

PRESS RELEASE

29 FEBRUARY 2012

Provincial Budgets: 2011/12 Financial Year
Third Quarter Year to Date Provincial Budgets and Expenditure Report

SUMMARY

- 1. Published by the National Treasury in terms of Section 32 of the Public Finance Management Act (PFMA), this provincial budget statement of receipts and payments covers spending for the first nine months (April to December 2011) of the 2011/12 financial year. The statement is available on the treasury website at www.treasury.gov.za.
- 2. The information in the statement comes from the Section 40(4) PFMA reports submitted by heads of provincial departments to provincial treasuries, who, in turn, submitted the information to the National Treasury. Queries on spending or budget numbers should therefore, in the first instance, be referred to the head of the relevant provincial department, and in the second instance to the head of the relevant provincial treasury. Queries on conditional grants may be referred to the head of the administering national department.
- 3. The budgeted figures in the publication take account of the 2011 Adjusted Estimates of Provincial Revenue and Expenditure, which were presented to the provincial legislatures during November 2011. It includes R5.3 billion allocated by national government to the provincial equitable share (R3.243 billion) and R2.028 billion to conditional grants through the Adjustments Appropriation Act and Division of Revenue Amendment Act.
- 4. The additional transfers to provinces are:
 - a. Higher than budgeted for personnel remuneration increases.
 - b. Some of the conditional grants withheld by national departments during 2010/11, have been approved for roll-overs.
 - c. Additional funding through new and existing conditional grants for repair of infrastructure damaged by floods in January and February 2011.
- 5. Over and above the additional transfers, provinces increased their main budgets by R2.4 billion. The increases consist mainly of unspent conditional grants not surrendered to the National Revenue Fund and other funds surrendered to the respective Provincial Revenue Funds in respect of the 2010/11 financial year.

6. In light of the above, in aggregate, provinces increased their main budgets (expenditure side) by R7.6 billion with the bulk going to education (R2.6 billion), health (R1.9 billion) and public works, roads and transport (R1.5 billion).

Overall Expenditure Trends

- 7. In aggregate, provinces have spent R272.1 billion, or 72.9 per cent, of their combined adjusted budgets of R373.1 billion. This represents a spending increase of 12.1 per cent or R29.3 billion compared with the same period last year when provinces had spent R242.8 billion.
- 8. Education expenditure for the third quarter year to date is R118.2 billion or 75.4 per cent of the R156.8 billion combined education adjusted budgets, an increase of 13.1 per cent or R13.7 billion on the same period for the previous financial year. It is the largest item on provincial budgets (42 per cent).
- 9. Health expenditure totalled R81.8 billion, or 73.2 per cent, of the R111.9 billion combined health adjusted budgets, and is the second largest item on provincial budgets (30 per cent). This represents an increase of 13.3 per cent or R9.6 billion on the same period for the 2010/11 financial year.
- 10. Social development expenditure for the first nine months is R8.3 billion or 70.5 per cent of the R11.8 billion combined social development adjusted budgets.
- 11. Personnel expenditure (compensation of employees) is in aggregate R163.1 billion or 75.7 per cent of the adjusted budgeted R215.4 billion as at 31 December 2011. National government made available R3.3 billion through the 2011 Adjusted Estimates of National Expenditure in October 2011 to provide for higher than budgeted for wage agreements. This amount is shared between provinces primarily in proportion to their shares of total expenditure on education and health personnel and balanced with shares of expenditure on personnel in other sectors.
- 12. In aggregate, provinces have spent R18.1 billion or 61.5 per cent of their R29.5 billion combined capital (payments for capital assets) adjusted budgets. This is an increase of 27.4 per cent when compared to the same period of the 2010/11 financial year.
- 13. Provincial education departments have spent R5.1 billion or 62.6 per cent of the adjusted budgeted R8.1 billion for capital expenditure. This is R1.5 billion or 41.6 per cent more than what was spent in the first nine months for the previous financial year.
- 14. Provincial health departments have spent R5.6 billion or 55.9 per cent of the adjusted budgeted R9.9 billion for capital expenditure, which is R929.5 million or 20.1 per cent more than the same period for 2010/11.
- 15. After health, the second biggest share of provincial capital adjusted budgets is for the public works, roads and transport departments (30.5 per cent), which have spent R6.3 billion or 70.5 per cent of the combined capital adjusted budget of R9 billion as at 31 December 2011.
- 16. Provincial own revenue collected for the first nine months of 2011/12 is at R8.9 billion or 85.2 per cent of the adjusted budgeted own revenue of R10.4 billion. National government has transferred R216.4 billion of the equitable share and R53.7 billion of conditional grants to provinces as at 31 December 2011.
- 17. A more detailed analysis of the expenditure outcome as at 31 December 2011 is set out in Annexure A.

DETAILED ANALYSIS FOR THE THIRD QUARTER YEAR TO DATE OF THE 2011/12 FINANCIAL YEAR

1. The budgeted figures for provinces are based on the 2011 Adjusted Estimates of Provincial Revenue and Expenditure documents (adjusted budgets) tabled in the provincial legislatures during November 2011.

Total Expenditure

- 2. Table 1 indicates that in the first nine months provinces have spent R272.1 billion or 72.9 per cent of the combined adjusted budget of R373.1 billion. Spending against adjusted budgets is at a higher level in percentage terms when compared to the same period of the 2010/11 financial year. Spending in nominal terms is 12.1 per cent or R29.3 billion higher than last year, when provinces had spent R242.8 billion.
- 3. Among provinces, spending is the lowest in the North West (68.6 per cent of the adjusted budget) and the Western Cape (71.2 per cent) and highest in both the Free State and the Eastern Cape at 74.1 per cent and KwaZulu-Natal at 74 per cent.

Table 1: Provincial Aggregated Budgets and Expenditure as at 31 December 2011

		2011/12	2: Adjusted	budget		Act	ual paymen	its as at 31 l	December 2	011	Actual	2010/11:	
Rthousand	Current payments	Transfers and subsidies	Payments for capital assets	Payments for financial assets	Total	Current payments	Transfers and subsidies	Payments for capital assets	Payments for financial assets	Total	spending as % of adjusted budget	Outcome as at 31 December 2010	Year-on- year growth
Eastern Cape	42 785 953	7 403 318	4 137 848	_	54 327 119	32 823 891	5 509 290	1 908 953	1 102	40 243 236	74.1%	36 970 961	8.9%
Free State	18 032 563	3 482 920	2 670 191	66	24 185 740	13 316 293	2 722 255	1 867 884	11 232	17 917 664	74.1%	15 299 309	17.1%
Gauteng	52 019 396	14 480 611	2 386 111	570	68 886 688	38 734 148	10 213 983	1 187 236	7 868	50 143 235	72.8%	46 197 423	8.5%
Kw aZulu-Natal	60 836 833	9 774 851	7 761 854	13 497	78 387 035	46 052 481	6 908 605	5 071 998	540	58 033 624	74.0%	48 927 762	18.6%
Limpopo	35 971 352	5 194 729	3 151 744	2 701	44 320 526	26 663 058	3 810 695	2 244 823	1 101	32 719 677	73.8%	29 388 958	11.3%
Mpumalanga	23 330 604	3 766 440	2 870 158	- 1	29 967 202	16 933 025	2 745 104	1 836 468	15	21 514 612	71.8%	19 234 160	11.9%
Northern Cape	8 235 727	1 358 815	1 367 695	-	10 962 237	5 954 578	980 127	1 015 441	6	7 950 152	72.5%	6 738 942	18.0%
North West	19 009 611	4 059 358	1 967 348	-	25 036 317	13 315 251	2 868 967	983 750	_	17 167 968	68.6%	15 798 199	8.7%
Western Cape	27 719 206	6 170 084	3 156 153	5 437	37 050 880	19 761 515	4 600 967	1 997 420	1 971	26 361 873	71.2%	24 203 276	8.9%
Total	287 941 245	55 691 126	29 469 102	22 271	373 123 744	213 554 240	40 359 993	18 113 973	23 835	272 052 041	72.9%	242 758 990	12.1%

Social Services

4. Provinces have an adjusted budgeted R280.4 billion for social services, including education, health and social development.

Table 2: Provincial Social Services Expenditure as at 31 December 2011

R thousand	Adjusted budget	Actual spending as at 31 December 2011	Actual spending as %of adjusted budget	% share of total provincial expenditure	% share of total Social Services expenditure	2010/11: Outcome as at 31 December 2010	Year-on- year growth
Education	156 767 834	118 217 063	75.4%	43.5%	56.7%	104 479 905	13.1%
Health	111 872 245	81 844 979	73.2%	30.1%	39.3%	72 243 761	13.3%
Social Development	11 798 633	8 317 679	70.5%	3.1%	4.0%	6 989 611	19.0%
Total	280 438 712	208 379 721	74.3%	76.6%	100.0%	183 713 277	13.4%

5. The spending on social services is recorded at R208.4 billion, or 74.3 per cent of the total provincial social services adjusted budgets as at 31 December 2011.

Education

- 6. Adjusted education budgets of R156.8 billion comprise 42 per cent of total provincial adjusted budgets. Table 3 indicates that education expenditure is at R118.2 billion or 75.4 per cent of the total education adjusted budget. This is an increase of 13.1 per cent, or R13.7 billion, on the R104.5 billion spent over the same period in 2010/11.
- 7. Spending by provinces on education ranges from 69.9 per cent in the North West and 73.2 per cent in the Western Cape, to 77.8 per cent in KwaZulu-Natal and 76.4 per cent in the Eastern Cape.

Table 3: Provincial Education Expenditure as at 31 December 2011

Rthousand	Adjusted budget	Actual spending as at 31 December 2011	Actual spending as %of adjusted budget	% share of Education to total provincial expenditure	% share of Education to total Social Services expenditure	2010/11: Outcome as at 31 December 2010	Year-on- year growth
Eastern Cape	25 144 885	19 212 152	76.4%	47.7%	60.6%	17 751 574	8.2%
Free State	9 777 756	7 230 100	73.9%	40.4%	56.0%	6 192 968	16.7%
Gauteng	26 437 607	19 887 543	75.2%	39.7%	50.7%	16 767 367	18.6%
Kw aZulu-Natal	33 227 001	25 835 169	77.8%	44.5%	57.4%	22 171 428	16.5%
Limpopo	21 068 160	16 073 424	76.3%	49.1%	62.8%	14 646 483	9.7%
Mpumalanga	13 200 830	9 872 658	74.8%	45.9%	63.1%	8 769 065	12.6%
Northern Cape	4 110 387	3 026 146	73.6%	38.1%	54.2%	2 580 039	17.3%
North West	10 424 056	7 284 933	69.9%	42.4%	58.3%	6 777 294	7.5%
Western Cape	13 377 152	9 794 938	73.2%	37.2%	48.4%	8 823 687	11.0%
Total	156 767 834	118 217 063	75.4%	43.5%	56.7%	104 479 905	13.1%

- 8. Spending by education departments on goods and services (including learner and teacher support materials) is recorded at R9.8 billion, or 65.7 per cent of the adjusted budget amount of R14.9 billion.
- 9. The bulk of education expenditure is on personnel (77.8 per cent). Current spending on education personnel amounts to R91.9 billion, or 76.4 per cent, of the R120.4 billion adjusted budget for personnel. Spending by provinces on personnel expenditure in education ranges from 73.3 per cent in the North West and 73.6 per cent in the Western Cape, to 80.3 per cent in KwaZulu-Natal and 77.3 per cent in the Eastern Cape.

Table 4: Provincial Personnel Expenditure: Education as at 31 December 2011

R thousand	Adjusted budget	Actual spending as at 31 December 2011	Actual spending as %of adjusted budget	%share of Education Personnel to total personnel expenditure	% share of Education personnel to total Education expenditure	2010/11: Outcome as at 31 December 2010	Year-on- year growth
Eastern Cape	19 991 328	15 455 612	77.3%	59.3%	80.4%	14 540 661	6.3%
Free State	7 520 211	5 680 944	75.5%	54.0%	78.6%	5 088 933	11.6%
Gauteng	19 329 196	14 465 041	74.8%	52.3%	72.7%	13 038 840	10.9%
Kw aZulu-Natal	25 061 155	20 129 336	80.3%	58.1%	77.9%	17 533 163	14.8%
Limpopo	17 168 362	12 995 395	75.7%	58.9%	80.9%	11 838 544	9.8%
Mpumalanga	10 141 429	7 644 678	75.4%	60.3%	77.4%	6 976 751	9.6%
Northern Cape	3 021 194	2 238 806	74.1%	53.5%	74.0%	2 050 952	9.2%
North West	7 989 372	5 855 015	73.3%	55.9%	80.4%	5 293 968	10.6%
Western Cape	10 131 650	7 461 601	73.6%	50.4%	76.2%	6 823 873	9.3%
Total	120 353 897	91 926 428	76.4%	56.4%	77.8%	83 185 685	10.5%

10. Capital expenditure by education departments is at R5.1 billion, or 62.6 per cent, of the R8.1 billion adjusted budget. This is 41.6 per cent higher than the spending over the same period of the previous financial year. Education capital expenditure is lowest in the Eastern Cape at 30.1 per cent and the North West at 44.9 per cent and the highest in Limpopo at 85.8 per cent and Mpumalanga at 84.5 per cent.

Table 5: Provincial Capital Expenditure: Education as at 31 December 2011

Rthousand	Adjusted budget	Actual spending as at 31 December 2011	Actual spending as %of adjusted budget	% share of Education Capital to total Capital expenditure	% share of Capital to total Education expenditure	2010/11: Outcome as at 31 December 2010	Year-on- year growth
Eastern Cape	1 384 175	417 063	30.1%	21.8%	2.2%	297 296	40.3%
Free State	421 261	251 285	59.7%	13.5%	3.5%	71 469	251.6%
Gauteng	384 015	300 268	78.2%	25.3%	1.5%	411 058	-27.0%
Kw aZulu-Natal	2 479 550	1 529 895	61.7%	30.2%	5.9%	1 398 177	9.4%
Limpopo	1 282 769	1 100 836	85.8%	49.0%	6.8%	622 295	76.9%
Mpumalanga	713 765	603 013	84.5%	32.8%	6.1%	276 766	117.9%
Northern Cape	222 904	158 307	71.0%	15.6%	5.2%	54 391	191.1%
North West	553 234	248 481	44.9%	25.3%	3.4%	142 518	74.4%
Western Cape	657 925	459 947	69.9%	23.0%	4.7%	305 134	50.7%
Total	8 099 598	5 069 095	62.6%	28.0%	4.3%	3 579 104	41.6%

Health

11. Adjusted health budgets, totalling R111.9 billion, comprise 30 per cent of total provincial adjusted budgets.

Table 6: Provincial Health Expenditure as at 31 December 2011

R thousand	Adjusted budget	Actual spending as at 31 December 2011	Actual spending as %of adjusted budget	% share of Health to total provincial expenditure	% share of Health to total Social Services expenditure	2010/11: Outcome as at 31 December 2010	Year-on- year growth
Eastern Cape	14 812 568	11 288 681	76.2%	28.1%	35.6%	10 274 230	9.9%
Free State	6 930 347	5 101 345	73.6%	28.5%	39.5%	4 262 001	19.7%
Gauteng	23 386 833	17 598 204	75.2%	35.1%	44.9%	15 458 909	13.8%
Kw aZulu-Natal	24 669 096	17 905 632	72.6%	30.9%	39.8%	15 160 740	18.1%
Limpopo	11 671 685	8 575 236	73.5%	26.2%	33.5%	7 373 078	16.3%
Mpumalanga	7 547 909	5 068 052	67.1%	23.6%	32.4%	4 817 999	5.2%
Northern Cape	3 011 355	2 168 594	72.0%	27.3%	38.8%	1 953 076	11.0%
North West	6 413 542	4 549 725	70.9%	26.5%	36.4%	4 083 168	11.4%
Western Cape	13 428 910	9 589 510	71.4%	36.4%	47.4%	8 860 560	8.2%
Total	111 872 245	81 844 979	73.2%	30.1%	39.3%	72 243 761	13.3%

- 12. Table 6 indicates that, at R81.8 billion or 73.2 per cent of the total adjusted budget, health expenditure increased by 13.3 per cent, or R9.6 billion, on the same period in 2010/11.
- 13. The Mpumalanga and North West provinces spent the lowest share of their adjusted budgets at 67.1 per cent and 70.9 per cent respectively. The highest shares are recorded by the Eastern Cape at 76.2 per cent and Gauteng at 75.2 per cent.

14. Table 7 indicates that health personnel expenditure is R50.7 billion, or 76.1 per cent, of the adjusted budget for health personnel, an increase of R7.1 billion, or 16.4 per cent, on the R43.6 billion spent over the same period in 2010/11.

Table 7: Provincial Personnel Expenditure: Health as at 31 December 2011

R thousand	Adjusted budget	Actual spending as at 31 December 2011	Actual spending as %of adjusted budget	% share of Health Personnel to total personnel expenditure	% share of Health personnel to total Health expenditure	2010/11: Outcome as at 31 December 2010	Year-on- year growth
Eastern Cape	9 183 760	7 182 943	78.2%	27.5%	63.6%	6 289 860	14.2%
Free State	4 337 445	3 240 811	74.7%	30.8%	63.5%	2 811 549	15.3%
Gauteng	13 425 885	10 566 994	78.7%	38.2%	60.0%	9 031 356	17.0%
Kw aZulu-Natal	15 074 380	11 265 215	74.7%	32.5%	62.9%	9 542 832	18.0%
Limpopo	7 359 270	5 810 422	79.0%	26.3%	67.8%	4 823 961	20.4%
Mpumalanga	4 299 156	3 036 961	70.6%	23.9%	59.9%	2 657 667	14.3%
Northern Cape	1 479 622	1 060 458	71.7%	25.4%	48.9%	953 826	11.2%
North West	3 710 738	2 795 590	75.3%	26.7%	61.4%	2 425 603	15.3%
Western Cape	7 698 894	5 721 702	74.3%	38.6%	59.7%	5 021 302	13.9%
Total	66 569 150	50 681 096	76.1%	31.1%	61.9%	43 557 956	16.4%

- 15. Spending on non-personnel non-capital items, including medicines, drugs and other current expenditure, is at R25.6 billion, or 72.4 per cent, of the R35.4 billion adjusted budget.
- 16. Capital expenditure in the health sector is at R5.6 billion, or 55.9 per cent, an increase of R929.5 million or 20.1 per cent on the R4.6 billion spent over the same period last year.

Table 8: Provincial Capital Expenditure: Health as at 31 December 2011

R thousand	Adjusted budget	Actual spending as at 31 December 2011	Actual spending as %of adjusted budget	% share of Health Capital to total Capital expenditure	% share of Capital to total Health expenditure	2010/11: Outcome as at 31 December 2010	Year-on-year growth
Eastern Cape	1 265 236	623 576	49.3%	32.7%	5.5%	602 808	3.4%
Free State	705 622	490 662	69.5%	26.3%	9.6%	209 952	133.7%
Gauteng	1 631 890	779 162	47.7%	65.6%	4.4%	770 121	1.2%
Kw aZulu-Natal	2 291 664	1 262 269	55.1%	24.9%	7.0%	796 489	58.5%
Limpopo	1 220 109	740 278	60.7%	33.0%	8.6%	578 614	27.9%
Mpumalanga	793 937	341 742	43.0%	18.6%	6.7%	442 006	-22.7%
Northern Cape	549 086	351 525	64.0%	34.6%	16.2%	264 104	33.1%
North West	625 394	440 951	70.5%	44.8%	9.7%	349 111	26.3%
Western Cape	853 025	524 120	61.4%	26.2%	5.5%	611 571	-14.3%
Total	9 935 963	5 554 285	55.9%	30.7%	6.8%	4 624 776	20.1%

17. Spending by provinces varied, with the lowest rates of health capital expenditure being in Mpumalanga at 43 per cent and Gauteng at 47.7 per cent, and the highest being the North West and the Free State at 70.5 per cent and 69.5 per cent respectively.

Social Development

18. At R11.8 billion, the adjusted budget for social development comprises 3.2 per cent of total provincial adjusted budgets.

- 19. Provinces registered spending of R8.3 billion, or 70.5 per cent, of the total R11.8 billion adjusted budget. This represents an increase of R1.3 billion, or 19 per cent, on the R7 billion spent over the same period last year.
- 20. There are varying degrees of spending among provinces, the lowest being KwaZulu-Natal at 63.1 per cent and the Western Cape at 65.1 per cent while the highest are Limpopo at 81.8 per cent and the North West at 74.8 per cent.

Table 9: Provincial Social Development Expenditure as at 31 December 2011

R thousand	Adjusted budget	Actual spending as at 31 December 2011	Actual spending as %of adjusted budget	% share of Soc Dev to total provincial expenditure	% share of Soc Dev to total Social Services expenditure	2010/11: Outcome as at 31 December 2010	Year-on- year growth
Eastern Cape	1 711 206	1 208 978	70.7%	3.0%	3.8%	1 135 596	6.5%
Free State	822 787	580 733	70.6%	3.2%	4.5%	514 432	12.9%
Gauteng	2 433 081	1 710 974	70.3%	3.4%	4.4%	1 327 672	28.9%
Kw aZulu-Natal	1 952 956	1 232 202	63.1%	2.1%	2.7%	982 246	25.4%
Limpopo	1 163 339	952 066	81.8%	2.9%	3.7%	755 010	26.1%
Mpumalanga	961 091	705 457	73.4%	3.3%	4.5%	572 175	23.3%
Northern Cape	524 836	388 524	74.0%	4.9%	7.0%	351 171	10.6%
North West	897 196	670 976	74.8%	3.9%	5.4%	477 704	40.5%
Western Cape	1 332 141	867 769	65.1%	3.3%	4.3%	873 605	-0.7%
Total	11 798 633	8 317 679	70.5%	3.1%	4.0%	6 989 611	19.0%

Human Settlements and Local Government

21. The adjusted budget for human settlements and local government, at R21.8 billion, comprises 5.8 per cent of total provincial adjusted budgets.

Table 10: Provincial Human Settlements and Local Government Expenditure as at 31 December 2011

R thousand	Adjusted budget	Actual spending as at 31 December 2011	Actual spending as %of adjusted budget	%share of HS and LG to total provincial expenditure	% share of HSD Grant to total HS and LG expenditure	2010/11: Outcome as at 31 December 2010	Year-on- year growth
Eastern Cape	3 377 160	2 090 485	61.9%	5.2%	65.1%	1 834 858	13.9%
Free State	1 482 342	1 222 583	82.5%	6.8%	74.0%	1 074 437	13.8%
Gauteng	4 588 379	2 747 095	59.9%	5.5%	82.1%	3 367 953	-18.4%
Kw aZulu-Natal	4 240 986	2 838 964	66.9%	4.9%	69.1%	2 411 270	17.7%
Limpopo	2 330 353	1 372 242	58.9%	4.2%	60.3%	1 373 260	-0.1%
Mpumalanga	1 570 118	1 081 802	68.9%	5.0%	62.7%	1 071 171	1.0%
Northern Cape	588 276	453 320	77.1%	5.7%	59.1%	433 668	4.5%
North West	1 642 562	1 192 991	72.6%	6.9%	69.4%	1 037 997	14.9%
Western Cape	1 966 503	1 429 417	72.7%	5.4%	81.6%	1 473 166	-3.0%
Total	21 786 679	14 428 899	66.2%	5.3%	71.0%	14 077 780	2.5%

- 22. Spending by human settlements and local government is R14.4 billion, or 66.2 per cent, of the R21.8 billion adjusted budget. This represents an increase of R351.1 million, or 2.5 per cent, on the R14.1 billion spent over the same period last year.
- 23. Spending levels by provinces varied, with the lowest being Limpopo at 58.9 per cent and Gauteng at 59.9 per cent while the highest spenders are the Free State at 82.5 per cent and the Northern Cape at 77.1 per cent.

Human Settlements Development Conditional Grant

- 24. Most of the human settlements and local government expenditure comes from the Human Settlements Development conditional grant.
- 25. Table 11 indicates that provinces have spent R10.3 billion, or 66.8 per cent, of the R15.3 billion Human Settlements Development grant adjusted budget. These spending figures are R3.5 million less than the same period last year.
- 26. It should be noted that in the 2011/12 financial year, the portion of this grant that goes to cities for internal infrastructure has been removed and added instead to the Urban Settlements Development conditional grant in the local government sphere. This resulted in decreased spending trends in certain provinces when compared to the same period last year.

Table 11: Provincial Human Settlements Development Grant Expenditure as at 31 December 2011

R thousand	Adjusted budget	Actual spending as at 31 December 2011	Actual spending as %of adjusted budget	%share of grant to total provincial expenditure	%share of grant to total grant expenditure	2010/11: Outcome as at 31 December 2010	Year-on- year growth
Eastern Cape	2 311 504	1 360 712	58.9%	3.4%	13.3%	1 243 579	9.4%
Free State	913 907	904 879	99.0%	5.1%	8.8%	756 528	19.6%
Gauteng	3 804 611	2 254 612	59.3%	4.5%	22.0%	2 823 271	-20.1%
Kw aZulu-Natal	2 769 871	1 961 149	70.8%	3.4%	19.1%	1 488 318	31.8%
Limpopo	1 510 494	827 693	54.8%	2.5%	8.1%	971 313	-14.8%
Mpumalanga	916 677	678 323	74.0%	3.2%	6.6%	692 454	-2.0%
Northern Cape	322 639	268 043	83.1%	3.4%	2.6%	273 069	-1.8%
North West	1 148 710	828 268	72.1%	4.8%	8.1%	766 674	8.0%
Western Cape	1 638 845	1 166 871	71.2%	4.4%	11.4%	1 238 859	-5.8%
Total	15 337 258	10 250 550	66.8%	3.8%	100.0%	10 254 065	0.0%

Personnel Expenditure

27. Personnel expenditure (compensation of employees) for the first nine months of the 2011/12 financial year is at R163.1 billion, or 75.7 per cent, of the combined adjusted budget of R215.4 billion.

Table 12: Provincial Personnel Expenditure as at 31 December 2011

Rthousand	Adjusted budget	Actual spending as at 31 December 2011	Actual spending as %of adjusted budget	% share of Personnel to total provincial expenditure	% share of personnel to total Personnel expenditure	2010/11: Outcome as at 31 December 2010	Year-on- year growth
Eastern Cape	33 920 637	26 075 130	76.9%	64.8%	16.0%	23 975 307	8.8%
Free State	14 112 549	10 522 457	74.6%	58.7%	6.5%	9 308 826	13.0%
Gauteng	36 424 670	27 633 688	75.9%	55.1%	16.9%	24 412 968	13.2%
Kw aZulu-Natal	44 715 945	34 620 316	77.4%	59.7%	21.2%	29 915 341	15.7%
Limpopo	28 879 352	22 051 661	76.4%	67.4%	13.5%	19 585 313	12.6%
Mpumalanga	17 182 620	12 687 790	73.8%	59.0%	7.8%	11 495 782	10.4%
Northern Cape	5 718 710	4 183 185	73.1%	52.6%	2.6%	3 777 931	10.7%
North West	14 316 262	10 470 910	73.1%	61.0%	6.4%	9 386 523	11.6%
Western Cape	20 105 038	14 814 934	73.7%	56.2%	9.1%	13 325 657	11.2%
Total	215 375 783	163 060 071	75.7%	59.9%	100.0%	145 183 648	12.3%

- 28. Spending to date is R17.9 billion or 12.3 per cent higher than the R145.2 billion spent over the same period last year.
- 29. Spending ranges from 73.1 per cent in both the North West and the Northern Cape and 73.7 per cent in the Western Cape, to 77.4 per cent and 76.9 per cent in KwaZulu-Natal and the Eastern Cape respectively.

Overall Capital Budgets and Expenditure

30. By the end of December 2011, provinces have spent R18.1 billion or 61.5 per cent of the adjusted capital budget of R29.5 billion (payments for capital assets). This is a significant increase of 27.4 per cent compared to the same period in 2010/11.

Table 13: Provincial Capital (Payments for Capital Assets) Expenditure as at 31 December 2011

Rthousand	Adjusted budget	Actual spending as at 31 December 2011	Actual spending as %of adjusted budget	% share of Capital to total provincial expenditure	% share of Capital to total Capital expenditure	2010/11: Outcome as at 31 December 2010	Year-on- year growth
Eastern Cape	4 137 848	1 908 953	46.1%	4.7%	10.5%	1 709 275	11.7%
Free State	2 670 191	1 867 884	70.0%	10.4%	10.3%	1 072 251	74.2%
Gauteng	2 386 111	1 187 236	49.8%	2.4%	6.6%	1 274 973	-6.9%
Kw aZulu-Natal	7 761 854	5 071 998	65.3%	8.7%	28.0%	3 840 224	32.1%
Limpopo	3 151 744	2 244 823	71.2%	6.9%	12.4%	1 557 483	44.1%
Mpumalanga	2 870 158	1 836 468	64.0%	8.5%	10.1%	1 272 184	44.4%
Northern Cape	1 367 695	1 015 441	74.2%	12.8%	5.6%	664 006	52.9%
North West	1 967 348	983 750	50.0%	5.7%	5.4%	1 066 976	-7.8%
Western Cape	3 156 153	1 997 420	63.3%	7.6%	11.0%	1 757 673	13.6%
Total	29 469 102	18 113 973	61.5%	6.7%	100.0%	14 215 045	27.4%

- 31. Table 13 provides capital spending information by province and shows low rates of spending in the Eastern Cape at 46.1 per cent and Gauteng at 49.8 per cent, and high rates in the Northern Cape at 74.2 per cent and Limpopo at 71.2 per cent. However, in absolute terms, KwaZulu-Natal has spent the most, with total spending of R5.1 billion followed by Limpopo at R2.2 billion and the Western Cape at R2 billion.
- 32. Provincial education departments have spent R5.1 billion, or 62.6 per cent, of their adjusted capital budgets of R8.1 billion. This is a significant increase of R1.5 billion, or 41.6 per cent, compared to spending over the same period in the previous financial year.
- 33. Provincial health departments have spent R5.6 billion, or 55.9 per cent, of their adjusted capital budgets of R9.9 billion, which is R929.5 million or 20.1 per cent more than the same period for 2010/11.
- 34. At 30.5 per cent, the public works, roads and transport departments have the second highest share (after health) of the adjusted provincial capital budgets. The sector has spent R6.3 billion or 70.5 per cent against its combined capital adjusted budgets of R9 billion as at 31 December 2011.

Conditional Grants

- 35. The total adjusted conditional grant allocation is R73.4 billion (including Schedules 4, 8 and 9 grants), with health making up the bulk at R24.6 billion.
- 36. Table 14 reflects spending by all provinces on conditional grant adjusted allocations as at 31 December 2011. It includes conditional grant roll-overs from the 2010/11 financial

year and other provincial adjustments, and excludes spending on Schedules 4, 8 and 9 grants.

able 14: Provincial Conditional Grants Expenditure as at 31 December 2011 Division of Government Provincial Total Transferred Actual Actual Actual								
	Revenue Act, 2011 (Act No. 6 of 2011)	Government Gazette of 20 December 2011	Provincial roll-overs/ other provincial adjustments	Total available: 2011/12	Transferred from National to province	Actual spending as at 31 December 2011		
R thousand							grants)	
Agriculture, Forestry and Fisheries	1 487 093	164 636	12 934	1 664 663	1 015 276	287 807	46.8%	
Agriculture Disaster Management Grant	_	149 560	_	149 560	_	_	0.0%	
1. Comprehensive Agricultural Support Programme Grant	1 029 321	10 076	10 200	1 049 597	669 060			
Ilima/Letsema Projects Grant	400 000	5 000	392	405 392	300 000	247 045	60.9%	
Land Care Programme Grant: Poverty Relief and Infrastru	ctur 57 772	-	2 342	60 114	46 216	40 762	67.8%	
Arts and Culture	543 420	26 514	46 726	616 660	436 135	342 881	55.6%	
Community Library Services Grant	543 420	26 514	46 726	616 660	436 135	342 881	55.6%	
Basic Education	10 546 380	190 518	233 376	10 970 274	7 860 618	3 719 260	70.8%	
Dinaledi Schools Grant	70 000	_	_	70 000	46 984	27 463	39.2%	
Education Infrastructure Grant	5 498 300	180 000	40 116	5 718 416	3 776 921			
HIV and Aids (Life Skills Education) Grant	199 328	_	16 013	215 341	129 563	130 415	60.6%	
National School Nutrition Programme Grant	4 578 752	_	171 784	4 750 536	3 815 395	3 467 235	73.0%	
Technical Secondary Schools Recapitalisation Grant	200 000	10 518	5 463	215 981	91 755	94 147	43.6%	
Cooperative Governance and Traditional Affairs	305 000	_	_	305 000	_			
Provincial Disaster Grant	305 000	-	_	305 000	-			
Health	23 947 676	87 106	572 557	24 607 339	18 634 506	8 204 660	64.4%	
Comprehensive HIV and Aids Grant	7 492 962	-	74 877	7 567 839	5 882 210	4 844 333	64.0%	
Forensic Pathology Services Grant	590 380	_	19 713	610 093	453 777	418 192	68.5%	
Health Infrastructure Grant	1 701 856	2 606	76 500	1 780 962	1 410 091			
Health Professions Training and Development Grant	1 977 310	_	24 878	2 002 188	1 481 483			
Hospital Revitalisation Grant	4 136 290	84 500	333 265	4 554 055	3 370 295	2 942 135	64.6%	
National Tertiary Services Grant	8 048 878	_	43 324	8 092 202	6 036 650			
Higher Education and Training	4 325 989	49 322	222 208	4 597 519	3 654 319			
Further Education and Training Colleges Grant	4 325 989	49 322	222 208	4 597 519	3 654 319			
Human Settlements	14 941 516	180 000	395 742	15 517 258	12 098 737	10 250 550	66.1%	
Housing Disaster Relief Grant	-	180 000		180 000			0.0%	
Human Settlements Development Grant	14 941 516	-	395 742	15 337 258	12 098 737	10 250 550	66.8%	
National Treasury	_	1 089 683	23 726	1 113 409	_			
Infrastructure Grant to Provinces	_	1 089 683	23 726	1 113 409	-			
Public Works	2 270 857	_	138 974	2 409 831	1 741 775	1 469 713	68.8%	
Devolution of Property Rate Funds Grant	1 803 230		126 331	1 929 561	1 431 986	1 358 246	70.4%	
Expanded Public Works Programme Incentive Grant for Pr	1	_	6 914	274 183	150 027	. 555 2 15	76.770	
Social Sector Expanded Public Works Programme Incentiv	1	-	5 729	206 087	159 762	111 467	54.1%	
Sport and Recreation South Africa	451 968	_	14 043	466 011	380 082	341 420	73.3%	
Mass Sport and Recreation Participation Programme Gran		_	14 043	466 011	380 082	341 420	73.3%	
Transport	10 615 886	240 000	289 527	11 145 413	7 887 915	5 300	1.7%	
Gautrain Rapid Rail Link	5 300			5 300	5 300	5 300	100.0%	
Overload Control Grant	-	_	331	331	-	-	0.0%	
Provincial Roads Maintenance Grant	6 457 354	_	_	6 457 354	4 527 691		2.370	
Public Transport Operations Grant	4 153 232	_	227 311	4 380 543	3 114 924			
Transport Disaster Management Grant	_	240 000	61 885	301 885	240 000	-	0.0%	
Total	69 435 785	2 027 779	1 040 042	73 //12 277	53 709 363			
Total excluding Schedules 4, 8 and 9 grants	35 671 276	696 092	1 949 813 1 274 636	73 413 377 37 642 004	28 888 197	24 621 591	65.4%	
. J.a. Januaring Contractor 4, Cana J grants	33 07 1 270	330 U3Z	, - 000	0. 072 004	20 000 131	27 32 1 33 1	JU.770	

^{1.} Schedule 4 grants specifying allocations to provinces to supplement the funding of programmes or functions funded from provincial budgets.

37. Schedule 4 grants specify allocations to provinces to supplement the funding of programmes or functions funded from provincial budgets. The Expanded Public Works

^{2.} Schedule 8 grants specifying incentives to provinces to meet targets with regards to priority government programmes.

^{3.} Schedule 9 grants specifying funds that are currently not allocated to specific provinces, that may be released to provinces to fund disaster response.

Programme (EPWP) Incentive grant for provinces (Schedule 8 grant) specifies incentives to provinces to meet targets with regards to priority government programmes. The Provincial Disaster grant (Schedule 9 grant) specifies funds that are currently not allocated to specific provinces, that may be released to provinces to fund disaster response.

- 38. Against the total adjusted allocation of R37.6 billion (which excludes Schedules 4, 8 and 9 grants), the rate of conditional grants spending amounts to R24.6 billion, or 65.4 per cent.
- 39. Specific grants that show low rates of spending include:
 - a. Dinaledi Schools (39.2 per cent)
 - b. Technical Secondary Schools Recapitalisation (43.6 per cent)
 - c. Social Sector EPWP Incentive (54.1 per cent)
 - d. Community Library Services (55.6 per cent)
 - e. HIV and Aids (Life Skills Education) (60.6 per cent)
 - f. Ilima/Letsema Projects (60.9 per cent)
 - g. Comprehensive HIV and Aids (64 per cent)
 - h. Hospital Revitalisation (64.6 per cent)
- 40. Table 15 indicates selected conditional grant spending rates as at 31 December 2011.

Table 15: Selected Conditional Grants Spending Rates as at 31 December 2011

	Number of provinces spent less than 60%	Number of provinces spent between 60% and 70% (inclusive)	Number of provinces spent more than 70%
Agriculture, Forestry and Fisheries			
llima/Letsema Projects Grant	6 EC, GT, LIM, MPU, NC, NW	1 WC	2 FS, KZN
Land Care Programme Grant: Poverty Relief And Infrastructure I	3 KZN, MPU, NW	2 EC, WC	4 FS, GT, LIM, NC
Arts and Culture			
Community Library Services Grant	4 EC, LIM, MPU, NW	3 FS, KZN, NC	2 GT, WC
Basic Education			
Dinaledi Schools Grant	6 EC, KZN, LIM, MPU, NW, WC	1 FS	2 GT, NC
HIV and Aids (Life Skills Education) Grant	3 FS, GT, WC	3 EC, LIM, NW	3 KZN, MPU, NC
National School Nutrition Programme Grant	0	3 GT, NW, WC	6 EC, FS, KZN, LIM, MPU, NC
Technical Secondary Schools Recapitalisation Grant	5 EC, GT, KZN, LIM, NW	0	4 FS, MPU, NC, WC
Health			
Comprehensive HIV and Aids Grant	3 FS, NC, NW	5 EC, GT, LIM, MPU, WC	1 KZN
Forensic Pathology Services Grant	2 LIM, MPU	4 FS, GT, NC, NW	3 EC, KZN, WC
Hospital Revitalisation Grant	3 EC, LIM, MPU	2 GT, NC	4 FS, KZN, NW, WC
Human Settlements			
Human Settlements Development Grant	3 EC, GT, LIM	0	6 FS, KZN, MPU, NC, NW, WC
Public Works			
Devolution Of Property Rate Funds Grant	1 NW	4 EC, FS, GT, KZN	4 LIM, MPU, NC, WC
Social Sector Expanded Public Works Programme Incentive Gran	5 EC, FS, GT, MPU, WC	1 NC	3 KZN, LIM, NW
Sport and Recreation South Africa			
Mass Sport And Recreation Participation Programme Grant	0	5 EC, KZN, LIM, NW, WC	4 FS, GT, MPU, NC

Note: Percentages represent actual expenditure against total available.

41. The table further indicates that six provinces have spent less than 60 per cent on the Ilima/Letsema Projects grant and Dinaledi Schools grant. Five provinces have spent less than 60 per cent on the Technical Secondary Schools Recapitalisation grant and the Social Sector EPWP Incentive grant.

Provincial Revenue

- 42. Provincial revenue includes equitable share adjusted allocations of R291.7 billion, conditional grants of R71.5 billion and own revenue of R10.4 billion. The total provincial revenue received and collected as at 31 December 2011 is R278.7 billion, or 74.7 per cent, of total adjusted revenue of R373.3 billion.
- 43. National government has transferred R216.4 billion or 74.2 per cent of the equitable share, and R53.7 billion or 75.2 per cent in conditional grants to provinces.
- 44. After nine months, provinces have collected R8.9 billion or 85.2 per cent of the adjusted budgeted own revenue of R10.4 billion, which is R1.6 billion, or 21.2 per cent, more than what was collected by the end of December for the previous financial year.
- 45. The collection rate varies from 62.5 per cent in Mpumalanga and 72 per cent in Limpopo, to a high of 105.2 per cent in KwaZulu-Natal and 84.9 per cent in Gauteng.

Table 16: Provincial Own Revenue Collection as at 31 December 2011

Rthousand	Adjusted budget	Actual collection as at 31 December 2011	Actual collection as % of adjusted budget	% share of Own Revenue collected to total provincial revenue received	% share of Own Revenue to total Own Revenue	2010/11: Outcome as at 31 December 2010	Year-on- year growth
Eastern Cape	729 458	617 191	84.6%	1.5%	7.0%	543 062	13.7%
Free State	771 619	586 693	76.0%	3.3%	6.6%	509 582	15.1%
Gauteng	3 096 980	2 628 784	84.9%	5.1%	29.6%	2 024 357	29.9%
Kw aZulu-Natal	1 942 965	2 043 251	105.2%	3.4%	23.0%	1 472 871	38.7%
Limpopo	512 006	368 781	72.0%	1.1%	4.2%	415 823	-11.3%
Mpumalanga	645 494	403 137	62.5%	1.8%	4.5%	370 558	8.8%
Northern Cape	197 050	157 976	80.2%	2.0%	1.8%	157 225	0.5%
North West	652 169	521 309	79.9%	2.8%	5.9%	393 137	32.6%
Western Cape	1 858 962	1 544 498	83.1%	5.5%	17.4%	1 432 779	7.8%
Total	10 406 703	8 871 620	85.2%	3.2%	100.0%	7 319 394	21.2%