DRAFT TAXATION LAWS AMENDMENT BILL

(As introduced in the National Assembly (proposed section 77))
(The English text is the official text of the Bill)

(MINISTER OF FINANCE)

21 July 2019
GENERAL EXPLANATORY NOTE:

[ ] Words in bold type in square brackets indicate omissions from existing enactments.

_____ Words underlined with a solid line indicate insertions in existing enactments.

BILL

To amend the Estate Duty Act, 1955, so as to amend certain provisions; to amend the Transfer Duty Act, 1949, so as to amend certain provisions; to amend the Income Tax Act, 1962, so as to amend certain provisions; to make new provision; to repeal certain provisions; to amend the Customs and Excise Act, 1964, so as to make provision for continuations; so as to amend certain provisions; to amend the Value-Added Tax Act, 1991, so as to amend certain provisions; to make new provision; to amend the Securities Transfer Tax Act, 2007, so as to amend certain provisions; to amend the Employment Tax Incentive Act, 2013, so as to amend certain provisions; to amend the Taxation Laws Amendment Act, 2013, so as to amend certain provisions; to amend the Taxation Laws Amendment Act, 2018 so as to amend certain provisions; to amend the Carbon Tax Act, 2019, so as to amend certain provisions; and to provide for matters connected therewith.

BE IT ENACTED by the Parliament of the Republic of South Africa, as follows:

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1. (1) Section 3 of the Estate Duty Act, 1955, is hereby amended by the substitution in subsection (2) for paragraph (bA) of the following paragraph:

“(bA) so much of the amount of any contribution made by the deceased in consequence of membership or past membership of any pension fund, provident fund, or retirement annuity fund, as was not allowed as a deduction in terms of [section 11(k), section 11(n) or] section 11F of the Income Tax Act, 1962 (Act No. 58 of 1962)], or paragraph 2 of the Second Schedule to that Act or, as was not exempt in terms of section 10C of that Act in determining the taxable income as defined in section 1 of that Act, of the deceased].”

(2) Subsection (1) is deemed to have come into operation on 1 January 2019 and applies in respect of—

(a) the estate of a person who dies on or after that date; and

(b) any contributions made on or after 1 March 2015.


2. (1) Section 1 of the Income Tax Act, 1962, is hereby amended—
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(a) by the deletion in subsection (1) of the definition of “controlled foreign company” and the insertion of that definition in that subsection after the definition of “contributed tax capital”;

(b) by the substitution in subsection (1) in the definition of “dividend” for paragraph (iii) of the following paragraph:

“(iii) constitutes an acquisition by the company of its own securities by way of a general repurchase of securities as contemplated in subparagraph (b) of paragraph 5.67(B) of section 5 of the JSE Limited Listings Requirements, where that acquisition complies with any applicable requirements prescribed by paragraphs 5.68 and 5.72 to 5.81 of section 5 of the JSE Limited Listings Requirements or a general repurchase of securities as contemplated in the listings requirements of any other exchange, licenced under the Financial Markets Act, where that acquisition complies with the applicable requirements of that exchange that are substantially the same as the requirements prescribed by the JSE Listings Requirements;”;

(c) by the deletion in subsection (1) in the definition of “domestic treasury management company” of the word “and” after paragraph (b) and the insertion of that word after paragraph (c);

(d) by the insertion in subsection (1) in the definition of “domestic treasury management company” before paragraph (b) of the following paragraph:

“(a) that is incorporated or deemed to be incorporated–

(i) by or under [the] any law [of] in force in the Republic [that] and is not subject to exchange control restrictions by virtue of being registered with the financial surveillance department of the South African Reserve Bank; or

(ii) by or under the law of any country other than the Republic and is not subject to exchange control restrictions by virtue of being registered before 1 January 2019 with the financial surveillance department of the South African Reserve Bank; and;”;

(e) by the deletion in subsection (1) in the definition of “domestic treasury management company” of the word “and” after paragraph (b);

(f) by the deletion in subsection (1) in the definition of “domestic treasury management company” of paragraph (c);
(g) by the substitution in subsection (1) in the definition of “gross income” in paragraph (n) for the words and subparagraphs preceding the proviso of the following words:

“any amount which in terms of any other provision of this Act is specifically required to be included in the taxpayer’s income and that amount must[—

(i) for the purposes of this paragraph be deemed to have been received by or to have accrued to the taxpayer; [and

(ii) in the case of any amount required to be included in the taxpayer’s income in terms of section 8(4), be deemed to have been received or accrued from a source within the Republic notwithstanding that such amounts may have been recovered or recouped outside the Republic:]

(h) by the substitution in subsection (1) in the definition of “identical share” for paragraph (b) of the following paragraph:

“(b) any other share that is substituted for a listed share in terms of an arrangement that is announced and released as a corporate action as contemplated in the JSE Limited Listings Requirements in the SENS (Stock Exchange News Service) as defined in the JSE Limited [Listing] Listings Requirements;”;

(i) by the substitution in subsection (1) in the definition of “permanent establishment” for the words preceding the proviso of the following words:

“‘permanent establishment’ means a permanent establishment as defined [from time to time] in Article 5 of the Model Tax Convention on Income and on Capital of the Organisation for Economic Co-operation and Development, prior to the update of that Model Tax Convention during 2017:”; 

(j) by the substitution in subsection (1) in the proviso to the definition of “provident fund” for paragraph (b) of the following paragraph:

“(b) that the rules of the fund—

(i) contain provisions similar in all respects to those required to be contained in the rules of a pension fund in terms of subparagraphs (aa), (bb), (cc), (ee) and (f) of paragraph (ii) of the proviso to paragraph (c) in the definition of “pension fund”; [and]

(ii) may provide for an employee who elects to transfer the withdrawal interest to a pension fund established by the same employer or a pension fund in which that employer participates; and
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(iii) may provide for the employee to elect to transfer the retirement interest to a pension preservation fund, provident preservation fund or retirement annuity fund; and”; and

(k) by the substitution in subsection (1) in the definition of “return of capital” for paragraph (ii) of the following paragraph:

“(ii) an acquisition by the company of its own securities by way of a general repurchase of securities as contemplated in subparagraph (b) of paragraph 5.67(B) of section 5 of the JSE Limited Listings Requirements, where that acquisition complies with any applicable requirements prescribed by paragraphs 5.68 and 5.72 to 5.81 of section 5 of the JSE Limited Listings Requirements or by way of a general repurchase of securities as contemplated in the listings requirements of any other exchange, licenced under the Financial Markets Act, where that acquisition complies with the applicable requirements of that exchange that are substantially the same as the requirements prescribed by the JSE Listings Requirements;”.

(2) Paragraphs (d), (e) and (f) of subsection (1) are deemed to have come into operation on 1 January 2019.

Amendment of section 7B of Act 58 of 1962, as inserted by section 8 of Act 22 of 2012

3. (1) Section 7B of the Income Tax Act, 1962, is hereby amended by the substitution in subsection (1) in the definition of “variable remuneration” for paragraph (a) of the following paragraph:

“(a) any amount of remuneration, as defined in the Fourth Schedule, to the extent that the amount of that remuneration—

(i) (aa) cannot be determined prior to the entitlement of payment of that amount;

(bb) the identity of the employee to whom the amount is payable cannot be determined prior to entitlement to payment of that amount; and

(cc) differs in respect of each month; or

(iii) is payable only after the approval by the employer of the payment of that amount and the employee becomes entitled to payment of that amount in the month following the month during which that approval is given;”.

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(2) Subsection (1) comes into operation on 1 March 2020 and applies in respect of amounts incurred or expenditure incurred on or after that date.

Amendment of section 7C of Act 58 of 1962, as inserted by section 12 of Act 15 of 2016 and amended by section 5 of Act 17 of 2017 and section 9 of Act 23 of 2018

4. Section 7C of the Income Tax Act, 1962, is hereby amended by the substitution for the heading of the following heading:

“Loan, advance or credit [advanced] granted to [a] trust by [a] connected person.”.

Substitution of section 7F of Act 58 of 1962, as inserted by section 11 of Act 23 of 2018

5. (1) The following section is hereby substituted for section 7F of the Income Tax Act, 1962:

“Deduction of interest repaid to SARS.

7F. In determining the taxable income derived by any person during a year of assessment, any amount of interest paid by SARS to that person under a tax Act and deemed to have accrued to that person in terms of section 7E that has to be repaid by that person to SARS, if that amount of interest is or was included in the taxable income of that person, must be deducted from that person’s [taxable] income in the year of assessment during which that amount is repaid to SARS.”.

(2) Subsection (1) is deemed to have come into operation on 1 March 2018 and applies in respect of amounts of interest paid by SARS on or after that date.


6. Section 8 of the Income Tax Act, 1962, is hereby amended—

(a) by the substitution in subsection (1)(a) for the words preceding subparagraph (aa) of the following words:

“There shall be included in the taxable income of any person (hereinafter referred to as the ‘recipient’) for any year of assessment any amount which has been paid or granted during that year by his or her principal as an allowance or advance, excluding any portion of any allowance or advance to the extent that allowance or advance or a portion of the allowance or advance is exempt from normal tax under section 10(1) or has actually been expended by that recipient—”;

(b) by the addition in subsection (1)(b) to subparagraph (ii) of the following proviso:

“Provided that where an allowance or advance is deemed to have accrued under section 7B to the recipient in the year of assessment during which that allowance or advance was paid, the distance travelled for business purposes in respect of which that allowance or advance was received shall be deemed to have been travelled during the year in which that allowance or advance was paid.”; and

(c) by the deletion in subsection (4)(k) after subparagraph (ii) of the word “or”, the substitution after subparagraph (iii) for the comma of the expression “; or” and the addition of the following subparagraph:

“(iv) commenced to hold any asset as trading stock which was previously not held as trading stock.”.

7. Section 8B of the Income Tax Act, 1962, is hereby amended by the substitution in subsection (3) in the definition of “broad-based employee share plan” for paragraph (a) of the following paragraph:

“(a) equity shares in that employer, or in a company that is an associated institution as defined in the Seventh Schedule in relation to the employer are acquired by employees of that employer[, for consideration which does not exceed the minimum consideration required by the Companies Act].”


8. (1) Section 8E of the Income Tax Act, 1962, is hereby amended—

(a) by the substitution in subsection (1) in paragraph (a) of the definition of “hybrid equity instrument” for subparagraphs (i) and (ii) of the following subparagraphs:

“(i) the issuer of that share is obliged to redeem that share [in whole or in part] or to distribute an amount constituting a return of capital or foreign return of capital in respect of that share; or

(ii) [that share may at the option of the holder be redeemed in whole or in part] the holder of that share may exercise an option in terms of which the issuer must redeem that share or distribute an amount constituting a return of capital or foreign return of capital in respect of that share,”;

(b) by the substitution in subsection (1) in paragraph (b)(i) of the definition of “hybrid equity instrument” for items (aa) and (bb) of the following items:

“(aa) the issuer of that share is obliged to redeem that share [in whole or in part] or distribute an amount constituting a return of capital or foreign return of capital in respect of that share within a period of three years from the date of issue of that share;

(bb) [that share may at the option of the holder be redeemed in whole or in part] the holder of that share may exercise an option in terms of which the issuer must redeem that share or distribute an amount constituting a return of capital or a foreign return of capital in respect of that share within a period of three years from the date of issue of that share; or”;

and
(c) by the substitution in subsection (1) for paragraph (e) of the definition of “hybrid equity instrument” of the following paragraph:

“(e) any equity instrument, other than an equity instrument contemplated in paragraph (d), if that equity instrument is subject to a right or arrangement that would have constituted a right [of redemption] or security arrangement contemplated in paragraph (a), (b) or (c) had that right or arrangement applied in respect of the share with reference to which the value of that equity instrument is directly or indirectly determined.”.

(2) Subsection (1) is deemed to have come into operation on 21 July 2019.


9. Section 8EA of the Income Tax Act, 1962, is hereby amended—

(a) by the deletion in subsection (1) of the definition of “enforcement obligation”;

(b) by the substitution in subsection (1) for the definition of “third-party backed share” of the following definition:

“‘third-party backed share’ means any preference share or equity instrument in respect of which an enforcement right is exercisable by the holder of that preference share or equity instrument [or an enforcement obligation is enforceable] as a result of any amount of any specified dividend, foreign dividend, return of capital or foreign return of capital attributable to that share or equity instrument not being received by or accruing to any person entitled thereto;”;

(c) by the substitution in subsection (3) for paragraph (a) of the following paragraph:

“(a) Where the funds derived from the issue of a preference share were applied for a qualifying purpose, in determining whether[—

(i) an enforcement right is exercisable in respect of that share, no regard must be had to any arrangement in terms of which the holder of that share has an enforcement right in respect of that share and that right is exercisable[; or

(ii) an enforcement obligation is enforceable in respect of that share, no regard must be had to any arrangement in terms of which that obligation is enforceable,]

against the persons contemplated in paragraph (b).”;

and
by the substitution in subsection (3)(b) for subparagraph (vii) of the following subparagraph:

“(vii) any person that holds equity shares in an issuer contemplated in subparagraph (ii) if the enforcement right exercisable [or enforcement obligation enforceable] against that person is limited to any rights in and claims against that issuer that are held by that person.”.


10. (1) Section 9D of the Income Tax Act, 1962, is hereby amended—

(a) by the substitution in subsection (1) in the definition of “controlled foreign company” for paragraph (b) of the following paragraph:

“(b) any foreign company where the financial results of that foreign company are reflected in the consolidated financial statements, as contemplated in IFRS 10, of any company that is a resident, other than a headquarter company;”;

(b) by the substitution in subsection (2)(b)(ii) of the following subparagraph:

“(ii) the proportional amount determined in the manner contemplated in paragraph (a)(i) [(as if the day that foreign company ceased to be a controlled foreign company was the last day of its foreign tax year),] of the net income of that company determined for the period commencing on the first day of that foreign tax year and ending on the day before the company so ceased to be a controlled foreign company;”;

(c) by the substitution in paragraph (i) of the further proviso to subsection (2A) for subparagraph (aa) of the following subparagraph:

“(aa) the aggregate amount of taxes on income payable to all spheres of government of any country other than the Republic by the controlled foreign company in respect of the foreign tax year of that controlled foreign company is at least [75] 67.5 per cent of the amount of normal
tax that would have been payable in respect of any taxable income of the controlled foreign company had the controlled foreign company been a resident for that foreign tax year; or”;

(d) by the substitution in subsection (9A)(a)(i) for the words preceding item (aa) of the following words:

“is derived from the sale of goods by that controlled foreign company directly or indirectly to any connected person (in relation to that controlled foreign company) who is a resident, unless—”;

(e) by the substitution in subsection (9A)(a)(iA) for the words preceding item (aa) of the following words:

“is derived from the sale of goods by that controlled foreign company directly or indirectly to a person, other than a connected person (in relation to that controlled foreign company) who is a resident, where that controlled foreign company initially purchased those goods or any tangible intermediary inputs thereof from one or more connected persons (in relation to that controlled foreign company) who are residents, unless—”; and

(f) by the substitution in subsection (9A)(a)(ii) for the words preceding item (aa) of the following words:

“is derived from any service performed by that controlled foreign company directly or indirectly for the benefit of a connected person (in relation to that controlled foreign company) who is a resident, unless that service is performed outside the Republic and—”.

(2) Paragraph (c) of subsection (1) comes into operation on 1 January 2020 and applies in respect of years of assessment ending on or after that date.

Amendment of section 9HA of Act 58 of 1962, as inserted by section 15 of Act 25 of 2015, amended by section 22 of Act 15 of 2016 and section 19 of Act 23 of 2018

11. Section 9HA of the Income Tax Act, 1962, is hereby amended by the substitution in subsection (1) for the words following paragraph (c) of the following words:

“at the date of that person’s death for an amount received or accrued equal to the market value, as [contemplated] defined in paragraph 1 of the Eighth Schedule, of those assets as at that date.”.
Amendment of section 9HB of Act 58 of 1962, as inserted by section 20 of Act 23 of 2018

12. (1) Section 9HB of the Income Tax Act, 1962, is hereby amended by the substitution in subsection (1)(b) for subparagraph (i) of the following subparagraph:

“(i) acquired the asset on the same date that such asset was acquired by the [transfer or] transferor.”.

(2) Subsection (1) is deemed to have come into operation on 17 January 2019.


13. Section 10 of the Income Tax Act, 1962, is hereby amended by the substitution in subsection (1) for paragraph (j) of the following paragraph:

“(j) the receipts and accruals of any bank, if such bank is not resident in the Republic and is entrusted by the Government of a territory outside the Republic with the custody of the principal foreign exchange reserves of that territory[, and the Minister of Finance decides to apply the provisions of
this paragraph to that bank in respect of the year of assessment under charge].”


14. (1) Section 10C of the Income Tax Act, 1962, is hereby amended—

(a) by the substitution for the heading of the following heading:

“Exemption of non-deductible element of [compulsory] qualifying annuities.”;

(b) by the substitution in subsection (1) for the definition of “compulsory annuity of the following definition:

“[compulsory] qualifying annuity” means the amount of the remainder of the retirement interest of a person payable in the form of an annuity [as contemplated in]—

(a) as contemplated in paragraph (ii)(dd) of the proviso to paragraph (c) of the definition of “pension fund”;

(b) as contemplated in paragraph (e) of the proviso to the definition of “pension preservation fund”;

(c) as contemplated in paragraph (b)(ii) of the proviso to the definition of “retirement annuity fund”; or

(d) [paragraph (e) of the definition of ‘provident preservation fund’] in respect of a provident fund or provident preservation fund, where not more than one-third of the total value of the retirement interest is commuted for a single payment, and that the remainder must be paid in the form of an annuity (including a living annuity).”;

and

(c) by the substitution in subsection (2) for the words preceding paragraph (a) of the following words:

“(2) There shall be exempt from normal tax in respect of the aggregate of [compulsory] qualifying annuities payable to a person an amount equal to so much of the person’s own contributions to any pension fund, provident fund and retirement annuity fund that did not rank for a deduction against the person’s income in terms of section 11F as has not previously been—”.
(2) Subsection (1) comes into operation on 1 March 2020 and applies in respect of any contributions made to a provident or provident preservation fund in determining the taxable annuity received during any year of assessment from such fund in relation to annuities received on or after 1 March 2020.


15. Section 11 of the Income Tax Act, 1962, is hereby amended by the substitution in paragraph (jj)(ii)(aa) for subitem (B) of the following subitem:

“(jj)(ii)(aa) an allowance in respect of any debt due to the taxpayer, if that debt would have been allowed as a deduction under any other provision of this Part had that debt become bad, of an amount equal to—

(i) if IFRS 9 is applied to that debt by that person for financial reporting purposes, the sum of—

(aa) 40 per cent of the aggregate of—

(A) the loss allowance relating to impairment that is measured at an amount equal to the lifetime expected credit loss, as contemplated in IFRS 9, in respect of debt other than in respect of lease receivables as defined in IFRS 9; and
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(B) the amounts of debts disclosed as bad debt written off for financial reporting purposes that have not been allowed as a deduction under section 11(a) or (i) for the current or any previous year of assessment and the debt is included in the income of the taxpayer in the current or any previous year of assessment; and; and

(bb) 25 per cent of the loss allowance relating to impairment, as contemplated in IFRS 9, in respect of debt other than in respect of lease receivables as defined in IFRS 9 or debt taken into account under item (aa); or

(ii) if IFRS is not applied to that debt by that person for financial reporting purposes, the sum of—

(aa) 40 per cent of so much of any debt, other than a debt contemplated in subparagraph (i), due to the taxpayer, if that debt is 120 days or more in arrears; and

(bb) 25 per cent of so much of any debt, other than a debt contemplated in subparagraph (i) or item (aa), due to the taxpayer, if that debt is 60 days or more in arrears:

Provided that an allowance under this paragraph must be included in the income of the taxpayer in the following year of assessment: Provided further that the Commissioner may, on application by a taxpayer, issue a directive that the percentage contemplated in subparagraph (i)(aa) or (ii)(aa) may be increased, to a percentage not exceeding 85 per cent after taking into account—

(A) the history of a debt owed to that taxpayer, including the number of repayments not met, and the duration of the debt;

(B) steps taken to enforce repayment of the debt;

(C) the likelihood of the debt being recovered;

(D) any security available in respect of that debt;

(E) the criteria applied by the taxpayer in classifying debt as bad; and

(F) such other considerations as the Commissioner may deem relevant.”
16. Section 12B of the Income Tax Act, 1962, is hereby amended by the substitution in subsection (1)(h) after item (iii) for the word “and” of the word “or”.

17. (1) Section 12J of the Income Tax Act, 1962, is hereby amended—

(a) by the substitution in subsection (1) in the definition of “qualifying company” for paragraph (b) of the following paragraph:

“(b) the company is not a controlled group company in relation to a group of companies of which a venture capital company to which that company has issued any share forms part from the date of issue of any such share and at any time during any year of assessment after that date;”;

(b) by the substitution for subsection (2) of the following subsection:

“(2) Subject to subsections (3), (3A), (3B) and (4), there must be allowed as a deduction from the income of a taxpayer in respect of a year of assessment expenditure actually incurred by that taxpayer in acquiring any venture capital share issued to that taxpayer during that year of assessment by a venture capital company.”; and

(c) by the insertion after subsection (3C) of the following subsection:

“(3C) The deduction to be allowed in terms of subsection (2) during a year of assessment in respect of expenditure incurred by a taxpayer must not exceed R2,5 million.”.

(2) Paragraph (c) of subsection (1) is deemed to have come into operation on 21 July 2019 and applies in respect of expenditure incurred by the taxpayer on or after that date.

18. (1) Section 12R of the Income Tax Act, 1962, is hereby amended—

(a) by the deletion in subsection (1) in the definition of “qualifying company” of the word “and” after paragraph (c), the addition of that word after paragraph (d) and the addition of the following paragraph:

“(e) that—

(i) commenced the carrying on of any trade within a special economic zone on or after 9 February 2016 if that trade was not previously carried on by that company or any connected person in relation to that company; or

(ii) was carrying on any trade before 9 February 2016 if the operations of that trade were expanded on or after that date and as a result, the gross income derived by that company in respect of that trade increased by at least 100 per cent when compared with the highest gross income derived in respect of that trade during any of the three years of assessment immediately preceding that date; Provided that the company or any connected person in relation to that company does not reduce the extent of production, number of employees and the amount of gross income derived in respect of the trade carried on outside of a special economic zone by that company or connected person as a result of the expansion of those operations within a special economic zone;”;

(b) by the deletion in subsection (4) of paragraph (c); and

(c) by the insertion after subsection (4) of the following subsection:

“(4A)(a) So much of the income received by or accrued to a qualifying company during a year of assessment in respect of transactions with any connected person in relation to that qualifying company, if that connected person is:

(i) a resident; or

(ii) not a resident and those transactions are attributable to a permanent establishment of that connected person in the Republic, as exceeds 20 percent of the income of that qualifying company must be treated as income attributable to a separate trade of a company that is not a qualifying company.
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(b) So much of the deductible expenditure incurred by a qualifying company during a year of assessment in respect of transactions with any connected person in relation to that qualifying company, if that connected person is—

(i) a resident; or

(ii) not a resident and those transactions are attributable to a permanent establishment of that connected person in the Republic, as exceeds 20 percent of the total deductible expenditure of that qualifying company must be treated as expenditure incurred in the production of the income of a company that is not a qualifying company contemplated in (i).

(2) Subsection (1) is deemed to have come into operation on 1 January 2019 and applies in respect of years of assessment ending on or after that date.


19. Section 13bis of the Income Tax Act, 1962, is hereby amended by the substitution in subsection (1) for the further proviso of the following further proviso:

“: Provided further that in the case of any such building the erection of which has or is commenced on or after 4 June 1988 and any such improvements which have or are commenced on or after [the] date the allowance under this subsection shall be increased to 5 per cent of the cost (after the [setoff] set-off of any amount as provided in subsection (6)) to the taxpayer of such building or improvements:”.

20. Section 18A of the Income Tax Act, 1962, is hereby amended by the substitution in subsection (1) for the words preceding paragraph (a) of the following words:

“Notwithstanding the provisions of section 23, there shall be allowed to be deducted [from] in the determination of the taxable income of any taxpayer so much of the sum of any bona fide donations by that taxpayer in cash or of property made in kind, which was actually paid or transferred during the year of assessment to—”.


21. Section 20A of the Income Tax Act, 1962, is hereby amended by the substitution for subsection (4) of the following subsection:

“(4) Subsection (3) does not apply in respect of a trade contemplated in subsection (2)(b) (other than farming) carried on by a person during any year of assessment where that person has, during the ten year period ending on the last day of that year of [the] assessment, incurred an assessed loss in at least six years of assessment in carrying on that trade (before taking into account any balance of assessed loss carried forward).”.


22. Section 22 of the Income Tax Act, 1962, is here by amended by the addition to subsection (1) of the following proviso:

“(a) the amount of trading stock must be taken into account in determining taxable income by including such amount in gross income; and
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(b) any diminution in the value of trading stock must be determined on an item-by-item basis.”

Amendment of section 22B of Act 58 of 1962, as substituted by section 34 of Act 17 of 2017 and amended by section 38 of Act 23 of 2018

23. (1) Section 22B of the Income Tax Act, 1962, is hereby amended—

(a) by the substitution in subsection (2) for the words preceding paragraph (a) of the following words:

“Subject to subsection (3), where a company holds shares in another company and disposes of any of those shares in another company in terms of a transaction that is not a deferral transaction or is treated in terms of subsection (3A) as having disposed of any of those shares and that company held a qualifying interest in that other company at any time during the period of 18 months prior to that disposal, the amount of any exempt dividend received by or that accrued to that company in respect of the shares disposed of must—”;

(b) by the addition to subsection (2) of the following proviso:

“Provided that where a company disposes of shares that are treated as having been disposed of previously by that company in terms of subsection (3A), the amount of any extraordinary dividend in respect of those shares must be included in the income of that company only to the extent to which it has not previously been included in the income of that company in terms of this subsection.”;

(c) by the substitution in subsection (3) for the words preceding paragraph (a) of the following words:

“Where a company holds shares in another company and disposes of any of those shares in terms of a transaction that is not a deferral transaction within a period of 18 months after having acquired those shares in terms of a deferral transaction, other than an unbundling transaction and—”;

(d) by the addition after subsection (3) of the following subsection:

“(3A) Where a company holds shares in another company (hereinafter referred to as the ‘target company’) and—

(a) the target company issues shares (hereinafter referred to as the ‘new shares’) to a person other than that company; and
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(b) the effective interest of that company in the shares of the target company is reduced by reason of the new shares issued by the target company, that company must for purposes of this section be treated as having disposed, immediately after the new shares were issued, of a percentage of those shares that is equal to the percentage by which the effective interest of that company in the shares of the target company has been reduced by reason of the new shares issued by the target company.”.

(2) Subsection (1) is deemed to have come into operation on 20 February 2019 and applies in respect of shares held by a company in a target company if the effective interest held by that company in the shares of that target company is reduced, on or after 20 February 2019.


24. Section 23C of the Income Tax Act, 1962, is hereby amended by the substitution in subsection (1) for the words preceding paragraph (a) of the following words:

“[Where for the purposes of applying any provision of this Act] Notwithstanding the Seventh Schedule, where regard is to be had to the cost to the taxpayer or the market value of any asset acquired by him or her or to the amount of any expenditure incurred by him or her, and—”.


25. Section 23I of the Income Tax Act, 1962, is hereby amended by the substitution in subsection (4) for the words preceding paragraph (a) of the following words:

“Subsection (2) must not apply where the aggregate amount of taxes on income payable to all spheres of government of any country other than the Republic by a controlled foreign company contemplated in that subsection in respect of the foreign tax year of that controlled foreign company is at least [75] 67.5 per cent of the amount of normal tax that would have been payable in respect of any taxable
income of the controlled foreign company had the controlled foreign company been a resident for that foreign tax year: Provided that the aggregate amount of tax payable by a controlled foreign company in respect of a foreign tax year of that controlled foreign company must be determined—”.

(2) Subsection (1) comes into operation on 1 January 2020 and applies in respect of years of assessment ending on or after that date.

Amendment of section 23M of Act 58 of 1962, as inserted by section 16 of Act 31 of 2013 and amended by section 37 of Act 43 of 2014, section 41 of Act 15 of 2016, section 39 of Act 17 of 2017 and section 41 of Act 23 of 2018

26. Section 23M of the Income Tax Act, 1962, is hereby amended by the substitution in subsection (3)(b) for the words preceding the formula of the following words:

“an amount determined by multiplying the [a percentage of that] adjusted taxable income of that debtor for that year of assessment by a percentage to be determined in accordance with the formula—”.

Amendment of section 23O of Act 58 of 1962, as inserted by section 39 of Act 43 of 2012, amended by section 43 of Act 15 of 2016 and section 41 of Act 17 of 2017

27. Section 23O of the Income Tax Act, 1962, is hereby amended—

(a) by the substitution for subsections (2) and (3) of the following subsections:

“(2) Where during any year of assessment any amount is received by or accrues to a small, medium or micro-sized enterprise from a small business funding entity for the acquisition, creation or improvement, or as a reimbursement for expenditure incurred in respect of the acquisition, creation or improvement of trading stock, any expenditure incurred in respect of that trading stock allowed as a deduction in terms of section 11(a) or any amount taken into account in respect of the value of trading stock as contemplated in section 22(1) or (2) must be reduced to the extent that the amount is received or accrued from the small business funding entity [is applied] for that purpose.

(3) Where during any year of assessment any amount is received by or accrues to a small, medium or micro-sized enterprise from a small business funding entity for the acquisition, creation or improvement, or as a reimbursement for expenditure incurred in respect of the acquisition, creation or improvement of an allowance asset, the base cost of that allowance asset must be reduced to the extent
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that the amount is received or accrued from the small business funding entity [is applied] for that purpose.”;

(b) by the substitution in subsection (4) for paragraph (a) of the following paragraph:

“(a) the amount [so] is received or accrued [that is applied] for that purpose;

and”;

and

(c) by the substitution in subsection (5) for the words following paragraph (b) of the following words:

“the base cost of that asset must be reduced to the extent that the amount is received by or accrued from the small business funding entity [is applied] for that acquisition, creation or improvement.”.

Amendment of section 24BA of Act 58 of 1962, as inserted by section 52 of Act 22 of 2012 and substituted by section 66 of Act 31 of 2013

28. (1) Section 24BA of the Income Tax Act, 1962, is hereby amended by the substitution in subsection (3)(a) for the words preceding subparagraph (i) of the following words:

“that asset immediately before that disposal exceeds the market value of the share immediately after that issue, the amount of the excess (other than an excess arising by reason of a deferred tax liability determined in terms of International Accounting Standard 12 of IFRS) must—”.

(2) Subsection (1) comes into operation on 1 January 2020 and applies in respect of any acquisition on or after that date.

29. Section 24I of the Income Tax Act, 1962, is hereby amended by the substitution in subsection (1) in the definition of “local currency” for paragraph (b) of the following paragraph:

“(b) any resident, other than a headquarter company, a domestic treasury management company and an international shipping company as defined in section 12Q(1), in respect of an exchange item which is not attributable to a permanent establishment outside the Republic, the currency of the Republic;”.

Amendment of section 24O of Act 58 of 1962, as substituted by section 46 of Act 25 of 2015 and section 46 of Act 23 of 2018

30. (1) Section 24O of the Income Tax Act, 1962, is hereby amended—

(a) by the substitution in subsection (1) for the definition of “acquisition transaction” of the definition:

“acquisition transaction’ means any transaction in terms of which a company acquires an equity shares in another company that does not form part of the same group of companies as that company, if—

(a) that other company is—

(i) an operating company that is continuously carrying on a business on the date of acquisition; and

(ii) as a result or which, at the end of the day of that transaction—

(aa) that company is a controlling group company in relation to that other company and

(bb) that company and that other company form part of the same group of companies as defined in section 41(1); or

(b) that other company is—

(i) a controlling group company in relation to an operating company contemplated in paragraph (a)(i) that forms part of the same group of companies, as defined in section 41(1), as that controlling group company; and

(ii) as a result or which, at the end of the day of that transaction—

(aa) that company is a controlling group company in relation to that other controlling group company; and
(bb) that company and that other company form part of the same
group of companies as defined in section 41(1);”;

(b) by the substitution for subsection (3) of the following subsection:

“(3) An equity share in a company constitutes a qualifying interest in an
operating company if that equity share is an equity share on the date referred to in
subsection (2) in—

(a) a company that qualified as an operating company in its latest year of
assessment that ended prior to or on the date referred to in subsection (2); or

(b) any other company, to the extent that the value of that equity share is
derived from an equity share or equity shares held by that company in a
company or companies described in paragraph (a)—

(i) in relation to which that company is a controlling group company; and

(ii) that form part, with that company, of a group of companies, as
defined in section 41(1):

Provided that if at least 90 per cent of the value of that equity share is so derived,
that equity share must be treated as an equity share in an operating company.”;

and

(c) by the addition after subsection (4) of the following subsection:

“(5) Where a company that acquired equity shares in a controlling group
cOMPANY in relation to an operating company as contemplated in paragraph (b)
of the definition of ‘acquisition transaction’ acquires the equity shares held by
that controlling group company in that operating company in consequence of
an unbundling transaction contemplated in section 46 those equity shares must
for purposes of subsection (2) be treated—

(a) as having been acquired by that company in terms of paragraph (a) of the
definition of ‘acquisition transaction’; and

(b) as constituting a qualifying interest in an operating company to the extent
to which the value of the equity shares held by that company in the
controlling group company that unbundled the equity shares in the
operating company was derived from the value of the equity shares so
unbundled.”.
(2) Subsection (1) is deemed to have come into operation on 1 January 2019 and applies in respect of years of assessment ending on or after that date.


31. Section 25BB of the Income Tax Act, 1962, is hereby amended by the substitution in subsection (1) in the definition of “rental income” for paragraph (a) of the following paragraph:

“rental income’ means an amount calculated in accordance with the formula—

\[
RI = PI + EG - EL
\]

in which formula—

(a) ‘RI’ represents the amount to be determined;

(b) ‘PI’ represents the aggregate of all amounts received or accrued—

(i) in respect of the use of immovable property, including a penalty or interest in respect of late payment of any such amount;

(ii) as a dividend (other than a dividend contemplated in paragraph (b) of the definition of “dividend”) from a company that is a REIT at the time of the distribution of that dividend;

(iii) as a qualifying distribution from a company that is a controlled company at the time of that distribution;

(iv) as a dividend or foreign dividend from a company that is a property company at the time of that distribution; and

(v) any amount recovered or recouped in terms of section 8(4) in respect of an amount of an allowance previously deducted in terms of section 11(g), 13, 13bis, 13ter, 13quat, 13quin or 13sex;

(c) ‘EG’ represents the total of foreign exchange gains contemplated in the definition of “exchange difference” in section 24I(1), determined in terms of that section in respect of any exchange item serving as a hedge in respect of any other amounts referred to in paragraph (b); and

(d) ‘EL’ represents the total of foreign exchange losses contemplated in the definition of “exchange difference” in section 24I(1), determined in terms of
that section in respect of any exchange item serving as a hedge in respect of any other amounts referred to in paragraph (b).”.


32. Section 28 of the Income Tax Act, 1962, is hereby amended—

(a) by the insertion in subsection (1) before the definition of “premium” of the following definition:

“‘branch policy’ means a policy contemplated in paragraph (c) of the definition of ‘short-term policy’ that is also a long-term policy as defined in section 1 of the Long-term Insurance Act;”;

(b) by the substitution in subsection (3) for the words preceding paragraph (a) of the following words:

“[Notwithstanding] Subject to subsection (3A) and notwithstanding section 23(e), for the purpose of determining the taxable income derived during any year of assessment by any short-term insurer from carrying on short-term insurance business, there shall be allowed as a deduction from the income of that short-term insurer an amount equal to the sum of liabilities on investment contracts relating to short-term insurance business in accordance with IFRS as reported by that short-term insurer in its audited annual financial statements, and amounts recognised as insurance liabilities, in accordance with IFRS by that short-term insurer in its audited annual financial statements, relating to—”;

(c) by the insertion after subsection (3) of the following subsection:

“(3A) Notwithstanding section 23(e), for the purpose of determining the taxable income derived during any year of assessment by any foreign reinsurer conducting insurance business through a branch in the Republic in terms of section 6 of the Insurance Act in respect of a branch policy, there shall be allowed as a deduction from the income of that foreign reinsurer an amount in respect of liabilities determined in accordance with the formula—
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\[ I = (L + DL) – DC + DR \]

in which formula—

(a) ‘I’ represents the amount to be determined;

(b) ‘L’ represents the amount of the liabilities in respect of branch policies of the insurer, net of amounts recognised as—

(i) recoverable under policies of reinsurance; and

(ii) negative liabilities,

the amounts of which are determined in accordance with IFRS as annually reported by the insurer to shareholders in the audited annual financial statements in respect of branch policies;

(c) ‘DL’ represents the amount of deferred tax liabilities, determined in accordance with IFRS as annually reported by the insurer to shareholders in the audited annual financial statements, in respect of branch policies;

(d) ‘DC’ represents the amount of deferred acquisition costs determined in accordance with IFRS as annually reported by the insurer to shareholders in the audited financial statements in respect of branch policies; and

(e) ‘DR’ represents the amount of deferred revenue determined in accordance with IFRS as annually reported by the insurer to shareholders in the audited financial statements in respect of branch policies.”.


33. Section 29A of the Income Tax Act, 1962, is hereby amended—

(a) by the substitution in subsection (1) for the definition of “insurer” of the following definition:

“‘insurer’ means any long-term insurer as defined in section 1 of the Long-term Insurance Act, other than a foreign reinsurer conducting insurance business through a branch in the Republic in terms of section 6 of the Insurance Act;”;


(b) by the substitution in subsection (1) for the definition of “policy” of the following definition

“policy’ means a long-term policy as defined in section 1 of the Long-term Insurance Act, other than a policy issued by a foreign reinsurer conducting insurance business through a branch in the Republic in terms of section 6 of the Insurance Act;”;

(c) by the substitution in subsection (1) in paragraph (a) of the definition of “risk policy” for subparagraphs (i) and (ii) of the following subparagraphs:

“(i) cannot exceed the amount of premiums receivable, except where all or substantially the whole of the policy benefits are payable due to death, disablement, illness or unemployment [and excludes a contract of insurance in terms of which annuities are being paid]; or

(ii) other than benefits payable due to death, disablement, illness or unemployment, cannot exceed the amount of premiums receivable [and excludes a contract of insurance in terms of which annuities are being paid]; or”;

(d) by the substitution in subsection (6) for paragraph (c) of the following paragraph:

“(c) an annuity becoming payable in terms of a policy, other than a risk policy,”; and

(e) by the addition to subsection (14) of the following proviso:

“: Provided where an insurer ceases to conduct business during any year of assessment contemplated in paragraph (a) to (e), the amount referred to in the definition of ‘adjusted IFRS value’ in respect of the phasing-in amount in respect of that year of assessment must be nil.”.


34. Section 30 of the Income Tax Act, 1962, is hereby amended by the deletion of subsection (3B).
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35. Section 30A of the Income Tax Act, 1962, is hereby amended by the deletion of subsection (4).


36. Section 31 of the Income Tax Act, 1962, is hereby amended—

(a) by the substitution in subsection (1) in the definition of “affected transaction” for the words following paragraph (a)(iv)(bb) of the following words:

“And those persons are connected persons or associated enterprises in relation to one another; and”;

(b) by the insertion in subsection (1) after the definition of “affected transaction” of the following definition:

“Associated enterprise’ means an associated enterprise as contemplated in Article 9 of the Model Tax Convention on Income and on Capital of the Organisation for Economic Co-operation and Development;”;

(c) by the substitution in subsection (6)(b)(iii) for the words preceding subitem (aa) of the following words:

“The aggregate amount of tax payable to all spheres of government of any country other than the Republic by that controlled foreign company in respect of any foreign tax year of that controlled foreign company during which that transaction, operation, scheme, agreement or understanding exists is at least [75] 67.5 per cent of the amount of normal tax that would have been payable in respect of any taxable income of that controlled foreign company had that controlled foreign company been a resident for that foreign tax year: Provided that the aggregate amount of tax so payable must be determined—”.

(2) Paragraph (c) of subsection (1) comes into operation on 1 January 2020 and applies in respect of years of assessment ending on or after that date.
Substitution of section 40CA of Act 58 of 1962, as inserted by section 71 of Act 22 of 2012 and amended by section 89 of Act 31 of 2013

37. (1) Section 40CA of the Income Tax Act, 1962, is hereby amended by the substitution for paragraph (a) of the following paragraph:

“(a) shares issued by that company, that company must be deemed to have actually incurred an amount of expenditure in respect of the acquisition of that asset which is equal to the sum of—

(i) the market value of the shares immediately after the acquisition; and

(ii) any deemed capital gain determined in terms of section 24BA(3)(a) in respect of the acquisition of that asset; or”.

(2) Subsection (1) comes into operation on 1 January 2020 and applies in respect of acquisitions on or after that date.


38. Section 41 of the Income Tax Act, 1962, is hereby amended—

(a) by the substitution for subsection (2) of the following subsection:

“(2) The provisions of this Part must, subject to subsection (3), apply in respect of an asset-for-share transaction, a substitutive share-for-share transaction, an amalgamation transaction, an intra-group transaction, an unbundling transaction and a liquidation distribution as contemplated in sections 42, 43, 44, 45, 46 and 47, respectively, notwithstanding any provision to the contrary contained in the Act, other than sections 24BA, [25BB(4)] 24J, 25BB(5) and 103, Part IIA of Chapter III and paragraph 11(1)(g) of the Eighth Schedule and any adjusted gain on transfer or redemption of an instrument, as defined in section 24J(1) and any adjusted loss on transfer or redemption of an instrument as defined in section 24J(1).”; and

(b) by the substitution in subsection (4) for paragraphs (b) and (c) of the following paragraphs:
“(b) in the case of a deregistration of a company[, that company has lodged a request for the deregistration of that company in the prescribed manner and form]—

(i) [to the Companies and Intellectual Property Commission in terms of section 82 (3)(b)(ii) of the Companies Act in the case of a company to which that section applies]

(aa) a request for the deregistration of that company has in terms of section 82 (3)(b)(ii) of the Companies Act been lodged; or

(bb) a notice of amalgamation or merger has in terms of section 116 of the Companies Act been filed in respect of that company, in the prescribed form and manner with the Companies and Intellectual Property Commission; or

(iii) in the case where that company is incorporated in a country other than the Republic, [to] a request or notice in respect of that company has been lodged with a person who, in terms of any similar provision contained in any foreign law, exercises the powers and performs the duties assigned to a Commission contemplated in subparagraph (i), if such foreign law so requires;

(c) that company has submitted a copy of the resolution contemplated in paragraph (a)(i) or the request or notice contemplated in paragraph (b) to the Commissioner; and”.


39. Section 42 of the Income Tax Act, 1962, is hereby amended by the substitution in subsection (7) for the words preceding paragraph (a) of the following words:

“Where a company disposes of an asset, other than an asset contemplated in section 25BB(5)(a) to (c), within a period of 18 months after acquiring that asset in terms of an asset-for-share transaction, and—”. 

40. Section 44 of the Income Tax Act, 1962, is hereby amended by the substitution in subsection (5) for the words preceding paragraph (a) of the following words:

“Where the resultant company acquires any asset, other than an asset contemplated in section 25BB((5)(a) to (c), from the amalgamated company in terms of an amalgamation transaction that was subject to subsection (2) or (3) and that resultant company disposes of that asset within a period of 18 months after so acquiring that asset and—”.


41. Section 45 of the Income Tax Act, 1962, is hereby amended—

(a) by the substitution in subsection (4)(b)(i) for the words following item (aa) of the following words:

“is deemed to be a capital gain of the transferee company for the current year of assessment and the base cost of the asset must be increased by that amount and, where the asset is an allowance asset, the cost or value of the asset must be increased by [50] 80 per cent of that amount;”;

(b) by the substitution in subsection (4)(bA) for subparagraph (BB) and the words following that subparagraph of the following subparagraph and words:

“(BB) the capital gain that would be determined if the asset was disposed of on the date on which the transferee company ceases to form part of the group of companies as contemplated in item (aa) or on the date before the day the transferee company ceases to be a controlled foreign company as contemplated in item (bb) for an amount equal to the market value of the equity share on that date,
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must be deemed to be a capital gain of the transferee company for the year of
assessment in which the transferee company ceased to form part of the group of
companies as contemplated in item (aa) or on the date before the day the
transferee company ceases to be a controlled foreign company as contemplated
in item (bb) and applied to increase the base cost of the equity share.”; and

(c) by the substitution in subsection (5) for the words preceding paragraph (a) of the
following words:

“Where a transferee company disposes of an asset, other than an asset
contemplated in section 25BB(5)(a) to (c), other than in terms of an involuntary
disposal as contemplated in paragraph 65 of the Eighth Schedule or a disposal
that would have constituted an involuntary disposal as contemplated in that
paragraph had that asset not been a financial instrument, within a period of 18
months after acquiring that asset in terms of an intra-group transaction and—”.

Amendment of section 64EA of Act 58 of 1962, as inserted by section 77 of Act 24 of
2011 and section 84 of Act 22 of 2012

42. Section 64EA of the Income Tax Act, 1962, is hereby amended by the substitution
for the words preceding paragraph (a) of the following words:

“[Subject to section 64J (7) any] Any—”.

Amendment of section 64G of Act 58 of 1962, as substituted by section 53 of Act 17 of
2009 and amended by section 73 of Act 7 of 2010, section 80 of Act 24 of 2011 and
section 88 of Act 22 of 2012

43. Section 64G of the Income Tax Act, 1962, is hereby amended by the substitution
for subsection (1) of the following subsection:

“(1) Subject to subsections (2) and (3), a company that declares and pays a
dividend must withhold an amount of dividends tax from that payment calculated as
contemplated in section 64E except to the extent that[—

(a) the dividend consists of a distribution of an asset in specie[; or

(b) the dividend is not subject to the dividends tax by virtue of any STC credit
contemplated in section 64J having been applied].”).
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Amendment of section 64H of Act 58 of 1962, as substituted by section 53 of Act 17 of 2009 and amended by section 74 of Act 7 of 2010, section 81 of Act 24 of 2011 and section 89 of Act 22 of 2012

44. Section 64H of the Income Tax Act, 1962, is hereby amended by the substitution for subsection (1) of the following subsection:

“(1) Subject to subsections (2) and (3), a regulated intermediary that pays a dividend that was declared by any other person must withhold an amount of dividends tax from that payment calculated as contemplated in section 64E except to the extent that[—

(a) the dividend consists of a distribution of an asset in specie; or

(b) the dividend is not subject to the dividends tax by virtue of any STC credit contemplated in section 64J having been applied].”.


45. Paragraph 12 of the First Schedule to the Income Tax Act, 1962, is hereby amended by the substitution for subparagraph (2) of the following subparagraph:

“(2) No deduction under section 11(e) or (o) of this Act shall be allowed in respect of any machinery, implements, utensils or articles for which a deduction is allowable under subparagraph (1) or (1A) of this paragraph [or the corresponding provisions of a previous Income Tax Act and no deduction under section 11(q) of this Act shall be allowed in respect of expenditure of a capital nature for which a deduction is allowable under subparagraph (1) or (1A) of this paragraph or the said corresponding provisions].”.

Insertion of paragraph 2D of Second Schedule to Act 58 of 1962

46. The following paragraph is hereby inserted after paragraph 2C of the Second Schedule to the Income Tax Act, 1962:

“2D. Any lump sum benefit, or part thereof, received by or accrued to a person subsequent to the person’s retirement, death, withdrawal or resignation from any pension fund, pension preservation fund, provident fund, provident preservation fund or retirement annuity fund held by or under the control of an administrator, as defined in
section 1(1) of the Pension Funds Act, in consequence of an event prescribed by the
Minister by notice in the Gazette shall not constitute gross income of that person.”.

Amendment of paragraph 6 of Second Schedule to Act 58 of 1962, as substituted by
section 62 of Act 17 of 2009 and amended by section 84 of Act 7 of 2010, section 92 of
Act 24 of 2011, section 99 of Act 22 of 2012, section 113 of Act 31 of 2013, section 87 of
Act 25 of 2015, section 64 of Act 17 of 2017 and section 65 of Act 23 of 2018

47. (1) Paragraph 6 of the Second Schedule to the Income Tax Act, 1962, is hereby
amended—

(a) by the substitution in subparagraph (1) for item (a) of the following item:

“(a) in the case of—

(i) a lump sum benefit contemplated in paragraph 2 (1)(b)(iA), so much of
the benefit as is paid or transferred for the benefit of the person from

(aa) pension fund into any pension fund, pension preservation fund
or retirement annuity fund;

(bb) pension preservation fund into any pension fund, pension
preservation fund or retirement annuity fund;

(cc) provident fund into any pension fund, pension preservation
fund, provident fund, provident preservation fund or retirement
annuity fund;

(dd) provident preservation fund into any pension fund, pension
preservation fund, provident fund, provident preservation fund
or retirement annuity fund; and

(ee) retirement annuity fund into any retirement annuity fund; and

(ii) a lump sum benefit contemplated in paragraph 2 (1)(b)(iB), so much of
the benefit as is paid or transferred for the benefit of the person from

(aa) pension fund into any pension fund, pension preservation fund
or retirement annuity fund;

(bb) pension preservation fund into any pension fund, pension
preservation fund or retirement annuity fund;
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(cc) provident fund into any pension fund, pension preservation fund, provident fund, provident preservation fund or retirement annuity fund;

(dd) provident preservation fund into any pension fund, pension preservation fund, provident fund, provident preservation fund or retirement annuity fund; and

(ee) retirement annuity fund into any retirement annuity fund;

and”;

(b) by the substitution in subparagraph (1) for item (a) of the following item:

“(a) in the case of a lump sum benefit contemplated in paragraph 2 (1)(b)(iA) and (iB), so much of the benefit as is paid or transferred for the benefit of the person from a—

(i) pension fund, pension preservation fund, provident fund or provident preservation fund into any pension fund, pension preservation fund, provident fund, provident preservation fund or retirement annuity fund;

or

(ii) retirement annuity fund into any retirement annuity fund; and”.

(2) Paragraph (a) of subsection (1) is deemed to have come into operation on 1 March 2019.

(3) Paragraph (b) of subsection (1) comes into operation on 1 March 2021 and applies in respect of contributions made on or after that date.


48. (1) Paragraph 2 of the Fourth Schedule to the Income Tax Act, 1962, is hereby amended by the addition after subparagraph (2A) of the following subparagraph:

“(2B) Notwithstanding the provisions of subparagraph (1), a person that is a pension fund, pension preservation fund, provident fund provident preservation fund or
retirement annuity fund shall when deducting or withholding employees’ tax in respect of any year of assessment disregard the amounts contemplated in section 6 in determining the amount of employees’ tax to be withheld unless the Commissioner, pursuant to an application made by that fund and having regard to the circumstances of the case, issues a directive that the amount must not be disregarded.”.

(2) Subsection (1) comes into operation on 1 March 2020.


49. Paragraph 28 of the Fourth Schedule to the Income Tax Act, 1962, is hereby amended by the substitution in subparagraph (1) of the following subparagraphs:

“(1) There shall be set off against the liability of the taxpayer in respect of any taxes (as defined in subparagraph (8)) due by the taxpayer, the amounts of employees’ tax deducted or withheld by the taxpayer’s employer during any year of assessment for which the taxpayer’s liability for normal tax has been assessed by the Commissioner and the amounts of provisional tax paid by the taxpayer in respect of any such year, and if—

(a) the sum of the said amounts of employees’ tax and provisional tax exceeds the amount of the taxpayer’s total liability for the said taxes, the excess amount shall be refunded to the taxpayer; or

(b) the taxpayer’s total liability for the aforesaid taxes exceeds the sum of the said amounts of employees’ tax and provisional tax, the amount of the excess shall be payable by the taxpayer to the Commissioner.”.


50. Paragraph 1 of the Eighth Schedule to the Income Tax Act, 1962, is hereby amended by the substitution for the definition of “market value” of the following definition:

“market value’ means market value as [defined] contemplated in paragraph 31;”.
Amendment of paragraph 12A of Eighth Schedule to Act 58 of 1962, as substituted by section 70 of Act 17 of 2017 and section 70 of Act 23 of 2018

51. Paragraph 12A of the Eighth Schedule to the Income Tax Act, 1962 is hereby amended by the deletion in subparagraph (1) of the definitions of “allowance asset” and “capital asset”.


52. Paragraph 19 of the Eighth Schedule to the Income Tax Act, 1962, is hereby amended—

(a) by the substitution for the words preceding subparagraph (1) of the following words:

“[Where] Subject to paragraph 43A, where a person disposes of a share in a company”;

(b) by the substitution in subparagraph (3)(b) for item (ii) of the following item:

“(ii) exempt from normal tax in terms of section 10(1)(k)(i) or section 10B(2)(a) [or] (b) or (e);”.


53. (1) Paragraph 20 of the Eighth Schedule to the Income Tax Act, 1962, is hereby amended—

(a) by the substitution in subparagraph (1) for item (e) of the following item:

“(e) the expenditure actually incurred in effecting an improvement to or enhancement of the value of that asset[, if that improvement or enhancement is still reflected in the state or nature of that asset at the time of its disposal];”;

(b) by the substitution in subparagraph (2) for item (a) of the following item:
“(a) borrowing costs, including any interest as contemplated in section 24J [or] raising fees, bond registration costs or bond cancellation costs;”; and

(c) by the substitution in subparagraph (3)(b) for subitem (iii) of the following subitem:

“(iii) applied to reduce an amount of expenditure incurred in respect of—

(aa) [taken into account in respect of] trading stock as contemplated in section 19; or

(bb) any other asset as contemplated in paragraph 12A(3); or”.

(2) Paragraph (c) of subsection (1) is deemed to have come into operation on 1 January 2018 and applies in respect of years of assessment commencing on or after that date.


54. Paragraph 29 of the Eighth Schedule to the Income Tax Act, 1962, is hereby amended by the substitution in subparagraph (4)(a) for subitem (iii) of the following subitem:

“(iii) that person has acquired that asset from that person’s spouse as contemplated in [paragraph 67] section 9HB and the transferor spouse had adopted or determined a market value in terms of this paragraph, and for this purpose the transferee spouse must be treated as having adopted or determined that same market value; or”.

Amendment of paragraph 35 of Eighth Schedule to Act 58 of 1962, as inserted by section 38 of Act 5 of 2001 and amended by section 86 of Act 60 of 2001, section 133 of Act 31 of 2013, section 111 of Act 25 of 2015 and section 78 of Act 23 of 2018

55. Paragraph 35 of the Eighth Schedule to the Income Tax Act, 1962, is hereby amended by the substitution in subparagraph (3) for item (c) of the following item:

“(c) any reduction, as the result of the cancellation, termination or variation of an agreement, other than any cancellation or termination of an agreement that results in the asset being reacquired by the person that disposed of it, or any reduction due to the prescription or waiver of a claim or release from an obligation or any other event during that year, of an accrued amount forming part of the proceeds of that disposal.”.

56. Paragraph 38 of the Eighth Schedule to the Income Tax Act, 1962, is hereby amended—

(a) by the substitution in subparagraph (1) for the words preceding item (a) of the following words:

“(1) Subject to subparagraph (2) and [paragraph 67] section 9HB, where a person disposed of an asset by means of a donation or for a consideration not measurable in money or to a person who is a connected person immediately prior to and immediately after that disposal in relation to that person for a consideration which does not reflect an arm’s length price—”;

and

(b) by the substitution in subparagraph (1) for item (b) of the following item:

“(b) the person who acquired that asset must be treated as having acquired that asset at a cost equal to that market value, which cost must be treated as an amount of expenditure actually incurred [and paid] for the purposes of paragraph 20(1)(a).”.


57. Paragraph 40 of the Eighth Schedule to the Income Tax Act, 1962, is hereby amended—

(a) by the substitution in subparagraph (1) for item (a) of the following item:

“(a) assets transferred to the surviving spouse of that deceased person as contemplated in [paragraph 67(2)(a)] section 9HB(2)(a);”;

and

(b) by the substitution in subparagraph (2) for the words preceding paragraph (a) of the following words:

“Where an asset is disposed of by a deceased estate to an heir or legatee (other than the surviving spouse of the deceased person as contemplated in [paragraph 67(2)(a)] section 9HB(2)(a)—”.
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58. Paragraph 43 of the Eighth Schedule to the Income Tax Act, 1962, is hereby amended—

(a) by the addition to subparagraph (1A) of the following proviso:

"Provided that the amount of any capital gain or capital loss determined under this subparagraph in respect of an exchange item contemplated in section 24I must be taken into account in terms of this paragraph only to the extent to which it exceeds the amounts determined in respect of that exchange item under section 24I."; and

(b) by the substitution in subparagraph (5) for item (b) of the following item:

"(b) the expenditure incurred by a person acquiring that asset must for purposes of [section] sections 9HA and 25 and paragraphs 12, 38 and 40 be treated as being denominated in that currency.".

Amendment of paragraph 43A of Eighth Schedule to Act 58 of 1962, as substituted by section 72 of Act 17 of 2017 and amended by section 80 of Act 23 of 2018

59. (1) Paragraph 43A of the Eighth Schedule to the Income Tax Act, 1962, is hereby amended—

(a) by the substitution in subparagraph (1) in the definition of “extraordinary dividend” for paragraph (a) of the following paragraph:

“(a) a preference share, means so much of the amount of any dividend received or accrued in respect of that share as exceeds the amount that would have accrued in respect of that share had it been determined with reference to the consideration for which that share was issued by applying an interest rate of 15 per cent per annum for the period in respect of which that dividend was received or accrued;”;

(b) by the deletion in subparagraph (1) of the word “and” after the definition of “extraordinary dividend”;
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(c) by the substitution for subparagraph (2) of the following subparagraph:

“(2) Subject to subparagraph (3), where a company holds shares in another company and disposes of any of those shares [in another company] in terms of a transaction that is not a deferral transaction or is treated in terms of subparagraph (3A) as having disposed of any of those shares and that company held a qualifying interest in that other company at any time during the period of 18 months prior to that disposal, the amount of any exempt dividend received by or that accrued to that company in respect of the shares disposed of must—

(a) to the extent that the exempt dividend constitutes an extraordinary dividend;

and

(b) if that company immediately before that disposal held the shares disposed of as a capital asset (as defined in section 41), be taken into account as part of the proceeds from the disposal of those shares or, if those shares are treated as having been disposed of in terms of subparagraph (3A), as a capital gain in respect of those shares, in the year of assessment in which those shares are disposed of or are treated as having been disposed of or, where that dividend is received or accrues after that year of assessment, the year of assessment in which that dividend is received or accrues [as part of the proceeds from the disposal of those shares]; Provided that where a company disposes of shares that are treated as having been disposed of previously by that company in terms of subparagraph (3A), the amount of any extraordinary dividend in respect of those shares must be included in the proceeds from that disposal only to the extent to which it has not previously been taken into account in respect of those shares in terms of this subparagraph.”;

(d) by the substitution in subparagraph (3) for the words preceding item (a) of the following words:

“(3) Where a company holds shares in another company and disposes of any of those shares in terms of a transaction that is not a deferral transaction within a period of 18 months after having acquired those shares in terms of a deferral transaction, other than an unbundling transaction and—”;

and

(e) by the addition after subparagraph (3) of the following subparagraph:

“(3A) Where a company holds shares in another company (hereinafter referred to as the ‘target company’) and—
(a) the target company issues shares (hereinafter referred to as the ‘new shares’) to a person other than that company; and

(b) the effective interest of that company in the shares of the target company is reduced by reason of the new shares issued by the target company.

that company must for purposes of this paragraph be treated as having disposed, immediately after the new shares were issued, of a percentage of those shares that is equal to the percentage by which the effective interest of that company in the shares of the target company has been reduced by reason of the new shares issued by the target company.”.

(2) Subsection (1) is deemed to have come into operation on 20 February 2019 and applies in respect of shares held by a company in a target company if the effective interest held by that company in the shares of that target company is reduced, on or after 20 February 2019.


60. (1) Paragraph 56 of the Eighth Schedule to the Income Tax Act, 1962, is hereby amended by the substitution in subparagraph (2) for item (a) of the following item:

“(a) an amount [which is applied to reduce]—

(i) which is applied to reduce the expenditure in respect of an asset of the debtor in terms of section 19(3) or paragraph 12A(3); or

(ii) [any assessed capital loss of the debtor] which must be taken into account by the debtor as a capital gain in terms of paragraph 12A(4)].”.

(2) Subsection (1) is deemed to have come into operation on 1 January 2018 and applies in respect of years of assessment commencing on or after that date.

Paragraph 80 of the Eighth Schedule to the Income Tax Act, 1962, is hereby amended by the substitution in subparagraph (4) for the words preceding item (a) of the following words:

“In determining, for purposes of subparagraph (1), (2) or (3), whether an amount would have constituted a capital gain had the trust been a resident, the provisions of paragraph 64B(1) and (4) must be disregarded in respect of an amount derived by that trust, directly or indirectly, from the disposal or in respect of an equity share in a foreign company if—”.

Continuation of certain amendments of Schedules to Act 91 of 1964

Every amendment or withdrawal of or insertion in Schedules No. 1 to 6, 8 and 10 to the Customs and Excise Act, 1964, made under section 48, 49, 56, 56A, 57, 60 or 75(15) of that Act during the period 1 October 2018 up to and including 31 October 2019, shall not lapse by virtue of section 48(6), 49(5A), 56(3), 56A(3), 57(3), 60(4) or 75(16) of that Act.


(1) Section 65 of the Customs and Excise Act, 2014 (Act No. 32 of 2014), is hereby amended by the substitution for subsection (8) of the following subsection:

“(8) Notwithstanding the provisions of subsections (1) and (4), the value for the purposes of the duty specified in Section B of Part 2 of Schedule No. 1 shall, in respect of imported goods, be the transaction value thereof plus 15 per cent of such value, plus any [non-rebated] customs duty payable in terms of Part 1 and any excise duty payable in terms of Section A of Part 2 of Schedule No. 1 on such goods, but excluding the duty specified in the said Section B of Part 2 of Schedule No. 1 on such goods.”.

(2) Subsection (1) comes into operation on a date determined by the Minister by notice in the Gazette.

64. (1) Section 1 of the Value-Added Tax Act, 1991, is hereby amended—

(a) by the substitution in subsection (1) in the definition of “enterprise” for paragraph (b) of subparagraph (v) of the following subparagraph:

“(v) the activities of an implementing agency carried on in the course of implementing, operating, administering or managing a foreign donor funded project;”;

(b) by the substitution in subsection (1) of the definition of “foreign donor funded project” for the following definition:

“foreign donor funded project’ means a project established [as result of an international donor funding agreement] in terms of an official development assistance agreement to supply goods or services to beneficiaries to which the government of the Republic is a party, and which—

[i](a) is binding on the Republic in terms of section 231(3) of the Constitution of the Republic of South Africa, 1996; [and]

[ii](b) provides that the international donor funding must not be subject to tax; and

(c) has been approved by the Minister of Finance as a foreign donor funded project for the purposes of the definition;”;

(c) by the insertion in subsection (1) after the definition of “grant” of the following definition:

“implementing agency’ means:

(a) the government of the Republic in the national, provincial or local sphere or;

(b) any institution or body established and appointed by a foreign government, as contemplated in section 10(1)(bA)(ii) of the Income Tax Act; or
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(c) any person who has entered into a contract with the party contemplated in paragraph (a) or (b), to implement, operate, administer or manage a foreign donor funded project;”; and

(d) by the substitution in subsection (1) of the definition of “person” for the following definition:

“person’ includes any public authority, any municipality, any company, any body of persons (corporate or unincorporated), the estate of any deceased or insolvent person and any trust fund [and any foreign donor funded project];”.

(2) Subsection (1) comes into operation on 1 April 2020.


65. (1) Section 2 of the Value-Added Tax Act, 1991, is hereby amended by the substitution in subsection (1)(i) for the words preceding the proviso of the following words:

“the provision, or transfer of ownership, of a long-term insurance policy [or] the provision or transfer of ownership of reinsurance in respect of any such policy;”.

(2) Subsection (1) comes into operation on 1 April 2020.


66. (1) Section 8 of the Value-Added Tax Act, 1991, is hereby amended—

(a) by the substitution for subsection (5B) of the following subsection:

“(5B) For the purposes of this Act, a vendor, being an implementing agency in respect of a foreign donor funded project, shall be deemed to supply services to
the international donor to the extent of the international donor funding received from an international donor.”; and

(b) by the deletion in subsection (25) at the end of paragraph (i) of the word “or”; the substitution at the end of paragraph (ii) for the full stop of the expression “;or” and the addition of the following paragraph:

“(iii) the supply is of fixed property and the supplier and the recipient have agreed in writing that, immediately after the supply, the supplier will lease the fixed property from the recipient.”.

(2) Subsection (1) comes into operation on 1 April 2020.

Amendment of section 8A of Act 89 of 1991, as inserted by section 121 of Act No 7 of 2010 and amended by section 132 of Act 24 of 2011

67. (1) Section 8A of the Value-Added Tax Act, 1991, is hereby amended by the substitution in subsection (2)(c) for the words preceding the proviso of the following words:

“any amount contemplated in section [24JA(5)(d)] 24JA(6)(a) of the Income Tax Act paid or payable to the bank by the client shall be deemed to be consideration in respect of an exempt financial service supplied by the bank as contemplated in section 2 (1) (f):”.

(2) Subsection (1) is deemed to have come into operation on 2 November 2010.”.


68. (1) Section 11 of the Value-Added Tax Act, 1991, is hereby amended by the substitution in subsection (1) after paragraph (v) for the colon of the expression “or;” and the addition of the following paragraph:

“(w) the goods supplied consist of sanitary towels (pads) as are set forth in Part C of Schedule 2:”.

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(2) Subsection (1) is deemed to have come into operation on 1 April 2019.


69. (1) Section 24 of the Value-Added Tax Act, 1991, is hereby amended by the substitution in subsection (1) for the following subsection:

“(1) Subject to the provisions of subsection (2), every vendor shall cease to be liable to be registered where the Commissioner is satisfied that the total value of the vendor’s taxable supplies in the period of 12 months commencing at the beginning of any tax period of the vendor will be not more than the amount referred to in section 23 (1) or (1A).”.

(2) Subsection (1) is deemed to have come into operation on 1 April 2019.


70. (1) Section 50 of the Value-Added Tax Act, 1991, is hereby amended by the addition to subsection (1) of the following proviso:

“Provided that the activities carried on by a vendor, being an implementing agency, in the course of implementing, operating, administering or managing a foreign donor funded project shall, for the purposes of subsection (2), be regarded as an enterprise carried on separately from that vendor’s other enterprise activities.”.

(2) Subsection (1) comes into operation on 1 April 2020.

Amendment of section 72 of Act 89 of 1991, as substituted by s. 28 of Act No. 20 of 1994 and by s. 271 read with paragraph 146 of Sch. 1 of Act No. 28 of 2011

71. (1) The following section is hereby substituted for section 72 of the Value-Added Tax Act, 1962:

“Decisions to overcome difficulties, anomalies or incongruities.

72. (1) If in any case the Commissioner is satisfied that in consequence of the manner in which any vendor or class of vendors conducts his, her or their business, trade or occupation, difficulties, anomalies or incongruities have arisen or may arise
in regard to the application of any of the provisions of this Act and similar difficulties, anomalies or incongruities have arisen or may arise for any other vendor or class of vendors of the same kind or who make similar supplies of goods or services, the Commissioner may make [an arrangement or] a decision as to—

(a) the manner in which such provisions shall be applied; or

(b) the calculation or payment of tax [or the application of any rate of zero per cent or any exemption from tax] provided in this Act,

in the case of such vendor or class of vendors or any person transacting with such vendor or class of vendors as appears to overcome such difficulties, anomalies or incongruities: Provided that such decision [or arrangement] shall not —

(i) have the effect of [substantially] reducing or increasing the [ultimate] liability for tax levied under this Act[.]; or

(ii) be contrary to the construct and policy intent of this Act as a whole or any specific provision in this Act.

(2) The provisions of sections 75, 81, 83, 84, 85, 86, 87, 89 and 90 of the Tax Administration Act apply mutatis mutandis to a decision under subsection (1) and for this purpose the definitions of a ‘binding class ruling’ and a ‘binding private ruling’ are not limited to a ‘proposed transaction’.

(3) The Commissioner may publish by public notice a list of transactions or matters in respect of which the Commissioner may decline to make a decision.”.

(2) Subsection (1) is deemed to have come into operation on 21 July 2019 and applies in respect of all applications made on or after that date.
72. (1) Schedule 1 to the Value-Added Tax Act, 1991, is hereby amended by the substitution in paragraph (7)(c) after item (iv) for the full stop of a semi-colon and the addition of the following subparagraph:

“(d) goods referred to in section 11(1)(w), referred to in Chapter 96 in Part I of Schedule no. 1 to the Customs and Excise Act under subheading 9619.00: ‘Sanitary towels (pads) and tampons, napkins and napkin liners for babies and similar articles, of any material:’ limited to goods referred to in item No.—

(i) 9619.00.02: Sanitary towels (pads), of wadding of textile material

(ii) 9619.00.03: Pantyliners, of wadding of textile materials;

(iii) 9619.00.11: Sanitary towels (pads), of paper pulp, paper, cellulose wadding or webs of cellulose fibres;

(iv) 9619.00.12: Pantyliners, of paper pulp, paper, cellulose wadding or webs of cellulose fibres;

(v) 9619.00.21: Sanitary towels (pads), of other materials of heading 39.01 to 39.14

(vi) 9619.00.41: Sanitary towels (pads), made up from knitted or crocheted textile material;

(vii) 9619.00.42: Pantyliners, made up from knitted or crocheted textile material;

(viii) 9619.00.91: Other, sanitary towels (pads) and pantyliners.”.

(2) Subsection (1) is deemed to have come into operation on 1 April 2019.

73. (1) Schedule 2 to the Value-Added Tax Act, 1991, is hereby amended—
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(a) by the deletion in Part B of Item 22; and

(b) by the addition after Part B of the following part:

“PART C
(SECTION 11(1)(w) OF THIS ACT)

Item 1 Goods referred to in section 11(1)(w), referred to in Chapter 96 in Part I of Schedule no. 1 to the Customs and Excise Act under subheading 9619.00:

‘Sanitary towels (pads) and tampons, napkins and napkin liners for babies and similar articles, of any material:’ limited to goods referred to in item No.—

(i) 9619.00.02: Sanitary towels (pads), of wadding of textile material

(ii) 9619.00.03: Pantyliners, of wadding of textile materials;

(iii) 9619.00.11: Sanitary towels (pads), of paper pulp, paper, cellulose wadding or webs of cellulose fibres;

(iv) 9619.00.12: Pantyliners, of paper pulp, paper, cellulose wadding or webs of cellulose fibres;

(v) 9619.00.21: Sanitary towels (pads), of other materials of heading 39.01 to 39.14

(vi) 9619.00.41: Sanitary towels (pads), made up from knitted or crocheted textile material;

(vii) 9619.00.42: Pantyliners, made up from knitted or crocheted textile material;

(viii) 9619.00.91: Other, sanitary towels (pads) and pantyliners.”.

(2) Subsection (1) is deemed to have come into operation on 1 April 2019.


74. Section 1 of the Securities Transfer Tax Act, 2007, is hereby amended—

(a) by the substitution in the definition of “collateral arrangement” for paragraphs (d) and (e) of the following paragraphs:

“(d) that transferee is contractually required to compensate that transferor for any distributions in respect of the listed share (or any other share that is substituted for that listed share in terms of an arrangement that is announced and released as a corporate action as contemplated in the JSE Limited [Listing] Listings Requirements in the SENS (Stock Exchange News Service) as defined in the
JSE Limited [Listing] Listings Requirements) or any bond issued by the government of the Republic in the national or local sphere or any sphere of government of any country other than the Republic that is listed on a recognised exchange as defined in paragraph 1 of the Eighth Schedule to the Income Tax Act, which that transferor would have been entitled to receive during that period had that arrangement not been entered into; and

(e) that arrangement does not affect the transferor’s benefits or risks arising from fluctuations in the market value of that listed share (or any other share that is substituted for that listed share in terms of an arrangement that is announced and released as a corporate action as contemplated in the JSE Limited [Listing] Listings Requirements in the SENS (Stock Exchange News Service) as defined in the JSE Limited [Listing] Listings Requirements) or any bond issued by the government of the Republic in the national or local sphere or any sphere of government of any country other than the Republic that is listed on a recognised exchange as defined in paragraph 1 of the Eighth Schedule to the Income Tax Act.”; and

(b) by the substitution in the definition of “collateral arrangement” for the words following paragraph (e) of the following words:

“but does not include an arrangement where the transferee has not transferred the identical share or bond contemplated in paragraph (b) to the transferor within the period referred to in that paragraph unless such failure to return such identical share or bond is due to an arrangement that is announced and released as a corporate action as contemplated in the JSE Limited [Listing] Listings Requirements in the Stock Exchange News Service as defined in the JSE Limited [Listing] Listings Requirements;”.


75. Section 8 of the Securities Transfer Tax Act, 2007, is hereby amended—

(a) by the substitution in subsection (1) for paragraph (n) of the following paragraph:

“(n) if that security is an unlisted security which in terms of the Transfer Duty Act, 1949 (Act No. 40 of 1949), constitutes a transaction for the acquisition
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of property that is subject to transfer duty or constitutes a supply of goods
that is subject to value-added tax under the Value-Added Tax Act, 1991
(Act No. 89 of 1991);”;

(b) by the deletion in subsection (1) of paragraph (o); and

(c) by the substitution in subsection (1) after paragraph (u) for the full stop of a semi-colon
and the addition of the following paragraph:

“(v) if that security is transferred to a bank, if that bank is not resident in the
Republic and is entrusted by the Government of a territory outside the
Republic with the custody of the principal foreign exchange reserves of that
territory.”.

Amendment of section 1 of Act 26 of 2013

76. (1) Section 1 of the Employment Tax Incentive Act, 2013, is hereby amended by
the substitution in subsection (1) for the definition of “special economic zone” of the
following definition:

“‘special economic zone’ means a special economic zone [designated by the
Minister of Trade and Industry pursuant to an Act of Parliament] as defined in
the Special Economic Zones Act, 2014 (Act No. 16 of 2014), and
that is approved by the Minister of Finance under section 12R(3) of the Income Tax Act;”.

(2) Subsection (1) is deemed to have come into operation on 1 March 2019.

Amendment of section 4 of Act 26 of 2013

77. (1) Section 4 of the Employment Tax Incentive Act, 2013, is hereby amended—

(a) by the substitution in subsection (1) for paragraph (a) of following paragraph:

“(a) the higher of the amount payable by virtue of a wage regulating measure
applicable to that employer or the amount contemplated in section 4(1) or
Schedule 2 of the National Minimum Wage Act, 2018 (Act No. 9 of 2018);
or”; and

(b) by the substitution in subsection (1)(b) for the words preceding subparagraph (i) of the
following words:
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“if the amount of the wage payable to an employee by an employer is not subject to any wage regulating measure or not subject to section 3 of the National Minimum Wage Act, 2018 (Act No. 9 of 2018) or exempt under section 15 of that Act—”.

(2) Subsection (1) is deemed to have come into operation on 1 August 2019.

Amendment of section 6 of Act 26 of 2013

78. (1) Section 6 of the Employment Tax Incentive Act, 2013, is hereby amended—

(a) by the substitution in paragraph (a) for subparagraph (ii) of the following subparagraph:

“(ii) is employed by an employer that is a qualifying company as defined in section 12(R)(1) of the Income Tax Act, operating through a fixed place of business located within a special economic zone [designated by notice by the Minister of Finance in the Gazette] and that employee renders services to that employer mainly within that special economic zone; or”;

and

(b) by the substitution for paragraph (g) of the following paragraph:

“(g) receives remuneration in an amount less than [R6 000] R6 500 in respect of a month.”.

(2) Paragraph (a) of subsection (1) is deemed to have come into operation on 1 March 2019.

(3) Paragraph (b) of subsection (1) is deemed to have come into operation on 1 March 2019.

Amendment of section 7 of Act 26 of 2013, as amended by section 116 of Act 43 of 2014, section 95 of Act 15 of 2016 and section 92 of Act 17 of 2017

79. (1) Section 7 of the Employment Tax Incentive Act, 2013, is hereby amended by the addition after subsection (5) of the following subsection:

“(7)(a) The Minister of Finance may announce in the national annual budget contemplated in section 27 (1) of the Public Finance Management Act 1999, (Act No. 1 of 1999), that, with effect from a date or dates mentioned in that announcement, the amounts stipulated in subsections (1) and (2) will be altered to the extent mentioned in the announcement.
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(b) If the Minister of Finance makes an announcement of an alteration contemplated in paragraph (a), that alteration comes into effect on the date or dates determined by the Minister of Finance in that announcement and continues to apply for a period of 12 months from that date subject to Parliament passing legislation giving effect to that announcement within that period of 12 months.”

(2) Subsection (1) is deemed to have come into operation on 20 February 2019.

Amendment of section 13 of Act 31 of 2013, as amended by section 144 of Act 25 of 2015, section 98 of Act 15 of 2016 and section 93 of Act 17 of 2017

80. (1) Section 13 of the Taxation Laws Amendment Act, 2013, is hereby amended by the substitution for subsection (2) of the following subsection:

“(2) Subsection (1) comes into operation on 1 January 2021 and applies in respect of amounts incurred on or after that date.”.

(2) Subsection (1) is deemed to have come into operation on 12 December 2013.


81. (1) Section 15 of the Taxation Laws Amendment Act, 2013, is hereby amended by the substitution for subsection (2) of the following subsection:

“(2) Subsection (1) comes into operation on 1 January 2021 and applies in respect of amounts incurred on or after that date.”.

(2) Subsection (1) is deemed to have come into operation on 12 December 2013.

Amendment of section 62 of Act 31 of 2013

82. (1) Section 62 of the Taxation Laws Amendment Act, 2013, is hereby amended by the substitution for subsection (2) of the following subsection:

“(2) Subsection (1) comes into operation on 1 January 2021 and applies in respect of amounts of interest incurred on or after that date.”.

(2) Subsection (1) is deemed to have come into operation on 12 December 2013.

Amendment of section 1 of Act 15 of 2019
83. (1) Section 1 of the Carbon Tax Act, 2019, is hereby amended by the addition in subsection (1) to the definition of “person” after paragraph (d) of the following paragraph:

“(e) a municipality which falls within a category listed in section 155(1) of the Constitution of the Republic of South Africa, 1996, and which is an organ of state within the local sphere of government exercising legislative and executive authority within an area determined in terms of the Local Government: Municipal Demarcation Act, 1998 (Act No. 27 of 1998).”.

(2) Subsection (1) is deemed to have come into operation on 1 June 2019.

Amendment of section 3 of Act 15 of 2019

84. (1) Section 3 of the Carbon Tax Act, 2019, is hereby amended by the substitution in subsection (3) for the words following paragraph (b) of the following words:

“if that person conducts an activity in the Republic resulting in greenhouse gas emissions equal to or above the threshold determined by matching the activity listed in the column ‘Activity/Sector’ in Schedule 2 with the number in the corresponding line of the column ‘Threshold’ of that table.”.

(2) Subsection (1) is deemed to have come into operation on 1 June 2019.

Amendment of section 4 of Act 15 of 2019

85. Section 4 of the Carbon Tax Act, 2019, is hereby amended—

(a) by the substitution for subsection (1) of the following subsection

“(1) [The] Subject to subsection (2), the carbon tax must be levied in respect of the sum of the greenhouse gas emissions of a taxpayer in respect of a tax period expressed as the carbon dioxide equivalent of those greenhouse gas emissions resulting from fuel combustion and industrial processes, and fugitive emissions in accordance with [the emissions factors determined in accordance with a reporting] an emissions determination methodology approved by the Department of Environmental Affairs.”;

(b) by the substitution in subsection (2) for the words preceding paragraph (a) of the following words:

“If a reporting methodology approved by the Department of Environmental Affairs for the purposes of determining emission factors does
Where a taxpayer uses an emissions determination methodology in respect of the sum of the greenhouse gas emissions of a taxpayer in respect of a tax period—

(a) employing readily available statistical data on the intensity of processes (activity data) and emission factors as specified in the ‘IPCC Guidelines For National Greenhouse Gas Inventories’ (2006); or

(b) employing the statistical data and emission factors as specified in paragraph (a) including country-specific emission factors, in respect of [the calculation of] greenhouse gas emissions resulting from fuel combustion, and industrial processes, and fugitive emissions the carbon tax must be levied in respect of the sum of the greenhouse gas emissions of a taxpayer in respect of a tax period expressed as the carbon dioxide equivalent of those greenhouse gas emissions resulting from—”;

(c) by the substitution in subsection (2)(a)(iii) for the formula of the following formula:

“\[X = \left\{[[C \times 1] + (M \times 23) + (N \times 296)] \times D\}/Y\right\]”;

(d) by the deletion in subsection (2)(a)(iii) after item (dd) of the word “and”, the insertion of that word after item (ee) and the addition of the following item:

“(ff) ‘Y’ represents the number 1000;”;

(e) by the substitution in subsection (2)(b) for item (iii) of the following item:

“(iii) ‘Q’ represents the greenhouse gas emission factor in carbon dioxide equivalent per tonne or cubic metres—

(aa) in the case of oil and natural gas, that must be determined in accordance with the formula:

\[X = \left\{[[C \times 1] + (M \times 23) + (N \times 296)] \times Y\right\}

in which formula—

[(aa)]\(\text{(A)}\) ‘X’ represents the number to be determined;

[(bb)]\(\text{(B)}\) ‘C’ represents the carbon dioxide emissions of a fuel type determined by matching the fuel type listed in the column ‘fuel type’ in Table 2 of Schedule 1 with the number in the corresponding line of the column ‘CO2’ of that table;

[(cc)]\(\text{(C)}\) ‘M’ represents the methane emissions of a fuel type determined by matching the fuel type listed in the column ‘fuel type’ in Table 2 of Schedule 1 with the number in the corresponding line of the column ‘CH4’ of that table;
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[(dd)](D) ‘N’ represents the Nitrous Oxide emissions of a fuel type determined by matching the fuel type listed in the column ‘fuel type’ in Table 2 of Schedule 1 with the number in the corresponding line of the column ‘N2O’ of that table;

(E) ‘Y’ represents the number 1000; and

(bb) in the case of coal mining and handling, that must be determined in accordance with the formula:

\[ X = (M \times D \times 23) \times Y \]

in which formula—

(A) ‘X’ represents the number to be determined;

(B) ‘M’ represents the methane emissions of a fuel type determined by matching the fuel type listed in the column ‘fuel type’ in Table 2 of Schedule 1 with the number in the corresponding line of the column ‘CH4’ of that table;

(C) ‘D’ represents the density factor for coal mining and handling methane emissions \((0.67 \times 10^{-6} \text{ Gg/ M}^3)\);

(D) ‘Y’ represents the number 1000; and”;

(f) by the substitution in subsection (2)(c)(iii) for items (bb) to (gg) of the following items:

“(bb) ‘C’ represents the carbon dioxide emissions of a raw material or product determined by matching the fuel type listed in the column ‘SOURCE CATEGORY ACTIVITY / RAW MATERIAL / PRODUCT’ in Table 3 of Schedule 1 with the number in the corresponding line of the column ‘tonneCO2/tonne product’ of that table;

(cc) ‘M’ represents the methane emissions of a raw material or product determined by matching the fuel type listed in the column ‘SOURCE CATEGORY ACTIVITY / RAW MATERIAL / PRODUCT’ in Table 3 of Schedule 1 with the number in the corresponding line of the column ‘tonneCH4/tonne product’ of that table;

(dd) ‘N’ represents the Nitrous Oxide emissions of a raw material or product determined by matching the fuel type listed in the column ‘SOURCE CATEGORY ACTIVITY / RAW MATERIAL / PRODUCT’ in Table 3 of Schedule 1 with the number in the corresponding line of the column ‘tonneN2O/ tonne product’ of that table;
(ee) ‘H’ represents the Hexafluoroethane (C2F6) emissions of a raw material or product determined by matching the fuel type listed in the column ‘SOURCE CATEGORY ACTIVITY / RAW MATERIAL / PRODUCT’ in Table 3 of Schedule 1 with the number in the corresponding line of the column ‘tonneC2F6/tonne product’ of that table;

(ff) ‘T’ represents the carbon tetrafluoride (CF4) emissions of a raw material or product determined by matching the fuel type listed in the column ‘SOURCE CATEGORY ACTIVITY / RAW MATERIAL / PRODUCT’ in Table 3 of Schedule 1 with the number in the corresponding line of the column ‘tonneCF4/tonne product’ of that table; and

(gg) ‘S’ represents the Sulphur hexafluoride (SF6) emissions of a raw material or product determined by matching the fuel type listed in the column ‘SOURCE CATEGORY ACTIVITY / RAW MATERIAL / PRODUCT’ in Table 3 of Schedule 1 with the number in the corresponding line of the column ‘tonneSF6/tonne product’ of that table.”.

Amendment of section 5 of Act 15 of 2019

86. Section 5 of the Carbon Tax Act, 2019, is hereby amended by the substitution for subsections (2) and (5) of the following subsections:

“(2) The rate of tax specified in subsection (1) must be increased by [the amount of the consumer price inflation plus two per cent for the preceding tax period] by an amount equal to a percentage equal to the change in the consumer price index as determined by Statistics South Africa of the November that falls within the previous tax period compared with the consumer price index of November that falls within the tax period prior to the previous tax year, until 31 December 2022, plus two percentage points.

(3) The rate of tax must be increased after 31 December 2022 by [the amount of the consumer price inflation for the preceding tax year] by an amount equal to a percentage equal to the change in the consumer price index as determined by Statistics South Africa in respect of November that falls within the previous tax period compared with the consumer price index in respect of November that falls within the tax period prior to the previous tax year.”.
Amendment of section 7 of Act 15 of 2019

87. The following section is hereby substituted for section 7 of the Carbon Tax Act, 2019:

“[Allowance for fossil fuel combustion] Basic tax-free allowance

7. (1) A taxpayer that conducts an activity [in respect of fuel combustion emissions] that is listed in Schedule 2 in the column ‘Activity/Sector’ must receive an allowance in respect of those emissions, determined in terms of subsection (2).

(2) The percentage of the allowance referred to in subsection (1) must be calculated by matching the line in which the activity is contained in the column ‘Activity/Sector’ with the corresponding line in the column ‘Basic tax-free allowance for fossil fuel combustion emissions’ in Schedule 2 of the total percentage of greenhouse gas emissions in respect of a tax period in respect of that activity.”.

Amendment of section 8 of Act 15 of 2019

88. Section 8 of the Carbon Tax Act, 2019, is hereby amended by the substitution for subsection (2) of the following subsection:

“(2) The percentage of the allowance referred to in subsection (1) must be calculated by matching the line in which the activity is contained in the column ‘Activity/Sector’ with the corresponding line in the column ‘Basic tax-free allowance for process emissions allowance %’ in Schedule 2] 10 per cent of the total percentage of greenhouse gas emissions in respect of a tax period in respect of that activity.”.

Amendment of section 9 of Act 15 of 2019

89. The following section is hereby substituted for section 9 of the Carbon Tax Act, 2019:

“Allowance in respect of fugitive emissions
9. [(1)] A taxpayer that conducts an activity that is listed in Schedule 2 in the column ‘Activity/Sector’ must receive an allowance in respect of fugitive emissions [in a percentage determined in terms of subsection (2)].

(2) The allowance referred to in subsection (1) must be determined by matching the line in which the activity is contained in the column “Activity/Sector” with the corresponding line in the column “Fugitive emissions allowance %” in Schedule 2 in respect equal to 10 per cent of the total percentage of greenhouse gas emissions in respect of the tax period in respect of that activity.”.

Amendment of section 13 of Act 15 of 2019

90. Section 13 of the Carbon Tax Act, 2019, is hereby amended by the substitution for subsection (1) of the following subsection:

“(1) Subject to subsection (2), a taxpayer may reduce the amount in respect of the carbon tax for which the taxpayer is liable in respect of a tax period by utilising carbon offsets as prescribed by the Minister.”.

Amendment of Schedule 1 to Act 15 of 2019

91. Schedule 1 to the Carbon Tax Act, 2019, is hereby amended—

(a) by the substitution in Table 1 under the heading “STATIONARY SOURCE CATEGORY” for the column heading “DEFAULT CALORIFIC VALUE (TJ/TONNE)” of the following column heading:

“DEFAULT NET CALORIFIC VALUE (TJ/TONNE)”;

(b) by the substitution in Table 1 under the heading “NON-STATIONARY / MOBILE SOURCE CATEGORY ACTIVITY” for the column heading “DEFAULT CALORIFIC VALUE (TJ/TONNE)” of the following column heading:

“DEFAULT NET CALORIFIC VALUE (TJ/TONNE)”.

Amendment of Schedule 2 to Act 15 of 2019

92. The following Schedule is hereby substituted for Schedule 2 of the Carbon Tax Act, 2019—
<table>
<thead>
<tr>
<th>IPC Code</th>
<th>Activity/ Sector</th>
<th>Threshold</th>
<th>Basic tax-free allowance %</th>
<th>Process emissions allowance %</th>
<th>Fugitive emissions allowance %</th>
<th>Trade exposure allowance %</th>
<th>Performance allowance %</th>
<th>Carbon budget allowance %</th>
<th>Offsets allowance %</th>
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<td>Fugitive emissions allowance %</td>
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<td>Performance allowance %</td>
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<th>Threshold</th>
<th>Basic tax-free allowance %</th>
<th>Process emissions allowance %</th>
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<th>Performance allowance %</th>
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2 INDUSTRIAL PROCESSES AND PRODUCT USE

2A Mineral Industry

2A1 Cement Production       | none                  | 60          | 10      | 0       | 10      | 5        | 5        | 5        | 95          |
2A2 Lime Production         | none                  | 60          | 10      | 0       | 10      | 5        | 5        | 5        | 95          |
2A3 Glass Production        | none                  | 60          | 10      | 0       | 10      | 5        | 5        | 5        | 95          |
2A4 Other Process Uses of Carbonates | 60          | 10      | 0       | 10      | 5        | 5        | 5        | 5        | 95          |
2A4a Ceramics               | none                  | 60          | 10      | 0       | 10      | 5        | 5        | 5        | 95          |
2A4b Other Uses of Soda Ash | none                  | 60          | 10      | 0       | 10      | 5        | 5        | 5        | 95          |
2A4c Non Metallurgical Magnesia Production | none                  | 60          | 10      | 0       | 10      | 5        | 5        | 5        | 95          |
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### 4 WASTE

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<td>Process emissions allowance %</td>
<td>Fugitive emissions allowance %</td>
<td>Trade exposure allowance %</td>
<td>Performance allowance %</td>
<td>Carbon budget allowance %</td>
<td>Off-sets allowance %</td>
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**Short title**

93. This Act is called the Taxation Laws Amendment Act, 2019.