



NATIONAL TREASURY

# PRESENTATION TO THE PORTFOLIO COMMITTEE ON FINANCE

### 22 AUGUST 2000



# SOUTH AFRICA'S RELATIONS WITH MULTILATERAL DEVELOPMENT FINANCE INSTITUTIONS



NATIONAL Treasury

- 1. CURRENT INTERNATIONAL ECONOMIC CONDITIONS
- 2. THE BRETTON WOODS INSTITUTIONS
- **3.** FINANCING DEVELOPMENT IN AFRICA
- 4. MULTILATERAL DEVELOPMENT FINANCE AND SOUTH AFRICA

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 A CRITIQUE OF THE BRETTON WOODS
 INSTITUTIONS
 SOUTH AFRICA AND THE G20
 SA RELATIONS WITH THE AFDB

5. SA's DEVELOPMENT FINANCE INSTITUTIONS





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# **CURRENT INTERNATIONAL ECONOMIC CONDITIONS**



# INTERNATIONAL EOCONOMIC CONDITIONS



- •US 2<sup>nd</sup> quarter growth figures higher than expected at
- 5.2 percent;
- •Economic recovery in Japan is continuing;
- •Growth in the EURO area expected to average over 3 percent for the year;
- •Growth in the emerging markets of Asia expected to
- drop to 5 percent (from 10 percent) in the 2<sup>nd</sup> quarter;
- •Growth in the emerging markets of Latin America to
- slow down in the  $2^{nd}$  quarter after six strong months.
- •Performance remains variable with wide divergences in inflation rates.



#### Current International Economic Conditions: OECD Projections (Real GDP Growth)



5 Percentage change from previous period 4.5 4 3.5 3-United States 2.5 Japan 2 Euro area European Union 1.5 1 0.5 0 1999 2000 2001

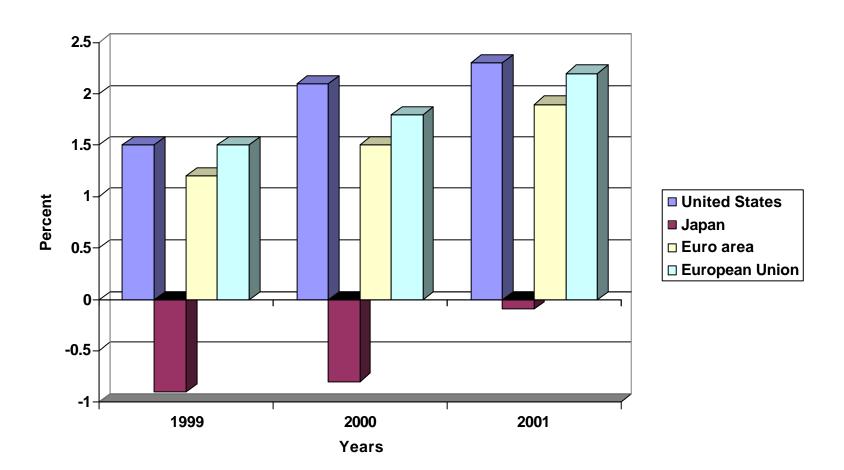
Years



#### Current International Economic Conditions: OECD Projections (Inflation)



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#### Current International Economic Conditions: OECD Projections (Unemployment)



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12 10-Percent of Labour Force 8-United States Japan 6-Euro area European Union 2-0-1999 2000 2001

Years



#### **CAPITAL MARKET ACCESS**





Countries with No Access to International Capital Markets



# DEVELOPING COUNTRIES AND THE WORLD ECONOMIC OUTLOOK



•The most recent World Economic outlook reports that overall, the number of very poor has remained roughly unchanged over the past decade;

•Between 1.2 and 1.3 billion people world-wide live on under \$1 a day;

•The level of real per capita income today is lower than it was 30 years ago;

•The divergence between rich and poor has never been so great as it is today.





## THE BRETTON WOODS INSTITUTIONS





- •BWIs were set up to finance the rebuilding of wartorn Europe; and
- •To stabilise currency exchange rates between the developed nations;
- •Throughout WWII the world markets were considerably chaotic;
- •A need existed for freer international trade, sound external balances and financial stability;
- •44 countries initially met in Bretton Woods (USA)to sign the Article of Agreement of the BWIs in1944;
- •South Africa was a founding member of the BWIs.





# THE IMF

•About the Fund

•The IMF's Surveillance Function



# **ABOUT THE FUND**



•Has a membership of 182 countries;

•Established to promote:

international monetary co-operation;
exchange rate stability; and
orderly exchange arrangements.

•Its purpose is to:

≻Facilitate the expansion of international trade;

➢Promote high levels of employment and real income;

- ➢Promote exchange stability;
- >Establish a multilateral system of payments;
- ≻Make available to its members general
- resources of the Fund under adequate

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•*The IMF prepares the WEO twice a year:* 

To assess global implications of members' policies;
To review key developments in the international monetary system.

•Article IV Annual Consultations that focus on members':

≻Exchange rate policies;

≻Fiscal policies;

≻Monetary policies;

≻Balance of payments;

≻External debt developments;

Capital and financial/banking issues





# THE WORLD BANK

•About the World Bank



# **ABOUT THE WORLD BANK**



- •The World Bank has a membership of 182 countries;
- •Its ultimate goal is to reduce poverty;
- •It consists of five affiliate institutions, namely:
- *The IBRD:* provides loans and development assistance;
- *IDA:* provides interest-free loans to the poorest countries;
- FIFC: finances private sector investment and provides technical assistance;
- *MIGA:* provides guarantees to foreign investors; and the
- ►ICSID: provides facilities for the settlement of investment disputes.



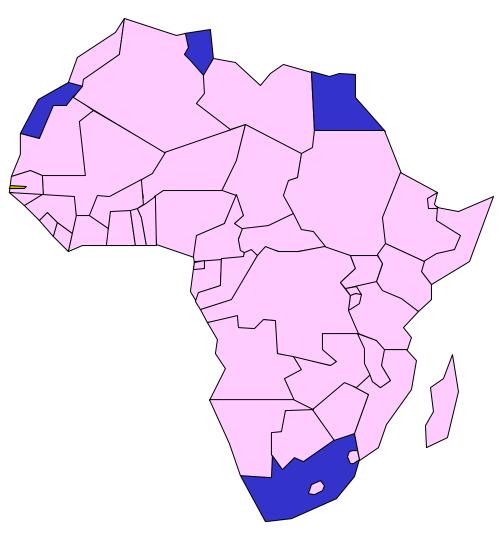


#### FINANCING DEVELOPMENT IN AFRICA



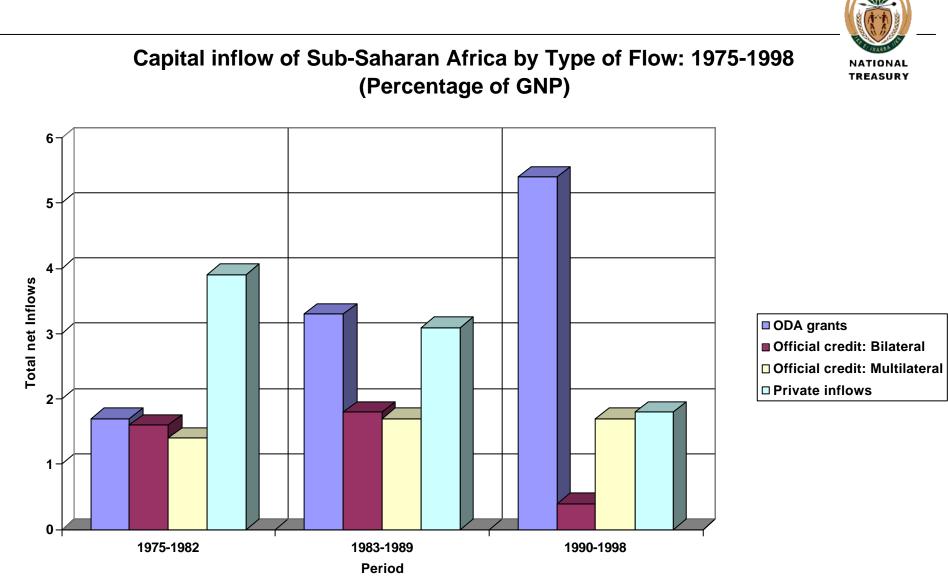
# **CAPITAL MARKET ACCESS**





AFRICAN COUNTRIES WITH NO ACCESS TO INTERNATIONAL CAPITAL MARKETS
 AFRICAN COUNTRIES WITH ACCESS TO INTERNATIONAL CAPITAL MARKETS

NATIONAL





#### Sub-Saharan Africa Capital Outflows: 1975-1998 (Percentage of GNP) 3.5-3-2.5-**Capital Outflows** 2-Interest Payments 1.5 1 0.5-0-1975-1982 1983-1989 1990-1998

Period

Profit Remittances



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# FOR MANY DEVELOPING AND EMERGING MARKETS ACCESS TO THE CAPITAL MARKETS OF THE WORLD IS LIMITED



NATIONAL Treasury

•Official development assistance remains the main external source of development finance;

•Only four countries on the African continent, namely South Africa, Tunisia, Morocco and Egypt, have access to the Capital markets;

•The remaining 51 African countries, like most other developing countries in the world, rely on development finance from

- International Financial Institutions (World Bank and IMF)
- Regional Development Banks (AfDB, IADB, EBRD, AsDB)
- Local Development Finance Institutions



# MOST DEVELOPING COUNTRIES ARE FURTHEF



- Declining official development assistance:
  - The UN ODA/GNP target of 0.7 percent has reached a low of 0.22 percent in 1997;
  - IDA lending to Africa has declined from 40 percent of IDA 10 resources to 35 percent of IDA 11 resources;
  - IDA 12 seems to suggest a continuation of the IDA 10 and IDA 11 trends
- Developing countries are faced with *a dramatic debt situation*:
  - ➢ Africa's external debt stood at US\$319 billion at the end of 1998;
  - ➢ Africa's total debt to GDP ratio stood at 57.6 percent;
  - ➢ Africa's total debt to exports of goods and services at 215.2 percent;
  - Debt service payments for most developing countries far exceed
     ODA receipts



# FUNDING TO AFRICA BY THE WORLD BANK



•The world's largest source of development assistance (US\$30 billion in loans to its client countries);

•78 (of which 39 are African) countries are eligible to borrow from IDA;

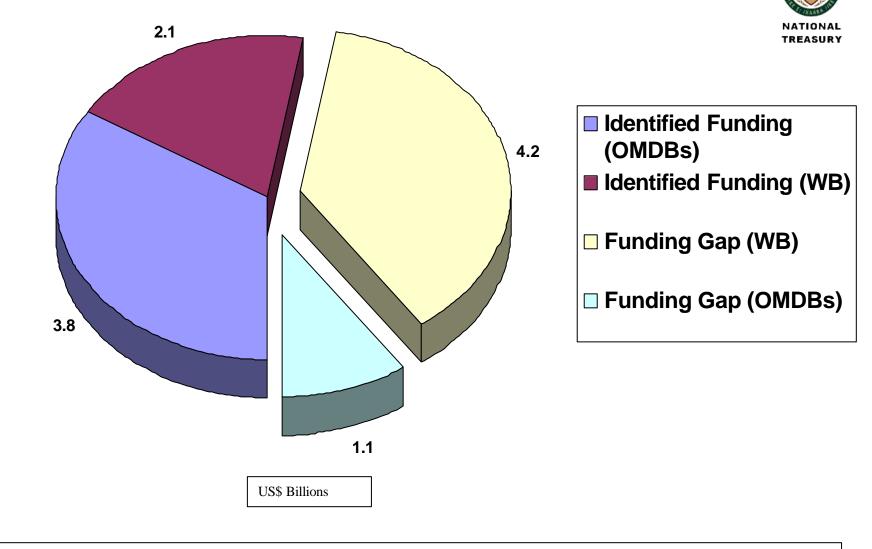
•66 countries (of which 11 are African) are eligible to borrow from the IBRD;

•16 blend countries (of which 2 are African) can borrow from both the IBRD and IDA.



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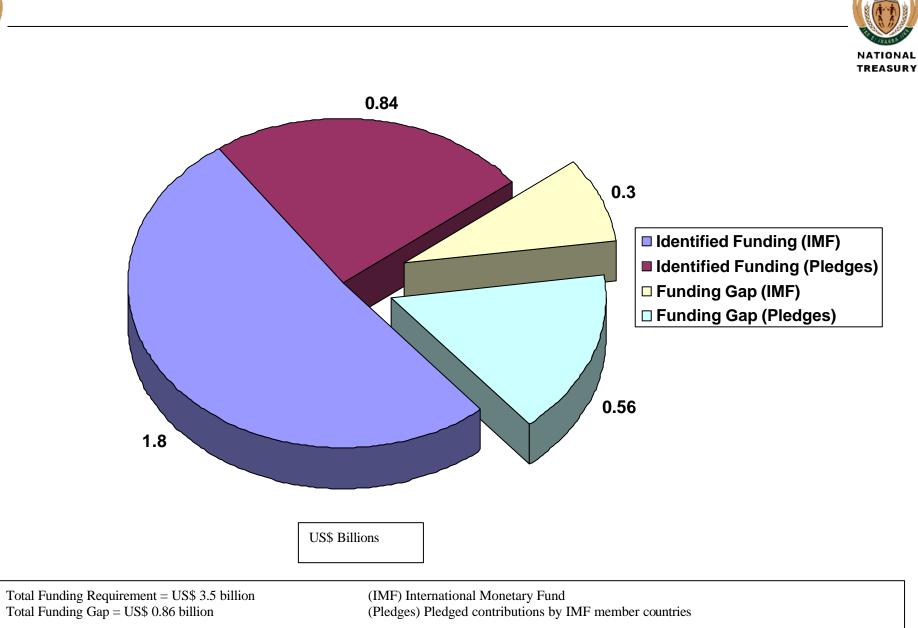
#### The World Bank's and Other Multilateral Creditor's Funding Requirement and Funding Gap for HIPC



(WB) World Bank(OMDBs ) Other Multilateral Development Bank's



#### The IMF's Funding Requirement and Funding Gap for HIPC







# MULTILATERAL DEVELOPMENT FINANCE AND SOUTH AFRICA



# SOUTH AFRICA AS AN IDA DONOR



•IDA resources are provided by donor countries

•IDA resources are replenished every three years

- •South Africa has participated in all 12 IDA replenishments
- •South Africa has contributed R50 million to IDA 12
- •IDA's commitment is to allocate 50 percent of its resources to Africa.



World Bank Funding to South Africa 1 NATIONAL TREASURY International Bank For Reconstruction and Development (IBRD) 12.7 Institutional Development Fund (IDF) **Policy for Human Resource and Development (PHRD)** 24.4 □ Global Environmental Facility (GEF) 4.9 Post Conflict Grant

Total funding provided by the World Bank is US\$46.4 million

US \$ Million

3.4



# ARTICLE IV CONSULTATIONS WITH SOUTH AFRICA



•*Highlights of 1999 Article IV consultations for South Africa:* 

SA authorities commended for strong fiscal performance during 1998/99;

➢Agreement with authorities on a cautious approach to liberalise exchange controls;

➤Authorities commended for its intention to use privatisation revenue to reduce debt.

>Authorities commended for conduct of monetary policy.

>Authorities called to speed up privatisation reform.



# **TECHNICAL ASSISTANCE FROM THE IMF**



•*The IMF assists its members through:* 

Providing courses at the Educational Institute;
Issuing a wide variety of publications;
Providing technical assistance in specialised areas of competence;

•National Treasury and SARB officials regularly attend courses at the IMF Institute;

•South Africa has recently requested technical assistance in the area of drafting legislation for capital gains tax.





# A CRITIQUE OF THE BWIs

•The representation of developing countries within the BWIs;

- •Review of IMF quotas
- •Areas where the World Bank is in need of reform
- •The need to review IMF facilities



# THE REPRESENTATION OF DEVELOPING COUNTRIES WITHIN THE BWIs



•43 African countries have a shareholding of 4.38 percent in the BWIs;

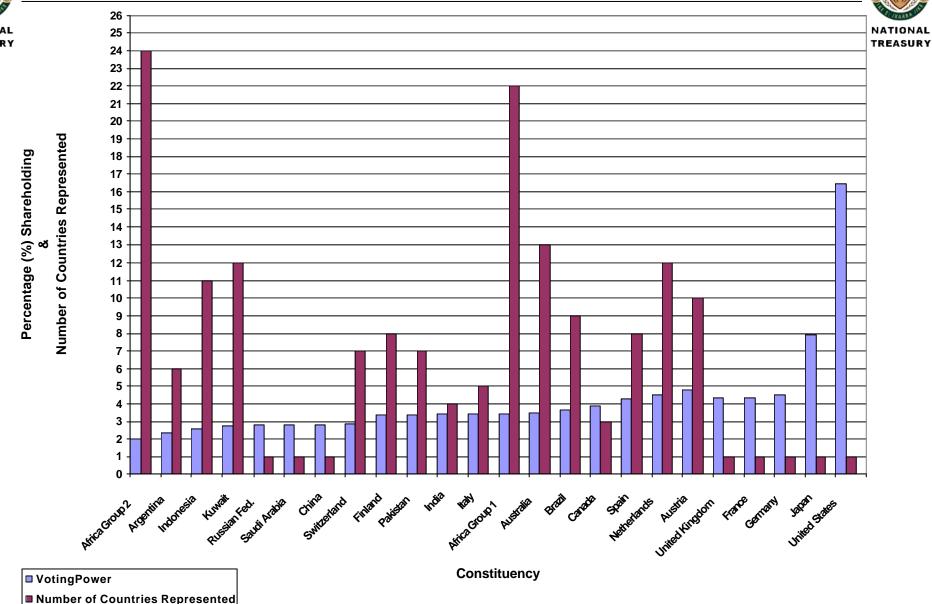
•The G7 countries between them have a 47.69 percent shareholding in the BWIs;

•In the two sub-Saharan African constituencies, each ED on average, represents 23 countries;

•On average, EDs from developed countries represent 3 countries;

•Constituency office should be restructured to achieve the maximum effectiveness of constituency representation

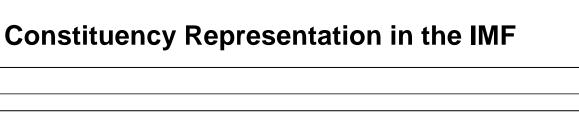




#### **Constituency Representation in the World Bank**

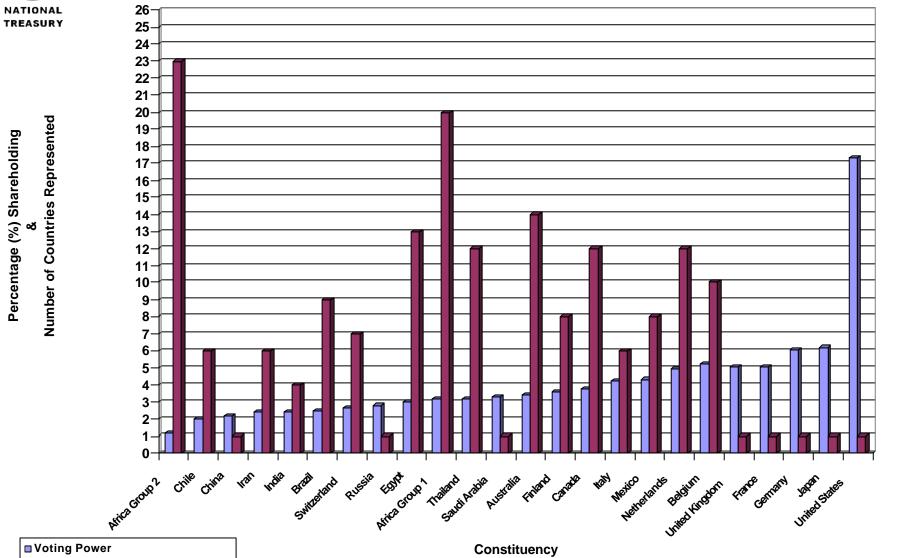






NATIONAL

TREASURY



Number of Countries Represented

#### CONSTITUENCY REPRESENTATION IN THE WORLD BANK

CON. 1 (1)	CON. 2 (1)	CON. 3 (1)	CON. 4 (1)	CON. 5 (1)	CON. 6 (10)	CON. 7(12)	CON. 8(8)	CON. 9 (12)	CON. 10 (9)	CON. 11 (14)	CON. 12 (5)
United States	Japan	Germany	France	United kingdom	Austria Balarus Belgium Czech Republic Hungary Kazakhstan Luxembourg Slovak Republic Slovenia Turkey	Armenia Bosnia and Herzegovina Bulgaria Croatia Cyprus Georgia Israel Macedonia Moldova Netherlands Romania Ukraine	Costa Rica El Salvador Guatemala Honduras Mexico Nicaragua Spain Venezuele	Antigua & Barbuda Bahams Barbados Belize Canada Dominica Grenada Guyana Ireland Jamaica St. Kitts & Nevis St. Lucia St. Vincent & The Grenadines	Brazil Colombia Dominican Republic Ecuador Haiti Panama Philippines Surname Trinidad & Tobago	Australia Colombia Kiribati Korea Marshall Islands Micronesia Mongolia New Zealand Palau, Papua New Guinea Somoa Solomon Islands Vanuatu	Albania Greece Italy Malta and Portugal
% of Votes 16.50	% of Votes	% of Votes 4.52	% of Votes 4.33	% of Votes 4.33	% of Votes 4.77	% of Votes 4,49	% of Votes 4.26	% of Votes 3.87	% of Votes 3.62	% of Votes 3.47	% of Votes 3.43
CON. 13 (21) Botswana Burundi Eritrea Ethiopia Gambia Kenya Lesotho Liberia Malawi Mozambique Namibia Nigeria Seychelles Sierra Leone South Africa Sudan Swaziland Tanzania Uganda Zambia Zimbabwe	CON. 14 (4) Bangladesh Bhutan India Sri Lanka	CON. 15 (7) Algeria Ghana Iran Iraq Morocco Pakistan Tunisia	CON. 16 (8) Denmark Estonia Finland Iceland Latvia Lithuania Norway Sweden	CON. 17 (7) Azerbaijan Kyrgyz Republic Poland Switzerland Tajikistan Turkmenistan Uzbekistan	CON, 18(1) China	CON. 19 (1) Saudi Arabia	CON. 20 (1) Russian Fed	CON. 21 (11) Bahrain Egypt Jordan Kuwaii Lebanon Libya Maldives Oman Qatar Syria Yemen	CON. 22 (12) Brunei Darusslam Fiji Indonesia Lao Peoples Dem Rep Malaysia Myanmar Nepal Singapore Thailand Tonga Vietnam	CON. 23 (5) Argentina Bolivia Paraguay Peru Uruguay	CON. 24 (24) Benin Burkina Faso Cameroon Cape Verde Central African Republic Chad Comoros Congo Dem Rep Congo Republic of Cote d'Ivoire Djibouti Equatorial Guinea Gabon Guinea Guinea-Bissau Madagascar Mali Mauritania Mauritania Mauritania Niger Rwanda Soa Tome & Principe Senegal Togo
Africa Group 1 % of Votes 3.43	% of Votes 3.42	% of Votes	% of Votes 3.36	% of Votes 2.87	% of Votes 2.80	% of Votes 2.80	% of Votes	% of Votes	% of Votes	% of Votes	Africa Group 2 % of Votes 2.01

#### CONSTITUENCY REPRESENTATION IN THE IMF

CON. 1 (1)	CON. 2 (1)	CON. 3 (1)	CON. 4 (1)	CON. 5 (1)	CON. 6 (10)	CON. 7 (12)	CON. 8 (8)	CON. 9 (6)	CON. 10 (12)	CON. 11 (8)	CON. 12 (14)
United States	Japan	Germany	France	United kingdom	Austria Balarus Belgium Czech Republic Hungary Kazakhstan Luxembourg Slovak Republic Slovenia Turkey	Armenia Bosnia and Herzegovina Bulgaria Croatia Cyprus Georgia Israel Macedonia Moldova Netherlands Romania Ukraine	Costa Rica El Salvador Guatemala Honduras Mexico Nicaragua Spain Venezuele	Albania Greece Italy Malta and Portugal San Marino	Antigua & Barbuda Bahams Barbados Belize Canada Dominica Grenada Guyana Ireland Jamaica St. Kitts & Nevis St. Lucia St. Vincent & The Grenadines	Denmark Estonia Finland Iceland Latvia Lithuania Norway Sweden	Australia Colombia Kiribati Korea Marshall Islands Micronesia Mongolia New Zealand Palau Papua New Guinea Somoa Solomon Islands Vanuatu
% of Votes 17.33 CON. 13 (1) Saudi Arabia	% of Votes         6.22         CON. 14 (12)         Brunei         Darusslam         Fiji         Indonesia         Lao Peoples         Dem Rep         Malaysia         Myanmar         Nepal         Singapore         Thailand         Tonga         Vietnam	% of Votes         6.08         CON. 15 (19)         Botswana         Burundi         Eritrea         Ethiopia         Gambia         Kenya         Lesotho         Liberia         Malawi         Mozambique         Namibia         Nigeria         Sierra Leone         South Africa         Swaziland         Tanzania         Uganda         Zambia         Zimbabwe	% of Votes         5.02         CON. 16 (11)         Bahrain         Egypt         Jordan         Kuwait         Lebanon         Libya         Maldives         Oman         Qatar         Syria         Yemen	% of Votes 5.02 CON. 17 (1) Russian Fed	% of Votes 5.21 CON. 18 (7) Azerbaijan Kyrgyz Republic Poland Switzerland Tajikistan Turkmenistan Uzbekistan China	% of Votes 4.91 CON. 19 (9) Brazil Colombia Dominican Republic Ecuador Haiti Panama Philippines Surname Trinidad & Tobago	% of Votes 4.34 CON. 20 (4) Bangladesh Bhutan India Sri Lanka	% of Votes 4.23 CON. 21 (6) Algeria Ghana Iran Morocco Pakistan Tunisia	% of Votes 3.76 CON. 22 (1) China	% of Votes 3.56 CON. 23 (5) Argentina Bolivia Paraguay Peru Uruguay	% of Votes         3.38         CON. 24 (23)         Benin         Burkina Faso         Cameroon         Cape Verde         Central African         Republic         Chad         Comoros         Congo Dem         Rep         Cote d'Ivoire         Djibouti         Equatorial         Guinea         Gabon         Guinea-Bissau         Madagascar         Mali         Mauritania         Mauritania         Soa Tome &         Principe         Senegal         Togo
<mark>% of Votes</mark> 3.27	% of Votes 3.18	% of Votes 3.17	% of Votes 2.98	<mark>% of Votes</mark> 2.78	% of Votes 2.65	% of Votes 2.49	% of Votes 2.43	% of Votes 2.41	% of Votes 2.20	% of Votes 2.02	% of Votes 1.17



## **REVIEW OF IMF QUOTAS**



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➤The unequal distribution of IMF quotas, e.g. United States quota allocation equals 17.52 percent; Africa's quota allocation equals 5.57 percent; SADC's quota allocation equals 2.03 percent; and South Africa's quota allocation equals 0.88 percent

•The proposals of the Quota Formula review Group will not benefit developing countries

The group has refrained from recommending amendments to the Articles of Agreement; No variable in formula that would advantage developing

≻No variable in formula that would advantage developing countries

•There is a need for an orderly process of reform to allow greater developing country representation



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#### AREAS WHERE THE WORLD BANK IS IN NEED OF REFORM



•Must continue to provide a range of concessionay and nonconcessionary loan facilities

•Must undertake a comprehensive review of its existing noncessionary instruments:

Broaden the pool of currencies beyond the 5 OECD currencies;
Better risk models need to be developed;
Consider ways of rewarding good performers;
Must review the need for government guarantees;
Must review the nature of cross-conditionality clauses.

•IDA lending to Africa must reach the 50 percent target





•Facilities that no longer serve member needs must be eliminated;

•The stand-by arrangement is the core facility of the Fund;

•The relevance of the Contingent Credit Lines (CCL) in crisis still to be tested;

•The relevance of the Extended Fund Facility (EFF) in addressing BOP crisis still to be tested;

•Moral hazard must be limited in determining the application of the Supplemental Reserve Fund (SRF) in managing systemic crises.



# SOUTH AFRICA'S PARTICIPATION IN THE ACTIVITIES OF THE G20



•The Group of 20 brings together G7 countries and thirteen "systemically significant countries"

•Generally the work of the G20 focuses on global economic issues and on issues of financial architecture

•South Africa, as a member, has played a leading role in developing its agenda;

•Issues on its agenda are, amongst others:

≻The challenges of globalisation;

≻Reducing the vulnerability to financial crisis





#### **REGIONAL DEVELOPMENT BANKS**



## **REGIONAL DEVELOPMENT BANKS**



•The Asian Development Bank (AsDB)

Membership of 58 governments (42 from the region);
promotes social and economic progress of the Asia-Pacific region

•The European Bank for Reconstruction and Development (EBRD)

Established in 1991 to foster the transition towards open-market-oriented economies;

≻It serves the developing countries of central and eastern Europe

•*The Inter-American Development Bank (IADB)* 

Establised in 1959 to help accelerate economic and social development in Latin America and the Caribbean;

≻It promotes the financing of SMMEs and investment reforms to stimulate private sector development





#### THE AFRICAN DEVELOPMENT BANK

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•Established to mobilise resources towards the economic and social progress of all African countries;

•At a country level, it promotes:

Agriculture and rural development;
Human resource development; and
Private sector development

•At a regional level, it promotes:

≻Economic integration and co-operation

•*Cross-cutting issues include:* 

The environment, andGender

•*A generic theme* in all the Bank's activities is that of governance





NATIONAL Treasury

•South Africa's Country Assistance Strategy (CAS) with the ADB focuses on three sectors, namely:

Provincial and municipal infrastructure;
 Medium scale enterprises in the private sector;
 Multinational projects in promotion of regional integration

•South Africa has indicated a willingness to increase its shareholding in the ADB;

•South Africa contributes towards the ADF, the concessional window of the ADB.



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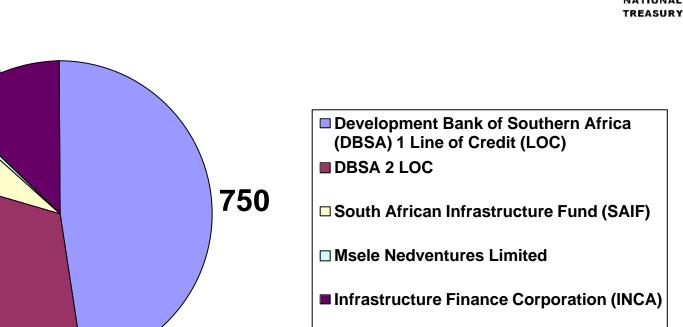
12-

500

113

# **Total AfDB Funding Approved for South Africa**





R Millions

The AfDB has approved a total of R1,575 million in support of five operations in South Africa





#### LOCAL DEVELOPMENT FINANCE INSTITUTIONS



## THE DEVELOPMENT BANK OF SOUTHERN AFRICA (DBSA)



•Its key purpose is to:

≻Address socio-economic imbalances in Southern Africa;

≻To improve the quality of life of the people of South and Southern Africa;

•Its mandate is to:

≻Invest in infrastructure;

≻Finance sustainable development in partnership with

the public and private sectors;

≻Respond to development demands



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## THE LAND BANK



•It is a specialist agricultural Bank with a government mandate to promotenational rural development;

•Its mission is to:

Promote Southern African economic growth through rural development;
 Promote rural development and social well-being through sustainable financing in agriculture.

sustainable financing in agriculture;

#### •Its objectives are to:

▶ Provide finance to all sectors of the agricultural economy;

≻Meet the needs of resource-poor farmers and the rural poor;

Contribute to rural development that promotes stability in the rural sectors;

≻Match financial sector norms for cost efficiency, effectiveness and customer service.



#### NATIONAL HOUSING FINANCE CORPORATION



•Its mandate is to:

Search for new and better ways to mobilise finance for housing.

•*Its mission is to c*reate housing opportunities for low and moderate-income families by:

Funding intermediaries to promote broader access to housing;
Building adequate and sustainable capacity within the organisations which it funds; and
Partnering organisations to pioneer new finance and housing delivery products.

•Its vision is to

 $\succ$ Facilitate affordable and suitable credit for low and moderateincome households in the region.



#### THE INDUSTRIAL DEVELOPMENT CORPORATION (IDC)



•Its objectives are to:

Promote and sustain employment creation;
 Improve competition and international industrial competitiveness;

Engage in initiatives aimed at spatial development;Develop and support industrial policies

•Its mission is to :

 Contribute to the generation of balanced and sustainable economic growth in Southern Africa;
 Promote entrepreneurship



# KHULA ENTERPRISE FINANCE LIMITED



- •It has been established to mobilise loan and equity capital;
- •It serves the SMME market;
- •Its mission is to increase access to loan and equity capital by:
  - Offering loans in a sustainable manner;
    Offering guarantees and seed funds to retail enterprises.