## Vote 21

## Correctional Services

|  | 2003/04 <br> To be appropriated | 2004/05 | 2005/06 |
| :---: | :---: | :---: | :---: |
| MTEF allocations | R7 677021000 | R8 445198000 | R9 058363000 |
| Statutory amounts | - | - | - |
| Responsible Minister | Minister for Correctional Services |  |  |
| Administering Department | Department of Correctional Services |  |  |
| Accounting Officer | Commissioner of Correctional Services |  |  |

## Aim

The aim of the Department of Correctional Services is to contribute towards maintaining and protecting a just, peaceful and safe society, by enforcing court-imposed sentences, detaining prisoners in safe custody and promoting the social responsibility and human development of all prisoners and persons subject to community corrections.

## Programme purpose and measurable objectives

## Programme 1: Administration

Purpose: Render administrative support to the Department, including the Ministry and senior management of the Department.

## Programme 2: Incarceration

Purpose: Take responsibility for the detention of prisoners, and for their health, medical, nutritional and other needs.

Measurable objective: To incarcerate prisoners under safe, secure and humane conditions in order to appropriately enforce court-imposed sentences.

## Programme 3: Rehabilitation

Purpose: Provide skills and personal development programmes, as well as processes for reintegrating prisoners into the community upon their release.

Measurable objective: To provide rehabilitative interventions for sentenced prisoners, which promote societal reintegration in order to reduce the re-offending rate.

## Programme 4: Community Corrections

Purpose: Administer the supervision of probationers and parolees.
Measurable objective: To supervise persons subject to community corrections, in order to safeguard the community by ensuring that they adhere to applicable probation and parole supervision conditions.

## Programme 5: Facility Management and Capital Works

Purpose: Provide for the construction, maintenance and upgrading of new and existing prisons and correctional facilities, as well as for payments for the two public-private partnership prisons.

Measurable objective: To establish and maintain prison facilities appropriate for prison accommodation needs, in order to facilitate individual prisoner supervision.

## Strategic overview and key policy developments: 1999/00 - 2005/06

## Focus on rehabilitation

In recent years, the Department of Correctional Services (DCS) made a decision to put prisoner rehabilitation at the centre of all its activities. Consequently, strategies have been adopted to balance safe custody and improved rehabilitation. A re-engineering project, called Gearing DCS for Rehabilitation, was introduced in 2002/03, to evaluate systems, processes and structures, and align them with the core business of the Department. The project has moved beyond a substantial review of rehabilitation and identified key service delivery areas: corrections, development, security, care, facilities and after-care. This comprehensive approach entails all aspects of the Department's core business, ranging from corrections, which profiles and risk-assesses individuals in the Community Corrections programme, to after-care, which focuses on pre-release reintegration programmes for prisoners. This substantial undertaking also involves developing new policy for the types of rehabilitation programmes offered and the training of prison personnel. To accommodate the required changes, the Department has adopted a unit management approach. This involves dividing prisons into smaller, manageable units, which encourages the management of the offender, as opposed to the management of the prison.

To enhance offender rehabilitation programmes, the Department introduced restorative justice principles in 2001, with the aim of enabling offenders to make amends in relation to their victims and the community, and to bring about a greater sense of healing and community safety.

In 2002/03, Parliament amended the Correctional Services Act (111 of 1998) to allow for the establishment of decision-making Parole Boards, which will include members of the departments of Correctional Services, Justice and Constitutional Development, and Safety and Security, and two permanent members from the community, one of whom will serve as the chairperson.

## Support for offenders released from prison

In the medium term, an integrated support system for offenders released from prison will be developed, to make their reintegration into the community more effective. Forums for community corrections have been established in all provinces. These build and strengthen local partnerships, and encourage collective community responsibility for and active participation in the rehabilitation of the offender. The Department aims to further decentralise community corrections functions at the local level, because many offenders cannot afford to travel to existing offices.

## Community development

As part of its rehabilitation initiatives and contribution to the community, in 2002 the Department established formal links with non-governmental and community-based organisations involved in poverty alleviation to distribute goods and services produced by prisoners to the poor. The intention is to support community development projects, such as building rural schools. Partnerships in agriculture, carpentry, construction and other projects for which the community requires assistance, are envisaged.

## Overcrowding

The population of prisoners is growing, and the problem of prison overcrowding remains the most important influence on the Department's costs and performance, especially in relation to rehabilitation. At the end of August 2002, overcrowding was at 62,6 per cent. This means that prisons were filled to 162,6 per cent capacity: for example, a total prison population of approximately 179900 is being accommodated in a system designed for 110000 . A notable factor is the awaiting trial and pre-sentence prisoner population. Despite the fact that this population has decreased in the last two years, at the end of August 2002 there were 51873 awaiting-trial and presentence prisoners - approximately 31,5 per cent of the total prison population.

In order to address the challenges of overcrowding, the Department is implementing a number of strategies. Funding has been obtained for building and staffing new prisons. New prison designs and prison-funding models are being considered. Co-operation with other departments in the Integrated Justice System (IJS) in the Awaiting Trial Prisoner and Saturday Courts projects (notably the Department of Justice and Constitutional Development), is aimed at reducing the number of awaiting-trial and pre-sentence prisoners. The Department of Correctional Services is also promoting awareness in the IJS of diversion programmes, and alternative sentencing options such as community service. A recently established Justice, Crime Prevention and Security Cluster task team dealing with overcrowding will constantly monitor the criminal justice system and identify the blockages that result in increased prisoner numbers.

## Good governance

To promote good governance, the President appointed the Jali Commission and a team of experts from the Department of Justice and Constitutional Development's Special Investigating Unit to investigate the corruption, maladministration, violence and intimidation threatening the Department of Correctional Service's performance. The Department has obtained funds to establish an internal investigative unit to root out this problem permanently.

## Expenditure estimates

Table 21.1: Correctional Services

| Programme | Expenditure outcome |  |  | Adjusted Revised <br> estimate <br> appropriation  |  | Medium-term expenditure estimate |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Audited | Audited | Preliminary outcome |  |  |  |  |  |
| R thousand | 1999/00 | 2000/01 | 2001/02 | 2002/03 |  | 2003/04 | 2004/05 | 2005/06 |
| 1 Administration | 1806790 | 2157273 | 2390847 | 2369149 | 2369149 | 2455015 | 2730017 | 2866130 |
| 2 Incarceration | 2584405 | 2843007 | 3143972 | 3280865 | 3280865 | 3554420 | 3841870 | 4186365 |
| 3 Rehabilitation | 264777 | 285438 | 317174 | 367521 | 367521 | 398644 | 405394 | 427469 |
| 4 Community Corrections | 184368 | 213896 | 239803 | 258773 | 258773 | 260902 | 275061 | 290450 |
| 5 Facility Management and Capital Works | 690601 | 405140 | 948106 | 1263647 | 1263647 | 1547168 | 1749052 | 1876899 |
| Internal Charges | (385 574) | (429 830) | (490 731) | (513 122) | (513 122) | (539 128) | (556 196) | (588 950) |
| Total | 5145367 | 5474924 | 6549171 | 7026833 | 7026833 | 7677021 | 8445198 | 9058363 |
| Change to 2002 Budget Estimate |  |  |  | 141922 | 141922 | 252780 | 329276 |  |
| Economic classification |  |  |  |  |  |  |  |  |
| Current | 4413571 | 5034056 | 5622910 | 6015944 | 6015944 | 6417496 | 7023907 | 7563549 |
| Personnel | 3612560 | 4116270 | 4522184 | 4714337 | 4714337 | 4944476 | 5349521 | 5727139 |
| Transfer payments | 7213 | 11946 | 10887 | 15157 | 15157 | 16956 | 18092 | 21830 |
| Other current | 793798 | 905840 | 1089839 | 1286450 | 1286450 | 1456064 | 1656294 | 1814580 |
| Capital | 731796 | 440868 | 926261 | 1010889 | 1010889 | 1259525 | 1421291 | 1494814 |
| Transfer payments | - | - | - | - | - | - | - | - |
| Acquisition of capital assets | 731796 | 440868 | 926261 | 1010889 | 1010889 | 1259525 | 1421291 | 1494814 |
| Total | 5145367 | 5474924 | 6549171 | 7026833 | 7026833 | 7677021 | 8445198 | 9058363 |


| R thousand | Expenditure outcome |  |  | Adjusted Revised <br> Appropriation |  | Medium-term expenditure estimate |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Audited | Audited Preliminary outcome |  |  |  |  |  |  |
|  | 1999/00 | 2000/01 | 2001/02 | 2002 |  | 2003/04 | 2004/05 | 2005/06 |
| Standard items of expenditure |  |  |  |  |  |  |  |  |
| Personnel | 3627994 | 4130908 | 4535546 | 4731462 | 4731462 | 4960560 | 5366505 | 5744841 |
| Administrative | 187245 | 212568 | 223387 | 260929 | 260929 | 277150 | 281532 | 324338 |
| Inventories | 430369 | 517265 | 616756 | 584996 | 584996 | 689056 | 822137 | 888783 |
| Equipment | 134609 | 136423 | 152703 | 134348 | 134348 | 141455 | 149248 | 152223 |
| Land and buildings | 576053 | 284595 | 710591 | 852163 | 852163 | 1095934 | 1248942 | 1317732 |
| Professional and special services | 139057 | 157508 | 296606 | 447728 | 447728 | 495910 | 558742 | 608616 |
| Transfer payments | 7213 | 11946 | 10887 | 15157 | 15157 | 16956 | 18092 | 21830 |
| Miscellaneous | 42827 | 23711 | 2695 | 50 | 50 | - | - | - |
| Total | 5145367 | 5474924 | 6549171 | 7026833 | 7026833 | 7677021 | 8445198 | 9058363 |

## Expenditure trends

The budget of the Department has grown by an annual 9,9 per cent on average over the seven-year period from 1999/00 to 2005/06. In 2003/04 it will provide for 36189 personnel and the supervision of an estimated daily average prisoner population of 193000 and approximately 70000 probationers and parolees.

Spending on personnel will rise from R4,7 billion in 2002/03 to R5,7 billion in 2005/06. Over the medium term this category of expenditure continues to dominate, due to the personnel-intensive nature of incarceration and the associated overtime expenditure for staffing correctional facilities at all times. Spending on personnel comprises 64,0 per cent of the Department's budget, a smaller proportion than in earlier years. An additional allocation of R100 million in 2005/06 will provide for staff for new prisons. Other current expenditure, reflecting increasing operational costs associated with growing prisoner numbers, amounts to R1,3 billion in 2002/03, and is expected to rise by an annual average of 12,2 per cent to $\mathrm{R} 1,8$ billion in 2005/06.

Capital expenditure on equipment and on land and buildings is expected to rise by an average of 13,9 per cent annually, from R1,0 billion in 2002/03 to R1,5 billion in 2005/06. This is largely due to the substantial increase in spending on land and buildings, which reflects the importance the Department attaches to expanding accommodation for the growing prisoner population and addressing the need for the maintenance of existing capital infrastructure.

## Departmental receipts

The Department estimates that it will receive revenue of about R80,2 million during 2003/04, mostly generated through the sale of products from prison workshops, the hiring out of prisoner labour, and the letting of official personnel accommodation. Part of the income generated through prison labour is paid to prisoners as a gratuity.

Table 21.2: Departmental receipts

|  | Revenue outcome |  |  | Adjusted appropriation | Medium-term revenue estimate |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Audited | Audited | Preliminary outcome |  |  |  |  |
| R thousand | 1999/00 | 2000/01 | 2001/02 | 2002/03 | 2003/04 | 2004/05 | 2005/06 |
| Tax revenue | - | - | - | - | - | - | - |
| Non-tax revenue | 68602 | 70547 | 75408 | 71580 | 75732 | 79291 | 82780 |
| Interest | 2391 | 3928 | 3489 | 3817 | 4039 | 4228 | 4414 |
| Dividends | - | - | - | - | - | - | - |
| Rent | 32758 | 33840 | 34356 | 33583 | 35531 | 37201 | 38838 |
| Sales of goods and services | 15651 | 15968 | 20624 | 17335 | 18340 | 19202 | 20047 |
| Fines, penalties and forfeits | 11254 | 10625 | 10898 | 12569 | 13298 | 13923 | 14536 |
| Miscellaneous | 6548 | 6186 | 6041 | 4276 | 4524 | 4737 | 4945 |
| Sales of capital assets (capital revenue) | 2 | 1 | 164 | 4 | 4 | 5 | 5 |
| Financial transactions (recovery of loans and advances) | 1027 | 1718 | 925 | 4189 | 4431 | 4640 | 4844 |
| Total departmental receipts | 69631 | 72266 | 76497 | 75773 | 80167 | 83936 | 87629 |

## Programme 1: Administration

The Administration programme funds the overall management of the Department. It includes policy formulation by the Minister, the National Commissioner and other members of senior management, and facilitates prison inspections by the Inspecting Judge.

The Corporate Services subprogramme's functions include: organising the Department; providing centralised administrative, communication, legal and information technology (IT) services; managing personnel, finances and logistics; determining working methods and procedures; and promoting sound governance. The Sector Education and Training Authority subprogramme provides for the Department's contribution to the Police, Private Security, Legal and Correctional Services Seta (Poslec).

## Expenditure estimates

Table 21.3: Administration

| Subprogramme | Expenditure outcome |  |  | Adjusted appropriation | Medium-term expenditure estimate |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Audited | Audited | Preliminary outcome |  |  |  |  |
| R thousand | 1999/00 | 2000/01 | 2001/02 | 2002/03 | 2003/04 | 2004/05 | 2005/06 |
| Minister ${ }^{1}$ | 518 | 546 | 597 | 691 | 746 | 791 | 835 |
| Management | 117148 | 123271 | 145945 | 156029 | 184091 | 191906 | 198838 |
| Corporate Services | 1687944 | 2029462 | 2241746 | 2207067 | 2267493 | 2534474 | 2663440 |
| Sector Education and Training Authority | - | 2774 | - | 5362 | 2685 | 2846 | 3017 |
| Special Functions: Theft and Losses | 1180 | 1220 | 2559 | - | - | - | - |
| Total | 1806790 | 2157273 | 2390847 | 2369149 | 2455015 | 2730017 | 2866130 |
| Change to 2002 Budget Estimate |  |  |  | 136769 | 125541 | 297371 |  |

[^0]| R thousand | Expenditure outcome |  |  | Adjusted <br> appropriation <br> $2002 / 03$ | Medium-term expenditure estimate |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Audited AuditedPreliminary <br> outcome |  |  |  |  |  |  |
|  | 1999/00 | 2000/01 | 2001/02 |  | 2003/04 | 2004/05 | 2005/06 |
| Economic classification |  |  |  |  |  |  |  |
| Current | 1714635 | 2051441 | 2279823 | 2286417 | 2360328 | 2617060 | 2745273 |
| Personnel | 1092093 | 1320764 | 1408817 | 1445829 | 1409907 | 1491437 | 1569957 |
| Transfer payments | - | 2774 | - | 5362 | 2685 | 2846 | 3017 |
| Other current | 622542 | 727903 | 871006 | 835226 | 947736 | 1122777 | 1172299 |
| Capital | 92155 | 105832 | 111024 | 82732 | 94687 | 112957 | 120857 |
| Transfer payments | - | - | - | - | - | - | - |
| Acquisition of capital assets | 92155 | 105832 | 111024 | 82732 | 94687 | 112957 | 120857 |
| Total | 1806790 | 2157273 | 2390847 | 2369149 | 2455015 | 2730017 | 2866130 |

Standard items of expenditure

| Personnel | 1092093 | 1320764 | 1408818 | 1445829 | 1409907 | 1491437 | 1569957 |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Administrative | 125593 | 127940 | 140318 | 146135 | 150608 | 161551 | 187608 |
| Inventories | 415712 | 497532 | 600189 | 573486 | 687069 | 831313 | 863169 |
| Equipment | 92155 | 105832 | 111026 | 82732 | 94687 | 112957 | 120857 |
| Land and buildings | 13 | 16 | 38 | 118 | 43 | 45 | 47 |
| Professional and special services | 74176 | 96613 | 127799 | 115437 | 110016 | 129868 | 121475 |
| Transfer payments | - | 2774 | - | 5362 | 2685 | 2846 | 3017 |
| Miscellaneous | 10048 | 5802 | 2659 | 50 | - | - | - |
| Total | $\mathbf{1 8 0 6 7 9 0}$ | $\mathbf{2 1 5 7 2 7 3}$ | $\mathbf{2 3 9 0 8 4 7}$ | $\mathbf{2 3 6 9 1 4 9}$ | $\mathbf{2 4 5 5 0 1 5}$ | $\mathbf{2 7 3 0} \mathbf{0 1 7}$ | $\mathbf{2 8 6 6 1 3 0}$ |

Transfer payments per subprogramme

| Sector Education and Training Authority | - | 2774 | - | 5362 | 2685 | 2846 | 3017 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Total | - | 2774 | - | 5362 | 2685 | 2846 | $\mathbf{3 0 1 7}$ |

## Expenditure trends

The budget of the Administration programme accounts for about 32,0 per cent of the budget of the Department in 2003/04 and remains at approximately this level throughout the medium term. In earlier years this programme comprised a larger proportion of the departmental budget. Over the medium term, the budget for Administration will grow by an average of 6,6 per cent a year, mainly because the Department will focus on increasing its anti-corruption capacity and on investment in human resource development.

In 2003/04 the Corporate Services subprogramme will consume 92,4 per cent of the programme budget. Included in this subprogramme are the provisions for medical aid benefits for members of the Correctional Services Medical Scheme (Medcor) and for the purchase of bulk stores. Stores are issued to other programmes by means of internal charges. These two provisions account for 30,0 per cent and 23,1 per cent of the Administration budget in 2003/04 respectively. If they are excluded, the proportion of the Vote that Administration accounts for is reduced from 32,0 per cent to 16,0 per cent.

Policy for managing escalating Medcor costs to the Department has been implemented, and this provision should decrease in future, as is reflected in the 2,5 per cent decrease in personnel spending from 2002/03 to 2003/04. Inventories increases of 19,8 per cent in 2003/04 and 21 per cent in 2004/05 are due to increased provisions for prisoner supplies.

## Programme 2: Incarceration

Incarceration finances the detention of prisoners in safe custody until they can lawfully be released. The programme provides for the health care and physical needs of prisoners in terms of norms and standards which comply with the Constitution.

- Offender Control provides for the management and control of prisoners through the various processes of detention, court attendance, transfer and release. Activities related to the security classification of prisoners, tracing escaped prisoners, and overseeing prisoners by case management committees, are also accommodated in the subprogramme. Offender Control also finances Parole Boards and the payment of gratuities to prisoners who perform productive activities.
- Health and Physical Care provides for prisoners' nutritional, clothing and hygiene needs. Primary health care services to prisoners, including the management of HIV/Aids, are also provided for.


## Expenditure estimates

Table 21.4: Incarceration

| Subprogramme | Expenditure outcome |  |  | Adjusted appropriation | Medium-term expenditure estimate |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Audited | Audited | Preliminary Outcome |  |  |  |  |
| R thousand | 1999/00 | 2000/01 | 2001/02 | 2002/03 | 2003/04 | 2004/05 | 2005/06 |
| Offender Control | 2109182 | 2328801 | 2570619 | 2670683 | 2929196 | 3203716 | 3484975 |
| Health and Physical Care | 475223 | 514206 | 573353 | 610182 | 625224 | 638154 | 701390 |
| Total | 2584405 | 2843007 | 3143972 | 3280865 | 3554420 | 3841870 | 4186365 |
| Change to 2002 Budget Estimate |  |  |  | 74204 | 227974 | 121034 |  |

Economic classification

| Current | 2565122 | 2827356 | 3121028 | 3258517 | 3536444 | 3827808 | 4174139 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Personnel | 2139750 | 2369998 | 2632052 | 2725588 | 2967643 | 3259304 | 3531597 |
| Transfer payments | 7213 | 9172 | 10887 | 9795 | 14271 | 15246 | 18813 |
| Other current | 418159 | 448186 | 478089 | 523134 | 554530 | 553258 | 623729 |
| Capital | 19283 | 15651 | 22944 | 22348 | 17976 | 14062 | 12226 |
| Transfer payments | - | - | - | - | - | - |  |
| Acquisition of capital assets | 19283 | 15651 | 22944 | 22348 | 17976 | 14062 | 12226 |
| Total | 2584405 | 2843007 | 3143972 | 3280865 | 3554420 | 3841870 | 4186365 |

Standard items of expenditure

| Personnel | 2139750 | 2369998 | 2632052 | 2725588 | 2967643 | 3259304 | 3531597 |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Administrative | 37711 | 49097 | 48127 | 73498 | 74355 | 67689 | 76875 |
| Inventories | 310111 | 343851 | 386145 | 393954 | 411401 | 416022 | 468555 |
| Equipment | 19283 | 15651 | 22946 | 22348 | 17976 | 14062 | 12226 |
| Land and buildings | - | - | - | - | - | - | - |
| Professional and special services | 43631 | 40774 | 43796 | 55682 | 68774 | 69547 | 78299 |
| Transfer payments | 7213 | 9172 | 10887 | 9795 | 14271 | 15246 | 18813 |
| Miscellaneous | 26706 | 14464 | 19 | - | - | - | - |
| Total | $\mathbf{2 5 8 4 4 0 5}$ | $\mathbf{2 8 4 3 0 0 7}$ | $\mathbf{3 1 4 3 9 7 2}$ | $\mathbf{3 2 8 0 8 6 5}$ | $\mathbf{3 5 5 4 4 2 0}$ | $\mathbf{3 8 4 8 1 8 7 0}$ | $\mathbf{4 1 8 6 3 6 5}$ |

Transfer payments per subprogramme

| Offender Control <br> Gratuities to Prisoners | 7213 | 9172 | 10887 | 9795 | 14271 | 15246 | 18813 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Total | $\mathbf{7 2 1 3}$ | $\mathbf{9 1 7 2}$ | $\mathbf{1 0 8 8 7}$ | $\mathbf{9 7 9 5}$ | $\mathbf{1 4 2 7 1}$ | $\mathbf{1 5 2 4 6}$ | $\mathbf{1 8 8 1 3}$ |

## Expenditure trends

Spending on Incarceration comprises approximately 46,0 per cent of the Vote over the medium term, less than in earlier years. Spending is projected to increase by 8,3 per cent in $2003 / 04,8,1$ per cent in 2004/05, and a further 9 per cent in 2005/06. These increases are linked to the increases in operating costs, including the appointment of additional personnel, because of higher projected average daily prisoner populations in the future. In 2005/06 personnel expenditure is expected to comprise 84,4 per cent of this programme, a relatively high level over the seven years.

Health and Physical Care will grow more slowly than Offender Control. On average, the allocation for Health and Physical Care will increase by 4,8 per cent annually over the medium term, from R610,2 million in 2002/03 to R701,4 million in 2005/06. This is largely due to an increased provision for prisoner primary health and dental care to counter the spread of opportunistic infections in prisons, including those related to HIV/Aids.

## Service delivery objectives and indicators

## Recent outputs

Owing to the increased crime-combating initiatives of the Department of Safety and Security and the Department of Justice and Constitutional Development's initiative to reduce case backlogs, it is predicted that the percentage of overcrowding in prisons will increase to 62,6 per cent in 2003/04. This makes achieving the 60,0 per cent target difficult.

The target of reducing the number of escapes from prison was consistently achieved until 2001/02. In each year from 1997 to 2000, the number of escapes decreased from 989 to 498 to 459 to 250 respectively. In the 2000/01 financial year, 241 prisoners escaped, and in 2001/02, 233 escaped. For the 2002/03 financial year up to mid-February 2003, 273 prisoners escaped.

Although measures are in place to ensure a safe and non-violent environment for prisoners and staff, the Department of Correctional Services is committed to reviewing current safety policies and procedures in order to address this aspect more effectively. From 2000/01 to 2001/02, assaults in prisons decreased marginally from 2980 to 2973.

Parole conditions have been made significantly more stringent over the past few years, by increasing the proportion of the sentence that a prisoner must serve before becoming eligible for parole and by increasing parole criteria. This tends to contain the proportion of prisoners awarded parole.

Although there has been some improvement in providing health care services to prisoners, it is still difficult to gain prisoner access to over-stretched provincial health facilities, and the Department also faces the challenge of the increased impact of HIV/Aids on health care delivery.

In 2002 the Department, in consultation with the national Department of Health, increased food quantities for adult female prisoners, bringing requirements on par with those of adult male prisoners. This changes the definition of a nutritious meal substantially, as adult female food intake increased by 25 per cent to 2500 kcal per day.

## Medium-term output targets

Incarceration
Measurable objective: To incarcerate prisoners under safe, secure and humane conditions in order to appropriately enforce court-imposed sentences.

| Subprogramme | Output | Measure/lndicator | Target |
| :--- | :--- | :--- | :--- |
| Offender Control | Accommodation for prisoners <br> in prisons | Projected prisoner population <br> Number of prisoner places (design capacity) <br> Percentage overcrowding in prisons | 209400 in 2003/04 <br> 110874 in 2003/04 <br> $60 \%$ in 2003/04 |
|  | Safe and secure prisoners <br> and staff | Number of prisoner escapes <br> Number of all assaults on prisoners and staff <br> in prison <br> Number of unnatural prisoner deaths | Fewer than 185 in 2003/04 <br> Fewer than 2 380 in <br> $2003 / 04$ <br> Fewer than 50 in 2003/04 <br> Proportion of prisoners reviewed awarded <br> parole |
| Paroled prisoners | 50\% in 2003/04 |  |  |

## Programme 3: Rehabilitation

Rehabilitation provides opportunities to prisoners to improve themselves, and helps in their reintegration into society as well-adapted, productive and law-abiding citizens. It provides psychological and social work services, education and training opportunities, recreation programmes and facilities, and religious or spiritual care.

Involving prisoners voluntarily in a variety of prison-related productive activities in prisons, farming and maintaining facilities and industrial workshops develops prisoners' employment skills and makes prisons partially self-sufficient. (Activities may include the production of textiles, woodwork and steelwork.) The reintegration of prisoners is promoted through preparation courses just before their release, support programmes for probationers and parolees, and material assistance directly after their release.

## Expenditure estimates

Table 21.5: Rehabilitation

| Subprogramme | Expenditure outcome |  |  | Adjusted appropriation | Medium-term expenditure estimate |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Audited | Audited | Preliminary outcome |  |  |  |  |
| R thousand | 1999/00 | 2000/01 | 2001/02 | 2002/03 | 2003/04 | 2004/05 | 2005/06 |
| Development Programmes | 264777 | 285438 | 317174 | 367521 | 398644 | 405394 | 427469 |
| Total | 264777 | 285438 | 317174 | 367521 | 398644 | 405394 | 427469 |
| Change to 2002 Budget Estimate |  |  |  | 14714 | 38673 | 28825 |  |
| Economic classification |  |  |  |  |  |  |  |
| Current | 238185 | 265073 | 290941 | 332869 | 362778 | 377562 | 405374 |
| Personnel | 161136 | 174175 | 192481 | 227252 | 247438 | 261302 | 272122 |
| Transfer payments | - | - | - | - | - | - | - |
| Other current | 77049 | 90898 | 98460 | 105617 | 115340 | 116260 | 133252 |
| Capital | 26592 | 20365 | 26233 | 34652 | 35866 | 27832 | 22095 |
| Transfer payments | - | - | - | - | - | - | - |
| Acquisition of capital assets | 26592 | 20365 | 26233 | 34652 | 35866 | 27832 | 22095 |
| Total | 264777 | 285438 | 317174 | 367521 | 398644 | 405394 | 427469 |


| R thousand | Expenditure outcome |  |  | Adjusted appropriation | Medium-term expenditure estimate |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Audited | Audited | Preliminary outcome |  |  |  |  |
|  | 1999/00 | 2000/01 | 2001/02 | 2002/03 | 2003/04 | 2004/05 | 2005/06 |
| Standard items of expenditure |  |  |  |  |  |  |  |
| Personnel | 161136 | 174175 | 192481 | 227252 | 247438 | 261302 | 272122 |
| Administrative | 10794 | 13629 | 12891 | 14642 | 27935 | 27619 | 31563 |
| Inventories | 54743 | 68441 | 78414 | 84418 | 81181 | 82331 | 94620 |
| Equipment | 26592 | 20365 | 26233 | 34652 | 35866 | 27832 | 22095 |
| Land and buildings | - | - | - | - | - | - | - |
| Professional and special services | 8853 | 7331 | 7151 | 6557 | 6224 | 6310 | 7069 |
| Transfer payments | - | - | - | - | - | - | - |
| Miscellaneous | 2659 | 1497 | 4 | - | - | - | - |
| Total | 264777 | 285438 | 317174 | 367521 | 398644 | 405394 | 427469 |

## Expenditure trends

The budget for Rehabilitation increases by an average of 8,3 per cent per annum from R264,8 million in 1999/00 to R427,5 million in 2005/06. Over the medium term the growth of the programme slows, owing to the pressure on the Vote of a rising prisoner population and the concomitant increases in Incarceration. Most of the increase is due to administrative expenditure, which will nearly double from R14,6 million in 2002/03 to R27,9 million in 2003/04, and is expected to increase further to R31,6 million in 2005/06. This reflects the Department's new focus on putting rehabilitation at the centre of its activities, by shifting funds from all other programmes to the rehabilitation of prisoners and their reintegration into the community.

## Service delivery objectives and indicators

## Recent outputs

The Department addresses the rehabilitation needs of offenders by providing several education programmes, with a particular focus on ensuring that illiterate prisoners receive basic literacy and numeracy skills. Considerable progress has been made with these programmes, and the level of prisoner participation is expected to increase over the next three years. The number of prisoners involved in education programmes increased from 11983 in 2000 to 15495 in 2001, by 29,3 per cent.

In 2001/02, 137300 individual religious care consultations were held, compared to 78846 in 2000/01. The Department intends to increase prisoners' participation in all rehabilitation programmes. In 2001/02, 186573 individual consultations were held with social workers, compared to 193993 in 1999 and 219952 in 2000. Individual psychological therapy sessions were provided for 8349 prisoners in 2001/02, compared to 3389 in 1999 and 9611 in 2000. The Department provides facilities as well as incentives to encourage prisoners to do productive work. The daily average number of work opportunities for prisoners increased from 31719 in 2000, to 37429 in 2001, and 37751 in 2002.

## Medium-term output targets

## Rehabilitation

Measurable objective: To provide rehabilitative interventions for sentenced prisoners, which promote societal reintegration in order to reduce the re-offending rate.

| Subprogramme | Output | Measure/Indicator | Target |
| :---: | :---: | :---: | :---: |
| Development Programmes | Rehabilitation programmes for sentenced offenders | Number of prisoners participating in: <br> Education programmes <br> Training programmes <br> Social work sessions <br> Psychological sessions <br> Religious care sessions | 15000 in 2003/04 <br> 10500 in 2003/04 <br> 34866 in 2003/04 <br> 10000 in 2003/04 <br> 150000 in 2003/04 |
|  | Work opportunities for prisoners | Daily average number of prisoner work opportunities provided by the Department | 27065 in 2003/04 |
|  |  | Daily average number of prisoner work opportunities provided by outside organisations | 323 in 2003/04 |
|  | Material and financial assistance to needy released prisoners | Number of released prisoners who receive material and financial assistance | 11000 in 2003/04 |

## Programme 4: Community Corrections

Through the Correctional and Parole Supervision subprogramme, Community Corrections exercises control over offenders who have been placed in the community. This involves managing cases and monitoring compliance with the set conditions for probationers, parolees, day parolees and prisoners on temporary leave.

## Expenditure estimates

Table 21.6: Community Corrections

| Subprogramme | Expenditure outcome |  |  | Adjusted appropriation | Medium-term expenditure estimate |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Audited | Audited | Preliminary outcome |  |  |  |  |
| R thousand | 1999/00 | 2000/01 | 2001/02 | 2002/03 | 2003/04 | 2004/05 | 2005/06 |
| Correctional and Parole Supervision | 184368 | 213896 | 239803 | 258773 | 260902 | 275061 | 290450 |
| Total | 184368 | 213896 | 239803 | 258773 | 260902 | 275061 | 290450 |
| Change to 2002 Budget Estimate |  |  |  | (13 812) | $(29619)$ | (44 409) |  |


| Current | 181559 | 212512 | 238050 | 256272 | 260248 | 274031 | 289685 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Personnel | 165050 | 191045 | 218036 | 231956 | 236576 | 249937 | 261931 |
| Transfer payments | - | - | - | - | - | - | - |
| Other current | 16509 | 21467 | 20014 | 24316 | 23672 | 24094 | 27754 |
| Capital | 2809 | 1384 | 1753 | 2501 | 654 | 1030 | 765 |
| Transfer payments | - | - | - | - | - | - | - |
| Acquisition of capital assets | 2809 | 1384 | 1753 | 2501 | 654 | 1030 | 765 |
| Total | 184368 | 213896 | 239803 | 258773 | 260902 | 275061 | 290450 |


| R thousand | Expenditure outcome |  |  | Adjusted appropriation$2002 / 03$ | Medium-term expenditure estimate |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Audited | Audited | Preliminary outcome |  |  |  |  |
|  | 1999/00 | 2000/01 | 2001/02 |  | 2003/04 | 2004/05 | 2005/06 |
| Standard items of expenditure |  |  |  |  |  |  |  |
| Personnel | 165050 | 191045 | 218036 | 231956 | 236576 | 249937 | 261931 |
| Administrative | 13075 | 18144 | 18159 | 21944 | 20718 | 21088 | 24282 |
| Inventories | 629 | 982 | 1469 | 1659 | 2828 | 2878 | 3325 |
| Equipment | 2809 | 1384 | 1753 | 2501 | 654 | 1030 | 765 |
| Land and buildings | - | - | - | - | - | - | - |
| Professional and special services | 570 | 1025 | 375 | 713 | 126 | 128 | 147 |
| Transfer payments | - | - | - | - | - | - | - |
| Miscellaneous | 2235 | 1316 | 11 | - | - | - | - |
| Total | 184368 | 213896 | 239803 | 258773 | 260902 | 275061 | 290450 |

## Expenditure trends

Spending on Community Corrections will grow on average by 3,9 per cent per year from R258,8 million in 2002/03 to R290,5 million in 2005/06. Despite this relatively small growth, because Community Corrections involves cheaper sentencing options, as a programme it will relieve some of the pressure on Incarceration and reduce the cost of the Vote. Expenditure on this programme depends on the capacity within the Department to administer Community Corrections, and the application of these sentencing options by courts and Parole Boards.

## Service delivery objectives and indicators

## Recent outputs

The Department aims to increase the number of personnel responsible for managing and controlling persons sentenced to community corrections, in order to decrease the number of probationers and parolees each officer must supervise.

In 2000/01, 7036 absconders were traced, and in 2001/02, 5 413. They have either been referred back to courts to receive alternative sentences, or have been sent back to prison to serve the remainder of their sentences.

## Medium-term output targets

## Community Corrections

Measurable objective: To supervise persons subject to community corrections, in order to safeguard the community by ensuring that they adhere to applicable probation and parole supervision conditions.

| Subprogramme | Output | Measure/Indicator | Target |
| :--- | :--- | :--- | :--- |
| Correctional and | Supervision of | Number of probationers and parolees | 35 probationers and parolees |
| Parole Supervision | probationers and parolees | per supervisory officer <br> in 2003/04 |  |
|  |  | Percentage of total absconders traced | $54 \%$ in 2003/04 |

## Programme 5: Facility Management and Capital Works

Facility Management and Capital Works funds the provision of new correctional facilities; the maintenance and upgrading of existing facilities; and the administration and running of laundries, quarries, power supplies, water purification and sanitation. It also makes provision for the Department's financial commitments to the suppliers of prison facilities and incarceration services at the two public-private partnership (PPP) prisons in Bloemfontein and Makhado (formerly Louis Trichardt).

## Expenditure estimates

Table 21.7: Facility Management and Capital Works

| Subprogramme | Expenditure outcome |  |  | Adjusted appropriation | Medium-term expenditure estimate |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Audited | Audited | Preliminary outcome |  |  |  |  |
| R thousand | 1999/00 | 2000/01 | 2001/02 | 2002/03 | 2003/04 | 2004/05 | 2005/06 |
| Capital Works Projects | 690601 | 405140 | 948106 | 1263647 | 1547168 | 1749052 | 1876899 |
| Total | 690601 | 405140 | 948106 | 1263647 | 1547168 | 1749052 | 1876899 |
| Change to 2002 Budget Estimate |  |  |  | (62 898) | (94 570) | (99 700) |  |
| Economic classification |  |  |  |  |  |  |  |
| Current | 89783 | 97693 | 170477 | 382068 | 423849 | 470952 | 528536 |
| Personnel | 54531 | 60288 | 70798 | 83712 | 82912 | 87541 | 91532 |
| Transfer payments | - | - | - | - | - | - | - |
| Other current | 35252 | 37405 | 99679 | 298356 | 340937 | 383411 | 437004 |
| Capital | 600818 | 307447 | 777629 | 881579 | 1123319 | 1278100 | 1348363 |
| Transfer payments | - | - | - | - | - | - | - |
| Acquisition of capital assets | 600818 | 307447 | 777629 | 881579 | 1123319 | 1278100 | 1348363 |
| Total | 690601 | 405140 | 948106 | 1263647 | 1547168 | 1749052 | 1876899 |

Standard items of expenditure

| Personnel | 69965 | 74926 | 84159 | 100837 | 98996 | 104525 | 109234 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Administrative | 3072 | 3758 | 3892 | 4710 | 3534 | 3585 | 4010 |
| Inventories | 24887 | 26478 | 28024 | 31708 | 33485 | 33865 | 39435 |
| Equipment | 3631 | 3002 | 3991 | 5008 | 4492 | 5291 | 4909 |
| Land and buildings | 576040 | 284579 | 710553 | 852045 | 1095891 | 1248897 | 1317685 |
| Professional and special services | 11827 | 11765 | 117485 | 269339 | 310770 | 352889 | 401626 |
| Transfer payments | - | - | - | - | - | - | - |
| Miscellaneous | 1179 | 632 | 2 | - | - | - | - |
| Total | 690601 | 405140 | 948106 | 1263647 | 1547168 | 1749052 | 1876899 |

## Expenditure trends

Expenditure on this programme grew by an average of 22,3 per cent annually from R690,6 million in 1999/00 to R1,3 billion in 2002/03. Facility Management and Capital Works is projected to increase by 22,4 per cent in 2003/04, 13 per cent in 2004/05 and a further 7,3 per cent in 2005/06.

Spending on this programme, which will comprise approximately one-fifth of the Department of Correctional Service's budget over the medium term, grows on average by 14,1 per cent per year over this period. A major contributor to this will be the increased expenditure on capital - which comprises 72,6 per cent of the programme budget in $2003 / 04,73,1$ per cent in $2004 / 05$, and 71,8 per cent in 2005/06. Capital spending is focussed on procuring additional prison space, and repairing and maintaining existing prisons. Expenditure on the two public-private partnership prisons is expected to increase by 12,5 per cent in $2003 / 04,8,4$ per cent in $2004 / 05$ and 8,8 per cent in 2005/06.

## Service delivery objectives and indicators

## Recent outputs

In line with the Department's unit management approach, a new concept of prison design is being implemented. It entails smaller prisoner housing units, clustered together, to ensure safe custody and control, and enable multi-skilled unit staff to be actively involved in rehabilitation
programmes. The building of four new prisons is planned for 2003/04. It is envisaged that these will be occupied in 2005/06, providing an additional 12000 prisoner places.

The Department has expanded its programme for renovating existing facilities and prisons. During 2001/02, 22 prisons were renovated and this programme should double to accommodate the renovation of 44 prisons in 2002/03, making a total of 66 . Prisons are divided into three priority groups, each in various stages of progress. The Department has identified 33 prisons in need of repair and maintenance work in 2003/04.

## Medium-term output targets

Facility Management and Capital Works
Measurable objective: To establish and maintain prison facilities appropriate for prison accommodation needs, in order to facilitate individual prisoner supervision.

| Subprogramme | Output | Measure/Indicator | Target |
| :--- | :--- | :--- | :--- |
| Capital Works Projects | Prison accommodation | Number of additional prisoner places <br>  | 12000 by the end of 2005/06 <br> 33 prisons in 2003/04 |

## Internal Charges

When one programme supplies a service or product to another programme, the concept of internal charges is used to allocate expenditure correctly. The programme supplying the product or service budgets for the costs of buying the required inputs, while the client programme budgets for the costs of buying from the supplying programme. This ensures that both programmes are able to identify their estimated expenditure for management and control purposes. However, in the process double provision is made. To eliminate this, the total of Internal Charges must be deducted from the total department estimates, to ensure that only the net cash requirements of the Department of Correctional Services are submitted to Parliament for appropriation.

Table 21.8: Internal Charges

| Subprogramme | Expenditure outcome |  |  | Adjusted appropriation | Medium-term expenditure estimate |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Audited | Audited | Preliminary outcome |  |  |  |  |
| R thousand | 1999/00 | 2000/01 | 2001/02 | 2002/03 | 2003/04 | 2004/05 | 2005/06 |
| Internal Charges | (385 574) | (429 830) | $(490731)$ | (513 122) | (539 128) | (556 196) | (588 950) |
| Total | (385 574) | (429 830) | $(490731)$ | (513 122) | (539 128) | (556 196) | (588 950) |
| Change to 2002 Budget Estimate |  |  |  | (7 055) | (15 219) | 26155 |  |
| Economic classification |  |  |  |  |  |  |  |
| Current | (375 713) | $(420$ 019) | (477 409) | (500 199) | (526 151) | (543 506) | (579 458) |
| Personnel | - | - | - | - | - | - | - |
| Transfer payments | - | - | - | - | - | - | - |
| Other current | (375 713) | $(420019)$ | $(477$ 409) | (500 199) | (526 151) | (543 506) | (579 458) |
| Capital | (9 861) | $(9811)$ | (13 322) | (12923) | (12 977) | (12 690) | (9492) |
| Transfer payments | - | - | - | - | - | - | - |
| Acquisition of capital assets | (9861) | (9811) | $(13322)$ | (12 923) | (12 977) | (12 690) | (9492) |
| Total | (385 574) | (429 830) | $(490731)$ | (513 122) | (539 128) | (556 196) | (588 950) |


| R thousand | Expenditure outcome |  |  | Adjusted <br> appropriation <br> $2002 / 03$ | Medium-term expenditure estimate |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Audited | Audited | Preliminary outcome |  |  |  |  |
|  | 1999/00 | 2000/01 | 2001/02 |  | 2003/04 | 2004/05 | 2005/06 |
| Standard items of expenditure |  |  |  |  |  |  |  |
| Personnel | - | - | - | - | - | - | - |
| Administrative | - | - | - | - | - | - | - |
| Inventories | (375 713) | $(420019)$ | $(477485)$ | (500 229) | (526 908) | (544 272) | (580 321) |
| Equipment | (9861) | $(9811)$ | (13 246) | (12 893) | (12 220) | (11 924) | (8629) |
| Land and buildings | - | - | - | - | - | - | - |
| Professional and special services | - | - | - | - | - | - | - |
| Transfer payments | - | - | - | - | - | - | - |
| Miscellaneous | - | - | - | - | - | - | - |
| Total | (385 574) | (429 830) | $(490731)$ | (513 122) | (539 128) | (556 196) | (588 950) |

## Annexure

## Vote 21: Correctional Services

Table 21:9 Summary of expenditure trends and estimates per programme
Table 21:10 Summary of expenditure trends and estimates per economic classification
Table 21:11 Summary of expenditure trends and estimates per standard item
Table 21:12 Summary of personnel numbers and costs
Table 21:13 Summary of expenditure on training
Table 21:14 Summary of information and communications technology expenditure
Table 21:15 Summary of expenditure on infrastructure
Table 21.9: Summary of expenditure trends and estimates per programme

|  | Expenditure outcome |  |  | Mainappropriation | Additional appropriation | Adjusted appropriation | Revised Estimate | Medium-term expenditure estimate |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Audited | Audited | Preliminary outcome |  |  |  |  | Current | Capital | Total |  |  |
| R thousand | 1999/00 | 2000/01 | 200102 |  | 2002 |  |  |  | 2003104 |  | $2004 / 05$ | 2005/06 |
| 1 Administration | 1806790 | 2157273 | 2390847 | 2232380 | 136769 | 2369149 | 2369149 | 2360328 | 94687 | 2455015 | 2730017 | 2866130 |
| 2 Incarceration | 2584405 | 2843007 | 3143972 | 3206661 | 74204 | 3280865 | 3280865 | 3536444 | 17976 | 3554420 | 3841870 | 4186365 |
| 3 Rehabilitation | 264777 | 285438 | 317174 | 352807 | 14714 | 367521 | 367521 | 362778 | 35866 | 398644 | 405394 | 427469 |
| 4 Community Corrections | 184368 | 213896 | 239803 | 272585 | (13812) | 258773 | 258773 | 260248 | 654 | 260902 | 275061 | 290450 |
| 5 Facility Management and Capital Works | 690601 | 405140 | 948106 | 1326545 | (62 898) | 1263647 | 1263647 | 423849 | 1123319 | 1547168 | 1749052 | 1876899 |
| Internal charges | (385 574) | (429 830) | (490 731) | (506 067) | (7055) | (513 122) | (513 122) | (526 151) | (12977) | (539 128) | (556 196) | (588 950) |
| Total | 5145367 | 5474924 | 6549171 | 6884911 | 141922 | 7026833 | 7026833 | 6417496 | 1259525 | 7677021 | 8445198 | 9058363 |
| Change to 2002 Budget Estimate |  |  |  |  |  | 141922 | 141922 |  |  | 252780 | 329276 |  |

Table 21.10: Summary of expenditure trends and estimates per economic classification

|  | Expenditure outcome |  |  | Main appropriation | Additional appropriation | Adjusted appropriation | Revised estimate | Medium-term expenditure estimate |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Audited | Audited | Preliminary outcome |  |  |  |  | Current | Capital | Total |  |  |
| R thousand | 1999/00 | 2000/01 | 2001/02 |  | 2002/03 |  |  |  | 2003/04 |  | 2004/05 | 2005/06 |
| Current | 4413571 | 5034056 | 5622910 | 5989708 | 26236 | 6015944 | 6015944 | 6417496 | - | 6417496 | 7023907 | 7563549 |
| Personnel | 3612560 | 4116270 | 4522184 | 4544905 | 169432 | 4714337 | 4714337 | 4944476 | - | 4944476 | 5349521 | 5727139 |
| Salaries and wages | 1841946 | 2008772 | 2226493 | 2456623 | 2009 | 2458632 | 2458632 | 2685506 | - | 2685506 | 2894014 | 3066226 |
| Other | 1770614 | 2107498 | 2295691 | 2088282 | 167423 | 2255705 | 2255705 | 2258970 | - | 2258970 | 2455507 | 2660913 |
| Transfer payments | 7213 | 11946 | 10887 | 16388 | (1231) | 15157 | 15157 | 16956 | - | 16956 | 18092 | 21830 |
| Subsidies to business enterprises | - | - | - | - | - | - | - | - | - | - | - | - |
| Other levels of government |  |  |  |  |  |  |  |  |  |  |  |  |
| social security funds | - | - | - | - | - | - | - | - | - | - | - | - |
| universities and technikons | - | - | - | - | - | - | - | - | - | - | - | - |
| extra-budgetary institutions | - | - | - | - | - | - | - | - | - | - | - | - |
| provincial government | - | - | - | - | - | - | - | - | - | - | - | - |
| local government | - | - | - | - | - | - | - | - | - | - | - | - |
| Households and non-profit institutions | 7213 | 11946 | 10887 | 16388 | (1231) | 15157 | 15157 | 16956 | - | 16956 | 18092 | 21830 |
| Foreign countries and international credit institutions | - | - | - | - | - | - | - | - | - | - | - |  |
| Other | 793798 | 905840 | 1089839 | 1428415 | (141 965) | 1286450 | 1286450 | 1456064 | - | 1456064 | 1656294 | 1814580 |
| Capital | 731796 | 440868 | 926261 | 895203 | 115686 | 1010889 | 1010889 | - | 1259525 | 1259525 | 1421291 | 1494814 |
| Transfer payments | - | - | - | - | - | - | - | - | - | - | - | - |
| Other levels of government | - | - | - | - | - | - | - | - | - | - | - | - |
| Other capital transfers | - | - | - | - | - | - | - | - | - | - | - | - |
| Movable capital | 133785 | 135925 | 152023 | 131773 | 2120 | 133893 | 133893 | - | 140655 | 140655 | 148498 | 151973 |
| Motor vehicles (transport) | 21510 | 21800 | 34580 | 20000 | - | 20000 | 20000 | - | 30000 | 30000 | 40000 | 45000 |
| Equipment - Computers | 44761 | 67242 | 51846 | 38368 | - | 38368 | 38368 | - | 35048 | 35048 | 50085 | 47241 |
| Equipment - Other office equipment | 22668 | 20678 | 21686 | 27887 | - | 27887 | 27887 | - | 32098 | 32098 | 23215 | 20716 |
| Other | 44846 | 26205 | 43911 | 45518 | 2120 | 47638 | 47638 | - | 43509 | 43509 | 35198 | 39016 |
| Fixed capital | 598011 | 304943 | 774238 | 763430 | 113566 | 876996 | 876996 | - | 1118870 | 1118870 | 1272793 | 1342841 |
| Land | - | - | - | - | - | - | - | - | - | - | - | - |
| Buildings | 576040 | 284579 | 754428 | 739957 | 112088 | 852045 | 852045 | - | 1095890 | 1095890 | 1248897 | 1317685 |
| Infrastructure | - | - | - | - | - | - | - | - | - | - | - | - |
| Other | 21971 | 20364 | 19810 | 23473 | 1478 | 24951 | 24951 | - | 22980 | 22980 | 23896 | 25156 |


| Total | 5145367 | 5474924 | 6549171 | 6884911 | 141922 | 7026833 | 7026833 | 6417496 | 1259525 | 7677021 | 8445198 | 9058363 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

Table 21.11: Summary of expenditure trends and estimates per standard item

| R thousand | Expenditure outcome |  |  | Mainappropriation | Additional appropriation | Adjusted appropriation | Revised estimate | Medium-term expenditure estimate |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Audited | Audited | Preliminary outcome |  |  |  |  | Current | Capital | Total |  |  |
|  | 1999/00 | 2000/01 | 2001/02 |  | 2002 |  |  |  | 2003104 |  | $2004 / 05$ | 2005/06 |
| Personnel | 3627994 | 4130908 | 4535546 | 4562030 | 169432 | 4731462 | 4731462 | 4944476 | 16084 | 4960560 | 5366505 | 5744841 |
| Administrative | 187245 | 212568 | 223387 | 227240 | 33689 | 260929 | 260929 | 276517 | 633 | 277150 | 281532 | 324338 |
| Inventories | 430369 | 517265 | 616756 | 563406 | 21590 | 584996 | 584996 | 684643 | 4413 | 689056 | 822137 | 888783 |
| Equipment | 134609 | 136423 | 152703 | 132223 | 2125 | 134348 | 134348 | - | 141455 | 141455 | 149248 | 152223 |
| Land and buildings | 576053 | 284595 | 710591 | 739998 | 112165 | 852163 | 852163 | 43 | 1095891 | 1095934 | 1248942 | 1317732 |
| Professional and special services | 139057 | 157508 | 296606 | 643626 | (195 898) | 447728 | 447728 | 494861 | 1049 | 495910 | 558742 | 608616 |
| Transfer payments | 7213 | 11946 | 10887 | 16388 | (1231) | 15157 | 15157 | 16956 | - | 16956 | 18092 | 21830 |
| Miscellaneous | 42827 | 23711 | 2695 | - | 50 | 50 | 50 | - | - | - | - | - |
| Total | 5145367 | 5474924 | 6549171 | 6884911 | 141922 | 7026833 | 7026833 | 6417496 | 1259525 | 7677021 | 8445198 | 9058363 |

[^1]Table 21.13: Summary of expenditure on training

| R thousand | Expenditure outcome |  |  | Adjustedappropriation | Medium-term expenditure estimate |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Audited | Audited | Preliminary outcome |  |  |  |  |
|  | 1999/00 | $2000 / 01$ | 2001/02 | 2002/03 | 2003104 | $2004 / 05$ | 2005/06 |
| 1 Administration | 57323 | 341999 | 53467 | 52066 | 71567 | 76194 | 73922 |
| Total | 57323 | 41999 | 53467 | 52066 | 71567 | 76194 | 73922 |
| Table 21.14: Summary of information and communications technology expenditure |  |  |  |  |  |  |  |
| R thousand | Expenditure outcome | Adjusted appropriation | Medium-term expenditure estimate |  |  |  |  |
|  | 200102 | 2002/03 | $2003 / 04$ | 2004105 | 2005/06 |  |  |
| 1 Administration | 106050 | 91711 | 101372 | 115900 | 119971 |  |  |
| Technology | 42955 | 33941 | 35049 | 46598 | 47241 |  |  |
| IT services | 63095 | 57770 | 66323 | 69302 | 72730 |  |  |
| Total | 106050 | 91711 | 101372 | 115900 | 119971 |  |  |

Table 21.15: Summary of expenditure on infrastructure

| R thousand Projects | Description | Expenditure outcome |  |  | Adjustedappropriation $\|$2002/03 | Medium-term expenditure estimate |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 1999/00 | 2000/01 | 2001/02 |  | 2003/04 | 2004/05 | 2005/06 |
| Infrastructure programmes or large infrastructure projects |  | 441744 | 157831 | 233121 | 99423 | 223350 | 467384 | 470816 |
| - Umzinto, Prison | Umzinto Prison, Contract 2: Buildings | 443 | - | - | - | - | - | - |
| - Goodwood, Wingfield, Prison | Goodwood, Wingfield, Prison, Housing: Phase 1 | 502 | 259 | - | - | - | - | - |
| - Port Eli, St. Albans Prison | Port Eli, St. Albans Prison: Production Workshop | 9816 | 14989 | 210 | 360 | - | - | - |
| - Sandton, Leeukop Prison | Sandton, Leeukop Prison: Dwellings, Flats and SI | 1393 | - | - | - | - | - | - |
| - Pietermaritzburg, Napierville Prison | Pietermaritzburg, Napierville Prison, Phase 3:Upgrading of | 57253 | 22348 | 1560 | 1754 | - | - | - |
| - Malmesbu, Prison: New Prison | Malmesbu, Prison: Contract A: New Prison | 1973 | - | 699 | - | - | - | - |
| - Kokstad, Prison: | Kokstad, Prison: New Super Maximum Prison for 14 | 179668 | 38157 | 5929 | 2447 | - | - | - |
| - Pretoria, Baviaanspo, Prison | Pretoria, Baviaanspo, Prison: Youth Development CE | 1220 | - | - | - | - | - | - |
| - Goodwood, Wingfield, Prison | Goodwood, Wingfield, Prison, Erection | 1076 | - | - | - | - | - | - |
| - Kokstad, Prison: | Kokstad, Prison: Single Quarters with Kitchen FAC | 36638 | 8915 | - | 514 | - | - | - |
| - Pietermaritzburg, Napierville Prison, Phase 1: Erection of N | Pietermaritzburg, Napierville Prison, Phase 1: Erection of N | 9960 | 785 | - | 809 | - | - | - |
| - Empangeni Prison and Quarters | Empangeni Prison and Quarters | 83978 | 250 | 19143 | 315 | - | - | - |
| - Prison Farm , Acquisition of Land | Various Prison Farm, Acquisition of Land | - | - | - | - | 44229 | - | - |
| - Pretoria , Head Office, Depart of Correctional Services | Pretoria, Head Office, Depart of Correctional Services | - | - | - | 10000 | 10000 | 40000 | 20000 |
| - Benoni , Modderbee Prison | Benoni , Modderbee Prison: Upgrading of Prison | 22792 | 10039 | 5557 | 590 | - | - | - |
| - Kokstad, Prison: | Kokstad, Prison, Upgrading of Existing Prison INC | 35032 | 32283 | 9323 | 2452 | - | - | - |
| - Pretoria, Central Prison | Pretoria, Central Prison, Repair and Maintenance | - | - | 7785 | 5878 | 3811 | 2695 | - |
| - Mafikeng, Rooigrond Prison | Mafikeng, Rooigrond Prison: Maintenance and Manage | - | 8265 | 6818 | 4580 | 2837 | - | - |
| - Vilioens, Groenpunt Prison | Viljoens, Groenpunt Prison: Repair and Maintenance | - | 739 | 15137 | 3169 | 3275 | 2480 | - |
| - Durban, Westville Prison | Durban, Westville Prison: Repair and Renovations: | - | - | 1262 | 6168 | 19413 | 4983 | - |
| - Empangeni Prison, Construction of 84 Single Quarters | Empangeni Prison, Construction of 84 Single Quarters | - | 1332 | 39034 | 8281 | 6516 | - | - |
| - Pretoria , Baviaanspoort P | Pretoria , Baviaanspoort P: Maintenance and Manage | - | 4918 | 23238 | 10959 | 13009 | - | - |
| - Cullinan, Zonderwater Prison | Cullinan, Zonderwater Prison, Maintenance and Manage | - | 9877 | 28159 | 10244 | 10520 | - | - |
| - Sandton, Leeukop Prison | Sandton, Leeukop Prison: Maintenance and Management | - | 4195 | 31021 | 10284 | - | - | - |
| - Klerksdorp , Prison | Klerksdorp , Prison, Upgrading and Additions | - | - | - | 10325 | 32801 | 7569 | - |
| - Johannes, Diepkloof Prison | Johannes, Diepkloof Prison, Maintenance and Manage | - | 480 | 38246 | 10294 | 18479 | - | - |
| - Various , Prison, | Various, Prison, Development of a Prototype Prison | - | - | - | - | 15685 | 40000 | 22000 |
| - Caledo, Helderstroom PR | Caledo, Helderstroom PR: Housing for Married and | - | - | - | - | 6317 | 32793 | 23263 |
| - Klerksdo, Prison | Klerksdo, Prison: Construction of Adult Male Medi | - | - | - | - | 4511 | 84450 | 88949 |
| - Nigel, Prison | Nigel, Prison: Construction of Adult Male Medium | - | - | - | - | 7978 | 72085 | 96698 |
| - Sandton, Leeukop Prison | Sandton, Leeukop Prison: Construction of Adult m | - | - | - | - | 11953 | 78274 | 107121 |
| - Kimberley, Prison | Kimberley, Prison, Construction of Adult Prototype | - | - | - | - | 7755 | 89515 | 93998 |
| - Richmond, Sevontein Prison, Priority 2: Department | Richmond, Sevontein Prison, Priority 2: Department | - | - | - | - | 2262 | 6656 | 9972 |
| - Ncome, Prison | Ncome, Prison, Group 4 Prisons: Repair and maintenance | - | - | - | - | 1999 | 5884 | 8815 |

Table 21.15: Summary of expenditure on infrastructure (continued)

| R thousand Projects | Expenditure outcome |  |  | Adjustedappropriation $\|$$2002 / 03$ | Medium-term expenditure estimate |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1999/00 | 2000/01 | 2001/02 |  | 2003/04 | 2004/05 | 2005/06 |
| Small project groups | 128128 | 116514 | 66828 | 118968 | 494232 | 546449 | 558783 |
| - Capital services | 86130 | 79593 | 17441 | 11628 | 332126 | 356700 | 356652 |
| - Professional fees | 41998 | 36921 | 49387 | 107340 | 162106 | 189749 | 202131 |
| Infrastructure transfers | - | - | - | - | - | - | - |
| Sub-total | 569872 | 274345 | 299949 | 218391 | 717582 | 1013833 | 1029599 |
| Fixed installations transferred to households | - | - | - | - | - | - | - |
| Maintenance on infrastructure | 6167 | 10233 | 410604 | 455527 | 183007 | 40329 | 93351 |
| - Maintenance | 6167 | 10233 | 410604 | 455527 | 183007 | 40329 | 93351 |
| Total | 576039 | 284578 | 710553 | 673918 | 900589 | 1054162 | 1122950 |


[^0]:    ${ }^{1}$ Payable as from 1 April 2002. Salary: R552 984. Car allowance: R138 246.

[^1]:    Table 21.12: Summary of personnel numbers and costs ${ }^{1}$

    | Personnel numbers | $\mathbf{1 9 9 9 / 0 0}$ | $2000 / 01$ | $\mathbf{2 0 0 1 / 0 2}$ | $\mathbf{2 0 0 2 / 0 3}$ | $\mathbf{2 0 0 3 / 0 4}$ |
    | :--- | ---: | ---: | ---: | ---: | ---: |
    | 1 Administration | 6346 | 6344 | 5665 | 6049 | 6049 |
    | 2 Incarceration | 21718 | 25152 | 25129 | 24720 | 25220 |
    | 3 Rehabilitation | 1493 | 1751 | 1867 | 1783 | 2183 |
    | 4 Community Corrections | 1826 | 2176 | 1828 | 1873 | 1873 |
    | 5 Facility Management and Capital Works | 1440 | 1717 | 831 | 864 | 864 |
    | Total | 32823 | 37140 | 35320 | 35289 | $\mathbf{3 6 1 8 9}$ |
    | Total personnel cost (R thousand) | 3612560 | 4116270 | 4522184 | 4714337 | 4944476 |
    | Unit cost (R thousand) | 110.1 | 110.8 | 128.0 | 133.6 | 136.6 |

