



**ADJUSTED ESTIMATES
OF NATIONAL EXPENDITURE**

GUIDELINES | 2019



national treasury

Department:
National Treasury
REPUBLIC OF SOUTH AFRICA



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1. INTRODUCTION

1.1 The aim of the Adjusted Estimates of National Expenditure (AENE) publication is to provide:

- detailed information on technical adjustments tabled in the Adjustments Appropriation Bill. An Appropriation Bill is tabled as part of the budget speech, normally in February, and is accompanied by Estimates of National Expenditure (ENE) publications that contain detailed information on allocations. Technical adjustments to the Appropriation Act, 2019 contained in an Adjustments Appropriation Bill, are provided for in Section 30 of the Public Finance Management Act 1 of 1999 (PFMA). The detailed information contained in the AENE includes revised spending projections as well as any revised performance projections emanating strictly from technical financial adjustments; and
- actual receipts, expenditure and performance achievements for the first six months of the current financial year.

The link with the 2019 ENE chapters must be retained, therefore the AENE publication reports on:

- actual achievements up to the end of September 2019 for the selected performance indicators published in the 2019 ENE;
- mid-year actual receipts, together with any revisions to estimated departmental receipts for the full financial year by economic classification; and
- mid-year actual expenditure, together with any revisions to the estimated expenditure for the full financial year by programme and economic classification.

2. THE AENE PUBLICATION

2.1 Technical financial amendments to the Annual Budget

The adjusted estimates of national expenditure provide for changes in the main appropriation owing to the categories of expenditure specified in Section 30(2) of the PFMA, by programme and economic classification.

Appropriation: The total amount voted per programme and by economic classification for the current financial year in the Appropriation Act, 2019, as tabled during the budget speech.

Special appropriation: The total amount for the current financial year which is voted in a special appropriation act.

Total adjustments appropriation: The sum of all expenditure adjustments by programme and by economic classification. This number may be negative. In most instances this would be because of a virement of funds out of the programme or economic classification, or due to function shifts within or across votes.

Adjusted appropriation: The adjusted total amount to be voted for the current financial year, which is the sum of the main appropriation, any special appropriation and the total adjustments appropriation.

The following are technical financial amendments allowed in the AENE process:

- **Roll-overs:** Unspent funds from the previous financial year may be rolled over into the current financial year, when activities planned to be completed by the end of the previous year have not been completed but are close to completion. Treasury Regulation 6.4 restricts roll-overs as follows: compensation of employees funding may not be rolled over; a maximum of 5 per cent of a department's budget for goods and services may be rolled over; funding for transfers and subsidies may not be rolled over for any purpose other than what the funds were originally allocated for; and unspent funds on payments for capital assets may be rolled over only to finalise projects or the acquisition of assets already in progress.
- **Unforeseeable and unavoidable expenditure:** This is expenditure that could not be anticipated at the time of the budget. Treasury Regulation 6.6 specifies that the following may not be regarded as unforeseeable and unavoidable expenditure: spending that was known when the budget was being finalised but could not be accommodated in the allocations at the time; spending increases due to tariff adjustments and price increases; and spending to extend existing services or create new services that are not unforeseeable and unavoidable. An example of unforeseeable and unavoidable expenditure is spending made necessary to deal with the effects of adverse weather conditions.

- **Virements and shifts within the vote/department:**
 - **Virements:** The use of unspent funds from amounts appropriated under one main division (programme) to defray excess expenditure under another main division (programme) within the same vote/department. Section 43 of the PFMA read in conjunction with Treasury Regulation 6.3, and Section 5 of the Appropriation Act, 2019 set out the current parameters within which virements may take place. Modifications to parameters may also be tabled in the Adjustments Appropriation Bill, 2019. The sum of funds vired from a programme may not exceed 8 per cent of the **total** amount appropriated, in the main appropriation as well as in any other subsequent adjustments/special appropriations, for a programme for the 2019/20 financial year.
 - **Shifts:** The use of unspent funds to defray increased expenditure within a main division (programme) of a vote/department by shifting funds between the different segments (sub-programme and economic classification) of the main division (programme). Shifts may include the reallocation of funds incorrectly allocated in the 2019 ENE process. Section 43 of the PFMA read in conjunction with Treasury Regulation 6.3, and Section 5 of the Appropriation Act, 2019 set out the current parameters within which shifts may take place. Modifications to parameters may also be tabled in the Adjustments Appropriation Bill, 2019.
 - Departments require approval before a virement or shift can take place from either their own Accounting Officer, the National Treasury, or from Parliament. The level of approval depends on the nature of the virement or shift.

The following virements or shifts require approval from National Treasury, those which:

- increase the funds appropriated for transfers and subsidies to other institutions;
- introduce a new transfer and subsidy to another institution;
- increase compensation provided that funds appropriated for transfers and subsidies and payment for capital assets may not be approved for use for compensation in the same main division;
- use funds appropriated for compensation of employees for transfers and subsidies for the payment of severance or exit packages;

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- use funds appropriated for transfers and subsidies to other institutions for use within the same main division, except for compensation in the same main division;
- use funds that were earmarked by the National Treasury in the allocation letter for a specific purpose for other purposes; and
- use funds appropriated for payments for capital assets elsewhere in any main division of the same national department except for compensation of employees.

The following virements and shifts can only be approved by the legislature, those which:

- use funds appropriated for items specifically and exclusively earmarked in an Appropriation Act, including the allocation for compensation of employees;
- use funds totalling more than 8 per cent of the amount appropriated for a main division for a financial year (shifts between different segments within a programme do not affect the overall amount appropriated for a programme, only virements from a programme to another effectively reduce a programme budget);
- use funds appropriated for compensation of employees, that cannot be approved by the National Treasury;
- use funds appropriated as transfers and subsidies, that cannot be approved by the National Treasury; and
- use funds appropriated for payments for capital assets, that cannot be approved by the National Treasury.

For virements requiring Parliamentary approval, National Treasury consensus must be obtained before such virements are included in the AENE data workbook and chapter. Such virement applications are tabled in the Adjustments Appropriation Bill and detailed in the AENE publication with accompanying motivations.

Compensation of employees budget limits are contained in the Appropriation Act, 2019, with compensation of employees vote allocations having been specifically and exclusively appropriated. Declared unspent funds will in most likelihood now be implemented to appropriate the provisional compensation of employees and other downward baseline adjustments tabled in the ENE, 2019. This may require a revision to the compensation of employees budget limits.

Departments need to manage their personnel establishments within applicable budget limits.

- **Shifts between votes/departments:** The use of unspent funds to defray increased expenditure in another vote/department. Such shifts include functions being shifted to another vote or institution in terms of legislation and/or following the reassignment of responsibility for the functions. The associated assets, including personnel, and the liabilities also need to be shifted. Function shifts required due to the 2019 National Macro Organisation of Government (NMOG) process are included here.
- **Declared unspent funds:** Unspent amounts that departments explicitly indicate they will not require in the current financial year. It is imperative that Departments use their budgets as effectively and efficiently as possible, such that more is achieved with less funding. Departments must continually seek value-for-money. Funds no longer required as a result of this, must be declared as unspent funds. As stated above, declared unspent funds will in most likelihood now be implemented to appropriate the provisional compensation of employees and other downward baseline adjustments tabled in the ENE, 2019.

2019 National Macro Organisation of Government

At the end of May, the President announced the appointment of Ministers and Deputy Ministers in terms of sections 91(2) and 93(1) of The Constitution of the Republic of South Africa, 1996. The portfolios of these ministers necessitate a reorganisation of government including the merging of some national departments, the shifting of functions across departments, and the subsequent abolishment of some existing departments. Schedule 1 of the Public Service Act, 1994 contains a list of departments as amended by presidential proclamation.

The NMOG process, to give administrative effect to the President's new cabinet portfolios and administrative structures in support of ministers responsible for such portfolios, is being led by the Department of Public Service and Administration (DPSA). The process is expected to take a few months to complete. To ensure continuity, national departments that were in existence before the proclamation will continue to exist until such time as the functions of the affected departments that are either split or transferred as a whole; are effectively separated and transferred.

In terms of Section 33 of the PFMA, as functions are transferred between departments so are the associated funds. Treasury Regulation 6.5.1 stipulates that where a function is to be transferred between national departments, the relevant treasury must be consulted in advance. It also states that in the absence of an agreement between the affected departments on the amount of funds to be transferred, the relevant treasury will determine the funds to be shifted.

In order to transfer funds following a function/s shift/s, the department relinquishing the function/s must submit a formal request to the National Treasury through the department's Public Finance representative. The request should include:

- an explanatory memorandum motivating the function/s shift/s;
- the approval from the Department of Public Service and Administration for the transfer of the function/s between the relevant departments;
- a copy of the agreement between the transferring department and the recipient department which indicates that the departments are in agreement with the proposed function/s shift/s and quantum of funds being transferred; and
- the financial data (including carry through costs) pertaining to the shifting of funds.

Requests for approval of budget programme structures must be submitted as soon as the organisational structure of the department has been approved by the DPSA.

For departments that have finalised the 2019 NMOG approval processes by **26 August 2019**, the revised programme structures and accompanying budgets may be allocated in the Adjustments Appropriation Bill, 2019 and accompanying Adjustments Estimates of National Expenditure publication. National departments will be required to submit an Adjusted Estimates of National Expenditure, 2019 chapter and budget database to the National Treasury inclusive of the relevant function shift/s.

- **Other adjustments include:**
 - **Funds shifted within a vote/department following a function shift:** Functions may also be shifted between main divisions (programmes) within a vote/department.
 - **Appropriation of expenditure earmarked in the budget speech for future allocation:** In certain instances, an amount to be allocated for a specific purpose will be announced by the Minister of Finance in the budget speech, with the details of the annual allocations to be decided later. This is usually when plans have not been finalised in time to decide on the specific allocation amounts for the budget.
 - **Adjustments due to significant and unforeseeable economic and financial events:** When unforeseeable economic and financial events affect the fiscal targets set by the budget, adjustments may need to be made. An example of such an event is inflation that is lower than anticipated in the budget estimates projected for the MTEF period.
 - **Section 16 of the PFMA:** The Minister of Finance may approve the use of unappropriated funds, if it is for spending of an exceptional nature. This happens if postponing the spending to a future parliamentary appropriation would seriously prejudice the public interest. The Minister of Finance must subsequently provide a report to Parliament and to the Auditor-General.
 - **Self-financing expenditure:** Spending financed from the revenue derived from a vote's/department's specific activities. This revenue is paid into the National Revenue Fund. If self-financing expenditure is approved, these funds are allocated to the vote/department.
- **Gifts, donations and sponsorships¹:** Cash amounts exceeding R100 000 per beneficiary must be included in the adjustments appropriation bill.

¹ In terms of the Treasury Regulation 21, amounts exceeding R100 000 per beneficiary must be separately shown in appropriation legislation and voted on by Parliament.

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- **Direct charges against the National Revenue Fund:** An amount spent in terms of a statute and that is not budgeted for in any programme in a particular vote. These amounts are shown as separate items, such as expenditure on debt-service costs.

2.2 AENE chapter contents

These technical guidelines provide details regarding how chapters should be written. A separate template for the preparation of the AENE chapter is provided. Departments must use the formatting style as contained in the separate template to compile their chapters.

2.3 AENE data workbook

A data workbook is provided to departments. Further guidance on completing this workbook is included in the workbook itself and should be read before completion thereof.

2.4 Performance information

In all AENE chapters, performance indicators should be reported on against the targets reflected in the 2019 ENE. Indicators and targets can be revised **only if the outputs will be affected by a technical financial amendment to the budget**, as detailed in paragraph 2.1 above. Any change to an indicator or a target to realign with the department's 2019/20 annual performance plan must be effected, replacing the originally indicator or target presented in the 2019 ENE.

3. DEADLINES

TABLE 1: CRITICAL DATES FOR THE 2019 AENE PROCESS

ITEM	DATE
Departments submit Cabinet memoranda if requesting additional funds due to unforeseeable and unavoidable expenditure ²	07 Aug 2019
Departments submit requests for other AENE adjustments (excluding those previously submitted) to the National Treasury ³	12 Aug 2019
Allocation letters issued to departments (excluding allocations in respect of unforeseeable and unavoidable expenditure)	06 Sep 2019
Departments submit monthly expenditure reports as at 31 August 2019 (Projections are to include all of the adjustments proposed)	13 Sep 2019
Updated allocation letters issued to departments that requested unforeseeable and unavoidable expenditure	13 Sep 2019
Departmental first and final submission date for AENE chapter and data workbook, excluding the actual expenditure, receipts and performance data for the first six months of the 2019/20 financial year	19 Sep 2019
Departments submit expenditure, receipts and performance data for the first six months of the 2019/20 financial year	04 Oct 2019
AENE tabled in Parliament	Oct 2019

² Requests need to be submitted in line with the requirements stated in the Cabinet Secretariat letter entitled 'Procedure to request funding for unforeseeable and unavoidable expenditure', sent to all Administrative Secretaries of members of the Cabinet, Deputy Ministers and Directors-General, on 28 June 2019.

³ Including requests for any funding shifts, expenditure which was earmarked in the 2019 budget speech for future appropriation, expenditure due to significant and unforeseeable economic and financial events, self-financing expenditure, as well as declared unspent funds.

4. HOW TO WRITE THE AENE CHAPTER

Use the guidance below to complete the AENE chapter template for the vote.

Numbering style:

For Mid-year performance status; Expenditure outcome for 2018/19 and actual expenditure for 2019/20; and Departmental receipts:

- Use a **full stop** to separate a whole number from the decimal numbers denoting the fraction.
- Provide one number after the decimal point, unless the number at the end is a zero.
- Use a space to separate thousands
- Percentages must be expressed using the above numbering style.

Example:

R75 000 (75 thousand rand) but R10.3 billion (10 billion and 250 million rand)

For Details of adjustments to the Estimates of National Expenditure 2019:

- Use a **full stop** to separate a whole number from the decimal numbers denoting the fraction.
- Provide three numbers after the decimal point, unless any of the numbers at the end are a zero.
- Use a space to separate thousands.

Example:

Roll-overs – R2.532 million

Programme [insert programme number]: [insert programme name]

R2.532 million has been rolled over for the finalisation of the [insert name] project.

Vote [insert vote number]

[Insert department name]

Adjusted budget summary

[The following table will be created from the data workbook].

R thousand	Appropriation	Special appropriation	2019/20		Adjusted appropriation
			Adjustments appropriation		
			Decrease	Increase	
Amount to be appropriated					
<i>of which:</i>					
Current payments					
Transfers and subsidies					
Payments for capital assets					
Payments for financial assets					
Direct charge against the National Revenue Fund					
Executive authority					
Accounting officer					
Website address					

Vote purpose

[Write the vote purpose exactly as it was published in the Appropriation Act, 2019. Include any approved changes emanating from the 2019 NMOG process.]

2019 National Macro Organisation of Government

Provide a brief summary of any organisational change the vote may be undertaking in terms of the 2019 National Macro Organisation of the Government process.

Changes to programme names, purposes, and objectives

Changes to programme names, purposes, and objectives are published in the AENE to maintain the link between the department's strategic plan, annual performance plan, appropriation, any special appropriation, the adjusted budget as well as to provide for any changes emanating from the 2019 NMOG process.

To complete this section, follow the instructions below for **each** programme in the vote, for which there has been a change:

Programme [insert programme number]: [insert new programme name]

Changed purpose: [insert new purpose]

Changed objective/s: [insert new objectives]

[Insert explanation for changes]

Mid-year performance status

Progress on the achievement of performance targets set in the 2019 ENE must be reported for the first six months of the financial year. **Changes** to performance indicators and / or targets are **confined** to changes that may emanate from **technical financial amendments** made in terms of Section 30 of the PFMA. The technical financial amendments permissible are detailed in the section that follows.

In the table, list:

- all the performance indicators published in the 2019 ENE;
- the programme related to each indicator;
- the outcome number and name related to each indicator;
- for each indicator, the targets published in the 2019 ENE for the full financial year;
- what has been achieved in the first six months of the financial year for each indicator; and
- any changes to the original target. These changes are confined to those possibly accompanying any technical financial adjustments made in this adjustments budget, as detailed below.

[The following table will be created from the AENE data workbook].

Indicator	Programme	MTSF outcome	Annual performance		
			Projected for 2019/20 as published in the 2019 ENE	Achieved in the first six months of 2019/20 (April to September)	Changed target for 2019/20 (If permissible)

Below this table:

- Explain any changes to **indicators**, and how they relate to the **technical financial amendments** made in the adjustments budget.
- Explain any changes to **targets**, and how they relate to the **technical financial amendments** made in the adjustments budget.
- That is, explain the impact on performance due to:
 - the roll-over of funds,
 - unforeseeable and unavoidable expenditure,
 - virements and shifts within votes/departments,
 - declared unspent funds,
 - funds shifted between votes/departments, including following a function shift,
 - funds shifted within a vote/department following a function shift,
 - expenditure earmarked in the 2019 budget speech for future allocation,
 - adjustments due to significant and unforeseeable economic and financial events,
 - use of funds in terms of Section 16 of the PFMA,
 - self-financing expenditure, and
 - gifts, donations and sponsorships of more than R100 000 per beneficiary from the vote/department.
- Discuss mid-year progress towards the achievement of the department's targets, particularly where the achievement in the first six months seems to indicate that the department will overachieve its target or fail to achieve it, by year-end.

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[The table below will be created from the AENE data workbook].

Programme		2019/20							Adjusted appropriation
R thousand	Appropriation	Special appropriation	Adjustments appropriation				Total adjustments appropriation		
			Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Shifts Declared between votes		Unspent funds	
Programme name									
Sub-total									
Direct charge against the National Revenue Fund									
Item									
Total									
Economic classification Current payments									
Economic classification item									
Transfers and subsidies									
Economic classification item									
Payments for capital assets									
Economic classification item									
Payments for financial assets									
Total									

[The tables for each programme and for direct charges against the National Revenue Fund will be created from the AENE data workbook].

Programme [insert programme number]: Programme name

Subprogramme		2019/20							Adjusted appropriation
R thousand	Appropriation	Special appropriation	Adjustments appropriation				Total adjustments appropriation		
			Roll-overs	Unforeseeable/unavoidable	Virements and shifts	Shifts Declared between votes		Unspent funds	
Subprogramme name									
Total									
Economic classification Current payments									
Economic classification item									
Transfers and subsidies									
Economic classification item									
Payments for capital assets									
Economic classification item									
Payments for financial assets									
Total									

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Direct charges against the National Revenue Fund

		2019/20							
		Adjustments appropriation					Total		
R thousand	Appropriation	Special appropriation	Roll-overs	Unforeseeable/ unavoidable	Virements and shifts	Shifts Declared between unspent votes funds	Other adjustments	adjustments appropriation	Adjusted appropriation
Direct charge item									
Total									
Economic classification									
Current payments									
Economic classification item									
Transfers and subsidies									
Economic classification item									
Payments for financial assets									
Total									

Special appropriation – [write full amount: R00.000 million]

Programme [insert programme number]: [insert programme name]

R00.000 million has been appropriated for [explain what the funds will be used for].

Details of adjustments to Estimates of National Expenditure 2019

Roll-overs – [write full amount: R00.000 million]

Programme [insert programme number]: [insert programme name]

R00.000 million has been rolled over for [explain what the funds will be used for].

Unforeseeable and unavoidable expenditure – [write full amount: R00.000 million]

Programme [insert programme number]: [insert programme name]

An additional R00.000 million has been allocated to the vote for [explain what the funds will be used for].

Virements and shifts within the vote/department

Funds reallocated between programmes or subprogrammes or economic classification items within the 2019/20 financial year should be expressed as either a virement or a shift, and should be captured in the AENE data workbook. Explain why funds are not used/spent in the particular programme or subprogramme or economic classification item to which they were appropriated, and what these funds will be used for in the programme or subprogramme or economic classification item where they are shifted to. Each virement or shift must be motivated, in both the FROM and TO columns.

- **FROM:** specify where funds have been reduced, by programme and economic classification item. Virements to other programmes and shifts within the same programme are shown as a percentage of the programme budget.
- **TO:** specify what the funds will be used for, by programme and economic classification item. These funds, which increase expenditure, offset funding reductions.
- **Motivation:** state the reasons for funding reductions, or conversely for funds being made available.
- All virements or shifts that require approval from National Treasury or the Legislature to be

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effected must be footnoted in this table. National Treasury approvals must be obtained prior to their inclusion in the AENE chapter.

[The table for virements and shifts will be extracted from the AENE data workbook]. Example:

Virements and shifts within the vote/department

Programmes					
1. Programme name					
2. Programme name					
FROM:			TO:		
Programme by economic classification	Motivation	R thousand	Programme by economic classification	Motivation	R thousand
Programme 1		(4 699)	Programme 1		4 699
Goods and services	Advertising and travel and subsistence	(4 699)	Households	Leave gratuities	4 699
Shifts within the programme as a percentage of the programme budget		0.1%			
Virements to other programmes as a percentage of the programme budget		0.0%			
Programme 2		(1 300)	Programme 2		1 300
Machinery and equipment	Office furniture ¹	(1 300)	Goods and services	Network infrastructure and hardware	1 300
Shifts within the programme as a percentage of the programme budget		0.1%			
Virements to other programmes as a percentage of the programme budget		0.6%			
Programme 3		(10 500)	Programme 2		10 500
Departmental agencies and accounts	Transfer to the Railway Safety Regulator ²	(10 000)	Goods and services	Oil pollution prevention	10 500
Public corporations and private enterprises	Capital transfer to Passenger Rail Agency ¹	(500)			
Shifts within the programme as a percentage of the programme budget		0%			
Virements to other programmes as a percentage of the programme budget		8.3%²			
Total		(16 499)	16 499		

1. National Treasury approval has been obtained.

2. Only the legislature may approve this virement.

Funds shifted between votes/departments

Programme [insert programme number]: [insert programme name]

R00.000 million has been transferred to the Department of [insert department name] for [explain what the funds will be used for]. **OR**

R00.000 million has been transferred from the Department of [insert department name] for [explain what the funds will be used for].

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OR in the case of a transfer of a function:

Programme [insert programme number]: [insert programme name]

R00.000 million has been transferred to the Department of [insert department name] following the shift of the [insert shift name e.g. research function] for [explain what the funds will be used for]. **OR**

R00.000 million has been transferred from the Department of [insert department name] following the shift of the [insert shift name] for [explain what the funds will be used for].

Declared unspent funds – [write full amount: R00.000 million]

Programme [insert programme number]: [insert programme name]

R00.000 million in unspent funds has been declared on [insert area of reduction] due to [insert reason].

Other adjustments – [write full amount: R00.000 million]

Funds shifted within a vote/department following a function shift

Programme [insert programme number]: [insert programme name]

R00.000 million has been transferred from the [insert other programme name] programme following the shift of the [insert name of function, e.g. information technology function] to the [insert subprogramme name] subprogramme in this programme.

Appropriation of expenditure earmarked in the 2019 budget speech for future allocation

Programme [insert programme number]: [insert programme name]

An additional R00.000 million is allocated for [explain what the funds will be used for].

Adjustments due to significant and unforeseeable economic and financial events

Programme [insert programme number]: [insert programme name]

An additional R00.000 million has been allocated to cover costs related to [explain what the funds will be used for].

Self-financing expenditure

Programme [insert programme number]: [insert programme name]

Revenue of R00.000 million has been generated from [insert source of funds].

Gifts, donations and sponsorships – [write full amount: R00.000 million]

Programme [insert programme number]: [insert programme name]

The department will make a donation of R00.000 million to [insert name of institution] for [insert what donation will be used for].

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Direct charges against the National Revenue Fund – [write full amount: R00.000 million]

[Insert category of adjustment] – [write full amount: R00.000 million]

R00.000 million has been allocated to [insert name of direct charge] for [explain what the funds will be used for].

Expenditure outcome for 2018/19 and actual expenditure for 2019/20

[The following table will be created from the AENE data workbook].

Programme	2018/19					2019/20		
	Audited outcome					Actual expenditure		
		Apr 18 - Sep 18	Apr 18 - % of adjusted	Apr 18 - Mar 19	Apr 18 - % of adjusted	Adjusted appropriation/ Total (%)	Apr 19 - Sep 19	Apr 19 - % of adjusted
R thousand	Adjusted appropriation	Apr 18 - Sep 18	adjusted appropriation	Apr 18 - Mar 19	adjusted appropriation	Adjusted appropriation/ Total (%)	Apr 19 - Sep 19	adjusted appropriation
Programme name								
Sub-total								
Direct charge against the National Revenue Fund								
Item								
Total								
Economic classification								
Current payments								
Economic classification item								
Transfers and subsidies								
Economic classification item								
Payments for capital assets								
Economic classification item								
Payments for financial assets								
Total								

Expenditure trends for the first half of 2019/20

This paragraph on expenditure trends focuses on whether expenditure is in line with the budget. Mid-year actual expenditure for the current financial year is compared to mid-year expenditure for the previous year. Explanations must be given for significant changes in expenditure compared to the previous financial year. Also report progress on the actual expenditure in the current year against budgeted full-year expenditure as tabled in the budget speech. This paragraph will be compiled from the information captured in the AENE data workbook.

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Departmental receipts

[The following table will be created from the AENE data workbook].

	2018/19					2019/20				
	Adjusted estimate	Audited outcome				Budget estimate	Adjusted estimate	Actual receipts		
		Apr 18 - Sep 18	Apr 18 - Sep 18 % of adjusted estimate	Apr 18 - Mar 19	Apr 18 - Mar 19 % of adjusted estimate			Adjusted receipts estimate/ Total (%)	Apr 19 - Sep 19	Apr 19 - Sep 19 % of adjusted estimate
R thousand										
Departmental receipts										
Economic classification item										
Economic classification item										
National Revenue Fund receipts										
Economic classification item										
Economic classification item										
Total										

Revenue trends for the first half of 2019/20

This paragraph on revenue trends focuses on whether revenue is in line with the budget. Mid-year actual revenue for the current financial year is compared to mid-year revenue for the previous year. Explanations must be given for significant changes in revenue compared to the previous financial year. Also report progress on the actual revenue in the current year against projected full-year revenue as tabled in the budget speech. This paragraph will be compiled from the information captured in the AENE data workbook.

Changes to transfers and subsidies, including conditional grants

[These tables will be created from the AENE data workbook].

Summary of changes to transfers and subsidies per programme

	2019/20							Adjusted appropriation
	Appropriation	Special appropriation	Adjustments appropriation				Total adjustments appropriation	
			Roll-overs	Unforeseeable/ unavoidable	Virements and shifts	Shifts Declared between unspent votes funds		
R thousand								
Programme name								
Economic sphere								
Current								
Economic classification item								
Programme name								
Economic sphere								
Capital								
Economic classification item								

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Summary of changes to conditional grants: Provinces

		2019/20							
		Adjustments appropriation					Total	Adjusted appropriation	
		Shifts Declared			Other	adjustments appropriation			
R thousand	Appropriation	Special appropriation	Roll-overs	Unforeseeable/ unavoidable	Virements between and shifts		Declared votes	unspent funds	adjustments
Programme name									
Conditional grant name									

Summary of changes to conditional grants: Local government

		2019/20							
		Adjustments appropriation					Total	Adjusted appropriation	
		Shifts Declared			Other	adjustments appropriation			
R thousand	Appropriation	Special appropriation	Roll-overs	Unforeseeable/ unavoidable	Virements between and shifts		Declared votes	unspent funds	adjustments
Programme name									
Conditional grant name									

Other departments within the vote

Department name

The same information as that listed above for a vote is required for the national departments, within a vote, listed in schedule 2 of the Appropriation Act, 2019.

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NATIONAL TREASURY

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