# Vote 21

# **Justice and Constitutional Development**

## Adjusted budget summary

		2009/10		
R thousand	Main appropriation	Adjusted appropriation	Decrease	Increase
Amount to be appropriated	9 658 006	9 770 131	-	112 125
of which:				
Current payments	7 649 723	7 829 548	_	179 825
Transfers and subsidies	1 334 468	1 357 008	_	22 540
Payments for capital assets	673 815	583 575	(90 240)	-
Direct charge against the				
National Revenue Fund	1 669 689	1 669 689	-	-
Executive authority	Minister of Justice and Cons	stitutional Development	<u> </u>	
Accounting officer	Director-General of Justice a	and Constitutional Development		
Website address	www.doj.gov.za			

#### **Aim**

The aim of Department of Justice and Constitutional Development is to uphold and protect the Constitution and the rule of law, and render accessible, fair, speedy and cost effective administration of justice in the interest of a safer and more secure South Africa.

## Reorganisation of department

The Directorate of Special Operations (Scorpions) has moved to the Department of Police with effect from 1 July 2009, due to the amendments made to the National Prosecution Authority Amendment Act (2008) and the South African Police Service Amendment Act (2008).

## Mid-year performance status

Indicator	Programme		Annual performance	
As published in the 2009 ENE	Programme linked to the indicator	Projected for 2009/10 as published in the 2009 ENE	Achieved in the first six months of 2009/10 (April to September)	Change of estimate for 2009/10
Outstanding court roll at end of each financial year	Court Services	236 983	211 664	_
Number of new cases finalised: with diversion	National Prosecuting Authority	404 229	186 461	_
without diversion		317 677	143 803	
Conviction rate: high courts regional courts district courts sexual offences courts specialised commercial crime unit	National Prosecuting Authority	86% 74% 87% 66% 94%	88% 74% 90% 68% 95%	_
Asset forfeiture unit: Number of new completed forfeiture cases Number of new freezing orders Value of new freezing orders Success rate	National Prosecuting Authority	275 280 R360m 86%	126 148 R365.9m 87%	_

Indicator	Programme	Annual performance					
As published in the 2009 ENE	Programme linked to the indicator	Projected for 2009/10 as published in the 2009 ENE	Achieved in the first six months of 2009/10 (April to September)	Change of estimate for 2009/10			
Sexual offences and community affairs unit: Number of Thuthuzela care centres	National Prosecuting Authority	20	16	_			
Witness protection unit: Number of witnesses harmed or threatened Percentage of walk offs	National Prosecuting Authority	0 14%	0 12%	-			

The conviction rates may be more than the annual target at six months, but they usually come down and stabilise during the December holiday season.

# **Adjusted Estimates of National Expenditure 2009**

Programme	2009/10										
-		Additional appropriation									
							Total				
	Main	Roll-	Unforeseeable/	Virement	Function	Other	additional	Adjusted			
R thousand	appropriation	over	unavoidable		shift	adjustments	appropriation	appropriation			
1. Administration	1 038 614	_	17 391	79 198	-	_	96 589	1 135 203			
2. Court Services	3 911 104	_	150 992	(237 590)	(1 500)	_	(88 098)	3 823 006			
3. State Legal Services	569 918	_	20 240	4 935	_	_	25 175	595 093			
National Prosecuting     Authority	2 480 084	-	59 297	-	(153 908)	_	(94 611)	2 385 473			
5. Auxiliary and Associated Services	1 658 286	-	19 613	153 457	-	-	173 070	1 831 356			
Subtotal	9 658 006	-	267 533	-	(155 408)	-	112 125	9 770 131			
National Revenue Fund	1 669 689	-	-	-	-	-	_	1 669 689			
Judges' salaries	404 754	_	_	98 977	-	-	98 977	503 731			
Magistrates' salaries	1 264 935	_	_	(98 977)	-	_	(98 977)	1 165 958			
Total	11 327 695	-	267 533	-	(155 408)	-	112 125	11 439 820			
Economic classification											
Current payments	9 245 223	_	247 920	82 371	(150 466)	_	179 825	9 425 048			
Compensation of employees	6 150 854	-	247 920	(13 208)	(108 426)	-	126 286	6 277 140			
Goods and services	3 094 369	-	-	94 979	(42 040)	_	52 939	3 147 308			
Transactions in financial assets and liabilities	-	-	_	600	-	_	600	600			
Transfers and subsidies	1 408 657	-	19 613	4 846	(1 919)	-	22 540	1 431 197			
Departmental agencies and accounts	1 308 288	-	19 613	2 185	-	-	21 798	1 330 086			
Foreign governments and international organisations	4 494	-	_	_	-	_	_	4 494			
Non-profit institutions	-	-	_	2 651	-	-	2 651	2 65			
Households	95 875	-	_	10	(1 919)	_	(1 909)	93 966			
Payments for capital assets	673 815	-	-	(87 217)	(3 023)	-	(90 240)	583 57			
Buildings and other fixed structures	445 844	-	-	(70,000)	- (450)	-	(70.040)	445 844			
Machinery and equipment	215 597	-	-	(79 362)	(450)	-	(79 812)	135 78			
Software and other intangible assets	12 374	_		(7 855)	(2 573)		(10 428)	1 946			
Total	11 327 695		267 533	_	(155 408)		112 125	11 439 820			

## **Details of adjustments to Estimates of National Expenditure 2009**

### Unforeseeable and unavoidable expenditure - R267.533 million

An additional R267.533 million is allocated for higher salary increases than the main budget provided for:

Programme 1: Administration

R17.391 million

Programme 2: Court Services

R150.992 million

Programme 3: State Legal Services

R20.240 million

Programme 4: National Prosecuting Authority

R59.297 million

Programme 5: Auxiliary and Associated Services

R19.613 million

#### **Virements**

#### **Programmes**

- 1. Administration
- 2. Court Services
- 3. State Legal Services
- National Prosecuting Authority
   Auxiliary and Associated Services

FROM:			ТО:				
Programme by economic classification	Motivation	R thousand	Programme by economic classification	Motivation	R thousand		
Programme 1		(101)	Programme 2		101		
Goods and services	rds and services Reduction in training at national (101) Go office		Goods and services	For regional training	101		
Programme 2		(241 375)	Programme 1		72 817		
	Reduction in consultants and travel and subsistence	(158 933)	Goods and services	For interns, and for operational costs associated with various HR and Criminal Asset Recovery Account projects For training magistrates at the	70 212 1 410		
			<b></b>	Justice College	4.405		
			Machinery and equipment	For equipment for HR projects	1 195		
			Programme 2		2 651		
			Non-profit institutions (current)	For the National Institute for Crime Prevention and Reintegration of Offenders to run a Child Justice Act programme	2 651		
			Programme 3		4 935		
			Goods and services	For the operational budget of the Master of the High Court	4 935		
			Programme 5		78 530		
			Goods and services  Departmental agencies and accounts (current)	For temporary employees, consultants, operating expenditure and equipment for justice modernisation projects For Legal Aid South Africa's contribution to the implementation of the Children's Act (2005)	76 345 1 600		

FROM:			TO:		
Programme by			Programme by		
economic classification	Motivation	R thousand	economic classification	Motivation	R thousand
			Departmental agencies and accounts (current)	For implementing the occupational specific dispensation for legally qualified professionals in the South African Human Rights Commission	585
			Programme 1		6 482
Compensation of employees	Reduction due to delaying and suspending projects	(19 690)	Compensation of employees	For trainee legal practitioners	6 482
			Programme 5		13 208
			Goods and services	For temporary employees and consultants for justice modernisation projects	13 208
			Programme 5		1 015
Households (current)	Reduction due to recalculation of anticipated household expenditure	(1 015)	Goods and services	For justice modernisation projects	1 015
	oxportantaro		Programme 5		60 704
Machinery and equipment	Reduction in vehicles and office equipment	(61 737)	Goods and services	For equipment, operating costs and the maintenance of computers and systems	37 354
			Machinery and equipment	For equipment for justice modernisation projects	23 350
			Programme 2		1 033
			Goods and services	For the maintenance of government vehicles	1 033
Programme 3		(1 620)	Programme 3		1 000
Goods and services	Reduction in consultants	(1 000)	Households (current)	For legal fees for claims against the state	1 000
			Programme 3		545
Machinery and equipment	Reallocation of funds incorrectly classified in the 2009 ENE	(545)	Goods and services	Reallocation of funds incorrectly classified in the 2009 ENE	400
			Software and other intangible assets	Reallocation of funds incorrectly classified in the 2009 ENE	145
			Programme 3		75
	Reduction in office equipment	(75)	Households (current)	For legal fees for claims against the state	75
Programme 4		(55 600)	Programme 4		50
Households (current)	Reduction due to recalculation of anticipated household expenditure	(50)	Financial transactions in assets and liabilities	For theft and losses after finalisation of investigations	50
			Programme 4		47 550
Machinery and equipment	Reallocation of funds incorrectly classified in the 2009 ENE	(47 000)	Goods and services	Reallocation of funds incorrectly classified in the 2009 ENE	47 000
	Reduction in office equipment	(550)	Transactions in financial assets and liabilities	For theft and losses after finalisation of investigations	550
			Programme 4		8 000
Software and other intangible assets	Reallocation of funds incorrectly classified during the 2009 ENE	(8 000)	Goods and services	Reallocation of funds incorrectly classified during the 2009 ENE	8 000
Programme 5		(6 000)	Programme 5		6 000
Goods and services	Reallocation of funds incorrectly classified during the 2009 ENE	(6 000)	Machinery and equipment	Reallocation of funds incorrectly classified during the 2009 ENE	6 000
Total		(304 696)			304 696

#### Function shifts - R155.408 million

#### Programme 2: Court Services

R1.5 million is shifted to the Department of Social Development for developing a national diversion accreditation framework.

#### Programme 4: National Prosecuting Authority

R153.908 million is shifted to the Department of Police for expenditure related to the investigators that used to be part of the disbanded Directorate of Special Operations (Scorpions).

#### Direct charges against the National Revenue Fund (R98.977 million)

#### **Virements**

R98.977 million from a reduction in budgeted spending on magistrates' salaries (due to vacancies) is shifted to judges' salaries because more judges have been appointed than budgeted for.

## Expenditure for 2008/09 and preliminary expenditure for 2009/10

Programme			2008/09				2009/10	
		Ex	penditure outcor	Preliminary expenditure				
	Adjusted	Apr 08 -	Apr 08 - Sep 08 % of adjusted	Apr 08 -	Apr 08 - Mar 09 % of adjusted	Adjusted	Apr 09 -	Apr 09 - Sep 09 % of adjusted
R thousand	appropriation	Sep 08	appropriation	Mar 09	appropriation	appropriation	Sep 09	appropriation
1. Administration	967 769	427 554	44.2	930 693	96.2	1 135 203	435 366	38.4
2. Court Services	3 342 482	1 510 300	45.2	3 348 402	100.2	3 823 006	1 908 007	49.9
3. State Legal Services	503 153	242 668	48.2	525 272	104.4	595 093	252 724	42.5
National Prosecuting     Authority	2 115 521	957 725	45.3	2 071 395	97.9	2 385 473	1 057 706	44.3
5. Auxiliary and Associated Services	1 586 600	693 407	43.7	1 557 809	98.2	1 831 356	814 062	44.5
Subtotal	8 515 525	3 831 654	45.0	8 433 571	99.0	9 770 131	4 467 865	45.7
Direct charge against the								
National Revenue Fund	1 389 329	616 797	44.4	1 601 091	115.2	1 669 689	839 628	50.3
Judges' salaries	370 315	154 439	41.7	504 775	136.3	503 731	267 778	53.2
Magistrates' salaries	1 019 014	462 358	45.4	1 096 316	107.6	1 165 958	571 850	49.0
Total	9 904 854	4 448 451	44.9	10 034 662	101.3	11 439 820	5 307 493	46.4
Economic classification								
Current payments	8 021 182	3 599 637	44.9	8 289 801	103.3	9 425 048	4 378 776	46.5
Compensation of employees	5 193 981	2 380 974	45.8	5 478 231	105.5	6 277 140	2 842 645	45.3
Goods and services	2 827 194	1 218 000	43.1	2 807 825	99.3	3 147 308	1 534 780	48.8
Interest and rent on land	_	_	_	_	_	_	40	_
Financial transactions in assets and liabilities	7	663	9471.4	3 745	53 500	600	1 311	218.5
Transfers and subsidies	1 334 678	615 686	46.1	1 262 376	94.6	1 431 197	662 966	46.3
Provinces and municipalities	_	1	0.0	-	0.0	_	30	0.0
Departmental agencies and accounts	1 245 537	593 074	47.6	1 239 956	99.6	1 330 086	628 117	47.2
Public corporations and private enterprises	_	-	0.0	-	0.0	-	-	0.0
Foreign governments and international organisations	4 240	1 105	26.1	5 085	119.9	4 494	642	14.3
Non-profit institutions	-	-	-	4-0	-	2 651	-	_
Households	84 901	21 506	25.3	17 335	20.4	93 966	34 177	36.4

			2008/09			2009/10			
		Е	cpenditure outcor	ne		Preliminary expenditure			
R thousand	Adjusted appropriation	Apr 08 - Sep 08	Apr 08 - Sep 08 % of adjusted appropriation		Apr 08 - Mar 09 % of adjusted appropriation	Adjusted appropriation	Apr 09 - Sep 09	Apr 09 - Sep 09 % of adjusted appropriation	
Economic classification									
Payments for capital assets	548 994	233 128	42.5	482 485	87.9	583 575	265 751	45.5	
Buildings and other fixed structures	423 188	206 739	48.9	416 824	98.5	445 844	236 500	53.0	
Machinery and equipment	121 414	26 141	21.5	64 073	52.8	135 785	29 182	21.5	
Software and other intangible assets	4 392	248	5.6	1 588	36.2	1 946	69	3.5	
Total	9 904 854	4 448 451	44.9	10 034 662	101.3	11 439 820	5 307 493	46.4	

#### Main expenditure trends for the first half of 2009/10

Total expenditure for 2008/09 was 101.3 per cent of the 2008/09 adjusted appropriation. Expenditure in the first six months of 2009/10 was R5.307 billion, or 46.4 per cent of the adjusted appropriation of R11.440 billion for the year as a whole. In comparison, mid-year expenditure in 2008/09 was R4.448 billion, or 44.9 per cent of the 2008/09 adjusted appropriation. Expenditure in the first six months of 2009/10 increased by R859.0 million or 19.3 per cent, compared to expenditure in the first six months of 2008/09.

The main expenditure increases compared to 2008/09 are due to capital projects, normal inflation related increases in the transfer payments to constitutional institutions and public entities, and the carry-through cost of the annual cost of living salary adjustment and the occupational specific dispensation for legally qualified professionals.

## **Departmental receipts**

			2009/10									
,		Audited outcome					Actual receipts					
			Apr 08 - Sep 08 % of		Apr 08 - Mar 09 % of				Apr 09 - Sep 09 % of			
Dithermand	Adjusted	Apr 08 -	adjusted	Apr 08 -	adjusted	Budget	Adjusted	Apr 09 -	adjusted			
R thousand  Departmental receipts	estimate 398 404	Sep 08 79 403	estimate 19.9	Mar 09 356 775	estimate 89.6	estimate 420 268	estimate 358 888	Sep 09 165 000	estimate 46.0			
Sales of goods and services produced by department	12 655	5 488	43.4	14 426	114.0	13 541	16 541	8 113	49.0			
Transfers received	21	21	100.0	21	100.0	_	800	406	50.8			
Fines, penalties and forfeits	283 307	34 623	12.2	271 508	95.8	298 889	296 273	135 792	45.8			
Interest, dividends and rent on land	54 303	22 625	41.7	45 169	83.2	57 291	27 043	11 944	44.2			
Sales of capital assets	9	9	100.0	10	111.1	_	135	128	94.8			
Financial transactions in assets and liabilities	48 109	16 637	34.6	25 641	53.3	50 547	18 096	8 617	47.6			
Total	398 404	79 403	19.9	356 775	89.6	420 268	358 888	165 000	46.0			

#### Main departmental revenue trends for the first half of 2009/10

Departmental revenue collection in the first six months of 2009/10 was R165.0 million, or 46.0 per cent of the adjusted revenue estimate of R358.9 million for the year as a whole. In comparison, mid-year revenue collection in 2008/09 was R79.4 million, or 19.9 per cent of the 2008/09 adjusted estimate. Departmental revenue collection in the first six months of 2009/10 increased by R85.6 million or 107.8 per cent, compared to revenue collected in the first six months of 2008/09.

The main revenue increase compared to 2008/09 is due to an increase in the collection of fines and penalties imposed by courts, as well as more revenue collected on legal fees and photocopies of cases.

# Changes to transfers and subsidies, and conditional grants

Summary of changes to transfers and subsidies

				200	9/10				
		Additional appropriation							
							Total		
	Main	Roll-	Unforeseeable/	Virement	Function	Other	additional	Adjusted	
R thousand	appropriation	over	unavoidable		shift	adjustments	appropriation	appropriation	
2. Court Services									
Non-profit institutions									
Current	-	-	-	2 651	-	-	2 651	2 651	
National Institute for Crime Prevention and Reintegration of Offenders Households	-	-	-	2 651	-	-	2 651	2 651	
Social benefits									
Current	10 763	_	_	(1 015)	_	_	(1 015)	9 748	
Employee social benefit	10 763	_	_	(1 015)	_	_	(1 015)	9 748	
3. State Legal Services									
Households									
Social benefits									
Current	500	_	_	1 075	_	_	1 075	1 575	
Employee social benefit	500	_	_	1 075	_	_	1 075	1 575	
4. National Prosecuting Authority Households									
Social benefits									
Current	10 057	-	-	(50)	(1 919)	-	(1 969)	8 088	
Employee social benefit	10 057	-	-	(50)	(1 919)	-	(1 969)	8 088	
5. Auxiliary and Associated Services Departmental agencies and accounts Departmental agencies (non- business entities) Current	1 209 439	_	19 613	2 185	_	_	21 798	1 231 237	
Commission for Gender	48 294	_	818	_	_	_	818	49 112	
Equality Legal Aid Board	835 547	_	11 261	1 600	_	_	12 861	848 408	
Public Protector	106 945	_	1 915	-	_	_	1 915	108 860	
South African Human Rights Commission	68 278	-	1 257	585	-	-	1 842	70 120	
Special Investigating Unit	150 375	-	4 362	_	_	_	4 362	154 737	