3 065 828	3 144 688	3 286 893	10.8%	1.1%
Social relief of distress	32 470 490	30 378 767	33 742 879	36 847 959	4.3%	13.2%	35 293 028	443 298	463 344	-76.7%	6.5%
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	8 211 403	7 636 375	7 791 918	7 962 348	-1.0%	3.1%	8 289 117	8 345 253	8 722 857	3.1%	3.0%
Health and Welfare Sector	1 532	1 522	1 541	1 910	7.6%	—	1 996	2 087	2 181	4.5%	—
Education and Training Authority											
South African Social Security Agency	7 963 901	7 415 579	7 570 261	7 748 437	-0.9%	3.0%	8 070 816	8 116 952	8 484 232	3.1%	2.9%
National Development Agency	245 970	219 274	220 116	212 001	-4.8%	0.1%	216 305	226 214	236 444	3.7%	0.1%
Foreign governments and international organisations											
Current	3 239	3 542	4 148	4 504	11.6%	—	4 734	4 951	5 174	4.7%	—
International Social Security Association	1 300	1 359	1 833	2 011	15.7%	—	2 127	2 223	2 324	4.9%	—
International Organisation of Pension Supervisors	94	93	113	140	14.2%	—	146	153	160	4.6%	—
United Nations international drug control programme	25	25	—	27	2.6%	—	28	30	31	4.7%	—
International Federation on Ageing	15	17	19	27	21.6%	—	28	30	31	4.7%	—
International Social Service	311	386	405	442	12.4%	—	463	484	505	4.5%	—
United Nations Population Fund	634	651	653	682	2.5%	—	713	746	780	4.6%	—
Partners in Population and Development	860	1 011	1 125	1 175	11.0%	—	1 229	1 285	1 343	4.6%	—
Non-profit institutions											
Current	38 972	41 657	45 886	47 388	6.7%	—	52 715	55 013	57 498	6.7%	—
South African National AIDS Council	15 000	15 635	19 330	17 063	4.4%	—	20 827	21 644	22 623	9.9%	—
South African National Council on Alcoholism and Drug Dependence	1 870	1 920	1 927	2 014	2.5%	—	2 104	2 200	2 299	4.5%	—
South African Depression and Anxiety Group	1 841	1 889	1 897	1 982	2.5%	—	2 071	2 166	2 264	4.5%	—
South African Council for Social Service Professions	—	2 298	2 307	2 411	—	—	2 519	2 634	2 753	4.5%	—
South African Older Persons Forum	1 482	1 545	1 612	1 685	4.4%	—	1 760	1 841	1 924	4.5%	—
National Institute Community Development and Management – old persons	1 735	1 757	1 489	1 214	-11.2%	—	1 290	1 369	1 431	5.6%	—
Suid-Afrikaanse Vrouefederasie – families	674	711	780	749	3.6%	—	809	852	890	5.9%	—
Family and Marriage Society South Africa	1 146	1 158	1 095	—	-100.0%	—	—	—	—	—	—
DeafBlind South Africa	1 539	1 385	1 729	1 807	5.5%	—	1 888	1 974	2 063	4.5%	—
Autism South Africa	1 430	1 501	1 577	1 647	4.8%	—	1 721	1 800	1 881	4.5%	—
Suid-Afrikaanse Vrouefederasie – children	837	887	924	824	-0.5%	—	1 000	1 048	1 095	9.9%	—
Childline South Africa	722	1 479	1 516	1 092	14.8%	—	1 206	1 285	1 343	7.1%	—
Child Welfare South Africa	678	—	—	—	-100.0%	—	—	—	—	—	—
National Institute Community Development and Management (victim empowerment)	1 337	1 337	1 326	1 397	1.5%	—	1 460	1 527	1 596	4.5%	—
LifeLine South Africa	2 122	2 214	2 226	2 326	3.1%	—	2 430	2 541	2 656	4.5%	—
National Shelter Movement of South Africa	705	723	705	759	2.5%	—	793	829	866	4.5%	—
Khulisa Social Solutions	801	—	—	1 724	29.1%	—	1 801	1 884	1 969	4.5%	—
National Institute for Crime Prevention and the Reintegration of Offenders	1 636	1 678	1 685	1 761	2.5%	—	1 840	1 924	2 011	4.5%	—
Cape Development and Dialogue Centre Trust	1 380	1 417	1 423	—	-100.0%	—	—	—	—	—	—
Uhambo Foundation	1 314	1 400	1 491	1 558	5.8%	—	1 628	1 703	1 780	4.5%	—
Rata Social Services	723	723	847	839	5.1%	—	873	907	949	4.2%	—
Tumelong	—	—	—	1 210	—	—	1 238	1 289	1 347	3.6%	—
Association for Dementia and Alzheimer's of South Africa	—	—	—	1 028	—	—	1 053	1 081	1 130	3.2%	—
ABBA Specialist Adoption and Social Services	—	—	—	811	—	—	850	890	930	4.7%	—
Future Families	—	—	—	1 487	—	—	1 554	1 625	1 698	4.5%	—
Total	230 974 213	240 392 672	258 372 121	277 381 264	6.3%	100.0%	293 099 446	268 070 314	280 192 897	0.3%	100.0%

Personnel information

Table 19.4 Vote personnel numbers and cost by salary level and programme¹

Programmes																			
1. Administration																			
2. Social Assistance																			
3. Social Security Policy and Administration																			
4. Welfare Services Policy Development and Implementation Support																			
5. Social Policy and Integrated Service Delivery																			
Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment													Average growth rate (%)	Average: Salary level/ Total (%)		
Number of funded posts	Number of posts additional to the establishment		Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28				
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost					
Social Development																			
Salary level	694	28	711	521.8	0.7	680	528.8	0.8	688	575.1	0.8	692	610.9	0.9	692	645.4	0.9	0.6%	100.0%
1 – 6	192	10	198	70.2	0.4	189	71.2	0.4	189	75.8	0.4	189	80.0	0.4	189	84.4	0.4	0.0%	27.5%
7 – 10	254	15	262	153.1	0.6	252	156.0	0.6	249	164.1	0.7	249	173.2	0.7	249	183.0	0.7	-0.4%	36.3%
11 – 12	159	1	160	169.1	1.1	151	168.8	1.1	155	183.0	1.2	158	197.0	1.2	159	208.5	1.3	1.7%	22.6%
13 – 16	87	2	89	124.7	1.4	86	128.0	1.5	94	147.1	1.6	94	155.2	1.7	94	163.7	1.8	2.8%	13.3%
Other	2	–	2	4.6	2.3	2	4.9	2.5	2	5.2	2.6	2	5.5	2.7	2	5.8	2.9	0.0%	0.3%
Programme	694	28	711	521.8	0.7	680	528.8	0.8	688	575.1	0.8	692	610.9	0.9	692	645.4	0.9	0.6%	100.0%
Programme 1	280	21	318	231.4	0.7	284	224.9	0.8	284	237.8	0.8	284	251.7	0.9	285	266.3	0.9	0.1%	41.3%
Programme 3	82	–	59	47.9	0.8	69	54.5	0.8	81	75.1	0.9	83	81.8	1.0	82	85.6	1.0	6.1%	11.4%
Programme 4	222	1	209	151.3	0.7	202	153.5	0.8	202	162.7	0.8	202	172.1	0.9	203	182.1	0.9	0.1%	29.4%
Programme 5	110	6	125	91.2	0.7	125	95.9	0.8	122	99.6	0.8	122	105.4	0.9	122	111.5	0.9	-0.8%	17.8%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Departmental receipts

Table 19.5 Departmental receipts by economic classification

	Audited outcome			Adjusted estimate	Revised estimate	Average growth rate (%)	Average: Receipt item/ Total (%)	Medium-term receipts estimate			Average growth rate (%)	Average: Receipt item/ Total (%)
	2021/22	2022/23	2023/24					2025/26	2026/27	2027/28		
R thousand				2024/25		2021/22 - 2024/25					2024/25 - 2027/28	
Departmental receipts	22 268	332 075	59 439	31 745	31 745	12.5%	100.0%	31 872	33 773	36 085	4.4%	100.0%
Sales of goods and services produced by department	30	–	–	230	230	97.2%	0.1%	37	43	50	-39.9%	0.3%
Sales by market establishments	–	–	–	120	120	–	–	13	15	18	-46.9%	0.1%
of which:												
Rental parking	–	–	–	120	120	–	–	13	15	18	-46.9%	0.1%
Other sales	30	–	–	110	110	54.2%	–	24	28	32	-33.7%	0.1%
of which:												
Sale of tender documents	30	–	–	110	110	54.2%	–	24	28	32	-33.7%	0.1%
Interest, dividends and rent on land	1 037	2 251	6 857	3 000	3 000	42.5%	3.0%	3 000	3 300	3 600	6.3%	9.7%
Interest	1 037	2 251	6 857	3 000	3 000	42.5%	3.0%	3 000	3 300	3 600	6.3%	9.7%
Sales of capital assets	–	488	–	–	–	–	0.1%	–	–	–	–	–
Transactions in financial assets and liabilities	21 201	329 336	52 582	28 515	28 515	10.4%	96.9%	28 835	30 430	32 435	4.4%	90.1%
Total	22 268	332 075	59 439	31 745	31 745	12.5%	100.0%	31 872	33 773	36 085	4.4%	100.0%

Programme 1: Administration

Programme purpose

Provide strategic leadership, management and support services to the department and the sector.

Expenditure trends and estimates

Table 19.6 Administration expenditure trends and estimates by subprogramme and economic classification

Subprogramme				Adjusted appropriation	Average growth rate (%)	Average Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28		
Ministry	42.5	56.4	51.6	43.6	0.8%	10.3%	45.6	47.7	49.9	4.6%	10.4%
Department Management	71.3	78.0	71.7	73.6	1.1%	15.6%	77.1	80.7	84.3	4.6%	17.5%
Corporate Management	210.3	189.9	187.3	169.8	-6.9%	40.2%	177.5	185.8	194.2	4.6%	40.4%
Finance	89.8	162.0	87.3	75.2	-5.8%	22.0%	78.6	82.3	86.0	4.6%	17.9%
Internal Audit	18.2	14.2	12.5	17.1	-2.0%	3.3%	18.0	18.8	19.7	4.7%	4.1%
Office Accommodation	40.1	38.6	43.3	40.7	0.5%	8.6%	42.2	44.4	46.4	4.4%	9.7%
Total	472.3	539.1	453.6	420.1	-3.8%	100.0%	438.9	459.6	480.4	4.6%	100.0%
Change to 2024				–			2.0	2.2	2.3		
Budget estimate											
Economic classification											
Current payments	454.0	529.4	448.1	413.9	-3.0%	97.9%	432.5	452.9	473.4	4.6%	98.5%
Compensation of employees	214.0	230.6	231.4	222.3	1.3%	47.7%	237.8	251.7	266.3	6.2%	54.4%
Goods and services	240.0	298.7	216.6	191.6	-7.2%	50.2%	194.7	201.2	207.1	2.6%	44.2%
of which:						–					–
Audit costs: External	19.6	22.0	22.6	17.1	-4.5%	4.3%	17.1	17.4	17.5	0.9%	3.8%
Computer services	36.4	39.5	48.7	38.6	2.0%	8.7%	38.8	39.5	39.9	1.1%	8.7%
Consultants: Business and advisory services	21.3	12.9	13.0	13.7	-13.6%	3.2%	14.0	14.6	15.1	3.2%	3.2%
Agency and support/outsourced services	–	0.0	0.2	7.1	–	0.4%	7.4	7.8	8.1	4.5%	1.7%
Operating leases	36.7	35.5	36.4	37.5	0.8%	7.7%	39.1	41.1	43.0	4.7%	8.9%
Travel and subsistence	16.7	37.0	30.2	22.8	10.9%	5.7%	22.0	22.3	22.3	-0.8%	5.0%
Transfers and subsidies	2.8	2.7	2.8	2.5	-4.1%	0.6%	2.6	2.7	2.8	4.5%	0.6%
Departmental agencies and accounts	1.5	1.5	1.5	1.9	7.6%	0.3%	2.0	2.1	2.2	4.5%	0.5%
Households	1.3	1.2	1.3	0.6	-23.4%	0.2%	0.6	0.6	0.7	4.6%	0.1%
Payments for capital assets	15.5	6.0	2.6	3.7	-38.1%	1.5%	3.8	4.0	4.2	4.5%	0.9%
Machinery and equipment	14.8	6.0	1.6	2.9	-41.7%	1.3%	3.1	3.2	3.4	4.5%	0.7%
Software and other intangible assets	0.7	–	1.0	0.7	4.2%	0.1%	0.8	0.8	0.8	4.5%	0.2%
Payments for financial assets	–	1.0	0.1	–	–	0.1%	–	–	–	–	–
Total	472.3	539.1	453.6	420.1	-3.8%	100.0%	438.9	459.6	480.4	4.6%	100.0%
Proportion of total programme expenditure to vote expenditure	0.2%	0.2%	0.2%	0.2%	–	–	0.1%	0.2%	0.2%	–	–
Details of transfers and subsidies											
Households											
Social benefits											
Current	1.3	1.2	1.3	0.6	-23.4%	0.2%	0.6	0.6	0.7	4.6%	0.1%
Employee social benefits	1.3	1.2	1.3	0.6	-23.4%	0.2%	0.6	0.6	0.7	4.6%	0.1%
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	1.5	1.5	1.5	1.9	7.6%	0.3%	2.0	2.1	2.2	4.5%	0.5%
Health and Welfare Sector	1.5	1.5	1.5	1.9	7.6%	0.3%	2.0	2.1	2.2	4.5%	0.5%
Education and Training Authority											

Personnel information

Table 19.7 Administration personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)	
Number of funded posts	Number of posts additional to the establishment		Actual		Revised estimate		Medium-term expenditure estimate										
			2023/24		2024/25		2025/26		2026/27		2027/28		2024/25 - 2027/28				
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost			
Administration			280		21	318	231.4	0.7	284	224.9	0.8	284	251.7	0.9	285	266.3	0.9
Salary level																	
1 – 6	89	5	103	36.7	0.4	90	34.0	0.4	90	36.2	0.4	90	38.2	0.4	90	40.3	0.4
7 – 10	88	13	108	65.4	0.6	93	60.6	0.6	93	64.5	0.7	93	68.1	0.7	94	72.7	0.8
11 – 12	63	1	68	72.2	1.1	63	70.9	1.1	63	74.8	1.2	64	79.6	1.3	63	83.8	1.3
13 – 16	38	2	37	52.5	1.4	36	54.6	1.5	36	57.2	1.6	36	60.3	1.7	36	63.6	1.8
Other	2	–	2	4.6	2.3	2	4.9	2.5	2	5.2	2.6	2	5.5	2.7	2	5.8	2.9

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 2: Social Assistance

Programme purpose

Provide social assistance to eligible individuals whose income and assets fall below set thresholds.

Objective

- Provide social assistance by 2027/28 to eligible beneficiaries whose income and assets fall below set thresholds by providing income support to 4.5 million elderly people, 1.1 million people with disabilities, 13.3 million children, 194 610 children with disabilities who require care and support services, and 167 627 foster children.

Subprogrammes

- *Old Age* provides income support to people aged 60 and older earning less than R107 880 (single) or R215 760 (married) a year, whose assets do not exceed R1 524 600 (single) or R3 049 200 (married).
- *War Veterans* provides income support to people who fought in World War II or the Korean War earning less than R107 880 (single) or R215 760 (married) a year, whose assets do not exceed R1 524 600 (single) or R3 049 200 (married).
- *Disability* provides income support to people with permanent or temporary disabilities earning less than R107 880 (single) or R215 760 (married) a year, whose assets do not exceed R1 524 600 (single) or R3 049 200 (married).
- *Foster Care* provides grants for children in foster care.
- *Care Dependency* provides income support to caregivers earning less than R277 200 (single) or R554 400 (married) a year to help care for children who are mentally or physically disabled.
- *Child Support* provides income support to parents and caregivers of children younger than 18 earning less than R67 200 (single) or R134 400 (married) a year.
- *Grant-in-Aid* provides additional benefits to recipients of the *old age grant*, *disability grant* or *war veterans grant* who require regular care.
- *Social Relief of Distress* provides temporary income support, food parcels and other forms of relief to people experiencing undue hardship.

Expenditure trends and estimates

Table 19.8 Social Assistance expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
R million											
Old Age	84 102.3	90 675.0	98 529.4	107 015.8	8.4%	39.0%	117 362.0	122 423.9	128 214.8	6.2%	43.8%
War Veterans	0.7	0.5	0.3	0.2	-36.3%	0.0%	0.1	0.1	0.1	-29.8%	0.0%
Disability	24 081.5	25 404.9	27 002.3	29 233.5	6.7%	10.8%	30 273.2	32 037.9	33 531.9	4.7%	11.5%
Foster Care	4 373.5	4 169.2	4 057.1	3 644.4	-5.9%	1.7%	3 431.0	3 210.5	3 055.7	-5.7%	1.2%
Care Dependency	3 492.8	3 772.2	4 111.8	4 400.0	8.0%	1.6%	4 960.1	5 086.5	5 316.5	6.5%	1.8%
Child Support	72 666.7	76 857.8	80 906.8	85 807.1	5.7%	32.4%	90 365.6	93 316.2	97 536.1	4.4%	33.8%
Grant-in-Aid	1 529.9	1 778.7	2 195.2	2 416.3	16.5%	0.8%	3 065.8	3 144.7	3 286.9	10.8%	1.1%
Social Relief of Distress	32 470.5	30 379.1	33 742.9	36 848.0	4.3%	13.7%	35 293.0	443.3	463.3	-76.7%	6.7%
Total	222 717.9	233 037.4	250 545.7	269 365.2	6.5%	100.0%	284 751.0	259 663.1	271 405.3	0.3%	100.0%
Change to 2024				–			36 343.1	(125.4)	(131.0)		
Budget estimate											

Table 19.8 Social Assistance expenditure trends and estimates by subprogramme and economic classification (continued)

Economic classification					Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome												
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28			
Transfers and subsidies	222 717.9	232 709.1	250 527.9	269 365.2	6.5%	100.0%	284 751.0	259 663.1	271 405.3	0.3%	100.0%	
Households	222 717.9	232 709.1	250 527.9	269 365.2	6.5%	100.0%	284 751.0	259 663.1	271 405.3	0.3%	100.0%	
Payments for financial assets	–	328.3	17.8	–	–	0.0%	–	–	–	–	–	
Total	222 717.9	233 037.4	250 545.7	269 365.2	6.5%	100.0%	284 751.0	259 663.1	271 405.3	0.3%	100.0%	
Proportion of total programme expenditure to vote expenditure	96.1%	96.4%	96.6%	96.8%	–	–	96.8%	96.5%	96.5%	–	–	
Details of transfers and subsidies												
Households												
Social benefits												
Current	222 717.9	232 709.1	250 527.9	269 365.2	6.5%	100.0%	284 751.0	259 663.1	271 405.3	0.3%	100.0%	
Old age	84 102.3	90 655.2	98 515.2	107 015.8	8.4%	39.0%	117 362.0	122 423.9	128 214.8	6.2%	43.8%	
War veterans	0.7	0.5	0.3	0.2	-36.3%	–	0.1	0.1	0.1	-29.8%	–	
Disability	24 081.5	25 385.8	27 000.2	29 233.5	6.7%	10.8%	30 273.2	32 037.9	33 531.9	4.7%	11.5%	
Foster care	4 373.5	4 162.1	4 056.9	3 644.4	-5.9%	1.7%	3 431.0	3 210.5	3 055.7	-5.7%	1.2%	
Care dependency	3 492.8	3 770.6	4 111.8	4 400.0	8.0%	1.6%	4 960.1	5 086.5	5 316.5	6.5%	1.8%	
Child support	72 666.7	76 577.3	80 905.6	85 807.1	5.7%	32.4%	90 365.6	93 316.2	97 536.1	4.4%	33.8%	
Grant-in-aid	1 529.9	1 778.7	2 195.0	2 416.3	16.5%	0.8%	3 065.8	3 144.7	3 286.9	10.8%	1.1%	
Social relief of distress	32 470.5	30 378.8	33 742.9	36 848.0	4.3%	13.7%	35 293.0	443.3	463.3	-76.7%	6.7%	

Programme 3: Social Security Policy and Administration

Programme purpose

Provide for social security policy development and the fair administration of social assistance.

Objectives

- Enable the fair administration of social assistance by:
 - conducting oversight visits to all South African Social Security Agency provincial offices to monitor the implementation of social assistance regulations by March 2026
 - increasing the percentage of appeals adjudicated within 90 days of receipt from 90 per cent in 2024/25 to 95 per cent in 2027/28
 - submitting the draft policy on basic income support to Cabinet for approval by March 2026
 - producing an audit report on social assistance grants by March 2026
 - developing a draft social security bill and submitting it to Cabinet for approval by March 2026.

Subprogrammes

- *Social Security Policy Development* develops and reviews policies and legislation on social assistance, and contributory income support aimed at protecting households against life cycle contingencies such as the unemployment, illness, retirement, disability or death of a breadwinner.
- *Appeals Adjudication* seeks to provide a fair and just adjudication service for social assistance appeals.
- *Social Grants Administration* provides for the South African Social Security Agency's operational costs for administering social grants.
- *Social Grants Fraud Investigations* funds fraud investigations through the South African Social Security Agency's special investigations unit.
- *Programme Management* provides for the expenses of management related to social security policy initiatives.

2. Rand million.

Programme 4: Welfare Services Policy Development and Implementation Support

Programme purpose

Create an enabling environment for the delivery of equitable developmental welfare services through the formulation of policies, norms, standards and best practices; and the provision of support to implementing agencies.

Objectives

- Enable the delivery of quality social welfare services by:
 - conducting awareness campaigns on elder abuse and the registry of adoptable children and prospective adoptive parents in all provinces by March 2026
 - monitoring the implementation of regulations on requirements and conditions for the registration of social service professions by March 2026
 - monitoring the implementation of the universal treatment curriculum in 12 public substance abuse treatment centres and evaluating its effectiveness by March 2026
 - protecting the rights of people with disabilities by developing a costing and funding mechanism for respite care services and presenting it to heads of social development services for approval by March 2026
 - submitting the policy on social development services to people with disabilities to Cabinet for final approval by March 2026
 - building capacity and monitoring the implementation of the Children's Act (2005), the 2021 White Paper on Families in South Africa, and social behaviour change programmes, including those on gender-based violence and femicide, substance abuse, teenage pregnancy, and HIV and AIDS services by March 2026
 - implementing pillar 4 (response, care, support and healing) of the national strategic plan on gender-based violence and femicide by monitoring the implementation of the psychosocial services policy in 15 identified hotspot districts by March 2026
 - monitoring the implementation of the intersectoral protocol on the prevention and management of violence against children, and child abuse, neglect and exploitation in all provinces over the MTEF period
 - ensuring that 60 per cent of victim empowerment programme centres collect data on the victim empowerment programme information management system by March 2026
 - ensuring that the national plan of action for children is approved by Cabinet by March 2026.

Subprogrammes

- *Service Standards* ensures the transformation and standardisation of social welfare services through the development and coordination of overarching policies and legislation that promote integrated, quality-driven, professional and accountable service delivery.
- *Substance Abuse* develops, supports and monitors the implementation of policies, legislation, norms and standards for combating substance abuse.
- *Older Persons* develops, supports and monitors the implementation of policies, legislation, norms and standards for the provision of social welfare services to older people.
- *People with Disabilities* promotes the empowerment and rights of people with disabilities through the accelerated mainstreaming of disability considerations and the strengthening of disability-specific services.
- *Children* develops, supports and monitors the implementation of policies, legislation, norms and standards for the provision of social welfare services to children.
- *Families* develops, supports and monitors the implementation of policies, legislation and programmes for services aimed at strengthening families.

- *Social Crime Prevention and Victim Empowerment* develops, supports and monitors the implementation of policies, legislation and programmes aimed at protecting, empowering and supporting victims of crime and violence, including gender-based violence and femicide.
- *Youth* develops and facilitates the implementation of policies, legislation and programmes aimed at mobilising, protecting and developing skills among vulnerable young people.
- *HIV and AIDS* develops, supports and monitors the implementation of policies, programmes and guidelines aimed at preventing and mitigating the impact of HIV and AIDS, in line with the 2023-2028 national strategic plan for HIV and AIDS, TB and sexually transmitted infections.
- *Programme Management* provides for the expenses of the deputy director-general related to the coordination and management of social welfare services.

Expenditure trends and estimates

Table 19.11 Welfare Services Policy Development and Implementation Support expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million				2024/25	2021/22 - 2024/25					2024/25 - 2027/28	
Service Standards	19.0	22.1	19.6	29.1	15.3%	7.7%	30.6	32.1	33.5	4.8%	9.6%
Substance Abuse	18.1	24.0	19.9	19.6	2.6%	7.0%	20.4	21.4	22.4	4.6%	6.4%
Older Persons	12.0	14.1	13.7	17.5	13.5%	4.9%	18.3	19.2	20.1	4.8%	5.7%
People with Disabilities	12.3	12.4	16.0	13.5	3.2%	4.6%	14.1	14.7	15.4	4.6%	4.4%
Children	74.4	82.9	78.5	76.8	1.1%	26.8%	80.5	84.3	88.2	4.7%	25.2%
Families	7.4	7.0	7.7	10.5	12.5%	2.8%	11.0	11.5	12.0	4.7%	3.4%
Social Crime Prevention and Victim Empowerment	67.7	76.3	84.4	78.6	5.1%	26.3%	82.2	86.0	89.8	4.6%	25.7%
Youth	8.7	10.7	9.1	10.5	6.6%	3.3%	11.0	11.6	12.1	4.9%	3.5%
HIV and AIDS	40.0	43.3	52.1	44.1	3.3%	15.4%	46.2	48.4	50.6	4.7%	14.5%
Programme Management	2.1	2.5	2.9	4.6	30.7%	1.0%	4.8	5.1	5.3	4.7%	1.5%
Total	261.5	295.3	303.8	304.7	5.2%	100.0%	319.0	334.3	349.4	4.7%	100.0%
Change to 2024				–			1.4	1.5	1.5		
Budget estimate											
Economic classification											
Current payments	219.3	250.7	249.9	249.8	4.4%	83.2%	258.4	271.0	283.3	4.3%	81.3%
Compensation of employees	144.8	145.3	151.3	152.0	1.6%	50.9%	162.7	172.1	182.1	6.2%	51.2%
Goods and services	74.4	105.4	98.6	97.7	9.5%	32.3%	95.7	98.9	101.2	1.2%	30.1%
of which:											
Advertising	8.2	17.9	8.9	10.4	8.4%	3.9%	10.6	10.8	11.2	2.5%	3.3%
Catering: Departmental activities	3.0	5.3	9.5	5.1	19.2%	2.0%	5.3	5.5	5.7	3.6%	1.7%
Consultants: Business and advisory services	15.0	16.9	20.0	21.4	12.4%	6.3%	21.9	22.6	23.6	3.4%	6.8%
Consumables: Stationery, printing and office supplies	2.9	2.2	2.3	5.1	21.2%	1.1%	4.6	5.0	5.2	0.3%	1.5%
Travel and subsistence	14.6	20.1	19.4	17.9	6.9%	6.2%	16.0	15.9	14.8	-6.1%	4.9%
Venues and facilities	14.2	22.7	20.0	21.5	14.8%	6.7%	20.6	21.3	22.3	1.1%	6.6%
Transfers and subsidies	40.3	42.8	46.6	48.6	6.4%	15.3%	54.0	56.3	58.9	6.6%	16.7%
Foreign governments and international organisations	0.4	0.4	0.4	0.5	12.2%	0.1%	0.5	0.5	0.6	4.6%	0.2%
Non-profit institutions	39.0	41.7	45.9	47.4	6.7%	14.9%	52.7	55.0	57.5	6.7%	16.3%
Households	1.0	0.7	0.3	0.7	-10.0%	0.2%	0.8	0.8	0.8	4.6%	0.2%
Payments for capital assets	1.9	1.8	7.4	6.3	48.9%	1.5%	6.6	6.9	7.2	4.5%	2.1%
Buildings and other fixed structures	–	–	4.3	–	–	0.4%	–	–	–	–	–
Machinery and equipment	1.9	1.8	3.1	6.3	48.9%	1.1%	6.6	6.9	7.2	4.5%	2.1%
Total	261.5	295.3	303.8	304.7	5.2%	100.0%	319.0	334.3	349.4	4.7%	100.0%
Proportion of total programme expenditure to vote expenditure	0.1%	0.1%	0.1%	0.1%	–	–	0.1%	0.1%	0.1%	–	–
Details of transfers and subsidies											
Households											
Social benefits											
Current	1.0	0.7	0.3	0.7	-10.0%	0.2%	0.8	0.8	0.8	4.6%	0.2%
Employee social benefits	1.0	0.7	0.3	0.7	-10.0%	0.2%	0.8	0.8	0.8	4.6%	0.2%
Foreign governments and international organisations											
Current	0.4	0.4	0.4	0.5	12.2%	0.1%	0.5	0.5	0.6	4.6%	0.2%
United Nations international drug control programme	0.0	0.0	–	0.0	2.6%	–	0.0	0.0	0.0	4.7%	–
International Federation on Ageing	0.0	0.0	0.0	0.0	21.6%	–	0.0	0.0	0.0	4.7%	–
International Social Service	0.3	0.4	0.4	0.4	12.4%	0.1%	0.5	0.5	0.5	4.5%	0.1%

Table 19.11 Welfare Services Policy Development and Implementation Support expenditure trends and estimates by subprogramme and economic classification (continued)

Details of transfers and subsidies				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Non-profit institutions											
Current	39.0	41.7	45.9	47.4	6.7%	14.9%	52.7	55.0	57.5	6.7%	16.3%
South African National AIDS Council	15.0	15.6	19.3	17.1	4.4%	5.8%	20.8	21.6	22.6	9.9%	6.3%
South African National Council on Alcoholism and Drug Dependence	1.9	1.9	1.9	2.0	2.5%	0.7%	2.1	2.2	2.3	4.5%	0.7%
South African Depression and Anxiety Group	1.8	1.9	1.9	2.0	2.5%	0.7%	2.1	2.2	2.3	4.5%	0.6%
South African Council for Social Service Professions	–	2.3	2.3	2.4	–	0.6%	2.5	2.6	2.8	4.5%	0.8%
South African Older Persons Forum	1.5	1.5	1.6	1.7	4.4%	0.5%	1.8	1.8	1.9	4.5%	0.6%
National Institute Community Development and Management – old persons	1.7	1.8	1.5	1.2	-11.2%	0.5%	1.3	1.4	1.4	5.6%	0.4%
Suid-Afrikaanse Vrouefederasie – families	0.7	0.7	0.8	0.7	3.6%	0.3%	0.8	0.9	0.9	5.9%	0.3%
Family and Marriage Society South Africa	1.1	1.2	1.1	–	-100.0%	0.3%	–	–	–	–	–
DeafBlind South Africa	1.5	1.4	1.7	1.8	5.5%	0.6%	1.9	2.0	2.1	4.5%	0.6%
Autism South Africa	1.4	1.5	1.6	1.6	4.8%	0.5%	1.7	1.8	1.9	4.5%	0.5%
Suid-Afrikaanse Vrouefederasie – children	0.8	0.9	0.9	0.8	-0.5%	0.3%	1.0	1.0	1.1	9.9%	0.3%
Childline South Africa	0.7	1.5	1.5	1.1	14.8%	0.4%	1.2	1.3	1.3	7.1%	0.4%
Child Welfare South Africa	0.7	–	–	–	-100.0%	0.1%	–	–	–	–	–
National Institute Community Development and Management (victim empowerment)	1.3	1.3	1.3	1.4	1.5%	0.5%	1.5	1.5	1.6	4.5%	0.5%
LifeLine South Africa	2.1	2.2	2.2	2.3	3.1%	0.8%	2.4	2.5	2.7	4.5%	0.8%
National Shelter Movement of South Africa	0.7	0.7	0.7	0.8	2.5%	0.2%	0.8	0.8	0.9	4.5%	0.2%
Khulisa Social Solutions	0.8	–	–	1.7	29.1%	0.2%	1.8	1.9	2.0	4.5%	0.6%
National Institute for Crime Prevention and the Reintegration of Offenders	1.6	1.7	1.7	1.8	2.5%	0.6%	1.8	1.9	2.0	4.5%	0.6%
Cape Development and Dialogue Centre Trust	1.4	1.4	1.4	–	-100.0%	0.4%	–	–	–	–	–
Uhambo Foundation	1.3	1.4	1.5	1.6	5.8%	0.5%	1.6	1.7	1.8	4.5%	0.5%
Rata Social Services	0.7	0.7	0.8	0.8	5.1%	0.3%	0.9	0.9	0.9	4.2%	0.3%
Tumelong	–	–	–	1.2	–	0.1%	1.2	1.3	1.3	3.6%	0.4%
Association for Dementia and Alzheimer’s of South Africa	–	–	–	1.0	–	0.1%	1.1	1.1	1.1	3.2%	0.3%
ABBA Specialist Adoption and Social Services	–	–	–	0.8	–	0.1%	0.9	0.9	0.9	4.7%	0.3%
Future Families	–	–	–	1.5	–	0.1%	1.6	1.6	1.7	4.5%	0.5%

Personnel information

Table 19.12 Welfare Services Policy Development and Implementation Support personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)
Number of funded posts	Number of posts additional to the establishment		Actual			Revised estimate			Medium-term expenditure estimate							
			2023/24			2024/25			2025/26		2026/27		2027/28			
Welfare Services Policy Development and Implementation Support			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	222	1	209	151.3	0.7	202	153.5	0.8	202	162.7	0.8	202	172.1	0.9	0.1%	
1 – 6	47	–	45	16.2	0.4	45	17.1	0.4	45	18.2	0.4	45	19.2	0.4	0.0%	
7 – 10	96	1	90	50.7	0.6	86	50.5	0.6	86	53.8	0.6	86	56.8	0.7	–	
11 – 12	60	–	56	59.4	1.1	55	61.9	1.1	55	65.4	1.2	55	69.4	1.3	0.4%	
13 – 16	19	–	18	25.0	1.4	16	24.0	1.5	16	25.3	1.6	16	26.7	1.7	–	
															7.9%	

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 5: Social Policy and Integrated Service Delivery

Programme purpose

Support community development and promote evidence-based policy-making in the department and the social development sector.

Objectives

- Produce a report on the implementation of the 2025 Declaration of the World Summit on Social Development and its programme of action by March 2026
- Create an enabling environment for non-profit organisations and increase public trust and confidence in them through effective and fair regulation by March 2026 by:
 - monitoring their compliance with the Non-profit Organisations Act (1997)
 - ensuring that 90 per cent of registration applications are processed within 2 months of receipt
 - registering all compliant applications within 2 months
 - processing 80 per cent of non-profit organisations' annual reports within 2 months.
- Capacitate 11 districts on the community mobilisation and empowerment framework by March 2026.
- Submit the progress review and recommendations report on the implementation of the 1998 White Paper on Population Policy for South Africa to Cabinet by June 2025 and disseminate the report and its recommendations to provinces by March 2026.
- Support the provision of nutritious food to the poor and vulnerable by coordinating interventions such as centre-based feeding programmes and partnerships with civil society organisations, social partners and other agencies by March 2026.
- Create 280 964 work opportunities through social sector expanded public works programme programmes by March 2026.

Subprogrammes

- *Social Policy Research and Development* provides strategic guidance in terms of evidence-based social policy development, coordination and evaluation.
- *Special Projects and Innovation* provides for the coordination, incubation and innovation of departmental and social cluster initiatives such as the expanded public works programme.
- *Population Policy Promotion* supports, monitors and evaluates the implementation of the 1998 White Paper on Population Policy for South Africa by conducting research on the country's population trends and dynamics; raising awareness on population and development concerns; and supporting and building the technical capacity of national, provincial and local government and other stakeholders to implement population policy strategies.
- *Registration and Monitoring of Non-profit Organisations* registers and monitors non-profit organisations in terms of the Non-profit Organisations Act (1997).
- *Substance Abuse Advisory Services and Oversight* monitors the implementation of policies, legislation, norms and standards aimed at combating substance abuse.
- *Community Development* develops and facilitates the implementation of policies, guidelines, frameworks, norms and standards for ensuring the empowerment of local communities, strengthening the capacity of people as active citizens through their community groups, organisations and networks; and strengthening the capacity of institutions and agencies (public, private and non-governmental) to work with citizens to shape and determine change in their communities.
- *National Development Agency* provides for transfers to the National Development Agency to support civil society organisations in poverty alleviation programmes.
- *Programme Management* provides for the expenses of management related to the coordination and management of community development programmes and initiatives.

Expenditure trends and estimates

Table 19.13 Social Policy and Integrated Service Delivery expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28	2027/28
Social Policy Research and Development	4.8	4.4	4.0	6.7	12.2%	1.4%	7.1	7.4	7.7	4.7%	1.9%
Special Projects and Innovation	6.5	8.2	5.0	12.3	23.5%	2.2%	12.9	13.5	14.1	4.7%	3.5%
Population Policy Promotion	25.5	29.5	30.0	38.8	15.1%	8.6%	40.7	42.6	44.5	4.7%	11.2%
Registration and Monitoring of Non-profit Organisations	38.7	49.2	53.3	41.8	2.6%	12.8%	43.9	45.9	48.0	4.7%	12.1%
Substance Abuse Advisory Services and Oversight	5.0	7.8	9.4	6.6	9.9%	2.0%	6.9	7.2	7.6	4.6%	1.9%
Community Development	30.6	36.7	35.0	29.2	-1.6%	9.2%	30.5	32.0	33.4	4.7%	8.4%
National Development Agency	246.0	219.3	220.1	212.0	-4.8%	62.6%	216.3	226.2	236.4	3.7%	59.8%
Programme Management	3.7	5.7	4.2	3.9	1.1%	1.2%	4.0	4.2	4.4	4.7%	1.1%
Total	360.8	360.6	361.0	351.3	-0.9%	100.0%	362.3	379.2	396.3	4.1%	100.0%
Change to 2024				-			0.9	0.9	0.9		
Budget estimate											
Economic classification											
Current payments	112.7	138.2	139.0	136.2	6.5%	36.7%	142.7	149.5	156.3	4.7%	39.3%
Compensation of employees	84.5	88.3	91.2	93.1	3.3%	24.9%	99.6	105.4	111.5	6.2%	27.5%
Goods and services	28.1	49.9	47.8	43.1	15.3%	11.8%	43.2	44.1	44.8	1.3%	11.8%
of which:											
Administrative fees	0.5	1.2	0.6	1.7	47.9%	0.3%	1.7	1.8	1.9	4.5%	0.5%
Advertising	2.2	3.4	1.4	2.8	8.0%	0.7%	2.9	3.0	3.2	4.4%	0.8%
Consultants: Business and advisory services	7.0	10.4	17.2	6.8	-0.9%	2.9%	7.1	7.5	7.8	4.8%	2.0%
Consumables: Stationery, printing and office supplies	0.6	1.1	0.8	3.7	84.3%	0.4%	3.9	4.1	4.3	4.5%	1.1%
Travel and subsistence	6.9	14.7	12.5	12.0	20.3%	3.2%	10.6	9.9	9.0	-9.1%	2.8%
Venues and facilities	4.1	11.4	7.6	9.5	32.6%	2.3%	10.0	10.5	11.0	5.2%	2.8%
Transfers and subsidies	247.7	221.0	221.9	214.1	-4.8%	63.1%	218.5	228.5	238.8	3.7%	60.4%
Departmental agencies and accounts	246.0	219.3	220.1	212.0	-4.8%	62.6%	216.3	226.2	236.4	3.7%	59.8%
Foreign governments and international organisations	1.5	1.7	1.8	1.9	7.5%	0.5%	1.9	2.0	2.1	4.6%	0.5%
Households	0.3	0.1	0.0	0.2	-6.3%	0.0%	0.2	0.2	0.2	4.6%	0.1%
Payments for capital assets	0.4	1.3	0.1	1.1	44.9%	0.2%	1.1	1.2	1.3	4.5%	0.3%
Machinery and equipment	0.4	1.3	0.1	1.1	44.9%	0.2%	1.1	1.2	1.3	4.5%	0.3%
Total	360.8	360.6	361.0	351.3	-0.9%	100.0%	362.3	379.2	396.3	4.1%	100.0%
Proportion of total programme expenditure to vote expenditure	0.2%	0.1%	0.1%	0.1%	-	-	0.1%	0.1%	0.1%	-	-
Details of transfers and subsidies											
Households											
Social benefits											
Current	0.3	0.1	0.0	0.2	-6.3%	-	0.2	0.2	0.2	4.6%	0.1%
Employee social benefits	0.3	0.1	0.0	0.2	-6.3%	-	0.2	0.2	0.2	4.6%	0.1%
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	246.0	219.3	220.1	212.0	-4.8%	62.6%	216.3	226.2	236.4	3.7%	59.8%
National Development Agency	246.0	219.3	220.1	212.0	-4.8%	62.6%	216.3	226.2	236.4	3.7%	59.8%
Foreign governments and international organisations											
Current	1.5	1.7	1.8	1.9	7.5%	0.5%	1.9	2.0	2.1	4.6%	0.5%
United Nations Population Fund	0.6	0.7	0.7	0.7	2.5%	0.2%	0.7	0.7	0.8	4.6%	0.2%
Partners in Population and Development	0.9	1.0	1.1	1.2	11.0%	0.3%	1.2	1.3	1.3	4.6%	0.3%

on the fiscus. This approach is designed to empower impoverished communities by supporting the establishment and funding of sustainable commercial enterprises that provide reliable employment to members of communities who rely on social security.

This work will include supporting communities to establish commercial enterprises, providing grants to the newly established enterprises and building their capacity to ensure commercial success. The agency plans to mobilise resources from other government departments and donors amounting to R130 million over the MTEF period. These funds will be disbursed as grant funding to community-owned commercial enterprises, supplemented by R24 million through its allocation from the department. A further R4.7 million is earmarked to mobilise communities and support them to establish and formalise viable commercial enterprises.

The agency will continue to build the capacity of a targeted 8 500 members of existing and newly formed community-owned commercial enterprises over the next 3 years by providing training in technical and soft skills to enable them to run their businesses effectively. This will be funded through a combination of R10.4 million over the MTEF period from the agency and partnerships with sector education and training authorities. Discussions to formalise these partnerships are at an advanced stage.

The conducting of research and production of publications will be aimed at influencing development policy. Through partnerships with research and academic institutions, the agency aims to produce 9 research publications and host 18 development policy dialogues over the MTEF period to engage with relevant stakeholders. These reports will identify policy barriers to the eradication of poverty and guide the development of policies on job creation, economic development and training and development. Spending on these activities is projected to amount to R31.9 million over the next 3 years.

Expenditure is expected to increase at an average annual rate of 11 per cent, from R217.2 million in 2024/25 to R297.2 million in 2027/28. This growth is supported by the planned increase in grant funding through initiatives to mobilise resources from other sources. The agency anticipates spending on compensation of employees to account for 61.1 per cent (R484.6 million) of its budget over the medium term.

Transfers from the department are expected to amount to R679 million over the MTEF period, constituting an estimated 97.9 per cent of total revenue, with the remaining revenue expected to be generated through partnerships. Revenue is projected to increase from R217.2 million in 2024/25 to R297.2 million in 2027/28, at an average annual rate of 11 per cent, driven by resources mobilised from partnerships.

Programmes/Objectives/Activities

Table 19.16 National Development Agency expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	106.2	117.3	114.8	113.1	2.1%	48.3%	114.2	118.7	123.8	3.1%	45.5%
Civil society organisations development	116.0	135.3	105.0	94.2	-6.7%	47.9%	127.2	147.4	162.4	19.9%	50.5%
Research	7.5	9.3	8.9	9.9	9.6%	3.8%	10.2	10.7	11.0	3.8%	4.0%
Total	229.7	261.9	228.7	217.2	-1.8%	100.0%	251.6	276.7	297.2	11.0%	100.0%

Statements of financial performance, cash flow and financial position

Table 19.17 National Development Agency statements of financial performance, cash flow and financial position

Statement of financial performance					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	4.3	6.7	5.8	5.2	6.5%	2.3%	5.3	5.5	5.7	3.3%	2.1%
Other non-tax revenue	4.3	6.7	5.8	5.2	6.5%	2.3%	5.3	5.5	5.7	3.3%	2.1%
Transfers received	270.8	231.4	221.3	212.0	-7.8%	97.7%	246.3	271.2	291.4	11.2%	97.9%
Total revenue	275.1	238.1	227.0	217.2	-7.6%	100.0%	251.6	276.7	297.2	11.0%	100.0%
Expenses											
Current expenses	192.3	214.6	210.7	211.0	3.1%	88.7%	214.9	224.1	234.1	3.5%	85.6%
Compensation of employees	140.1	145.8	140.9	147.4	1.7%	61.5%	154.5	161.3	168.8	4.6%	61.1%
Goods and services	49.0	65.5	64.8	63.6	9.1%	26.0%	60.5	62.8	65.2	0.9%	24.5%
Depreciation	3.3	3.3	4.9	—	-100.0%	1.2%	—	—	—	—	—
Transfers and subsidies	37.4	47.3	18.1	6.2	-45.1%	11.3%	36.7	52.7	63.1	116.9%	14.4%
Total expenses	229.7	261.9	228.7	217.2	-1.8%	100.0%	251.6	276.7	297.2	11.0%	100.0%
Surplus/(Deficit)	45.4	(23.8)	(1.7)	—	-100.0%		—	—	—	—	
Cash flow statement											
Cash flow from operating activities	24.5	(43.0)	(16.5)	—	-100.0%	—	—	—	10.0	—	—
Receipts											
Non-tax receipts	2.7	5.8	5.2	2.2	-7.0%	1.7%	2.3	2.4	2.7	7.1%	0.9%
Other tax receipts	2.7	5.8	5.2	2.2	-7.0%	1.7%	2.3	2.4	2.7	7.1%	0.9%
Transfers received	246.0	219.3	220.1	212.0	-4.8%	97.8%	246.3	271.2	291.4	11.2%	99.1%
Financial transactions in assets and liabilities	1.3	1.4	1.7	—	-100.0%	0.5%	—	—	—	—	—
Total receipts	250.0	226.4	227.0	214.2	-5.0%	100.0%	248.6	273.6	294.1	11.2%	100.0%
Payment											
Current payments	187.1	224.7	214.6	209.7	3.9%	88.1%	212.9	223.2	220.2	1.6%	85.6%
Compensation of employees	133.7	143.4	148.3	149.8	3.9%	60.8%	155.0	161.2	168.2	3.9%	62.6%
Goods and services	53.4	81.3	66.3	59.8	3.9%	27.3%	57.8	62.0	52.0	-4.6%	23.0%
Transfers and subsidies	38.4	44.8	28.9	4.5	-51.1%	11.9%	35.7	50.4	64.0	142.3%	14.4%
Total payments	225.5	269.5	243.5	214.2	-1.7%	100.0%	248.6	273.6	284.2	9.9%	100.0%
Net cash flow from investing activities	(1.3)	(3.8)	(3.0)	—	-100.0%	—	—	—	—	—	—
Acquisition of property, plant, equipment and intangible assets	(1.3)	(3.8)	(3.0)	—	-100.0%	—	—	—	—	—	—
Net increase/(decrease) in cash and cash equivalents	23.2	(46.9)	(19.5)	—	-100.0%	-4.1%	—	—	10.0	—	—
Statement of financial position											
Carrying value of assets	8.4	8.7	6.7	9.7	5.0%	7.4%	10.1	10.5	8.4	-4.7%	11.4%
of which:											
Acquisition of assets	(1.3)	(3.8)	(3.0)	—	-100.0%	—	—	—	—	—	—
Receivables and prepayments	1.5	1.4	1.7	1.2	-6.8%	1.3%	1.2	1.1	0.6	-23.3%	1.1%
Cash and cash equivalents	148.7	101.9	82.4	94.0	-14.2%	91.3%	90.3	86.7	43.4	-22.7%	87.4%
Total assets	158.6	112.0	90.8	104.9	-12.9%	100.0%	101.5	98.3	52.3	-20.7%	100.0%
Accumulated surplus/(deficit)	79.1	37.1	31.7	37.3	-22.1%	38.4%	37.3	37.3	3.5	-54.5%	29.3%
Capital reserve fund	35.7	23.9	23.7	21.6	-15.5%	22.7%	20.5	19.5	15.6	-10.3%	22.6%
Trade and other payables	19.9	22.3	13.9	20.1	0.3%	16.7%	19.1	18.2	14.5	-10.3%	21.1%
Provisions	23.9	28.6	21.5	25.8	2.6%	22.2%	24.5	23.3	18.7	-10.3%	27.1%
Total equity and liabilities	158.6	112.0	90.8	104.9	-12.9%	100.0%	101.5	98.3	52.3	-20.7%	100.0%

Personnel information

Table 19.18 National Development Agency personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment													Average growth rate of personnel posts (%)	Average: salary level/ Total (%)		
Number of funded posts	Number of posts on approved establishment																		
		Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26		2026/27			2027/28		2024/25 - 2027/28				
National Development Agency			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost					
Salary level	187	187	191	140.9	0.7	187	147.4	0.8	188	154.5	0.8	188	161.3	0.9	187	168.8	0.9	–	100.0%
1 – 6	19	19	19	3.5	0.2	18	3.5	0.2	18	3.7	0.2	18	3.8	0.2	18	3.9	0.2	–	9.6%
7 – 10	88	88	92	44.6	0.5	88	45.1	0.5	89	46.8	0.5	89	49.7	0.6	89	54.0	0.6	0.4%	47.3%
11 – 12	47	47	47	46.1	1.0	48	48.8	1.0	48	51.2	1.1	48	53.1	1.1	48	55.0	1.1	–	25.6%
13 – 16	32	32	32	46.7	1.5	32	48.0	1.5	32	50.6	1.6	32	52.5	1.6	31	52.8	1.7	-1.1%	16.9%
17 – 22	1	1	1	–	–	1	2.1	2.1	1	2.2	2.2	1	2.3	2.3	1	3.1	3.1	–	0.5%

1. Rand million.

South African Social Security Agency

Selected performance indicators

Table 19.19 South African Social Security Agency performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets			
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	
Percentage of reported fraud and corruption cases investigated and finalised per year	Administration	Outcome 11: Optimised social protection and coverage	95% (244/ 256)	96% (469/ 487)	98% (465/ 474)	90%	95%	95%	95%	
Average cost to administer monthly social assistance per beneficiary per year	Benefits administration support		R32	R32	R32	R33	R34	R34	R35	
Administration cost as a percentage of social assistance transfers budget per year	Benefits administration support		3.2% (R7.2bn/ R222.7bn)	3.1% (R7.1bn/ R233bn)	2.9% (R7.3bn/ R250.5bn)	2.9%	2.8%	3.1%	3.1%	
Percentage of new grant applications per year processed within the targeted number of working days	Benefits administration support		98% (1.71m/ 1.74m) within 10 days	89.1% (1.6m/ 1.8m) within 5 days	95.2% (1.8m/ 1.9m) within 10 days	90% Within 7 days	90% within 7 days	90% within 5 days	90% Within 5 days	
Number of grants in payment, including grant-in-aid (excluding the social relief of distress grant), per year	Benefits administration support		18 677 339	18 829 716	19 137 524	19 501 748	19 571 770	19 836 355	20 102 384	

Entity overview

The South African Social Security Agency was established in terms of the South African Social Security Agency Act (2004) to ensure the effective and efficient administration, management and payment of social assistance to qualifying beneficiaries. The agency provides social assistance to eligible individuals who are unable to support themselves and their dependants, as well as temporary assistance to individuals and households in crisis situations such as disasters and in cases of the loss of a breadwinner.

The number of grants, including grant-in-aid and excluding COVID-19 social relief of distress, administered by the South African Social Security Agency is expected to increase from 19.5 million in 2024/25 to 20.1 million by 2027/28. This growth is largely driven by the growth in the *old age grant*, which accounts for 20 per cent of all grants, whereas the *child support grant* accounts for over 60 per cent. The average cost to administer each grant is set to increase from R33 in 2024/25 to R35 in 2027/28.

As the payment of social grants depends on the banking network, bank charges contribute a significant portion of the agency's non-personnel allocation. The agency pays bank charges to the South African Reserve Bank for the use of the national payment system; BankservAfrica for interbank switching, clearing and the settlement of

payments; and Postbank for beneficiaries who use ATM and point-of-sale infrastructure to access grants. The agency expects to pay R1.7 billion over the period ahead on bank charges related to the payment of social grants.

Over the MTEF period, the agency will focus on replicating lessons learnt from COVID-19 *social relief of distress* to other social grants, especially in terms of digital functionality. This entails promoting the use of the digital applications system, which is designed to enable quicker response and grant approval times, and alleviate overcrowding at local offices. To reduce call centre demand and improve client communication, the agency plans to introduce digital self-help channels in 2025/26 as an alternative to calls. These channels include Facebook and WhatsApp chatbots. The agency will also introduce bank income checks on applicants and recipients of various grants and cross-check the databases of other government departments and agencies upon registration and routinely. The agency will continue to improve local offices, including sourcing alternative power supply, to enhance service delivery to beneficiaries. This will be done at 72 offices in 2025/26, 81 offices in 2026/27 and 90 offices in 2027/28.

Another focus area over the period ahead is rolling out and upgrading a biometric solution aimed at reducing fraud. This will be done by strengthening beneficiary verification and authentication mechanisms at a cost of R105 million over the MTEF period. The upgrades will include facial recognition as an additional biometric identifier, and high-performance search and matching capabilities to scan beneficiary fingerprints efficiently. The solution is set to be implemented at the application stage in 2025/26 to ensure that all new clients are biometrically identified when applying, as well as when social grant reviews are conducted.

Expenditure is expected to increase marginally, at an average annual rate of 1.9 per cent, from R8 billion in 2024/25 to R8.5 billion in 2027/28. The agency's total budget is projected to amount to R24.7 billion over the medium term. It expects to derive almost all its revenue over the next 3 years through transfers from the department. Total revenue is expected to increase at an average annual rate of 3.1 per cent, from R7.8 billion in 2024/25 to R8.5 billion in 2027/28.

Programmes/Objectives/Activities

Table 19.20 South African Social Security Agency expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	2 773.3	2 871.5	3 192.3	3 329.6	6.3%	41.0%	3 197.4	3 339.7	3 491.0	1.6%	40.8%
Benefits administration support	4 459.8	4 265.6	4 106.7	4 690.7	1.7%	59.0%	4 879.6	4 783.7	5 000.0	2.2%	59.2%
Total	7 233.1	7 137.0	7 299.0	8 020.3	3.5%	100.0%	8 077.0	8 123.4	8 490.9	1.9%	100.0%

Statements of financial performance, cash flow and financial position

Table 19.21 South African Social Security Agency statements of financial performance, cash flow and financial position

Statement of financial performance											
R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Revenue											
Non-tax revenue	68.8	67.1	48.2	5.9	-55.9%	0.6%	6.1	6.4	6.7	4.5%	0.1%
Sale of goods and services other than capital assets	3.3	5.1	6.1	0.1	-70.7%	—	0.1	0.1	0.1	4.2%	—
Other sales	0.0	0.0	0.0	0.0	-13.6%	—	0.0	0.0	0.0	4.8%	—
Other non-tax revenue	65.5	62.0	42.2	5.8	-55.4%	0.6%	6.1	6.3	6.6	4.5%	0.1%
Transfers received	7 985.3	7 415.6	7 572.8	7 748.4	-1.0%	99.4%	8 070.8	8 117.0	8 484.2	3.1%	99.9%
Total revenue	8 054.1	7 482.7	7 621.1	7 754.3	-1.3%	100.0%	8 077.0	8 123.4	8 490.9	3.1%	100.0%
Expenses											
Current expenses	7 190.2	7 095.6	7 254.2	7 974.1	3.5%	99.4%	8 028.7	8 072.9	8 438.6	1.9%	99.4%
Compensation of employees	3 165.5	3 359.6	3 472.7	3 762.0	5.9%	46.3%	3 944.7	4 097.5	4 253.4	4.2%	49.1%
Goods and services	3 922.9	3 651.9	3 677.4	4 212.2	2.4%	52.1%	4 084.0	3 975.3	4 185.3	-0.2%	50.3%
Depreciation	101.9	84.1	104.2	—	-100.0%	1.0%	—	—	—	—	—
Transfers and subsidies	42.8	41.4	44.8	46.2	2.5%	0.6%	48.3	50.5	52.3	4.3%	0.6%
Total expenses	7 233.1	7 137.0	7 299.0	8 020.3	3.5%	100.0%	8 077.0	8 123.4	8 490.9	1.9%	100.0%
Surplus/(Deficit)	821.0	345.7	322.1	(266.0)	-168.7%		—	—	—	-100.0%	

Table 19.21 South African Social Security Agency statements of financial performance, cash flow and financial position (continued)

Cash flow statement											
	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Cash flow from operating activities	736.9	786.3	333.2	(43.4)	-138.9%	100.0%	12.0	12.6	13.1	-167.2%	100.0%
Receipts											
Non-tax receipts	34.3	61.2	49.2	4.7	-48.4%	0.5%	4.9	5.1	5.7	6.6%	0.1%
Sales of goods and services other than capital assets	3.6	8.4	10.8	3.8	1.7%	0.1%	3.9	4.1	4.6	7.0%	0.1%
Other sales	0.3	3.3	4.8	3.7	141.6%	–	3.9	4.0	4.5	7.1%	–
Other tax receipts	30.7	52.8	38.4	0.9	-68.7%	0.4%	1.0	1.0	1.1	4.5%	–
Transfers received	7 985.3	7 415.6	7 570.3	7 748.4	-1.0%	99.5%	8 070.8	8 117.0	8 484.2	3.1%	99.9%
Total receipts	8 019.5	7 476.8	7 619.5	7 753.1	-1.1%	100.0%	8 075.7	8 122.1	8 489.9	3.1%	100.0%
Payment											
Current payments	7 239.8	6 649.0	7 241.5	7 750.3	2.3%	99.4%	8 015.4	8 059.0	8 424.5	2.8%	99.4%
Compensation of employees	3 304.2	3 380.4	3 489.0	3 732.0	4.1%	47.9%	3 944.7	4 097.5	4 253.4	4.5%	49.4%
Goods and services of which:	3 935.6	3 268.6	3 752.5	4 018.4	0.7%	51.5%	4 070.7	3 961.5	4 171.1	1.3%	50.0%
Computer services	453.0	405.7	479.0	445.5	-0.6%	6.1%	464.5	485.9	510.0	4.6%	5.9%
Operating leases	330.0	342.0	319.6	366.3	3.5%	4.7%	378.1	395.5	413.4	4.1%	4.8%
Transfers and subsidies	42.8	41.4	44.8	46.2	2.5%	0.6%	48.3	50.5	52.3	4.3%	0.6%
Total payments	7 282.6	6 690.4	7 286.3	7 796.5	2.3%	100.0%	8 063.7	8 109.5	8 476.8	2.8%	100.0%
Net cash flow from investing activities	(99.3)	(245.4)	(283.3)	(192.2)	24.6%	100.0%	(11.6)	(12.1)	(12.7)	-59.6%	100.0%
Acquisition of property, plant, equipment and intangible assets	(101.9)	(246.1)	(289.8)	(192.6)	23.7%	101.3%	(12.0)	(12.6)	(13.1)	-59.1%	102.7%
Acquisition of software and other intangible assets	(1.8)	(5.9)	(1.4)	–	-100.0%	1.2%	–	–	–	–	–
Proceeds from the sale of property, plant, equipment and intangible assets	2.8	5.4	6.7	–	-100.0%	-1.9%	–	–	–	–	–
Other flows from investing activities	1.5	1.2	1.2	0.4	-37.0%	-0.7%	0.4	0.4	0.4	4.6%	-2.7%
Net cash flow from financing activities	(534.5)	(774.4)	(292.3)	(0.8)	-88.6%	100.0%	(0.8)	(0.9)	(0.9)	4.5%	100.0%
Repayment of finance leases	(0.6)	(0.0)	0.7	(0.7)	4.4%	23.2%	(0.8)	(0.8)	(0.8)	4.5%	92.8%
Other flows from financing activities	(533.9)	(774.3)	(293.0)	(0.1)	-95.3%	76.8%	(0.1)	(0.1)	(0.1)	5.0%	7.2%
Net increase/(decrease) in cash and cash equivalents	103.1	(233.4)	(242.3)	(236.4)	-231.9%	-2.0%	(0.4)	(0.4)	(0.5)	-87.5%	100.0%
Statement of financial position											
Carrying value of assets of which:	785.5	943.5	1 122.4	901.4	4.7%	40.2%	943.5	986.9	1 032.3	4.6%	62.1%
Acquisition of assets	(101.9)	(246.1)	(289.8)	(192.6)	23.7%	100.0%	(12.0)	(12.6)	(13.1)	-59.1%	100.0%
Inventory	18.6	19.0	34.0	23.3	7.8%	1.0%	24.4	25.5	26.7	4.6%	1.6%
Loans	1.0	–	–	–	-100.0%	–	–	–	–	–	–
Receivables and prepayments	14.1	16.9	14.9	16.0	4.3%	0.7%	16.7	17.5	18.3	4.7%	1.1%
Cash and cash equivalents	2 146.7	1 913.3	1 671.0	511.2	-38.0%	58.1%	534.1	560.8	586.6	4.7%	35.2%
Total assets	2 965.9	2 892.8	2 842.2	1 451.9	-21.2%	100.0%	1 518.8	1 590.8	1 664.0	4.6%	100.0%
Accumulated surplus/(deficit)	2 338.2	1 909.6	1 938.7	–	-100.0%	53.3%	–	–	–	–	–
Finance lease	0.4	0.3	1.1	0.4	5.0%	–	0.4	0.5	0.5	4.5%	–
Trade and other payables	388.0	763.9	699.6	1 211.3	46.2%	36.9%	1 267.1	1 327.5	1 388.6	4.7%	83.4%
Provisions	239.4	218.9	202.8	240.2	0.1%	9.8%	251.2	262.8	274.9	4.6%	16.5%
Total equity and liabilities	2 965.9	2 892.8	2 842.2	1 451.9	-21.2%	100.0%	1 518.8	1 590.8	1 664.0	4.6%	100.0%

Personnel information

Table 19.22 South African Social Security Agency personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment														Average growth rate of personnel posts (%)	Average: salary level/ Total (%)	
Number of funded posts	Number of posts on approved establishment	Actual			Revised estimate			Medium-term expenditure estimate						2024/25 - 2027/28					
		2023/24		Unit cost	2024/25		Unit cost	2025/26		Unit cost	2026/27		Unit cost		2027/28				Unit cost
South African Social Security Agency			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	7 716	19 001	7 442	3 472.7	0.5	7 592	3 762.0	0.5	7 706	3 944.7	0.5	7 426	4 097.5	0.6	7 426	4 253.4	0.6	-0.7%	100.0%
1 – 6	4 738	10 981	4 493	1 553.1	0.3	4 667	1 705.6	0.4	4 738	1 772.1	0.4	4 458	1 823.8	0.4	4 458	1 895.0	0.4	-1.5%	60.8%
7 – 10	2 349	7 152	2 344	1 279.9	0.5	2 316	1 373.4	0.6	2 339	1 446.1	0.6	2 339	1 515.0	0.6	2 339	1 569.7	0.7	0.3%	31.0%
11 – 12	420	534	412	419.1	1.0	415	442.1	1.1	420	457.7	1.1	420	479.2	1.1	420	497.7	1.2	0.4%	5.6%
13 – 16	209	334	193	220.5	1.1	194	240.9	1.2	209	268.7	1.3	209	279.5	1.3	209	290.9	1.4	2.5%	2.7%

1. Rand million.

Defence

Budget summary

R million	2025/26				2026/27	2027/28
	Current payments	Transfers and subsidies	Payments for capital assets	Total	Total	Total
MTEF allocation						
Administration	5 733.0	71.8	35.1	5 839.9	6 122.3	6 401.4
Force Employment	5 070.8	725.5	107.7	5 904.0	4 396.6	4 390.1
Landward Defence	17 109.1	1 003.6	21.7	18 134.4	18 355.4	19 266.3
Air Defence	5 883.9	1 233.5	76.3	7 193.7	7 196.1	7 536.5
Maritime Defence	3 661.5	1 295.2	21.6	4 978.3	4 985.8	5 204.4
Military Health Support	6 170.8	25.4	93.3	6 289.4	6 422.5	6 803.7
Defence Intelligence	856.1	325.0	3.1	1 184.2	1 240.4	1 292.5
General Support	5 735.5	1 473.6	450.7	7 659.9	8 051.8	8 287.2
Total expenditure estimates	50 220.6	6 153.4	809.6	57 183.7	56 770.9	59 182.2
Executive authority	Minister of Defence and Military Veterans					
Accounting officer	Secretary for Defence					
Website	www.dod.mil.za					

The Estimates of National Expenditure is available at www.treasury.gov.za. Additional tables in Excel format can be found at www.treasury.gov.za and www.vulekamali.gov.za.

Vote purpose

Defend and protect the Republic of South Africa, its territorial integrity and its people, in accordance with the Constitution and the principles of international law regulating the use of force.

Mandate

The Department of Defence derives its mandate from section 200 of the Constitution; the Defence Act (2002), as amended by the Defence Amendment Act (2010); the 1996 White Paper on Defence; and the 2015 South African Defence Review. The department is required to provide, manage, prepare and employ defence capabilities in line with South Africa's needs.

Selected performance indicators

Table 23.1 Performance indicators by programme and related outcome

Indicator	Programme	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of reserve force person days per year	Administration	Outcome 21: Effective border management and development in Africa and globally	3 237 118	2 818 497	3 257 162	1 997 872	1 997 872	1 997 872	1 999 877
Percentage compliance with the Southern African Development Community standby force pledge per year	Force Employment		100% (32)	88% (28/32)	79% (25.4/32)	100%	100%	100%	100%
Percentage compliance with number of external operations conducted per year	Force Employment		100% (2)	67% (2/3)	75% (2.3/3)	100%	100%	100%	100%
Percentage compliance with number of internal operations conducted per year	Force Employment		100% (4)	100% (4)	100 (4)	100%	100%	100%	100%
Number of joint, interdepartmental, interagency and multinational military exercises conducted per year	Force Employment		1	4	1	2	3	3	3
Number of landward sub-units deployed on border safeguarding per year	Force Employment		15	15	15	15	15	15	15
Number of maritime coastal patrols conducted per year	Force Employment		4	2	3	4	4	4	4
Number of hours flown per year	Air Defence		15 216	12 059	6 904	12 000	12 000	12 000	12 000
Number of hours at sea per year	Maritime Defence		7 614	2 770	2 641	8 000	8 000	8 000	8 000

Expenditure overview

The department will continue to focus on protecting the country's people and territorial integrity over the medium term through internal and external operations. This includes safeguarding South Africa's borders and participating in regional peace support operations.

Expenditure is set to increase at an average annual rate of 2.2 per cent, from R55.5 billion in 2024/25 to R59.2 billion in 2027/28. As the department's work is labour intensive, an estimated 65.1 per cent (R113.8 billion) of its budget of R173.1 billion over the medium term is allocated to compensation of employees. However, the budget for compensation of employees remains constrained. To lessen the impact of this over the next 3 years, the department will continue to manage commuted overtime within the South African Military Health Service by ensuring that it does not exceed 30 per cent of each employee's total annual salary package and allow natural attrition to ensure that personnel numbers do not exceed an average strength of 73 000. To further manage personnel costs over the next 2 years, the department plans to exit at least 2 200 eligible members of the South African National Defence Force (SANDF) in the government-wide early retirement programme, which allows retirement without penalties on pension benefits.

Over the next 3 years, R66.5 million is allocated to cover costs related to the 13 staff members overseeing Denel, which shifts from the abolished Department of Public Enterprises to the Department of Defence as part of the national macro organisation of government. A further R34.7 million is allocated to the department over the medium term to cover expenses associated with the appointment of an additional deputy minister of defence and military veterans.

Safeguarding South Africa's borders, territorial integrity and supporting the police

Border security remains a priority for the South African National Defence Force. Accordingly, over the MTEF period, the department plans to continue to deploy 15 landward sub-units to patrol 4 471km of South Africa's land borders with Botswana, eSwatini, Lesotho, Mozambique, Namibia and Zimbabwe.

The department will continue to prioritise the acquisition of vehicles and advanced technologies that serve as a force multiplier to enhance border protection and prevent illegal activities. It will also continue to support the South African Police Service to tackle internal security threats as they arise. These activities are carried out in the *Support to the People* subprogramme in the *Force Employment* programme, which has a budget of R4.1 billion over the period ahead. An additional R150 million is allocated in 2026/27 in the same subprogramme for the deployment of South African National Defence Force members to support the South African Police Service during the 2026 local government elections.

Participating in regional peace support operations

The initial R5 billion allocation for the SANDF for the Southern African Development Community Mission in the Democratic Republic of Congo (SAMI-DRC) announced in the 12 March 2025 Budget, has been revised to align with the SANDF's phased withdrawal plan from the DRC. While the overall medium-term allocation has been reduced, the allocation for 2025/26 has been increased from R1.8 billion to R3 billion. This increase is intended to cover the immediate costs of ensuring an orderly and safe withdrawal of troops and mission equipment. This spending is mainly in the *Regional Security* subprogramme in the *Force Employment* programme.

Expenditure trends and estimates

Table 23.2 Vote expenditure trends by programme and economic classification¹

Programmes											
1. Administration											
2. Force Employment											
3. Landward Defence											
4. Air Defence											
5. Maritime Defence											
6. Military Health Support											
7. Defence Intelligence											
8. General Support											
Programme											
Audited outcome				Adjusted appropriation	Average growth rate (%)	Average Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Programme 1	5 384.0	9 481.4	5 389.3	5 609.2	1.4%	11.7%	5 839.9	6 122.3	6 401.4	4.5%	10.5%
Programme 2	4 117.1	5 012.4	5 308.0	7 422.0	21.7%	9.9%	5 904.0	4 396.6	4 390.1	-16.1%	9.7%
Programme 3	16 372.1	17 732.0	18 902.5	16 995.2	1.3%	31.6%	18 134.4	18 355.4	19 266.3	4.3%	31.8%
Programme 4	5 881.2	6 763.5	7 770.4	6 695.1	4.4%	12.2%	7 193.7	7 196.1	7 536.5	4.0%	12.5%
Programme 5	4 133.4	4 662.6	4 377.3	4 443.8	2.4%	8.0%	4 978.3	4 985.8	5 204.4	5.4%	8.6%
Programme 6	5 525.7	5 979.6	6 032.3	5 816.6	1.7%	10.5%	6 289.4	6 422.5	6 803.7	5.4%	11.1%
Programme 7	778.3	1 114.0	1 183.9	1 128.4	13.2%	1.9%	1 184.2	1 240.4	1 292.5	4.6%	2.1%
Programme 8	6 601.0	7 261.3	6 898.2	7 396.4	3.9%	12.7%	7 659.9	8 051.8	8 287.2	3.9%	13.7%
Subtotal	48 792.8	58 006.9	55 861.9	55 506.6	4.4%	98.5%	57 183.7	56 770.9	59 182.2	2.2%	100.0%
Direct charge against the National Revenue Fund	3 030.9	204.7	–	–	-100.0%	1.5%	–	–	–	0.0%	0.0%
Section 70 of the Public Finance Management Act (1999) payment to Denel	3 030.9	204.7	–	–	-100.0%	1.5%	–	–	–	0.0%	0.0%
Total	51 823.7	58 211.6	55 861.9	55 506.6	2.3%	100.0%	57 183.7	56 770.9	59 182.2	2.2%	100.0%
Change to 2024 Budget estimate				–			3 408.1	533.5	401.8		
Economic classification											
Current payments	44 359.7	47 201.1	47 320.5	49 380.1	3.6%	85.0%	50 220.6	51 191.0	53 334.6	2.6%	89.3%
Compensation of employees	33 701.9	34 660.6	35 307.1	35 148.4	1.4%	62.7%	36 703.1	37 744.7	39 357.4	3.8%	65.1%
Goods and services ¹	10 657.9	12 540.4	12 013.4	14 231.6	10.1%	22.3%	13 517.5	13 446.3	13 977.2	-0.6%	24.1%
of which:					0.0%	0.0%				0.0%	0.0%
Computer services	754.2	854.9	735.1	934.6	7.4%	1.5%	1 042.6	1 082.5	1 089.4	5.2%	1.8%
Contractors	1 215.4	1 377.1	1 180.3	1 872.2	15.5%	2.5%	1 619.5	1 639.9	1 682.1	-3.5%	3.0%
Inventory: Food and food supplies	1 413.5	1 537.8	1 644.8	1 645.4	5.2%	2.8%	1 598.1	1 543.3	1 520.0	-2.6%	2.8%
Operating leases	1 381.0	1 966.5	1 343.0	1 582.2	4.6%	2.8%	1 221.6	1 291.2	1 347.7	-5.2%	2.4%
Property payments	1 540.0	1 361.8	1 532.0	2 357.0	15.2%	3.1%	2 318.5	2 453.7	2 559.2	2.8%	4.2%
Travel and subsistence	1 071.9	1 452.9	1 970.2	1 044.9	-0.8%	2.5%	1 007.3	982.1	1 054.1	0.3%	1.8%
Transfers and subsidies¹	3 401.2	5 786.0	7 451.4	5 315.2	16.0%	9.9%	6 153.4	4 781.3	4 971.0	-2.2%	9.3%
Provinces and municipalities	0.2	0.2	0.2	0.2	12.6%	0.0%	0.2	0.2	0.3	2.4%	0.0%
Departmental agencies and accounts	1 666.0	2 800.2	3 605.3	3 658.2	30.0%	5.3%	3 970.8	2 988.8	3 088.1	-5.5%	6.0%
Foreign governments and international organisations	55.5	133.4	77.6	–	-100.0%	0.1%	487.0	–	–	0.0%	0.2%
Public corporations and private enterprises	1 480.1	1 478.9	1 446.7	1 400.4	-1.8%	2.6%	1 464.7	1 531.8	1 600.4	4.5%	2.6%
Non-profit institutions	7.8	3.4	4.7	11.9	15.5%	0.0%	11.0	11.4	11.9	-0.2%	0.0%
Households	191.7	1 370.0	2 316.9	244.4	8.4%	1.9%	219.8	249.1	270.3	3.4%	0.4%
Payments for capital assets	1 028.9	1 619.4	1 085.5	811.4	-7.6%	2.1%	809.6	798.6	876.6	2.6%	1.4%
Buildings and other fixed structures	416.1	748.3	494.2	393.8	-1.8%	0.9%	394.4	402.0	431.7	3.1%	0.7%
Machinery and equipment	562.9	582.2	560.6	395.1	-11.1%	0.9%	392.0	373.7	421.0	2.1%	0.7%
Heritage assets	–	212.9	–	–	0.0%	0.1%	–	–	–	0.0%	0.0%
Specialised military assets	–	–	5.3	21.0	0.0%	0.0%	20.6	21.9	22.8	2.8%	0.0%
Biological assets	0.3	–	0.6	0.0	-48.2%	0.0%	0.1	0.1	0.1	18.2%	0.0%
Software and other intangible assets	49.7	75.9	24.8	1.5	-68.6%	0.1%	2.5	0.9	1.1	-10.6%	0.0%
Payments for financial assets	3 033.9	3 605.1	4.5	–	-100.0%	3.0%	–	–	–	0.0%	0.0%
Total	51 823.7	58 211.6	55 861.9	55 506.6	2.3%	100.0%	57 183.7	56 770.9	59 182.2	2.2%	100.0%

¹ Tables with expenditure trends, annual budget, adjusted appropriation and audited outcome are available at www.treasury.gov.za and www.vulekamali.gov.za.

Transfers and subsidies expenditure trends and estimates

Table 23.3 Vote transfers and subsidies trends and estimates

	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R thousand				2024/25	2021/22 - 2024/25					2024/25 - 2027/28	
Households											
Social benefits											
Current	167 661	1 357 290	2 312 197	244 401	13.4%	18.6%	219 785	249 068	270 346	3.4%	4.6%
Employee social benefits	167 661	1 357 290	2 312 197	244 401	13.4%	18.6%	219 785	249 068	270 346	3.4%	4.6%
Other transfers to households											
Current	23 997	12 664	4 727	–	-100.0%	0.2%	–	–	–	–	–
Claims against the state	23 997	12 664	4 727	–	-100.0%	0.2%	–	–	–	–	–
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	1 665 991	2 800 160	3 605 308	3 658 159	30.0%	53.4%	3 970 755	2 988 765	3 088 137	-5.5%	64.6%
Safety and Security Sector	29 935	31 917	30 578	25 531	-5.2%	0.5%	29 801	31 177	31 138	6.8%	0.6%
Education and Training Authority											
Special defence account	1 630 556	2 762 243	3 568 730	3 626 628	30.5%	52.8%	3 935 954	2 953 588	3 052 999	-5.6%	63.9%
Castle Control Board	5 500	6 000	6 000	6 000	2.9%	0.1%	5 000	4 000	4 000	-12.6%	0.1%
Provinces and municipalities											
Provincial agencies and funds											
Current	167	164	151	241	13.0%	–	232	240	259	2.4%	–
Vehicle licences	167	164	151	241	13.0%	–	232	240	259	2.4%	–
Municipal bank accounts											
Current	2	1	–	–	-100.0%	–	–	–	–	–	–
Employee social benefits	2	1	–	–	-100.0%	–	–	–	–	–	–
Non-profit institutions											
Current	7 753	3 446	4 709	11 932	15.5%	0.1%	10 979	11 418	11 857	-0.2%	0.2%
Reserve Force Council	7 527	3 355	4 635	11 432	14.9%	0.1%	10 829	11 262	11 695	0.8%	0.2%
St John Ambulance Brigade	226	91	74	500	30.3%	–	150	156	162	-31.3%	–
Public corporations and private enterprises											
Other transfers to public corporations											
Current	76	102	296	463	82.6%	–	112	113	123	-35.7%	–
Claims against the state	63	67	–	–	-100.0%	–	–	–	–	–	–
Communication licences	13	35	296	463	229.0%	–	112	113	123	-35.7%	–
Subsidies on products and production											
Current	1 480 055	1 478 501	1 446 251	1 399 984	-1.8%	26.4%	1 464 582	1 531 681	1 600 300	4.6%	28.3%
Armaments Corporation of South Africa	1 480 055	1 478 501	1 446 251	1 399 984	-1.8%	26.4%	1 464 582	1 531 681	1 600 300	4.6%	28.3%
Other transfers to private enterprises											
Current	–	283	103	–	–	–	–	–	–	–	–
Claims against the state	–	283	103	–	–	–	–	–	–	–	–
Foreign governments and international organisations											
Current	55 493	133 421	77 628	–	-100.0%	1.2%	487 000	–	–	–	2.3%
Southern African Development Community Secretariat	45 555	133 421	77 628	–	-100.0%	1.2%	487 000	–	–	–	2.3%
Foreign governments and international organisations	9 938	–	–	–	-100.0%	–	–	–	–	–	–
Total	3 401 195	5 786 032	7 451 370	5 315 180	16.0%	100.0%	6 153 445	4 781 285	4 971 022	-2.2%	100.0%

Personnel information

Table 23.4 Vote personnel numbers and cost by salary level and programme¹

Programmes																		
1. Administration																		
2. Force Employment																		
3. Landward Defence																		
4. Air Defence																		
5. Maritime Defence																		
6. Military Health Support																		
7. Defence Intelligence																		
8. General Support																		
Number of posts estimated for 31 March 2025		Number and cost ² of personnel posts filled/planned for on funded establishment															Average growth rate (%)	Average: Salary level/ Total (%)
Number of funded posts	Number of posts additional to the establishment	Actual			Revised estimate			Medium-term expenditure estimate										
		2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28	
Defence		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	69 429	68 288	35 307.1	0.5	71 051	35 148.4	0.5	71 654	36 703.1	0.5	73 069	37 744.7	0.5	74 492	39 357.4	0.5	1.6%	100.0%
1 – 6	41 763	42 135	12 435.1	0.3	43 021	13 376.1	0.3	43 860	14 442.5	0.3	45 336	15 676.7	0.3	46 721	16 976.3	0.4	2.8%	61.6%
7 – 10	25 086	23 755	12 735.8	0.5	25 414	14 372.3	0.6	25 217	15 182.3	0.6	25 169	15 980.6	0.6	25 204	16 891.4	0.7	-0.3%	34.8%
11 – 12	2 009	1 871	1 700.5	0.9	2 042	1 971.7	1.0	1 995	2 034.5	1.0	1 982	2 131.7	1.1	1 984	2 250.8	1.1	-1.0%	2.8%
13 – 16	569	525	801.8	1.5	572	908.9	1.6	580	972.7	1.7	577	1 021.6	1.8	578	1 080.2	1.9	0.3%	0.8%
Other	2	2	7 633.8	3 816.9	2	4 519.5	2 259.8	2	4 071.2	2 035.6	5	2 934.1	586.8	5	2 158.7	431.7	35.7%	0.0%
Programme	69 429	68 288	35 307.1	0.5	71 051	35 148.4	0.5	71 654	36 703.1	0.5	73 069	37 744.7	0.5	74 492	39 357.4	0.5	1.6%	100.0%
Programme 1	3 971	3 338	1 997.2	0.6	4 043	2 239.7	0.6	4 014	2 371.9	0.6	3 989	2 491.1	0.6	4 000	2 609.2	0.7	-0.4%	5.5%
Programme 2	2 198	2 000	2 962.8	1.5	2 360	3 578.7	1.5	2 385	3 387.5	1.4	2 398	2 866.3	1.2	2 406	2 858.0	1.2	0.6%	3.3%
Programme 3	34 447	34 891	15 558.6	0.4	35 063	14 255.3	0.4	35 612	15 064.3	0.4	36 867	15 766.1	0.4	37 922	16 504.0	0.4	2.6%	50.1%
Programme 4	8 817	8 799	4 315.7	0.5	9 107	4 306.6	0.5	9 172	4 531.3	0.5	9 209	4 742.4	0.5	9 321	4 959.9	0.5	0.8%	12.7%
Programme 5	5 641	5 534	2 570.1	0.5	5 870	2 671.2	0.5	6 123	2 811.0	0.5	6 274	2 940.0	0.5	6 433	3 076.9	0.5	3.1%	8.5%
Programme 6	6 787	6 745	4 239.9	0.6	6 933	4 238.6	0.6	6 873	4 466.5	0.6	6 869	4 669.8	0.7	6 871	4 882.1	0.7	-0.3%	9.5%
Programme 7	1 043	989	705.9	0.7	1 055	671.9	0.6	1 041	707.2	0.7	1 026	740.2	0.7	1 032	772.3	0.7	-0.7%	1.4%
Programme 8	6 525	5 992	2 957.0	0.5	6 620	3 186.4	0.5	6 434	3 363.4	0.5	6 437	3 528.8	0.5	6 507	3 694.9	0.6	-0.6%	9.0%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Departmental receipts

Table 23.5 Departmental receipts by economic classification

R thousand	Audited outcome			Adjusted estimate	Revised estimate	Average growth rate (%)	Average: Receipt item/ Total (%)	Medium-term receipts estimate			Average growth rate (%)	Average: Receipt item/ Total (%)
	2021/22	2022/23	2023/24					2025/26	2026/27	2027/28		
	2021/22	2022/23	2023/24					2025/26	2026/27	2027/28		
Departmental receipts	1 145 567	1 263 531	1 265 959	1 319 314	1 319 314	4.8%	100.0%	1 345 701	1 372 952	1 400 413	2.0%	100.0%
Sales of goods and services produced by department	721 395	498 112	570 239	503 182	503 182	-11.3%	45.9%	513 246	523 510	533 981	2.0%	38.1%
Administrative fees of which:	6	9	7	30	30	71.0%	—	31	32	33	3.2%	—
Request for information: Receipt	6	9	7	30	30	71.0%	—	31	32	33	3.2%	—
Other sales of which:	721 389	498 103	570 232	503 152	503 152	-11.3%	45.9%	513 215	523 478	533 948	2.0%	38.1%
Rental capital assets	—	—	142 135	42 016	42 016	—	3.7%	114 256	116 541	118 872	41.4%	7.2%
Sale of goods	373 226	420 414	30 521	125 187	125 187	-30.5%	19.0%	15 491	15 800	16 116	-49.5%	3.2%
Services rendered	348 163	77 689	397 576	335 949	335 949	-1.2%	23.2%	383 468	391 137	398 960	5.9%	27.8%
Sales of scrap, waste, arms and other used current goods	491	937	478	1 692	1 692	51.0%	0.1%	1 726	1 761	1 796	2.0%	0.1%
of which:	—	—	—	—	—	—	—	—	—	—	—	—
Sales: Scrap and waste	491	937	478	1 692	1 692	51.0%	0.1%	1 726	1 761	1 796	2.0%	0.1%
Transfers received	358 953	639 820	583 867	690 758	690 758	24.4%	45.5%	704 573	718 664	733 038	2.0%	52.4%
Fines, penalties and forfeits	1 077	1 178	1 730	1 462	1 462	10.7%	0.1%	1 491	1 521	1 551	2.0%	0.1%
Interest, dividends and rent on land	3 341	5 049	9 454	4 795	4 795	12.8%	0.5%	4 891	4 989	5 089	2.0%	0.4%
Interest	3 341	5 049	9 454	4 795	4 795	12.8%	0.5%	4 891	4 989	5 089	2.0%	0.4%
Sales of capital assets	2 557	18 408	7 564	33 282	33 282	135.2%	1.2%	33 948	34 966	35 666	2.3%	2.5%
Transactions in financial assets and liabilities	57 753	100 027	92 627	84 143	84 143	13.4%	6.7%	85 826	87 541	89 292	2.0%	6.4%
Total	1 145 567	1 263 531	1 265 959	1 319 314	1 319 314	4.8%	100.0%	1 345 701	1 372 952	1 400 413	2.0%	100.0%

Programme 1: Administration

Programme purpose

Provide strategic leadership, management and support services to the department and its entities.

Expenditure trends and estimates

Table 23.6 Administration expenditure trends and estimates by subprogramme and economic classification

Subprogramme				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Ministry	74.3	59.1	56.0	135.6	22.2%	1.3%	153.0	161.0	167.9	7.4%	2.6%
Departmental Direction	35.6	39.7	33.8	51.1	12.7%	0.6%	54.6	60.3	63.0	7.3%	1.0%
Policy and Planning	96.3	115.7	138.7	144.7	14.5%	1.9%	163.4	171.6	179.4	7.4%	2.7%
Financial Services	371.7	396.1	401.0	473.8	8.4%	6.4%	498.6	522.3	547.0	4.9%	8.5%
Human Resources Support Services	910.0	1 045.2	1 047.6	1 009.5	3.5%	15.5%	1 065.4	1 119.5	1 170.0	5.0%	18.2%
Legal Services	338.0	391.3	375.9	404.3	6.1%	5.8%	426.2	443.3	464.0	4.7%	7.2%
Inspection and Audit Services	139.0	155.0	160.5	161.9	5.2%	2.4%	170.8	179.6	188.0	5.1%	2.9%
Acquisition Services and Management of Denel	89.0	3 494.6	91.8	98.7	3.5%	14.6%	103.6	110.2	115.9	5.5%	1.8%
Communication Services	83.4	47.6	65.6	125.8	14.7%	1.2%	131.1	134.7	140.5	3.8%	2.2%
South African National Defence Force Command and Control	192.1	206.8	207.1	202.5	1.8%	3.1%	213.6	224.2	234.7	5.0%	3.7%
Religious Services	17.8	23.1	24.4	22.2	7.8%	0.3%	23.3	24.4	25.6	4.8%	0.4%
Defence Reserve Direction	28.2	27.2	36.8	40.3	12.6%	0.5%	42.3	44.3	46.3	4.7%	0.7%
Defence Foreign Relations	220.3	319.6	12.7	19.7	-55.3%	2.2%	20.6	21.6	22.6	4.8%	0.4%
Office Accommodation	2 788.2	3 160.3	2 737.5	2 719.3	-0.8%	44.1%	2 773.4	2 905.2	3 036.6	3.7%	47.7%
Total	5 384.0	9 481.4	5 389.3	5 609.2	1.4%	100.0%	5 839.9	6 122.3	6 401.4	4.5%	100.0%
Change to 2024 Budget estimate				–			64.8	63.5	68.7		
Economic classification											
Current payments	5 296.0	5 810.2	5 079.5	5 522.7	1.4%	83.9%	5 733.0	6 014.2	6 287.7	4.4%	98.3%
Compensation of employees	2 113.2	2 231.9	1 997.2	2 239.7	2.0%	33.2%	2 371.9	2 491.1	2 609.2	5.2%	40.5%
Goods and services	3 182.8	3 578.3	3 082.3	3 283.0	1.0%	50.8%	3 361.1	3 523.1	3 678.4	3.9%	57.8%
of which:						–					–
Advertising	45.2	7.6	16.6	79.0	20.4%	0.6%	60.7	61.4	62.6	-7.4%	1.1%
Computer services	60.1	60.8	62.5	88.2	13.7%	1.0%	89.4	93.2	98.7	3.8%	1.5%
Operating leases	1 373.5	1 946.2	1 299.7	1 167.4	-5.3%	22.4%	1 166.8	1 244.4	1 300.8	3.7%	20.4%
Property payments	1 457.9	1 278.3	1 444.6	1 581.3	2.7%	22.3%	1 637.6	1 690.0	1 766.6	3.8%	27.8%
Travel and subsistence	76.2	99.0	112.6	100.0	9.5%	1.5%	111.3	121.3	128.9	8.8%	1.9%
Operating payments	23.9	30.2	7.9	66.6	40.7%	0.5%	90.9	96.6	98.2	13.8%	1.5%
Transfers and subsidies	61.6	172.8	259.2	56.9	-2.6%	2.1%	71.8	76.7	76.9	10.6%	1.2%
Provinces and municipalities	0.1	0.1	0.1	0.1	0.9%	0.0%	0.1	0.1	0.1	5.0%	0.0%
Departmental agencies and accounts	29.9	31.9	30.6	25.5	-5.2%	0.5%	29.8	31.2	31.1	6.8%	0.5%
Public corporations and private enterprises	0.0	0.0	9.7	0.0	-5.9%	0.0%	10.7	11.2	11.2	1206.8%	0.1%
Non-profit institutions	7.5	3.4	4.6	11.4	14.9%	0.1%	10.8	11.3	11.7	0.8%	0.2%
Households	24.1	137.5	214.2	19.8	-6.2%	1.5%	20.3	23.0	22.8	4.7%	0.4%
Payments for capital assets	25.5	103.1	50.0	29.6	5.1%	0.8%	35.1	31.4	36.9	7.6%	0.6%
Buildings and other fixed structures	1.2	26.7	0.3	0.1	-65.2%	0.1%	0.6	0.6	0.6	128.7%	0.0%
Machinery and equipment	24.3	69.4	49.5	28.6	5.6%	0.7%	32.9	30.8	36.2	8.1%	0.5%
Software and other intangible assets	0.0	7.1	0.2	0.9	231.2%	0.0%	1.6	0.0	0.1	-47.3%	0.0%
Payments for financial assets	0.9	3 395.2	0.5	–	-100.0%	13.1%	–	–	–	–	–
Total	5 384.0	9 481.4	5 389.3	5 609.2	1.4%	100.0%	5 839.9	6 122.3	6 401.4	4.5%	100.0%
Proportion of total programme expenditure to vote expenditure	11.0%	16.3%	9.6%	10.1%	–	–	10.2%	10.8%	10.8%	–	–

Table 23.6 Administration expenditure trends and estimates by subprogramme and economic classification (continued)

Details of transfers and subsidies				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome							2025/26	2026/27	2027/28		
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25					2024/25 - 2027/28	
Households											
Social benefits											
Current	21.0	137.5	213.7	19.8	-1.9%	1.5%	20.3	23.0	22.8	4.7%	0.4%
Employee social benefits	21.0	137.5	213.7	19.8	-1.9%	1.5%	20.3	23.0	22.8	4.7%	0.4%
Other transfers to households											
Current	3.1	–	0.5	–	-100.0%	–	–	–	–	–	–
Claims against the state	3.1	–	0.5	–	-100.0%	–	–	–	–	–	–
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	29.9	31.9	30.6	25.5	-5.2%	0.5%	29.8	31.2	31.1	6.8%	0.5%
Safety and Security Sector	29.9	31.9	30.6	25.5	-5.2%	0.5%	29.8	31.2	31.1	6.8%	0.5%
Education and Training Authority											
Provinces and municipalities											
Provincial agencies and funds											
Current	0.1	0.1	0.1	0.1	1.8%	–	0.1	0.1	0.1	5.0%	–
Vehicle licences	0.1	0.1	0.1	0.1	1.8%	–	0.1	0.1	0.1	5.0%	–
Municipal bank accounts											
Current	0.0	0.0	–	–	-100.0%	–	–	–	–	–	–
Employee social benefits	0.0	0.0	–	–	-100.0%	–	–	–	–	–	–
Non-profit institutions											
Current	7.5	3.4	4.6	11.4	14.9%	0.1%	10.8	11.3	11.7	0.8%	0.2%
Reserve Force Council	7.5	3.4	4.6	11.4	14.9%	0.1%	10.8	11.3	11.7	0.8%	0.2%
Public corporations and private enterprises											
Other transfers to public corporations											
Current	0.0	0.0	0.0	0.0	-5.9%	–	0.0	0.0	0.0	21.6%	–
Communication licences	0.0	0.0	0.0	0.0	-5.9%	–	0.0	0.0	0.0	21.6%	–
Subsidies on products and production											
Current	–	–	9.7	–	–	–	10.7	11.1	11.1	–	0.1%
Armaments Corporation of South Africa	–	–	9.7	–	–	–	10.7	11.1	11.1	–	0.1%

Personnel information

Table 23.7 Administration personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025					Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)		
Number of funded posts	Number of posts additional to the establishment																			
		Actual			Revised estimate			Medium-term expenditure estimate												
		2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28						
		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost							
Administration		3 971	–	3 338	1 997.2	0.6	4 043	2 239.7	0.6	4 014	2 371.9	0.6	3 989	2 491.1	0.6	4 000	2 609.2	0.7	–0.4%	100.0%
Salary level	1 587	–	1 274	399.8	0.3	1 611	533.9	0.3	1 597	564.4	0.4	1 596	595.4	0.4	1 600	630.2	0.4	–0.2%	39.9%	
1 – 6	1 810	–	1 586	865.5	0.5	1 852	1 062.7	0.6	1 844	1 121.5	0.6	1 824	1 169.5	0.6	1 829	1 238.6	0.7	–0.4%	45.8%	
7 – 10	443	–	372	344.4	0.9	448	440.0	1.0	441	455.9	1.0	438	477.8	1.1	440	505.9	1.1	–0.6%	11.0%	
11 – 12	129	–	104	119.4	1.1	130	158.1	1.2	130	166.9	1.3	126	170.7	1.4	126	180.1	1.4	–1.0%	3.2%	
13 – 16	2	–	2	268.2	134.1	2	44.9	22.5	2	63.2	31.6	5	77.7	15.5	5	54.5	10.9	35.7%	0.1%	
Other																				

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 2: Force Employment

Programme purpose

Provide and employ defence capabilities, including an operational capability, to successfully conduct all operations as well as joint, interdepartmental, interagency and multinational military exercises.

Objectives

- Ensure successful joint force employment by:
 - providing and employing a special operations capability in accordance with national requirements by March 2028

- ensuring full participation in the number of peace missions instructed by the president by March 2028
- conducting 9 joint interdepartmental, interagency and multinational military force preparation exercises, excluding Special Forces exercises, by March 2028
- conducting internal operations in the interest of protecting the territorial integrity and sovereignty of South Africa on an ongoing basis
- supporting other government departments and complying with international obligations on an ongoing basis
- providing a special operation capability on an ongoing basis
- providing external deployments on an ongoing basis.

Subprogrammes

- *Strategic Direction* formulates and controls strategies, policies and plans for the employment of forces to promote peace, stability and security in the region and on the continent.
- *Operational Direction* provides operational direction to joint and multinational task forces and joint tactical headquarters through an operational-level headquarters.
- *Special Operations* provides and employs a special operations capability within the approved Special Forces mandate for the South African National Defence Force.
- *Regional Security* provides for the external deployment of forces to support South Africa's commitment to regional, continental and global security.
- *Support to the People* provides for the internal deployment of forces to support the South African Police Service and other government departments. This includes safeguarding borders, helping during disasters, and conducting search and rescue missions.

Expenditure trends and estimates

Table 23.8 Force Employment expenditure trends and estimates by subprogramme and economic classification

Subprogramme						Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Adjusted appropriation				Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2021/22 - 2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28	2024/25 - 2027/28	2024/25 - 2027/28
Strategic Direction	171.0	199.5	199.3	190.1	3.6%	3.5%	199.4	205.5	213.5	4.0%	3.7%	4.0%
Operational Direction	394.4	446.9	431.4	460.6	5.3%	7.9%	486.6	515.6	525.4	4.5%	9.0%	9.0%
Special Operations	1 172.8	1 099.6	1 111.2	1 171.2	–	20.8%	1 232.6	1 279.0	1 339.4	4.6%	22.7%	22.7%
Regional Security	852.9	1 956.7	2 214.4	4 276.5	71.2%	42.5%	2 696.1	916.0	942.3	-39.6%	39.9%	39.9%
Support to the People	1 526.0	1 309.7	1 351.7	1 323.6	-4.6%	25.2%	1 289.2	1 480.4	1 369.5	1.1%	24.7%	24.7%
Total	4 117.1	5 012.4	5 308.0	7 422.0	21.7%	100.0%	5 904.0	4 396.6	4 390.1	-16.1%	100.0%	100.0%
Change to 2024				–			1 820.1	171.1	(26.4)			
Budget estimate												

Table 23.8 Force Employment expenditure trends and estimates by subprogramme and economic classification (continued)

Economic classification				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome							2025/26	2026/27	2027/28		
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Payments for capital assets	220.6	149.0	70.0	126.0	-17.0%	2.6%	107.7	106.0	111.0	-4.1%	2.0%
Buildings and other fixed structures	4.7	7.3	6.9	20.2	62.1%	0.2%	17.8	18.9	21.5	2.0%	0.4%
Machinery and equipment	215.9	141.7	63.1	86.6	-26.3%	2.3%	71.2	67.5	69.2	-7.2%	1.3%
Specialised military assets	–	–	–	19.2	–	0.1%	18.7	19.6	20.4	2.0%	0.4%
Payments for financial assets	0.1	0.1	0.1	–	-100.0%	0.0%	–	–	–	–	–
Total	4 117.1	5 012.4	5 308.0	7 422.0	21.7%	100.0%	5 904.0	4 396.6	4 390.1	-16.1%	100.0%
Proportion of total programme expenditure to vote expenditure	8.4%	8.6%	9.5%	13.4%	–	–	10.3%	7.7%	7.4%	–	–
Details of transfers and subsidies											
Households											
Social benefits											
Current	9.4	44.6	100.7	9.2	-0.6%	0.7%	7.7	8.5	9.1	-0.4%	0.2%
Employee social benefits	9.4	44.6	100.7	9.2	-0.6%	0.7%	7.7	8.5	9.1	-0.4%	0.2%
Other transfers to households											
Current	0.1	0.3	0.1	–	-100.0%	–	–	–	–	–	–
Claims against the state	0.1	0.3	0.1	–	-100.0%	–	–	–	–	–	–
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	326.0	572.0	512.6	950.9	42.9%	10.8%	230.7	224.8	235.5	-37.2%	7.4%
Special defence account	326.0	572.0	512.6	950.9	42.9%	10.8%	230.7	224.8	235.5	-37.2%	7.4%
Provinces and municipalities											
Provincial agencies and funds											
Current	0.0	0.0	0.0	0.0	26.0%	–	0.0	0.0	0.0	-9.1%	–
Vehicle licences	0.0	0.0	0.0	0.0	26.0%	–	0.0	0.0	0.0	-9.1%	–
Public corporations and private enterprises											
Other transfers to public corporations											
Current	–	0.0	0.3	0.1	–	–	0.1	0.1	0.1	5.7%	–
Communication licences	–	0.0	0.3	0.1	–	–	0.1	0.1	0.1	5.7%	–
Subsidies on products and production											
Current	10.3	9.7	–	10.2	-0.3%	0.1%	–	–	–	-100.0%	–
Armaments Corporation of South Africa	10.3	9.7	–	10.2	-0.3%	0.1%	–	–	–	-100.0%	–
Foreign governments and international organisations											
Current	45.6	133.4	77.6	–	-100.0%	1.2%	487.0	–	–	–	2.2%
Southern African Development Community Secretariat	45.6	133.4	77.6	–	-100.0%	1.2%	487.0	–	–	–	2.2%

Personnel information

Table 23.9 Force Employment personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025		Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)		
Number of funded posts	Number of posts additional to the establishment	Actual			Revised estimate		Medium-term expenditure estimate										
		2023/24		Unit cost	2024/25		Unit cost	2025/26		Unit cost	2026/27		Unit cost			2027/28	
Force Employment		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	
Salary level	2 198	2 000	2 962.8	1.5	2 360	3 578.7	1.5	2 385	3 387.5	1.4	2 398	2 866.3	1.2	2 406	2 858.0	1.2	0.6%
1 – 6	1 154	1 032	413.6	0.4	1 273	524.0	0.4	1 295	566.4	0.4	1 313	607.8	0.5	1 321	647.7	0.5	1.2%
7 – 10	966	901	569.5	0.6	1 008	669.8	0.7	1 012	714.5	0.7	1 009	751.1	0.7	1 010	793.6	0.8	0.1%
11 – 12	61	51	56.6	1.1	62	72.8	1.2	61	75.6	1.2	59	77.2	1.3	58	80.0	1.4	-2.2%
13 – 16	17	16	22.9	1.4	17	25.5	1.5	17	27.0	1.6	17	28.4	1.7	17	30.0	1.8	0.7%
Other	–	–	1 900.3	–	–	2 286.7	–	–	2 004.0	–	–	1 401.7	–	–	1 306.7	–	–

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 3: Landward Defence

Programme purpose

Provide prepared and supported landward defence capabilities for the defence and protection of South Africa.

Objectives

- Defend and protect South Africa and its territory by:
 - providing 1 infantry capability for external deployment and for internal safety and security, including border safeguarding, per year
 - exercising 1 tank and armoured car capability and providing 1 squadron for internal deployment per year
 - exercising 1 composite artillery capability and providing 1 battery for internal deployment per year
 - exercising 1 air defence artillery capability and providing 1 battery for internal deployment per year
 - providing 1 sustained composite engineer capability for external deployment and for internal safety and security, and exercising 1 field engineer capability per year
 - providing 1 signal capability for external deployment and for internal signal support and exercising 1 composite signal capability per year
 - providing combat ready operational intelligence capabilities per year
 - providing combat ready tactical command and control capabilities per year
 - providing 2 infantry companies and 1 battalion headquarters for internal deployments per year.

Subprogrammes

- *Strategic Direction* directs, orchestrates and controls the South African Army in achieving its mission to prepare and provide landward capabilities for the defence and protection of South Africa.
- *Infantry Capability* provides combat-ready infantry capabilities through training, preparing, exercising and supporting mechanised, motorised, specialised and airborne infantry units.
- *Armour Capability* provides combat-ready armour capabilities through training, preparing, exercising and supporting tank and armoured car units.
- *Artillery Capability* provides combat-ready artillery capabilities through training, preparing, exercising and supporting composite and light artillery units.
- *Air Defence Artillery Capability* provides combat-ready air defence artillery capabilities through training, preparing, exercising and supporting air defence artillery units.
- *Engineering Capability* provides combat-ready engineering capabilities to ensure mobility and establish infrastructure during exercises and deployments through training, preparing, exercising and supporting field and construction engineer units.
- *Operational Intelligence* provides combat-ready operational intelligence capabilities to enable the successful planning and execution of operations through training, preparing, exercising and supporting intelligence units.
- *Command and Control Capability* provides combat-ready tactical command and control capabilities for integrated forces during force preparation and employment.
- *Support Capability* provides first-line, second-line and third-line support to units and bases, and ensures support to deployed combat units through training, preparing, exercising and supporting first-line and second-line maintenance units and workshops.
- *General Training Capability* provides general training capabilities through basic military training, junior leader training, common landward training, and command and management training at the training depot and decentralised units, the South African Army Gymnasium, the combat training centre and the South African Army College.
- *Signal Capability* provides combat-ready signal capabilities to ensure command, control and communications during exercises and deployments through training, preparing, exercising and supporting signal units.

Expenditure trends and estimates

Table 23.10 Landward Defence expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28		
Strategic Direction	450.7	522.7	893.9	546.1	6.6%	3.4%	583.0	582.4	605.5	3.5%	3.2%
Infantry Capability	6 276.3	6 888.1	7 305.0	6 159.2	-0.6%	38.0%	6 356.0	6 630.9	6 980.1	4.3%	35.9%
Armour Capability	607.2	628.3	648.2	617.4	0.6%	3.6%	658.8	688.0	715.5	5.0%	3.7%
Artillery Capability	631.4	631.4	792.4	615.9	-0.8%	3.8%	660.4	689.8	716.5	5.2%	3.7%
Air Defence Artillery Capability	467.6	476.2	486.6	513.9	3.2%	2.8%	605.7	523.5	652.8	8.3%	3.2%
Engineering Capability	1 020.0	1 061.4	1 130.0	1 035.5	0.5%	6.1%	1 098.3	1 147.0	1 191.7	4.8%	6.1%
Operational Intelligence	291.4	308.7	324.0	292.9	0.2%	1.7%	325.7	335.8	349.0	6.0%	1.8%
Command and Control Capability	255.4	284.4	312.4	263.4	1.0%	1.6%	281.7	294.5	306.3	5.2%	1.6%
Support Capability	4 097.8	4 532.3	4 532.4	4 654.4	4.3%	25.5%	5 099.6	4 885.1	5 065.5	2.9%	27.1%
General Training Capability	664.6	709.4	695.9	674.6	0.5%	3.9%	730.7	763.0	794.1	5.6%	4.1%
Signal Capability	1 609.7	1 689.2	1 781.8	1 621.9	0.3%	9.6%	1 734.5	1 815.5	1 889.3	5.2%	9.7%
Total	16 372.1	17 732.0	18 902.5	16 995.2	1.3%	100.0%	18 134.4	18 355.4	19 266.3	4.3%	100.0%
Change to 2024				–			605.9	143.6	230.9		
Budget estimate											
Economic classification											
Current payments	16 150.9	16 992.8	17 651.6	16 195.4	0.1%	95.7%	17 109.1	17 886.0	18 708.6	4.9%	96.1%
Compensation of employees	14 446.6	14 969.0	15 558.6	14 255.3	-0.4%	84.6%	15 064.3	15 766.1	16 504.0	5.0%	84.7%
Goods and services	1 704.3	2 023.8	2 093.0	1 940.1	4.4%	11.1%	2 044.8	2 119.9	2 204.6	4.4%	11.4%
of which:											
Computer services	40.3	37.0	25.0	50.4	7.7%	0.2%	49.3	50.8	52.8	1.5%	0.3%
Contractors	44.2	44.6	23.1	147.4	49.4%	0.4%	137.8	182.2	171.2	5.1%	0.9%
Fleet services (including government motor transport)	31.3	52.7	27.1	59.4	23.7%	0.2%	43.1	54.3	56.0	-1.9%	0.3%
Inventory: Food and food supplies	750.1	766.7	858.4	812.0	2.7%	4.6%	832.7	884.0	868.9	2.3%	4.7%
Inventory: Fuel, oil and gas	172.2	231.6	244.4	403.7	32.8%	1.5%	444.3	452.3	531.9	9.6%	2.5%
Travel and subsistence	498.7	573.7	796.7	221.7	-23.7%	3.0%	235.8	244.3	256.6	5.0%	1.3%
Transfers and subsidies	195.0	648.2	1 221.5	788.6	59.3%	4.1%	1 003.6	449.4	537.2	-12.0%	3.8%
Provinces and municipalities	0.0	0.0	0.0	0.0	30.8%	0.0%	0.0	0.0	0.0	1.7%	0.0%
Departmental agencies and accounts	114.7	229.6	311.4	699.8	82.7%	1.9%	932.0	366.2	441.2	-14.3%	3.4%
Public corporations and private enterprises	6.0	0.4	1.7	1.1	-42.8%	0.0%	0.0	0.0	0.0	-80.0%	0.0%
Households	74.3	418.3	908.3	87.6	5.7%	2.1%	71.6	83.1	95.9	3.1%	0.5%
Payments for capital assets	25.6	88.8	28.0	11.2	-24.0%	0.2%	21.7	20.1	20.5	22.2%	0.1%
Buildings and other fixed structures	2.3	0.9	0.3	0.2	-54.3%	0.0%	0.4	0.9	1.0	64.7%	0.0%
Machinery and equipment	22.7	87.6	27.7	11.0	-21.5%	0.2%	21.3	19.1	19.5	21.0%	0.1%
Specialised military assets	–	–	–	0.0	–	0.0%	–	–	–	-100.0%	0.0%
Software and other intangible assets	0.6	0.3	–	0.0	-64.1%	0.0%	0.0	0.0	0.0	4.9%	0.0%
Payments for financial assets	0.5	2.2	1.4	–	-100.0%	0.0%	–	–	–	–	–
Total	16 372.1	17 732.0	18 902.5	16 995.2	1.3%	100.0%	18 134.4	18 355.4	19 266.3	4.3%	100.0%
Proportion of total programme expenditure to vote expenditure	33.6%	30.6%	33.8%	30.6%	–	–	31.7%	32.3%	32.6%	–	–
Details of transfers and subsidies											
Households											
Social benefits											
Current	58.1	408.8	907.0	87.6	14.7%	2.1%	71.6	83.1	95.9	3.1%	0.5%
Employee social benefits	58.1	408.8	907.0	87.6	14.7%	2.1%	71.6	83.1	95.9	3.1%	0.5%
Other transfers to households											
Current	16.2	9.5	1.4	–	-100.0%	–	–	–	–	–	–
Claims against the state	16.2	9.5	1.4	–	-100.0%	–	–	–	–	–	–
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	114.7	229.6	311.4	699.8	82.7%	1.9%	932.0	366.2	441.2	-14.3%	3.4%
Special defence account	114.7	229.6	311.4	699.8	82.7%	1.9%	932.0	366.2	441.2	-14.3%	3.4%
Provinces and municipalities											
Provincial agencies and funds											
Current	0.0	0.0	0.0	0.0	30.8%	–	0.0	0.0	0.0	1.7%	–
Vehicle licences	0.0	0.0	0.0	0.0	30.8%	–	0.0	0.0	0.0	1.7%	–
Public corporations and private enterprises											
Other transfers to public corporations											
Current	0.0	0.1	–	0.0	21.6%	–	0.0	0.0	0.0	–	–
Claims against the state	–	0.1	–	–	–	–	–	–	–	–	–
Communication licences	0.0	–	–	0.0	21.6%	–	0.0	0.0	0.0	–	–

Table 23.10 Landward Defence expenditure trends and estimates by subprogramme and economic classification (continued)

Details of transfers and subsidies				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Subsidies on products and production											
Current	6.0	–	1.7	1.1	-42.9%	–	–	–	–	-100.0%	–
Armaments Corporation of South Africa	6.0	–	1.7	1.1	-42.9%	–	–	–	–	-100.0%	–
Other transfers to private enterprises											
Current	–	0.3	–	–	–	–	–	–	–	–	–
Claims against the state	–	0.3	–	–	–	–	–	–	–	–	–

Personnel information

Table 23.11 Landward Defence personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)			
Number of funded posts	Number of posts additional to the establishment	Medium-term expenditure estimate																	
		Actual			Revised estimate														
		2023/24		Unit cost	2024/25		Unit cost	2025/26		Unit cost	2026/27		Unit cost	2027/28			Unit cost		
Landward Defence			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	2024/25 - 2027/28	
Salary level	34 447	–	34 891	15 558.6	0.4	35 063	14 255.3	0.4	35 612	15 064.3	0.4	36 867	15 766.1	0.4	37 922	16 504.0	0.4	2.6%	100.0%
1 – 6	25 453	–	26 338	7 474.9	0.3	25 960	7 779.5	0.3	26 605	8 462.9	0.3	27 839	9 272.2	0.3	28 868	10 092.9	0.3	3.6%	75.1%
7 – 10	8 779	–	8 354	4 239.7	0.5	8 885	4 745.2	0.5	8 790	5 001.8	0.6	8 813	5 288.8	0.6	8 840	5 599.0	0.6	-0.2%	24.3%
11 – 12	180	–	166	153.1	0.9	183	178.7	1.0	182	188.3	1.0	180	196.4	1.1	179	206.0	1.2	-0.7%	0.5%
13 – 16	35	–	33	41.0	1.2	35	46.1	1.3	35	48.6	1.4	35	51.3	1.5	35	54.1	1.5	–	0.1%
Other	–	–	–	3 650.0	–	–	1 505.9	–	–	1 362.7	–	–	957.4	–	–	552.0	–	–	–

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 4: Air Defence

Programme purpose

Provide prepared and supported air defence capabilities for the defence and protection of South Africa.

Objectives

- Defend and protect South Africa and its airspace by providing:
 - 4 helicopter squadrons and 1 combat support helicopter squadron per year
 - 3 medium transport squadrons (1 VIP squadron, 1 maritime transport squadron, 1 light transport squadron and 1 liaison squadron) and 9 reserve squadrons per year
 - 1 air combat squadron per year
 - ongoing 24-hour air command and control capabilities.

Subprogrammes

- Strategic Direction* provides strategic direction to the programme by formulating and controlling strategies, policies and plans through the air force office to prepare and provide the capabilities required by the Chief of the South African National Defence Force.
- Operational Direction* provides operational direction to the programme by means of an air command.
- Helicopter Capability* provides and sustains light utility helicopters, medium transport helicopters and combat support helicopters crewed by appropriately qualified personnel.
- Transport and Maritime Capability* provides and sustains transport and maritime aircraft crewed by appropriately qualified personnel.
- Air Combat Capability* provides and sustains fighter aircraft crewed by appropriately qualified personnel.

- *Operational Support and Intelligence Capability* prepares, develops, provides and supports protection, intelligence systems and counterintelligence support to the South African Air Force through protection squadrons, intelligence subsystems and intelligence training.
- *Command and Control Capability* supplies and maintains command and control elements in support of air battle space operations.
- *Base Support Capability* provides air base infrastructure facilities to squadrons and resident units on bases, including the maintenance of all relevant systems and personnel, to support flying operations.
- *Command Post* renders command and control over all missions flown.
- *Training Capability* provides for the general education, training and development of air force personnel.
- *Technical Support Services* establishes, maintains and prepares optimised technical and tactical logistics support capabilities to provide support to multiple defence systems and manage air service units.

Expenditure trends and estimates

Table 23.12 Air Defence expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28	2027/28
Strategic Direction	24.0	28.8	31.4	74.0	45.6%	0.6%	34.9	31.5	33.9	-22.9%	0.6%
Operational Direction	80.8	184.3	163.6	56.4	-11.3%	1.8%	145.7	148.1	158.8	41.3%	1.8%
Helicopter Capability	874.8	1 085.4	711.8	908.6	1.3%	13.2%	921.5	859.1	880.8	-1.0%	12.5%
Transport and Maritime Capability	458.1	536.5	1 525.7	495.4	2.6%	11.1%	711.7	675.5	690.5	11.7%	9.0%
Air Combat Capability	189.2	403.7	597.7	649.4	50.8%	6.8%	781.3	715.1	753.6	5.1%	10.1%
Operational Support and Intelligence Capability	387.2	414.6	424.7	402.3	1.3%	6.0%	409.4	424.9	444.3	3.4%	5.9%
Command and Control Capability	408.1	430.8	417.3	403.7	-0.4%	6.1%	420.5	466.7	502.8	7.6%	6.3%
Base Support Capability	2 271.2	2 406.8	2 597.1	2 306.9	0.5%	35.3%	2 344.3	2 404.7	2 536.0	3.2%	33.5%
Command Post	68.4	82.1	112.2	103.0	14.6%	1.3%	105.5	112.3	115.5	3.9%	1.5%
Training Capability	473.7	458.8	461.2	462.4	-0.8%	6.8%	484.4	535.4	559.9	6.6%	7.1%
Technical Support Services	645.8	731.5	727.6	833.3	8.9%	10.8%	834.6	822.8	860.6	1.1%	11.7%
Total	5 881.2	6 763.5	7 770.4	6 695.1	4.4%	100.0%	7 193.7	7 196.1	7 536.5	4.0%	100.0%
Change to 2024				-			364.2	43.2	60.1		
Budget estimate											
Economic classification											
Current payments	5 533.8	6 000.7	5 940.8	5 972.4	2.6%	86.5%	5 883.9	6 202.6	6 501.5	2.9%	85.8%
Compensation of employees	4 154.0	4 312.9	4 315.7	4 306.6	1.2%	63.0%	4 531.3	4 742.4	4 959.9	4.8%	64.8%
Goods and services	1 379.9	1 687.8	1 625.1	1 665.7	6.5%	23.5%	1 352.6	1 460.2	1 541.6	-2.5%	21.0%
of which:											
Contractors	799.7	921.4	802.2	982.6	7.1%	12.9%	734.9	820.3	839.1	-5.1%	11.8%
Fleet services (including government motor transport)	15.3	15.7	29.0	30.2	25.4%	0.3%	49.3	53.0	60.6	26.2%	0.7%
Inventory: Food and food supplies	112.0	112.8	160.4	98.2	-4.3%	1.8%	83.3	91.0	103.3	1.7%	1.3%
Inventory: Fuel, oil and gas	100.7	182.3	199.6	71.8	-10.7%	2.0%	138.7	143.2	147.8	27.2%	1.8%
Travel and subsistence	79.1	139.0	203.0	55.3	-11.3%	1.8%	64.8	68.9	71.9	9.2%	0.9%
Training and development	61.0	84.4	19.1	39.8	-13.2%	0.8%	55.7	56.0	60.4	14.9%	0.7%
Transfers and subsidies	266.0	719.5	1 768.5	658.2	35.3%	12.6%	1 233.5	930.4	979.7	14.2%	13.3%
Provinces and municipalities	0.0	0.0	0.0	0.0	14.5%	0.0%	0.0	0.0	0.0	5.3%	0.0%
Departmental agencies and accounts	242.6	502.8	1 456.6	615.8	36.4%	10.4%	1 198.3	893.1	940.0	15.1%	12.7%
Public corporations and private enterprises	0.0	0.0	0.0	0.3	429.6%	0.0%	0.0	0.0	0.0	-78.4%	0.0%
Households	23.4	216.8	312.0	42.1	21.7%	2.2%	35.1	37.3	39.8	-1.9%	0.5%
Payments for capital assets	81.2	42.5	60.7	64.6	-7.4%	0.9%	76.3	63.1	55.3	-5.0%	0.9%
Buildings and other fixed structures	2.9	0.6	2.2	0.5	-45.8%	0.0%	0.8	0.8	1.9	60.9%	0.0%
Machinery and equipment	78.1	42.0	57.9	64.1	-6.4%	0.9%	75.4	62.2	53.4	-5.9%	0.9%
Biological assets	0.2	-	0.6	-	-100.0%	0.0%	0.1	0.1	0.0	-	0.0%
Software and other intangible assets	0.0	-	-	-	-100.0%	0.0%	-	-	-	-	-
Payments for financial assets	0.1	0.8	0.4	-	-100.0%	0.0%	-	-	-	-	-
Total	5 881.2	6 763.5	7 770.4	6 695.1	4.4%	100.0%	7 193.7	7 196.1	7 536.5	4.0%	100.0%
Proportion of total programme expenditure to vote expenditure	12.1%	11.7%	13.9%	12.1%	-	-	12.6%	12.7%	12.7%	-	-

Table 23.12 Air Defence expenditure trends and estimates by subprogramme and economic classification (continued)

Details of transfers and subsidies				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Households											
Social benefits											
Current	22.3	216.5	311.5	42.1	23.6%	2.2%	35.1	37.3	39.8	-1.9%	0.5%
Employee social benefits	22.3	216.5	311.5	42.1	23.6%	2.2%	35.1	37.3	39.8	-1.9%	0.5%
Other transfers to households											
Current	1.0	0.3	0.4	–	-100.0%	–	–	–	–	–	–
Claims against the state	1.0	0.3	0.4	–	-100.0%	–	–	–	–	–	–
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	242.6	502.8	1 456.6	615.8	36.4%	10.4%	1 198.3	893.1	940.0	15.1%	12.7%
Special defence account	242.6	502.8	1 456.6	615.8	36.4%	10.4%	1 198.3	893.1	940.0	15.1%	12.7%
Provinces and municipalities											
Provincial agencies and funds											
Current	0.0	0.0	0.0	0.0	14.5%	–	0.0	0.0	0.0	5.3%	–
Vehicle licences	0.0	0.0	0.0	0.0	14.5%	–	0.0	0.0	0.0	5.3%	–
Public corporations and private enterprises											
Other transfers to public corporations											
Current	0.0	0.0	0.0	0.3	429.6%	–	0.0	0.0	0.0	-78.4%	–
Communication licences	0.0	0.0	0.0	0.3	429.6%	–	0.0	0.0	0.0	-78.4%	–

Personnel information

Table 23.13 Air Defence personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)						
Number of funded posts	Number of posts additional to the establishment		Actual			Revised estimate			Medium-term expenditure estimate													
			2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28							
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		Number	Cost	Unit cost				
Air Defence			8 817	–	–	8 799	4 315.7	0.5	9 107	4 306.6	0.5	9 172	4 531.3	0.5	9 209	4 742.4	0.5	9 321	4 959.9	0.5	0.8%	100.0%
Salary level	8 817	–	8 799	4 315.7	0.5	9 107	4 306.6	0.5	9 172	4 531.3	0.5	9 209	4 742.4	0.5	9 321	4 959.9	0.5	0.8%	100.0%			
1 – 6	4 109	–	4 315	1 268.5	0.3	4 364	1 304.5	0.3	4 488	1 426.5	0.3	4 546	1 524.8	0.3	4 659	1 650.7	0.4	2.2%	49.1%			
7 – 10	4 455	–	4 235	2 279.9	0.5	4 486	2 545.7	0.6	4 439	2 690.0	0.6	4 417	2 823.2	0.6	4 417	2 979.6	0.7	–0.5%	48.2%			
11 – 12	227	–	229	191.9	0.8	231	206.6	0.9	219	206.2	0.9	219	217.8	1.0	218	228.8	1.0	–1.9%	2.4%			
13 – 16	26	–	20	21.9	1.1	26	29.5	1.1	26	31.4	1.2	27	34.3	1.3	27	36.2	1.3	1.3%	0.3%			
Other	–	–	–	553.5	–	–	220.3	–	–	177.3	–	–	142.3	–	–	64.6	–	–	–			

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 5: Maritime Defence

Programme purpose

Provide prepared and supported maritime defence capabilities for the defence and protection of South Africa.

Objectives

- Defend and protect South Africa and its maritime zones by providing:
 - a surface combat and patrol capability of 3 frigates, 1 combat support vessel, 2 offshore patrol vessels and 3 inshore patrol vessels per year
 - a subsurface combat capability of 2 submarines per year
 - a mine warfare capability of 2 vessels in each annual operational cycle to ensure safe access to South Africa's harbours and mine clearance, where required
 - a maritime reaction squadron capability, comprising an operational boat division, an operational diving division and a naval reaction division per year
 - an ongoing hydrographic survey capability to ensure safe navigation by charting areas and to meet international obligations.

Subprogrammes

- *Maritime Direction* provides strategic direction to the programme by formulating and controlling strategies, policies, plans and advice to prepare and provide maritime defence capabilities.
- *Maritime Combat Capability* provides mission-ready and supported maritime combat capabilities in accordance with the department's approved force design.
- *Maritime Logistics Support Capability* sustains the availability of the force structure elements in the naval force design to ensure compliance with ordered operational commitments.
- *Maritime Human Resources and Training Capability* ensures that maritime combat and support capability requirements are met in terms of qualified personnel.
- *Base Support Capability* provides a general base support capability to ships, submarines, shore units and other identified clients to ensure that the fleet complies with specified operational readiness levels.

Expenditure trends and estimates

Table 23.14 Maritime Defence expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million				2024/25	2021/22 - 2024/25					2024/25 - 2027/28	
Maritime Direction	772.0	878.1	868.8	822.0	2.1%	19.0%	860.5	900.8	955.3	5.1%	18.0%
Maritime Combat Capability	1 345.0	1 525.6	875.4	916.3	-12.0%	26.5%	964.2	1 103.4	1 146.8	7.8%	21.1%
Maritime Logistics Support Capability	918.4	972.6	1 494.0	1 497.2	17.7%	27.7%	1 859.0	1 605.7	1 672.0	3.7%	33.8%
Maritime Human Resources and Training Capability	492.8	513.3	504.6	573.0	5.2%	11.8%	608.4	661.9	687.7	6.3%	12.9%
Base Support Capability	605.2	773.1	634.4	635.2	1.6%	15.0%	686.3	713.9	742.7	5.4%	14.2%
Total	4 133.4	4 662.6	4 377.3	4 443.8	2.4%	100.0%	4 978.3	4 985.8	5 204.4	5.4%	100.0%
Change to 2024 Budget estimate				–			325.6	26.8	21.1		
Economic classification											
Current payments	3 026.7	3 228.9	3 174.9	3 405.2	4.0%	72.9%	3 661.5	3 826.8	4 001.9	5.5%	75.9%
Compensation of employees	2 588.3	2 603.4	2 570.1	2 671.2	1.1%	59.2%	2 811.0	2 940.0	3 076.9	4.8%	58.6%
Goods and services	438.5	625.6	604.8	734.0	18.7%	13.6%	850.5	886.8	925.0	8.0%	17.3%
of which:						–					–
Contractors	153.1	195.6	196.3	251.8	18.0%	4.5%	328.0	319.9	336.5	10.1%	6.3%
Inventory: Food and food supplies	69.1	96.2	83.3	86.7	7.9%	1.9%	73.6	83.5	86.0	-0.2%	1.7%
Inventory: Fuel, oil and gas	20.9	39.4	46.3	44.0	28.1%	0.9%	54.9	58.6	60.8	11.4%	1.1%
Inventory: Materials and supplies	15.2	55.8	9.4	46.9	45.7%	0.7%	51.3	54.2	57.0	6.7%	1.1%
Travel and subsistence	47.8	80.7	145.0	66.6	11.7%	1.9%	75.2	78.6	81.0	6.7%	1.5%
Operating payments	17.5	29.5	0.6	58.6	49.6%	0.6%	58.3	61.2	64.0	3.0%	1.2%
Transfers and subsidies	1 054.6	1 295.1	1 089.2	990.9	-2.1%	25.1%	1 295.2	1 135.7	1 178.4	5.9%	23.5%
Provinces and municipalities	0.0	0.0	0.0	0.0	14.5%	0.0%	0.0	0.0	0.0	18.6%	0.0%
Departmental agencies and accounts	711.4	738.2	622.5	613.5	-4.8%	15.2%	888.5	722.0	752.2	7.0%	15.2%
Public corporations and private enterprises	327.2	340.2	351.2	355.4	2.8%	7.8%	366.3	371.6	382.2	2.5%	7.5%
Households	16.0	216.8	115.5	21.9	11.0%	2.1%	40.4	42.0	43.9	26.0%	0.8%
Payments for capital assets	51.9	138.3	112.9	47.7	-2.8%	2.0%	21.6	23.3	24.2	-20.3%	0.6%
Buildings and other fixed structures	0.6	98.6	0.1	–	-100.0%	0.6%	–	–	–	–	–
Machinery and equipment	50.4	35.0	100.6	45.4	-3.4%	1.3%	19.1	20.4	21.1	-22.5%	0.5%
Specialised military assets	–	–	5.3	1.8	–	0.0%	1.9	2.3	2.4	10.8%	0.0%
Software and other intangible assets	0.9	4.7	6.9	0.5	-16.0%	0.1%	0.6	0.6	0.7	7.3%	0.0%
Payments for financial assets	0.2	0.3	0.3	–	-100.0%	0.0%	–	–	–	–	–
Total	4 133.4	4 662.6	4 377.3	4 443.8	2.4%	100.0%	4 978.3	4 985.8	5 204.4	5.4%	100.0%
Proportion of total programme expenditure to vote expenditure	8.5%	8.0%	7.8%	8.0%	–	–	8.7%	8.8%	8.8%	–	–

Table 23.14 Maritime Defence expenditure trends and estimates by subprogramme and economic classification (continued)

Details of transfers and subsidies				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Households											
Social benefits											
Current	15.9	216.5	115.5	21.9	11.2%	2.1%	40.4	42.0	43.9	26.0%	0.8%
Employee social benefits	15.9	216.5	115.5	21.9	11.2%	2.1%	40.4	42.0	43.9	26.0%	0.8%
Other transfers to households											
Current	0.1	0.3	0.1	–	-100.0%	–	–	–	–	–	–
Claims against the state	0.1	0.3	0.1	–	-100.0%	–	–	–	–	–	–
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	711.4	738.2	622.5	613.5	-4.8%	15.2%	888.5	722.0	752.2	7.0%	15.2%
Special defence account	711.4	738.2	622.5	613.5	-4.8%	15.2%	888.5	722.0	752.2	7.0%	15.2%
Provinces and municipalities											
Provincial agencies and funds											
Current	0.0	0.0	0.0	0.0	14.5%	–	0.0	0.0	0.0	18.6%	–
Vehicle licences	0.0	0.0	0.0	0.0	14.5%	–	0.0	0.0	0.0	18.6%	–
Public corporations and private enterprises											
Other transfers to public corporations											
Current	–	–	–	0.1	–	–	–	–	–	-100.0%	–
Communication licences	–	–	–	0.1	–	–	–	–	–	-100.0%	–
Subsidies on products and production											
Current	327.2	340.2	351.2	355.4	2.8%	7.8%	366.3	371.6	382.2	2.5%	7.5%
Armaments Corporation of South Africa	327.2	340.2	351.2	355.4	2.8%	7.8%	366.3	371.6	382.2	2.5%	7.5%

Personnel information

Table 23.15 Maritime Defence personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025		Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)						
Number of funded posts	Number of posts additional to the establishment	Actual			Revised estimate			Medium-term expenditure estimate													
		2023/24			2024/25			2025/26		2026/27		2027/28				2024/25 - 2027/28					
		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost								
Maritime Defence		5 641	–	–	5 534	2 570.1	0.5	5 870	2 671.2	0.5	6 123	2 811.0	0.5	6 274	2 940.0	0.5	6 433	3 076.9	0.5	3.1%	100.0%
Salary level																					
	1 – 6	3 050	–	–	3 163	834.8	0.3	3 242	880.6	0.3	3 546	1 015.9	0.3	3 698	1 124.9	0.3	3 857	1 235.7	0.3	6.0%	58.1%
	7 – 10	2 420	–	–	2 213	1 175.5	0.5	2 456	1 383.4	0.6	2 410	1 438.4	0.6	2 409	1 517.5	0.6	2 408	1 601.0	0.7	-0.7%	39.2%
	11 – 12	151	–	–	140	121.0	0.9	152	139.6	0.9	147	142.8	1.0	147	150.6	1.0	148	159.9	1.1	-0.9%	2.4%
	13 – 16	20	–	–	18	22.4	1.2	20	26.4	1.3	20	27.6	1.4	20	29.1	1.5	20	30.7	1.5	–	0.3%
	Other	–	–	–	–	416.4	–	–	241.2	–	–	186.3	–	–	117.9	–	–	49.6	–	–	–

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 6: Military Health Support

Programme purpose

Provide prepared and supported health capabilities and services for the defence and protection of South Africa.

Objectives

- Ensure prepared and supported health capabilities and services by providing:
 - a health support capability of 5 medical battalion groups and 1 specialist medical battalion group for deployed and contingency forces over the medium term
 - a comprehensive, multidisciplinary military health service to a projected patient population of 302 000 principal members and their beneficiaries per year.

Subprogrammes

- *Strategic Direction* formulates strategy, policies and plans, and provides advice from the Surgeon-General's office to prepare and provide the capabilities required by the Chief of the South African National Defence Force.
- *Mobile Military Health Support* provides health-support elements for deployed and contingency forces, and health services to provincial hospitals and the Department of Health as and when ordered.
- *Area Military Health Service* provides a comprehensive, self-supporting, multidisciplinary geographic military health service through formation headquarters and commanding and controlling military health units to ensure a healthy military community.
- *Specialist/Tertiary Health Service* provides a specialist health service to develop and maintain tertiary military health capabilities within the parameters of relevant legislation, as contained in the South African military health service strategy.
- *Military Health Product Support Capability* provides for: the warehousing of pharmaceuticals, sundries, military health mobilisation equipment and unique stock; the procurement of military health products, materials and services; an asset management service; military health product systems; and cooperative common military health logistics.
- *Military Health Maintenance Capability* provides general base support services to identified military health service units to sustain and maintain the approved force design and structure.
- *Military Health Training Capability* provides a military health training service to develop and maintain military health training capabilities within the parameters of relevant legislation and policies.

Expenditure trends and estimates

Table 23.16 Military Health Support expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Strategic Direction	284.0	271.3	392.7	267.5	-2.0%	5.2%	274.2	287.1	298.2	3.7%	4.4%
Mobile Military Health Support	201.0	189.2	221.9	227.0	4.1%	3.6%	217.5	227.4	236.2	1.3%	3.6%
Area Military Health Service	2 069.5	2 300.7	2 223.3	2 205.5	2.1%	37.7%	2 398.3	2 507.3	2 605.1	5.7%	38.4%
Specialist/Tertiary Health Service	2 256.3	2 433.4	2 446.5	2 321.8	1.0%	40.5%	2 592.2	2 556.0	2 787.1	6.3%	40.5%
Military Health Product Support Capability	217.5	371.4	334.7	407.6	23.3%	5.7%	398.5	416.9	432.5	2.0%	6.5%
Military Health Maintenance Capability	105.1	—	—	—	-100.0%	0.5%	—	—	—	—	—
Military Health Training Capability	392.3	413.5	413.3	387.3	-0.4%	6.9%	408.8	427.8	444.5	4.7%	6.6%
Total	5 525.7	5 979.6	6 032.3	5 816.6	1.7%	100.0%	6 289.4	6 422.5	6 803.7	5.4%	100.0%
Change to 2024				—			190.6	42.5	135.3		
Budget estimate											

Table 23.16 Military Health Support expenditure trends and estimates by subprogramme and economic classification (continued)

Economic classification				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Current payments	5 480.9	5 685.3	5 647.9	5 688.5	1.2%	96.4%	6 170.8	6 295.1	6 659.7	5.4%	98.0%
Compensation of employees	4 227.8	4 204.8	4 239.9	4 238.6	0.1%	72.4%	4 466.5	4 669.8	4 882.1	4.8%	72.1%
Goods and services	1 253.2	1 480.5	1 408.0	1 449.9	5.0%	23.9%	1 704.3	1 625.3	1 777.6	7.0%	25.9%
of which:						—					—
Laboratory services	76.2	78.3	67.4	58.1	-8.6%	1.2%	68.7	71.7	75.9	9.3%	1.1%
Agency and support/outsource services	542.4	723.5	663.6	579.0	2.2%	10.7%	728.8	702.2	725.1	7.8%	10.8%
Inventory: Food and food supplies	107.7	115.9	88.8	112.2	1.4%	1.8%	112.1	117.2	121.3	2.6%	1.8%
Inventory: Medical supplies	63.0	58.6	54.9	109.9	20.4%	1.2%	166.9	122.6	128.1	5.2%	2.1%
Inventory: Medicine	242.5	219.0	228.8	252.2	1.3%	4.0%	320.1	291.1	336.3	10.1%	4.7%
Travel and subsistence	52.8	86.4	132.1	56.0	2.0%	1.4%	61.5	62.3	112.7	26.2%	1.2%
Transfers and subsidies	24.5	141.5	247.7	35.5	13.2%	1.9%	25.4	29.2	29.3	-6.2%	0.5%
Provinces and municipalities	0.0	0.0	0.0	0.0	38.7%	0.0%	0.0	0.0	0.0	-20.6%	0.0%
Public corporations and private enterprises	—	—	0.1	0.0	—	0.0%	0.0	0.0	0.0	-29.1%	0.0%
Non-profit institutions	0.2	0.1	0.1	0.5	30.3%	0.0%	0.2	0.2	0.2	-31.3%	0.0%
Households	24.3	141.4	247.6	35.0	13.0%	1.9%	25.2	29.0	29.1	-5.9%	0.5%
Payments for capital assets	20.0	151.3	135.1	92.5	66.7%	1.7%	93.3	98.2	114.8	7.4%	1.6%
Buildings and other fixed structures	0.3	—	0.4	0.0	-66.9%	0.0%	—	—	—	-100.0%	0.0%
Machinery and equipment	19.6	151.3	134.8	92.5	67.8%	1.7%	93.2	98.2	114.7	7.5%	1.6%
Biological assets	0.1	—	—	0.0	-20.6%	0.0%	0.0	0.0	0.0	4.8%	0.0%
Software and other intangible assets	—	—	—	0.0	—	0.0%	—	—	—	-100.0%	0.0%
Payments for financial assets	0.3	1.4	1.5	—	-100.0%	0.0%	—	—	—	—	—
Total	5 525.7	5 979.6	6 032.3	5 816.6	1.7%	100.0%	6 289.4	6 422.5	6 803.7	5.4%	100.0%
Proportion of total programme expenditure to vote expenditure	11.3%	10.3%	10.8%	10.5%	—	—	11.0%	11.3%	11.5%	—	—
Details of transfers and subsidies											
Households											
Social benefits											
Current	21.7	141.3	246.3	35.0	17.2%	1.9%	25.2	29.0	29.1	-5.9%	0.5%
Employee social benefits	21.7	141.3	246.3	35.0	17.2%	1.9%	25.2	29.0	29.1	-5.9%	0.5%
Other transfers to households											
Current	2.5	0.2	1.3	—	-100.0%	—	—	—	—	—	—
Claims against the state	2.5	0.2	1.3	—	-100.0%	—	—	—	—	—	—
Provinces and municipalities											
Provincial agencies and funds											
Current	0.0	0.0	0.0	0.0	38.7%	—	0.0	0.0	0.0	-20.6%	—
Vehicle licences	0.0	0.0	0.0	0.0	38.7%	—	0.0	0.0	0.0	-20.6%	—
Non-profit institutions											
Current	0.2	0.1	0.1	0.5	30.3%	—	0.2	0.2	0.2	-31.3%	—
St John Ambulance Brigade	0.2	0.1	0.1	0.5	30.3%	—	0.2	0.2	0.2	-31.3%	—
Public corporations and private enterprises											
Other transfers to public corporations											
Current	—	—	—	0.0	—	—	0.0	0.0	0.0	-29.1%	—
Communication licences	—	—	—	0.0	—	—	0.0	0.0	0.0	-29.1%	—
Other transfers to private enterprises											
Current	—	—	0.1	—	—	—	—	—	—	—	—
Claims against the state	—	—	0.1	—	—	—	—	—	—	—	—

Personnel information

Table 23.17 Military Health Support personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025		Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)				
Number of funded posts	Number of posts additional to the establishment	Medium-term expenditure estimate																	
		Actual			Revised estimate														
		2023/24			2024/25			2025/26			2026/27					2027/28			2024/25 - 2027/28
		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost			
Military Health Support																			
Salary level	6 787	–	6 745	4 239.9	0.6	6 933	4 238.6	0.6	6 873	4 466.5	0.6	6 869	4 669.8	0.7	6 871	4 882.1	0.7	-0.3%	100.0%
1 – 6	2 513	–	2 532	814.5	0.3	2 609	884.5	0.3	2 527	907.9	0.4	2 492	948.7	0.4	2 489	996.4	0.4	-1.6%	36.7%
7 – 10	3 284	–	3 236	1 796.1	0.6	3 320	1 954.0	0.6	3 339	2 088.0	0.6	3 365	2 219.0	0.7	3 368	2 345.6	0.7	0.5%	48.6%
11 – 12	703	–	692	624.0	0.9	715	681.9	1.0	709	716.5	1.0	713	760.3	1.1	714	803.5	1.1	-0.0%	10.3%
13 – 16	287	–	285	515.8	1.8	289	554.0	1.9	298	599.4	2.0	299	633.2	2.1	300	670.4	2.2	1.3%	4.3%
Other	–	–	–	489.5	–	–	164.3	–	–	154.7	–	–	108.6	–	–	66.2	–	–	–

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 7: Defence Intelligence

Programme purpose

Provide defence intelligence and counterintelligence capabilities, and defence diplomacy administrative support to the department.

Objective

- Provide intelligence and counterintelligence capabilities, a defence intelligence service and defence diplomacy administrative support to the department on an ongoing basis.

Subprogrammes

- *Operations* provides timely defence prediction, intelligence and counterintelligence capabilities and services.
- *Defence Intelligence Support Services* provides defence diplomacy capabilities.

Expenditure trends and estimates

Table 23.18 Defence Intelligence expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average: Expenditure/Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average: Expenditure/Total (%)
R million											
Operations	234.0	584.0	299.0	312.7	10.1%	34.0%	320.1	340.5	357.5	4.6%	27.5%
Defence Intelligence Support Services	544.3	530.0	884.9	815.7	14.4%	66.0%	864.1	899.9	935.0	4.7%	72.5%
Total	778.3	1 114.0	1 183.9	1 128.4	13.2%	100.0%	1 184.2	1 240.4	1 292.5	4.6%	100.0%
Change to 2024 Budget estimate				–			6.4	6.7	3.1		
Economic classification											
Current payments	493.1	501.7	826.3	807.3	17.9%	62.5%	856.1	894.8	929.4	4.8%	72.0%
Compensation of employees	468.8	479.6	705.9	671.9	12.8%	55.3%	707.2	740.2	772.3	4.8%	59.7%
Goods and services	24.4	22.1	120.4	135.4	77.1%	7.2%	148.8	154.6	157.0	5.1%	12.3%
of which:											
Inventory: Fuel, oil and gas	3.2	3.3	3.6	12.0	54.9%	0.5%	10.3	10.8	11.2	-2.4%	0.9%
Operating leases	–	–	30.8	40.1	–	1.7%	41.3	41.9	42.0	1.6%	3.4%
Property payments	0.5	0.4	3.8	16.5	230.7%	0.5%	15.1	15.2	15.2	-2.6%	1.3%
Travel and subsistence	5.2	7.3	30.3	20.3	57.5%	1.5%	21.2	24.8	26.7	9.7%	1.9%
Training and development	3.0	2.2	3.6	7.5	36.0%	0.4%	8.4	9.5	9.5	8.3%	0.7%
Operating payments	0.5	–	25.2	8.5	150.1%	0.8%	17.9	18.7	18.3	29.2%	1.3%
Transfers and subsidies	236.7	612.1	356.2	317.2	10.2%	36.2%	325.0	345.6	363.2	4.6%	27.9%
Provinces and municipalities	0.0	0.0	0.0	0.0	44.2%	0.0%	0.0	0.0	0.0	-5.9%	0.0%
Departmental agencies and accounts	234.0	584.0	299.0	312.7	10.1%	34.0%	320.1	340.5	357.5	4.6%	27.5%
Households	2.7	28.1	57.1	4.5	18.4%	2.2%	4.9	5.1	5.7	8.0%	0.4%
Payments for capital assets	48.4	0.1	1.3	3.9	-56.9%	1.3%	3.1	–	–	-100.0%	0.1%
Buildings and other fixed structures	48.4	–	–	–	-100.0%	1.2%	–	–	–	–	–
Machinery and equipment	–	0.1	1.3	3.9	–	0.1%	3.1	–	–	-100.0%	0.1%
Payments for financial assets	0.1	0.2	0.1	–	-100.0%	0.0%	–	–	–	–	–
Total	778.3	1 114.0	1 183.9	1 128.4	13.2%	100.0%	1 184.2	1 240.4	1 292.5	4.6%	100.0%
Proportion of total programme expenditure to vote expenditure	1.6%	1.9%	2.1%	2.0%	–	–	2.1%	2.2%	2.2%	–	–

Table 23.18 Defence Intelligence expenditure trends and estimates by subprogramme and economic classification (continued)

Details of transfers and subsidies				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Households											
Social benefits											
Current	2.7	28.0	57.1	4.5	18.4%	2.2%	4.9	5.1	5.7	8.0%	0.4%
Employee social benefits	2.7	28.0	57.1	4.5	18.4%	2.2%	4.9	5.1	5.7	8.0%	0.4%
Other transfers to households											
Current	–	0.0	–	–	–	–	–	–	–	–	–
Claims against the state	–	0.0	–	–	–	–	–	–	–	–	–
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	234.0	584.0	299.0	312.7	10.1%	34.0%	320.1	340.5	357.5	4.6%	27.5%
Special defence account	234.0	584.0	299.0	312.7	10.1%	34.0%	320.1	340.5	357.5	4.6%	27.5%
Provinces and municipalities											
Provincial agencies and funds											
Current	0.0	0.0	0.0	0.0	44.2%	–	0.0	0.0	0.0	-5.9%	–
Vehicle licences	0.0	0.0	0.0	0.0	44.2%	–	0.0	0.0	0.0	-5.9%	–

Personnel information

Table 23.19 Defence Intelligence personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025		Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)				
Number of funded posts	Number of posts additional to the establishment	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26		2026/27		2027/28							
		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost						
Defence Intelligence		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	2024/25 - 2027/28					
Salary level	1 043	–	989	705.9	0.7	1 055	671.9	0.6	1 041	707.2	0.7	1 026	740.2	0.7	1 032	772.3	0.7	-0.7%	100.0%
1 – 6	260	–	208	68.5	0.3	275	90.2	0.3	259	93.0	0.4	258	97.4	0.4	262	104.4	0.4	-1.6%	25.4%
7 – 10	654	–	663	395.6	0.6	647	410.0	0.6	663	447.0	0.7	655	465.8	0.7	655	491.6	0.8	0.4%	63.1%
11 – 12	99	–	90	89.2	1.0	103	107.9	1.0	90	99.5	1.1	85	99.1	1.2	87	106.9	1.2	-5.5%	8.8%
13 – 16	30	–	28	31.4	1.1	30	35.5	1.2	29	36.3	1.3	28	37.0	1.3	28	39.0	1.4	-2.3%	2.8%
Other	–	–	–	121.1	–	–	28.3	–	–	31.5	–	–	40.8	–	–	30.4	–	–	–

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 8: General Support

Programme purpose

Provide general support capabilities and services to the department.

Objectives

- Provide ongoing logistics services to the department in terms of warehousing for ammunition, main equipment and stores; and provide the defence works capability, the capital works programme and the defence facility refurbishment programme by ensuring that the department has:
 - appropriate, ready and sustained centralised common matériel management
 - appropriate, ready and sustained centralised facilities management
 - appropriate, ready and sustained centralised common logistics services and movement management
 - sound strategic direction on logistics.
- Provide command and management information systems and related services to the department over the medium term by providing:
 - strategic direction and staff support services to the general support division
 - integrated department ICT solutions and enablers
 - an information warfare strategic direction capability
 - maintenance and support for information systems.

- Provide a military policing capability to the department over the medium term by:
 - investigating new and backlogged criminal cases
 - conducting planned crime prevention operations
 - sustaining 4 regional headquarters, 22 area offices and 22 detachments for crime prevention and the investigation of criminal cases
 - investigating reported corruption and fraud cases
 - sustaining a provost company for operational deployments
 - sustaining 2 military correctional facilities for detention and rehabilitation.

Subprogrammes

- *Joint Logistics Services* provides logistics services to the department in terms of warehousing for ammunition, main equipment and stores; and provides the defence works capability, the capital works programme and the defence facility refurbishment programme.
- *Command and Management Information Systems* provides command and management information systems-related services to the department.
- *Military Police* provides a military policing capability to the department.
- *Technology Development* provides for establishing and sustaining selected science and technology capabilities in the defence industry.
- *Departmental Support* provides for the payment of corporate departmental obligations such as transfer payments to public entities, legal fees, external audits and bank charges.

Expenditure trends and estimates

Table 23.20 General Support expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24	2024/25				2025/26	2026/27	2027/28		
R million												
Joint Logistics Services	3 681.6	3 903.7	3 551.3	3 927.7		2.2%	53.5%	4 105.4	4 293.0	4 462.0	4.3%	53.5%
Command and Management Information Systems	939.4	1 158.3	918.5	1 107.9		5.7%	14.6%	1 147.8	1 228.0	1 276.6	4.8%	15.2%
Military Police	742.7	826.2	854.8	773.5		1.4%	11.4%	815.3	856.2	896.0	5.0%	10.6%
Technology Development	–	133.5	316.0	411.3		–	3.1%	353.6	369.5	289.1	-11.1%	4.5%
Departmental Support	1 237.4	1 239.6	1 257.6	1 176.1		-1.7%	17.4%	1 237.8	1 305.2	1 363.5	5.1%	16.2%
Total	6 601.0	7 261.3	6 898.2	7 396.4		3.9%	100.0%	7 659.9	8 051.8	8 287.2	3.9%	100.0%
Change to 2024				–				30.6	36.1	(91.1)		
Budget estimate												
Economic classification												
Current payments	4 873.1	4 878.2	4 452.9	5 463.1		3.9%	69.8%	5 735.5	6 014.4	6 211.6	4.4%	74.6%
Compensation of employees	3 002.2	3 070.9	2 957.0	3 186.4		2.0%	43.4%	3 363.4	3 528.8	3 694.9	5.1%	43.9%
Goods and services	1 870.9	1 807.4	1 495.9	2 276.7		6.8%	26.5%	2 372.2	2 485.6	2 516.6	3.4%	30.7%
of which:												
Minor assets	43.9	27.2	54.5	127.9		42.8%	0.9%	102.4	111.7	115.3	-3.4%	1.5%
Audit costs: External	64.8	76.6	83.0	88.3		10.9%	1.1%	92.7	96.4	94.4	2.2%	1.2%
Computer services	572.0	666.9	553.6	718.4		7.9%	8.9%	816.8	845.7	839.4	5.3%	10.3%
Agency and support/outsourced services	204.3	297.3	144.9	197.4		-1.1%	3.0%	164.1	164.1	164.1	-6.0%	2.2%
Property payments	20.4	20.2	15.5	561.2		201.7%	2.2%	521.2	590.1	615.5	3.1%	7.3%
Travel and subsistence	145.2	164.9	178.6	56.4		-27.1%	1.9%	138.5	139.6	139.4	35.2%	1.5%
Transfers and subsidies	1 171.4	1 436.5	1 817.6	1 497.4		8.5%	21.0%	1 473.6	1 581.0	1 561.7	1.4%	19.5%
Provinces and municipalities	0.1	0.1	0.1	0.1		14.7%	0.0%	0.1	0.1	0.1	2.6%	0.0%
Departmental agencies and accounts	7.4	141.6	372.5	439.9		290.9%	3.4%	371.4	410.9	330.6	-9.1%	4.9%
Foreign governments and international organisations	9.9	–	–	–		-100.0%	0.0%	–	–	–	–	–
Public corporations and private enterprises	1 136.6	1 128.6	1 083.6	1 033.3		-3.1%	15.6%	1 087.6	1 148.9	1 206.9	5.3%	14.3%
Households	17.4	166.2	361.4	24.1		11.5%	2.0%	14.5	21.0	24.0	-0.1%	0.3%

Table 23.20 General Support expenditure trends and estimates by subprogramme and economic classification (continued)

Economic classification						Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Adjusted appropriation	Average growth rate (%)		Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Payments for capital assets	555.7	946.3	627.4	435.9	-7.8%	9.1%	450.7	456.5	513.9	5.6%	5.9%
Buildings and other fixed structures	355.7	614.3	483.9	372.8	1.6%	6.5%	374.8	380.7	406.7	2.9%	4.9%
Machinery and equipment	151.9	55.1	125.8	63.0	-25.4%	1.4%	75.7	75.5	106.9	19.3%	1.0%
Heritage assets	—	212.9	—	—	—	0.8%	—	—	—	—	—
Software and other intangible assets	48.1	63.9	17.7	—	-100.0%	0.5%	0.3	0.3	0.3	—	0.0%
Payments for financial assets	0.8	0.2	0.2	—	-100.0%	0.0%	—	—	—	—	—
Total	6 601.0	7 261.3	6 898.2	7 396.4	3.9%	100.0%	7 659.9	8 051.8	8 287.2	3.9%	100.0%
Proportion of total programme expenditure to vote expenditure	13.5%	12.5%	12.3%	13.3%	—	—	13.4%	14.2%	14.0%	—	—
Details of transfers and subsidies											
Households											
Social benefits											
Current	16.5	164.1	360.4	24.1	13.5%	2.0%	14.5	21.0	24.0	-0.1%	0.3%
Employee social benefits	16.5	164.1	360.4	24.1	13.5%	2.0%	14.5	21.0	24.0	-0.1%	0.3%
Other transfers to households											
Current	0.9	2.1	1.0	—	-100.0%	—	—	—	—	—	—
Claims against the state	0.9	2.1	1.0	—	-100.0%	—	—	—	—	—	—
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	7.4	141.6	372.5	439.9	290.9%	3.4%	371.4	410.9	330.6	-9.1%	4.9%
Special defence account	1.9	135.6	366.5	433.9	515.3%	3.3%	366.4	406.9	326.6	-9.0%	4.9%
Castle Control Board	5.5	6.0	6.0	6.0	2.9%	0.1%	5.0	4.0	4.0	-12.6%	0.1%
Provinces and municipalities											
Provincial agencies and funds											
Current	0.1	0.1	0.1	0.1	14.7%	—	0.1	0.1	0.1	2.6%	—
Vehicle licences	0.1	0.1	0.1	0.1	14.7%	—	0.1	0.1	0.1	2.6%	—
Public corporations and private enterprises											
Other transfers to public corporations											
Current	0.1	—	—	0.0	-54.3%	—	0.0	0.0	0.0	—	—
Claims against the state	0.1	—	—	—	-100.0%	—	—	—	—	—	—
Communication licences	—	—	—	0.0	—	—	0.0	0.0	0.0	—	—
Subsidies on products and production											
Current	1 136.6	1 128.6	1 083.6	1 033.3	-3.1%	15.6%	1 087.6	1 148.9	1 206.9	5.3%	14.3%
Armaments Corporation of South Africa	1 136.6	1 128.6	1 083.6	1 033.3	-3.1%	15.6%	1 087.6	1 148.9	1 206.9	5.3%	14.3%
Foreign governments and international organisations											
Current	9.9	—	—	—	-100.0%	—	—	—	—	—	—
Foreign governments and international organisations	9.9	—	—	—	-100.0%	—	—	—	—	—	—

Personnel information

Table 23.21 General Support personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025		Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)					
Number of funded posts	Number of posts additional to the establishment	Actual			Revised estimate			Medium-term expenditure estimate												
		2023/24			2024/25			2025/26		2026/27		2027/28				2024/25 - 2027/28				
		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost							
General Support		6 525	—	5 992	2 957.0	0.5	6 620	3 186.4	0.5	6 434	3 363.4	0.5	6 437	3 528.8	0.5	6 507	3 694.9	0.6	-0.6%	100.0%
Salary level																				
	1 – 6	3 637	—	3 273	1 160.6	0.4	3 687	1 379.0	0.4	3 543	1 405.5	0.4	3 594	1 505.4	0.4	3 665	1 618.3	0.4	-0.2%	55.7%
	7 – 10	2 718	—	2 567	1 414.0	0.6	2 760	1 601.7	0.6	2 720	1 681.1	0.6	2 677	1 745.6	0.7	2 677	1 842.4	0.7	-1.0%	41.7%
	11 – 12	145	—	131	120.4	0.9	148	144.2	1.0	146	149.7	1.0	141	152.5	1.1	140	159.8	1.1	-1.8%	2.2%
	13 – 16	25	—	21	27.0	1.3	25	33.8	1.4	25	35.6	1.4	25	37.6	1.5	25	39.7	1.6	—	0.4%
	Other	—	—	—	234.9	—	—	27.9	—	—	91.4	—	—	87.7	—	—	34.8	—	—	—

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Entities

Armaments Corporation of South Africa

Selected performance indicators

Table 23.22 Armaments Corporation of South Africa performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Percentage of capital requirements from the Department of Defence converted into orders placed per year	Management of defence matériel acquisition	Outcome 21: Effective border management and development in Africa and globally	100% (R90m)	100% (R365.1m)	97.1% (R247.7m/ R255m)	95%	95%	95%	95%
Percentage of technology requirements executed per year	Management of strategic facilities (research and development)		97.9% (R126.6m/ R129.4m)	51.7% (R95.2m/ R184.1m)	84.5% (R187.7m/ R222.2m)	95%	95%	95%	95%
Value of defence industrial participation credits awarded in terms of contractually agreed milestones per year	Management of defence matériel acquisition		R260m	R26.6m	R1.9m	R1.2m	R1.2m	R 1.6m	R1.7m

Entity overview

The Armaments Corporation of South Africa, which is guided by the Armaments Corporation of South Africa, Limited Act (2003), ensures that the South African National Defence Force is equipped with high-quality, reliable and technologically advanced defence matériel. By fulfilling its mission, the corporation contributes to the overall effectiveness and readiness of the defence force while actively enabling the development of the local defence industry by supporting local manufacturers and fostering research and development initiatives.

The corporation's primary focus over the MTEF period will be on meeting the department's requirements in terms of defence matériel acquisition, research, development analysis, tests and evaluation. To achieve this, over the period ahead, the corporation will continue its efforts to improve its systems and processes, provide support to the local defence industry and improve its capacity to generate revenue.

Accordingly, the corporation aims to ensure that it maintains the technological requirements to meet 95 per cent of its contractual milestones over the medium term. For this purpose, an estimated R1.8 billion over the period ahead is set aside for managing strategic research facilities. The corporation plans to continue ensuring that the procurement of capital assets for the defence force over the next 3 years is cost efficient and meets its operational needs. To this end, the corporation aims to convert 95 per cent of the department's capital requirements into placed orders, which entails acquiring defence matériel, each year over the medium term. R808.6 million over the period ahead is allocated for this purpose.

Providing support to the South African defence industry involves facilitating its participation in international defence exhibitions and events, and managing requests from the private sector to use South African National Defence Force's equipment, personnel and facilities for marketing purposes. R56 million over the next 3 years is allocated to carry out these activities.

Expenditure is expected to increase at an average annual rate of 3.8 per cent, from R2.8 billion in 2024/25 to R3.2 billion in 2027/28, with goods and services accounting for an estimated 52.4 per cent (R4.7 billion) of the corporation's total budget over the medium term. The corporation expects to derive 50.9 per cent (R4.6 billion) of its revenue over the period ahead through transfers from the department and the remainder through commercial revenue and interest on investments. Revenue is set to increase at an average annual rate of 4.9 per cent, from R2.7 billion in 2024/25 to R3.2 billion in 2027/28.

Programmes/Objectives/Activities

Table 23.23 Armaments Corporation of South Africa expenditure trends and estimates by programme/objective/activity

					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Administration	852.5	682.6	718.1	891.7	1.5%	39.7%	996.6	1 052.2	1 111.5	7.6%	34.1%
Quality assurance	107.4	109.4	116.2	129.1	6.3%	5.9%	119.2	125.2	131.6	0.6%	4.3%
Management of defence matériel acquisition	239.7	224.3	235.8	231.0	-1.2%	12.0%	256.4	269.3	282.9	7.0%	8.7%
Logistics support	27.7	47.5	71.0	30.0	2.7%	2.4%	31.2	32.8	34.5	4.7%	1.1%
Management of strategic facilities (dockyard)	266.4	231.6	275.1	1 016.2	56.2%	19.9%	889.3	934.2	981.5	-1.2%	32.2%
Management of strategic facilities (research and development)	448.0	325.2	323.2	535.2	6.1%	20.2%	569.2	598.6	629.6	5.6%	19.6%
Total	1 941.8	1 620.5	1 739.4	2 833.1	13.4%	100.0%	2 861.9	3 012.3	3 171.5	3.8%	100.0%

Statements of financial performance, cash flow and financial position

Table 23.24 Armaments Corporation of South Africa statements of financial performance, cash flow and financial position

Statement of financial performance						Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	474.3	527.3	680.0	1 344.4	41.5%	34.8%	1 397.8	1 481.6	1 571.9	5.4%	49.1%
Sale of goods and services other than capital assets	259.7	296.1	361.6	1 129.1	63.2%	22.6%	1 152.8	1 222.0	1 295.3	4.7%	40.7%
Other non-tax revenue	214.6	231.3	318.4	215.3	0.1%	12.2%	245.0	259.7	276.7	8.7%	8.4%
Transfers received	1 480.1	1 241.8	1 210.3	1 400.0	-1.8%	65.2%	1 464.6	1 531.7	1 600.3	4.6%	50.9%
Total revenue	1 954.3	1 769.2	1 890.3	2 744.4	12.0%	100.0%	2 862.3	3 013.3	3 172.2	4.9%	100.0%
Expenses											
Current expenses	1 941.8	1 620.5	1 737.7	2 833.1	13.4%	100.0%	2 861.9	3 012.3	3 171.5	3.8%	100.0%
Compensation of employees	1 145.2	1 020.7	1 060.4	1 218.8	2.1%	56.5%	1 272.4	1 336.0	1 402.8	4.8%	44.0%
Goods and services	700.5	469.4	543.3	1 502.3	29.0%	37.3%	1 491.5	1 573.4	1 660.7	3.4%	52.4%
Depreciation	96.1	92.0	94.2	112.0	5.2%	5.0%	98.0	102.9	108.0	-1.2%	3.5%
Interest, dividends and rent on land	—	38.5	39.8	—	—	1.2%	—	—	—	—	—
Transfers and subsidies	—	—	1.7	—	—	—	—	—	—	—	—
Total expenses	1 941.8	1 620.5	1 739.4	2 833.1	13.4%	100.0%	2 861.9	3 012.3	3 171.5	3.8%	100.0%
Surplus/(Deficit)	12.6	148.6	150.9	(88.8)	-291.7%		—	1.0	—	-100.0%	
Cash flow statement											
Cash flow from operating activities	303.2	126.5	81.2	23.3	-57.5%	100.0%	98.4	103.9	108.8	67.2%	100.0%
Receipts											
Non-tax receipts	288.3	488.1	832.8	1 302.0	65.3%	32.6%	1 349.9	1 430.9	1 518.1	5.3%	47.5%
Sales of goods and services other than capital assets	169.6	338.0	682.0	1 129.1	88.1%	25.5%	1 152.8	1 222.0	1 295.3	4.7%	40.7%
Other tax receipts	118.7	150.0	150.8	172.9	13.4%	7.1%	197.1	208.9	222.9	8.8%	6.8%
Transfers received	1 480.1	1 241.6	1 210.3	1 400.0	-1.8%	65.3%	1 464.6	1 531.7	1 600.3	4.6%	50.9%
Financial transactions in assets and liabilities	21.1	18.7	94.3	42.4	26.2%	2.1%	47.9	50.8	53.8	8.3%	1.6%
Total receipts	1 789.5	1 748.4	2 137.4	2 744.4	15.3%	100.0%	2 862.3	3 013.3	3 172.2	4.9%	100.0%

Table 23.24 Armaments Corporation of South Africa statements of financial performance, cash flow and financial position (continued)

					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome				Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Payment											
Current payments	1 483.6	1 621.0	2 056.0	2 721.1	22.4%	99.9%	2 763.9	2 909.4	3 063.5	4.0%	100.0%
Compensation of employees	1 204.3	1 057.8	1 174.7	1 218.8	0.4%	62.0%	1 272.4	1 336.0	1 402.8	4.8%	45.6%
Goods and services	279.3	563.3	881.2	1 502.3	75.2%	37.9%	1 491.5	1 573.4	1 660.7	3.4%	54.4%
Interest and rent on land	0.0	—	—	—	-100.0%	—	—	—	—	—	—
Transfers and subsidies	2.7	0.9	0.3	—	-100.0%	0.1%	—	—	—	—	—
Total payments	1 486.3	1 621.9	2 056.2	2 721.1	22.3%	100.0%	2 763.9	2 909.4	3 063.5	4.0%	100.0%
Net cash flow from investing activities	(407.4)	74.4	337.8	(207.1)	-20.2%	100.0%	(320.9)	(274.1)	(304.3)	13.7%	100.0%
Acquisition of property, plant, equipment and intangible assets	(58.3)	(103.4)	(57.4)	(311.7)	74.8%	2.2%	(350.5)	(293.2)	(235.5)	-8.9%	111.0%
Acquisition of software and other intangible assets	(9.5)	(6.0)	(18.1)	(95.3)	115.4%	8.8%	(70.4)	(80.9)	(68.8)	-10.3%	30.0%
Proceeds from the sale of property, plant, equipment and intangible assets	0.1	0.7	—	—	-100.0%	0.2%	—	—	—	—	—
Other flows from investing activities	(339.7)	183.0	413.3	200.0	-183.8%	88.8%	100.0	100.0	—	-100.0%	-41.1%
Net increase/(decrease) in cash and cash equivalents	(104.3)	200.9	418.9	(183.8)	20.8%	6.2%	(222.5)	(170.2)	(195.5)	2.1%	100.0%
Statement of financial position											
Carrying value of assets	1 291.8	1 272.1	1 258.2	1 720.1	10.0%	40.9%	1 822.0	2 078.0	2 237.5	9.2%	58.3%
of which:											
Acquisition of assets	(58.3)	(103.4)	(57.4)	(311.7)	74.8%	100.0%	(350.5)	(293.2)	(235.5)	-8.9%	100.0%
Investments	—	6.2	9.6	0.1	—	0.1%	0.1	0.1	0.1	—	—
Inventory	14.2	15.8	20.7	14.4	0.6%	0.5%	18.9	18.1	17.4	6.4%	0.5%
Receivables and prepayments	205.0	497.7	645.3	510.6	35.5%	13.5%	605.8	587.6	570.0	3.7%	16.9%
Cash and cash equivalents	465.7	666.5	1 085.4	100.1	-40.1%	16.5%	508.3	373.6	242.3	34.3%	9.0%
Taxation	3.4	22.1	3.7	—	-100.0%	0.2%	—	—	—	—	—
Derivatives financial instruments	1 236.5	1 058.8	650.5	881.4	-10.7%	28.3%	450.0	350.0	350.0	-26.5%	15.3%
Total assets	3 216.6	3 539.2	3 673.5	3 226.8	0.1%	100.0%	3 405.0	3 407.4	3 417.3	1.9%	100.0%
Accumulated surplus/(deficit)	785.9	956.2	1 113.0	696.3	-4.0%	25.8%	1 565.2	1 533.0	1 484.7	28.7%	39.0%
Capital and reserves	1 641.6	1 619.1	1 613.2	1 613.2	-0.6%	47.7%	952.2	985.4	1 034.7	-13.8%	34.3%
Capital reserve fund	75.0	75.0	75.0	75.0	—	2.2%	75.0	75.0	75.0	—	2.2%
Deferred income	59.6	45.8	39.8	21.5	-28.8%	1.2%	20.7	11.8	7.6	-29.3%	0.5%
Trade and other payables	192.4	385.5	385.2	325.0	19.1%	9.4%	306.3	291.0	276.5	-5.2%	8.9%
Taxation	7.1	6.1	7.5	—	-100.0%	0.1%	—	—	—	—	—
Provisions	374.4	424.8	411.0	495.8	9.8%	12.5%	485.6	511.2	538.8	2.8%	15.1%
Derivatives financial instruments	80.7	26.9	28.9	—	-100.0%	1.0%	—	—	—	—	—
Total equity and liabilities	3 216.6	3 539.2	3 673.5	3 226.8	0.1%	100.0%	3 405.0	3 407.4	3 417.3	1.9%	100.0%

Personnel information

Table 23.25 Armaments Corporation of South Africa personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment														Average growth rate of personnel posts (%)	Average: salary level/ Total (%)	
Number of funded posts	Number of approved establishment posts	Number of posts on establishment	Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28				
Armaments Corporation of South Africa			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost					
Salary level	1 541	1 541	1 357	1 060.4	0.8	1 541	1 218.8	0.8	1 565	1 272.4	0.8	1 565	1 336.0	0.9	1 565	1 402.8	0.9	0.5%	100.0%
1 – 6	237	237	233	50.3	0.2	237	49.5	0.2	236	53.4	0.2	236	56.1	0.2	236	58.9	0.2	-0.1%	15.2%
7 – 10	765	765	692	393.3	0.6	765	412.0	0.5	792	446.8	0.6	792	469.2	0.6	792	492.6	0.6	1.2%	50.4%
11 – 12	173	173	150	158.9	1.1	173	168.8	1.0	186	188.8	1.0	186	198.3	1.1	186	208.2	1.1	2.4%	11.7%
13 – 16	351	351	274	429.0	1.6	351	542.9	1.5	328	533.6	1.6	328	560.2	1.7	328	588.2	1.8	-2.2%	21.4%
17 – 22	15	15	8	28.9	3.6	15	45.7	3.0	23	49.8	2.2	23	52.3	2.3	23	54.9	2.4	15.3%	1.3%

1. Rand million.

Castle Control Board

Selected performance indicators

Table 23.26 Castle Control Board performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Gross revenue generated per year	Increased public profile and positive perception across all sectors of the community	Outcome 15: Social cohesion and nation building	R8.7m	R10.8m	R10.9m	R10.8m	R10.2m	R10m	R11.2m
Number of visitors to the Castle of Good Hope per year	Maximising the tourist potential of the Castle of Good Hope		33 452	73 765	102 326	130 000	170 000	180 000	190 000
Number of interns hosted at the Castle of Good Hope per year	Increased public profile and positive perception across all sectors of the community	Outcome 1: Increased employment and work opportunities	7	10	13	12	14	14	14

Entity overview

The Castle Control Board derives its primary authority from the Castle Management Act (1993), which mandates the preservation and protection of the military and cultural heritage of the Castle of Good Hope. Aspects of the board's mandate are also derived from the Defence Endowment Property and Account Act (1922) and the National Heritage Resources Act (1999). The board aims to implement its revenue optimisation strategy over the medium term to remain viable as a self-sustaining entity. This will mainly entail efforts to optimise the heritage tourism potential of the Castle of Good Hope and increase its accessibility to the broader public.

Accordingly, key activities over the medium term include delivering a comprehensive range of visitor services. These include an improved script for tour guides, better curated museums and exhibitions, an upgraded information centre and website, better and clearer signage to allow for effective self-guided tours and directions to the site, and an improved security system in and around the precinct to ensure the safety and wellbeing of all visitors. As a result, the number of visitors to the Castle of Good Hope is expected to increase from 130 000 in 2024/25 to 190 000 in 2027/28. An estimated R928 000 over the next 3 years is allocated for these activities. As a result, revenue from operating activities is expected to increase at an average annual rate of 11.4 per cent, from R4.7 million in 2024/25 to R6.5 million in 2027/28.

Spending over the medium term is expected to decrease at an average annual rate of 0.7 per cent, from R10.7 million in 2024/25 to R10.5 million in 2027/28, in line with cost-cutting measures implemented by the board such as conducting in-house recruitment.

Programmes/Objectives/Activities

Table 23.27 Castle Control Board expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	6.2	7.4	7.9	8.9	12.5%	87.9%	8.6	8.6	9.1	0.9%	85.3%
Ensure the preservation, interpretation and showcasing of the castle's history	0.5	0.6	0.8	0.9	27.1%	8.1%	1.1	1.0	1.1	3.7%	9.8%
Maximising the tourist potential of the Castle of Good Hope	0.0	0.0	0.0	0.2	214.8%	0.5%	0.1	0.1	0.1	-6.4%	1.3%
Increased public profile and positive perception across all sectors of the community	0.1	0.3	0.2	0.8	126.0%	3.5%	0.3	0.2	0.2	-34.8%	3.6%
Total	6.8	8.4	9.0	10.7	16.6%	100.0%	10.2	10.0	10.5	-0.7%	100.0%

Statements of financial performance, cash flow and financial position

Table 23.28 Castle Control Board statements of financial performance, cash flow and financial position

Statement of financial performance				Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	3.2	5.2	4.9	4.7	13.1%	43.1%	5.2	6.0	6.5	11.4%	54.1%
Sale of goods and services other than capital assets	2.8	4.4	4.2	3.9	11.8%	36.4%	4.2	4.9	5.3	11.3%	44.3%
Other non-tax revenue	0.5	0.7	0.8	0.8	20.4%	6.7%	0.9	1.1	1.2	11.8%	9.8%
Transfers received	5.5	6.0	6.0	6.0	2.9%	56.9%	5.0	4.0	4.0	-12.6%	45.9%
Total revenue	8.7	11.2	10.9	10.7	7.0%	100.0%	10.2	10.0	10.5	-0.7%	100.0%
Expenses											
Current expenses	6.8	8.4	9.0	10.7	16.6%	100.0%	10.2	10.0	10.5	-0.7%	100.0%
Compensation of employees	4.7	5.6	6.3	6.6	12.0%	67.0%	6.8	7.0	7.4	3.8%	67.4%
Goods and services	1.5	2.2	2.4	3.6	33.9%	27.0%	2.9	2.5	2.6	-9.7%	28.1%
Depreciation	0.6	0.5	0.4	0.5	-3.0%	6.0%	0.4	0.4	0.5	-3.4%	4.5%
Total expenses	6.8	8.4	9.0	10.7	16.6%	100.0%	10.2	10.0	10.5	-0.7%	100.0%
Surplus/(Deficit)	2.0	2.8	1.9	-	-100.0%		-	-	-	-	
Cash flow statement											
Cash flow from operating activities	2.5	2.8	2.5	0.2	-54.2%	100.0%	0.0	(0.1)	0.7	40.9%	100.0%
Receipts											
Non-tax receipts	2.8	4.3	4.7	3.8	11.6%	39.2%	4.2	4.8	5.5	12.9%	47.4%
Sales of goods and services other than capital assets	2.7	4.1	4.3	3.5	10.0%	36.7%	3.9	4.4	5.1	13.0%	43.7%
Other tax receipts	0.1	0.3	0.3	0.3	42.6%	2.5%	0.3	0.4	0.4	10.7%	3.7%
Transfers received	5.5	6.0	6.0	6.0	2.9%	60.1%	5.0	4.0	4.0	-12.6%	49.0%
Financial transactions in assets and liabilities	0.0	0.1	0.0	0.2	48.3%	0.7%	0.2	0.3	0.7	67.1%	3.6%
Total receipts	8.3	10.4	10.7	10.0	6.3%	100.0%	9.4	9.1	10.2	0.8%	100.0%
Payment											
Current payments	5.8	7.6	8.2	9.8	18.9%	100.0%	9.4	9.2	9.6	-0.7%	100.0%
Compensation of employees	4.7	5.7	6.3	6.7	12.2%	75.3%	6.9	7.1	7.2	2.6%	73.5%
Goods and services	1.1	1.9	1.9	3.1	41.8%	24.7%	2.5	2.1	2.4	-8.6%	26.5%
Total payments	5.8	7.6	8.2	9.8	18.9%	100.0%	9.4	9.2	9.6	-0.7%	100.0%
Net cash flow from investing activities	(0.0)	(0.2)	(0.6)	(0.5)	179.1%	100.0%	(0.2)	(0.2)	(1.6)	47.4%	100.0%
Acquisition of property, plant, equipment and intangible assets	(0.0)	(0.2)	(0.1)	(0.4)	147.8%	74.0%	(0.2)	(0.2)	(1.6)	66.0%	92.5%
Acquisition of software and other intangible assets	-	-	(0.4)	(0.2)	-	26.2%	-	-	-	-100.0%	7.5%
Proceeds from the sale of property, plant, equipment and intangible assets	-	-	0.0	-	-	-0.1%	-	-	-	-	-
Net increase/(decrease) in cash and cash equivalents	2.5	2.6	1.9	(0.3)	-147.1%	21.8%	(0.2)	(0.3)	(0.9)	52.9%	100.0%
Statement of financial position											
Carrying value of assets of which:	2.8	2.5	2.7	4.9	20.4%	36.1%	5.2	5.5	6.2	7.8%	54.3%
Acquisition of assets	(0.0)	(0.2)	(0.1)	(0.4)	147.8%	100.0%	(0.2)	(0.2)	(1.6)	66.0%	100.0%
Inventory	0.0	0.0	0.0	0.1	180.2%	0.2%	0.1	0.1	0.1	10.9%	0.6%
Receivables and prepayments	0.1	0.6	0.5	0.6	66.0%	4.7%	0.4	0.3	0.2	-30.7%	3.7%
Cash and cash equivalents	3.5	6.2	8.1	4.3	6.7%	59.0%	4.1	3.8	4.5	1.7%	41.4%
Total assets	6.5	9.2	11.3	9.9	15.1%	100.0%	9.8	9.6	11.0	3.6%	100.0%
Accumulated surplus/(deficit)	5.7	8.5	10.4	9.2	17.4%	91.0%	9.1	8.9	10.1	3.4%	92.8%
Trade and other payables	0.4	0.4	0.5	0.3	-3.2%	4.5%	0.4	0.4	0.4	3.4%	3.6%
Provisions	0.4	0.4	0.4	0.4	-5.2%	4.6%	0.3	0.3	0.5	7.3%	3.5%
Total equity and liabilities	6.5	9.2	11.3	9.9	15.1%	100.0%	9.8	9.6	11.0	3.6%	100.0%

Personnel information

Table 23.29 Castle Control Board personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	Number of posts on approved establishment	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28		
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Castle Control Board																			
Salary level	29	29	29	6.3	0.2	29	6.6	0.2	29	6.8	0.2	29	7.0	0.2	29	7.4	0.3	–	100.0%
1 – 6	25	25	25	4.7	0.2	25	4.6	0.2	25	4.7	0.2	25	4.9	0.2	25	5.1	0.2	–	86.2%
7 – 10	3	3	3	0.5	0.2	3	1.0	0.3	3	1.1	0.4	3	1.1	0.4	3	1.2	0.4	–	10.3%
11 – 12	1	1	1	1.1	1.1	1	1.0	1.0	1	1.0	1.0	1	1.0	1.0	1	1.1	1.1	–	3.4%

1. Rand million.

Denel

Selected performance indicators

Table 23.30 Denel performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets			
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2027/28
Revenue generated through the aerospace programme per year	Aerospace	Outcome 3: Structural reforms to drive growth and competitiveness	R99.3m	R281.2m	R111m	R206m	R251m	R266.1m	R274m	
Weighting of personnel costs on total objective costs in the aerospace programme per year	Aerospace		27%	14%	78%	19%	46%	97%	97%	
Revenue generated through the aviation programme per year	Aviation		R456.5m	R476m	R619m	R664m	R776m	R822m	R911m	
Weighting of personnel costs to total objective costs in the aviation programme per year	Aviation		23%	10%	61%	62%	65%	52%	51%	
Revenue generated through the land solutions programme per year	Land solutions		R341m	R288m	R1.1bn	R1.3bn	R1.5bn	R1.6bn	R1.7bn	
Weighting of personnel costs to total objective costs in the land solutions programme per year	Land solutions		51%	51%	51%	51%	33%	28%	25%	
Revenue generated through the integrated systems solutions programme per year	Integrated systems solutions		— ¹	— ¹	R125m	R185m	R300m	R318m	R335m	
Weighting of personnel costs to total objective costs in the integrated systems solutions programme per year	Integrated systems solutions		— ¹	— ¹	59%	62%	63%	63%	63%	

1. No historical data available.

Company overview

Denel was incorporated as a private company in 1992 in terms of the Companies Act (1973), with the South African government as its sole shareholder. It operates in the military aerospace and landward defence environment and provides strategic defence equipment. As part of the national macro organisation of government, Denel will migrate from the abolished Department of Public Enterprises to the Department of Defence.

The company's broad focus over the medium term will be on implementing its turnaround plan, which entails rolling out its new operating model, restructuring, and optimising its cost structure. The plan has a funding requirement of R5.2 billion, of which the company committed to raise R1.8 billion by disposing of non-core assets. The remaining R3.4 billion was allocated to Denel through the Special Appropriation Act (2022). The cash injection was intended to implement the turnaround plan, settle legacy obligations and address the company's liquidity requirements to support operations and execute its order pipeline. However, the company's financial challenges remain, prompting an independent review to be conducted over the next 3 years. The review will, among other things, focus on the company's strategy; operations; funding model; and balance sheet optimisation, including capital structure and assets.

Expenditure is expected to increase at an average annual rate of 10.3 per cent, from R2.6 billion in 2024/25 to R3.5 billion in 2027/28, because of the expected improvement in business activity and the intensified implementation of the turnaround plan. Spending on goods and services accounts for 51.1 per cent (R5.1 billion) of the total budget. Revenue is projected to increase at an average annual rate of 14.5 per cent, from R2.6 billion in 2024/25 to R3.8 billion in 2027/28, also due to the implementation of the turnaround strategy. The company expects to derive 96.3 per cent (R10.8 billion) of its revenue over the period ahead through the sale of defence and security equipment and the services that it provides.

Programmes/Objectives/Activities

Table 23.31 Denel expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24		2021/22 - 2024/25	2024/25	2025/26	2026/27	2027/28		
Administration	498.4	383.7	305.5	400.5	-7.0%	16.1%	431.6	472.5	512.4	8.6%	14.6%
Aerospace	385.5	481.4	215.8	243.0	-14.3%	13.2%	238.3	242.8	254.9	1.6%	7.9%
Aviation	455.7	419.1	561.4	593.3	9.2%	21.4%	672.0	702.5	737.6	7.5%	21.8%
Land solutions	975.7	1 189.9	671.1	1 202.1	7.2%	40.5%	1 553.2	1 636.6	1 718.4	12.7%	48.9%
Munitions	316.6	324.8	—	—	-100.0%	5.9%	—	—	—	—	—
Integrated systems solutions	—	—	106.5	146.9	—	2.9%	219.3	231.0	242.6	18.2%	6.7%
Total	2 631.9	2 798.8	1 860.3	2 585.7	-0.6%	100.0%	3 114.5	3 285.3	3 465.9	10.3%	100.0%

Statements of financial performance, cash flow and financial position

Table 23.32 Denel statements of financial performance, cash flow and financial position

Statement of financial performance					Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate							
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	1 522.8	2 730.8	1 517.0	2 558.0	18.9%	99.5%	3 328.0	3 999.9	3 841.1	14.5%	100.0%
Sale of goods and services other than capital assets	1 382.4	1 469.0	1 434.0	2 440.0	20.9%	83.1%	3 207.0	3 874.9	3 712.7	15.0%	96.3%
Other non-tax revenue	140.4	1 261.8	83.0	118.0	-5.6%	16.3%	121.0	125.0	128.4	2.8%	3.7%
Transfers received	34.1	—	—	—	-100.0%	0.5%	—	—	—	—	—
Total revenue	1 556.9	2 730.8	1 517.0	2 558.0	18.0%	100.0%	3 328.0	3 999.9	3 841.1	14.5%	100.0%
Expenses											
Current expenses	2 631.9	2 787.3	1 860.3	2 585.7	-0.6%	99.9%	3 114.5	3 285.3	3 465.9	10.3%	100.0%
Compensation of employees	859.3	849.5	974.5	1 085.9	8.1%	39.3%	1 353.3	1 434.5	1 506.2	11.5%	43.1%
Goods and services	1 312.5	1 411.2	844.2	1 308.2	-0.1%	49.1%	1 578.5	1 693.1	1 794.1	11.1%	51.1%
Depreciation	85.2	71.9	41.6	31.5	-28.2%	2.3%	33.9	—	—	-100.0%	0.6%
Interest, dividends and rent on land	375.0	454.7	—	160.1	-24.7%	9.2%	148.7	157.7	165.5	1.1%	5.1%
Transfers and subsidies	—	11.5	—	—	—	0.1%	—	—	—	—	—
Total expenses	2 631.9	2 798.8	1 860.3	2 585.7	-0.6%	100.0%	3 114.5	3 285.3	3 465.9	10.3%	100.0%
Surplus/(Deficit)	(1 075.1)	(68.0)	(343.3)	(27.7)	-70.5%		213.5	714.6	375.2	-338.4%	

Table 23.32 Denel statements of financial performance, cash flow and financial position (continued)

Cash flow statement						Average:				Average:	
	Audited outcome			Revised estimate	Average growth rate (%)	Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Receipts											
Payment											
Net cash flow from investing activities	–	(49.0)	350.7	(252.6)	–	–	(112.2)	(31.3)	(31.0)	-50.3%	100.0%
Acquisition of property, plant, equipment and intangible assets	–	(59.0)	(145.3)	(252.6)	–	–	(112.2)	(31.3)	(31.0)	-50.3%	100.0%
Proceeds from the sale of property, plant, equipment and intangible assets	–	10.0	496.0	–	–	–	–	–	–	–	–
Net cash flow from financing activities	–	–	(342.0)	(130.0)	–	–	(15.0)	(15.0)	(15.0)	-51.3%	100.0%
Borrowing activities	–	–	(266.0)	(115.0)	–	–	–	–	–	-100.0%	22.1%
Repayment of finance leases	–	–	(76.0)	(15.0)	–	–	(15.0)	(15.0)	(15.0)	–	77.9%
Net increase/(decrease) in cash and cash equivalents	–	(49.0)	8.7	(382.6)	–	-4.0%	(127.2)	(46.3)	(46.0)	-50.6%	100.0%
Statement of financial position											
Carrying value of assets	1 863.9	985.1	1 535.0	1 843.2	-0.4%	18.2%	2 011.3	2 099.3	2 188.0	5.9%	21.5%
of which:											
Acquisition of assets	–	(59.0)	(145.3)	(252.6)	–	–	(112.2)	(31.3)	(31.0)	-50.3%	100.0%
Investments	1 161.1	1 213.8	2 512.0	2 630.0	31.3%	21.1%	2 751.0	2 876.0	3 004.4	4.5%	29.8%
Inventory	1 435.7	1 872.8	1 878.7	1 718.7	6.2%	19.4%	1 591.1	1 464.4	1 338.8	-8.0%	16.2%
Receivables and prepayments	1 644.3	1 203.1	1 509.3	1 485.6	-3.3%	16.9%	1 481.8	1 492.4	1 513.5	0.6%	15.8%
Cash and cash equivalents	488.6	3 748.1	1 474.0	1 258.8	37.1%	18.2%	1 218.9	1 448.3	1 601.0	8.3%	14.6%
Non-current assets held for sale	201.1	955.6	–	–	-100.0%	3.0%	–	–	–	–	–
Taxation	261.3	420.5	87.7	90.3	-29.8%	2.4%	93.0	95.8	98.7	3.0%	1.0%
Finance lease receivable	–	–	114.0	123.0	–	0.6%	123.0	59.0	59.0	-21.7%	1.0%
Total assets	7 055.9	10 399.0	9 110.7	9 149.6	9.0%	100.0%	9 270.0	9 535.3	9 803.3	2.3%	100.0%
Capital and reserves	(12 377.1)	(12 196.5)	(12 720.9)	(12 560.4)	0.5%	-142.4%	(12 305.7)	(11 886.4)	(11 435.5)	-3.1%	-127.8%
Capital reserve fund	11 621.3	15 204.0	15 204.0	15 204.0	9.4%	161.0%	15 204.0	15 204.0	15 204.0	–	161.2%
Borrowings	445.0	280.3	115.4	0.4	-90.3%	2.6%	0.4	0.4	0.4	–	–
Finance lease	349.6	251.0	235.1	220.1	-14.3%	3.1%	205.1	190.1	175.1	-7.3%	2.1%
Deferred income	3 974.4	3 882.9	4 042.6	4 289.8	2.6%	46.2%	4 187.2	4 063.9	3 910.6	-3.0%	43.6%
Trade and other payables	2 361.8	2 345.6	1 781.4	1 531.4	-13.4%	23.1%	1 500.8	1 470.8	1 441.4	-2.0%	15.8%
Taxation	100.3	119.3	2.3	–	-100.0%	0.6%	–	–	–	–	–
Provisions	580.7	512.6	450.8	464.3	-7.2%	5.8%	478.2	492.6	507.4	3.0%	5.1%
Total equity and liabilities	7 055.9	10 399.0	9 110.7	9 149.6	9.0%	100.0%	9 270.0	9 535.3	9 803.3	2.3%	100.0%

Personnel information

Table 23.33 Denel personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment												Average growth rate of personnel posts (%)	Average: salary level/ Total (%)			
Number of funded posts	Number of posts on approved establishment	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28					
Denel			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost					
Salary level	1 791	1 791	1 793	974.5	0.5	1 791	1 085.9	0.6	1 791	1 353.3	0.8	1 791	1 434.5	0.8	1 791	1 520.6	0.8	–	100.0%
1 – 6	596	596	596	115.6	0.2	596	116.1	0.2	596	116.5	0.2	596	123.5	0.2	596	130.9	0.2	–	33.3%
7 – 10	906	906	906	446.9	0.5	906	429.1	0.5	906	431.0	0.5	906	456.9	0.5	906	484.3	0.5	–	50.6%
11 – 12	268	268	268	323.0	1.2	268	320.3	1.2	268	335.5	1.3	268	355.7	1.3	268	377.0	1.4	–	15.0%
13 – 16	20	20	22	38.4	1.7	20	216.5	10.8	20	465.9	23.3	20	493.9	24.7	20	523.5	26.2	–	1.1%
17 – 22	1	1	1	50.5	50.5	1	4.0	4.0	1	4.3	4.3	1	4.5	4.5	1	4.8	4.8	–	0.1%

1. Rand million.



Estimates of National Expenditure

Revised Information

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national treasury

Department:
National Treasury
REPUBLIC OF SOUTH AFRICA