

2016 BUDGET

ESTIMATES OF NATIONAL EXPENDITURE

SOCIAL DEVELOPMENT

VOTE 17



national treasury

Department:
National Treasury
REPUBLIC OF SOUTH AFRICA

Estimates of National Expenditure

2016

National Treasury

Republic of South Africa

24 February 2016



ISBN: 978-0-621-44244-1

RP: 15/2016

The 2016 Estimates of National Expenditure e-publications are compiled with the latest available information from departmental and other sources. Some of this information is unaudited or subject to revision.

The Estimates of National Expenditure e-publications for individual votes are available on www.treasury.gov.za.

Compared to the abridged version of the 2016 ENE, the 2016 ENE e-publications contain more comprehensive coverage of goods and services, transfers and subsidies, and programme specific personnel expenditure. Budget information is also provided for the public entities that are not shown in detail in the abridged publication. The abridged version of the ENE contains one additional table at the end of a chapter that shows expenditure on infrastructure, whereas the vote ENE e-publications' additional tables also contain information on conditional grants to provinces and municipalities, public private partnerships and donor funding. Expenditure information at the level of service delivery is also included, where appropriate.

Foreword

The 2016 Budget is tabled at a time when both global and domestic economic conditions continue to be difficult. Government is unwavering in its commitment to stay the course of sound fiscal management in the face of this challenging environment. The approach of using the expenditure ceiling as a fiscal anchor, which was adopted in 2012, serves us well. To achieve the fiscal adjustment necessary, the expenditure level has been reduced and further revenue enhancement measures are introduced in the 2016 MTEF period.

Over the 2016 MTEF period expenditure is R3.73 trillion and will grow at an average annual rate of 7.5 per cent. Spending growth is slower than prior to 2008, but it still remains above the projected inflation rate. During consultations in the budget preparation process trade-offs in financing different policy objectives were carefully examined and culminated in recommendations on how institutional policies, practices and organisational arrangements would be adjusted in line with the national development plan and the 2014-2019 medium term strategic framework on the one hand, and in a manner consistent with fiscal consolidation, on the other hand.

For the 2016 MTEF period, budget amendments were effected through the reprioritisation of existing funding within the lowered expenditure ceiling, with movements away from areas of lower priority to key priorities. Labour-intensive departments received substantial funding for compensation of employees, owing to spending pressures related to the 2015 public sector wage agreement. In the case of departments which historically underspend on their wage bill, the budgets for compensation of employees have been reduced accordingly. A ceiling is put on compensation of employees budgets of national departments through the 2016 Appropriation Act. Resources cannot be diverted from frontline services for the wage bill.

Further reductions have been effected on goods and services budgets. In some cases departments have been asked to provide evidence of service delivery performance before funding can be appropriated to programmes under their specific votes. These provisional allocations, pending programme viability and verifiable record of good performance, total R17.8 billion in 2018/19. Given these measures, government service delivery will not be negatively affected even as spending growth is curtailed.

The financial information and key performance indicators in the institutional budget plans set out in the Estimates of National Expenditure, provide Parliament and the public with the information to hold government accountable against its 14 outcomes, set out in its medium term strategic framework.

The budget process is ably directed by the Ministers' Committee on the Budget, supported by a devoted Medium Term Expenditure Committee of Directors-General in central government departments. As the National Treasury team we are eternally grateful for their guidance and hard work. We are also indebted to the Budget Council, the Budget Forum and our national and provincial counterparts for making what is otherwise an impossible task, seem easier. The presentation of this budget is the product of all their collective efforts.



Lungisa Fuzile
Director-General: National Treasury

Introduction

The Estimates of National Expenditure publications

The Estimates of National Expenditure (ENE) publications provide comprehensive information on how institutions have spent their budgets in previous years, and how institutions plan to spend the resources allocated to them over the upcoming three-year medium term expenditure framework (MTEF) period. Key performance indicators are included for each national government vote and entity reporting to the same executive authority, showing what institutions aim to achieve by spending their budget allocations in a particular manner. This information is based on government's 2014-2019 medium term strategic framework (MTSF), particularly as it is expressed in institutional strategic and annual performance plans, and in annual reports. Coupled with financial information, performance information provides Parliament and the public with the necessary facts to hold government accountable against the 14 outcomes set out in the 2014-2019 medium term strategic framework.

Each chapter in the abridged 2016 ENE publication relates to a specific budget vote. A separate, more detailed, e-publication is also available for each vote. These e-publications provide more detailed information than the relevant chapter in the abridged ENE, including on goods and services, transfers and subsidies, as well as on programme specific personnel expenditure. Budget information is also provided for the public entities that are not shown in detail in the abridged publication. Each chapter in the abridged ENE publication has a summary table showing expenditure on infrastructure, whereas the vote ENE e-publications' additional tables also contain summaries of expenditure on conditional grants to provinces and municipalities, departmental public private partnerships and information on donor funding. In some e-publications more detailed information at the level of site service delivery is also included.

In addition, a separate 2016 ENE Overview e-publication is also available summarising the ENE information across votes. The 2016 ENE Overview contains a narrative explanation and summary tables; a description of the budgeting approach; and it also has a write-up on how to interpret the information that is contained in each section of the publications.

Social Development

**National Treasury
Republic of South Africa**



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Vote 17

Social Development

Budget summary

R million	2016/17				2017/18	2018/19
	Total	Current payments	Transfers and subsidies	Payments for capital assets	Total	Total
MTEF allocation						
Administration	322.5	318.0	1.8	2.8	335.8	351.1
Social Assistance	140 498.7	—	140 498.7	—	152 206.7	164 754.4
Social Security Policy and Administration	7 015.5	100.7	6 912.6	2.2	7 526.8	7 992.5
Welfare Services Policy Development and Implementation Support	723.3	258.3	460.4	4.6	1 057.7	1 296.1
Social Policy and Integrated Service Delivery	377.7	125.4	251.6	0.7	393.1	414.4
Total expenditure estimates	148 937.7	802.3	148 125.1	10.3	161 520.1	174 808.5

Executive authority Minister of Social Development
 Accounting officer Director General of Social Development
 Website address www.dsd.gov.za

The Estimates of National Expenditure e-publications for individual votes are available on www.treasury.gov.za. These publications provide more comprehensive coverage of vote specific information, particularly about goods and services, transfers and subsidies, personnel, entities, donor funding, public private partnerships, conditional grants to provinces and municipalities and expenditure information at the level of service delivery, where appropriate.

Vote purpose

Ensure protection against vulnerability by creating an enabling environment for the provision of a comprehensive, integrated and sustainable social development service.

Mandate

The 1997 White Paper for Social Welfare sets out the principles, guidelines, policies and programmes for developmental social welfare in South Africa. It has provided the foundation for social welfare in the post- 1994 era. The Department of Social Development is not established in terms of a single act; several pieces of legislation determine its mandate:

- The Social Assistance Act (2004) provides a legislative framework for providing social assistance. It sets out the different types of grants payable as well as their qualifying criteria. It also makes provision for the establishment of the inspectorate for social assistance.
- The Non-Profit Organisations Act (1997) establishes an administrative and regulatory framework within which non-profit organisations can conduct their affairs, and provides for their registration by the department.
- The Older Persons Act (2006) establishes a framework for empowering and protecting older persons, and promoting and maintaining their status, rights, wellbeing, safety and security. It provides for older persons to enjoy good quality services while staying with their families in their communities for as long as possible. It also makes provision for older persons to live in residential care facilities if they are unable to stay with their families or within their communities.
- The Children's Act (2005) sets out principles relating to the care and protection of children, and defines parental responsibilities and rights. It deals with early childhood development, drop-in centres and early intervention, children in alternative care such as foster care, child and youth care centres and the adoption of children.
- The Prevention of and Treatment for Substance Abuse Act (2008) regulates substance abuse services and facilities.
- The 1998 White Paper on Population Policy for South Africa is aimed at promoting the sustainable development of all South Africans by integrating population issues with development planning in all spheres of government and all sectors of society.

Selected performance indicators

Table 17.1 Performance indicators by programme and related outcome

Indicator	Programme	Outcome	Past			Current	Projections		
			2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19
Total number of old age grant beneficiaries	Social Assistance	Outcome 13: An inclusive and responsive social protection system	2.8 million	3 million	3.1 million	3.2 million	3.3 million	3.4 million	3.5 million
Total number of war veterans grant beneficiaries	Social Assistance		586	429	326	223	162	104	62
Total number of disability grant beneficiaries	Social Assistance		1.2 million	1.1 million	1.1 million	1.1 million	1.1 million	1.1 million	1.1 million
Total number of child support grant beneficiaries	Social Assistance		11.2 million	11.1 million	11.7 million	11.9 million	12.3 million	12.6 million	12.8 million
Total number of foster care grant beneficiaries	Social Assistance		532 159 ¹	512 055	499 774	490 538	460 830	465 769	470 762
Total number of care dependency grant beneficiaries	Social Assistance		120 268 ¹	120 632	126 777	142 180	147 791	152 967	158 404
Total number of grant-in-aid beneficiaries	Social Assistance		73 719 ¹	83 059	113 087	89 273	164 756	189 470	208 417
Percentage of appeals per year adjudicated within 90 days	Social Security Policy and Administration		47% (920)	49% (827)	49% (1 141)	65% (1 300)	70% (1 540)	80% (1 680)	90% (2 340)
Number of youth awarded scholarships into the social service field per year	Welfare Services Policy Development and Implementation Support		6 339	5 205	4 188	4 510	4 472	4 472	4 506
Number of persons working with children screened against the child protection register per year	Welfare Services Policy Development and Implementation Support		32 935	41 441	63 607	30 000	50 000	70 000	90 000
Percentage of non-profit organisations' registration applications processed within 2 months of receipt per year	Social Policy and Integrated Service Delivery		39% (8 768)	97% (28 798)	97% (31 073)	98%	99%	100%	100%
Number of vulnerable individuals accessing food through a network of community nutrition and development centres per year	Social Policy and Integrated Service Delivery		– ²	– ²	– ²	– ²	415 000	415 000	415 000

1. Data has been amended to align with the South African Social Security Agency's 2012/13 annual report.

2. No historical data is available as this is a new indicator introduced in 2016/17.

Expenditure analysis

The work of the Department of Social Development gives effect to outcome 13 (an inclusive and responsive social protection system) of government's 2014-2019 medium term strategic framework. The department's focus over the MTEF period will be on improving the social development sector through: increasing access to social assistance; investing in and increasing access to quality early childhood development services; reforming and standardising the social welfare system; expanding social development services; improving household access to food and nutrition; and strengthening community participation in service delivery.

The department's compensation of employees budget is set to decrease by R29.6 million in 2017/18 and R45.9 million in 2018/19 due to the Cabinet approved budget reductions to lower the national aggregate expenditure ceiling. After consultation with the Department of Public Service and Administration and the National Treasury, the department will develop and implement a plan to manage its personnel expenditure within its reduced personnel budget. The reduction applies across all programmes in the department.

Increasing access to social assistance

Over the medium term, the Department of Social Development will continue to provide social grants to the elderly, children, war veterans and people with disabilities. These grants boost the incomes of poor households, which bear the brunt of persistent unemployment, poverty and inequality in South Africa. Grants take up 94.2 per cent of the department's total budget allocation over the MTEF period, and the department projects paying social assistance grants to about 18.1 million beneficiaries by the end of 2018/19. Expenditure on grants is expected to increase at an average annual rate of 8.5 per cent over the medium term, reaching R165 billion in 2018/19, mostly due to inflationary adjustments to the value of the grants and growth in the number of beneficiaries. The elderly population, that is people older than 60, is growing by 3 per cent per year, and there is continued growth in child beneficiaries. An additional allocation of R11.5 billion over the MTEF period is for inflationary adjustments to the value of the grants and growth in the number of beneficiaries.

The number of appeals cases to be adjudicated will increase over the medium term as a result of proposed amendments to the Social Assistance Act (2004). The act currently prescribes that applicants who have been declined a social grant first lodge an application for reconsideration with the South African Social Security Agency before they can take it to the appeals tribunal. The amendments to the act remove the application for

reconsideration function from the agency, and require that the tribunal adjudicates all appeals. The resulting increase in adjudications of appeals is reflected in increased expenditure in the *Appeals Adjudication* subprogramme in the *Social Security Policy and Administration* programme over the MTEF period. At the end of 2014/15, 49 per cent of appeals had been adjudicated within 90 days. This is expected to increase to 90 per cent by 2018/19.

The transfer to the South African Social Security Agency makes up 98.6 per cent of the *Social Security Policy and Administration* programme over the medium term. The transfer funds the administration and distribution of social grants. Administration costs constituted 5.2 per cent of the budget for social grants in 2014/15. Partly due to efficiencies from the new payment contract implemented in 2012/13, these costs are projected to decline to 4.8 per cent of the 2018/19 budget for social grants. A Cabinet approved reduction of R209.2 million over the MTEF period to the transfer payment to the South African Social Security Agency will require further efficiencies in the administration of social assistance.

Investing in and increasing access to effective early childhood development services

A government wide early childhood development policy, developed in consultation with a range of stakeholders, has recently been approved by Cabinet. The main objectives of the policy are to ensure that comprehensive, quality early childhood development services are in close proximity and equitably accessible to all children and their caregivers, and to enable parents to lead and participate in the development of their young children through the use of these services. At the end of 2014/15, approximately 1.4 million children were accessing early childhood development services, of which just over half were receiving a subsidy. Government aims to provide all poor children accessing early childhood development services in registered centres with an early childhood development subsidy. R663 million over the MTEF period is allocated to increase the number of poor children receiving a subsidy by about 104 000 over the period.

Many early childhood development facilities find it difficult to meet the minimum infrastructure requirements to become fully registered in terms of the Children's Act (2005), and provide lower quality services. R150 million is allocated in the outer two years of the MTEF period for minor upgrades to facilities that are conditionally registered to allow them to comply with norms and standards and improve the quality of their services. Approximately 4 000 facilities will be targeted for minor upgrades by 2018/19.

Both these additional allocations, for the subsidies and the upgrades, will be in the form of a conditional allocation from the national department to the 9 provincial departments. Spending for this is in the *Children* subprogramme of the *Welfare Services Policy Development and Implementation Support* programme, which explains the 24.1 per cent average annual increase in this programme over the medium term. The conditional allocation also accounts for the significant growth in transfers to provinces and municipalities over the period.

Reforming and standardising the social welfare system

A key element of outcome 13 of government's 2014-2019 medium term strategic framework is reforming and standardising the social welfare system. Reforms will largely be driven by the review of the 1997 White Paper for Social Welfare, and funded in the *Service Standards* subprogramme in the *Welfare Services Policy Development and Implementation Support* programme. A revised white paper will be completed by 2017/18.

Trained social workers are crucial to a reformed and standardised system, and the department expects to award 4 506 scholarships for social work in 2018/19. Scholarships constitute 31.8 per cent of the budget in the *Welfare Services Policy Development and Implementation Support* programme over the medium term, and are administered by the National Student Financial Aid Scheme.

Improved processes for registering and monitoring non-profit organisations, which are key partners in providing social development services, will also support the reform. The department plans to review the Non-Profit Organisations Act (1997) over the medium term to improve the regulatory framework, and it also plans to improve the management of the non-profit organisation database and enhance the efficiency of the registration process. A non-profit organisation policy framework will be developed by the end of 2016/17 to guide this work. The target is for 100 per cent of applications for registration as a non-profit organisation to be processed within 2 months by 2018/19. A review is currently being undertaken to assess the impact of the current regulatory system on non-profit organisations and explore ways to reduce the regulatory burden. To support these activities, the *Registration and Monitoring of Non-Profit Organisations* subprogramme receives an

average of 28 per cent or R34.9 million of the total non-transfers budget of the *Social Policy and Integrated Service Delivery* programme over the medium term.

Expanding social development services

To support the department's ongoing work to expand social development services, over the medium term the department will focus on managing the gender based violence command centre that was established in December 2013. This 24-hour call centre for victims of gender based violence is linked to the services of the police, emergency medical services and the Department of Health. The command centre received approximately 3 641 calls in 2014/15, mostly related to gender based violence. The command centre is expected to receive increasing numbers of calls over the MTEF period, as communities become more aware of its services. This can be accommodated in the command centre's budget of approximately R20 million per year over the medium term. In addition, the department will make efforts to enhance the implementation and monitoring of other social crime prevention and gender based violence programmes, such as those providing shelters to women and their children.

Substance abuse is a key social challenge in many South African communities, and the Prevention of and Treatment for Substance Abuse Act (2008) prescribes that each province must have at least 1 public treatment centre. There are currently 7 operational in-patient treatment centres in 4 of the provinces, and they are located in cities. The construction of additional substance abuse in-patient treatment centres in Northern Cape, Eastern Cape, North West and Free State will be completed by the end of 2016/17, supported by a reprioritisation from the South African Social Security Agency to the programme of R38 million in that year. An increase of R128 million is allocated towards the operational costs of these centres in 2017/18 and 2018/19. Each centre has the capacity to accommodate 40 in-patients. Substance abuse is a key government priority.

HIV and AIDS prevention and awareness interventions will be strengthened over the MTEF period. An increase of R15 million in 2017/18 and R30 million 2018/19 has been secured and allocated to the South African National AIDS Council for mutually agreed interventions aligned to the HIV and AIDS investment case that has been completed in 2015/16.

All the expenditure for the activities to expand social development services is in the *Welfare Services Policy Development and Implementation Support* programme.

Improving household access to food and nutrition

The allocation for the food relief programme will continue to sustain 9 provincial food distribution centres and 83 community nutrition development centres. The aim is to improve access to food by providing over 4 million meals per year in impoverished communities. The food relief programme constitutes an average of 59 per cent or R55.4 million of total spending in the *Community Development* subprogramme over the MTEF period.

Strengthening community participation in service delivery

Direct community interventions, such as Project Mikondzo, a nation wide service delivery initiative to assess the footprint and impact of the social development system, will continue over the medium term with an estimated budget of about R15 million per year. Through direct interactions with municipalities and community members, Project Mikondzo aims to monitor service delivery at community level, determine the gap between policy formulation and implementation, and understand service delivery challenges and backlogs. Project Mikondzo provides a platform for profiling households and communities and developing community and household intervention plans. The intention is to profile 300 000 households and develop 2 400 community plans in 1 256 municipal wards over the MTEF period. These activities account for the expected increase in spending on travel and subsistence in the *Community Development* subprogramme of the *Social Policy and Integrated Service Delivery* programme over the MTEF period.

The department runs a range of participatory outreach programmes, such as non-profit organisation road shows, Child Protection Week, youth camps and active ageing programmes for older people. Between 2 000 and 5 000 people per year participate in each of these events and the department covers their travelling costs. These programmes drive expenditure on travel and subsistence, venues and facilities, and catering across several of the department's budget programmes. Participation often exceeds what the department has expected, resulting in increased expenditure. To contain expenditure over the medium term, the national department will share costs with provincial departments where possible.

Expenditure trends

Table 17.2 Vote expenditure trends by programme and economic classification

Programme	Annual budget			Outcome/Annual budget Average (%)	Outcome/Adjusted appropriation Average (%)									
	2012/13	Adjusted appropriation	Audited outcome	2013/14	Adjusted appropriation	Audited outcome	2014/15	Adjusted appropriation	Audited outcome	2015/16	Adjusted appropriation	Revised estimate		
R million														
Programme 1	262.1	260.5	262.4	271.3	273.8	266.7	275.1	291.4	330.7	297.0	297.0	297.0	104.6%	103.0%
Programme 2	104 887.9	104 887.9	103 898.8	113 006.8	111 006.8	109 596.6	120 952.1	120 702.1	119 994.8	130 093.3	129 818.3	128 868.3	98.6%	99.1%
Programme 3	6 308.7	6 216.7	6 198.4	6 417.9	6 394.0	6 376.6	6 662.6	6 617.3	6 589.1	6 756.2	6 741.2	6 741.2	99.1%	99.8%
Programme 4	542.8	554.3	524.8	536.9	577.7	566.4	586.5	639.9	599.3	662.4	677.4	677.4	101.7%	96.7%
Programme 5	251.0	260.3	260.3	289.7	289.7	304.5	323.2	346.9	346.6	359.8	359.8	359.8	103.9%	101.1%
Total	112 252.6	112 179.6	111 144.8	120 522.7	118 542.1	117 110.8	128 799.4	128 597.7	127 860.5	138 168.6	137 893.6	136 943.6	98.7%	99.2%
Change to 2015													(275.0)	
Budget estimate														
Economic classification														
Current payments	662.2	663.4	617.6	668.9	688.2	681.0	679.4	766.4	738.5	764.6	776.3	776.3	101.4%	97.2%
Compensation of employees	327.8	331.2	307.4	360.3	348.2	339.3	355.8	380.1	377.5	403.6	423.6	423.6	100.0%	97.6%
Goods and services	334.4	332.2	310.3	308.6	340.1	341.8	323.5	386.2	361.0	361.0	352.8	352.7	102.9%	96.8%
of which:														
Administrative fees	11.0	9.0	4.1	11.3	5.7	4.1	13.1	15.1	6.1	6.0	6.2	6.2	49.4%	56.8%
Advertising	10.2	21.5	19.0	9.4	25.7	40.9	12.1	17.4	25.6	16.7	15.8	14.9	207.9%	124.9%
Minor assets	2.1	3.8	1.5	2.2	5.1	0.5	2.2	2.4	0.4	2.2	2.3	2.3	53.1%	34.4%
Audit costs: External	10.0	10.0	14.3	10.1	10.6	12.8	10.4	10.4	17.0	12.7	14.0	14.0	134.5%	128.9%
Bursaries: Employees	1.2	1.1	0.9	1.3	2.0	0.9	1.3	1.4	1.0	1.4	1.0	1.0	74.0%	71.5%
Catering: Departmental activities	5.3	7.5	7.6	5.3	7.7	11.0	5.1	12.4	11.1	7.3	17.8	17.8	207.3%	104.7%
Communication	6.3	8.5	12.2	6.6	12.9	12.1	6.6	8.2	11.1	7.5	7.8	7.8	160.9%	115.7%
Computer services	11.6	12.6	10.1	12.2	12.7	4.5	11.5	11.5	22.8	12.8	19.1	19.1	117.3%	100.9%
Consultants: Business and advisory services	115.2	83.2	33.4	93.2	61.4	29.4	71.8	75.6	34.5	71.5	33.9	32.1	36.8%	51.0%
Infrastructure and planning services	2.3	2.3	-	-	-	-	21.0	21.0	-	2.5	10.7	10.7	41.4%	31.4%
Legal services	0.4	0.2	19.1	0.3	1.9	10.3	3.5	6.5	13.0	14.9	6.1	6.1	253.2%	332.3%
Contractors	5.5	6.2	5.9	5.7	10.3	7.5	5.4	7.1	4.3	5.9	5.8	4.7	99.7%	75.8%
Agency and support/outsourced services	5.6	4.7	2.9	5.9	1.6	3.1	5.9	7.0	3.4	6.1	4.1	4.1	57.8%	78.5%
Entertainment	0.5	0.6	0.3	0.5	0.6	0.5	0.5	0.7	0.4	0.5	0.5	0.5	85.9%	71.0%
Fleet services (including government motor transport)	-	0.0	0.0	-	1.3	3.1	0.0	1.3	11.2	0.4	2.4	2.4	4 078.5%	327.9%
Inventory: Fuel, oil and gas	0.1	0.0	0.0	0.1	0.0	-	0.5	0.5	-	0.4	-	-	0.1%	0.2%
Inventory: Materials and supplies	0.2	0.1	0.1	0.2	0.0	-	-	0.2	-	0.2	-	-	27.1%	44.7%
Inventory: Medical supplies	-	-	-	-	-	-	0.2	-	-	-	-	-	-	-
Inventory: Other supplies	0.0	0.3	0.4	1.0	0.0	-	1.2	1.3	0.0	1.0	-	-	13.3%	25.7%
Consumable supplies	0.9	1.1	0.0	0.0	2.7	1.6	0.0	0.1	0.7	0.1	3.6	3.6	559.7%	78.4%
Consumables: Stationery, printing and office supplies	19.6	17.2	13.8	20.2	15.7	6.2	21.7	23.3	5.4	17.8	9.8	9.9	44.5%	53.6%
Operating leases	32.4	31.3	27.8	32.8	31.4	24.0	32.5	32.7	35.2	32.2	31.9	31.8	91.4%	93.3%
Rental and hiring	-	-	-	-	0.1	5.9	-	-	5.5	0.8	4.5	7.0	2 332.1%	402.7%
Property payments	-	1.7	3.8	0.4	2.8	4.0	2.6	2.6	6.7	2.7	3.9	3.9	320.2%	166.0%
Transport provided: Departmental activity	-	-	1.0	-	-	1.1	-	-	0.9	-	0.6	0.7	-	592.3%
Travel and subsistence	62.5	69.2	84.8	57.9	71.9	110.7	57.1	79.8	108.9	96.0	106.7	104.4	149.4%	124.8%
Training and development	6.9	6.3	3.4	7.2	5.0	2.1	7.1	8.4	6.3	6.7	7.2	6.8	66.6%	68.9%
Operating payments	3.6	3.9	2.8	3.3	2.4	6.2	3.1	3.4	6.6	3.2	7.0	11.0	201.7%	159.0%
Venues and facilities	21.0	29.8	40.8	21.6	48.6	39.3	27.0	35.9	23.1	31.4	29.9	29.7	131.6%	92.2%

Table 17.2 Vote expenditure trends by programme and economic classification

Economic classification			Annual budget	Adjusted appropriation	Audited outcome	Annual budget	Adjusted appropriation	Audited outcome	Annual budget	Adjusted appropriation	Revised estimate	Outcome/Annual budget Average (%)	Outcome/Adjusted appropriation Average (%)	
R million	2012/13			2013/14			2014/15			2015/16			2012/13 - 2015/16	
Transfers and subsidies	111 583.2	111 502.6	110 506.2	119 846.8	117 846.8	116 413.4	128 113.3	127 813.5	127 077.1	137 394.4	137 107.7	136 157.7	98.6%	99.2%
Provinces and municipalities	-	-	-	-	-	-	29.0	29.0	27.5	47.5	47.5	47.5	98.1%	98.1%
Departmental agencies and accounts	6 622.5	6 542.0	6 542.0	6 732.8	6 732.8	6 732.8	7 009.9	6 959.9	6 961.1	7 118.5	7 104.7	7 104.7	99.5%	100.0%
Higher education institutions	-	-	-	-	-	-	0.4	2.2	2.2	0.4	1.4	1.5	442.0%	101.1%
Foreign governments and international organisations	2.3	2.4	2.4	2.9	2.9	2.9	3.3	3.7	4.7	3.1	4.2	4.2	122.8%	108.3%
Non-profit institutions	70.4	70.1	71.6	104.3	73.3	69.7	77.6	75.6	97.1	80.5	102.0	101.9	102.2%	106.0%
Households	104 887.9	104 888.1	103 890.2	113 006.8	111 037.8	109 607.9	120 993.1	120 743.1	119 984.6	130 144.3	129 847.8	128 897.9	98.6%	99.1%
Payments for capital assets	7.1	13.6	11.0	7.0	7.0	6.7	6.7	17.8	17.3	9.6	9.6	9.6	146.4%	92.8%
Buildings and other fixed structures	-	-	-	-	-	-	-	0.3	-	-	-	-	-	-
Machinery and equipment	6.8	13.3	6.8	6.6	6.6	5.2	6.2	17.1	17.2	9.2	9.2	9.2	133.3%	83.2%
Software and other intangible assets	0.4	0.4	4.2	0.4	0.4	1.5	0.5	0.5	0.1	0.5	0.5	0.5	369.6%	369.6%
Payments for financial assets	-	-	9.9	-	-	9.7	-	-	27.6	-	-	-	-	-
Total	112 252.6	112 179.6	111 144.8	120 522.7	118 542.1	117 110.8	128 799.4	128 597.7	127 860.5	138 168.6	137 893.6	136 943.6	98.7%	99.2%

Expenditure estimates

Table 17.3 Vote expenditure estimates by programme and economic classification

Programmes			Average growth rate (%)			Expenditure/Total: Average (%)			Medium-term expenditure estimate			Average growth rate (%)		Expenditure/Total: Average (%)	
R million	2015/16	2012/13 - 2015/16	Revised estimate	2016/17	2017/18	2018/19	2015/16 - 2018/19	2015/16 - 2018/19	2015/16 - 2018/19	2015/16 - 2018/19	2015/16 - 2018/19	2015/16 - 2018/19	2015/16 - 2018/19		
Programme 1	297.0	4.5%	0.2%	322.5	335.8	351.1	5.7%	0.2%	0.2%	0.2%	0.2%	0.2%	0.2%		
Programme 2	128 868.3	7.1%	93.8%	140 498.7	152 206.7	164 754.4	8.5%	94.2%	94.2%	94.2%	94.2%	94.2%	94.2%		
Programme 3	6 741.2	2.7%	5.3%	7 015.5	7 526.8	7 992.5	5.8%	4.7%	4.7%	4.7%	4.7%	4.7%	4.7%		
Programme 4	677.4	6.9%	0.5%	723.3	1 057.7	1 296.1	24.1%	0.6%	0.6%	0.6%	0.6%	0.6%	0.6%		
Programme 5	359.8	11.4%	0.3%	377.7	393.1	414.4	4.8%	0.2%	0.2%	0.2%	0.2%	0.2%	0.2%		
Total	136 943.6	6.9%	100.0%	148 937.7	161 520.1	174 808.5	8.5%	100.0%							
Change to 2015 Budget estimate				831.4	3 602.7	7 731.9									
Economic classification															
Current payments	776.3	5.4%	0.6%	802.3	832.3	871.5	3.9%	0.5%							
Compensation of employees	423.6	8.6%	0.3%	458.9	465.5	478.4	4.1%	0.3%							
Goods and services of which:	352.7	2.0%	0.3%	343.5	366.7	393.1	3.7%	0.2%							
Administrative fees	6.2	-11.6%	0.0%	6.2	6.7	7.3	5.4%	0.0%							
Advertising	14.9	-11.5%	0.0%	17.3	17.9	21.0	12.1%	0.0%							
Minor assets	2.3	-15.5%	0.0%	2.2	2.5	2.6	5.0%	0.0%							
Audit costs: External	14.0	12.0%	0.0%	13.7	14.9	15.7	3.9%	0.0%							
Bursaries: Employees	1.0	-3.4%	0.0%	1.5	1.6	1.7	18.7%	0.0%							
Catering: Departmental activities	17.8	33.6%	0.0%	7.9	8.1	8.6	-21.7%	0.0%							
Communication	7.8	-2.5%	0.0%	7.7	8.3	9.2	5.6%	0.0%							
Computer services	19.1	14.8%	0.0%	13.0	14.0	14.8	-8.2%	0.0%							
Consultants: Business and advisory services	32.1	-27.2%	0.0%	56.7	61.0	64.4	26.1%	0.0%							
Infrastructure and planning services	10.7	66.8%	0.0%	2.5	2.5	2.5	-38.4%	0.0%							

Table 17.3 Vote expenditure estimates by programme and economic classification

Economic classification R million	Revised estimate 2015/16	Average growth rate (%)	Expenditure/ Total: Average (%)	Medium-term expenditure estimate			Average growth rate (%)	Expenditure/ Total: Average (%)
		2012/13 - 2015/16		2016/17	2017/18	2018/19	2015/16 - 2018/19	
Legal services	6.1	230.9%	0.0%	11.3	13.2	14.5	33.8%	0.0%
Contractors	4.7	-9.4%	0.0%	5.8	6.6	7.0	14.5%	0.0%
Agency and support/outsourced services	4.1	-4.1%	0.0%	5.1	5.5	6.9	18.7%	0.0%
Entertainment	0.5	-3.9%	0.0%	0.5	0.6	0.6	4.0%	0.0%
Fleet services (including government motor transport)	2.4	354.4%	0.0%	1.2	1.3	1.3	-18.3%	0.0%
Inventory: Fuel, oil and gas	-	-100.0%	0.0%	0.5	0.5	0.5	-	0.0%
Inventory: Materials and supplies	-	-100.0%	0.0%	0.1	0.1	0.1	-	0.0%
Inventory: Other supplies	-	-100.0%	0.0%	0.4	0.4	0.4	-	0.0%
Consumable supplies	3.6	46.6%	0.0%	0.2	0.2	0.2	-61.0%	0.0%
Consumables: Stationery, printing and office supplies	9.9	-16.9%	0.0%	12.9	13.7	14.5	13.6%	0.0%
Operating leases	31.8	0.6%	0.0%	34.6	36.5	38.1	6.2%	0.0%
Rental and hiring	7.0	-	0.0%	1.5	1.6	1.7	-38.3%	0.0%
Property payments	3.9	31.6%	0.0%	3.1	3.3	3.6	-2.8%	0.0%
Transport provided: Departmental activity	0.7	-	0.0%	0.4	0.4	0.5	-14.3%	0.0%
Travel and subsistence	104.4	14.7%	0.1%	90.4	96.0	101.8	-0.8%	0.1%
Training and development	6.8	2.6%	0.0%	6.3	6.7	7.1	1.4%	0.0%
Operating payments	11.0	41.2%	0.0%	7.9	8.8	9.6	-4.4%	0.0%
Venues and facilities	29.7	-0.1%	0.0%	32.5	33.9	36.9	7.5%	0.0%
Transfers and subsidies	136 157.7	6.9%	99.4%	148 125.1	160 677.2	173 925.8	8.5%	99.5%
Provinces and municipalities	47.5	-	0.0%	85.5	376.8	563.9	128.1%	0.2%
Departmental agencies and accounts	7 104.7	2.8%	5.5%	7 395.2	7 926.4	8 416.8	5.8%	5.0%
Higher education institutions	1.5	-	0.0%	2.5	2.0	1.9	9.0%	0.0%
Foreign governments and international organisations	4.2	21.2%	0.0%	4.0	4.1	4.2	0.1%	0.0%
Non-profit institutions	101.9	13.3%	0.1%	113.0	133.6	155.4	15.1%	0.1%
Households	128 897.9	7.1%	93.8%	140 524.9	152 234.3	164 783.6	8.5%	94.3%
Payments for capital assets	9.6	-10.9%	0.0%	10.3	10.7	11.2	5.3%	0.0%
Machinery and equipment	9.2	-11.7%	0.0%	9.8	10.2	10.7	5.3%	0.0%
Software and other intangible assets	0.5	10.3%	0.0%	0.5	0.5	0.6	5.4%	0.0%
Total	136 943.6	6.9%	100.0%	148 937.7	161 520.1	174 808.5	8.5%	100.0%

Personnel information

Table 17.4 Vote personnel numbers and cost by salary level and programme¹ prior to Cabinet approved reduction, effective from 2017/18²; budget reductions and aggregate baseline total

Programmes

1. Administration
2. Social Assistance
3. Social Security Policy and Administration
4. Welfare Services Policy Development and Implementation Support
5. Social Policy and Integrated Service Delivery

Number of posts estimated for 31 March 2016		Number and cost ³ of personnel posts filled / planned for on funded establishment										Number		
		Number of funded posts	Number of posts additional to the establishment	Actual			Revised estimate			Medium-term expenditure estimate				
				2014/15	2015/16	2016/17	2017/18	2018/19	2015/16 - 2018/19	2015/16 - 2018/19	2015/16 - 2018/19	2015/16 - 2018/19		
Social Development				Number	Cost	Unit Cost	Number	Cost	Unit Cost	Number	Cost	Unit Cost	Number	Cost
Salary level	967	134	916 377.5	0.4	938 423.6	0.5	895 458.9	0.5	910 495.2	0.5	915 524.3	0.6	-0.8%	100.0%
1 – 6	302	69	298 51.0	0.2	302 56.2	0.2	228 50.2	0.2	230 53.6	0.2	225 55.3	0.2	-9.3%	26.9%
7 – 10	358	41	338 121.0	0.4	340 131.3	0.4	357 146.8	0.4	362 157.7	0.4	367 167.1	0.5	2.6%	39.0%
11 – 12	185	21	168 98.3	0.6	177 113.6	0.6	185 125.6	0.7	190 136.3	0.7	194 145.9	0.8	3.1%	20.4%
13 – 16	120	3	110 103.1	0.9	117 118.1	1.0	123 131.5	1.1	126 142.5	1.1	127 150.5	1.2	2.8%	13.5%
Other	2	–	2 4.0	2.0	2 4.4	2.2	2 4.7	2.3	2 5.0	2.5	2 5.5	2.7	–	0.2%
Programme	967	134	916 377.5	0.4	938 423.6	0.5	895 458.9	0.5	910 495.2	0.5	915 524.3	0.6	-0.8%	100.0%
Programme 1	420	72	393 156.4	0.4	400 166.7	0.4	396 193.9	0.5	405 210.3	0.5	404 222.6	0.6	0.3%	43.9%
Programme 3	95	2	86 40.2	0.5	92 47.6	0.5	93 50.7	0.5	95 54.5	0.6	96 57.7	0.6	1.4%	10.3%
Programme 4	314	56	301 115.5	0.4	308 137.3	0.4	267 137.1	0.5	267 147.2	0.6	271 155.9	0.6	-4.2%	30.4%
Programme 5	138	4	136 65.4	0.5	138 72.0	0.5	139 77.2	0.6	143 83.1	0.6	144 88.0	0.6	1.4%	15.4%
Reduction	–	–	–	–	–	–	–	–	–	(29.6)	–	(45.9)	–	–
Total	967	134	916 377.5	0.4	938 423.6	0.5	895 458.9	0.5	– 465.5	–	– 478.4	–	–	–

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. The department's compensation of employees budget has been reduced by R75.6 million for 2017/18 and 2018/19. After consultation with the Department of Public Service and Administration and National Treasury, the department will finalise, develop and implement a plan to manage its personnel expenditure within this reduced expenditure ceiling.

3. Rand million.

Departmental receipts

Table 17.5 Departmental receipts by economic classification

R thousand	Audited outcome			Adjusted estimate	Revised estimate	Average growth rate (%)	Receipt item/ Total: Average (%)	Medium-term receipts estimate			Average growth rate (%)	Receipt item/ Total: Average (%)
	2012/13	2013/14	2014/15					2012/13 - 2015/16	2016/17	2017/18	2018/19	
				2012/13	2015/16		2016/17	2017/18	2018/19	2015/16 - 2018/19		
Departmental receipts	44 361	88 996	62 896	57 819	57 819	9.2%	100.0%	88 395	96 576	105 904	22.4%	100.0%
Sales of goods and services produced by department	5	2	23	318	318	299.2%	0.1%	318	318	318	-	0.4%
Sales by market establishments of which:	5	2	-	154	154	213.5%	0.1%	154	154	154	-	0.2%
Parking rental	5	2	-	154	154	213.5%	0.1%	154	154	154	-	0.2%
Other sales of which:	-	-	23	164	164	-	0.1%	164	164	164	-	0.2%
Sale of tender documents	-	-	23	20	20	-	-	20	20	20	-	-
Insurance commission and gamishee order	-	-	-	144	144	-	0.1%	144	144	144	-	0.2%
Interest, dividends and rent on land	7 855	9 415	11 487	13 526	13 526	19.9%	16.6%	16 212	19 432	23 291	19.9%	20.8%
Interest	7 855	9 415	11 487	13 526	13 526	19.9%	16.6%	16 212	19 432	23 291	19.9%	20.8%
Sales of capital assets	-	192	-	-	-	-	0.1%	-	-	-	-	-
Transactions in financial assets and liabilities	36 501	79 387	51 386	43 975	43 975	6.4%	83.1%	71 865	76 826	82 295	23.2%	78.9%
Total	44 361	88 996	62 896	57 819	57 819	9.2%	100.0%	88 395	96 576	105 904	22.4%	100.0%

Programme 1: Administration

Programme purpose

Provide strategic leadership, management and support services to the department and the sector.

Expenditure trends and estimates

Table 17.6 Administration expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Expenditure/ Total: Average (%)	Medium-term expenditure estimate			Average growth rate (%)	Expenditure/ Total: Average (%)
	2012/13	2013/14	2014/15				2012/13 - 2015/16	2016/17	2017/18	2018/19	
	R thousand			2012/13	2015/16		2016/17	2017/18	2018/19	2015/16 - 2018/19	
Ministry	29 490	33 235	51 101	32 662	3.5%	12.7%	33 561	36 014	37 927	5.1%	10.7%
Department Management	55 982	51 633	56 734	63 705	4.4%	19.7%	68 376	71 319	74 060	5.1%	21.2%
Corporate Management	93 914	104 118	120 456	104 987	3.8%	36.6%	114 266	117 935	123 023	5.4%	35.2%
Finance	50 157	49 518	55 442	55 243	3.3%	18.2%	57 844	60 020	62 485	4.2%	18.0%
Internal Audit	5 815	5 671	7 760	9 433	17.5%	2.5%	15 838	16 246	17 372	22.6%	4.5%
Office Accommodation	27 020	22 558	39 255	30 985	4.7%	10.4%	32 627	34 258	36 245	5.4%	10.3%
Total	262 378	266 733	330 748	297 015	4.2%	100.0%	322 512	335 792	351 112	5.7%	100.0%
Change to 2015 Budget estimate							11 079	7 176	3 436		

Economic classification

Current payments	253 895	263 440	324 751	292 562	4.8%	98.1%	317 956	330 984	346 032	5.8%	98.6%
	Compensation of employees	135 385	144 125	156 363	166 749	7.2%	52.1%	193 856	197 504	202 804	6.7%
Goods and services of which:	118 510	119 315	168 388	125 813	2.0%	46.0%	124 100	133 480	143 228	4.4%	40.3%
Administrative fees	1 751	1 254	1 988	1 886	2.5%	0.6%	3 017	3 286	3 489	22.8%	0.9%
Advertising	1 164	3 936	9 802	1 571	10.5%	1.4%	1 326	1 358	1 937	7.2%	0.5%
Minor assets	98	277	62	382	57.4%	0.1%	1 627	1 872	1 981	73.1%	0.4%
Audit costs: External	14 328	12 756	16 959	14 020	-0.7%	5.0%	13 689	14 901	15 707	3.9%	4.5%
Bursaries: Employees	875	938	805	911	1.4%	0.3%	1 291	1 331	1 408	15.6%	0.4%
Catering: Departmental activities	746	1 108	1 127	1 096	13.7%	0.4%	1 487	1 545	1 634	14.2%	0.4%
Communication	6 984	6 846	6 308	4 145	-16.0%	2.1%	3 916	4 273	5 006	6.5%	1.3%
Computer services	7 723	4 302	22 683	14 780	24.2%	4.3%	10 840	11 713	12 392	-5.7%	3.8%
Consultants: Business and advisory services	9 617	6 222	3 784	2 935	-32.7%	1.9%	12 146	12 641	13 416	66.0%	3.1%
Legal services	995	477	84	30	-68.9%	0.1%	440	462	489	153.5%	0.1%
Contractors	3 081	5 791	2 877	859	-34.7%	1.1%	4 022	4 784	5 061	80.6%	1.1%
Agency and support/outsourced services	1 547	2 295	2 559	2 227	12.9%	0.7%	2 637	2 754	3 972	21.3%	0.9%
Entertainment	218	94	64	161	-9.6%	-	266	266	282	20.5%	0.1%
Fleet services (including government motor transport)	2	2 455	9 387	1 890	881.3%	1.2%	800	811	826	-24.1%	0.3%

Table 17.6 Administration expenditure trends and estimates by subprogramme and economic classification

Economic classification				Adjusted appropriation	Average growth rate (%)	Expenditure/ Total: Average (%)	Medium-term expenditure estimate			Expenditure/ Total: Average (%)
Audited outcome			2015/16				2016/17	2017/18	2018/19	
R thousand	2012/13	2013/14	2014/15							
Inventory: Food and food supplies	—	—	3	—	—	—	—	—	—	—
Inventory: Fuel, oil and gas	—	—	—	—	—	—	450	473	500	—
Inventory: Materials and supplies	129	—	—	—	-100.0%	—	119	127	131	—
Inventory: Other supplies	223	—	1	—	-100.0%	—	316	331	350	—
Consumable supplies	10	407	198	2 811	555.1%	0.3%	36	38	40	-75.8% 0.2%
Consumables: Stationery, printing and office supplies	3 803	1 635	2 411	4 610	6.6%	1.1%	4 312	4 565	4 832	1.6% 1.4%
Operating leases	24 988	22 977	34 331	28 968	5.0%	9.6%	30 803	32 239	34 109	5.6% 9.7%
Rental and hiring	—	26	667	102	—	0.1%	—	—	—	-100.0% —
Property payments	3 273	2 677	6 107	3 162	-1.1%	1.3%	2 888	3 032	3 208	0.5% 0.9%
Transport provided: Departmental activity	7	—	—	—	-100.0%	—	—	—	—	—
Travel and subsistence	29 580	33 321	40 081	30 717	1.3%	11.6%	19 723	22 120	23 423	-8.6% 7.3%
Training and development	1 653	1 206	1 672	3 304	26.0%	0.7%	3 643	3 917	4 144	7.8% 1.1%
Operating payments	1 294	1 938	2 549	2 122	17.9%	0.7%	1 259	1 511	1 580	-9.4% 0.5%
Venues and facilities	4 421	6 377	1 879	3 124	-10.9%	1.4%	3 047	3 130	3 311	2.0% 1.0%
Transfers and subsidies	157	246	2 887	1 564	115.2%	0.4%	1 803	1 929	2 034	9.2% 0.6%
Departmental agencies and accounts	—	—	1 128	1 211	—	0.2%	1 378	1 486	1 573	9.1% 0.4%
Households	157	246	1 759	353	31.0%	0.2%	425	443	461	9.3% 0.1%
Payments for capital assets	8 313	3 047	2 926	2 889	-29.7%	1.5%	2 753	2 879	3 046	1.8% 0.9%
Machinery and equipment	4 153	1 567	2 828	2 413	-16.6%	0.9%	2 252	2 353	2 489	1.0% 0.7%
Software and other intangible assets	4 160	1 480	98	476	-51.5%	0.5%	501	526	557	5.4% 0.2%
Payments for financial assets	13	—	184	—	-100.0%	—	—	—	—	—
Total	262 378	266 733	330 748	297 015	4.2%	100.0%	322 512	335 792	351 112	5.7% 100.0%
Proportion of total programme expenditure to vote expenditure	0.2%	0.2%	0.3%	0.2%	—	—	0.2%	0.2%	0.2%	—

Details of transfers and subsidies																					
Departmental agencies and accounts				Number and cost ³ of personnel posts filled / planned for on funded establishment				Number													
Number of funded posts		Number of posts additional to the establishment		Actual		Revised estimate		Medium-term expenditure estimate													
Number of funded posts				2014/15		2015/16		2016/17													
Administration		Number	Cost	Unit Cost	Number	Cost	Unit Cost	Number	Cost	Unit Cost											
Salary level		420	72	393	156.4	0.4	400	166.7	0.4	396	193.9	0.5	405	210.3	0.5	404	222.6	0.6	0.3%	100.0%	
1 – 6		166	52	156	25.6	0.2	166	29.7	0.2	132	28.9	0.2	136	31.5	0.2	132	32.4	0.2	-7.4%	35.3%	
7 – 10		138	11	125	45.8	0.4	129	50.1	0.4	146	61.1	0.4	147	65.2	0.4	147	68.5	0.5	4.5%	35.5%	
11 – 12		65	7	59	32.5	0.6	57	34.7	0.6	65	42.5	0.7	68	47.3	0.7	71	51.9	0.7	7.6%	16.3%	
13 – 16		49	2	51	48.5	1.0	46	47.9	1.0	51	56.7	1.1	52	61.3	1.2	52	64.4	1.2	4.2%	12.5%	
Other		2	—	2	4.0	2.0	2	4.4	2.2	2	4.7	2.3	2	5.0	2.5	2	5.5	2.7	—	0.5%	
Reduction		—	—	—	—	—	—	—	—	(12.8)	—	—	(19.8)	—	—	—	—	—	—	—	
Total		420	72	393	156.4	0.4	400	166.7	0.4	396	193.9	0.5	—	197.5	—	—	202.8	—	—	—	—

Personnel information

Table 17.7 Administration personnel numbers and cost by salary level¹ prior to Cabinet approved reduction, effective from 2017/18²; budget reductions and aggregate baseline total

Number of posts estimated for 31 March 2016		Number and cost ³ of personnel posts filled / planned for on funded establishment										Number								
Number of funded posts	Number of posts additional to the establishment	Actual		Revised estimate		Medium-term expenditure estimate			Average growth rate (%)	Salary level/Total: Average (%)										
2014/15	2015/16	Number	Cost	Unit Cost	Number	Cost	Unit Cost	Number	Cost	Unit Cost	2015/16 - 2018/19									
Administration																				
Salary level	420	72	393	156.4	0.4	400	166.7	0.4	396	193.9	0.5	405	210.3	0.5	404	222.6	0.6	0.3%	100.0%	
1 – 6	166	52	156	25.6	0.2	166	29.7	0.2	132	28.9	0.2	136	31.5	0.2	132	32.4	0.2	-7.4%	35.3%	
7 – 10	138	11	125	45.8	0.4	129	50.1	0.4	146	61.1	0.4	147	65.2	0.4	147	68.5	0.5	4.5%	35.5%	
11 – 12	65	7	59	32.5	0.6	57	34.7	0.6	65	42.5	0.7	68	47.3	0.7	71	51.9	0.7	7.6%	16.3%	
13 – 16	49	2	51	48.5	1.0	46	47.9	1.0	51	56.7	1.1	52	61.3	1.2	52	64.4	1.2	4.2%	12.5%	
Other	2	—	2	4.0	2.0	2	4.4	2.2	2	4.7	2.3	2	5.0	2.5	2	5.5	2.7	—	0.5%	
Reduction	—	—	—	—	—	—	—	—	(12.8)	—	—	(19.8)	—	—	—	—	—	—	—	
Total	420	72	393	156.4	0.4	400	166.7	0.4	396	193.9	0.5	—	197.5	—	—	202.8	—	—	—	—

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. This programme's compensation of employees budget has been reduced by R32.6 million for 2017/18 and 2018/19. After consultation with the Department of Public Service and Administration and National Treasury, the department will finalise, develop and implement a plan to manage its personnel expenditure within this reduced expenditure ceiling.

3. Rand million.

Programme 2: Social Assistance

Programme purpose

Provide social assistance to eligible individuals in terms of the Social Assistance Act (2004) and its regulations.

Objectives

- Ensure the provision of social assistance to eligible beneficiaries whose income and assets fall below the set thresholds by:
 - extending income support to 3 541 743 older persons by 2018/19, from 3 068 851 in 2014/15
 - extending income support to 1 071 898 disabled persons by 2018/19, from 1 112 663 in 2014/15
 - extending income support to 12 843 883 children by 2018/19, from 11 703 165 in 2014/15
 - extending income support to 158 404 children with serious disabilities by 2018/19, from 126 777 in 2014/15
 - extending income support to 470 762 foster children by 2018/19 from 499 774 in 2014/15.

Subprogrammes

- *Old Age* provides income support to people aged 60 and older earning less than R69 000 (single) and R138 000 (married) a year, whose assets do not exceed R990 000 (single) and R1 980 000 (married).
- *War Veterans* provides income support to men and women who fought in World War II or the Korean War who earn less than R69 000 (single) and R138 000 (married) a year, whose assets do not exceed R990 000 (single) and R1 980 000 (married).
- *Disability* provides income support to people with permanent or temporary disabilities earning less than R69 000 (single) and R138 000 (married) a year, whose assets do not exceed R990 000 (single) and R1 980 000 (married).
- *Foster Care* provides grants for children placed in foster care.
- *Care Dependency* provides income support to parents and caregivers earning less than R180 000 (single) and R360 000 (married) a year, to help them care for children who are mentally or physically disabled.
- *Child Support* provides income support to parents and caregivers of children under 18 earning less than R42 000 (single) and R84 000 (married) a year.
- *Grant-in-Aid* is an additional grant to recipients of the old age, disability or war veterans grants who require regular care from another person due to their physical or mental condition.
- *Social Relief of Distress* provides temporary income support, food parcels and other forms of relief to people experiencing undue hardship.

Expenditure trends and estimates

Table 17.8 Social Assistance expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Expenditure/ Total: Average (%)	Medium-term expenditure estimate			Average growth rate (%)	Expenditure/ Total: Average (%)
	2012/13	2013/14	2014/15				2016/17	2017/18	2018/19		
R thousand				2015/16	2012/13 - 2015/16		2016/17	2017/18	2018/19	2015/16 - 2018/19	
Old Age	40 475 021	44 064 239	49 044 747	53 517 707	9.8%	40.4%	58 927 478	64 656 265	70 832 706	9.8%	42.2%
War Veterans	9 543	7 657	6 180	5 014	-19.3%	–	3 622	2 509	1 643	-31.1%	–
Disability	17 636 570	17 768 631	18 744 785	19 733 911	3.8%	15.9%	20 418 422	21 447 424	22 522 464	4.5%	14.3%
Foster Care	5 335 049	5 332 093	5 419 223	5 534 585	1.2%	4.7%	5 521 995	5 780 688	6 028 625	2.9%	3.9%
Care Dependency	1 877 412	1 993 084	2 211 953	2 460 930	9.4%	1.8%	2 676 824	2 939 454	3 218 811	9.4%	1.9%
Child Support	38 087 990	39 623 748	43 741 007	47 841 724	7.9%	36.5%	51 950 579	56 286 912	60 981 422	8.4%	37.0%
Grant-in-Aid	237 974	274 092	371 259	274 195	4.8%	0.2%	499 771	593 476	668 743	34.6%	0.3%
Social Relief of Distress	239 286	533 047	455 607	450 212	23.5%	0.4%	500 000	500 000	500 000	3.6%	0.3%
Total	103 898 845	109 596 591	119 994 761	129 818 278	7.7%	100.0%	140 498 691	152 206 728	164 754 414	8.3%	100.0%
Change to 2015 Budget estimate				(275 000)			942 269	3 272 485	7 181 986		

Table 17.8 Social Assistance expenditure trends and estimates by subprogramme and economic classification

Economic classification				Adjusted appropriation	Average growth rate (%)	Expenditure/ Total: Average (%)	Medium-term expenditure estimate			Average growth rate (%)	Expenditure/ Total: Average (%)
	Audited outcome						2012/13	2013/14	2014/15	2015/16	2015/16 - 2018/19
R thousand											
Transfers and subsidies	103 888 956	109 586 927	119 967 376	129 818 278	7.7%	100.0%	140 498 691	152 206 728	164 754 414	8.3%	100.0%
Households	103 888 956	109 586 927	119 967 376	129 818 278	7.7%	100.0%	140 498 691	152 206 728	164 754 414	8.3%	100.0%
Payments for financial assets	9 889	9 664	27 385	-	-100.0%	-	-	-	-	-	-
Total	103 898 845	109 596 591	119 994 761	129 818 278	7.7%	100.0%	140 498 691	152 206 728	164 754 414	8.3%	100.0%
Proportion of total programme expenditure to vote expenditure	93.5%	93.6%	93.8%	94.1%	-	-	94.3%	94.2%	94.2%	-	-
Details of transfers and subsidies											
Households											
Social benefits											
Current	103 888 956	109 586 927	119 967 376	129 818 278	7.7%	100.0%	140 498 691	152 206 728	164 754 414	8.3%	100.0%
Old Age	40 465 132	44 064 239	49 042 240	53 517 707	9.8%	40.4%	58 927 478	64 656 265	70 832 706	9.8%	42.2%
War Veterans	9 543	7 657	6 160	5 014	-19.3%	-	3 622	2 509	1 643	-31.1%	-
Disability	17 636 570	17 768 631	18 743 278	19 733 911	3.8%	15.9%	20 418 422	21 447 424	22 522 464	4.5%	14.3%
Foster Care	5 335 049	5 332 093	5 416 354	5 534 585	1.2%	4.7%	5 521 995	5 780 688	6 028 625	2.9%	3.9%
Care Dependency	1 877 412	1 993 084	2 211 870	2 460 930	9.4%	1.8%	2 676 824	2 939 454	3 218 811	9.4%	1.9%
Child Support	38 087 990	39 614 084	43 720 711	47 841 724	7.9%	36.5%	51 950 579	56 286 912	60 981 422	8.4%	37.0%
Grant-in-Aid	237 974	274 092	371 156	274 195	4.8%	0.2%	499 771	593 476	668 743	34.6%	0.3%
Social Relief of Distress	239 286	533 047	455 607	450 212	23.5%	0.4%	500 000	500 000	500 000	3.6%	0.3%

Programme 3: Social Security Policy and Administration

Programme purpose

Provide for social security policy development and the fair administration of social assistance.

Objectives

- Oversee and ensure the efficient and effective administration of social grants by the South African Social Security Agency over the medium term by:
 - monitoring monthly social grant beneficiary take up rates and expenditure
 - updating social grant beneficiary and expenditure projections monthly.
- Provide an effective, efficient and accessible social assistance appeals service by adjudicating 70 per cent of appeals within 90 days of receipt by 2016/17.
- Improve access to social assistance by expanding the child support grant to more orphans and other vulnerable children over the medium term.
- Improve the integrity of the social grant system by establishing a functional inspectorate for social security by March 2019.

Subprogrammes

- Social Security Policy Development* develops and reviews policies and legislation in respect of social assistance as well as contributory income support aimed at protecting households against life cycle contingencies such as unemployment, ill health, retirement, disability or the death of a breadwinner.
- Appeals Adjudication* seeks to provide a fair and just adjudication service for social assistance appeals.
- Social Grants Administration* provides for the South African Social Security Agency's operational costs for administering social grants, including the agency's own operations, the management information system and the reimbursement of payment contractors.
- Social Grants Fraud Investigations* provides funding for fraud investigations conducted by the South African Social Security Agency in partnership with law enforcement agencies.
- Programme Management* provides for deputy director general expenses related to social security policy initiatives.

Expenditure trends and estimates

Table 17.9 Social Security Policy and Administration expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Expenditure/Total: Average (%)	Medium-term expenditure estimate			Average growth rate (%)	Expenditure/Total: Average (%)
	2012/13	2013/14	2014/15				2016/17	2017/18	2018/19		
R thousand	2012/13	2013/14	2014/15	2015/16	2012/13 - 2015/16	2016/17	2017/18	2018/19	2015/16 - 2018/19		
Social Security Policy Development	29 436	33 760	37 381	53 440	22.0%	0.6%	57 228	58 485	60 463	4.2%	0.8%
Appeals Adjudication	41 527	27 078	28 759	40 012	-1.2%	0.5%	43 934	47 007	49 707	7.5%	0.6%
Social Grants Administration	6 053 026	6 240 467	6 442 173	6 564 085	2.7%	97.7%	6 825 866	7 328 498	7 784 196	5.8%	97.4%
Social Grants Fraud Investigations	66 744	70 581	75 416	78 885	5.7%	1.1%	83 066	87 219	92 278	5.4%	1.2%
Programme Management	7 684	4 674	5 352	4 743	-14.9%	0.1%	5 406	5 585	5 838	7.2%	0.1%
Total	6 198 417	6 376 560	6 589 081	6 741 165	2.8%	100.0%	7 015 500	7 526 794	7 992 482	5.8%	100.0%
Change to 2015				(15 000)			(154 378)	(55 900)	(30 008)		
Budget estimate											
Economic classification											
Current payments	76 785	64 145	67 468	94 032	7.0%	1.2%	100 687	105 551	110 295	5.5%	1.4%
Compensation of employees	34 772	35 785	40 228	47 632	11.1%	0.6%	50 683	51 228	52 654	3.4%	0.7%
Goods and services of which:	42 013	28 360	27 240	46 400	3.4%	0.6%	50 004	54 323	57 641	7.5%	0.7%
Administrative fees	122	136	254	543	64.5%	–	198	208	220	-26.0%	–
Advertising	335	320	87	1 119	49.5%	–	841	881	932	-5.9%	–
Minor assets	126	–	11	471	55.2%	–	97	101	107	-39.0%	–
Bursaries: Employees	48	–	29	59	7.1%	–	62	65	69	5.4%	–
Catering: Departmental activities	225	149	60	809	53.2%	–	402	419	443	-18.2%	–
Communication	1 486	1 046	1 360	1 054	-10.8%	–	1 173	1 232	1 304	7.4%	–
Computer services	653	–	–	2 148	48.7%	–	2 174	2 245	2 375	3.4%	–
Consultants: Business and advisory services	5 961	5 489	8 200	13 221	30.4%	0.1%	11 959	12 885	13 213	–	0.2%
Legal services	17 430	8 870	7 792	4 600	-35.9%	0.1%	10 842	12 754	14 000	44.9%	0.1%
Contractors	507	34	124	433	-5.1%	–	457	479	507	5.4%	–
Agency and support/outsourced services	762	704	10	1 553	26.8%	–	2 043	2 271	2 402	15.6%	–
Entertainment	14	28	13	89	85.2%	–	65	69	73	-6.4%	–
Fleet services (including government motor transport)	–	51	1 636	342	–	–	411	457	484	12.3%	–
Inventory: Other supplies	23	–	–	–	-100.0%	–	20	21	22	–	–
Consumable supplies	–	90	106	102	–	–	113	112	113	3.5%	–
Consumables: Stationery, printing and office supplies	1 730	498	339	2 242	9.0%	–	2 528	2 660	2 814	7.9%	–
Operating leases	2 449	507	247	1 955	-7.2%	–	2 098	2 358	2 494	8.5%	–
Rental and hiring	–	1 146	–	795	–	–	836	894	946	6.0%	–
Property payments	560	508	509	435	-8.1%	–	–	–	–	-100.0%	–
Transport provided: Departmental activity	81	–	–	–	-100.0%	–	–	–	–	–	–
Travel and subsistence	6 960	5 767	4 510	9 611	11.4%	0.1%	6 663	6 806	7 260	-8.9%	0.1%
Training and development	401	408	203	827	27.3%	–	1 015	1 084	1 175	12.4%	–
Operating payments	532	307	488	1 468	40.3%	–	4 268	4 490	4 750	47.9%	0.1%
Venues and facilities	1 608	2 302	1 262	2 524	16.2%	–	1 739	1 832	1 938	-8.4%	–
Transfers and subsidies	6 121 013	6 312 253	6 520 853	6 645 720	2.8%	98.8%	6 912 606	7 418 987	7 879 857	5.8%	98.6%
Departmental agencies and accounts	6 119 770	6 311 048	6 517 589	6 642 970	2.8%	98.8%	6 908 932	7 415 717	7 876 474	5.8%	98.5%
Higher education institutions	–	–	1 800	1 000	–	–	2 000	1 500	1 500	14.5%	–
Foreign governments and international organisations	1 037	1 143	1 400	1 610	15.8%	–	1 454	1 525	1 613	0.1%	–
Households	206	62	64	140	-12.1%	–	220	245	270	24.5%	–
Payments for capital assets	619	162	760	1 413	31.7%	–	2 207	2 256	2 330	18.1%	–
Machinery and equipment	619	162	760	1 413	31.7%	–	2 207	2 256	2 330	18.1%	–
Total	6 198 417	6 376 560	6 589 081	6 741 165	2.8%	100.0%	7 015 500	7 526 794	7 992 482	5.8%	100.0%
Proportion of total programme expenditure to vote expenditure	5.6%	5.4%	5.2%	4.9%	–	–	4.7%	4.7%	4.6%	–	–

Table 17.9 Social Security Policy and Administration expenditure trends and estimates by subprogramme and economic classification

R thousand	Audited outcome			Adjusted appropriation	Average growth rate (%)	Expenditure/Total: Average (%)	Medium-term expenditure estimate			Average growth rate (%)	Expenditure/Total: Average (%)
	2012/13	2013/14	2014/15				2012/13 - 2015/16	2016/17	2017/18		
	Details of transfers and subsidies										
Households											
Other transfers to households											
Current	–	–	20	–	–	–	–	–	–	–	–
Somerset West School	–	–	20	–	–	–	–	–	–	–	–
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	6 119 770	6 311 048	6 517 589	6 642 970	2.8%	98.8%	6 908 932	7 415 717	7 876 474	5.8%	98.5%
South African Social Security Agency	6 119 770	6 311 048	6 517 589	6 642 970	2.8%	98.8%	6 908 932	7 415 717	7 876 474	5.8%	98.5%
Households											
Social benefits											
Current	206	62	44	140	-12.1%	–	220	245	270	24.5%	–
Employee social benefits	206	62	44	140	-12.1%	–	220	245	270	24.5%	–
Foreign governments and international organisations											
Current	1 037	1 143	1 400	1 610	15.8%	–	1 454	1 525	1 613	0.1%	–
International Social Security Association	985	1 078	1 320	1 518	15.5%	–	1 378	1 446	1 530	0.3%	–
International Organisation of Pension Supervisors	52	65	80	92	20.9%	–	76	79	83	-3.4%	–
Higher education institutions											
Current	–	–	1 800	1 000	–	–	2 000	1 500	1 500	14.5%	–
University of the Witwatersrand	–	–	1 800	1 000	–	–	2 000	1 500	1 500	14.5%	–

Table 17.10 Social Security Policy and Administration personnel numbers and cost by salary level¹ prior to Cabinet approved reduction, effective from 2017/18²; budget reductions and aggregate baseline total

Number of funded posts		Number of posts estimated for 31 March 2016	Number and cost ³ of personnel posts filled / planned for on funded establishment												Number			
			Actual		Revised estimate		Medium-term expenditure estimate											
			2014/15	2015/16	2016/17	2017/18	2018/19	2015/16 - 2018/19	Average growth rate (%)	Salary level/total: Average (%)								
Social Security Policy and Administration		95	2	86	40.2	0.5	92	47.6	0.5	93	50.7	0.5	95	54.5	0.6	96	57.7	0.6
Salary level	95	2	86	40.2	0.5	92	47.6	0.5	93	50.7	0.5	95	54.5	0.6	96	57.7	0.6	
1 – 6	16	–	16	3.6	0.2	16	3.8	0.2	16	4.0	0.3	16	4.2	0.3	16	4.4	0.3	
7 – 10	40	1	36	11.7	0.3	38	13.1	0.3	39	14.4	0.4	41	16.3	0.4	41	17.0	0.4	
11 – 12	20	–	19	11.6	0.6	20	13.0	0.7	20	13.7	0.7	20	14.4	0.7	20	15.0	0.7	
13 – 16	19	1	15	13.4	0.9	18	17.7	1.0	18	18.6	1.0	18	19.5	1.1	19	21.3	1.1	
Reduction	–	–	–	–	–	–	–	–	–	(3.3)	–	–	(5.0)	–	–	–	–	
Total	95	2	86	40.2	0.5	92	47.6	0.5	93	50.7	0.5	–	51.2	–	–	52.7	–	

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. This programme's compensation of employees budget has been reduced by R8.3 million for 2017/18 and 2018/19. After consultation with the Department of Public Service and Administration and National Treasury, the department will finalise, develop and implement a plan to manage its personnel expenditure within this reduced expenditure ceiling.

3. Rand million.

Programme 4: Welfare Services Policy Development and Implementation Support

Programme purpose

Create an enabling environment for the delivery of equitable developmental welfare services through the formulation of policies, norms and standards, and best practices; and provision of support to implementing agencies.

Objectives

- Strengthen the delivery of social welfare services by:
 - revising the 1997 White Paper for Social Welfare by March 2018

- submitting the bill on the professionalisation and regulation of social service practitioners to Cabinet for consideration by 2016/17
- awarding 4 472 youth scholarships into the social service field in 2016/17
- facilitating the implementation of a state and civil society partnership model in 2017/18
- developing a demand and supply model for social service practitioners in 2016/17.
- Create an environment that enables the protection and promotion of older persons' rights by:
 - implementing the active ageing programme over the medium term
 - submitting the amendment bill to the Older Persons Act (2006) to Cabinet for consideration by 2016/17.
- Strengthen the equitable delivery of social welfare services for persons with disabilities and promote the rights of persons with disabilities by facilitating and coordinating the implementation of the 2015 White Paper on the Rights of Persons with Disabilities over the medium term.
- Facilitate the improvement of early childhood development services by:
 - revising the programme of action in 2016/17 to phase in the implementation of the early childhood development policy over the long term
 - subsidising an additional 104 000 children through the new early childhood development conditional grant by 2018/19
 - supporting 4 000 conditionally registered facilities to comply with norms and standards by 2018/19.
- Strengthen child protection services by:
 - registering 100 per cent of adoption cases received from court in 2017/18
 - screening 90 000 persons working with children against the child protection register by 2018/19
 - creating awareness on children's rights and responsibilities through annual commemorative days such as Child Protection Week, and Children's Parliament each year over the medium term.
- Contribute to the treatment and reduction of incidents of substance abuse in communities by:
 - monitoring the implementation of the national drug master plan on an ongoing basis
 - completing the construction and operationalisation of four public treatment centres in 2016/17.
- Contribute to reducing incidents of social crime and improving victim empowerment services by:
 - monitoring the implementation of the accreditation of diversion services, probation case management and child and youth care application systems over the medium term
 - submitting the bill on victim empowerment services to Cabinet for consideration by 2016/17
 - increasing the number of people accessing the command centre by 15 per cent in 2016/17.
- Build conscious and active youth by mobilising youth and ensuring the participation of at least 2 000 young people in leadership camps per year over the medium term.
- Promote psychosocial wellbeing to reduce vulnerability to HIV and AIDS in targeted key populations by training 500 youth to implement the social behaviour change programme by March 2017.

Subprogrammes

- *Service Standards* ensures the transformation and standardisation of social welfare services by developing and coordinating policies and legislation that promote integration, and quality driven and professional social welfare service delivery.
- *Substance Abuse* develops, supports and monitors the implementation of policies, legislation, and norms and standards for combating substance abuse.
- *Older Persons* develops, supports and monitors the implementation of policies, legislation, and norms and standards for social welfare services to older people.
- *People with Disabilities* develops, supports and monitors the implementation of policies, legislation, and norms and standards for social welfare services to people with disabilities.
- *Children* develops, supports and monitors the implementation of policies, legislation, and norms and standards for social welfare services to children.

- *Families* develops, supports and monitors the implementation of policies, legislation, programmes, and norms and standards for services aimed at strengthening families.
- *Social Crime Prevention and Victim Empowerment* develops, supports and monitors the implementation of policies, legislation, programmes, and norms and standards for services aimed at protecting, empowering, and supporting victims of crime and violence.
- *Youth* facilitates and supports the implementation of strategies and programmes to mobilise youth for effective participation in social change and leadership programmes.
- *HIV and AIDS* develops, supports and monitors the implementation of policies, programmes and guidelines aimed at preventing and mitigating the impact of HIV and AIDS in line with the 2012-2016 national strategic plan for HIV, sexually transmitted infections and tuberculosis.
- *Social Worker Scholarships* provides full scholarships for students studying social work.
- *Programme Management* provides for deputy director general expenses related to social welfare services.

Expenditure trends and estimates

Table 17.11 Welfare Services Policy Development and Implementation Support expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Expenditure/Total: Average (%)	Medium-term expenditure estimate			Average growth rate (%)	Expenditure/Total: Average (%)
	2012/13	2013/14	2014/15				2016/17	2017/18	2018/19		
R thousand				2015/16	2012/13 - 2015/16		2016/17	2017/18	2018/19	2015/16 - 2018/19	
Service Standards	24 947	26 870	26 531	27 561	3.4%	4.5%	29 868	31 032	32 364	5.5%	3.2%
Substance Abuse	12 911	29 485	41 701	77 570	81.8%	6.8%	101 325	72 453	88 174	4.4%	9.0%
Older Persons	19 307	22 371	21 480	20 701	2.4%	3.5%	20 549	21 191	22 285	2.5%	2.3%
People with Disabilities	22 692	20 457	19 094	28 494	7.9%	3.8%	29 273	30 679	32 059	4.0%	3.2%
Children	63 970	65 539	67 904	80 295	7.9%	11.7%	76 288	399 621	576 305	92.9%	30.2%
Families	8 272	6 338	8 377	8 744	1.9%	1.3%	8 996	9 359	9 765	3.7%	1.0%
Social Crime Prevention and Victim Empowerment	29 579	39 775	50 633	59 875	26.5%	7.6%	62 597	64 901	67 682	4.2%	6.8%
Youth	12 427	22 169	19 077	13 197	2.0%	2.8%	14 561	15 025	16 406	7.5%	1.6%
HIV and AIDS	72 215	77 504	76 389	81 219	4.0%	13.0%	85 220	104 095	123 891	15.1%	10.5%
Social Worker Scholarships	256 000	250 000	264 000	276 144	2.6%	44.2%	290 780	305 319	323 028	5.4%	31.8%
Programme Management	2 505	5 885	4 127	3 562	12.5%	0.7%	3 865	4 010	4 176	5.4%	0.4%
Total	524 825	566 393	599 313	677 362	8.9%	100.0%	723 322	1 057 685	1 296 135	24.1%	100.0%
Change to 2015				15 000			31 743	381 629	580 869		
Budget estimate											

Economic classification

Current payments	198 930	245 182	236 173	269 912	10.7%	40.1%	258 290	267 582	280 860	1.3%	28.7%
Compensation of employees	89 246	102 494	115 540	137 251	15.4%	18.8%	137 075	138 650	142 616	1.3%	14.8%
Goods and services	109 684	142 688	120 633	132 661	6.5%	21.4%	121 215	128 932	138 244	1.4%	13.9%
of which:											
Administrative fees	1 115	1 566	2 397	2 219	25.8%	0.3%	1 792	1 957	2 223	0.1%	0.2%
Advertising	14 555	32 389	12 612	11 349	-8.0%	3.0%	12 475	12 877	15 193	10.2%	1.4%
Minor assets	1 134	202	183	1 225	2.6%	0.1%	310	327	345	-34.5%	0.1%
Bursaries: Employees	—	—	—	30	—	—	19	20	21	-11.2%	—
Catering: Departmental activities	3 370	6 374	7 073	10 147	44.4%	1.1%	4 953	5 096	5 370	-19.1%	0.7%
Communication	2 600	3 001	2 369	2 026	-8.0%	0.4%	2 022	2 130	2 253	3.6%	0.2%
Computer services	1 427	136	76	2 185	15.3%	0.2%	—	—	—	-100.0%	0.1%
Consultants: Business and advisory services	14 132	14 681	20 049	10 937	-8.2%	2.5%	27 119	29 777	31 874	42.8%	2.7%
Infrastructure and planning services	—	—	—	10 680	—	0.5%	2 500	2 500	2 500	-38.4%	0.5%
Legal services	556	951	5 111	1 422	36.8%	0.3%	—	—	—	-100.0%	—
Contractors	1 698	1 576	820	4 295	36.3%	0.4%	988	1 038	1 097	-36.6%	0.2%
Agency and support/outourced services	530	551	698	200	-27.7%	0.1%	293	307	325	17.6%	—
Entertainment	19	315	178	132	90.8%	—	190	200	211	16.9%	—
Fleet services (including government motor transport)	1	153	131	187	471.8%	—	—	—	—	-100.0%	—
Inventory: Food and food supplies	1	—	—	—	-100.0%	—	—	—	—	—	—
Inventory: Fuel, oil and gas	1	1	—	—	-100.0%	—	—	—	—	—	—
Inventory: Learner and teacher support material	21	—	—	—	-100.0%	—	—	—	—	—	—
Inventory: Materials and supplies	7	—	—	—	-100.0%	—	—	—	—	—	—
Inventory: Other supplies	157	—	—	—	-100.0%	—	—	—	—	—	—
Consumable supplies	—	1 079	305	541	—	0.1%	55	58	61	-51.7%	—
Consumables: Stationery, printing and office supplies	6 340	2 781	1 609	1 673	-35.9%	0.5%	3 417	3 632	3 866	32.2%	0.3%

Table 17.11 Welfare Services Policy Development and Implementation Support expenditure trends and estimates by subprogramme and economic classification

Economic classification R thousand	Audited outcome			Adjusted appropriation	Average growth rate (%)	Expenditure/ Total: Average (%)	Medium-term expenditure estimate			Average growth rate (%)	Expenditure/ Total: Average (%)
	2012/13	2013/14	2014/15				2016/17	2017/18	2018/19		
Operating leases	288	286	414	762	38.3%	0.1%	1 369	1 521	1 080	12.3%	0.1%
Rental and hiring	–	1 729	3 676	1 594	–	0.3%	–	–	–	-100.0%	–
Property payments	–	766	24	180	–	–	200	300	350	24.8%	–
Transport provided: Departmental activity	324	858	818	558	19.9%	0.1%	400	400	450	-6.9%	–
Travel and subsistence	34 952	45 436	43 111	46 902	10.3%	7.2%	39 840	42 257	44 723	-1.6%	4.6%
Training and development	404	235	2 940	2 690	88.1%	0.3%	854	911	966	-28.9%	0.1%
Operating payments	562	3 185	3 077	2 885	72.5%	0.4%	1 991	2 342	2 802	-1.0%	0.3%
Venues and facilities	25 490	24 437	12 962	17 842	-11.2%	3.4%	20 428	21 282	22 534	8.1%	2.2%
Transfers and subsidies	324 484	319 187	361 827	403 036	7.5%	59.5%	460 385	785 319	1 010 214	35.8%	70.8%
Provinces and municipalities	–	–	27 530	47 500	–	3.2%	85 500	376 778	563 898	128.1%	28.6%
Departmental agencies and accounts	256 000	250 000	264 000	276 144	2.6%	44.2%	290 780	305 319	323 028	5.4%	31.8%
Foreign governments and international organisations	544	243	759	689	8.2%	0.1%	692	706	729	1.9%	0.1%
Non-profit institutions	67 274	68 546	69 438	78 657	5.3%	12.0%	82 746	101 819	121 822	15.7%	10.3%
Households	666	398	100	46	-59.0%	0.1%	667	697	737	152.1%	0.1%
Payments for capital assets	1 411	2 024	1 313	4 414	46.3%	0.4%	4 647	4 784	5 061	4.7%	0.5%
Machinery and equipment	1 411	2 013	1 303	4 414	46.3%	0.4%	4 647	4 784	5 061	4.7%	0.5%
Software and other intangible assets	–	11	10	–	–	–	–	–	–	–	–
Total	524 825	566 393	599 313	677 362	8.9%	100.0%	723 322	1 057 685	1 296 135	24.1%	100.0%
Proportion of total programme expenditure to vote expenditure	0.5%	0.5%	0.5%	0.5%	–	–	0.5%	0.7%	0.7%	–	–

Details of transfers and subsidies

Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	256 000	250 000	264 000	276 144	2.6%	44.2%	290 780	305 319	323 028	5.4%	31.8%
National Student Financial Aid Scheme	256 000	250 000	264 000	276 144	2.6%	44.2%	290 780	305 319	323 028	5.4%	31.8%
Households											
Social benefits											
Current	666	398	100	46	-59.0%	0.1%	667	697	737	152.1%	0.1%
Employee social benefits	666	398	100	46	-59.0%	0.1%	667	697	737	152.1%	0.1%
Foreign governments and international organisations											
Current	544	243	759	689	8.2%	0.1%	692	706	729	1.9%	0.1%
Namibian government	246	–	501	321	9.3%	–	341	361	382	6.0%	–
United Nations International Drug Control Programme	25	–	–	44	20.7%	–	49	51	54	7.1%	–
International Federation for the Aged	9	11	11	47	73.5%	–	51	53	56	6.0%	–
International Social Service	264	232	247	277	1.6%	–	251	241	237	-5.1%	–
Non-profit institutions											
Current	67 274	68 546	69 438	78 657	5.3%	12.0%	82 746	101 819	121 822	15.7%	10.3%
loveLife	45 600	48 100	50 986	–	-100.0%	6.1%	–	–	–	–	–
Tshwane Leadership Foundation Trust	200	–	–	–	-100.0%	–	–	–	–	–	–
National bodies: Service standards	1 550	1 628	–	1 805	5.2%	0.2%	1 741	1 839	1 946	2.5%	0.2%
National bodies: Substance abuse	3 160	2 603	2 760	2 887	-3.0%	0.5%	3 037	3 079	3 226	3.8%	0.3%
National bodies: Older persons	2 046	1 790	2 277	2 382	5.2%	0.4%	2 505	2 643	2 796	5.5%	0.3%
National bodies: Disabilities	3 222	3 384	3 500	3 751	5.2%	0.6%	3 946	4 163	4 404	5.5%	0.4%
National bodies: Children	6 504	6 831	6 751	7 574	5.2%	1.2%	7 935	8 386	8 872	5.4%	0.9%
National bodies: Families	1 147	1 210	1 283	1 342	5.4%	0.2%	1 415	1 495	1 582	5.6%	0.2%
National bodies: Social crime prevention	3 509	3 000	1 881	5 585	16.8%	0.6%	5 852	6 083	6 436	4.8%	0.6%
National Association of People Living with HIV and AIDS	336	–	–	–	-100.0%	–	–	–	–	–	–
HIV and AIDS Organisations	–	–	–	53 331	–	2.3%	56 315	59 131	62 560	5.5%	6.2%
South African National Aids Council	–	–	–	–	–	–	–	15 000	30 000	–	1.2%
Provinces and municipalities											
Provinces											
Provincial Revenue Funds											
Current	–	–	–	–	–	–	–	319 828	493 065	–	21.7%
Early childhood development grant	–	–	–	–	–	–	–	319 828	493 065	–	21.7%
Capital	–	–	27 530	47 500	–	3.2%	85 500	56 950	70 833	14.2%	6.9%
Substance abuse treatment grant	–	–	27 530	47 500	–	3.2%	85 500	56 950	70 833	14.2%	6.9%

Personnel information

Table 17.12 Welfare Services Policy Development and Implementation Support personnel numbers and cost by salary level¹ prior to Cabinet approved reduction, effective from 2017/18²; budget reductions and aggregate baseline total

Number of posts estimated for 31 March 2016		Number and cost ³ of personnel posts filled / planned for on funded establishment												Number			
Number of funded posts	Number of posts additional to the establishment	Actual			Revised estimate			Medium-term expenditure estimate						Average growth rate (%)	Salary level/total: Average (%)		
		2014/15		2015/16	2016/17		2017/18		2018/19		2015/16 - 2018/19	2015/16 - 2018/19					
		Number	Cost	Unit Cost	Number	Cost	Unit Cost	Number	Cost	Unit Cost	Number	Cost	Unit Cost				
Welfare Services Policy Development and Implementation Support																	
Salary level	314	56	301	115.5	0.4	308	137.3	0.4	267	137.1	0.5	267	147.2	0.6	-4.2%	100.0%	
1 – 6	91	13	97	15.5	0.2	91	15.9	0.2	51	10.1	0.2	49	10.3	0.2	-19.2%	21.5%	
7 – 10	122	29	118	40.3	0.3	115	43.8	0.4	114	45.6	0.4	114	48.2	0.4	1.1%	41.5%	
11 – 12	70	14	60	35.5	0.6	70	46.0	0.7	70	48.3	0.7	70	51.1	0.7	70	53.6	0.8
13 – 16	31	–	26	24.2	0.9	32	31.6	1.0	32	33.1	1.0	34	37.6	1.1	34	39.3	1.2
Reduction	–	–	–	–	–	–	–	–	–	–	–	(8.6)	–	–	(13.3)	–	–
Total	314	56	301	115.5	0.4	308	137.3	0.4	267	137.1	0.5	–	138.7	–	–	142.6	–

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. This programme's compensation of employees budget has been reduced by R21.9 million for 2017/18 and 2018/19. After consultation with the Department of Public Service and Administration and National Treasury, the department will finalise, develop and implement a plan to manage its personnel expenditure within this reduced expenditure ceiling.

3. Rand million.

Programme 5: Social Policy and Integrated Service Delivery

Programme purpose

Support community development and promote evidence-based policy making in the department and the social development sector.

Objectives

- Strengthen social development service delivery and build self-reliant communities in identified local municipalities by:
 - facilitating community based research, development and planning by reaching 300 wards through Project Mikondzo in 2016/17
 - developing household and community profiling guidelines in 2016/17.
- Coordinate and facilitate the implementation of the social sector expanded public works programme to support the creation of 152 263 work opportunities by March 2017.
- Build self-reliant communities through programmes and policies that strengthen their capacity and capabilities by:
 - facilitating the linkage of cooperatives to economic opportunities within the social sector over the medium term
 - developing guidelines for the household food and nutrition security programme and supporting its implementation, including the use of cooperatives, over the medium term.
- Maintain efficient non-profit organisation registration processes and compliance monitoring to improve governance, accountability and transparency by:
 - processing 100 per cent of all registration applications received from non-profit organisations within 2 months by 2018/19
 - training 3 000 non-profit organisations and 500 provincial officials on governance and compliance with the Non-Profit Organisations Act (1997) by 2016/17.
- Promote the implementation of government's population policy by continuously increasing awareness and building capacity on population matters.

Subprogrammes

- *Social Policy Research and Development* provides strategic guidance in terms of evidence based social policy development, coordination and evaluation.
- *Special Projects and Innovation* provides for the coordination, incubation and innovation of departmental and social cluster initiatives such as the expanded public works programme.
- *Population Policy Promotion* supports, monitors and evaluates the implementation of the 1998 White Paper on Population Policy for South Africa by conducting research on the country's population trends and dynamics, raising awareness of population and development concerns, and supporting and building technical capacity to implement the policy.
- *Registration and Monitoring of Non-Profit Organisations* provides for the registration and monitoring of non-profit organisations in terms of the Non-Profit Organisations Act (1997).
- *Substance Abuse Advisory Services and Oversight* monitors the implementation of intersectoral policies, legislation, and norms and standards aimed at combating substance abuse.
- *Community Development* develops and implements policies, strategies, guidelines and programmes to contribute towards the building of sustainable communities free from poverty and hunger.
- *National Development Agency* focuses on strengthening the institutional capacity of civil society organisations that provide services to poor communities.
- *Programme Management* provides for deputy director general expenses related to social policy and community development initiatives.

Expenditure trends and estimates

Table 17.13 Social Policy and Integrated Service Delivery expenditure trends and estimates by subprogramme and economic classification

Subprogramme	R thousand	Audited outcome			Adjusted appropriation	2012/13 - 2015/16	Average growth rate (%)	Expenditure/Total: Average (%)	Medium-term expenditure estimate			Average growth rate (%)	Expenditure/Total: Average (%)
		2012/13	2013/14	2014/15					2016/17	2017/18	2018/19		
Social Policy Research and Development	3 740	4 603	3 698	5 204	11.6%	1.4%	5 552	5 718	5 910	4.3%	1.4%		
Special Projects and Innovation	9 847	9 326	10 486	8 563	-4.6%	3.0%	10 299	10 612	10 995	8.7%	2.6%		
Population Policy Promotion	25 410	27 246	32 096	31 247	7.1%	9.1%	31 727	32 439	34 531	3.4%	8.4%		
Registration and Monitoring of Non-Profit Organisations	23 946	24 707	29 084	30 387	8.3%	8.5%	35 634	36 134	37 472	7.2%	9.0%		
Substance Abuse Advisory Services and Oversight	3 932	4 325	3 878	6 114	15.9%	1.4%	5 731	5 921	6 205	0.5%	1.6%		
Community Development	26 088	58 313	85 751	90 838	51.6%	20.5%	91 283	95 078	100 104	3.3%	24.4%		
National Development Agency	166 263	171 713	178 337	184 381	3.5%	55.1%	194 153	203 861	215 685	5.4%	51.7%		
Programme Management	1 075	4 249	3 237	3 086	42.1%	0.9%	3 325	3 334	3 459	3.9%	0.9%		
Total	260 301	304 482	346 567	359 820	11.4%	100.0%	377 704	393 097	414 361	4.8%	100.0%		
Change to 2015				—			686	(2 698)	(4 390)				
Budget estimate													

Economic classification

Current payments	88 033	108 254	110 147	119 842	10.8%	33.5%	125 374	128 134	134 268	3.9%	32.9%	
Compensation of employees	47 951	56 855	65 360	71 954	14.5%	19.0%	77 243	78 150	80 299	3.7%	19.9%	
Goods and services of which:	40 082	51 399	44 787	47 888	6.1%	14.5%	48 131	49 984	53 969	4.1%	12.9%	
Administrative fees	1 122	1 144	1 466	1 593	12.4%	0.4%	1 216	1 249	1 318	-6.1%	0.3%	
Advertising	2 938	4 206	3 142	1 795	-15.1%	1.0%	2 695	2 817	2 980	18.4%	0.7%	
Minor assets	117	47	132	207	20.9%	—	195	204	215	1.3%	0.1%	
Bursaries: Employees	—	—	197	—	—	—	158	165	175	—	—	
Catering: Departmental activities	3 286	3 374	2 804	5 779	20.7%	1.2%	1 011	1 060	1 121	-42.1%	0.6%	
Communication	1 148	1 248	1 048	620	-18.6%	0.3%	605	632	677	3.0%	0.2%	
Computer services	311	17	34	—	-100.0%	—	2	2	2	—	—	
Consultants: Business and advisory services	3 731	3 056	2 466	6 846	22.4%	1.3%	5 448	5 673	5 943	-4.6%	1.5%	
Legal services	88	—	9	—	-100.0%	—	—	—	—	—	—	
Contractors	633	117	437	253	-26.3%	0.1%	308	313	318	7.9%	0.1%	
Agency and support/outsourced services	90	36	149	98	2.9%	—	171	189	211	29.1%	—	
Entertainment	18	84	140	163	108.4%	—	22	22	24	-47.2%	—	
Fleet services (including government motor transport)	—	13	18	20	—	—	20	21	22	3.2%	—	
Inventory: Other supplies	21	—	—	—	-100.0%	—	22	23	24	—	—	
Consumable supplies	4	23	71	158	240.6%	—	—	—	—	-100.0%	—	
Consumables: Stationery, printing and office supplies	1 988	1 269	1 034	1 239	-14.6%	0.4%	2 614	2 818	2 981	34.0%	0.6%	

Table 17.13 Social Policy and Integrated Service Delivery expenditure trends and estimates by subprogramme and economic classification

Economic classification				Adjusted appropriation	Average growth rate (%)	Expenditure/ Total: Average (%)	Medium-term expenditure estimate			Average growth rate (%)	Expenditure/ Total: Average (%)
	Audited outcome						2012/13	2013/14	2014/15	2015/16	
R thousand											
<i>Operating leases</i>	113	199	183	176	15.9%	0.1%	344	406	429	34.6%	0.1%
<i>Rental and hiring</i>	–	2 972	1 200	2 000	–	0.5%	634	666	705	-29.4%	0.3%
<i>Property payments</i>	1	–	44	100	364.2%	–	–	–	–	-100.0%	–
<i>Transport provided: Departmental activity</i>	557	198	68	54	-54.1%	0.1%	–	–	–	-100.0%	–
<i>Travel and subsistence</i>	13 293	26 213	21 173	19 480	13.6%	6.3%	24 183	24 802	26 362	10.6%	6.1%
<i>Training and development</i>	957	218	1 462	405	-24.9%	0.2%	743	788	833	27.2%	0.2%
<i>Operating payments</i>	381	737	503	512	10.4%	0.2%	423	442	467	-3.0%	0.1%
<i>Venues and facilities</i>	9 285	6 228	7 007	6 390	-11.7%	2.3%	7 317	7 692	9 162	12.8%	2.0%
Transfers and subsidies	171 586	194 735	224 160	239 058	11.7%	65.3%	251 596	264 195	279 281	5.3%	66.9%
Departmental agencies and accounts	166 263	171 713	178 337	184 381	3.5%	55.1%	194 153	203 861	215 685	5.4%	51.7%
Higher education institutions	–	681	400	430	–	0.1%	469	469	400	-2.4%	0.1%
Foreign governments and international organisations	840	1 445	2 532	1 931	32.0%	0.5%	1 824	1 854	1 891	-0.7%	0.5%
Non-profit institutions	4 479	20 773	27 614	23 322	73.3%	6.0%	30 281	31 795	33 569	12.9%	7.7%
Households	4	123	15 277	28 994	1835.3%	3.5%	24 869	26 216	27 736	-1.5%	7.0%
Payments for capital assets	681	1 493	12 260	920	10.5%	1.2%	734	768	812	-4.1%	0.2%
Machinery and equipment	666	1 493	12 260	920	11.4%	1.2%	734	768	812	-4.1%	0.2%
Software and other intangible assets	15	–	–	–	-100.0%	–	–	–	–	–	–
Payments for financial assets	1	–	–	–	-100.0%	–	–	–	–	–	–
Total	260 301	304 482	346 567	359 820	11.4%	100.0%	377 704	393 097	414 361	4.8%	100.0%
Proportion of total programme expenditure to vote expenditure	0.2%	0.3%	0.3%	0.3%	–	–	0.3%	0.2%	0.2%	–	–

Details of transfers and subsidies

Households											
Other transfers to households											
Current	–	–	15 197	28 970	–	3.5%	24 724	26 062	27 574	-1.6%	6.9%
Food relief	–	–	15 197	28 970	–	3.5%	24 724	26 062	27 574	-1.6%	6.9%
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	166 263	171 713	178 337	184 381	3.5%	55.1%	194 153	203 861	215 685	5.4%	51.7%
National Development Agency	166 263	171 713	178 337	184 381	3.5%	55.1%	194 153	203 861	215 685	5.4%	51.7%
Households											
Social benefits											
Current	4	123	80	24	81.7%	–	145	154	162	89.0%	–
Employee social benefits	4	123	80	24	81.7%	–	145	154	162	89.0%	–
Foreign governments and international organisations											
Current	840	1 445	2 532	1 931	32.0%	0.5%	1 824	1 854	1 891	-0.7%	0.5%
United Nations Research Institute for Social Development	–	–	–	133	–	–	–	–	–	-100.0%	–
Organisation for Economic Corporation and Development	294	399	–	–	-100.0%	0.1%	–	–	–	–	–
United Nations Population Fund	210	444	471	498	33.4%	0.1%	506	531	562	4.1%	0.1%
Partners in Population and Development	336	602	1 811	730	29.5%	0.3%	758	760	762	1.4%	0.2%
Union for African Population Studies	–	–	50	55	–	–	60	63	67	6.8%	–
International Planned Parenthood Federation	–	–	200	215	–	–	200	200	200	-2.4%	0.1%
Leadership for Environment and Development: Southern and Eastern Africa	–	–	–	300	–	–	300	300	300	–	0.1%
Higher education institutions											
Current	–	681	400	430	–	0.1%	469	469	400	-2.4%	0.1%
University of KwaZulu-Natal	–	565	200	215	–	0.1%	200	200	200	-2.4%	0.1%
North-West University	–	–	200	215	–	–	200	200	200	-2.4%	0.1%
University of Witwatersrand	–	50	–	–	–	–	–	–	–	–	–
Stellenbosch University: Institute for Futures Research	–	66	–	–	–	–	69	69	–	–	–
Non-profit institutions											
Current	4 479	20 773	27 614	23 322	73.3%	6.0%	30 281	31 795	33 569	12.9%	7.7%
National Association of People Living with HIV and AIDS	500	–	–	–	-100.0%	–	–	–	–	–	–
Soul City	2 500	1 000	1 000	1 046	-25.2%	0.4%	1 000	1 000	1 000	-1.5%	0.3%
Africa Institute for Community Driven Development	479	573	611	–	-100.0%	0.1%	–	–	–	–	–
Population Association of Southern Africa	–	200	200	200	–	–	200	200	200	–	0.1%
Food relief	1 000	19 000	25 803	22 076	180.5%	5.3%	29 081	30 595	32 369	13.6%	7.4%

Personnel information

Table 17.14 Social Policy and Integrated Service Delivery personnel numbers and cost by salary level¹ prior to Cabinet approved reduction, effective from 2017/18²; budget reductions and aggregate baseline total

Number of posts estimated for 31 March 2016		Number and cost ³ of personnel posts filled / planned for on funded establishment												Number					
Number of funded posts	Number of posts additional to the establishment	Actual		Revised estimate		Medium-term expenditure estimate						Average growth rate (%)	Salary level/total: Average (%)						
		2014/15	2015/16	2015/16	2016/17	2017/18	2018/19	2015/16 - 2018/19	2015/16	2017/18	2018/19								
Social Policy and Integrated Service Delivery																			
Salary level	138	4	136	65.4	0.5	138	72.0	0.5	139	77.2	0.6	143	83.1	0.6	144	88.0	0.6	1.4%	100.0%
1 – 6	29	4	29	6.4	0.2	29	6.8	0.2	29	7.2	0.2	29	7.5	0.3	29	7.9	0.3	–	20.6%
7 – 10	58	–	59	23.3	0.4	58	24.4	0.4	58	25.8	0.4	60	28.0	0.5	60	29.3	0.5	1.1%	41.8%
11 – 12	30	–	30	18.7	0.6	30	19.9	0.7	30	21.1	0.7	32	23.6	0.7	33	25.3	0.8	3.2%	22.2%
13 – 16	21	–	18	17.0	0.9	21	20.9	1.0	22	23.1	1.1	22	24.1	1.1	22	25.5	1.2	1.6%	15.4%
Reduction	–	–	–	–	–	–	–	–	–	–	–	–	(5.0)	–	–	(7.7)	–	–	–
Total	138	4	136	65.4	0.5	138	72.0	0.5	139	77.2	0.6	–	78.2	–	–	80.3	–	–	–

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. This programme's compensation of employees budget has been reduced by R12.7 million for 2017/18 and 2018/19. After consultation with the Department of Public Service and Administration and National Treasury, the department will finalise, develop and implement a plan to manage its personnel expenditure within this reduced expenditure ceiling.

3. Rand million.

Entities

South African Social Security Agency

Mandate

The South African Social Security Agency Act (2004) provides for the establishment of the South African Social Security Agency, whose objectives are to ensure the effective and efficient administration, management and payment of social assistance grants. The agency's core business is to administer and pay social assistance transfers. The agency has a large network of centres in provinces, where citizens can apply for social grants. It also manages a large payment system to more than 16.4 million beneficiaries monthly.

Selected performance indicators

Table 17.15 South African Social Security Agency performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	Outcome	Past			Current		Projections			
			2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2017/18	2018/19
Number of open pay points converted to fixed structures per year	Administration	Outcome 13: An inclusive and responsive social protection system	692 ¹	48 ¹	144	300	150	150	150	150	150
Average cost of administering social assistance (Rand/beneficiary) per year	Benefits administration support		R30	R33	R32	R36	R36	R37	R37	R37	R37
Administration cost as a percentage of social assistance transfers budget	Benefits administration support		5.6% (R5.8bn)	5.7% (R6.3bn)	5.2% (R6.3bn)	5.6% (R7.3bn)	5.2% (R7.4bn)	5.1% (R7.7bn)	4.8% (R7.9bn)		
Number of community outreach programmes conducted per year	Benefits administration support		– ²	– ²	714	420	520	600	720		
Percentage of new grant applications per year that are processed within target working days	Benefits administration support		91% within 21 days (1 167 667) ¹	91% within 21 days (1 191 910) ¹	99.6% within 21 days (1 373 768)	95% within 15 days (1 235 000)	95% within 10 days (1 330 000)	95% within 10 days (1 425 000)	95% within 10 days (1 425 000)		

1. Data has been amended to align with the agency's 2012/13 and 2013/14 annual reports.

2. No historical data is available as this indicator was introduced in 2014/15.

Expenditure analysis

In line with the objectives of the national development plan and outcome 13 (an inclusive and responsive social protection system) of government's 2014-2019 medium term strategic framework, the South African Social Security Agency will continue to focus on improving its services to ensure that all those entitled to social assistance are reached. This will include reducing administrative bottlenecks in the application process, improving turnaround times for grant approval, enhancing pay points, educating beneficiaries on the qualifying criteria for social grants, and targeting the enrolment of beneficiaries in groups with traditionally low coverage. The agency's key strategic focus over the MTEF period will be on putting the required systems in place to transfer the payment function of social grants from a contractor to the agency.

The agency's operations are set to become largely driven by ICT over the medium term. The focus will thus be on implementing a range of projects aimed at modernising service delivery and putting the required systems in place to administer the payment function in-house. One of the key modernisation projects will be the scanning of all existing and future social grant files into an electronic system and progressively shredding paper based files, in line with the National Archives Act (1996). Given the scope of the social grants programme, this requires a significant investment in the necessary equipment for bulk scanning and shredding, and about R100 million has been budgeted for this over the MTEF period. The scanning of files will improve efficiencies and mitigate the risk of the loss or destruction of information necessary to ensure that the agency pays grants to qualifying beneficiaries. The agency's internal capacity to administer the payment function will be built through the creation of an integrated payment database, and the acquisition of payment hardware and software.

Maintaining the social pension system, which forms the foundation of the current payment system, will account for approximately 47 per cent of the agency's allocation for computer services over the medium term. The social pension system, however, faces challenges such as a lack of systems integration and management information capability, and by 2018/19 the agency will have begun work on a replacement for the social pension system. Other key ICT projects related to transferring the payment function to the agency include the development of a data warehouse to store all beneficiary and payment data, the development of a biometric payment standard in partnership with the Department of Home Affairs and the South African Reserve Bank, and the acquisition of biometric payment equipment. The estimated cost of these projects is R300.1 million between 2015/16 and 2017/18.

Biometric identification forms an integral part of the agency's fraud management strategy. One of the interventions to curb fraud will be the implementation of a biometric authentication system applicable to both beneficiaries and the agency's employees. This initiative aims to reduce fraud by broadly providing positive identification to verify the authenticity of a user on the system with a high degree of certainty, and to link an official from the agency with the beneficiary whose grant they approved. This will also help to serve as a deterrent for fraud related collusion between staff members and potential beneficiaries, and result in fewer transactions performed on the system being repudiated. The agency plans to start taking over the biometric enrolment of beneficiaries from the current payment contractor from 2016/17. In addition, the agency will continue to implement other measures, such as eligibility reviews, accuracy checks to ensure that files are complete and contain all supporting documents, and the physical verification of beneficiaries to minimise fraudulent activities and reduce opportunities for fraud to be perpetuated. An estimated R180 million over the MTEF period is allocated for biometric access by staff and the biometric authentication of beneficiaries.

To ensure that social assistance grants reach impoverished people who qualify for them, the agency will continue to reach out to poor communities through the integrated community registration outreach programme and Project Mikondzo. These interventions require officials to visit people in their communities and educate them on their right to access social assistance. Through these vehicles, 714 poor wards were reached in 2014/15, and there was a 17 per cent increase in the number of children younger than 2 being supported by the child support grant in the same year. Extended beneficiary education campaigns will be conducted over the medium term to inform beneficiaries of their rights, and to protect them from unwarranted and unsolicited service providers marketing goods and products. Measures will be put in place to deal with disputes arising from deductions and electronic funds transfer debits from social grants. The agency plans to hold 1 840 integrated community registration outreach programmes, 108 Project Mikondzo interventions, and 1 800 public and beneficiary awareness programmes between 2016/17 and 2018/19.

All these initiatives require the agency to communicate extensively with beneficiaries through a host of mediums such as radio, print media, television and imbizo type methods, accounting for expenditure on communications, travel, and venues and facilities. The agency expects to approve an average of 1.4 million new social grants per year over the MTEF period. Taking on more beneficiaries requires a large physical presence.

The agency has a significant footprint across the country, with approximately 9 regional offices, 44 district offices, 367 local offices, 917 service points, and 9 900 pay points. Leasing, maintaining and securing these premises entails significant expenditure, and allocations for property payments and lease payments constitute an average of 13.3 per cent of total expected expenditure of R16.2 billion, excluding payment contractors' fees, over the MTEF period.

Since 2012, the agency has been particularly focused on improving the conditions under which beneficiaries are served, as well as the working conditions of employees, through seeking to improve local offices and pay points. Even though the agency has transformed how social grants are paid out, giving beneficiaries access to various payment channels, including points of sale and automated teller machines, it is still required to ensure pay points are maintained in acceptable conditions. These improvements involve enhancing accessibility for people with disabilities, and upgrading sanitation and customer facilities to provide beneficiaries with better service delivery. An average of 150 pay points are expected to be improved each year over the MTEF period at an expected cost of R44.2 million, and the agency will look to improve local offices from 2017/18 if there is a need to do so.

The majority of the agency's staff perform functions related to grant administration, from application to approval. For the administration of social grants, the bulk of expenditure is expected to be on compensation of employees and the payment of contractors used to disburse grants to beneficiaries. At the end of March 2015, the agency had 10 742 personnel, although this number is projected to decrease to 9 793 by the end of 2015/16 as a result of the termination of contract posts. As some low level contract posts have been converted into high level permanent posts, expenditure on compensation of employees is expected to increase to 41.4 per cent of total spending over the medium term compared to 37.4 per cent between 2012/13 to 2015/16, despite a decrease in the number of personnel.

R209.2 million over the MTEF period is reprioritised from the agency's transfer payment from the Department of Social Development. This will require the agency to review some of its planned projects to take over the payment function and reduce its spending on goods and services over the MTEF period.

Programmes/objectives/activities

Table 17.16 South African Social Security Agency expenditure trends and estimates by programme/objective/activity

	Audited outcome				Revised estimate	Average growth rate (%)	Expen-diture/ Total: Average (%)	Medium-term expenditure estimate			Average growth rate (%)	Expen-diture/ Total: Average (%)
	2012/13	2013/14	2014/15	2015/16				2016/17	2017/18	2018/19		
R thousand												
Administration	1 809 905	2 047 285	2 049 858	2 537 670		11.9%	32.9%	2 497 171	2 571 609	2 572 145	0.5%	33.7%
Benefits administration support	3 972 459	4 217 716	4 245 841	4 729 882		6.0%	67.1%	4 853 918	5 125 962	5 338 947	4.1%	66.3%
Total	5 782 364	6 265 001	6 295 699	7 267 552		7.9%	100.0%	7 351 088	7 697 571	7 911 091	2.9%	100.0%

Statements of historical financial performance and position

Table 17.17 South African Social Security Agency statements of historical financial performance and position

Statement of financial performance									Outcome/ Budget Average (%)
	Budget	Audited outcome	Budget	Audited outcome	Budget	Audited outcome	Budget estimate	Revised estimate	
R thousand	2012/13		2013/14		2014/15		2015/16		2012/13 - 2015/16
Revenue									
Non-tax revenue	1 116	4 161	1 224	4 678	4 695	4 224	4 944	4 001	142.5%
Sale of goods and services other than capital assets	651	748	714	389	831	479	875	14	53.1%
of which:									
Administrative fees	649	—	—	—	—	—	—	—	—
Sales by market establishment	2	748	714	389	831	—	875	—	46.9%
Other sales	—	—	—	—	—	479	—	14	—
Other non-tax revenue	465	3 413	510	4 289	3 864	3 745	4 069	3 987	173.3%
Transfers received	6 200 270	6 119 770	6 311 048	6 311 048	6 567 589	6 517 589	6 830 486	6 642 970	98.8%
Total revenue	6 201 386	6 123 931	6 312 272	6 315 726	6 572 284	6 521 813	6 835 430	6 646 971	98.8%
Expenses									
Current expenses	6 121 615	5 763 098	6 491 311	6 245 091	6 867 043	6 253 331	7 270 632	7 243 788	95.3%
Compensation of employees	2 007 731	2 068 437	2 385 405	2 212 433	2 526 145	2 485 142	2 700 507	2 831 783	99.8%
Goods and services	4 109 917	3 625 597	4 104 190	3 964 634	4 272 517	3 691 578	4 498 330	4 340 209	92.0%
of which:									
Agency and support/outsourced services	153 964	95 624	147 629	124 399	153 904	139 622	145 254	183 018	90.3%
Communication	77 077	107 957	115 581	142 122	215 645	62 102	338 255	166 718	64.1%
Computer services	312 964	326 451	496 200	256 161	531 020	298 486	406 051	490 815	78.6%
Payment contractors	2 172 000	1 935 842	2 040 000	2 206 035	2 193 025	1 957 587	2 211 551	2 085 925	95.0%
Lease payments	365	354 467	404	361 378	518 710	286 854	401 215	353 505	147.3%
Repairs and maintenance	258 458	125 405	249 853	120 138	111 997	157 491	289 426	223 780	68.9%
Property payments	—	222 376	—	256 161	—	283 586	338 115	300 160	314.2%
Depreciation	—	69 062	—	67 436	67 483	75 713	70 857	70 857	204.6%
Interest, dividends and rent on land	3 967	2	1 716	588	898	898	938	938	32.3%
Transfers and subsidies	22 225	19 266	44 145	19 910	22 696	42 368	23 740	23 765	93.4%
Total expenses	6 143 840	5 782 364	6 535 456	6 265 001	6 889 738	6 295 699	7 294 372	7 267 552	95.3%
Surplus/(Deficit)	57 546	341 567	(223 184)	50 725	(317 455)	226 114	(458 942)	(620 581)	
Statement of financial position									
Carrying value of assets	339 744	477 306	391 361	636 943	462 352	780 596	747 906	747 906	136.1%
of which:									
Acquisition of assets	(5 579)	(74 711)	(255 259)	(246 228)	(5 580)	(264 499)	(105 665)	(105 665)	185.7%
Inventory	28 466	14 766	9 889	16 466	9 984	23 370	32 414	32 414	107.8%
Receivables and prepayments	173 914	22 255	38 196	11 814	136 897	19 148	16 894	16 894	19.2%
Cash and cash equivalents	326 852	1 646 748	978 797	1 633 342	712 318	1 163 740	1 071 189	1 036 822	177.4%
Total assets	868 976	2 161 074	1 418 243	2 298 565	1 321 551	1 986 854	1 868 403	1 834 036	151.2%
Accumulated surplus/(deficit)	—	1 090 000	850 009	1 140 725	573 005	1 366 839	655 001	620 634	203.0%
Finance lease	284 385	3 749	3 502	472	3 599	198	275	275	1.6%
Trade and other payables	291 816	674 337	122 546	863 303	157 342	335 609	877 116	877 116	189.8%
Provisions	292 775	392 989	442 186	294 065	587 605	284 209	336 011	336 011	78.8%
Total equity and liabilities	868 976	2 161 074	1 418 243	2 298 565	1 321 551	1 986 854	1 868 403	1 834 036	151.2%

Statements of estimates of financial performance and position

Table 17.18 South African Social Security Agency statements of estimates of financial performance and position

Statement of financial performance	Revised estimate	Average growth rate (%)	Expenditure/ Total: Average (%)	Medium-term estimate			Average growth rate (%)	Expenditure/ Total: Average (%)
				2016/17	2017/18	2018/19		
R thousand	2015/16	2012/13 - 2015/16					2015/16 - 2018/19	
Revenue								
Non-tax revenue	4 001	-1.3%	0.1%	4 188	4 413	4 617	4.9%	0.1%
Sale of goods and services other than capital assets	14	-73.4%	0.0%	—	15	15	2.3%	0.0%
of which:								
Other sales	14	—	0.0%	—	15	15	2.3%	0.0%
Other non-tax revenue	3 987	5.3%	0.1%	4 188	4 398	4 602	4.9%	0.1%
Transfers received	6 642 970	2.8%	99.9%	6 908 932	7 415 717	7 876 474	5.8%	99.9%
Total revenue	6 646 971	2.8%	100.0%	6 913 120	7 420 130	7 881 091	5.8%	100.0%
Expenses								
Current expenses	7 243 788	-58.1%	100.7%	7 324 110	7 670 592	7 881 769	-2.1%	99.6%
Compensation of employees	2 831 783	11.0%	37.4%	3 029 798	3 232 701	3 423 007	6.5%	41.4%
Goods and services	4 340 209	6.2%	61.1%	4 276 914	4 358 880	4 411 011	0.5%	57.6%
of which:								
Agency and support/outsourced services	183 018	24.2%	2.1%	189 443	172 438	179 781	-0.6%	2.4%
Communication	166 718	15.6%	1.9%	162 565	165 770	171 208	0.9%	2.2%
Computer services	490 815	14.6%	5.3%	326 282	300 445	314 922	-13.7%	4.8%
Payment contractors	2 085 925	2.5%	32.1%	2 179 364	2 202 043	2 329 761	3.8%	29.1%
Lease payments	353 505	-0.1%	5.3%	379 725	396 211	410 097	5.1%	5.1%
Repairs and maintenance	223 780	21.3%	2.4%	231 026	217 814	158 979	-10.8%	2.8%
Property payments	300 160	10.5%	4.1%	313 687	327 687	341 687	4.4%	4.2%
Depreciation	70 857	0.9%	1.1%	16 407	78 020	46 703	-13.0%	0.7%
Interest, dividends and rent on land	938	-76.1%	1.1%	991	991	1 048	3.8%	0.0%
Transfers and subsidies	23 765	7.2%	0.4%	26 979	26 979	29 322	7.3%	0.4%
Total expenses	7 267 552	7.9%	100.0%	7 351 089	7 697 571	7 911 091	2.9%	—
Surplus/(Deficit)	(620 581)	-222.0%		(437 969)	(277 441)	(30 000)	-63.6%	
Statement of financial position								
Carrying value of assets	747 906	16.1%	32.5%	437 968	277 441	30 000	-65.8%	27.6%
of which:								
Acquisition of assets	(105 665)	12.2%	-8.3%	(149 626)	(152 743)	(161 601)	15.2%	-15.8%
Inventory	32 414	30.0%	1.1%	34 034	35 736	37 809	5.3%	3.8%
Receivables and prepayments	16 894	-8.8%	0.9%	17 739	18 626	19 706	5.3%	2.0%
Cash and cash equivalents	1 036 822	-14.3%	65.6%	705 399	676 769	451 694	-24.2%	66.6%
Total assets	1 834 036	-5.3%	100.0%	1 195 140	1 008 572	539 209	-33.5%	100.0%
Accumulated surplus/(deficit)	620 634	-17.1%	50.7%	437 968	277 441	30 000	-63.6%	20.6%
Finance lease	275	-58.2%	0.1%	288	303	321	5.3%	0.0%
Trade and other payables	877 116	9.2%	33.4%	751 405	907 501	960 136	3.1%	56.1%
Provisions	336 011	-5.1%	15.9%	352 812	370 453	391 144	5.2%	23.3%
Total equity and liabilities	1 834 036	-5.3%	100.0%	1 542 473	1 555 697	1 381 601	-50.0%	100.0%

Personnel information

Table 17.19 South African Social Security Agency personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2016		Number and cost ¹ of personnel posts filled / planned for on funded establishment												Number					
Number of funded posts	Number of posts on approved establishment					Medium-term expenditure estimate						Average growth rate (%)	Salary level/Total: Average (%)						
		Actual		Revised estimate		2014/15		2015/16		2016/17		2017/18		2018/19		2015/16 - 2018/19			
South African Social Security Agency		Number	Cost	Unit Cost	Number	Cost	Unit Cost	Number	Cost	Unit Cost	Number	Cost	Unit Cost	Number	Cost	Unit Cost			
Salary level	9 793	21 208	10 742	2 485.1	0.2	9 793	2 831.8	0.3	9 793	3 029.8	0.3	9 793	3 232.7	0.3	9 793	3 423.0	0.3	6.5%	100.0%
1 – 6	6 041	13 105	7 336	1 035.4	0.1	6 041	1 078.4	0.2	6 040	1 142.8	0.2	6 040	1 206.1	0.2	6 040	1 264.9	0.2	5.5%	61.7%
7 – 10	2 960	6 856	2 705	914.9	0.3	2 960	1 098.3	0.4	2 963	1 188.0	0.4	2 963	1 276.8	0.4	2 963	1 358.8	0.5	7.4%	30.2%
11 – 12	532	914	484	330.4	0.7	532	396.1	0.7	530	427.6	0.8	530	465.3	0.9	530	500.9	0.9	8.1%	5.4%
13 – 16	260	333	217	204.5	0.9	260	259.0	1.0	260	271.4	1.0	260	284.6	1.1	260	298.4	1.1	4.8%	2.7%

1. Rand million.

National Development Agency

Mandate

The National Development Agency's mandate is outlined in the National Development Agency Act (1998). The agency's primary mandate is to contribute to the eradication of poverty and its causes by strengthening the institutional capacity of civil society organisations that provide services to poor communities. The agency's secondary mandate is to promote consultation, dialogue and the sharing of development experience between civil society organisations and relevant organs of state, debate development policy, and undertake research and produce publications aimed at providing the basis for development policy.

The process of reviewing the National Development Agency's mandate has been completed and the agency is currently finalising its revised strategy. In response to the recommendation for the review and an environmental assessment, the agency will shift its focus from grant making to the capacity building of civil society organisations to ensure that these organisations are appropriately capacitated to provide services in line with the agency's broader goal of poverty eradication.

Selected performance indicators

Table 17.20 National Development Agency performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	Outcome	Past			Current		Projections		
			2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	
Number of civil society organisations trained and mentored to comply with the Non-Profit Organisations Act (1997) per year	Capacity building of civil society organisations and non-profit organisations	Outcome 13: An inclusive and responsive social protection system	- ¹	- ¹	- ¹	- ¹	2 500	3 750	6 000	
Number of civil society organisations capacitated in civil society organisational management per year	Capacity building of civil society organisations and non-profit organisations		223	2 059	2 531	2 500	2 000	3 000	5 000	
Number of civil society organisations assessed in priority wards to determine appropriate capacity building interventions per year	Civil society mobilisation		- ¹	- ¹	- ¹	- ¹	2 030	3 050	4 200	

1. No historical data is available as these are new indicators introduced in 2016/17.

Expenditure analysis

The national development plan recognises the important role played by civil society in poverty eradication and the country's development, in line with outcome 13 (an inclusive and responsive social protection system) of government's 2014-2019 medium term strategic framework. According to the plan, civil society promotes development and community cohesion by delivering vital social and employment programmes. Informed by the need to contribute to the plan's vision of eliminating poverty, the focus of the National Development Agency is shifting from pure grant funding to building the capacity of civil society organisations to provide services to poor communities as a priority area for poverty eradication.

Although the review process of the agency's mandate has been finalised, the agency's budget has been developed under conditions of uncertainty as its revised strategy had not been finalised. This may result in a change in the agency's focus over the medium term. The agency will nevertheless focus on capacitating civil society organisations, as mandated by the National Development Agency Act (1998).

To achieve the shift in focus, grant funding to civil society organisations will be reduced gradually, alongside a transition plan, while funds for training and technical support to build the capacity of these organisations will be significantly increased. Between 2012/13 and 2014/15, the agency spent R249.4 million on granting funds to organisations, while R106.1 million was spent on building the capacity of these organisations. With the change in focus, the agency expects to spend an average of R48.7 million per year over the MTEF period on grant funding, while spending on capacity building for civil society organisations is expected to increase to an average of R123.1 million per year over the period. In line with the goal of sustainable civil society organisations, through its civil society mobilisation programme the agency will intensify its efforts to mobilise resources from other parties and connect them with civil society organisations with the aim of civil society organisations accessing funding.

The agency plans to train and mentor 12 250 civil society organisations to comply with the Non-Profit Organisations Act (1997), and capacitate 10 000 civil society organisations at ward level between 2016/17 and 2018/19. The skills will be mainly in financial and general management, legal compliance, constitution drafting, and business plan development. To reach this target, the agency will partner with provincial departments of social development. In terms of this arrangement, the agency will act as a delivery agent and leverage the resources allocated to provinces to provide the required civil society organisational management support required to improve the capacity of civil society organisations. This is reflected in the increased expenditure on goods and services from 2014/15 onwards.

The ward level approach is in line with the agency's new decentralised service delivery model where services to communities are increasingly provided at the local level. This makes the agency more accessible to civil society organisations and promotes closer collaboration with both the provincial departments of Social Development, the South African Social Security Agency, and municipalities.

In addition to providing a decentralised service, the agency will also provide in-house training to civil society organisations. This function was previously performed by consultants, resulting in R62.2 million spent in 2014/15. Spending on consultants will be phased out over the MTEF period and these funds will be reprioritised to train staff. The agency has retrained approximately 90 staff members in 2015/16 to perform this function, who will work in both the grant making and the capacity building programmes.

Programmes/objectives/activities

Table 17.21 National Development Agency expenditure trends and estimates by programme/objective/activity

	Audited outcome			Revised estimate	Average growth rate (%)	Expenditure/Total: Average (%)	Medium-term expenditure estimate			Average growth rate (%)	Expenditure/Total: Average (%)
	2012/13	2013/14	2014/15				2016/17	2017/18	2018/19		
R thousand				2015/16	2012/13 - 2015/16		2016/17	2017/18	2018/19	2015/16 - 2018/19	
Administration	80 158	84 789	95 846	95 533	6.0%	36.8%	99 125	101 659	108 827	4.4%	34.7%
Development management	105 596	113 060	103 188	58 775	-17.7%	40.3%	60 046	59 301	58 228	-0.3%	20.3%
Capacity building of civil society organisations and non-profit organisations	2 819	38 212	65 060	106 409	235.4%	20.2%	111 867	123 873	133 537	7.9%	40.7%
Research and development	4 512	5 139	8 369	6 919	15.3%	2.5%	7 327	8 247	8 719	8.0%	2.7%
Civil society mobilisation	-	-	-	1 080	-	0.1%	5 488	5 992	6 148	78.6%	1.6%
Total	193 085	241 200	272 463	268 716	11.6%	100.0%	283 853	299 072	315 459	5.5%	100.0%

Statements of historical financial performance and position

Table 17.22 National Development Agency statements of historial financial performance and position

Statement of financial performance										Outcome/ Budget Average (%)
R thousand	Budget	Audited outcome	Budget	Audited outcome	Budget	Audited outcome	Budget estimate	Revised estimate	2012/13 - 2015/16	
	2012/13	2013/14	2014/15	2015/16						
Revenue										
Non-tax revenue	10 000	5 537	6 000	5 760	3 000	10 540	2 000	3 800	122.1%	
Other non-tax revenue	10 000	5 537	6 000	5 760	3 000	10 540	2 000	3 800	122.1%	
Transfers received	174 328	182 922	217 828	215 956	187 850	249 481	184 381	264 916	119.5%	
Total revenue	184 328	188 459	223 828	221 716	190 850	260 021	186 381	268 716	119.5%	
Expenses										
Current expenses	81 846	106 514	102 395	154 198	105 912	196 673	145 908	220 832	155.5%	
Compensation of employees	55 600	60 218	63 113	66 254	66 529	70 563	70 454	77 346	107.3%	
Goods and services	24 988	44 876	37 662	86 946	38 183	124 798	74 136	142 186	227.9%	
Depreciation	1 258	1 420	1 620	998	1 200	1 312	1 318	1 300	93.2%	
Transfers and subsidies	94 417	86 571	77 190	87 002	84 938	75 790	94 848	47 884	84.6%	
Total expenses	176 263	193 085	179 585	241 200	190 850	272 463	240 756	268 716	123.9%	
Surplus/(Deficit)	8 065	(4 626)	44 243	(19 484)	–	(12 442)	(54 375)	–		
Statement of financial position										
Carrying value of assets	4 770	3 263	2 512	3 980	4 404	4 471	4 388	4 525	101.0%	
of which:										
Acquisition of assets	(2 200)	(1 002)	(3 324)	(1 839)	(1 329)	(2 086)	(1 365)	(1 365)	76.6%	
Receivables and prepayments	1 215	1 809	433	2 006	460	2 359	2 212	2 400	198.5%	
Cash and cash equivalents	78 614	108 880	103 041	126 047	95 048	109 288	81 146	70 041	115.8%	
Total assets	84 599	113 952	105 986	132 033	99 912	116 118	87 745	76 966	116.1%	
Accumulated surplus/(deficit)	12 066	89 346	14 918	69 862	9 234	57 420	69 863	37 422	239.5%	
Capital reserve fund	–	–	–	41 171	–	41 754	–	21 753	–	
Trade and other payables	4 119	6 258	4 798	9 663	5 685	7 049	10 652	7 401	120.3%	
Provisions	4 314	5 177	86 270	6 558	84 993	7 486	7 230	10 389	16.2%	
Managed funds (such as the Poverty Alleviation Fund)	64 100	13 171	–	4 779	–	2 409	–	–	31.8%	
Total equity and liabilities	84 599	113 952	105 986	132 033	99 912	116 118	87 745	76 966	116.1%	

Statements of estimates of financial performance and position

Table 17.23 National Development Agency statements of estimates of financial performance and position

Statement of financial performance		Revised estimate	Average growth rate (%)	Expen- diture/ Total: Average (%)	Medium-term estimate			Average growth rate (%)	Expen- diture/ Total: Average (%)
R thousand	2015/16				2016/17	2017/18	2018/19		
Revenue									
Non-tax revenue	3 800	-11.8%	2.8%	3 920	4 254	4 774	7.9%	1.4%	
Other non-tax revenue	3 800	-11.8%	2.8%	3 920	4 254	4 774	7.9%	1.4%	
Transfers received	264 916	13.1%	97.2%	279 933	294 818	310 685	5.5%	98.6%	
Total revenue	268 716	12.6%	100.0%	283 853	299 072	315 458	5.5%	100.0%	
Expenses									
Current expenses	220 832	27.5%	68.4%	234 212	249 050	268 948	6.8%	–	
Compensation of employees	77 346	8.7%	28.3%	82 968	88 728	93 872	6.7%	29.4%	
Goods and services	142 186	46.9%	39.5%	149 944	159 122	173 876	6.9%	53.5%	
Depreciation	1 300	-2.9%	0.5%	1 300	1 200	1 200	-2.6%	0.4%	
Transfers and subsidies	47 884	-17.9%	31.6%	49 641	50 022	46 511	-1.0%	16.7%	
Total expenses	268 716	11.6%	100.0%	283 853	299 072	315 458	5.5%	–	
Surplus/(Deficit)	–	-100.0%		–	–	–	–	–	

Table 17.24 National Development Agency statements of estimates of financial performance and position

Statement of financial position		Revised estimate	Average growth rate (%)	Expenditure/ Total: Average (%)	Medium-term estimate			Average growth rate (%)	Expenditure/ Total: Average (%)
R thousand	2015/16				2016/17	2017/18	2018/19		
Carrying value of assets	4 525		11.5%	3.9%	4 751	4 989	5 238	5.0%	13.9%
of which:									
Acquisition of assets	(1 365)		10.9%	-1.5%	(3 140)	(3 322)	(3 515)	37.1%	-8.8%
Receivables and prepayments	2 400		9.9%	2.1%	2 520	2 646	2 778	5.0%	7.4%
Cash and cash equivalents	70 041		-13.7%	94.0%	42 806	23 400	13 595	-42.1%	78.7%
Total assets	76 966		-12.3%	100.0%	50 077	31 035	21 612	-34.5%	100.0%
Accumulated surplus/(deficit)	37 422		-25.2%	57.3%	22 422	7 422	-	-100.0%	29.3%
Capital reserve fund	21 753		-	23.9%	8 974	4 016	1 016	-64.0%	16.0%
Trade and other payables	7 401		5.8%	7.1%	7 772	8 160	8 568	5.0%	22.8%
Provisions	10 389		26.1%	7.4%	10 909	11 437	12 027	5.0%	31.9%
Total equity and liabilities	76 966		-12.3%	100.0%	50 077	31 035	21 612	-154.0%	100.0%

Personnel information

Table 17.25 National Development Agency personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2016		Number and cost ¹ of personnel posts filled / planned for on funded establishment										Number								
Number of funded posts	Number of posts on approved establishment	Actual		Revised estimate		Medium-term expenditure estimate						Average growth rate (%)	Salary level/Total: Average (%)							
		2014/15	2015/16	Number	Cost	Unit Cost	Number	Cost	Unit Cost	Number	Cost	Unit Cost								
National Development Agency		175	175	185	70.6	0.4	175	77.3	0.4	175	83.0	0.5	175	88.7	0.5	175	93.9	0.5	6.7%	100.0%
Salary level																				
1 – 6	54	54	54	3.4	0.1		54	3.9	0.1	54	4.2	0.1	54	4.5	0.1	54	4.8	0.1	7.4%	30.9%
7 – 10	60	60	73	22.8	0.3		60	21.2	0.4	60	22.9	0.4	60	24.8	0.4	60	26.4	0.4	7.6%	34.3%
11 – 12	38	38	37	22.4	0.6		38	25.7	0.7	38	27.5	0.7	38	29.6	0.8	38	31.4	0.8	6.9%	21.7%
13 – 16	23	23	21	22.1	1.1		23	26.5	1.2	23	28.3	1.2	23	29.9	1.3	23	31.3	1.4	5.6%	13.1%

1. Rand million.

Additional tables

Table 17.A Summary of conditional grants to provinces and municipalities¹

R thousand	Audited outcome			Adjusted appropriation 2015/16	Medium-term expenditure estimate			
	2012/13	2013/14	2014/15		2016/17	2017/18	2018/19	
Conditional grants to provinces								
Welfare Services Policy Development and Implementation Support								
Substance abuse treatment grant	–	–	27 530	47 500	85 500	56 950	70 833	
Early childhood development grant	–	–	–	–	–	319 828	493 065	
Total	–	–	27 530	47 500	85 500	376 778	563 898	
Total	–	–	–	–	–	–	–	

1. Detail provided in the Division of Revenue Act (2016).

Table 17.B Summary of expenditure on infrastructure

Project name	Service delivery outputs	Current project stage	project cost	Total	Audited outcome	Adjusted appropriation	Medium-term expenditure estimate		
R thousand			2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19
Departmental infrastructure									
Small projects (total project cost of less than R250 million over the project life cycle)									
Construction of substance abuse treatment centres	Planning and design	Tender	15 000	—	—	—	15 000	—	—
Construction of substance abuse treatment centres: Eastern Cape	Construction of substance abuse inpatient treatment centres	Complete	14 633	—	—	12 633	2 000	—	—
Construction of substance abuse treatment centres: Free State	Construction of substance abuse inpatient treatment centres	Tender	56 884	—	—	1 884	12 500	42 500	—
Construction of substance abuse treatment centres: North West	Construction of substance abuse inpatient treatment centres	Construction	28 015	—	—	—	11 015	17 000	—
Construction of substance abuse treatment centres: Northern Cape	Construction of substance abuse inpatient treatment centres	Tender	60 998	—	—	1 998	16 000	43 000	—
Total			175 530	—	—	27 530	62 500	85 500	—

Table 17.C Summary of donor funding

Donor	Project	Programme	Period of commitment	Amount committed	Main economic classification	Spending focus	Audited outcome		Estimate	Medium-term expenditure estimate
							2012/13	2013/14	2014/15	2015/16
R thousand										
Foreign In cash										
Canadian International Development Agency	Child protection study	Welfare Services Policy Development and Implementation Support	2007/08 - 2015/16	49 497	Goods and services	Child protection study/register	3 758	7 835	10 377	8 873
Global Fund	Strengthening of monitoring and evaluation systems for orphans and other children made vulnerable by HIV and AIDS	Welfare Services Policy Development and Implementation Support	2012/13 - 2013/14	890	Goods and services	District or municipality kits for orphans and vulnerable children	418	472	—	—
Global Fund	Fight against HIV and AIDS, tuberculosis and malaria	Welfare Services Policy Development and Implementation Support	2014/15 - 2015/16	20 500	Goods and services	Data collection for monitoring and evaluation systems	—	—	4 510	15 990
Kreditanstalt Für Wiederaufbau (KfW)	Implementation of care and support programmes for child and youth headed households in KwaZulu-Natal, Limpopo and North West	Welfare Services Policy Development and Implementation Support	2013/14 - 2017/18	121 778	Buildings and other fixed structures	Construction of centres for orphans, vulnerable children and youth	—	—	—	11 810
Foreign In kind										
Japan International Cooperation Agency	Disability mainstreaming	Welfare Services Policy Development and Implementation Support	2011/12 - 2014/15	—	Goods and services	Enhancement of the Department of Social Developments institutional capacity to make strategic plans and decisions to integrate and mainstream disability across all the department's policies and service delivery programmes	—	946	877	182

Table 17.C Summary of donor funding

Donor	Project	Programme	Period of commitment	Amount committed	Main economic classification	Spending focus	Audited outcome			Estimate	Medium-term expenditure estimate
							2012/13	2013/14	2014/15		
R thousand											
Japan International Cooperation Agency	Home community based care monitoring and evaluation: data quality	Welfare Services Policy Development and Implementation Support	2012/13 - 2013/14	-	Goods and services	Monitoring and evaluation on data quality	-	1 630	-	-	-
Kreditanstalt Für Wiederaufbau (KfW)	Consultancy services for the implementation of care and support programmes for child and youth headed households in KwaZulu-Natal, Limpopo and North West	Welfare Services Policy Development and Implementation Support	2012/13 - 2015/16	11 674	Goods and services	Consultancy services for project management	-	3 496	5 933	2 185	-
United Nations Children's Fund	Technical support for the development of the early childhood development policy and programme	Welfare Services Policy Development and Implementation Support	2014/15 - 2015/16	892	Goods and services	Development of early childhood development policy and programme	-	-	597	295	-
United Nations Children's Fund	Rapid assessment of local government by-laws and policies on early childhood development, as well as a feasibility study on the options for intersectoral management and coordination based on national and international best practice	Welfare Services Policy Development and Implementation Support	2015/16	220	Goods and services	Rapid assessment of local government by-laws and policies on early childhood development, as well as a feasibility study on the options for intersectoral management and coordination based on national and international best practice	-	-	220	-	-
United Nations Children's Fund	Various activities on the development of the early childhood development policy and programme	Welfare Services Policy Development and Implementation Support	2013/14 - 2015/16	2 590	Goods and services	Child protection programme development	-	1 816	-	774	-
United Nations Children's Fund	Programme of action for the interministerial committee on violence against women and children	Welfare Services Policy Development and Implementation Support	2013/14 - 2014/15	468	Goods and services	Technical assistance for the development and implementation of the programme of action for the interministerial committee on violence against women and children	-	228	240	-	-
United Nations Children's Fund	Transformation of child and youth care centres and the regularisation of temporary safe care based on audits and tools	Welfare Services Policy Development and Implementation Support	2013/14	78	Goods and services	Technical support to the plan for the transformation of child and youth care centres and the regularisation of temporary safe care based on audits and tools completed in 2012	-	78	-	-	-
United States Agency for International Development	Implementation plan for the treatment of child abuse, neglect and exploitation	Welfare Services Policy Development and Implementation Support	2010/11 - 2012/13	3 584	Goods and services	Implementation plan for the treatment of child abuse, neglect and exploitation	-	2 880	-	-	-
United States Agency for International Development	Development of a conceptual framework for accredited training in child protection for social workers	Welfare Services Policy Development and Implementation Support	2010/11 - 2012/13	3 558	Goods and services	Development of a conceptual framework for accredited training in child protection for social workers	-	-	-	-	-
United States Agency for International Development	Technical assistance and project management services for isibindi and early childhood development projects	Welfare Services Policy Development and Implementation Support	2015/16	2 862	Compensation of Employees	Development of a conceptual framework for accredited training in child protection for social workers	-	-	-	2 862	-
United States Agency for International Development	Development of a non-profit organisation registration and reporting system	Social Policy and Integrated Service Delivery	2012/13	2 205	Goods and services	Development of a non-profit organisation registration and reporting system	2 205	-	-	-	-

Table 17.C Summary of donor funding

Donor	Project	Programme	Period of commitment	Amount committed	Main economic classification	Spending focus	Audited outcome		Estimate	Medium-term expenditure estimate
							2012/13	2013/14	2014/15	2015/16
R thousand										
United States Agency for International Development	Home community based care monitoring and evaluation systems	Welfare Services Policy Development and Implementation Support	2012/13	430	Goods and services	Enhancement of the home community based care monitoring and evaluation systems	430	-	-	-
United States Agency for International Development	Thogomelo training of community caregivers	Welfare Services Policy Development and Implementation Support	2013/14 - 2016/17	53 246	Goods and services	Training of community caregivers	-	7 331	17 346	6 383
United States Agency for International Development	Government capacity building systems	Administration	2013/14 - 2016/17	61 618	Goods and services	Capacity building in the department	-	-	21 898	39 720
United States Agency for International Development	Production, launch, distribution and maintenance of the children service directory	Welfare Services Policy Development and Implementation Support	2011/12 - 2015/16	44 286	Goods and services	Production, launch, distribution, maintenance and sustainability of the children service directory. Technical editing and merging of the strategy for statutory services and the national guidelines to child headed households for the department	1 141	22 579	190	20 376
United States Agency for International Development	Impact assessment study of the home community based care and support programme	Welfare Services Policy Development and Implementation Support	2012/13 - 2014/15	2 877	Goods and services	Undertake an impact assessment study of the home based care support programme, as implemented by the department	-	2 070	807	-
United States Agency for International Development	HIV and AIDS monitoring and evaluation	Welfare Services Policy Development and Implementation Support	2013/14 - 2015/16	1 437	Goods and services	Community based intervention monitoring system hosting, maintenance and development support, and placement of two contract workers within the department to provide technical support for the community based intervention monitoring system. Department of Social Development temporary staff travel costs relating to the department's funded projects	-	381	382	674
United States Agency for International Development	Training on the HIV and AIDS safety risk assessment tool and travel costs	Welfare Services Policy Development and Implementation Support	2013/14 - 2014/15	1 567	Goods and services	Training on the HIV and AIDS safety risk assessment tool by social workers in five provinces including miscellaneous/travel costs for various projects funded for the department	-	792	775	-
United States Agency for International Development	Support to the gender based violence command centre	Welfare Services Policy Development and Implementation Support	2014/15	4 205	Goods and services	Support to the Department of Social Development's gender based violence command centre	-	-	4 205	-
United States Agency for International Development	Costing and development of the model on community capacity enhancement	Welfare Services Policy Development and Implementation Support	2014/15 - 2015/16	1 069	Goods and services	Assistance to the department to develop and cost the national rollout of the community capacity enhancement model	-	-	1 069	-

Table 17.C Summary of donor funding

Donor R thousand	Project	Programme	Period of commitment	Amount committed	Main economic classification	Spending focus	Audited outcome				Estimate	Medium-term expenditure estimate 2016/17 - 2018/19
							2012/13	2013/14	2014/15	2015/16		
United States Agency for International Development	Safety and risk assessment tool	Welfare Services Policy Development and Implementation Support	2013/14	116	Goods and services	Verification of the effectiveness of the safety and risk assessment tools and training material in a diverse geographical area (urban, peri-urban and rural) in the context of child protection in South Africa	-	116	-	-	-	-
United States Agency for International Development	Department capacity enhancement	Social Policy and Integrated Service Delivery	2012/13-2015/16	3 294	Compensation of Employees	Placement of six staff members within the Department of Social Development to provide various levels of support	2 438	-	853	3	-	-
United States Agency for International Development	National action plan on violence against women and children	Welfare Services Policy Development and Implementation Support	2013/14	853	Goods and services	Review of the technical quality of the national action plan on violence against women and children (current and previous), with regard to its relevance, comprehensiveness and measurability	-	853	-	-	-	-
United States Agency for International Development	Conducting orphans, vulnerable children and youth conference dialogues and develop an action plan emanating from the conference	Welfare Services Policy Development and Implementation Support	2013/14	2 310	Goods and services	Children's dialogues in preparation for the 2013 orphans, vulnerable children and youth conference. Technical support for the development of an action plan emanating from the 2013 orphans vulnerable children and youth conference	-	2 310	-	-	-	-
United Nations Partnership to Promote the Rights of Persons with Disabilities	Accelerating the implementation of the United Nations convention on the rights of persons with disabilities in South Africa	Welfare Services Policy Development and Implementation Support	2014/15 - 2015/16	2 592	Goods and services	Development of survey tools for 0 - 4 year-old children with disabilities	-	-	1 452	1 140	-	-
United Nations Children's Fund	Surveillance system to fight violence against women and children	Welfare Services Policy Development and Implementation Support	2013/14 - 2014/15	807	Goods and services	Development of a concept for a surveillance system to fight violence against children	-	-	807	-	-	-
United Nations Children's Fund	Child protection profiling	Welfare Services Policy Development and Implementation Support	2014/15	886	Goods and services	Child protection profiling in nine provinces	-	-	886	-	-	-
United Nations Children's Fund	Prevention of violence against women and children	Welfare Services Policy Development and Implementation Support	2014/15 - 2015/16	3 451	Goods and services	Evaluation of a safer South Africa programme for women and children against women and children to prevent violence against women and children and to conduct a study for the structural analysis on causes of violence against women and children	-	-	3 280	171	-	-
United States Agency for International Development	Child protection induction	Welfare Services Policy Development and Implementation Support	2014/15	277	Goods and services	Development of a child protection induction manual for newly appointed social workers in the department	-	-	277	-	-	-
United Nations Children's Fund	Children in alternative care	Welfare Services Policy Development and Implementation Support	2014/15	251	Goods and services	Testing, training of master trainers and design of the layout of the assessment tool for children in alternative care	-	-	251	-	-	-

Table 17.C Summary of donor funding

Donor R thousand	Project	Programme	Period of commitment	Amount committed	Main economic classification	Spending focus	Audited outcome		Estimate 2015/16	Medium-term expenditure estimate 2016/17	2017/18	2018/19
							2012/13	2013/14	2014/15			
United Nations Population Fund	Adolescent sexual reproductive health rights	Welfare Services Policy Development and Implementation Support	2014/15	579	Goods and services	Capacity building towards intergenerational communication on adolescent sexual reproductive health and rights and development of models for government and non-governmental organisations and civil society	—	—	579	—	—	—
Local												
In cash												
Criminal Asset Recovery Fund	Funding organisations for activities relating to victim empowerment programmes	Welfare Services Policy Development and Implementation Support	2012/13 - 2015/16	26 359	Goods and services	Victim empowerment programmes	224	6 108	6 255	13 772	—	—
Health and Welfare Sector Education and Training Authority	Training community development workers on the food and nutrition course and various training courses including degrees in demography and population studies	Social Policy and Integrated Service Delivery	2011/12 - 2016/17	12 105	Goods and services	Support of poultry and crop cooperatives and bursaries for population studies offered to full time students	1 277	2 154	6 288	1 071	—	—
Total				445 411			17 172	61 195	89 125	127 570	77 080	55 074

2016 BUDGET

ESTIMATES OF NATIONAL EXPENDITURE

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national treasury

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National Treasury
REPUBLIC OF SOUTH AFRICA