

**Estimates of
National Expenditure
2023**

Vote 19: Social Development

**National Treasury
Republic of South Africa**



Vote 19

Social Development

Budget summary

R million	2023/24				2024/25	2025/26
	Current payments	Transfers and subsidies	Payments for capital assets	Total	Total	Total
MTEF allocation						
Administration	420.7	2.4	3.5	426.6	445.6	465.3
Social Assistance	–	253 841.8	–	253 841.8	232 922.9	248 407.9
Social Security Policy and Administration	110.7	7 972.6	3.1	8 086.5	8 031.6	8 391.3
Welfare Services Policy Development and Implementation Support	259.6	47.1	6.1	312.8	326.7	341.2
Social Policy and Integrated Service Delivery	138.5	222.1	1.1	361.6	377.8	394.6
Total expenditure estimates	929.5	262 085.9	13.8	263 029.2	242 104.5	258 000.3

Executive authority: Minister of Social Development
 Accounting officer: Director-General of Social Development
 Website: www.dsd.gov.za

The Estimates of National Expenditure is available at www.treasury.gov.za. Additional tables in Excel format can be found at www.treasury.gov.za and www.vulekamali.gov.za.

Vote purpose

Ensure protection against vulnerability by creating an enabling environment for the provision of a comprehensive, integrated and sustainable social development service.

Mandate

The social development sector provides social development services and leads government's efforts to forge partnerships through which vulnerable individuals, groups and communities become capable and active participants in their own development. Several pieces of legislation determine the department's mandate:

- the Non-profit Organisations Act (1997) establishes an administrative and regulatory framework within which non-profit organisations can conduct their affairs, and provides for their registration by the department
- the 1997 White Paper for Social Welfare sets out the principles, guidelines, policies and programmes for developmental social welfare in South Africa. A draft white paper for social development is under review
- the 1998 White Paper on Population Policy for South Africa is aimed at promoting the sustainable development of all South Africans by integrating population issues with development planning in all spheres of government and all sectors of society
- the Social Assistance Act (2004) provides a legislative framework for the provision of social assistance. The act and its regulations set out the different types of social grants payable, including those for social relief of distress, and their qualifying criteria
- the South African Social Security Agency Act (2004) establishes the South African Social Security Agency as an entity responsible for the administration and payment of social grants
- the Children's Act (2005), as amended, gives effect to certain rights of children, as contained in the Constitution, and sets out principles and processes relating to their care and protection
- the Older Persons Act (2006) is aimed at maintaining and promoting the rights, status, wellbeing, safety and security of older people. It provides for older people to enjoy quality services while staying with their families and in their communities for as long as possible, and to live in residential care facilities
- the Prevention of and Treatment for Substance Abuse Act (2008) and associated regulations provide a legal framework for the establishment, registration and monitoring of in-patient treatment centres and halfway houses.

Selected performance indicators

Table 19.1 Performance indicators by programme and related priority

Indicator	Programme	MTSF priority	Audited performance			Estimated performance	MTEF targets		
			2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26
Total number of old age grant beneficiaries	Social Assistance	Priority 4: Consolidating the social wage through reliable and quality basic services	3.7 million	3.7 million	3.8 million	3.8 million	4 million	4.1 million	4.2 million
Total number of war veterans grant beneficiaries	Social Assistance		62	40	25	16	11	7	5
Total number of disability grant beneficiaries	Social Assistance		1 million	1 million	1 million	1.1 million	1.1 million	1.1 million	1.1 million
Total number of child support grant beneficiaries	Social Assistance		12.8 million	13 million	13.2 million	13.4 million	13.5 million	13.7 million	13.9 million
Total number of foster care grant beneficiaries	Social Assistance		355 609	309 453	294 031	224 869	246 795	228 649	211 361
Total number of care dependency grant beneficiaries	Social Assistance		154 735	150 151	153 768	158 666	164 071	168 994	174 063
Total number of grant-in-aid beneficiaries	Social Assistance		273 922	267 912	283 771	289 342	368 136	410 530	449 596
Percentage of appeals adjudicated per year within 90 days of receipt	Social Security Policy and Administration		97% (3 004/ 3 086)	95% (317/ 333)	98% (1 588/ 1 621)	80%	90%	90%	90%
Percentage of non-profit organisations' registration applications processed per year within 2 months of receipt	Social Policy and Integrated Service Delivery		98% (32 552/ 33 065)	44% (2 226/ 5 093)	98% (27 089/ 27 552)	98%	98%	98%	98%

Expenditure overview

Over the MTEF period, the department will focus on: providing income support to the poor and vulnerable through social grants administered by the South African Social Security Agency; facilitating the development of a comprehensive social security reform strategy; preventing fraud in the social security system; providing and increasing access to developmental social welfare services, particularly for vulnerable groups; and building sustainable communities to alleviate poverty.

The payment of social grants accounts for an estimated 96.4 per cent (R735.2 billion) of the department's total budget over the MTEF period. Through provincial social development departments, the delivery of social welfare services is estimated to result in expenditure of R65.2 billion over the medium term.

Providing income support to the poor and vulnerable

Through the provision of social grants to qualifying beneficiaries, the department's *Social Assistance* programme plays a critical role in government's strategy to tackle poverty and inequality. Expenditure in the programme is expected to increase at an average annual rate of 1.3 per cent, from R239.1 billion in 2022/23 to R248.4 billion in 2025/26. The discontinuation of the *COVID-19 social relief of distress grant* after 2023/24 leads to a reduction in the total number of grant beneficiaries from an estimated 26.6 million in 2022/23 to 19.6 million in 2025/26.

Reforming social security and preventing fraud

The department plans to continue developing policy proposals on social security reform. This includes working with other departments to develop a white paper on social security that is expected to culminate in a social security bill that the department aims to submit to Cabinet in 2024/25. These activities will be carried out through the *Social Security Policy Development* subprogramme in the *Social Security Policy and Administration* programme. The subprogramme is allocated R217.6 million over the next 3 years.

With the introduction of a direct appeals process for social grants in 2020/21 and the continuation of the *COVID-19 social relief of distress grant* in 2023/24, the Independent Tribunal for Social Assistance Appeals is likely to continue to have a significant workload. To manage this, the *Appeals Adjudication* subprogramme in the *Social Security Policy and Administration* programme has a budget of R128.8 million over the medium term.

The proclamation of the Social Assistance Amendment Act (2020) has paved the way for the department to finalise the operationalisation of the Inspectorate for Social Assistance, which is mandated to ensure that there is independent capacity to address and prevent fraud in the social grant system. The inspectorate is allocated R72.6 million over the next 3 years in the *Social Security Policy Development* subprogramme in the *Social Security*

Policy and Administration programme. In addition, R226.7 million over the MTEF period is allocated to the *Social Grants Fraud Investigations* subprogramme in the same programme. The subprogramme transfers funds to the South African Social Security Agency to carry out fraud prevention, investigation and mitigation activities.

Providing and increasing access to developmental social welfare services

The Children's Amendment Act (2022) is intended to strengthen the protection of vulnerable children through the coordinated provision of care and protection services, address gaps and challenges in the child care and protection system, and identify strategies to address these challenges. Over the MTEF period, the department will focus on increasing awareness and providing training to workers in the social development sector on the act and the practice guidelines for national and international adoption of children. The department will also monitor the implementation of the guidelines for community-based prevention and early intervention services to vulnerable children. To carry out this work, the *Children* subprogramme in the *Welfare Services Policy Development and Implementation Support* programme is allocated R248.3 million over the next 3 years.

Over the period ahead, the department will aim to provide stakeholders in gender-based violence hotspot districts with training on the psychosocial services policy. This is expected to lead to better structured, regulated and timely responses that also reduce the likelihood of victims becoming perpetrators themselves, as well as of repeat victimisation. These services are also provided through a toll-free line. As part of its efforts to improve the response, care and healing of victims of gender-based violence, the department will finalise the intersectoral policy on sheltering over the MTEF period. The policy is expected to make provisions for short-term alternative accommodation where victims of abuse can positively transform their lives through empowerment programmes. To carry out these activities, the *Social Crime Prevention and Victim Empowerment* subprogramme in the *Welfare Services Policy Development and Implementation Support* programme is allocated R242.1 million over the MTEF period.

The department will continue to monitor the implementation of the universal treatment curriculum in 12 public substance abuse treatment centres, review the national drug master plan, and finalise the Prevention of and Treatment for Substance Use Disorders Bill and accompanying regulations. Expenditure for these initiatives is within the *Substance Abuse* subprogramme in the *Welfare Services Policy Development and Implementation Support* programme. The subprogramme is allocated R65.2 million over the medium term.

Building sustainable communities to alleviate poverty

Over the medium term, the department aims to strengthen community engagements in 34 districts through implementing the community mobilisation and empowerment framework, which promotes the use of household and community profiling to inform service and support provision. It also aims to link 2 per cent of grant recipients with sustainable livelihood opportunities, including through the expanded public works programme. These activities are carried out in the *Community Development* subprogramme in the *Social Policy and Integrated Service Delivery* programme. The subprogramme has a budget of R94.3 million over the next 3 years.

In its efforts to strengthen the regulatory environment, the department will aim to monitor the implementation of the Non-profit Organisations Act (1997) and ensure improved turnaround times for processing non-profit organisation applications and reports. Expenditure for these initiatives is in the *Registration and Monitoring of Non-profit Organisations* subprogramme in the *Social Policy and Integrated Service Delivery* programme. The subprogramme has a total budget of R132.5 million over the MTEF period.

Expenditure trends and estimates

Table 19.2 Vote expenditure trends and estimates by programme and economic classification

Programmes											
1. Administration											
2. Social Assistance											
3. Social Security Policy and Administration											
4. Welfare Services Policy Development and Implementation Support											
5. Social Policy and Integrated Service Delivery											
Programme											
R million	Audited outcome			Adjusted appropriation ²	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2019/20	2020/21	2021/22				2022/23	2019/20 - 2022/23	2023/24		
Programme 1	416.0	391.5	472.3	513.7	7.3%	0.2%	426.6	445.6	465.3	-3.2%	0.2%
Programme 2	190 289.4	218 945.8	222 717.9	239 132.6	7.9%	96.1%	253 841.8	232 922.9	248 407.9	1.3%	96.4%
Programme 3	7 634.3	7 548.5	8 052.8	7 532.8	-0.4%	3.4%	8 086.5	8 031.6	8 391.3	3.7%	3.2%
Programme 4	437.4	296.1	261.5	313.5	-10.5%	0.1%	312.8	326.7	341.2	2.9%	0.1%
Programme 5	406.1	318.3	360.8	362.3	-3.7%	0.2%	361.6	377.8	394.6	2.9%	0.1%
Total	199 183.2	227 500.1	231 865.2	247 854.9	7.6%	100.0%	263 029.2	242 104.5	258 000.3	1.3%	100.0%
Change to 2022 Budget estimate				(9 146.5)			41 987.2	9 129.5	14 588.1		
Economic classification											
Current payments	877.8	779.4	872.3	1 022.0	5.2%	0.4%	929.5	970.8	1 013.8	-0.3%	0.4%
Compensation of employees	512.9	523.1	492.6	522.8	0.6%	0.2%	513.8	536.4	559.9	2.3%	0.2%
Goods and services ¹	364.8	256.3	379.7	499.2	11.0%	0.2%	415.7	434.4	453.8	-3.1%	0.2%
<i>of which:</i>											
Advertising	16.9	22.0	14.3	19.7	5.4%	0.0%	19.6	20.2	21.1	2.3%	0.0%
Computer services	61.0	29.5	36.6	44.2	-10.2%	0.0%	44.3	46.3	48.4	3.1%	0.0%
Consultants: Business and advisory services	25.1	41.6	45.0	53.5	28.6%	0.0%	53.7	56.1	58.7	3.1%	0.0%
Operating leases	41.2	26.4	36.7	45.4	3.3%	0.0%	45.5	47.6	49.7	3.1%	0.0%
Travel and subsistence	87.2	15.6	39.9	78.0	-3.7%	0.0%	77.2	79.2	82.7	2.0%	0.0%
Venues and facilities	23.2	10.0	24.1	41.6	21.5%	0.0%	41.7	45.3	47.3	4.4%	0.0%
Transfers and subsidies¹	198 049.7	226 712.7	230 974.2	246 281.7	7.5%	99.5%	262 085.9	241 119.4	256 971.5	1.4%	99.6%
Departmental agencies and accounts	7 775.6	7 706.6	8 211.4	7 636.7	-0.6%	3.5%	8 192.2	8 142.1	8 506.9	3.7%	3.2%
Foreign governments and international organisations	18.6	3.8	3.2	4.7	-36.8%	0.0%	4.7	4.9	5.1	3.1%	0.0%
Non-profit institutions	154.4	35.0	39.0	44.0	-34.2%	0.0%	45.5	47.5	49.7	4.1%	0.0%
Households	190 101.0	218 967.3	222 720.6	238 596.3	7.9%	96.0%	253 843.5	232 924.8	248 409.8	1.4%	96.3%
Payments for capital assets	7.2	8.0	18.8	13.2	22.3%	0.0%	13.8	14.4	15.0	4.5%	0.0%
Buildings and other fixed structures	1.0	-	-	-	-100.0%	0.0%	-	-	-	0.0%	0.0%
Machinery and equipment	6.1	8.0	18.1	12.5	27.0%	0.0%	13.1	13.6	14.2	4.5%	0.0%
Software and other intangible assets	0.1	0.1	0.7	0.7	99.1%	0.0%	0.7	0.7	0.8	4.5%	0.0%
Payments for financial assets	248.5	-	-	538.0	29.4%	0.1%	-	-	-	-100.0%	0.1%
Total	199 183.2	227 500.1	231 865.2	247 854.9	7.6%	100.0%	263 029.2	242 104.5	258 000.3	1.3%	100.0%

1. Tables with expenditure trends, annual budget, adjusted appropriation and audited outcome are available at www.treasury.gov.za and www.vulekamali.gov.za.

2. Of this amount, R3.7 billion is deducted from the Social Assistance programme in line with the Second Adjustments Appropriation Bill tabled with this publication.

Transfers and subsidies expenditure trends and estimates

Table 19.3 Vote transfers and subsidies trends and estimates

Households											
R thousand	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2019/20	2020/21	2021/22				2022/23	2019/20 - 2022/23	2023/24		
Households	190 045 799	218 947 804	222 720 599	238 596 344	7.9%	96.5%	253 843 540	232 924 771	248 409 825	1.4%	96.8%
Social benefits											
Current											
Employee social benefits	4 963	2 044	2 702	1 752	-29.3%	-	1 763	1 843	1 928	3.2%	-
Old age	83 488 248	81 024 952	84 102 284	92 125 465	3.3%	37.8%	99 103 958	106 488 409	114 012 818	7.4%	40.9%
War veterans	1 762	1 101	704	961	-18.3%	-	367	260	181	-42.7%	-
Disability	25 110 506	23 031 721	24 081 504	24 684 407	-0.6%	10.7%	26 800 768	28 278 207	30 001 989	6.7%	10.9%
Foster care	5 389 888	4 783 110	4 373 497	4 049 734	-9.1%	2.1%	3 791 134	3 543 826	3 361 720	-6.0%	1.5%
Care dependency	3 596 766	3 445 776	3 492 803	3 873 122	2.5%	1.6%	4 091 664	4 413 144	4 750 751	7.0%	1.7%
Child support	70 651 231	85 590 843	72 666 743	76 939 813	2.9%	33.9%	81 877 634	87 320 413	93 034 392	6.5%	33.7%
Grant-in-Aid	1 400 089	1 311 643	1 529 872	1 900 850	10.7%	0.7%	2 106 571	2 472 966	2 822 168	14.1%	0.9%
Social relief of distress	402 346	19 756 614	32 470 490	35 020 240	343.2%	9.7%	36 069 681	405 703	423 878	-77.0%	7.1%
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current											
Health and Welfare Sector Education and Training Authority	1 503	1 533	1 532	1 822	6.6%	-	1 828	1 910	1 996	3.1%	-
South African Social Security Agency	7 561 773	7 488 781	7 963 901	7 415 579	-0.6%	3.4%	7 970 261	7 910 237	8 264 616	3.7%	3.1%
National Development Agency	212 355	216 240	245 970	219 274	1.1%	0.1%	220 116	230 001	240 305	3.1%	0.1%

Table 19.3 Vote transfers and subsidies trends and estimates (continued)

	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average Expenditure/ Total (%)
	2019/20	2020/21	2021/22				2022/23	2023/24	2024/25		
R thousand											
Households											
Other transfers to households											
Current	55 250	19 539	-	-	-100.0%	-	-	-	-	-	-
National Student Financial Aid Scheme	55 250	19 539	-	-	-100.0%	-	-	-	-	-	-
Foreign governments and international organisations											
Current	18 605	3 817	3 239	4 697	-36.8%	-	4 714	4 925	5 146	3.1%	-
International Social Security Association	1 870	1 431	1 300	1 939	1.2%	-	1 946	2 033	2 124	3.1%	-
International Organisation of Pension Supervisors	89	104	94	109	7.0%	-	110	115	120	3.3%	-
International Labour Organisation	1 000	-	-	-	-100.0%	-	-	-	-	-	-
Namibian government	235	291	-	442	23.4%	-	443	463	484	3.1%	-
United Nations international drug control programme	25	25	25	26	1.3%	-	26	27	28	2.5%	-
International Federation on Ageing	-	15	15	26	-	-	26	27	28	2.5%	-
International Social Service	308	313	311	421	11.0%	-	423	442	462	3.1%	-
German Development Bank	13 574	-	-	-	-100.0%	-	-	-	-	-	-
United Nations Population Fund	593	626	634	651	3.2%	-	653	682	713	3.1%	-
Partners in Population and Development	911	1 012	860	1 083	5.9%	-	1 087	1 136	1 187	3.1%	-
Non-profit institutions											
Current	154 399	34 961	38 972	43 965	-34.2%	-	45 479	47 523	49 653	4.1%	-
South African National Council on Alcoholism and Drug Dependence	1 717	1 811	1 870	1 920	3.8%	-	1 927	2 014	2 104	3.1%	-
South African Depression and Anxiety Group	1 690	1 783	1 841	1 889	3.8%	-	1 897	1 982	2 071	3.1%	-
South African Council for Social Service Professions	2 055	-	-	2 298	3.8%	-	2 307	2 411	2 519	3.1%	-
South African Older Persons Forum	1 633	1 722	1 482	1 545	-1.8%	-	1 612	1 685	1 760	4.4%	-
National Institute Community Development and Management – old persons	1 320	1 393	1 735	1 757	10.0%	-	1 703	1 779	1 859	1.9%	-
Suid-Afrikaanse Vrouefederasie – families	840	883	674	711	-5.4%	-	780	815	852	6.2%	-
Family and Marriage Society South Africa	831	877	1 146	1 158	11.7%	-	1 095	1 144	1 195	1.1%	-
HIV and AIDS organisations	33 000	-	-	-	-100.0%	-	-	-	-	-	-
South African National AIDS Council	31 680	10 019	15 000	15 635	-21.0%	-	16 330	17 063	17 827	4.5%	-
South African Federation for Mental Health	845	891	-	-	-100.0%	-	-	-	-	-	-
South African National Deaf Association	634	669	-	-	-100.0%	-	-	-	-	-	-
Disabled Children's Action Group	743	-	-	-	-100.0%	-	-	-	-	-	-
DeafBlind South Africa	634	669	1 539	1 385	29.8%	-	1 729	1 807	1 888	10.9%	-
Autism South Africa	950	1 003	1 430	1 501	16.5%	-	1 577	1 647	1 721	4.7%	-
Suid-Afrikaanse Vrouefederasie – children	739	1 227	837	887	6.3%	-	924	966	1 009	4.4%	-
Afrikaanse Christlike Vrouefederasie	825	871	-	-	-100.0%	-	-	-	-	-	-
Childline South Africa	1 122	1 631	722	1 479	9.6%	-	1 516	1 584	1 655	3.8%	-
AFM Executive Welfare Council	528	1 005	-	-	-100.0%	-	-	-	-	-	-
Child Welfare South Africa	-	-	678	664	-	-	697	729	762	4.7%	-
Humana People to People South Africa	1 267	1 337	-	-	-100.0%	-	-	-	-	-	-
Uhambo Foundation	-	-	1 314	1 400	-	-	1 491	1 558	1 628	5.2%	-
National Institute Community Development and Management (victim empowerment)	1 597	1 686	1 337	1 337	-5.8%	-	1 337	1 397	1 460	3.0%	-
LifeLine South Africa	908	958	2 122	2 214	34.6%	-	2 226	2 326	2 430	3.2%	-
National Shelter Movement of South Africa	659	695	705	723	3.1%	-	726	759	793	3.1%	-
National Peace Accord Trust	659	695	-	-	-100.0%	-	-	-	-	-	-
Khulisa Social Solutions	1 471	1 552	801	1 644	3.8%	-	1 650	1 724	1 801	3.1%	-
National Institute for Crime Prevention and the Reintegration of Offenders	1 502	1 584	1 636	1 678	3.8%	-	1 685	1 761	1 840	3.1%	-
Cape Development and Dialogue Centre Trust	-	-	1 380	1 417	-	-	1 423	1 487	1 554	3.1%	-
Rata Social Services	-	-	723	723	-	-	847	885	925	8.6%	-
Population Association of Southern Africa	250	-	-	-	-100.0%	-	-	-	-	-	-
Food relief	63 300	-	-	-	-100.0%	-	-	-	-	-	-
Nonesi Development and Legal Office	1 000	-	-	-	-100.0%	-	-	-	-	-	-
Total	198 049 684	226 712 675	230 974 213	246 281 681	7.5%	100.0%	262 085 938	241 119 367	256 971 541	1.4%	100.0%

Personnel information

Table 19.4 Vote personnel numbers and cost by salary level and programme¹

Programmes		Number and cost ² of personnel posts filled/planned for on funded establishment															Average growth rate (%)	Average: Salary level/ Total (%)		
Number of posts estimated for 31 March 2023		Actual			Revised estimate			Medium-term expenditure estimate						2022/23 - 2025/26						
Number of funded posts	Number of posts additional to the establishment	2021/22			2022/23			2023/24			2024/25				2025/26					
		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost				
Social Development		796	35	741	492.6	0.7	737	518.8	0.7	698	513.8	0.7	684	536.4	0.8	699	559.9	0.8	-1.7%	100.0%
Salary level		796	35	741	492.6	0.7	737	518.8	0.7	698	513.8	0.7	684	536.4	0.8	699	559.9	0.8	-1.7%	100.0%
1 – 6		220	12	209	73.6	0.4	208	76.4	0.4	166	63.4	0.4	160	64.7	0.4	161	66.6	0.4	-8.2%	24.6%
7 – 10		300	16	282	152.5	0.5	277	159.1	0.6	278	161.1	0.6	271	166.2	0.6	279	174.9	0.6	0.1%	39.2%
11 – 12		167	4	157	151.0	1.0	152	153.4	1.0	158	162.4	1.0	157	171.4	1.1	162	179.9	1.1	2.2%	22.3%
13 – 16		107	3	91	111.1	1.2	98	125.6	1.3	94	122.5	1.3	94	129.8	1.4	96	134.3	1.4	-0.7%	13.6%
Other		2	–	2	4.4	2.2	2	4.4	2.2	2	4.4	2.2	2	4.4	2.2	2	4.4	2.2	–	0.3%
Programme		796	35	741	492.6	0.7	737	518.8	0.7	698	513.8	0.7	684	536.4	0.8	699	559.9	0.8	-1.7%	100.0%
Programme 1		384	26	324	214.0	0.7	306	216.0	0.7	278	212.9	0.8	274	222.3	0.8	281	232.0	0.8	-2.8%	40.5%
Programme 3		79	–	70	49.2	0.7	83	65.0	0.8	83	66.1	0.8	80	69.0	0.9	82	72.0	0.9	-0.5%	11.6%
Programme 4		222	2	217	144.8	0.7	216	146.9	0.7	209	145.6	0.7	206	152.0	0.7	210	158.7	0.8	-0.9%	29.8%
Programme 5		111	7	130	84.5	0.7	132	90.9	0.7	128	89.1	0.7	124	93.1	0.7	127	97.1	0.8	-1.4%	18.1%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Departmental receipts

Table 19.5 Departmental receipts by economic classification

R thousand	Audited outcome			Adjusted estimate	Revised estimate	Average growth rate (%)	Average: Receipt item/ Total (%)	Medium-term receipts estimate			Average growth rate (%)	Average: Receipt item/ Total (%)
	2019/20	2020/21	2021/22					2022/23	2023/24	2024/25		
Departmental receipts	273 034	23 976	22 268	24 379	24 235	-55.4%	100.0%	31 427	31 547	31 872	9.6%	100.0%
Sales of goods and services produced by department	1	–	30	425	405	639.9%	0.1%	27	32	37	-55.0%	0.4%
Sales by market establishments	–	–	–	245	233	–	0.1%	8	11	13	-61.8%	0.2%
of which:												
Rental parking	–	–	–	245	233	–	0.1%	8	11	13	-61.8%	0.2%
Other sales	1	–	30	180	172	456.1%	0.1%	19	21	24	-48.1%	0.2%
of which:												
Sale of tender documents	1	–	30	–	–	-100.0%	–	19	21	24	–	0.1%
Commission on insurance and garnishee	–	–	–	180	172	–	0.1%	–	–	–	-100.0%	0.1%
Interest, dividends and rent on land	2 601	2 491	1 037	2 126	2 052	-7.6%	2.4%	3 000	3 000	3 000	13.5%	9.3%
Interest	2 601	2 491	1 037	2 126	2 052	-7.6%	2.4%	3 000	3 000	3 000	13.5%	9.3%
Transactions in financial assets and liabilities	270 432	21 485	21 201	21 828	21 778	-56.8%	97.5%	28 400	28 515	28 835	9.8%	90.3%
Total	273 034	23 976	22 268	24 379	24 235	-55.4%	100.0%	31 427	31 547	31 872	9.6%	100.0%

Programme 1: Administration

Programme purpose

Provide strategic leadership, management and support services to the department and the sector.

Expenditure trends and estimates

Table 19.6 Administration expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2019/20	2020/21	2021/22		2022/23	2019/20 - 2022/23	2023/24	2024/25	2025/26	2022/23 - 2025/26	Average Expenditure/ Total (%)
R million											
Ministry	51.5	37.3	42.5	44.4	-4.8%	9.8%	44.0	46.0	48.0	2.6%	9.9%
Department Management	64.7	56.1	71.3	74.8	4.9%	14.9%	74.1	77.4	80.8	2.6%	16.6%
Corporate Management	183.8	194.6	210.3	170.9	-2.4%	42.4%	169.5	177.0	184.8	2.6%	37.9%
Finance	65.2	59.9	89.8	160.4	35.0%	20.9%	76.0	79.4	82.9	-19.8%	21.5%
Internal Audit	14.7	16.6	18.2	17.0	4.9%	3.7%	16.7	17.5	18.3	2.4%	3.8%
Office Accommodation	36.0	26.9	40.1	46.1	8.6%	8.3%	46.3	48.4	50.6	3.1%	10.3%
Total	416.0	391.5	472.3	513.7	7.3%	100.0%	426.6	445.6	465.3	-3.2%	100.0%
Change to 2022 Budget estimate				90.2			6.5	6.6	6.7		
Economic classification											
Current payments	406.4	382.7	454.0	507.9	7.7%	97.6%	420.7	439.4	458.9	-3.3%	98.7%
Compensation of employees	207.8	203.3	214.0	217.2	1.5%	47.0%	212.9	222.3	232.0	2.2%	47.8%
Goods and services	198.6	179.4	240.0	290.7	13.5%	50.7%	207.8	217.1	226.9	-7.9%	50.9%
of which:											
Audit costs: External	15.0	18.8	19.6	17.7	5.7%	4.0%	17.8	18.6	19.4	3.1%	4.0%
Computer services	60.5	29.2	36.4	42.3	-11.3%	9.4%	42.4	44.3	46.3	3.1%	9.5%
Consultants: Business and advisory services	6.6	15.0	21.3	14.2	28.8%	3.2%	14.2	14.9	15.6	3.1%	3.2%
Agency and support/outsourced services	0.2	0.7	-	6.8	222.3%	0.4%	6.8	7.1	7.4	3.1%	1.5%
Operating leases	40.5	25.9	36.7	41.6	0.9%	8.1%	41.8	43.7	45.6	3.1%	9.3%
Travel and subsistence	32.6	7.8	16.7	27.6	-5.4%	4.7%	27.7	29.0	30.3	3.1%	6.2%
Transfers and subsidies	6.0	2.2	2.8	2.4	-26.5%	0.7%	2.4	2.5	2.6	3.1%	0.5%
Departmental agencies and accounts	1.5	1.5	1.5	1.8	6.6%	0.4%	1.8	1.9	2.0	3.1%	0.4%
Households	4.5	0.6	1.3	0.6	-50.3%	0.4%	0.6	0.6	0.6	3.3%	0.1%
Payments for capital assets	3.6	6.6	15.5	3.4	-2.2%	1.6%	3.5	3.7	3.8	4.4%	0.8%
Machinery and equipment	3.5	6.6	14.8	2.7	-8.6%	1.5%	2.8	2.9	3.1	4.4%	0.6%
Software and other intangible assets	0.1	0.1	0.7	0.7	99.1%	0.1%	0.7	0.7	0.8	4.5%	0.2%
Total	416.0	391.5	472.3	513.7	7.3%	100.0%	426.6	445.6	465.3	-3.2%	100.0%
Proportion of total programme expenditure to vote expenditure	0.2%	0.2%	0.2%	0.2%	-	-	0.2%	0.2%	0.2%	-	-
Details of transfers and subsidies											
Households											
Social benefits											
Current	4.5	0.6	1.3	0.6	-50.3%	0.4%	0.6	0.6	0.6	3.3%	0.1%
Employee social benefits	4.5	0.6	1.3	0.6	-50.3%	0.4%	0.6	0.6	0.6	3.3%	0.1%
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	1.5	1.5	1.5	1.8	6.6%	0.4%	1.8	1.9	2.0	3.1%	0.4%
Health and Welfare Sector Education and Training Authority	1.5	1.5	1.5	1.8	6.6%	0.4%	1.8	1.9	2.0	3.1%	0.4%

Personnel information

Table 19.7 Administration personnel numbers and cost by salary level¹

Salary level	Number of posts estimated for 31 March 2023		Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average Salary level/ Total (%)			
	Number of funded posts	Number of posts additional to the establishment	Actual			Revised estimate			Medium-term expenditure estimate										
			2021/22	2022/23	2023/24	2024/25	2025/26	2022/23 - 2025/26											
Administration			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	384	26	324	214.0	0.7	306	216.0	0.7	278	212.9	0.8	274	222.3	0.8	281	232.0	0.8	-2.8%	100.0%
1 – 6	116	6	111	38.6	0.3	104	37.8	0.4	69	26.2	0.4	69	27.8	0.4	69	28.4	0.4	-12.7%	27.3%
7 – 10	135	13	106	58.3	0.6	99	57.4	0.6	101	59.6	0.6	97	60.8	0.6	103	66.8	0.6	1.6%	35.0%
11 – 12	74	4	60	57.8	1.0	54	54.9	1.0	62	64.5	1.0	61	67.5	1.1	62	69.7	1.1	4.7%	20.9%
13 – 16	57	3	45	54.8	1.2	48	61.5	1.3	45	58.3	1.3	45	61.8	1.4	45	62.8	1.4	-2.1%	16.0%
Other	2	-	2	4.4	2.2	2	4.4	2.2	2	4.4	2.2	2	4.4	2.2	2	4.4	2.2	-	0.7%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 2: Social Assistance

Programme purpose

Provide social assistance to eligible individuals whose income and assets fall below set thresholds.

Objectives

- Provide social assistance over the medium term to eligible beneficiaries whose income and assets fall below the set thresholds by providing income support to:
 - 4.2 million elderly people
 - 1.1 million people with disabilities
 - 13.9 million children
 - 174 063 children with disabilities requiring care and support services
 - 211 361 foster children.

Subprogrammes

- *Old Age* provides income support to people aged 60 and older earning less than R96 840 (single) and R193 680 (married) a year, whose assets do not exceed R1 372 800 (single) and R2 745 600 (married).
- *War Veterans* provides income support to people who fought in World War II or the Korean War earning less than R96 840 (single) and R193 680 (married) a year, whose assets do not exceed R1 372 800 (single) and R2 745 600 (married).
- *Disability* provides income support to people with permanent or temporary disabilities earning less than R96 840 (single) and R193 680 (married) a year, whose assets do not exceed R1 372 800 (single) and R2 745 600 (married).
- *Foster Care* provides grants for children in foster care.
- *Care Dependency* provides income support to caregivers earning less than R249 600 (single) and R499 200 (married) a year to help them care for children who are mentally or physically disabled.
- *Child Support* provides income support to parents and caregivers of children younger than 18 earning less than R60 000 (single) and R120 000 (married) a year.
- *Grant-in-Aid* provides additional benefit to recipients of the *old age grant, disability grant or war veterans grant* that require regular care.
- *Social Relief of Distress* provides temporary income support, food parcels and other forms of relief to people experiencing undue hardship.

Expenditure trends and estimates

Table 19.8 Social Assistance expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2019/20	2020/21	2021/22		2022/23	2019/20 - 2022/23	2023/24	2024/25	2025/26	2022/23 - 2025/26	Average Expenditure/ Total (%)
R million											
Old Age	83 493.0	81 025.0	84 102.3	92 145.8	3.3%	39.1%	99 104.0	106 488.4	114 012.8	7.4%	42.3%
War Veterans	1.8	1.1	0.7	1.0	-18.3%	–	0.4	0.3	0.2	-42.7%	–
Disability	25 118.1	23 031.7	24 081.5	24 703.9	-0.6%	11.1%	26 800.8	28 278.2	30 002.0	6.7%	11.3%
Foster Care	5 397.7	4 783.1	4 373.5	4 057.1	-9.1%	2.1%	3 791.1	3 543.8	3 361.7	-6.1%	1.5%
Care Dependency	3 598.5	3 445.8	3 492.8	3 874.8	2.5%	1.7%	4 091.7	4 413.1	4 750.8	7.0%	1.8%
Child Support	70 877.6	85 590.8	72 666.7	77 224.4	2.9%	35.2%	81 877.6	87 320.4	93 034.4	6.4%	34.8%
Grant-in-Aid	1 400.1	1 311.6	1 529.9	1 900.9	10.7%	0.7%	2 106.6	2 473.0	2 822.2	14.1%	1.0%
Social Relief of Distress	402.7	19 756.6	32 470.5	35 224.8	343.9%	10.1%	36 069.7	405.7	423.9	-77.1%	7.4%
Total	190 289.4	218 945.8	222 717.9	239 132.6	7.9%	100.0%	253 841.8	232 922.9	248 407.9	1.3%	100.0%
Change to 2022 Budget estimate				(9 162.0)			41 571.5	9 113.5	14 571.8		

Table 19.8 Social Assistance expenditure trends and estimates by subprogramme and economic classification (continued)

Economic classification	Audited outcome			Adjusted appropriation ¹	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2019/20	2020/21	2021/22				2022/23	2019/20	2022/23		
R million											
Transfers and subsidies	190 040.8	218 945.8	222 717.9	238 594.6	7.9%	99.9%	253 841.8	232 922.9	248 407.9	1.4%	99.9%
Households	190 040.8	218 945.8	222 717.9	238 594.6	7.9%	99.9%	253 841.8	232 922.9	248 407.9	1.4%	99.9%
Payments for financial assets	248.5	–	–	538.0	29.4%	0.1%	–	–	–	-100.0%	0.1%
Total	190 289.4	218 945.8	222 717.9	239 132.6	7.9%	100.0%	253 841.8	232 922.9	248 407.9	1.3%	100.0%
Proportion of total programme expenditure to vote expenditure	95.5%	96.2%	96.1%	96.5%	–	–	96.5%	96.2%	96.3%	–	–
Details of transfers and subsidies											
Households											
Social benefits											
Current	190 040.8	218 945.8	222 717.9	238 594.6	7.9%	99.9%	253 841.8	232 922.9	248 407.9	1.4%	99.9%
Old age	83 488.2	81 025.0	84 102.3	92 125.5	3.3%	39.1%	99 104.0	106 488.4	114 012.8	7.4%	42.3%
War veterans	1.8	1.1	0.7	1.0	-18.3%	–	0.4	0.3	0.2	-42.7%	–
Disability	25 110.5	23 031.7	24 081.5	24 684.4	-0.6%	11.1%	26 800.8	28 278.2	30 002.0	6.7%	11.3%
Foster care	5 389.9	4 783.1	4 373.5	4 049.7	-9.1%	2.1%	3 791.1	3 543.8	3 361.7	-6.0%	1.5%
Care dependency	3 596.8	3 445.8	3 492.8	3 873.1	2.5%	1.7%	4 091.7	4 413.1	4 750.8	7.0%	1.8%
Child support	70 651.2	85 590.8	72 666.7	76 939.8	2.9%	35.1%	81 877.6	87 320.4	93 034.4	6.5%	34.8%
Grant-in-Aid	1 400.1	1 311.6	1 529.9	1 900.9	10.7%	0.7%	2 106.6	2 473.0	2 822.2	14.1%	1.0%
Social relief of distress	402.3	19 756.6	32 470.5	35 020.2	343.2%	10.1%	36 069.7	405.7	423.9	-77.0%	7.4%

1. An amount of R3.7 billion is expected to be deducted from this programme in line with the Second Adjustments Appropriation Bill tabled with this publication.

Programme 3: Social Security Policy and Administration

Programme purpose

Provide for social security policy development and the fair administration of social assistance.

Objectives

- Enable fair administration of social assistance through the following initiatives by:
 - developing a draft policy on integrating children’s grant beneficiaries with government services, and submitting it to Cabinet for approval by March 2025
 - developing a draft policy on maternal support and submitting it to Cabinet for approval by March 2025
 - developing a draft policy on income support for 18- to 59-year-olds and submitting it to Cabinet for approval by March 2025
 - increasing the percentage of appeals adjudicated within 90 days of receipt to 90 per cent by March 2025
 - producing 1 audit report in each year over the MTEF period on social assistance frameworks and systems
 - submitting the draft policy on voluntary cover for retirement and risk benefits for atypical and informal-sector workers to Cabinet for approval by March 2026
 - developing a draft social security bill and submitting it to Cabinet for approval by March 2025.
- Establish and operationalise the Inspectorate for Social Assistance to ensure the integrity of the social assistance framework by 2024/25.

Subprogrammes

- *Social Security Policy Development* develops and reviews policies and legislation on social assistance, and contributory income support aimed at protecting households against life cycle contingencies such as the unemployment, ill health, retirement, disability or death of a breadwinner.
- *Appeals Adjudication* seeks to provide a fair and just adjudication service for social assistance appeals.
- *Social Grants Administration* provides for the South African Social Security Agency’s operational costs for administering social grants and the reimbursement of payment contractors.
- *Social Grants Fraud Investigations* funds fraud investigations through the South African Social Security Agency’s special investigations unit.
- *Programme Management* provides for the expenses of the deputy director-general related to social security policy initiatives.

Expenditure trends and estimates

Table 19.9 Social Security Policy and Administration expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/Total (%)
	2019/20	2020/21	2021/22				2022/23	2019/20 - 2022/23	2023/24		
R million											
Social Security Policy Development	38.6	34.8	60.4	70.2	22.0%	0.7%	69.4	72.5	75.7	2.6%	0.9%
Appeals Adjudication	31.7	23.3	25.9	41.4	9.3%	0.4%	41.1	42.9	44.8	2.7%	0.5%
Social Grants Administration	7 493.0	7 416.2	7 893.0	7 343.6	-0.7%	98.0%	7 898.0	7 834.7	8 185.7	3.7%	97.6%
Social Grants Fraud Investigations	68.8	72.6	70.9	72.0	1.5%	0.9%	72.3	75.5	78.9	3.1%	0.9%
Programme Management	2.2	1.7	2.7	5.7	37.6%	-	5.6	5.9	6.1	2.7%	0.1%
Total	7 634.3	7 548.5	8 052.8	7 532.8	-0.4%	100.0%	8 086.5	8 031.6	8 391.3	3.7%	100.0%
Change to 2022				(81.7)			402.0	2.1	2.1		
Budget estimate											
Economic classification											
Current payments	68.9	58.1	86.4	111.9	17.5%	1.1%	110.7	115.6	120.7	2.6%	1.4%
Compensation of employees	52.2	50.3	49.2	67.4	8.9%	0.7%	66.1	69.0	72.0	2.2%	0.9%
Goods and services	16.7	7.8	37.2	44.4	38.7%	0.3%	44.6	46.6	48.7	3.1%	0.6%
<i>of which:</i>											
Consultants: Business and advisory services	4.3	2.8	1.7	9.7	31.4%	0.1%	9.7	10.2	10.6	3.1%	0.1%
Legal services	5.0	1.5	3.3	6.4	8.4%	0.1%	6.5	6.7	7.0	3.1%	0.1%
Consumables: Stationery, printing and office supplies	0.2	0.4	0.5	2.5	139.4%	-	2.5	2.6	2.7	3.1%	-
Travel and subsistence	3.5	0.9	1.6	5.6	17.0%	-	5.6	5.9	6.2	3.1%	0.1%
Operating payments	0.0	0.0	0.4	3.8	360.6%	-	3.8	4.0	4.2	3.1%	-
Venues and facilities	0.1	0.0	1.6	2.5	191.7%	-	2.5	2.6	2.7	3.1%	-
Transfers and subsidies	7 564.7	7 490.3	7 965.5	7 417.9	-0.7%	98.9%	7 972.6	7 912.7	8 267.2	3.7%	98.5%
Departmental agencies and accounts	7 561.8	7 488.8	7 963.9	7 415.6	-0.6%	98.9%	7 970.3	7 910.2	8 264.6	3.7%	98.5%
Foreign governments and international organisations	3.0	1.5	1.4	2.0	-11.5%	-	2.1	2.1	2.2	3.1%	-
Households	-	0.0	0.2	0.3	-	-	0.3	0.3	0.3	3.0%	-
Payments for capital assets	0.6	0.1	1.0	3.0	66.3%	-	3.1	3.3	3.4	4.5%	-
Machinery and equipment	0.6	0.1	1.0	3.0	66.3%	-	3.1	3.3	3.4	4.5%	-
Total	7 634.3	7 548.5	8 052.8	7 532.8	-0.4%	100.0%	8 086.5	8 031.6	8 391.3	3.7%	100.0%
Proportion of total programme expenditure to vote expenditure	3.8%	3.3%	3.5%	3.0%	-	-	3.1%	3.3%	3.3%	-	-
Details of transfers and subsidies											
Households											
Social benefits											
Current	-	0.0	0.2	0.3	-	-	0.3	0.3	0.3	3.0%	-
Employee social benefits	-	0.0	0.2	0.3	-	-	0.3	0.3	0.3	3.0%	-
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	7 561.8	7 488.8	7 963.9	7 415.6	-0.6%	98.9%	7 970.3	7 910.2	8 264.6	3.7%	98.5%
South African Social Security Agency	7 561.8	7 488.8	7 963.9	7 415.6	-0.6%	98.9%	7 970.3	7 910.2	8 264.6	3.7%	98.5%
Foreign governments and international organisations											
Current	1.9	1.4	1.3	1.9	1.2%	-	1.9	2.0	2.1	3.1%	-
International Social Security Association	1.9	1.4	1.3	1.9	1.2%	-	1.9	2.0	2.1	3.1%	-

Personnel information

Table 19.10 Social Security Policy and Administration personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2023	Number and cost ² of personnel posts filled/planned for on funded establishment											Average growth rate (%)	Average: Salary level/Total (%)						
	Number of funded posts	Number of posts additional to the establishment	Actual		Revised estimate		Medium-term expenditure estimate							2022/23 - 2025/26					
			2021/22	2022/23	2023/24	2024/25	2025/26												
Social Security Policy and Administration																			
Salary level	79	-	70	49.2	0.7	83	65.0	0.8	83	66.1	0.8	80	69.0	0.9	82	72.0	0.9	-0.5%	100.0%
1-6	19	-	18	6.5	0.4	19	7.2	0.4	19	7.2	0.4	16	6.6	0.4	16	6.8	0.4	-5.1%	21.4%
7-10	26	-	25	12.6	0.5	27	14.4	0.5	27	14.7	0.5	27	15.6	0.6	27	15.9	0.6	-	32.9%
11-12	17	-	13	12.7	1.0	17	17.5	1.0	17	17.7	1.0	17	18.8	1.1	19	20.9	1.1	3.0%	21.3%
13-16	17	-	14	17.4	1.2	20	26.0	1.3	20	26.5	1.3	20	28.0	1.4	20	28.5	1.4	-	24.4%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 4: Welfare Services Policy Development and Implementation Support

Programme purpose

Create an enabling environment for the delivery of equitable developmental welfare services through the formulation of policies, norms, standards and best practices; and the provision of support to implementing agencies.

Objectives

- Enable the delivery of quality social welfare services by:
 - monitoring the implementation of the universal treatment curriculum in 12 public substance abuse treatment centres and evaluate the effectiveness of the implementation in 2023/24 and 2024/25
 - improving social welfare services to children and older people by increasing awareness of 30 per cent of the social development sector workforce on the Children’s Amendment Act (2022) in each year over the medium term
 - protecting and promoting the rights of people with disabilities by developing a compliance and monitoring tool for facilities for people with disabilities and training all provinces on the guidelines on respite care services for families of children and persons with disabilities by March 2025
 - implementing prevention and early intervention measures to curb social ills (including gender-based violence and femicide, and substance abuse) among children and young people in 30 campuses per year over the medium term
 - implementing pillar 4 (response, care, support and healing) of the national strategic plan on gender-based violence and femicide by training 45 gender-based violence and femicide hotspot districts on the provision of psychosocial services, and submitting the intersectoral policy on sheltering services to Cabinet by March 2025.

Subprogrammes

- *Service Standards* ensures the transformation and standardisation of social welfare services through the development and coordination of overarching policies and legislation that promote integrated, quality-driven, professional and accountable service delivery.
- *Substance Abuse* develops, supports and monitors the implementation of policies, legislation, norms and standards for combating substance abuse.
- *Older Persons* develops, supports and monitors the implementation of policies, legislation, norms and standards for the provision of social welfare services to older people.
- *People with Disabilities* promotes the empowerment and rights of people with disabilities through the accelerated mainstreaming of disability considerations and the strengthening of disability-specific services.
- *Children* develops, supports and monitors the implementation of policies, legislation, norms and standards for the provision of social welfare services to children.
- *Families* develops, supports and monitors the implementation of policies, legislation and programmes for services aimed at strengthening families.
- *Social Crime Prevention and Victim Empowerment* develops, supports and monitors the implementation of policies, legislation and programmes aimed at protecting, empowering and supporting victims of crime and violence, including gender-based violence.
- *Youth* develops and facilitates the implementation of policies, legislation and programmes aimed at mobilising, protecting and developing skills among vulnerable young people.
- *HIV and AIDS* develops, supports and monitors the implementation of policies, programmes and guidelines aimed at preventing and mitigating the impact of HIV and AIDS, in line with the 2017-2022 national strategic plan for HIV, TB and STIs.
- *Programme Management* provides for the expenses of the deputy director-general related to the coordination and management of social welfare services.

Expenditure trends and estimates

Table 19.11 Welfare Services Policy Development and Implementation Support expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average Expenditure/ Total (%)
	2019/20	2020/21	2021/22				2022/23	2019/20 - 2022/23	2023/24		
R million											
Service Standards	23.2	14.4	19.0	31.5	10.7%	6.7%	31.2	32.6	34.0	2.6%	10.0%
Substance Abuse	18.7	14.5	18.1	20.9	3.8%	5.5%	20.8	21.7	22.7	2.7%	6.6%
Older Persons	18.0	9.4	12.0	19.3	2.4%	4.5%	19.2	20.0	20.9	2.8%	6.1%
People with Disabilities	11.1	12.6	12.3	13.7	7.3%	3.8%	13.7	14.3	14.9	2.7%	4.4%
Children	77.7	59.1	74.4	80.1	1.0%	22.3%	79.2	82.7	86.4	2.6%	25.4%
Families	8.9	7.5	7.4	10.7	6.3%	2.6%	10.6	11.1	11.6	2.6%	3.4%
Social Crime Prevention and Victim Empowerment	95.5	119.0	67.7	76.6	-7.1%	27.4%	77.3	80.6	84.2	3.2%	24.6%
Youth	14.1	4.0	8.7	12.7	-3.3%	3.0%	12.6	13.2	13.8	2.7%	4.0%
HIV and AIDS	108.6	32.4	40.0	43.1	-26.5%	17.1%	43.4	45.5	47.5	3.3%	13.9%
Social Worker Scholarships	57.1	20.3	–	–	-100.0%	5.9%	–	–	–	–	–
Programme Management	4.5	2.8	2.1	4.8	2.2%	1.1%	4.8	5.0	5.2	2.7%	1.5%
Total	437.4	296.1	261.5	313.5	-10.5%	100.0%	312.8	326.7	341.2	2.9%	100.0%
Change to 2022 Budget estimate				4.4			4.5	4.5	4.6		
Economic classification											
Current payments	275.4	239.5	219.3	262.1	-1.6%	76.1%	259.6	271.1	283.1	2.6%	83.1%
Compensation of employees	164.9	187.5	144.8	147.2	-3.7%	49.3%	145.6	152.0	158.7	2.5%	46.6%
Goods and services	110.5	52.0	74.4	114.9	1.3%	26.9%	114.0	119.1	124.4	2.7%	36.5%
<i>of which:</i>											
Advertising	13.6	6.9	8.2	12.3	-3.2%	3.1%	12.1	12.4	13.0	1.8%	3.8%
Catering: Departmental activities	7.9	0.9	3.0	4.9	-14.6%	1.3%	4.9	5.1	5.4	3.1%	1.6%
Consultants: Business and advisory services	12.2	21.3	15.0	22.6	22.7%	5.4%	22.7	23.7	24.7	3.1%	7.2%
Consumables: Stationery, printing and office supplies	2.4	0.8	2.9	4.9	27.4%	0.8%	4.9	5.1	5.3	3.1%	1.6%
Travel and subsistence	32.9	4.0	14.6	29.2	-3.9%	6.2%	28.2	28.0	29.3	0.1%	8.9%
Venues and facilities	15.1	5.1	14.2	23.5	15.8%	4.4%	23.5	26.3	27.5	5.3%	7.8%
Transfers and subsidies	159.7	55.9	40.3	45.6	-34.2%	23.0%	47.1	49.2	51.4	4.1%	14.9%
Foreign governments and international organisations	14.1	0.6	0.4	0.9	-59.9%	1.2%	0.9	1.0	1.0	3.1%	0.3%
Non-profit institutions	89.8	35.0	39.0	44.0	-21.2%	15.9%	45.5	47.5	49.7	4.1%	14.4%
Households	55.7	20.3	1.0	0.7	-76.9%	5.9%	0.7	0.7	0.8	3.1%	0.2%
Payments for capital assets	2.3	0.7	1.9	5.8	36.5%	0.8%	6.1	6.3	6.6	4.5%	1.9%
Buildings and other fixed structures	1.0	–	–	–	-100.0%	0.1%	–	–	–	–	–
Machinery and equipment	1.3	0.7	1.9	5.8	66.0%	0.7%	6.1	6.3	6.6	4.5%	1.9%
Total	437.4	296.1	261.5	313.5	-10.5%	100.0%	312.8	326.7	341.2	2.9%	100.0%
Proportion of total programme expenditure to vote expenditure	0.2%	0.1%	0.1%	0.1%	–	–	0.1%	0.1%	0.1%	–	–
Details of transfers and subsidies											
Households											
Social benefits											
Current	0.5	0.7	1.0	0.7	12.7%	0.2%	0.7	0.7	0.8	3.1%	0.2%
Employee social benefits	0.5	0.7	1.0	0.7	12.7%	0.2%	0.7	0.7	0.8	3.1%	0.2%
Households											
Other transfers to households											
Current	55.3	19.5	–	–	-100.0%	5.7%	–	–	–	–	–
National Student Financial Aid Scheme	55.3	19.5	–	–	-100.0%	5.7%	–	–	–	–	–

Table 19.11 Welfare Services Policy Development and Implementation Support expenditure trends and estimates by subprogramme and economic classification (continued)

Details of transfers and subsidies											
R million	Audited outcome			Adjusted appropriation 2022/23	Average growth rate (%) 2019/20 - 2022/23	Average Expenditure/ Total (%) 2019/20 - 2022/23	Medium-term expenditure estimate			Average growth rate (%) 2022/23 - 2025/26	Average Expenditure/ Total (%) 2022/23 - 2025/26
	2019/20	2020/21	2021/22				2023/24	2024/25	2025/26		
Non-profit institutions											
Current	89.1	35.0	39.0	44.0	-21.0%	15.8%	45.5	47.5	49.7	4.1%	14.4%
South African Federation for Mental Health	0.8	0.9	–	–	-100.0%	0.1%	–	–	–	–	–
South African National AIDS Council	31.7	10.0	15.0	15.6	-21.0%	5.5%	16.3	17.1	17.8	4.5%	5.2%
South African National Council on Alcoholism and Drug Dependence	1.7	1.8	1.9	1.9	3.8%	0.6%	1.9	2.0	2.1	3.1%	0.6%
South African Depression and Anxiety Group	1.7	1.8	1.8	1.9	3.8%	0.6%	1.9	2.0	2.1	3.1%	0.6%
South African Council for Social Service Professions	2.1	–	–	2.3	3.8%	0.3%	2.3	2.4	2.5	3.1%	0.7%
South African Older Persons Forum	1.6	1.7	1.5	1.5	-1.8%	0.5%	1.6	1.7	1.8	4.4%	0.5%
National Institute Community Development and Management – old persons	1.3	1.4	1.7	1.8	10.0%	0.5%	1.7	1.8	1.9	1.9%	0.5%
Suid-Afrikaanse Vrouefederasie – families	0.8	0.9	0.7	0.7	-5.4%	0.2%	0.8	0.8	0.9	6.2%	0.2%
Family and Marriage Society South Africa	0.8	0.9	1.1	1.2	11.7%	0.3%	1.1	1.1	1.2	1.1%	0.4%
HIV and AIDS organisations	33.0	–	–	–	-100.0%	2.5%	–	–	–	–	–
South African National Deaf Association	0.6	0.7	–	–	-100.0%	0.1%	–	–	–	–	–
DeafBlind South Africa	0.6	0.7	1.5	1.4	29.8%	0.3%	1.7	1.8	1.9	10.9%	0.5%
Autism South Africa	1.0	1.0	1.4	1.5	16.5%	0.4%	1.6	1.6	1.7	4.7%	0.5%
Suid-Afrikaanse Vrouefederasie – children	0.7	1.2	0.8	0.9	6.3%	0.3%	0.9	1.0	1.0	4.4%	0.3%
Afrikaanse Christlike Vrouefederasie	0.8	0.9	–	–	-100.0%	0.1%	–	–	–	–	–
Childline South Africa	1.1	1.6	0.7	1.5	9.6%	0.4%	1.5	1.6	1.7	3.8%	0.5%
AFM Executive Welfare Council	0.5	1.0	–	–	-100.0%	0.1%	–	–	–	–	–
Child Welfare South Africa	–	–	0.7	0.7	–	0.1%	0.7	0.7	0.8	4.7%	0.2%
Humana People to People South Africa	1.3	1.3	–	–	-100.0%	0.2%	–	–	–	–	–
Uhambo Foundation	–	–	1.3	1.4	–	0.2%	1.5	1.6	1.6	5.2%	0.5%
National Institute Community Development and Management (victim empowerment)	1.6	1.7	1.3	1.3	-5.8%	0.5%	1.3	1.4	1.5	3.0%	0.4%
LifeLine South Africa	0.9	1.0	2.1	2.2	34.6%	0.5%	2.2	2.3	2.4	3.2%	0.7%
National Shelter Movement of South Africa	0.7	0.7	0.7	0.7	3.1%	0.2%	0.7	0.8	0.8	3.1%	0.2%
National Peace Accord Trust	0.7	0.7	–	–	-100.0%	0.1%	–	–	–	–	–
Khulisa Social Solutions	1.5	1.6	0.8	1.6	3.8%	0.4%	1.7	1.7	1.8	3.1%	0.5%
National Institute for Crime Prevention and the Reintegration of Offenders	1.5	1.6	1.6	1.7	3.8%	0.5%	1.7	1.8	1.8	3.1%	0.5%
Cape Development and Dialogue Centre	–	–	1.4	1.4	–	0.2%	1.4	1.5	1.6	3.1%	0.5%
Rata Social Services	–	–	0.7	0.7	–	0.1%	0.8	0.9	0.9	8.6%	0.3%
Foreign governments and international organisations											
Current	14.1	0.6	0.3	0.9	-60.6%	1.2%	0.9	0.9	0.9	3.1%	0.3%
Namibian government	0.2	0.3	–	0.4	23.4%	0.1%	0.4	0.5	0.5	3.1%	0.1%
International Social Service	0.3	0.3	0.3	0.4	11.0%	0.1%	0.4	0.4	0.5	3.1%	0.1%
German Development Bank	13.6	–	–	–	-100.0%	1.0%	–	–	–	–	–

Personnel information

Table 19.12 Welfare Services Policy Development and Implementation Support personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2023	Number and cost ² of personnel posts filled/planned for on funded establishment											Average growth rate (%)	Average: Salary level/ Total (%)						
	Number of posts additional to the funded posts	Actual			Revised estimate			Medium-term expenditure estimate											
		2021/22	2022/23	2023/24	2024/25	2025/26	2022/23 - 2025/26												
Welfare Services Policy Development and Implementation Support																			
Salary level	222	2	217	144.8	0.7	216	146.9	0.7	209	145.6	0.7	206	152.0	0.7	210	158.7	0.8	-0.9%	100.0%
1 – 6	47	–	44	15.5	0.4	50	18.1	0.4	44	16.4	0.4	44	17.4	0.4	45	18.3	0.4	-3.5%	21.6%
7 – 10	96	2	95	50.0	0.5	95	53.6	0.6	96	53.8	0.6	92	54.7	0.6	92	55.8	0.6	-0.9%	44.7%
11 – 12	59	–	59	56.2	1.0	54	53.6	1.0	53	53.4	1.0	53	56.6	1.1	54	58.6	1.1	–	25.5%
13 – 16	20	–	19	23.2	1.2	17	21.6	1.3	17	22.1	1.3	17	23.3	1.4	19	26.1	1.4	3.4%	8.3%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 5: Social Policy and Integrated Service Delivery

Programme purpose

Support community development and promote evidence-based policy making in the department and the social development sector.

Objectives

- Create an enabling environment for non-profit organisations and increase public trust and confidence in them through effective and fair regulation by March 2024 by:
 - monitoring their compliance with the Non-profit Organisations Act (1997)
 - ensuring that 90 per cent of non-profit organisation registration applications are processed within 2 months of receipt
 - building the capacity of provincial departments to implement the sector funding policy and the non-profit organisation sector payment system.
- Harness the implementation of community development in South Africa with emphasis on the creation of vibrant and sustainable communities by finalising a national community development policy and framework by March 2024.
- Empower communities through community capacity enhancement programmes and link 2 per cent of social grant beneficiaries with economic development opportunities by March 2024.
- Support the provision of nutritious food to the poor and vulnerable by coordinating interventions including centre-based feeding programmes, partnerships with civil society organisations, social partners and other agencies by March 2024.
- Finalise the sustainable livelihoods framework to empower community development practitioners to implement the sustainable livelihoods approach by March 2024.
- Provide evidence-based advisory services on social development policy by developing and disseminating 4 research and policy briefs in each year over the MTEF period.

Subprogrammes

- *Social Policy Research and Development* provides strategic guidance in terms of evidence-based social policy development, coordination and evaluation.
- *Special Projects and Innovation* provides for the coordination, incubation and innovation of departmental and social cluster initiatives such as the expanded public works programme.
- *Population Policy Promotion* supports, monitors and evaluates the implementation of the 1998 White Paper on Population Policy for South Africa by conducting research on the country's population trends and dynamics; raising awareness on population and development concerns; and supporting and building the technical capacity of national, provincial and local government and other stakeholders to implement population policy strategies.
- *Registration and Monitoring of Non-profit Organisations* registers and monitors non-profit organisations in terms of the Non-profit Organisations Act (1997).
- *Substance Abuse Advisory Services and Oversight* monitors the implementation of policies, legislation, norms and standards aimed at combating substance abuse.
- *Community Development* develops and facilitates the implementation of policies, guidelines, frameworks, norms and standards for ensuring the empowerment of local communities, strengthening the capacity of people as active citizens through their community groups, organisations and networks; and strengthening the capacity of institutions and agencies (public, private and non-governmental) to work with citizens to shape and determine change in their communities.
- *National Development Agency* provides for transfers to the National Development Agency to support civil society organisations in poverty alleviation programmes.
- *Programme Management* provides for the expenses of the deputy director-general related to the coordination and management of community development programmes and initiatives.

Expenditure trends and estimates

Table 19.13 Social Policy and Integrated Service Delivery expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation 2022/23	Average growth rate (%) 2019/20 - 2022/23	Average: Expenditure/ Total (%) 2019/20 - 2022/23	Medium-term expenditure estimate			Average growth rate (%) 2022/23 - 2025/26	Average: Expenditure/ Total (%) 2022/23 - 2025/26
	2019/20	2020/21	2021/22				2023/24	2024/25	2025/26		
R million											
Social Policy Research and Development	6.5	4.8	4.8	6.7	1.3%	1.6%	6.6	6.9	7.2	2.5%	1.8%
Special Projects and Innovation	8.4	6.8	6.5	12.5	14.4%	2.4%	12.4	12.9	13.5	2.5%	3.4%
Population Policy Promotion	27.7	22.5	25.5	39.5	12.6%	8.0%	39.1	40.8	42.6	2.5%	10.8%
Registration and Monitoring of Non-profit Organisations	43.3	34.5	38.7	42.8	-0.4%	11.0%	42.3	44.1	46.1	2.5%	11.7%
Substance Abuse Advisory Services and Oversight	5.0	3.7	5.0	7.1	12.6%	1.4%	7.1	7.4	7.8	2.8%	2.0%
Community Development	99.0	26.3	30.6	30.4	-32.6%	12.9%	30.1	31.4	32.8	2.6%	8.3%
National Development Agency	212.4	216.2	246.0	219.3	1.1%	61.7%	220.1	230.0	240.3	3.1%	60.8%
Programme Management	4.0	3.5	3.7	4.0	-	1.0%	3.9	4.1	4.3	2.5%	1.1%
Total	406.1	318.3	360.8	362.3	-3.7%	100.0%	361.6	377.8	394.6	2.9%	100.0%
Change to 2022 Budget estimate				2.7			2.7	2.8	2.8		
Economic classification											
Current payments	127.1	99.2	112.7	140.1	3.3%	33.1%	138.5	144.6	151.0	2.5%	38.4%
Compensation of employees	87.9	82.0	84.5	90.9	1.1%	23.9%	89.1	93.1	97.1	2.2%	24.7%
Goods and services	39.1	17.2	28.1	49.2	7.9%	9.2%	49.4	51.6	53.9	3.1%	13.6%
of which:											
Administrative fees	1.2	0.5	0.5	1.6	11.1%	0.3%	1.6	1.7	1.7	3.1%	0.4%
Advertising	2.5	2.2	2.2	3.4	10.7%	0.7%	3.4	3.6	3.7	3.1%	0.9%
Consultants: Business and advisory services	2.0	2.5	7.0	7.1	52.1%	1.3%	7.1	7.4	7.7	3.1%	2.0%
Consumables: Stationery, printing and office supplies	0.6	0.8	0.6	3.6	83.5%	0.4%	3.6	3.7	3.9	3.1%	1.0%
Travel and subsistence	18.2	2.8	6.9	15.5	-5.1%	3.0%	15.6	16.3	17.0	3.1%	4.3%
Venues and facilities	5.4	3.9	4.1	11.7	29.4%	1.7%	11.7	12.3	12.8	3.1%	3.2%
Transfers and subsidies	278.4	218.5	247.7	221.2	-7.4%	66.7%	222.1	232.0	242.4	3.1%	61.3%
Departmental agencies and accounts	212.4	216.2	246.0	219.3	1.1%	61.7%	220.1	230.0	240.3	3.1%	60.8%
Foreign governments and international organisations	1.5	1.6	1.5	1.7	4.9%	0.4%	1.7	1.8	1.9	3.1%	0.5%
Non-profit institutions	64.6	-	-	-	-100.0%	4.5%	-	-	-	-	-
Households	-	0.7	0.3	0.2	-	0.1%	0.2	0.2	0.2	3.6%	0.1%
Payments for capital assets	0.7	0.6	0.4	1.0	15.1%	0.2%	1.1	1.1	1.1	4.4%	0.3%
Machinery and equipment	0.7	0.6	0.4	1.0	15.1%	0.2%	1.1	1.1	1.1	4.4%	0.3%
Total	406.1	318.3	360.8	362.3	-3.7%	100.0%	361.6	377.8	394.6	2.9%	100.0%
Proportion of total programme expenditure to vote expenditure	0.2%	0.1%	0.2%	0.1%	-	-	0.1%	0.2%	0.2%	-	-
Details of transfers and subsidies											
Households											
Social benefits											
Current	-	0.7	0.3	0.2	-	0.1%	0.2	0.2	0.2	3.6%	0.1%
Employee social benefits	-	0.7	0.3	0.2	-	0.1%	0.2	0.2	0.2	3.6%	0.1%
Non-profit institutions											
Current	63.3	-	-	-	-100.0%	4.4%	-	-	-	-	-
Food relief	63.3	-	-	-	-100.0%	4.4%	-	-	-	-	-
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	212.4	216.2	246.0	219.3	1.1%	61.7%	220.1	230.0	240.3	3.1%	60.8%
National Development Agency	212.4	216.2	246.0	219.3	1.1%	61.7%	220.1	230.0	240.3	3.1%	60.8%
Foreign governments and international organisations											
Current	1.5	1.6	1.5	1.7	4.9%	0.4%	1.7	1.8	1.9	3.1%	0.5%
United Nations Population Fund	0.6	0.6	0.6	0.7	3.2%	0.2%	0.7	0.7	0.7	3.1%	0.2%
Partners in Population and Development	0.9	1.0	0.9	1.1	5.9%	0.3%	1.1	1.1	1.2	3.1%	0.3%

Personnel information

Table 19.14 Social Policy and Integrated Service Delivery personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2023			Number and cost ² of personnel posts filled/planned for on funded establishment															Average growth rate (%)	Average: Salary level/ Total (%)
Number of funded posts	Number of posts additional to the establishment		Actual			Revised estimate			Medium-term expenditure estimate										
			2021/22			2022/23			2023/24			2024/25			2025/26			2022/23 - 2025/26	
Social Policy and Integrated Service Delivery			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	111	7	130	84.5	0.7	132	90.9	0.7	128	89.1	0.7	124	93.1	0.7	127	97.1	0.8	-1.4%	100.0%
1 – 6	38	6	36	12.9	0.4	35	13.2	0.4	35	13.5	0.4	31	12.8	0.4	31	13.1	0.4	-4.1%	25.8%
7 – 10	43	1	56	31.6	0.6	57	33.7	0.6	55	33.1	0.6	55	35.1	0.6	56	36.4	0.7	-0.6%	43.6%
11 – 12	17	–	25	24.3	1.0	27	27.5	1.0	26	26.8	1.0	26	28.5	1.1	28	30.7	1.1	0.7%	20.8%
13 – 16	13	–	13	15.7	1.2	13	16.6	1.3	12	15.7	1.3	12	16.7	1.4	12	17.0	1.4	-2.2%	9.7%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Entities

National Development Agency

Selected performance indicators

Table 19.15 National Development Agency performance indicators by programme/objective/activity and related priority

Indicator	Programme/Objective/Activity	MTSF priority	Audited performance			Estimated performance	MTEF targets		
			2019/20	2020/21	2021/22		2022/23	2023/24	2024/25
Percentage disbursement of funds to grant-funded civil society organisations per year	Civil society organisations development	Priority 4: Consolidating the social wage through reliable and quality basic services	– ¹	100% (7.9 m/7.9 m)	98% (13.3 m/13.6 m)	95%	95%	95%	95%
Number of jobs created by civil society organisations	Civil society organisations development		– ¹	2 049	750	3 000	4 000	5 500	8 000
Number of civil society organisations trained in governance skills per year to strengthen their institutional capacity	Civil society organisations development		– ¹	1 114	2 558	2 000	2 500	3 000	3 500
Number of research publications produced per year to provide a basis for development policy ²	Research		– ¹	– ¹	– ¹	3	3	3	3

1. No historical data available.

2. New indicator.

Entity overview

The National Development Agency is a schedule 3A public entity established in terms of the National Development Agency Act (1998). Its primary mandate is to contribute towards the eradication of poverty and its causes by granting funds to civil society organisations to implement development projects in poor communities.

Over the next 3 years, the agency plans to support on average 3 000 civil society organisations per year by strengthening institutional areas such as governance, compliance, financial management, reporting and conflict resolution; and providing grant funding to stimulate economic activity and create job opportunities in poor communities where these organisations operate. In line with its aim of reducing poverty and developing communities, the agency plans to partner with research and academic institutions to produce 9 research publications and host 15 development policy dialogues over the MTEF period to engage with relevant stakeholders. These are intended to inform the development of policy on job creation, economic development, and training and development. Spending on these activities is expected to amount to R56.9 million over the period ahead.

Expenditure is expected to decrease at an average annual rate of 4 per cent, from R274.3 million in 2022/23 to R242.6 million in 2025/26. Compensation of employees is the main cost driver, spending on which accounts for 64.1 per cent (R475.1 million) of total spending over the medium term. The agency derives almost all of its revenue over the MTEF period from departmental transfers, amounting to R690.4 million. It expects to earn an

additional R6.6 million over the period from interest. Revenue is set to increase in line with spending.

Programmes/Objectives/Activities

Table 19.16 National Development Agency expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2019/20	2020/21	2021/22				2022/23	2019/20 - 2022/23	2023/24		
Administration	113.8	90.3	106.2	115.6	0.5%	42.3%	112.2	117.6	123.3	2.2%	48.5%
Civil society organisations development	123.4	165.6	116.0	145.0	5.5%	54.2%	99.4	103.5	107.7	-9.4%	46.6%
Research	8.3	6.5	7.5	13.7	18.2%	3.5%	10.6	11.1	11.6	-5.5%	4.8%
Total	245.5	262.4	229.7	274.3	3.8%	100.0%	222.2	232.2	242.6	-4.0%	100.0%

Statements of financial performance, cash flow and financial position

Table 19.17 National Development Agency statements of financial performance, cash flow and financial position

Statement of financial performance											
R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2019/20	2020/21	2021/22				2022/23	2019/20 - 2022/23	2023/24		
Revenue											
Non-tax revenue	28.5	6.4	4.8	2.0	-58.8%	4.2%	2.1	2.2	2.3	4.5%	0.9%
Sale of goods and services other than capital assets	25.0	-	-	-	-100.0%	2.6%	-	-	-	-	-
Other non-tax revenue	3.5	6.4	4.8	2.0	-17.4%	1.6%	2.1	2.2	2.3	4.5%	0.9%
Transfers received	212.4	271.1	270.8	219.3	1.1%	95.8%	220.1	230.0	240.3	3.1%	99.1%
Total revenue	240.9	277.5	275.6	221.3	-2.8%	100.0%	222.2	232.2	242.6	3.1%	100.0%
Expenses											
Current expenses	235.4	173.8	192.3	222.2	-1.9%	81.7%	218.2	228.1	237.8	2.3%	93.9%
Compensation of employees	123.3	127.1	140.1	143.0	5.0%	52.9%	151.6	158.2	165.3	5.0%	64.1%
Goods and services	109.2	44.3	49.0	79.2	-10.1%	27.9%	66.7	69.8	72.5	-2.9%	29.7%
Depreciation	2.9	2.4	3.3	-	-100.0%	0.9%	-	-	-	-	-
Transfers and subsidies	10.1	88.5	37.4	52.1	72.9%	18.3%	4.0	4.1	4.8	-54.8%	6.1%
Total expenses	245.5	262.4	229.7	274.3	3.8%	100.0%	222.2	232.2	242.6	-4.0%	100.0%
Surplus/(Deficit)	(4.7)	15.1	45.9	(53.0)	124.2%		-	-	-	-100.0%	
Cash flow statement											
Cash flow from operating activities	(2.6)	77.6	24.5	(53.0)	172.6%	100.0%	-	-	-	-100.0%	-
Receipts											
Non-tax receipts	24.7	59.9	2.7	2.0	-56.8%	7.5%	2.1	2.2	2.3	4.5%	0.9%
Sales of goods and services other than capital assets	23.8	56.9	-	-	-100.0%	6.7%	-	-	-	-	-
Other tax receipts	0.9	2.9	2.7	2.0	28.2%	0.8%	2.1	2.2	2.3	4.5%	0.9%
Transfers received	215.2	271.6	246.9	219.3	0.6%	92.0%	220.1	230.0	240.3	3.1%	99.1%
Financial transactions in assets and liabilities	1.2	4.1	0.8	-	-100.0%	0.5%	-	-	-	-	-
Total receipts	241.2	335.6	250.5	221.3	-2.8%	100.0%	222.2	232.2	242.6	3.1%	100.0%
Payment											
Current payments	230.1	173.4	187.6	222.2	-1.2%	81.4%	218.2	228.1	237.8	2.3%	93.9%
Compensation of employees	127.0	129.1	133.7	143.0	4.0%	53.4%	151.6	158.2	165.3	5.0%	64.1%
Goods and services	103.1	44.3	53.9	79.2	-8.4%	28.1%	66.7	69.8	72.5	-2.9%	29.7%
Transfers and subsidies	13.6	84.6	38.4	52.1	56.3%	18.6%	4.0	4.1	4.8	-54.8%	6.1%
Total payments	243.8	257.9	226.0	274.3	4.0%	100.0%	222.2	232.2	242.6	-4.0%	100.0%
Net cash flow from investing activities	(5.8)	(3.7)	(1.3)	(1.0)	-44.1%	100.0%	(1.1)	(1.1)	(1.2)	4.5%	100.0%
Acquisition of property, plant, equipment and intangible assets	(5.8)	(3.7)	(1.3)	(1.0)	-44.1%	100.0%	(1.1)	(1.1)	(1.2)	4.5%	100.0%
Net increase/(decrease) in cash and cash equivalents	(8.5)	73.9	23.2	(54.1)	85.5%	3.8%	(1.1)	(1.1)	(1.2)	-72.2%	-5.3%
Statement of financial position											
Carrying value of assets	9.3	10.4	8.4	7.9	-5.1%	9.1%	7.5	7.2	6.8	-5.0%	8.7%
<i>of which:</i>											
<i>Acquisition of assets</i>	<i>(5.8)</i>	<i>(3.7)</i>	<i>(1.3)</i>	<i>(1.0)</i>	<i>-44.1%</i>	<i>100.0%</i>	<i>(1.1)</i>	<i>(1.1)</i>	<i>(1.2)</i>	<i>4.5%</i>	<i>100.0%</i>
Receivables and prepayments	2.3	1.8	1.5	1.5	-14.3%	1.9%	1.4	1.3	1.2	-5.0%	1.6%
Cash and cash equivalents	51.6	125.6	148.7	79.3	15.4%	89.0%	76.8	74.3	72.0	-3.2%	89.7%
Total assets	63.2	137.8	158.6	88.7	12.0%	100.0%	85.7	82.8	80.1	-3.3%	100.0%
Accumulated surplus/(deficit)	17.8	33.6	79.5	26.5	14.1%	33.1%	26.5	26.5	26.5	-	31.4%
Capital reserve fund	12.6	64.7	35.7	34.0	39.1%	31.9%	32.3	30.6	29.1	-5.0%	37.3%
Trade and other payables	6.9	23.1	19.5	18.5	39.1%	15.2%	17.6	16.7	15.9	-5.0%	20.3%
Provisions	16.4	16.4	23.9	9.8	-15.8%	16.0%	9.4	9.0	8.7	-4.0%	10.9%
Managed funds	9.5	-	-	-	-100.0%	3.8%	-	-	-	-	-
Total equity and liabilities	63.2	137.8	158.6	88.7	12.0%	100.0%	85.7	82.8	80.1	-3.3%	100.0%

Personnel information**Table 19.18 National Development Agency personnel numbers and cost by salary level**

Number of posts estimated for 31 March 2023			Number and cost ¹ of personnel posts filled/planned for on funded establishment												Average growth rate of personnel posts (%)	Average Salary level/ Total (%)			
Number of funded posts	Number of posts on approved establishment	National Development Agency	Actual			Revised estimate			Medium-term expenditure estimate										
			2021/22		2022/23		2023/24		2024/25		2025/26		2022/23 - 2025/26						
Salary level	193	320	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
			190	140.1	0.7	193	143.0	0.7	194	151.6	0.8	194	158.2	0.8	194	165.3	0.9	0.2%	100.0%
1 – 6	20	42	20	3.7	0.2	20	3.6	0.2	20	3.8	0.2	20	4.0	0.2	20	4.2	0.2	–	10.3%
7 – 10	91	174	88	45.4	0.5	91	46.5	0.5	92	49.4	0.5	92	51.6	0.6	92	53.9	0.6	0.4%	47.4%
11 – 12	49	61	49	43.9	0.9	49	45.2	0.9	49	48.1	1.0	49	50.2	1.0	49	52.4	1.1	–	25.3%
13 – 16	32	42	32	45.5	1.4	32	45.8	1.4	32	47.6	1.5	32	49.7	1.6	32	51.8	1.6	–	16.5%
17 – 22	1	1	1	1.5	1.5	1	1.9	1.9	1	2.7	2.7	1	2.8	2.8	1	2.9	2.9	–	0.5%

1. Rand million.

South African Social Security Agency**Selected performance indicators****Table 19.19 South African Social Security Agency performance indicators by programme/objective/activity and related MTSF priority**

Indicator	Programme/Objective/Activity	MTSF priority	Audited performance			Estimated performance	MTEF targets		
			2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26
Percentage of reported fraud and corruption cases investigated and finalised per year	Administration	Priority 4: Consolidating the social wage through reliable and quality basic services	95% (450/473)	90% (263/292)	95% (244/256)	80%	90%	90%	90%
Average cost to administer monthly social assistance per beneficiary per year	Benefits administration support		R34	R33	R32	R36	R34	R34	R34
Administration cost as a percentage of social assistance transfers budget per year	Benefits administration support		4% (R7.6bn/ R190.3bn)	3.3% (R7.2bn/ R219.0bn)	3.2% (R7.2bn/ R222.7bn)	3.4%	3.1%	3.4%	3.3%
Percentage of new grant applications per year that are processed within the targeted number of working days	Benefits administration support		99.3% (1.71 million/ 1.73 million) within 10 days	99.3% (1.48 million/ 1.49 million) within 10 days	98% (1.71 million/ 1.74 million) within 10 days	95% within 5 days	90% within 10 days	90% within 7 days	90% within 5 days
Number of grants in payments, including grant-in-aid, per year	Benefits administration support		18 290 592	18 440 572	18 677 339	18 954 187	19 304 145	19 662 264	20 031 451

Entity overview

The South African Social Security Agency Act (2004) provides for the establishment of the South African Social Security Agency. The agency's objectives are to ensure effective and efficient administration, management and payment of social assistance to qualifying beneficiaries.

The agency expects to increase the number of people receiving social assistance from 19 million in 2022/23, excluding those receiving the *COVID-19 social relief of distress grant*, to 19.6 million in 2025/26. The majority of applications for social grants over this period are expected to be finalised within 1 day, with the exception of the disability grant, which requires appointments with health care practitioners.

Over the MTEF period, the agency will prioritise interventions such as improving financial management to address the findings from internal and external audits; implementing measures to reduce the cost of administering social assistance, including encouraging beneficiaries to move to more cost-effective grant access channels such as retail merchants; building management capacity for a streamlined organisational environment that will help in the fight against fraud and corruption; and migrating to a web-based system.

The agency's project to re-engineer its business processes is expected to be completed in June 2023 at a total cost of R23.9 million. A more suitable operating model and organisational structure are expected to lead to optimised processes, policies and procedures, and build the capacity of staff to operate in a technology-friendly environment. This will be complemented by the implementation of an electronic content management solution

by 2024/25, which is expected to create an electronic repository for the agency's records and automate the management of grant beneficiaries from inception. The solution is estimated to cost R44.6 million.

Total expenditure is expected to amount to R24.2 billion, increasing from R8.2 billion in 2022/23 to R8.3 billion in 2025/26. This nominal increase is mainly due to the *COVID-19 social relief of distress grant* having been discontinued. The agency derives 99.9 per cent (R24.1 billion) of its revenue over the next 3 years through transfers from the department. Revenue is expected to increase at an average annual rate of 3.7 per cent, from R7.4 billion in 2022/23 to R8.3 billion in 2025/26.

Programmes/Objectives/Activities

Table 19.20 South African Social Security Agency expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/Total (%)
	2019/20	2020/21	2021/22				2022/23	2019/20 - 2022/23	2023/24		
Administration	2 710.2	2 639.9	2 773.3	3 350.3	7.3%	37.9%	2 936.9	3 045.3	3 170.7	-1.8%	38.7%
Benefits administration support	4 843.4	4 580.7	4 459.8	4 826.5	-0.1%	62.1%	5 039.0	4 870.8	5 100.0	1.9%	61.3%
Total	7 553.5	7 220.6	7 233.1	8 176.8	2.7%	100.0%	7 975.9	7 916.1	8 270.8	0.4%	100.0%

Statements of financial performance, cash flow and financial position

Table 19.21 South African Social Security Agency statements of financial performance, cash flow and financial position

Statement of financial performance											
R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/Total (%)
	2019/20	2020/21	2021/22				2022/23	2019/20 - 2022/23	2023/24		
Revenue											
Non-tax revenue	736.2	70.0	68.8	5.4	-80.6%	2.7%	5.6	5.9	6.1	4.4%	0.1%
Sale of goods and services other than capital assets	5.4	2.7	3.3	0.1	-75.5%	-	0.1	0.1	0.1	4.4%	-
Other sales	0.0	0.0	0.0	0.0	5.9%	-	0.0	0.0	0.0	3.4%	-
Other non-tax revenue	730.7	67.3	65.5	5.3	-80.6%	2.6%	5.6	5.8	6.1	4.4%	0.1%
Transfers received	7 561.8	7 488.8	7 985.3	7 415.6	-0.6%	97.3%	7 970.3	7 910.2	8 264.6	3.7%	99.9%
Total revenue	8 297.9	7 558.8	8 054.1	7 421.0	-3.7%	100.0%	7 975.9	7 916.1	8 270.8	3.7%	100.0%
Expenses											
Current expenses	7 516.9	7 176.9	7 190.2	8 138.3	2.7%	99.5%	7 934.9	7 873.3	8 226.0	0.4%	99.5%
Compensation of employees	3 263.1	3 330.6	3 165.5	3 385.0	1.2%	43.6%	3 554.3	3 732.0	3 899.2	4.8%	45.1%
Goods and services	4 145.6	3 743.5	3 922.9	4 753.3	4.7%	54.8%	4 380.6	4 141.3	4 326.8	-3.1%	54.4%
Depreciation	108.2	102.7	101.9	-	-100.0%	1.1%	-	-	-	-	-
Transfers and subsidies	36.7	43.8	42.8	38.5	1.6%	0.5%	41.0	42.8	44.8	5.1%	0.5%
Total expenses	7 553.5	7 220.6	7 233.1	8 176.8	2.7%	100.0%	7 975.9	7 916.1	8 270.8	0.4%	100.0%
Surplus/(Deficit)	744.4	338.2	821.0	(755.8)	-200.5%		-	-	-	-100.0%	
Cash flow statement											
Cash flow from operating activities	1 061.9	325.7	736.9	(509.8)	-178.3%	100.0%	0.0	(0.0)	0.0	-100.9%	100.0%
Receipts											
Non-tax receipts	5.6	21.5	34.3	5.4	-1.3%	0.2%	5.6	5.9	6.1	4.4%	0.1%
Sales of goods and services other than capital assets	5.0	6.5	3.6	4.5	-3.4%	0.1%	4.7	5.0	5.2	4.4%	0.1%
Other sales	4.5	3.8	0.3	4.5	0.1%	-	4.7	4.9	5.1	4.4%	0.1%
Other tax receipts	0.6	15.0	30.7	0.9	14.4%	0.2%	0.9	0.9	1.0	4.5%	-
Transfers received	7 561.8	7 488.8	7 985.3	7 415.6	-0.6%	99.8%	7 970.3	7 910.2	8 264.6	3.7%	99.9%
Total receipts	7 567.4	7 510.3	8 019.5	7 421.0	-0.6%	100.0%	7 975.9	7 916.1	8 270.8	3.7%	100.0%
Payment											
Current payments	6 468.8	7 140.9	7 239.8	7 892.3	6.9%	99.4%	7 934.9	7 873.3	8 226.0	1.4%	99.5%
Compensation of employees	3 263.1	3 271.5	3 304.2	3 385.0	1.2%	45.9%	3 554.3	3 732.0	3 899.2	4.8%	45.4%
Goods and services	3 205.7	3 869.4	3 935.6	4 507.3	12.0%	53.5%	4 380.6	4 141.3	4 326.8	-1.4%	54.1%
of which:											
Computer services	362.7	348.9	453.0	469.0	8.9%	5.6%	473.7	462.4	483.1	1.0%	6.0%
Operating leases	316.1	315.1	330.0	390.2	7.3%	4.7%	406.4	431.0	450.3	4.9%	5.3%
Transfers and subsidies	36.7	43.8	42.8	38.5	1.6%	0.6%	41.0	42.8	44.8	5.1%	0.5%
Total payments	6 505.4	7 184.7	7 282.6	7 930.8	6.8%	100.0%	7 975.9	7 916.1	8 270.8	1.4%	100.0%

Table 19.21 South African Social Security Agency statements of financial performance, cash flow and financial position (continued)

Cash flow statement		Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
		2019/20	2020/21	2021/22				2022/23	2023/24	2024/25		
R million												
Net cash flow from investing activities		(66.0)	(144.4)	(99.3)	(245.6)	55.0%	100.0%	(1.3)	(1.3)	(1.4)	-82.2%	100.0%
Acquisition of property, plant, equipment and intangible assets		(65.4)	(146.5)	(101.9)	(246.0)	55.5%	100.8%	(1.6)	(1.7)	(1.8)	-80.7%	122.0%
Acquisition of software and other intangible assets		(2.0)	(0.0)	(1.8)	–	-100.0%	1.2%	–	–	–	–	–
Proceeds from the sale of property, plant, equipment and intangible assets		0.8	1.7	2.8	–	-100.0%	-1.3%	–	–	–	–	–
Other flows from investing activities		0.6	0.5	1.5	0.4	-14.9%	-0.7%	0.4	0.4	0.4	4.5%	-22.0%
Net cash flow from financing activities		0.1	(1 060.9)	(534.5)	(0.7)	-287.1%	100.0%	(0.8)	(0.8)	(0.8)	4.5%	100.0%
Repayment of finance leases		0.1	0.7	(0.6)	(0.7)	-270.9%	53.6%	(0.7)	(0.7)	(0.8)	4.5%	92.8%
Other flows from financing activities		(0.0)	(1 061.6)	(533.9)	(0.1)	30.2%	46.4%	(0.1)	(0.1)	(0.1)	4.2%	7.2%
Net increase/(decrease) in cash and cash equivalents		996.0	(879.6)	103.1	(756.2)	-191.2%	-1.7%	(2.0)	(2.1)	(2.2)	-85.7%	-2.3%
Statement of financial position												
Carrying value of assets		756.9	793.7	785.5	820.9	2.7%	33.4%	857.4	860.5	899.1	3.1%	61.3%
of which:												
Acquisition of assets		(65.4)	(146.5)	(101.9)	(246.0)	55.5%	100.0%	(1.6)	(1.7)	(1.8)	-80.7%	100.0%
Inventory		17.4	22.0	18.6	21.4	7.1%	0.9%	22.3	23.3	24.4	4.5%	1.6%
Loans		295.0	129.6	1.0	–	-100.0%	2.9%	–	–	–	–	–
Receivables and prepayments		11.8	14.8	14.1	17.5	14.0%	0.6%	18.3	19.1	20.0	4.5%	1.3%
Cash and cash equivalents		2 923.2	2 043.6	2 146.7	468.6	-45.7%	62.2%	489.3	511.2	534.1	4.5%	35.7%
Total assets		4 004.4	3 003.7	2 965.9	1 328.4	-30.8%	100.0%	1 387.3	1 414.2	1 477.6	3.6%	100.0%
Accumulated surplus/(deficit)		2 774.5	2 051.1	2 338.2	–	-100.0%	54.1%	–	–	–	–	–
Finance lease		0.3	1.0	0.4	0.4	4.5%	–	0.4	0.4	0.4	4.5%	–
Trade and other payables		896.2	577.1	388.0	833.9	-2.4%	29.4%	871.0	910.1	950.8	4.5%	63.6%
Provisions		333.5	374.6	239.4	494.2	14.0%	16.5%	515.9	503.7	526.3	2.1%	36.4%
Total equity and liabilities		4 004.4	3 003.7	2 965.9	1 328.4	-30.8%	100.0%	1 387.3	1 414.2	1 477.6	3.6%	100.0%

Personnel information

Table 19.22 South African Social Security Agency personnel numbers and cost by salary level

Number of posts estimated for 31 March 2023		Number and cost ¹ of personnel posts filled/planned for on funded establishment											Average growth rate of personnel posts (%)	Average: Salary level/ Total (%)						
		Actual		Revised estimate		Medium-term expenditure estimate					2022/23 - 2025/26									
Number of funded posts	Number of approved establishment	2021/22		2022/23		2023/24		2024/25		2025/26										
		Number	Cost	Number	Cost	Number	Cost	Number	Cost	Number	Cost									
South African Social Security Agency		8 194	18 698	7 742	3 165.5	0.4	7 856	3 385.0	0.4	8 194	3 554.3	0.4	8 194	3 732.0	0.5	8 194	3 899.2	0.5	1.4%	100.0%
Salary level																				
1 – 6	4 859	10 672	4 685	1 431.0	0.3	4 682	1 474.7	0.3	4 859	1 548.4	0.3	4 859	1 625.8	0.3	4 859	1 698.6	0.3	1.2%	59.4%	
7 – 10	2 639	6 844	2 416	1 100.9	0.5	2 492	1 183.8	0.5	2 639	1 243.0	0.5	2 639	1 305.1	0.5	2 639	1 363.6	0.5	1.9%	32.1%	
11 – 12	469	856	456	406.1	0.9	459	437.5	1.0	469	459.4	1.0	469	482.4	1.0	469	504.0	1.1	0.7%	5.8%	
13 – 16	226	325	184	224.9	1.2	222	286.2	1.3	226	300.5	1.3	226	315.6	1.4	226	329.7	1.5	0.6%	2.8%	
17 – 22	1	1	1	2.6	2.6	1	2.8	2.8	1	2.9	2.9	1	3.1	3.1	1	3.2	3.2	–	0.0%	

1. Rand million.