

# Vote 13

## Arts and Culture

### Budget summary

R million	2010/11				2011/12	2012/13
	Total to be appropriated	Current payments	Transfers and subsidies	Payments for capital assets	Total	Total
<b>MTEF allocation</b>						
Administration	154.6	151.0	–	3.6	170.8	181.6
Arts and Culture in Society	327.1	28.3	298.5	0.3	327.6	359.8
National Language Service	93.5	22.7	69.8	1.0	101.2	108.5
Cultural Development and International Cooperation	206.7	31.8	174.4	0.5	226.2	236.1
Heritage Promotion	993.9	30.5	963.1	0.4	921.7	972.3
National Archives, Records, Libraries and Heraldic Services	630.9	46.8	583.2	0.8	670.0	704.4
<b>Total expenditure estimates</b>	<b>2 406.7</b>	<b>311.1</b>	<b>2 089.1</b>	<b>6.6</b>	<b>2 417.4</b>	<b>2 562.7</b>
Executive authority	Minister of Arts and Culture					
Accounting officer	Director-General of Arts and Culture					
Website address	www.dac.gov.za					

*The Estimates of National Expenditure booklets for individual votes are available on [www.treasury.gov.za](http://www.treasury.gov.za). They provide more comprehensive coverage of vote specific information, particularly about goods and services, transfers, public entities and lower level institutional information.*

### Aim

*The aim of the Department of Arts and Culture is to develop and preserve South African arts and culture to ensure social cohesion and nation building.*

### Programme purposes

#### Programme 1: Administration

**Purpose:** Overall management of the department and strategic and administrative support services.

#### Programme 2: Arts and Culture in Society

**Purpose:** Develop and promote arts and culture in South Africa and mainstream its role in social development.

#### Programme 3: National Language Service

**Purpose:** Promote the official languages of South Africa and enhance the linguistic diversity of the country.

#### Programme 4: Cultural Development and International Cooperation

**Purpose:** Provide economic and other development opportunities for South African arts and culture, nationally and globally, through mutually beneficial partnerships, thereby ensuring the sustainability of the sector.

#### Programme 5: Heritage Promotion

**Purpose:** Policy, legislation and strategic direction for identifying, conserving and promoting cultural heritage.

## **Programme 6: National Archives, Records, Libraries and Heraldic Services**

**Purpose:** Facilitate full and open access to the archival, heraldic and information resources of South Africa.

### **Strategic overview: 2006/07 – 2012/13**

The Department of Arts and Culture is responsible for transforming South Africa's arts, culture and heritage landscape to serve South Africa's wide artistic and cultural needs and to contribute to the goals of growth, employment, poverty alleviation, national reconciliation, nation building and social cohesion. The department is also tasked with developing and promoting the official languages and enhancing linguistic diversity.

#### **Strategic and operational objectives**

##### *Promoting arts and culture for social cohesion*

The department will continue to support government's social cohesion implementation framework by intensifying existing programmes and supporting new programmes that encourage social cohesion and nation building, such as programmes for the youth. National days, including special campaign days, will continue to be used as platforms to celebrate the inclusion and advancement of vulnerable groups, socially, culturally and economically.

Community arts centres are critical locations for the implementation of these programmes. In 2009/10, with its provincial counterparts and the community arts centres sector, the department drafted a policy on the overall management of the community arts centres and allocated roles and responsibilities to the different spheres of government.

##### *2010 arts and culture programme*

In 2008/09, the department developed a strategic framework detailing the cultural programme building up to the 2010 FIFA World Cup, which focuses on the performing arts, the literary and visual arts, heritage resources, languages and legacy programmes. All commemorative programmes and major festivals will be used as a platform for promoting the 2010 FIFA World Cup and related activities, with the aim of leaving a legacy. The department will also ensure that all cultural expression related to the event reflects political, cultural and religious sensitivities and showcases South Africa's cultural diversity and style.

##### *Promoting linguistic diversity*

The department continues to promote linguistic diversity and the development of South Africa's official languages, as required by the Constitution and the national language policy framework. The implementation of the framework has gained momentum in the areas of language planning, translation and editing, technical terminology development, and the coordination of human language technology initiatives.

##### *Supporting the cultural industries*

The department continues to promote the development of the economic potential of cultural industries for job creation, poverty reduction, skills transfer, small business development and broad based black economic empowerment, primarily through the *Investing in Culture* subprogramme and the department's support of the National Film and Video Foundation. The department has also been instrumental in promoting local cultural industries by facilitating access to international networking platforms at markets, festivals and exhibitions.

##### *Transforming the heritage sector*

In 2010/11, the department will develop a national framework that will encompass a funding and grading system for all the department's statutory institutions, in particular museums. The national museum policy currently being developed will ensure that funding to heritage institutions is objectively based on the current and future strategic needs of the sector. A national policy on intangible cultural heritage, developed in 2009, provides a comprehensive framework through which items like oral histories will be safeguarded and promoted. The department will continue to use Heritage Month to promote South Africa's cultural diversity in areas such as poetry, dance and indigenous foods.

The South African Geographic Names Council continues to conduct national hearings on place name changes with the objective of soliciting broader inputs on this sensitive and important policy. The results of the hearings will determine the pace and focus of name changes.

#### *Archives, heraldry and libraries*

The National Archives and Records Service continues to support and guide records and information management procedures across government to ensure that records of enduring value will be permanently preserved in the archives.

Heraldic designs that reflect government imperatives, such as nation building and social cohesion, continue to be developed and registered. The designs are important for national identity and will be promoted through various activities as part of the build-up to the 2010 FIFA World Cup, and beyond, including the Flag in Every School project.

The transformation of the library sector continues with the implementation of the community library conditional grant in 2010. The department is also developing norms and standards for community libraries to ensure equity of access and address disparities in services, practices and procedures in libraries.

## Savings and cost effective service delivery

Over the medium term, the department has identified efficiency savings of R122.6 million across all programmes: R43.6 million in 2010/11, R49.2 million in 2011/12, and R29.7 million in 2012/13. The savings consist of: R16.5 million on compensation of employees; R61.1 million on non-core goods and services items such as travel and subsistence, departmental catering, communication, and venue and facility hire; and R45 million on transfers to households and departmental agencies and accounts.

## Selected performance indicators

**Table 13.1 Arts and Culture**

Indicator	Programme	Past			Current	Projections		
		2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
Number of sustainable community arts centres supported per year	Arts and Culture in Society	2	8	7	1	9	18	23
Number of projects that use arts and culture for social (community) development per year	Arts and Culture in Society	–	–	5	6	9	10	10
Number of new projects supported by Investing in Culture initiative per year	Cultural Development and International Cooperation	273	387	501	520	550	600	630
Number of new jobs created through Investing in Culture projects	Cultural Development and International Cooperation	5 460	7 740	10 020	11 000	11 500	12 500	13 125
Number of geographical names changed every year	Heritage Promotion	98	51	88	100	120	120	120
Number of community libraries upgraded per year	National Archives, Records, Libraries and Heraldic Services	–	40	40	53	60	75	80
Number of new community libraries established	National Archives, Records, Libraries and Heraldic Services	–	4	9	11	12	14	16
Number of flags distributed to schools per year	National Archives, Records, Libraries and Heraldic Services	1	2 000	14 000	6 000	7 000	12 000	–

## Expenditure estimates

**Table 13.2 Arts and Culture**

Programme	Audited outcome			Adjusted appropriation	Revised estimate	Medium-term expenditure estimate		
	2006/07	2007/08	2008/09	2009/10		2010/11	2011/12	2012/13
R million								
1. Administration	122.1	129.6	182.4	144.1	143.1	154.6	170.8	181.6
2. Arts and Culture in Society	225.0	252.7	325.7	393.8	393.3	327.1	327.6	359.8
3. National Language Service	68.8	87.0	92.7	93.3	92.8	93.5	101.2	108.5
4. Cultural Development and International Cooperation	198.3	187.8	188.4	214.1	175.6	206.7	226.2	236.1
5. Heritage Promotion	632.7	659.9	869.4	1 218.9	1 068.4	993.9	921.7	972.3
6. National Archives, Records, Libraries and Heraldic Services	83.0	268.8	456.0	568.0	567.0	630.9	670.0	704.4
<b>Total</b>	<b>1 329.9</b>	<b>1 585.8</b>	<b>2 114.5</b>	<b>2 632.1</b>	<b>2 440.1</b>	<b>2 406.7</b>	<b>2 417.4</b>	<b>2 562.7</b>
Change to 2009 Budget estimate				8.7	(183.3)	(28.3)	(31.2)	-

**Economic classification**

<b>Current payments</b>	<b>253.0</b>	<b>288.3</b>	<b>376.5</b>	<b>315.4</b>	<b>310.4</b>	<b>311.1</b>	<b>340.4</b>	<b>376.6</b>
Compensation of employees	95.1	107.2	126.8	146.3	141.3	149.0	159.4	168.7
Goods and services	157.9	181.2	249.7	169.1	169.1	162.1	181.0	207.9
<i>of which:</i>								
Contractors	0.1	0.0	-	4.1	4.1	14.8	15.7	17.1
Lease payments	25.7	28.5	35.0	37.1	37.1	41.9	46.0	50.3
Travel and subsistence	40.8	50.3	81.6	33.1	33.1	25.7	27.2	32.1
Operating expenditure	0.7	19.5	0.4	14.0	14.0	15.3	19.8	21.0
<b>Transfers and subsidies</b>	<b>1 074.7</b>	<b>1 295.0</b>	<b>1 731.5</b>	<b>2 310.7</b>	<b>2 123.7</b>	<b>2 089.1</b>	<b>2 070.6</b>	<b>2 179.5</b>
Provinces and municipalities	0.1	163.2	344.6	440.6	440.6	512.7	543.4	570.8
Departmental agencies and accounts	881.5	939.6	1 185.0	1 561.3	1 411.3	1 325.1	1 270.0	1 354.2
Non-profit institutions	8.0	8.5	10.0	10.5	10.5	11.3	12.3	12.9
<b>Payments for capital assets</b>	<b>2.1</b>	<b>2.1</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.6</b>	<b>6.4</b>	<b>6.6</b>
Machinery and equipment	2.1	2.1	6.0	6.0	6.0	6.6	6.4	6.6
<b>Payments for financial assets</b>	<b>0.2</b>	<b>0.4</b>	<b>0.5</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Total</b>	<b>1 329.9</b>	<b>1 585.8</b>	<b>2 114.5</b>	<b>2 632.1</b>	<b>2 440.1</b>	<b>2 406.7</b>	<b>2 417.4</b>	<b>2 562.7</b>

## Expenditure trends

The department's budget grew at an average annual rate of 25.6 per cent, from R1.3 billion in 2006/07 to R2.6 billion 2009/10. This growth was mainly due to the additional expenditure required for capital projects such as developing Freedom Park, upgrading and maintaining museums, and improving public and community library services.

Over the medium term, expenditure is expected to decrease at an average annual rate of 0.9 per cent. This marginal decrease is due to the conclusion of construction projects such as Freedom Park, which ends in 2010/11, and projects related to the 2010 FIFA World Cup, for which funding ended in 2009/10.

The allocations for the community library services conditional grant and for upgrading the public entities are extended over the MTEF period. These activities, with the transfers to heritage and arts institutions, dominate departmental spending over the medium term, at 75.5 per cent of total expenditure.

The 2010 Budget provides additional allocations of R15.3 million, R18.1 million and R19.4 million over the medium term for inflation adjustments for expenditure in compensation of employees for the department and its entities.

### Infrastructure spending

The construction of the first phase of Freedom Park (the garden of remembrance) was completed at the end of 2006/07. The park is fully functional and open to the public. R496 million will have been spent on this project

by the end of 2009/10, and an additional R134 million has been allocated to complete the remaining elements in 2010/11.

The construction of the new national library in Pretoria was completed in 2008/09. The department will continue to upgrade safety and security and improve accessibility at all its public entities, and has allocated R423.8 million in 2010/11, R455.6 million in 2011/12 and R483 million in 2012/13 for this.

## Departmental receipts

Departmental receipts include mainly miscellaneous items such as debt repayments and revenue generated through service fees charged by the National Archives and Records Service for copying documents and registering coats of arms. The fluctuating trend in departmental receipts is mainly due to the increased use of services offered by the department (mainly the archives and registration of coats of arms) in 2006/07, and a subsequent decline. The increase in transactions in financial assets and liabilities in 2008/09 is mainly due to an increase in debt repayments, which also accounts for the R874 000 projected income in this item for 2009/10.

**Table 13.3 Departmental receipts**

R thousand	Audited outcome			Adjusted estimate	Revised estimate	Medium-term receipts estimate		
	2006/07	2007/08	2008/09	2009/10		2010/11	2011/12	2012/13
<b>Departmental receipts</b>	<b>3 172</b>	<b>374</b>	<b>3 554</b>	<b>1 046</b>	<b>1 046</b>	<b>604</b>	<b>640</b>	<b>740</b>
Sales of goods and services produced by department	3 172	257	237	150	150	604	640	720
Sales of scrap, waste, arms and other used current goods	-	-	1	-	-	-	-	-
Fines, penalties and forfeits	-	-	1	-	-	-	-	-
Interest, dividends and rent on land	-	-	25	16	16	-	-	20
Sales of capital assets	-	117	-	6	6	-	-	-
Transactions in financial assets and liabilities	-	-	3 290	874	874	-	-	-
<b>Total</b>	<b>3 172</b>	<b>374</b>	<b>3 554</b>	<b>1 046</b>	<b>1 046</b>	<b>604</b>	<b>640</b>	<b>740</b>

## Programme 1: Administration

### Expenditure estimates

**Table 13.4 Administration**

Subprogramme	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
R million							
Minister <sup>1</sup>	0.9	1.4	1.3	1.7	1.8	1.9	2.0
Deputy Minister <sup>1</sup>	0.7	1.1	1.2	1.4	1.5	1.6	1.7
Management	63.6	27.0	102.3	53.3	69.9	80.0	83.7
Corporate Services	23.6	63.1	31.4	40.9	28.8	29.9	32.0
Office Accommodation	33.3	37.0	46.2	46.8	52.6	57.3	62.2
<b>Total</b>	<b>122.1</b>	<b>129.6</b>	<b>182.4</b>	<b>144.1</b>	<b>154.6</b>	<b>170.8</b>	<b>181.6</b>
Change to 2009 Budget estimate				14.6	14.2	3.2	-

<sup>1</sup> From 2008/09, the current payments relating to the total remuneration package of political office bearers are shown, before this, only salary and car allowance are included. Administrative and other subprogramme expenditure may in addition include payments for capital assets as well as transfers and subsidies.

**Table 13.4 Administration (continued)**

R million	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
<b>Economic classification</b>							
<b>Current payments</b>	<b>120.2</b>	<b>127.7</b>	<b>175.3</b>	<b>140.8</b>	<b>151.0</b>	<b>167.3</b>	<b>178.1</b>
Compensation of employees	36.7	41.3	52.1	61.6	55.7	57.8	60.6
Goods and services	83.6	86.4	123.2	79.3	95.3	109.5	117.5
<i>of which:</i>							
Lease payments	25.7	28.5	35.0	37.1	41.9	46.0	50.3
Travel and subsistence	17.1	13.4	17.0	9.3	9.7	10.0	10.6
Operating expenditure	0.3	8.3	0.4	5.1	6.4	10.5	11.2
<b>Transfers and subsidies</b>	<b>0.3</b>	<b>0.5</b>	<b>2.9</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
Households	0.3	0.5	2.9	-	-	-	-
<b>Payments for capital assets</b>	<b>1.5</b>	<b>1.1</b>	<b>4.1</b>	<b>3.2</b>	<b>3.6</b>	<b>3.5</b>	<b>3.6</b>
Machinery and equipment	1.5	1.1	4.1	3.2	3.6	3.5	3.6
<b>Payments for financial assets</b>	<b>0.0</b>	<b>0.2</b>	<b>0.1</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Total</b>	<b>122.1</b>	<b>129.6</b>	<b>182.4</b>	<b>144.1</b>	<b>154.6</b>	<b>170.8</b>	<b>181.6</b>

## Expenditure trends

Spending increased from R122.1 million in 2006/07 to R144.1 million in 2009/10, at an average annual rate of 5.7 per cent, and is expected to increase at an average annual rate of 8 per cent over the medium term to reach R181.6 million.

The fluctuating growth in the *Management* and *Corporate Services* subprogrammes over the 7-year period is due to changes to the number of ministerial imbizos held each year. The growth in expenditure in goods and services fluctuates for the same reason. In 2009/10, expenditure in goods and services is expected to decrease by 35.7 per cent, due to the reduced number of imbizos. Expenditure in goods and services is expected to grow at an average annual rate of 14 per cent over the medium term, in line with the increase in the *Management* subprogramme for the ministerial imbizo programme.

The programme's focus over the medium term is the provision of overall management and administrative support to the department, as well as running the minister's imbizos.

From April 2006, costs for leases and accommodation charges were devolved from the Department of Public Works to individual departments. The department receives R52.6 million, R57.3 million and R62.2 million over the medium term for this purpose.

## Programme 2: Arts and Culture in Society

- *Promotion of Arts and Culture in South Africa* develops the literary, visual and performing arts through financial assistance to various arts and culture bodies and community arts centres. It also supports arts and social development through activities directed at vulnerable.
- *National Arts Council* transfers funds to the National Arts Council, which provides financial support to the various disciplines of arts and culture, guided by funding criteria that promote government objectives.

## Objectives and measures

- Increase access to arts, culture and heritage programmes for vulnerable groups by identifying and supporting arts and social development programmes and building sustainable partnerships with 9 non-governmental organisations and other identified social partners, including 400 schools and 18 community arts centres over the medium term.
- Continue to develop arts, culture and heritage programmes informed by strategies for women, children and persons with disabilities by establishing partnerships with all provinces in 2010.

- Make arts and culture training accessible at community level by providing support to various community arts centres with functioning arts, culture, craft and performance programmes and increasing the number of sustainable community arts centres from 18 in 2009/10 to 27 by March 2011.

### Service delivery focus

The commemoration of international Women's Day in March 2009 in Cape Town and of national Women's Day on 9 August 2009 in Vryheid in KwaZulu-Natal were significant milestones that provided networking opportunities for the participating small, medium and micro enterprises, and businesses led by women. In 2009, the department hosted and supported several events, such as social dialogues to promote nation building and access to arts and culture, and anti-xenophobic actions to promote cultural diversity and understanding. The dialogues, held in all provinces, enabled communities to speak about issues affecting them. They focused on intergenerational and gender issues, and on youth.

Ongoing support to music festivals and concerts such as the Cape Town Jazz Festival and the Standard Bank Joy of Jazz in 2009 continued to enhance social cohesion, develop skills and create job opportunities for musicians.

### Expenditure estimates

**Table 13.5 Arts and Culture in Society**

Subprogramme	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
R million							
Promotion of Arts and Culture in South Africa	162.9	185.8	252.9	315.3	261.5	257.1	270.1
National Arts Council	62.1	66.9	72.9	78.5	65.6	70.5	89.7
<b>Total</b>	<b>225.0</b>	<b>252.7</b>	<b>325.7</b>	<b>393.8</b>	<b>327.1</b>	<b>327.6</b>	<b>359.8</b>
Change to 2009 Budget estimate				18.2	10.6	(12.1)	-
<b>Economic classification</b>							
<b>Current payments</b>	<b>14.3</b>	<b>19.2</b>	<b>53.3</b>	<b>25.1</b>	<b>28.3</b>	<b>29.7</b>	<b>31.1</b>
Compensation of employees	6.0	6.8	8.2	10.6	10.8	11.5	12.1
Goods and services	8.3	12.4	45.1	14.5	17.5	18.2	19.0
<i>of which:</i>							
Contractors	-	-	-	3.5	9.3	9.7	10.1
Travel and subsistence	5.0	5.6	14.6	3.4	3.9	4.1	4.4
Operating expenditure	0.0	0.2	-	0.2	0.2	0.2	0.2
<b>Transfers and subsidies</b>	<b>210.6</b>	<b>233.4</b>	<b>272.1</b>	<b>368.4</b>	<b>298.5</b>	<b>297.6</b>	<b>328.4</b>
Departmental agencies and accounts	176.4	198.3	222.1	238.3	234.0	249.1	277.4
Non-profit institutions	4.6	4.9	5.2	5.5	5.9	6.2	6.5
Households	29.5	30.3	44.8	124.7	58.7	42.2	44.4
<b>Payments for capital assets</b>	<b>0.0</b>	<b>0.1</b>	<b>0.2</b>	<b>0.3</b>	<b>0.3</b>	<b>0.3</b>	<b>0.3</b>
Machinery and equipment	0.0	0.1	0.2	0.3	0.3	0.3	0.3
<b>Payments for financial assets</b>	<b>0.0</b>	<b>0.0</b>	<b>0.2</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Total</b>	<b>225.0</b>	<b>252.7</b>	<b>325.7</b>	<b>393.8</b>	<b>327.1</b>	<b>327.6</b>	<b>359.8</b>

Table 13.5 Arts and Culture in Society (continued)

R million	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
<b>Details of selected transfers and subsidies</b>							
<b>Departmental agencies and accounts</b>							
<b>Departmental agencies (non-business entities)</b>							
<b>Current</b>	<b>176.4</b>	<b>198.3</b>	<b>222.1</b>	<b>238.3</b>	<b>234.0</b>	<b>249.1</b>	<b>277.4</b>
Artscape	27.8	31.5	35.5	37.7	39.9	42.3	44.5
Market Theatre	14.5	17.0	19.3	20.6	21.8	23.1	24.3
National Arts Council	62.1	66.9	72.9	78.5	65.6	70.5	89.7
Performing Arts Centre of the Free State	19.6	22.7	25.8	27.9	29.3	31.1	32.7
Playhouse Company	23.1	26.6	30.2	32.3	34.1	36.1	38.0
State Theatre	23.7	27.1	30.9	33.3	35.0	37.1	39.0
Windybrow Theatre	5.6	6.5	7.4	7.9	8.4	8.9	9.3
<b>Non-profit institutions</b>							
<b>Current</b>	<b>4.6</b>	<b>4.9</b>	<b>5.2</b>	<b>5.5</b>	<b>5.9</b>	<b>6.2</b>	<b>6.5</b>
Business Arts South Africa	4.6	4.9	5.2	5.5	5.9	6.2	6.5
<b>Households</b>							
<b>Other transfers to households</b>							
<b>Current</b>	<b>29.5</b>	<b>30.1</b>	<b>44.8</b>	<b>124.7</b>	<b>58.7</b>	<b>42.2</b>	<b>44.4</b>
Financial assistance projects	29.5	9.3	13.8	49.7	58.7	42.2	44.4
2010 FIFA World Cup projects	–	20.8	30.9	75.0	–	–	–

### Expenditure trends

Expenditure grew from R225 million in 2006/07 to R393.8 million in 2009/10 at an average annual rate of 20.5 per cent, and is expected to decrease to R359.8 million over the MTEF period at an average annual rate of 3 per cent. The decline in expenditure over the MTEF period is as a result of 2010 FIFA World Cup projects coming to an end. This also accounts for the 17.1 per cent decline in projected expenditure in the *Promotion of Arts and Culture in Society* subprogramme in 2010/11, as well as the 52.9 per cent decline in expenditure on transfers to households in the same year.

The increases in outsourced services, venues and facilities and travel and subsistence in 2008/09 are due to projects related to the 2009 FIFA Confederations Cup and preparations for the 2010 FIFA World Cup.

Programme expenditure is dominated by transfers to departmental agencies. The biggest beneficiary is the National Arts Council, which funds various arts bodies and projects, including the philharmonic orchestras. The council was also responsible for funding the Cape Town Jazz Orchestra from 20010/11. Transfers to the National Arts Council have been reduced by R15 million in 2010/11 and R15 million in 2011/12 because of the council's large accumulated cash surpluses, mainly from unallocated grants over a number of years.

### Programme 3: National Language Service

- *National Language Service* promotes the national language policy and develops implementation strategies. Funding is mainly used for language development programmes, such as for human language technologies, the translation of government documents into all 11 official languages, and language campaigns and forums.
- *Pan South African Language Board* transfers funds to the Pan South African Language Board, which creates an environment conducive to developing, using and promoting the 11 official languages, the Khoe, Nama and San languages, and South African Sign Language.

### Objectives and measures

- Promote the use of all official languages by developing technical terminology in all official languages, for example for soccer and HIV and AIDS, and in the human, social, economic and management sciences, by December 2010.



- Promote access to services and information for all citizens in their official language of choice by:
  - facilitating human language technologies projects, such as machine aided translation tools, by February 2010
  - implementing the second phase of the multilingual telephone based information system by November 2010
  - establishing the virtual national centre for human language technologies by December 2010.

## Service delivery focus

The department awards language bursaries to deserving students in the fields of language planning, lexicography, translation and editing, interpreting, and human language technologies to promote the language professions. Bursaries were awarded to 69 postgraduate and undergraduate students in 2009.

To promote and develop all official languages, the department translated and edited 930 documents in official languages and translated 580 documents from foreign languages in 2009. Electronic spellcheckers for African languages were developed as part of the human language technologies programme.

## Expenditure estimates

**Table 13.6 National Language Service**

Subprogramme	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
R million							
National Language Service	29.7	43.4	45.3	43.3	40.6	45.1	49.5
Pan South African Language Board	39.1	43.6	47.5	50.0	52.9	56.1	58.9
<b>Total</b>	<b>68.8</b>	<b>87.0</b>	<b>92.7</b>	<b>93.3</b>	<b>93.5</b>	<b>101.2</b>	<b>108.5</b>
Change to 2009 Budget estimate				(12.7)	(17.9)	(5.8)	–

### Economic classification

<b>Current payments</b>	<b>20.2</b>	<b>25.5</b>	<b>20.7</b>	<b>38.3</b>	<b>22.7</b>	<b>26.5</b>	<b>43.3</b>
Compensation of employees	11.4	12.2	14.7	16.6	18.8	22.2	24.4
Goods and services	8.9	13.3	6.0	21.7	3.9	4.3	18.9
<i>of which:</i>							
<i>Travel and subsistence</i>	1.9	2.1	2.9	3.6	0.4	0.9	4.0
<i>Operating expenditure</i>	0.0	0.2	–	0.3	0.3	0.2	0.2
<b>Transfers and subsidies</b>	<b>48.5</b>	<b>61.4</b>	<b>71.1</b>	<b>54.2</b>	<b>69.8</b>	<b>73.8</b>	<b>64.2</b>
Departmental agencies and accounts	39.1	43.6	47.5	50.2	52.9	56.1	58.9
Households	9.4	17.8	23.6	4.0	17.0	17.7	5.3
<b>Payments for capital assets</b>	<b>0.0</b>	<b>0.2</b>	<b>0.9</b>	<b>0.9</b>	<b>1.0</b>	<b>0.9</b>	<b>1.0</b>
Machinery and equipment	0.0	0.2	0.9	0.9	1.0	0.9	1.0
<b>Total</b>	<b>68.8</b>	<b>87.0</b>	<b>92.7</b>	<b>93.3</b>	<b>93.5</b>	<b>101.2</b>	<b>108.5</b>

### Details of selected transfers and subsidies

<b>Departmental agencies and accounts</b>							
<b>Departmental agencies (non-business entities)</b>							
<b>Current</b>	<b>39.1</b>	<b>43.6</b>	<b>47.5</b>	<b>50.2</b>	<b>52.9</b>	<b>56.1</b>	<b>58.9</b>
Pan South African Language Board	39.1	43.6	47.5	50.2	52.9	56.1	58.9
<b>Households</b>							
<b>Other transfers to households</b>							
<b>Current</b>	<b>9.4</b>	<b>17.7</b>	<b>23.6</b>	<b>4.0</b>	<b>17.0</b>	<b>17.7</b>	<b>5.3</b>
Financial assistance projects	9.4	17.7	23.6	4.0	17.0	17.7	5.3

## Expenditure trends

Expenditure grew from R68.8 million in 2006/07 to R93.3 million in 2009/10, at an average annual rate of 10.7 per cent. Over the MTEF period, expenditure is expected to grow to R108.5 million at an average annual rate of 5.1 per cent, due to the impact of efficiency savings, mainly on non-core goods and services items.

Expenditure in the *Pan South African Language Board* subprogramme, which transfers funds to the Pan South African Language Board, increased from R39.1 million in 2006/07 to R50 million in 2009/10 at an average annual rate of 8.6 per cent, mainly to support the development of the board's national lexicography units. Expenditure is expected to grow more moderately over the medium term, increasing to R58.9 million in 2012/13 at an average annual rate of 5.6 per cent.

The 49.8 per cent increase in spending on goods and services in 2007/08 was mainly due to the extension of the telephone interpreting service project. High consultancy fees over the medium term, increasing from R5.9 million in 2009/10 to R9.1 million in 2012/13, are due to activities related to the human languages technology projects.

The spending focus over the medium term is on implementing the human language technology policy and the national language policy framework.

## Programme 4: Cultural Development and International Cooperation

- *Cultural Development* supports the creative industries, primarily established small projects, and the development of arts and training. Funds are mainly transferred to participants in projects and initiatives that promote the creative industries and are disbursed on the basis of annual business plans and service level agreements between the department and the individual or group contractors.
- *Investing in Culture* promotes job creation, skills development, and economic empowerment, supporting business start-ups and poverty alleviation projects. Funds are transferred to participants in the programme's projects and are disbursed on the basis of annual business plans and service level agreements between the department and the individual or group contractors.
- *International Cooperation* ensures South Africa's cultural participation in binational and multilateral activities, secures official development assistance, strengthens the national presence in the international arena, and builds international partnerships. Funds are mainly used for compensation of employees and other personnel related costs.
- *National Film and Video Foundation* transfers funds to the National Film and Video Foundation in support of developing skills, local content and local marketing in South Africa's film and video industry.

## Objectives and measures

- Increase the number of sustainable projects supported from 409 in 2009 to 459 by December 2010 by providing learnerships and job opportunities in arts, culture and heritage.
- Improve economic participation and development in the cultural industry by providing financial support to 30 100 practitioners by March 2011.
- Increase participation by grassroots art practitioners in the cultural industries by having at least 10 more signed international agreements or cultural exchanges by March 2011.

## Service delivery focus

The Beautiful Things craft exhibition was held in China and Brazil in 2009. In addition, fashion fusion development workshops were held from February to July 2009 involving 360 crafters and 18 designers from all the provinces. 5 South African designers were showcased at the South Africa-Nigeria Binational Commission celebrations in Nigeria. Draft cultural agreements were exchanged between the department and the Democratic Republic of the Congo in 2009 as part of a post-conflict and reconstruction strategy.

In 2008, an international exhibition to promote South African literature was held in Cuba. In 2009, the South African Book Development Council was established as an industry representative body to coordinate growth

strategies, conduct research and contribute to policy development for the book sector. In 2009, over 500 delegates from around the world attended Moshito, the South African music conference and exhibition. The department also supported the 2008 Zaragoza Expo in Spain where various artists performed and gained international experience.

## Expenditure estimates

**Table 13.7 Cultural Development and International Cooperation**

Subprogramme	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
R million							
Cultural Development	71.8	26.5	38.9	33.6	23.4	29.2	29.2
Investing in Culture	67.9	85.1	55.6	105.9	112.3	119.0	125.0
International Cooperation	24.5	39.5	56.0	35.4	32.2	36.7	38.5
National Film and Video Foundation	34.1	36.7	37.9	39.1	38.9	41.3	43.4
<b>Total</b>	<b>198.3</b>	<b>187.8</b>	<b>188.4</b>	<b>214.1</b>	<b>206.7</b>	<b>226.2</b>	<b>236.1</b>
Change to 2009 Budget estimate				(10.0)	(30.0)	(11.5)	-

### Economic classification

<b>Current payments</b>	<b>32.6</b>	<b>48.8</b>	<b>65.9</b>	<b>35.5</b>	<b>31.8</b>	<b>33.8</b>	<b>35.5</b>
Compensation of employees	15.2	17.1	19.3	21.9	23.5	25.0	26.2
Goods and services	17.5	31.7	46.5	13.5	8.3	8.9	9.3
<i>of which:</i>							
<i>Travel and subsistence</i>	7.7	18.0	32.5	6.7	4.6	4.8	5.1
<i>Operating expenditure</i>	0.1	0.6	-	0.2	0.2	0.2	0.2
<b>Transfers and subsidies</b>	<b>165.4</b>	<b>138.9</b>	<b>121.8</b>	<b>178.1</b>	<b>174.4</b>	<b>191.9</b>	<b>200.0</b>
Departmental agencies and accounts	34.1	36.7	37.9	39.1	38.9	41.3	43.4
Households	131.3	102.2	84.0	139.0	135.6	150.6	156.6
<b>Payments for capital assets</b>	<b>0.1</b>	<b>0.1</b>	<b>0.5</b>	<b>0.5</b>	<b>0.5</b>	<b>0.5</b>	<b>0.5</b>
Machinery and equipment	0.1	0.1	0.5	0.5	0.5	0.5	0.5
<b>Payments for financial assets</b>	<b>0.1</b>	<b>0.0</b>	<b>0.2</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Total</b>	<b>198.3</b>	<b>187.8</b>	<b>188.4</b>	<b>214.1</b>	<b>206.7</b>	<b>226.2</b>	<b>236.1</b>

### Details of selected transfers and subsidies

<b>Departmental agencies and accounts</b>							
<b>Departmental agencies (non-business entities)</b>							
<b>Current</b>	<b>34.1</b>	<b>36.7</b>	<b>37.9</b>	<b>39.1</b>	<b>38.9</b>	<b>41.3</b>	<b>43.4</b>
National Film and Video Foundation	34.1	36.7	37.9	39.1	38.9	41.3	43.4
<b>Households</b>							
<b>Other transfers to households</b>							
<b>Current</b>	<b>131.3</b>	<b>102.2</b>	<b>84.0</b>	<b>139.0</b>	<b>135.6</b>	<b>150.6</b>	<b>156.6</b>
Cultural industries	66.0	14.7	30.4	27.0	16.6	25.2	25.0
Investing in Culture programme	57.7	76.2	43.0	93.1	98.8	105.0	110.3
Promote arts and culture internationally	7.5	11.3	10.6	18.9	20.2	20.3	21.3

## Expenditure trends

Expenditure grew at an average annual rate of 2.6 per cent between 2006/07 and 2009/10, from R198.3 million to R214.1 million. Growth over the medium term is expected to continue at an average annual rate of 3.3 per cent, to reach R236.1 million in 2012/13.

Spending in the programme relates mainly to transfer payments, the largest being to households as part of the poverty alleviation strategy in the *Investing in Culture* subprogramme. The increase in expenditure in travel and subsistence in 2007/08 resulted from crafters exhibiting at more international fairs in that year, which also accounts for the 81.7 per cent growth in goods and services in 2007/08. The 46.6 per cent growth in expenditure in goods and services in 2008/09 is also due to South Africa's participation in international exhibitions. The

increased allocation to households in 2006/07 was for taking artists and cultural practitioners to Germany for the closing ceremony of the 2006 FIFA World Cup. Along with a fluctuation in the number of awards made in the *Cultural Development* and *Investing in Culture* subprogrammes, these special projects also account for the fluctuating expenditure in this programme between 2006/07 and 2009/10.

Over the medium term, the department will focus on consolidating and expanding job creation and skills development projects. Implementing international cultural agreements and creating opportunities to expose South African cultural practitioners internationally will also be a focus.

## Programme 5: Heritage Promotion

- *Heritage Institutions* funds and determines policy for declared institutions in terms of the Cultural Institutions Act (1998) and heritage bodies.
- *South African Heritage Resources Agency* transfers funds to the South African Heritage Resources Agency, whose key functions are to develop norms and standards for managing and protecting heritage resources, including auditing heritage resources and developing management plans.
- *Promotion of Heritage* supports a range of organisations and activities that promote South African heritage, and supports the repatriation of cultural and heritage objects.
- *The South African Geographical Names Council* funds the South African Geographical Names Council which is mandated to facilitate name changes through consulting with communities and advising the Minister of Arts and Culture. The council is an advisory body established in terms of the South African Geographical Names Council Act (1998). Its executive functions are performed by the Department of Arts and Culture in terms of the Public Service Act (1994), hence its budget is managed and accounted for by the department.
- *Capital Works* provides and administers capital grants to associated institutions for maintenance and other capital projects. Funds are awarded based on approved business plans from entities.

### Objectives and measures

- Promote the appreciation of heritage by developing new commemorative structures and national legacy projects in 2011/12 that reflect South African history, such as the Sarah Bartmann Centre of Remembrance in Hankey, the Women's Museum in East London, the KhoiSan Heritage Route in all provinces, the Bhambatha rebellion against poll tax legacy project; and the commemoration of the Matola Raid in Maputo.
- Improve the management of the heritage sector by formulating and developing new legislation for underwater cultural heritage by March 2010.
- Ensure the effective management of South Africa's underwater cultural heritage by establishing a maritime archaeology unit at the South African Heritage Resources Agency by March 2011.
- Reflect the cultural and linguistic diversity of South Africa by standardising geographical names and changing approximately 120 place names per year.
- Promote cultural heritage through skills development by:
  - participating in career days at higher education institutions in 2010/11
  - building and enhancing the South African Museums Association training programme by March 2011
  - providing 3 scholarships in the field of museology conservation by 2012.
- Preserve intangible cultural heritage through the development of 2 inventories, one to document intangible cultural heritage in danger of extinction and one as a representative list of the entire intangible heritage within the borders of South Africa, by March 2011.

### Service delivery focus

In 2009, the department completed a process for reviewing and aligning legislation relating to heritage, archives, libraries and heraldry. The third Cultural Laws Amendment Bill was finalised after this review and will be tabled in Parliament in 2010. A draft policy on intangible cultural heritage was also completed in 2009 and national consultations with stakeholders will take place in 2010.

In 2009, the department organised and hosted 2009 Heritage Day celebrations at the Ntwampe sports ground in Limpopo. An agreement was signed between the South African Heritage Resources Agency and the Dutch Cultural Centre for Heritage Activities to establish a maritime unit and launch a partnership between Robben Island Museum, the maritime conservation management unit of the Department of Environmental Affairs and the South African Heritage Resources Agency.

In 2009/10, a new South African Geographical Names Council was appointed for a 3-year term. The council has conducted hearings on geographical names in all provinces. Improving accessibility to the South African geographical names database has started.

## Expenditure estimates

**Table 13.8 Heritage Promotion**

Subprogramme	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
R million							
Heritage Institutions	359.9	331.1	480.6	533.1	479.2	365.7	384.0
South African Heritage Resources Agency	30.8	29.3	31.4	33.8	36.2	38.5	40.5
Promotion of Heritage	36.8	57.5	47.7	44.9	47.7	54.5	57.2
South African Geographical Names Council	4.8	1.3	5.1	5.6	7.0	7.5	7.7
Capital Works	200.5	240.8	304.6	601.4	423.8	455.6	483.0
<b>Total</b>	<b>632.7</b>	<b>659.9</b>	<b>869.4</b>	<b>1 218.9</b>	<b>993.9</b>	<b>921.7</b>	<b>972.3</b>
Change to 2009 Budget estimate				4.7	0.1	1.0	-

### Economic classification

<b>Current payments</b>	<b>29.3</b>	<b>28.7</b>	<b>23.3</b>	<b>24.2</b>	<b>30.5</b>	<b>32.3</b>	<b>34.7</b>
Compensation of employees	7.7	9.8	9.9	9.6	12.3	13.1	13.7
Goods and services	21.6	18.9	13.4	14.6	18.1	19.3	20.9
<i>of which:</i>							
Contractors	-	-	-	0.6	5.5	6.0	7.0
Travel and subsistence	3.9	5.9	6.1	4.0	4.2	4.4	4.5
Operating expenditure	0.1	8.3	-	5.6	5.3	5.4	5.8
<b>Transfers and subsidies</b>	<b>603.3</b>	<b>631.0</b>	<b>845.9</b>	<b>1 194.2</b>	<b>963.1</b>	<b>889.0</b>	<b>937.3</b>
Departmental agencies and accounts	591.0	601.0	816.3	1 168.1	939.0	859.5	907.2
Non-profit institutions	0.2	0.2	0.2	0.2	0.2	0.2	0.3
Households	12.1	29.8	29.4	25.9	23.8	29.2	29.8
<b>Payments for capital assets</b>	<b>0.1</b>	<b>0.2</b>	<b>0.2</b>	<b>0.4</b>	<b>0.4</b>	<b>0.4</b>	<b>0.4</b>
Machinery and equipment	0.1	0.2	0.2	0.4	0.4	0.4	0.4
<b>Total</b>	<b>632.7</b>	<b>659.9</b>	<b>869.4</b>	<b>1 218.9</b>	<b>993.9</b>	<b>921.7</b>	<b>972.3</b>

### Details of selected transfers and subsidies

<b>Departmental agencies and accounts</b>							
<b>Departmental agencies (non-business entities)</b>							
<b>Current</b>	<b>277.7</b>	<b>319.7</b>	<b>367.8</b>	<b>366.8</b>	<b>381.2</b>	<b>403.9</b>	<b>424.3</b>
Die Afrikaanse Taalmuseum: Paarl	2.7	2.9	3.2	3.5	4.0	4.2	4.4
Freedom Park Trust: Pretoria	45.0	47.7	50.0	51.0	53.8	58.4	61.3
Iziko Museums of Cape Town	38.3	40.9	44.6	48.4	50.8	53.9	56.6
Luthuli Museum	4.4	4.7	5.4	5.9	6.2	6.6	7.0
Natal Museum: Pietermaritzburg	9.7	10.4	11.4	12.9	13.5	14.3	15.0
National Heritage Council	26.7	36.7	46.2	48.4	46.7	47.3	49.7

Table 13.8 Heritage Promotion (continued)

R million	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
<b>Current</b>							
National Museum: Bloemfontein	18.4	19.6	21.5	23.4	24.5	26.0	27.3
Nelson Mandela Museum: Mthatha	12.2	13.0	14.0	14.8	15.7	16.6	17.5
Robben Island Museum: Cape Town	31.0	52.0	69.1	49.9	51.8	55.0	57.7
South African Heritage Resources Agency	30.8	29.3	31.4	33.8	36.2	38.5	40.5
The National English Literary Museum: Grahamstown	4.8	5.3	5.8	6.4	6.7	7.1	7.5
Transformation of Heritage Institutions	–	–	2.5	–	–	–	–
Voortrekker Museum: Pietermaritzburg	7.0	7.5	8.2	8.8	9.3	9.8	10.3
War Museum of the Boer Republics: Bloemfontein	4.7	5.1	5.6	6.1	6.3	6.7	7.1
William Humphreys Art Gallery: Kimberley	3.4	3.7	4.1	4.4	4.7	4.9	5.2
Northern Flagship Institution	38.5	41.1	45.0	49.0	51.2	54.4	57.1
<b>Capital</b>	<b>312.1</b>	<b>281.2</b>	<b>448.6</b>	<b>801.4</b>	<b>557.8</b>	<b>455.6</b>	<b>483.0</b>
Capital Works	200.5	240.8	304.6	601.4	423.8	455.6	483.0
Freedom Park Trust: Pretoria	111.6	40.5	144.0	200.0	134.0	–	–
<b>Households</b>							
<b>Other transfers to households</b>							
<b>Current</b>	<b>12.1</b>	<b>29.8</b>	<b>29.4</b>	<b>25.9</b>	<b>23.8</b>	<b>29.2</b>	<b>29.8</b>
Promotion of Heritage	12.1	29.8	29.4	25.9	23.8	29.2	29.8

## Expenditure trends

Expenditure increased at an average annual rate of 24.4 per cent between 2006/07 and 2009/10, from R632.7 million to R1.2 billion, mainly due to an increase in capital transfers for upgrading public entities. Growth is expected to decrease to R972.3 million over the medium term, at an average annual rate of 7.3 per cent per. The decrease is mainly due to the completion of projects such as Freedom Park, which ended in 2010/11, and a once-off additional allocation for capital works in 2009/10, which also accounts for the 97.5 per cent increase in the *Capital Works* subprogramme in 2009/10 and the subsequent decline of 29.5 per cent in 2010/11.

Spending on the South African Geographical Names Council increased by 304.2 per cent in 2008/09 due to additional allocations for accelerating the standardising of place names. This process continues over the medium term, which accounts for the projected increase over the MTEF period at an average annual rate of 11 per cent. Expenditure of R15 million on consultants in 2006/07 was for hosting commemorations, of which the 1956 women's march and the 1976 Soweto uprising commemorations were the most significant.

Over the medium term, the spending focus will be on developing new commemorative structures and implementing national legacy projects, and on reviewing and aligning legislation relating to heritage, archives, libraries and heraldry.

## Public entity

### Freedom Park Trust

Freedom Park is a national government project executed via the Freedom Park Trust. The park is situated on a 52ha site on Salvokop Hill in Pretoria and on completion will be a national monument and museum. The park has three elements: a garden of remembrance, commemorative spaces, and *//hapo*, which includes information resources and hospitality facilities. The objective of Freedom Park is to establish visible cultural structures that celebrate and commemorate diverse and important South African events, spanning pre-history to colonisation to the struggle for democracy and ending with a vision for the future.

Freedom Park was declared a cultural institution by the Minister of Arts and Culture as of April 2009. This means that it is officially significant to South Africa's cultural heritage and is assured of operational funding from government.

The medium term focus is to complete the construction of the final elements of the park and to ensure that it becomes fully operational over this period.

### Expenditure estimates

**Table 13.9 Freedom Park Trust: Programme information**

R million	Audited outcome			Revised estimate	Medium-term estimate		
	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
Construction of Freedom Park	152.7	34.7	124.0	279.0	113.2	3.0	3.0
Non-Construction Items (Software, Office Equipment, Hardware)	0.2	1.0	2.5	6.9	1.2	1.6	2.0
Property Management	5.1	21.9	22.8	13.0	18.5	21.0	23.7
Heritage Assets	–	–	1.9	43.8	10.8	–	–
Research and Development Costs / Special Projects	2.5	5.0	9.1	5.4	2.5	1.9	3.0
Other programmes	49.9	23.2	35.5	58.5	60.9	65.4	67.6
<b>Total expense</b>	<b>210.4</b>	<b>85.8</b>	<b>195.9</b>	<b>406.7</b>	<b>207.1</b>	<b>92.9</b>	<b>99.2</b>

**Table 13.10 Freedom Park Trust: Financial information**

Statement of financial performance	Audited outcome			Revised estimate	Medium-term estimate		
	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
R million							
<b>Revenue</b>							
<b>Non-tax revenue</b>	<b>9.3</b>	<b>7.3</b>	<b>14.4</b>	<b>8.4</b>	<b>9.4</b>	<b>12.7</b>	<b>17.0</b>
Sale of goods and services other than capital assets	–	–	–	0.4	5.5	11.0	16.5
of which:							
Admin fees	–	–	–	0.4	5.5	11.0	16.5
Other non-tax revenue	9.3	7.3	14.4	8.0	3.9	1.7	0.5
<b>Transfers received</b>	<b>55.5</b>	<b>51.8</b>	<b>57.6</b>	<b>68.5</b>	<b>72.4</b>	<b>75.6</b>	<b>77.2</b>
<b>Total revenue</b>	<b>64.8</b>	<b>59.0</b>	<b>72.0</b>	<b>76.9</b>	<b>81.9</b>	<b>88.3</b>	<b>94.2</b>
<b>Expenses</b>							
<b>Current expense</b>	<b>57.5</b>	<b>50.1</b>	<b>67.4</b>	<b>76.9</b>	<b>81.9</b>	<b>88.3</b>	<b>94.2</b>
Compensation of employees	16.6	19.1	27.8	32.6	41.0	43.5	46.4
Goods and services	36.5	26.9	32.0	26.7	24.7	29.6	33.4
Depreciation	4.3	4.1	7.6	17.6	16.2	15.2	14.4
Interest, dividends and rent on land	0.0	–	–	–	–	–	–
<b>Total expenses</b>	<b>57.5</b>	<b>50.1</b>	<b>67.4</b>	<b>76.9</b>	<b>81.9</b>	<b>88.3</b>	<b>94.2</b>
<b>Surplus / (Deficit)</b>	<b>7.3</b>	<b>8.9</b>	<b>4.6</b>	<b>–</b>	<b>–</b>	<b>–</b>	<b>–</b>

### Expenditure trends

Funding for the Freedom Park Trust consists of an annual grant for operational expenditure of R53.8 million in 2010/11, R58.4 million in 2011/12 and R61.3 million in 2012/13 from the Department of Arts and Culture. The trust also receives transfers from other government departments. In 2009/10, the trust also began to generate revenue from entrance fees and fees for hiring its premises for events.

Total revenue grew from R64.8 million in 2006/07 to R76.9 million in 2009/10, at an average annual rate of 6.0 per cent, and is expected to grow at an average annual rate of 7 per cent over the medium term, to reach R94.2 million. The growth in revenue was driven mostly by increases in the transfer from the department. Revenue from ticket sales is also expected to contribute to growth over the medium term.

Expenditure grew from R57.5 million in 2006/07 to R76.9 million in 2009/10, at an average annual rate of 10.2 per cent, mainly because of additional research for developing the permanent exhibitions. Expenditure is expected to increase to R94.2 million in 2012/13, at the slower average annual rate of 7 per cent, since the focus will mainly be on operations and the trust will be less reliant on hiring additional expertise over this period. The key cost drivers are expenditure in compensation of employees and goods and services. Spending on compensation of employees grew at an average annual rate of 25.2 per cent between 2006/07 and 2009/10 due

to the initial expansion of the trust's human resource capacity. Spending on this item is expected to grow more slowly over the medium term, at an average annual rate of 12.4 per cent.

### Service delivery focus

The park is currently under construction, with some elements completed in the phased construction programme. Construction of parking, the restaurant, the curio shop, the administration building and the exhibition hall started in April 2009 and is scheduled to be completed and open to the public by June 2010. The park opened its completed elements (Isivivane, Mveledzo, Sikhumbuto, Moshate and Uitspanplek) in July 2007.

The construction completed in 2009/10 included *//hapo*, which tells the history of Southern Africa in narrative and visual form within a historical context spanning 3.6 billion years.

## Programme 6: National Archives, Records, Libraries and Heraldic Services

- *National Archives of South Africa* acquires and manages public and non-public records with enduring value. It includes the Bureau of Heraldry, which registers heraldic representations and other symbols, advises on heraldic matters, and promotes national symbols. Funds are mainly used for transfer payments to provincial departments for the community library services conditional grant, based on a 2006/07 impact assessment study which identified community library needs and priorities in each province.
- *National Library Service* funds libraries and institutions to provide information services, and develops related policy.

### Objectives and measures

- Improve good governance and accountability by promoting efficient records management in organs of state, approving submitted filing plans and disposal authorities, and issuing at least 5 guidelines or circulars per year.
- Improve the public use of archival information over the 2010 MTEF period by:
  - providing faster responses to Promotion of Access to Information Act (2000) enquiries by training 4 officials by 2011/12
  - upgrading the web enabled reference search on the national automated archival information retrieval system
  - digitising audiovisual archives
  - completing the investigation into the digitisation policy by 2010/11.
- Promote social cohesion by reconfiguring heraldic representations to reflect national identity, and popularise these from March to July 2010 (the build up to the 2010 FIFA World Cup).
- Ensure more equitable access to library resources over the 2010 MTEF period by:
  - developing and implementing a revised funding model for community libraries by April 2011
  - acquiring 25 per cent more reading material, including in indigenous languages, and adequate staff in libraries where stock and staff are problems
  - building or establishing 25 per cent more libraries in areas where there are none or too few.

### Service delivery focus

In continuing to provide conservation support for New Partnership for Africa's Development (NEPAD) projects such as the Timbuktu manuscripts project and the African archives agenda, the department inaugurated the new Timbuktu Library and Archives in 2009.

The annual national oral history conference was held in Cape Town in October 2009 where the African regional committee for the United Nations Educational, Scientific and Cultural Organisation's Memory of the World programme was established. In 2009, the South African national Memory of the World committee had 2 South African collections approved for the Memory of the World register, the Rivonia Trial records and the Liberation Struggle Living Archive collection housed by Doxa Productions.



The community libraries conditional grant was started in 2007 to transform community library infrastructure and services, especially in previously disadvantaged communities. In 2009, 43 libraries were built or upgraded, ICT infrastructure was provided to over 240 libraries, and more than 137 000 items of reading material in indigenous languages were purchased.

## Expenditure estimates

**Table 13.11 National Archives, Records, Libraries and Heraldic Services**

Subprogramme	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
R million							
National Archives of South Africa	38.9	205.3	390.0	497.6	565.3	600.3	631.1
National Library Service	44.1	63.5	65.9	70.4	65.6	69.7	73.3
<b>Total</b>	<b>83.0</b>	<b>268.8</b>	<b>456.0</b>	<b>568.0</b>	<b>630.9</b>	<b>670.0</b>	<b>704.4</b>
Change to 2009 Budget estimate				(6.2)	(5.3)	(5.9)	-
<b>Economic classification</b>							
<b>Current payments</b>	<b>36.2</b>	<b>38.4</b>	<b>38.0</b>	<b>51.5</b>	<b>46.8</b>	<b>50.8</b>	<b>53.9</b>
Compensation of employees	18.2	20.0	22.6	26.0	27.9	29.9	31.7
Goods and services	18.0	18.4	15.4	25.5	18.9	20.9	22.2
<i>of which:</i>							
<i>Travel and subsistence</i>	5.3	5.2	8.5	6.1	3.0	2.9	3.4
<i>Operating expenditure</i>	0.1	1.8	-	2.7	2.9	3.2	3.5
<b>Transfers and subsidies</b>	<b>46.5</b>	<b>229.8</b>	<b>417.8</b>	<b>515.7</b>	<b>583.2</b>	<b>618.3</b>	<b>649.6</b>
Provinces and municipalities	0.0	163.2	344.6	440.6	512.7	543.4	570.8
Departmental agencies and accounts	40.9	60.2	61.3	65.6	60.4	63.9	67.3
Non-profit institutions	3.3	3.4	4.7	4.8	5.2	5.8	6.1
Households	2.4	3.1	7.2	4.7	4.9	5.2	5.5
<b>Payments for capital assets</b>	<b>0.2</b>	<b>0.4</b>	<b>0.1</b>	<b>0.8</b>	<b>0.8</b>	<b>0.8</b>	<b>0.9</b>
Machinery and equipment	0.2	0.4	0.1	0.8	0.8	0.8	0.9
<b>Payments for financial assets</b>	<b>0.0</b>	<b>0.1</b>	<b>0.0</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Total</b>	<b>83.0</b>	<b>268.8</b>	<b>456.0</b>	<b>568.0</b>	<b>630.9</b>	<b>670.0</b>	<b>704.4</b>
<b>Details of selected transfers and subsidies</b>							
<b>Provinces and municipalities</b>							
<b>Provinces</b>							
<b>Provincial Revenue Funds</b>							
<b>Current</b>	<b>-</b>	<b>163.2</b>	<b>344.6</b>	<b>440.6</b>	<b>512.7</b>	<b>543.4</b>	<b>570.8</b>
Community Library Services Grant	-	163.2	344.6	440.6	512.7	543.4	570.8
<b>Departmental agencies and accounts</b>							
<b>Departmental agencies (non-business entities)</b>							
<b>Current</b>	<b>40.9</b>	<b>60.2</b>	<b>61.3</b>	<b>65.6</b>	<b>60.4</b>	<b>63.9</b>	<b>67.3</b>
National Library of South Africa	33.4	46.3	39.6	42.3	45.1	47.9	50.3
South African Library for the Blind	7.5	13.9	10.6	11.3	12.0	12.5	13.1
National Library of South Africa: Community Libraries	-	-	11.0	12.0	3.4	3.6	3.9
<b>Non-profit institutions</b>							
<b>Current</b>	<b>3.3</b>	<b>3.4</b>	<b>4.7</b>	<b>4.8</b>	<b>5.2</b>	<b>5.8</b>	<b>6.1</b>
Blind South Africa	3.3	3.4	4.7	4.8	5.2	5.8	6.1
<b>Households</b>							
<b>Other transfers to households</b>							
<b>Current</b>	<b>2.4</b>	<b>3.1</b>	<b>7.2</b>	<b>4.7</b>	<b>4.9</b>	<b>5.2</b>	<b>5.5</b>
Financial assistance projects	2.4	3.1	7.2	4.7	4.9	5.2	5.5

## **Expenditure trends**

Expenditure increased robustly between 2006/07 and 2009/10 at an average annual rate of 89.8 per cent, from R83 million to R568 million. This was mainly due to the introduction of the community library services conditional grant in 2007/08.

Programme expenditure is expected to grow over the medium term, at an average annual rate of 7.4 per cent, to reach R704.4 million. Transfers to households increased from R2.4 million in 2006/07 to R5.5 million in 2012/13, mainly for support to participants in the Memory of the World programme and exhibitions related to the Timbuktu manuscripts project.

The *National Library Service* subprogramme receives funding of R10.8 million to provide cataloguing and procurement services to provinces.

Spending over the medium term focuses on expanding the conditional grant to improve access to library services in poor communities and to ensure that the 3 specialised libraries consolidate and maintain their services.

## Additional tables

**Table 13.A Summary of expenditure trends and estimates per programme and economic classification**

Programme	Appropriation		Audited outcome	Appropriation			Revised estimate
	Main	Adjusted		Main	Additional	Adjusted	
R million	2008/09		2008/09	2009/10			2009/10
1. Administration	119.7	122.1	182.4	129.5	14.6	144.1	143.1
2. Arts and Culture in Society	333.8	340.5	325.7	375.6	18.2	393.8	393.3
3. National Language Service	102.1	102.8	92.7	106.0	(12.7)	93.3	92.8
4. Cultural Development and International Cooperation	215.3	214.0	188.4	224.1	(10.0)	214.1	175.6
5. Heritage Promotion	885.9	912.4	869.4	1 214.2	4.7	1 218.9	1 068.4
6. National Archives, Records, Libraries and Heraldic Services	460.3	468.6	456.0	574.2	(6.2)	568.0	567.0
<b>Total</b>	<b>2 117.1</b>	<b>2 160.3</b>	<b>2 114.5</b>	<b>2 623.5</b>	<b>8.7</b>	<b>2 632.1</b>	<b>2 440.1</b>

### Economic classification

<b>Current payments</b>	<b>286.4</b>	<b>292.6</b>	<b>376.5</b>	<b>308.4</b>	<b>7.0</b>	<b>315.4</b>	<b>310.4</b>
Compensation of employees	132.8	139.0	126.8	146.3	–	146.3	141.3
Goods and services	153.6	153.6	249.7	162.1	7.0	169.1	169.1
<b>Transfers and subsidies</b>	<b>1 825.2</b>	<b>1 862.3</b>	<b>1 731.5</b>	<b>2 309.0</b>	<b>1.7</b>	<b>2 310.7</b>	<b>2 123.7</b>
Provinces and municipalities	338.0	344.6	344.6	440.6	–	440.6	440.6
Departmental agencies and accounts	1 202.7	1 242.1	1 185.0	1 550.7	10.5	1 561.3	1 411.3
Non-profit institutions	–	–	10.0	10.5	–	10.5	10.5
Households	284.5	275.5	191.8	307.2	(8.9)	298.3	261.3
<b>Payments for capital assets</b>	<b>5.4</b>	<b>5.4</b>	<b>6.0</b>	<b>6.0</b>	<b>–</b>	<b>6.0</b>	<b>6.0</b>
Machinery and equipment	5.4	5.4	6.0	6.0	–	6.0	6.0
<b>Payments for financial assets</b>	<b>–</b>	<b>–</b>	<b>0.5</b>	<b>–</b>	<b>–</b>	<b>–</b>	<b>–</b>
<b>Total</b>	<b>2 117.1</b>	<b>2 160.3</b>	<b>2 114.5</b>	<b>2 623.5</b>	<b>8.7</b>	<b>2 632.1</b>	<b>2 440.1</b>

**Table 13.B Summary of personnel numbers and compensation of employees**

	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
<b>Permanent and full time contract employees</b>							
Compensation (R million)	95.1	107.2	126.8	146.3	149.0	159.4	168.7
Unit cost (R million)	0.2	0.2	0.3	0.3	0.3	0.3	0.3
<i>Administration</i>	0.2	0.2	0.2	0.3	0.3	0.3	0.3
<i>Arts and Culture in Society</i>	0.3	0.4	0.4	0.4	0.5	0.5	0.5
<i>National Language Service</i>	0.2	0.3	0.3	0.3	0.3	0.4	0.4
<i>Cultural Development and International Cooperation</i>	0.3	0.4	0.4	0.4	0.4	0.4	0.4
<i>Heritage Promotion</i>	0.3	0.3	0.4	0.3	0.4	0.5	0.5
<i>National Archives, Records, Libraries and Heraldic Services</i>	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Personnel numbers (head count)	414	501	488	461	491	521	532
<b>Total for department</b>							
<b>Compensation (R million)</b>	95.1	107.2	126.8	146.3	149.0	159.4	168.7
<b>Unit cost (R million)</b>	0.2	0.2	0.3	0.3	0.3	0.3	0.3
<b>Personnel numbers (head count)</b>	414	501	488	461	491	521	532

**Table 13.C Summary of expenditure on training**

	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13
Compensation of employees (R million)	95.1	107.2	139.0	126.8	149.0	159.4	168.7
Training expenditure (R million)	2.4	3.1	4.5	2.1	2.3	2.4	2.5
Training as percentage of compensation	2.6%	2.9%	3.3%	1.7%	1.5%	1.5%	1.5%
Total number trained in department (head count)	74	108	122	135			
<i>of which:</i>							
<i>Employees receiving bursaries (head count)</i>	59	90	82	90			
<i>Internships trained (head count)</i>	94	100	86	100			

Table 13.D Summary of expenditure on infrastructure

Project name	Service delivery outputs	Current project stage	Total project cost	Audited outcome			Adjusted appropriation	Medium-term expenditure estimate		
				2006/07	2007/08	2008/09		2010/11	2011/12	2012/13
R million										
<b>Infrastructure transfers to other spheres, agencies and departments</b>										
Upgrading, repair and maintenance in various heritage institutions	Upgrading of buildings	Various	3 919.1	61.5	112.8	267.1	601.4	423.8	455.6	483.0
National Library of South Africa: construction of new building at the Pretoria campus	National Library of South Africa	Handed over	374.0	137.4	94.5	14.5	-	-	-	-
Additional accommodation at the National Archives	New accommodation for National Archives	Design	503.2	1.6	33.5	23.0	-	-	-	-
Establishment of Freedom Park	Heritage institution	Construction	700.0	111.6	40.5	144.0	200.0	134.0	-	-
<b>Total</b>			<b>5 496.3</b>	<b>312.1</b>	<b>281.2</b>	<b>448.6</b>	<b>801.4</b>	<b>557.8</b>	<b>455.6</b>	<b>483.0</b>

