Vote 6

Public Works

	2003/04	2004/05	2005/06
	To be appropriated		
MTEF allocations	R4 466 700 000	R4 444 603 000	R4 718 191 000
Statutory amounts	-	-	-
Responsible Minister	Minister of Public Works		
Administering Department	Department of Public Works	;	
Accounting Officer	Director-General of Public V	Vorks	

Aim

To provide and manage, in accordance with prescribed standards and directives, the accommodation, housing, land and infrastructure needs of national departments, as well as to render associated and supporting services to manage the poverty alleviation programme and to promote the transformation of the construction industry.

Programme purpose and measurable objectives

Programme 1: Administration

Purpose: Conduct the overall management of the Department.

Programme 2: Provision of Land and Accommodation

Purpose: Provide for the accommodation, housing, land and infrastructure needs of national departments.

Measurable objective: To supply all national departments with suitable accommodation and other immovable property requirements in support of service delivery.

Programme 3: National Public Works Programme

Purpose: Promote transformation in the construction industry, and contribute to meeting community infrastructure needs through labour-based projects.

Measurable objective: To stimulate and regulate the construction industry in order to give preference to previously disadvantaged role-players, and alleviate poverty by creating community assets and jobs targeted at previously disadvantaged role-players.

Programme 4: Auxiliary and Associated Services

Purpose: Provide for various services, including: compensation for losses incurred on the government-assisted housing scheme when public servants fail to fulfil their obligations; assistance to organisations for the preservation of national memorials; and grants-in-aid.

Measurable objective: To transfer funds timeously to be used by organisations for the preservation of national memorials, and to the Parliamentary Villages Management Board.

Strategic overview and key policy developments: 1999/00 - 2005/06

Allocation of funding

During the period 1999/00 to 2002/03 the main emphasis of the Department of Public Works was to provide services to client departments. In the past, the various client departments negotiated with the National Treasury for the funding of projects, but the allocation of the funding was to the Public Works Vote. In the last two years, however, the National Treasury has allocated the funds to the various client departments' votes, giving them the control of their funds, but with the Department still executing the projects.

Two new entities

The 2003/04 to 2005/06 MTEF cycle will see a significant shift in the Department's strategic direction due to a clear separation of the Department's two main roles: as custodian of Government's immovable properties, policy maker and regulator for the construction and property industries and the National Public Works Programme; and as responsible for providing accommodation and asset management services to national departments and institutions. The restructuring and internal transformation that are currently under way in the Department will result in the establishment of two separate entities to mirror this: a 'new' Department for the former role, and the State Property Management Agency (SPMA), which, once approved by Cabinet, will fulfil the latter.

Key policy developments

Some of the key policy developments and initiatives that the Department will embark on are:

- Drafting a policy framework with accompanying legislation to strategically position the Department as owner and custodian of the state's immovable assets so that it can optimise the value of these assets to enable effective service delivery to client departments and institutions.
- Drafting a government-wide Immovable Asset Management Bill, to be approved by Parliament before the end of July 2003, which will promote good governance legislation for the acquisition, management and disposal of immovable assets in order to:
 - enable better allocation of limited resources for Government as a whole
 - ensure alignment of immovable assets with service delivery objectives
 - ensure more effective and efficient use of existing immovable assets
 - address inefficiencies, inconsistencies and duplication in efforts to manage immovable assets, including infrastructure, at a government-wide level
 - ensure the enhancement and support of service delivery, mindful that immovable assets are intricately linked to land, which is a finite and costly resource and has a huge impact on the macroeconomic and physical environment.
- Introducing a strategy called the Repair and Maintenance Programme (RAMP) to address the backlog in the maintenance of facilities. RAMP consists of repairing facilities to a functional state, and then maintenance over the three-year period of the repair and maintenance contract.

Devolution of budgets

During the MTEF cycle, the Department will also facilitate the devolution of budgets currently within the Department to client departments, namely leasing, maintenance, rates and taxes, and municipal services. Accounting officers will thus be more accountable, and the Department of Public Works and its client departments and institutions will use scarce resources more economically, effectively and efficiently.

The National Public Works Programme

As the custodian of the National Public Works Programme and the pioneer of community-based public works programmes, the Department will develop policy and best practice guidelines with other stakeholders. The need for these programmes, as effective instruments for creating productive community assets and employment opportunities, has increased. Policy positions relating to programme clustering (in which smaller projects are clustered into one to make them economically viable) will be reviewed and refined, partnerships with the private sector will be promoted, and better linkages will be created with the Integrated Development Plans of municipalities, to enhance the impact of development initiatives on local communities. The Department will also contribute to a comprehensive, government-wide community development programme.

In addition, the Department intends employing its experience and expertise in transforming the South African construction industry and implementing community-based public works programmes to assist other African countries, as its contribution to the New Partnership for Africa's Development (NEPAD), or as part of specific bi- or multi-lateral agreements.

Expenditure estimates

Table 6.1: Public Works

Programme	Expe	nditure outco	ome			Medium-ter	m expenditure	estimate
-	Audited	Audited	Preliminary	Adjusted	Revised			
			outcome	appropriation	estimate			
R thousand	1999/00	2000/01	2001/02	2002/0	3	2003/04	2004/05	2005/06
1 Administration	110 741	140 031	181 871	225 919	248 000	276 632	272 208	286 927
2 Provision of Land and Accommodation	2 626 461	2 801 572	3 108 183	3 419 123	3 397 042	3 851 075	4 102 949	4 357 633
3 National Public Works Programme	407 584	618 950	403 285	313 873	313 873	321 874	51 350	54 449
4 Auxiliary and Associated Services	14 423	9 303	11 863	16 185	16 185	17 119	18 096	19 182
Total	3 159 209	3 569 856	3 705 202	3 975 100	3 975 100	4 466 700	4 444 603	4 718 191
Change to 2002 Budget Estimate				244 421	244 421	449 653	477 164	
Economic classification								
Current	2 587 866	2 857 016	2 527 460	2 783 978	2 806 059	2 242 036	2 395 618	2 364 879
Personnel	259 505	281 144	320 894	398 542	398 542	611 518	622 116	650 328
Transfer payments	19 364	167 093	10 260	30 775	30 775	37 361	44 041	45 026
Other current	2 308 997	2 408 779	2 196 306	2 354 661	2 376 742	1 593 157	1 729 461	1 669 525
Capital	571 343	712 840	1 177 742	1 191 122	1 169 041	2 224 664	2 048 985	2 353 312
Transfer payments	356 147	374 000	363 411	259 820	259 820	259 820	_	_
Acquisition of capital assets	215 196	338 840	814 331	931 302	909 221	1 964 844	2 048 985	2 353 312
Total	3 159 209	3 569 856	3 705 202	3 975 100	3 975 100	4 466 700	4 444 603	4 718 191
Standard items of expenditure								
Personnel	259 505	281 144	320 894	398 542	398 542	611 518	622 116	650 328
Administrative	40 636	50 685	61 427	66 784	66 784	81 990	96 541	109 139
Inventories	20 782	19 103	30 909	25 617	25 617	42 003	44 513	51 370
Equipment	18 573	31 502	33 768	47 775	47 775	65 966	66 509	70 189
Land and buildings	735 929	724 518	780 567	1 508 234	1 508 234	861 187	912 858	1 025 830
Professional and special services	1 703 950	1 914 034	2 093 267	1 637 553	1 615 472	2 505 439	2 656 648	2 764 782
Transfer payments	375 511	541 093	373 671	290 595	290 595	297 181	44 041	45 026
Miscellaneous	4 323	7 777	10 699	_	22 081	1 416	1 377	1 527
Total	3 159 209	3 569 856	3 705 202	3 975 100	3 975 100	4 466 700	4 444 603	4 718 191

Expenditure trends

The average annual growth of the Department's budget was 8,0 per cent between 1999/00 and 2002/03. It is projected to fall to 5,9 per cent over the medium term due to the discontinuation of the Poverty Relief Programme in 2004/05. Further funding for poverty relief depends on a decision which will be made on the basis of an independent assessment.

An additional R244 million was allocated to the Department in 2002/03, mainly to provide for rates and taxes. A number of state facilities do not comply with the requirements of the Occupational Health and Safety Act (85 of 1993) and these shortcomings had to be addressed. Additional allocations of R450 million and R477 million in 2003/04 and 2004/05 respectively have been made, to align the budget to strategic outcomes and adjust for inflation.

Departmental receipts

Income is derived from letting property and official quarters, and from the sale of land, buildings and other structures. All income is paid directly into the National Revenue Fund. The increase in departmental revenue in 2002/03 and 2003/04 is mainly due to the sale of capital assets, which began from 2001/02.

Table 6.2: Departmental receipts

	Rev	enue outco	me		Medium-ter	m revenue e	stimate
-	Audited	Audited	Preliminary	Adjusted			
			outcome	appropriation			
R thousand	1999/00	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06
Tax revenue	-	-	_	-	-	-	_
Non-tax revenue	4 183	3 941	4 559	4 524	4 559	4 559	4 559
Interest	2 487	3 049	3 340	3 361	3 340	3 340	3 340
Dividends	_	_	_	-	_	-	-
Rent	-	-	-	-	-	-	-
Sales of goods and services	438	1 322	1 180	1 123	1 180	1 180	1 180
Fines, penalties and forfeits	1 247	(467)	5	6	5	5	5
Miscellaneous	11	37	34	34	34	34	34
Sales of capital assets (capital revenue)	20 666	15 921	36 620	69 034	66 440	16 620	16 620
Financial transactions (recovery of loans and advances)	(778)	5 350	3 645	3 645	3 645	3 645	3 645
Total departmental receipts	24 071	25 212	44 824	77 203	74 644	24 824	24 824

Programme 1: Administration

Administration conducts the overall management of the Department and provides support services. Among other functions, it determines working methods and exercises control through head and regional offices.

Expenditure estimates

Table 6.3: Administration

Subprogramme	Exper	nditure outco	ome		Medium-tern	n expenditure	estimate
	Audited	Audited	Preliminary	Adjusted			
			outcome	appropriation			
R thousand	1999/00	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06
Minister ¹	469	1 765	691	746	791	835	
Deputy Minister ²	421	401	1 496	536	579	614	647
Management	18 132	26 517	39 439	48 259	70 495	68 869	72 754
Corporate Services	91 719	108 361	139 169	176 433	204 812	201 934	212 691
Special Functions: Authorised Losses	-	4 147	2	-	-	-	-
Total	110 741	140 031	181 871	225 919	276 632	272 208	286 927
Change to 2002 Budget Estimate				34 255	69 856	52 500	

¹ Payable as from 1 April 2002. Salary: R552 984. Car allowance: R138 246.

Economic classification

Current	106 019	128 456	167 220	210 885	268 316	241 602	254 668
Personnel	60 568	71 323	84 262	130 620	125 781	110 213	116 072
Transfer payments	_	_	_	_	-	-	-
Other current	45 451	57 133	82 958	80 265	142 535	131 389	138 596
Capital	4 722	11 575	14 651	15 034	8 316	30 606	32 259
Transfer payments	_	_	-	_	-	-	_
Acquisition of capital assets	4 722	11 575	14 651	15 034	8 316	30 606	32 259
Total	110 741	140 031	181 871	225 919	276 632	272 208	286 927
Standard items of expenditure Personnel	60 568	71 323	84 262	130 620	125 781	110 213	116 072
Administrative	25 443	32 018	39 118	42 056	54 729	64 145	67 623
Inventories	3 639	256	6 701	4 231	19 284	18 010	18 975
Equipment	5 918	13 027	14 653	15 034	31 172	28 974	30 533
Land and buildings	_	_	-	-	_	_	-
Professional and special services	14 312	18 765	37 117	33 978	45 334	50 723	53 436
Transfer payments	_	-	-	_	-	-	-
Miscellaneous	861	4 642	20	_	332	143	288
Total	110 741	140 031	181 871	225 919	276 632	272 208	286 927

Expenditure trends

In the seven years under review, expenditure has been increasing due to the building of management and administrative capacity. Building capacity in regions, at both management and operational levels, was followed by a decentralisation of functions, and increased expenditure patterns in the years to 2001/02.

Restructuring the Department, which is the responsibility of this programme, will escalate the expenditure requirement over the medium term. An annual average growth rate of 8,3 per cent is anticipated to see the transformation process through. The main emphasis will be on building capacity and putting information technology (IT) systems in place in anticipation of the establishment of the State Property Management Agency as a public entity.

² Payable as from 1 April 2002. Salary: R429 036. Car allowance: R107 259.

Programme 2: Provision of Land and Accommodation

The aim of *Provision of Land and Accommodation* is to ensure that national departments have a built environment that meets their financial, technical and social requirements. Although there are numerous subprogrammes, this programme's core functions revolve around: purchasing or disposing of land and accommodation; construction, leasing and maintenance; acting as the custodian of state properties and as a landlord; and promoting the empowerment and advancement of historically disadvantaged individuals and enterprises in the construction industry.

Expenditure estimates

Table 6.4: Provision of Land and Accommodation

Subprogramme	Expe	nditure outco	ome		Medium-ter	m expenditure	e estimate
-	Audited	Audited	Preliminary	Adjusted			
			outcome	appropriation			
R thousand	1999/00	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06
Capital Works (Public Works)	62 685	55 150	57 197	135 148	238 266	152 883	163 450
Office Accommodation, Official Quarters and Unimproved Property	735 929	723 069	780 566	830 530	1 066 912	1 138 757	1 378 682
Maintenance, Repair and Renovation of Buildings	421 337	532 836	530 727	557 156	656 556	733 253	883 253
Promotion of the Building and Construction Industry	4 900	4 900	5 200	5 500	5 830	6 180	6 798
Cleaning of Buildings and Tending of Gardens	105 307	106 172	122 619	128 468	138 489	148 238	152 238
Municipal Services	660 387	734 128	928 040	811 907	863 944	986 708	992 000
Rates on State Properties	499 896	508 892	555 977	744 791	607 099	673 464	703 464
Land Division Committees	16	2	15	50	50	50	50
Investigation of Sites and Ground Formations	-	-	-	50	50	50	50
Interstate Boundary Fences	5 564	4 334	6 602	6 000	6 500	6 800	6 800
Administration	130 440	132 089	121 240	199 523	267 379	256 566	70 848
Total	2 626 461	2 801 572	3 108 183	3 419 123	3 851 075	4 102 949	4 357 633
Change to 2002 Budget Estimate				205 823	373 290	417 422	
Economic classification	2.447.727	2.474.054	2 200 040	2 502 000	1,005,7//	2 005 000	2 027 000
Current	2 416 727	2 474 854	2 308 940	2 503 908	1 895 766	2 085 888	2 037 998
Personnel	193 977	203 433	228 812	259 474	474 766	502 288	524 061
Transfer payments	- 0.000 750	-	-	1 000	- 4444.000	4.500.400	4 540 007
Other current	2 222 750	2 271 421	2 080 128	2 243 434	1 421 000	1 583 600	1 513 937
Capital	209 734	326 718	799 243	915 215	1 955 309	2 017 061	2 319 635
Transfer payments	-	-	-	-	-	-	-
Acquisition of capital assets	209 734	326 718	799 243	915 215	1 955 309	2 017 061	2 319 635
Total	2 626 461	2 801 572	3 108 183	3 419 123	3 851 075	4 102 949	4 357 633
Standard items of expenditure							
Personnel	193 977	203 433	228 812	259 474	474 766	502 288	524 061
Administrative	13 951	16 791	19 961	20 317	22 349	24 583	33 450
Inventories	16 923	18 728	24 022	21 043	22 306	23 644	28 945
Equipment	11 895	17 902	18 678	31 688	33 575	36 174	38 175
Land and buildings	735 929	724 518	780 567	1 508 234	861 187	912 858	1 025 830
Professional and special services	1 650 779	1 818 633	2 027 075	1 577 367	2 436 862	2 603 369	2 707 135
Transfer payments	_	_	_	1 000	_	_	_
Miscellaneous	3 007	1 567	9 068	_	30	33	37
Total	2 626 461	2 801 572	3 108 183	3 419 123	3 851 075	4 102 949	4 357 633

	Exper	nditure outc	ome		Medium-tern	n expenditure	estimate
	Audited	Audited	Preliminary	Adjusted			
			outcome	appropriation			
R thousand	1999/00	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06
Transfer payments per subprogramme							
Rates on State Properties							
Grants-in-aid to Local Authorities	-	-	_	1 000	-	_	-
Total	-	_	-	1 000	-	-	_

Expenditure trends

Five major cost drivers were identified in this programme: capital works, leasing, rates and taxes, municipal services and maintenance. The devolution of the capital works budget to client departments has allowed the Department to use its own resources fully.

Although expenditure on repairs and maintenance over the seven-year period has doubled, a significant backlog, valued at an estimated R10 billion, remains. This is also reflected in the doubling over the same period of the amount budgeted for leasing of accommodation.

The Department's custodial role requires between R600 million and R700 million over the medium term for the payment of rates and taxes on national and provincial properties. The amount spent on municipal services is more difficult for the Department to control. Expenditure on these services, paid on behalf of client departments, will increase by 15,9 per cent over the MTEF period.

Service delivery objectives and indicators

Recent outputs

Spending on target

In 2001/02, almost 100 per cent of the allocated capital budget was spent, compared to 56 per cent in 2000/01. About 103 per cent of the maintenance budget was spent in 2001/02, compared to 87,7 per cent in the previous year.

Maintaining neglected government buildings

A special initiative (RAMP) was launched during 2000/01 to maintain government buildings throughout the country that were in a poor state of repair and not compliant with the Occupational Health and Safety Act (85 of 1993) or the National Environmental Management Act (107 of 1998). Almost R1,1 billion has been used to this end. This initiative helped client departments to improve service delivery, limited liability against the state from people working under hazardous conditions, and contributed to improving the value of the state's property portfolio.

Affirmative appointments

The above achievements were accomplished without having to compromise on the Targeted Groupings initiative. More than 40 per cent of appointments for construction projects during 2001/02 (over a multi-year period) were affirmative professional service providers. On the Repair and Maintenance Programme more than 70 per cent of appointments, to the value of R945 million, were awarded to affirmable business enterprises. For capital works, 63 per cent of the total contracts of R1,25 billion were awarded to affirmable business enterprises. Some 8 000 job opportunities were created as a result of the above.

Rates and taxes, and municipal services

The Department of Public Works pays municipal rates and taxes for both provincially owned and nationally owned government properties (65 per cent and 35 per cent respectively). It is envisaged that from April 2004 the budgets relating to the properties of specific provinces will be devolved to them. However, the new Property Rates Bill approved by Cabinet in November 2002 is likely to increase the budget requirements for municipal rates and taxes by 50 per cent and more within the next MTEF cycle.

For municipal services, the Department is only liable for national departments.

Medium-term output targets

Provision of Land and Accommodation

Measurable objective: To supply all national departments with suitable accommodation and other immovable property requirements in support of service delivery.

in support of scretce delivery.			
Subprogramme	Output	Measure/Indicator	Target
Capital Works (Public Works)	Provision of accommodation according to clients' needs	Percentage of projects delivered as per contractual conditions	100%
Office Accommodation, Official Quarters and Unimproved Property	Provision of leased accommodation to various national client departments	Number of leases procured and managed	6 000
Maintenance, Repair and Renovation of Buildings	Well-maintained buildings	Percentage of requests successfully attended to	80%
Promotion of the Building and Construction Industries	Empowerment of previously disadvantaged role-players	Number of contracts awarded to previously disadvantaged role-players	20% increase from the previous year
Municipal Services	Payment for municipal services rendered to client departments	Percentage of correct and timeous payments of municipal services	98%
Rates on State Properties	Payment of rates on all state-owned properties	Percentage of correct and timeous payments of municipal rates	98%
Investigation of Sites and Ground Formations	Execution of geotechnical services on site and in laboratory	Percentage of accurate inspections rendered	98%
Interstate Boundary Fences	Maintenance of fences and patrol roads on international boundaries	Number of defects	Zero defects

Programme 3: National Public Works Programme

The aim of the *National Public Works Programme (NPWP)* is to promote transformation in the construction industry, and to contribute to meeting community infrastructure needs through labour-based projects. The programme is divided into two subprogrammes.

The Construction Industry Development Programme (CIDP) ensures that within the construction industry Government has a leadership role, objectives and programmes are aligned, and government representation is co-ordinated. The programme promotes best practice in the industry in terms of stability, investment, sustainability and human resource development in order to enhance performance and thus improve service delivery and competitiveness. It also encourages the growth and development of the emerging sector.

The Community-Based Public Works Programme (CBPWP) is a job-creation and poverty alleviation programme, targeted primarily at the rural poor. Its objectives are to create short-term employment opportunities through the construction of useful public assets for poor, disadvantaged communities, and to create sustainable employment opportunities by facilitating micro-business opportunities associated with the assets.

Expenditure estimates

Table 6.5: National Public Works Programme

	Exper	nditure outc	ome		Medium-tern	n expenditure	estimate
_	Audited	Audited	Preliminary	Adjusted			
			outcome	appropriation			
R thousand	1999/00	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06
Construction Industry Development Programme	10 248	11 191	13 281	30 976	33 552	33 660	35 691
Community-Based Public Works Programme	397 336	607 759	390 004	282 897	288 322	17 690	18 758
Total	407 584	618 950	403 285	313 873	321 874	51 350	54 449
Change to 2002 Budget Estimate				-	1 730	1 988	
Economic classification							
Current	51 348	244 657	39 437	53 500	61 535	50 832	53 931
Personnel	4 960	6 388	7 820	8 448	10 971	9 615	10 195
Transfer payments	6 045	159 557	-	15 181	22 087	28 036	28 036
Other current	40 343	78 712	31 617	29 871	28 477	13 181	15 700
Capital	356 236	374 293	363 848	260 373	260 339	518	518
Transfer payments	356 147	374 000	363 411	259 820	259 820	-	-
Acquisition of capital assets	89	293	437	553	519	518	518
Total	407 584	618 950	403 285	313 873	321 874	51 350	54 449
Standard items of expenditure							
<u>'</u>							
	4 060	6 200	7 020	0 // 0	10 071	0.615	10 10
Personnel Administrative	4 960 1 242	6 388 1 876	7 820 2 348	8 448	10 971	9 615 7 813	
Administrative	1 242	1 876	2 348	4 411	4 912	7 813	8 066
Administrative Inventories	1 242 220	1 876 119	2 348 186	4 411 343	4 912 413	7 813 2 859	8 06 <i>6</i> 3 450
Administrative Inventories Equipment	1 242	1 876	2 348	4 411	4 912	7 813	8 06 <i>6</i> 3 450
Administrative Inventories Equipment Land and buildings	1 242 220 109	1 876 119 319	2 348 186 437	4 411 343 553	4 912 413 519	7 813 2 859 561	8 066 3 450 581
Administrative Inventories Equipment Land and buildings Professional and special services	1 242 220 109 - 38 799	1 876 119 319 - 76 636	2 348 186 437 - 29 075	4 411 343 553 - 25 117	4 912 413 519 - 23 152	7 813 2 859 561 - 2 466	8 066 3 450 581 - 4 121
Administrative Inventories Equipment Land and buildings Professional and special services Transfer payments	1 242 220 109 - 38 799 362 192	1 876 119 319 - 76 636 533 557	2 348 186 437 - 29 075 363 411	4 411 343 553	4 912 413 519	7 813 2 859 561	8 066 3 450 581 - 4 121
Administrative Inventories Equipment Land and buildings Professional and special services	1 242 220 109 - 38 799	1 876 119 319 - 76 636	2 348 186 437 - 29 075	4 411 343 553 - 25 117	4 912 413 519 - 23 152	7 813 2 859 561 - 2 466	10 195 8 066 3 450 581 - 4 121 28 036 - 54 449
Administrative Inventories Equipment Land and buildings Professional and special services Transfer payments Miscellaneous	1 242 220 109 - 38 799 362 192 62	1 876 119 319 - 76 636 533 557 55	2 348 186 437 - 29 075 363 411 8	4 411 343 553 - 25 117 275 001	4 912 413 519 - 23 152 281 907	7 813 2 859 561 - 2 466 28 036	8 066 3 456 58 - 4 12 28 036
Administrative Inventories Equipment Land and buildings Professional and special services Transfer payments Miscellaneous Total	1 242 220 109 - 38 799 362 192 62	1 876 119 319 - 76 636 533 557 55	2 348 186 437 - 29 075 363 411 8	4 411 343 553 - 25 117 275 001	4 912 413 519 - 23 152 281 907	7 813 2 859 561 - 2 466 28 036	8 066 3 456 58 - 4 12 28 036
Administrative Inventories Equipment Land and buildings Professional and special services Transfer payments Miscellaneous Total Transfer payments per subprogramme Construction Industry Development	1 242 220 109 - 38 799 362 192 62	1 876 119 319 - 76 636 533 557 55	2 348 186 437 - 29 075 363 411 8	4 411 343 553 - 25 117 275 001	4 912 413 519 - 23 152 281 907	7 813 2 859 561 - 2 466 28 036	8 060 3 450 58' 4 12' 28 030 54 44'
Administrative Inventories Equipment Land and buildings Professional and special services Transfer payments Miscellaneous Total Transfer payments per subprogramme Construction Industry Development Programme	1 242 220 109 - 38 799 362 192 62 407 584	1 876 119 319 - 76 636 533 557 55 618 950	2 348 186 437 - 29 075 363 411 8 403 285	4 411 343 553 - 25 117 275 001 - 313 873	4 912 413 519 - 23 152 281 907 - 321 874	7 813 2 859 561 - 2 466 28 036 - 51 350	8 060 3 451 58 4 12 28 030 54 444
Administrative Inventories Equipment Land and buildings Professional and special services Transfer payments Miscellaneous Total Transfer payments per subprogramme Construction Industry Development Programme Construction Industry Development Board	1 242 220 109 - 38 799 362 192 62 407 584	1 876 119 319 - 76 636 533 557 55 618 950	2 348 186 437 - 29 075 363 411 8 403 285	4 411 343 553 - 25 117 275 001 - 313 873	4 912 413 519 - 23 152 281 907 - 321 874	7 813 2 859 561 - 2 466 28 036 - 51 350	8 066 3 456 58' - 4 12' 28 036 - 54 449
Administrative Inventories Equipment Land and buildings Professional and special services Transfer payments Miscellaneous Total Transfer payments per subprogramme Construction Industry Development Programme Construction Industry Development Board Council for the Built Environment	1 242 220 109 - 38 799 362 192 62 407 584	1 876 119 319 - 76 636 533 557 55 618 950	2 348 186 437 - 29 075 363 411 8 403 285	4 411 343 553 - 25 117 275 001 - 313 873	4 912 413 519 - 23 152 281 907 - 321 874	7 813 2 859 561 - 2 466 28 036 - 51 350	8 066 3 456 58 - 4 12 28 036

Expenditure trends

Transfers are made from this programme to the Construction Industry Development Board (CIDP), established in 2001. The amounts paid to the Board will grow by 24,6 per cent over the MTEF period, from R20,1 million in 2003/04 to just over R25 million in 2005/06 so that the Board can do its work. The balance of the CIDP is transferred annually to the Council for the Built Environment.

Included in the allocations for 2002/03 and 2003/04 is R274 million for poverty relief. This amount is not included in the allocation for 2004/05, and the programme's expenditure trends thus show a significant decline in that year. The reduction of funds for poverty relief is also reflected in the decline in the allocation for capital spending and transfer payments in 2004/05.

Service delivery objectives and indicators

Recent outputs

The Community-Based Public Works Programme

Since 1998, the Community-Based Public Works Programme (CBPWP) has employed 127 683 local workers on 3 152 projects valued at R1,4 billion. Of the workers, 52 816 were women (of whom 29 985 were heads of households), 52 904 were youth, and 2 335 were disabled people. A total of 6 847 sustainable jobs were created.

In the 2002/03 financial year, the CBPWP handled 514 projects employing 13 388 local workers of which 6 559 were women, 6 429 youth, and 321 disabled people. A total of 247 sustainable jobs were created.

Medium-term output targets

National Public Works Programme

Measurable objective: To stimulate and regulate the construction industry in order to give preference to previously disadvantaged role-players, and alleviate poverty by creating community assets and jobs targeted at previously disadvantaged role-players.

Subprogramme	Output	Measure/Indicator	Target
Construction Industry Development Programme	Regulation and monitoring of the construction industry, especially about empowering emerging contractors and women	Percentage of emerging contractors and women empowered	30% of contracts awarded to emerging contractors, and 5% to women
Community-Based Public Works Programme	Provision of infrastructure to poor communities	Number of communities having access to the infrastructure	320
	Job opportunities	Number of short-term and permanent jobs created	25 000 short-term and 500 permanent jobs, by March 2004

Programme 4: Auxiliary and Associated Services

The objectives of this programme are:

- to compensate for losses incurred in the state housing guarantee scheme when public servants fail to fulfil their obligations
- to provide funding to the Commonwealth War Graves Commission and the United Nations for maintaining national memorials
- to provide for the purchase of decorations for public functions, such as state funerals and inaugurations
- to provide for the purchase of vehicles for departmental use
- to provide for the Department's obligations in terms of the Skills Development Act (97 of 1998)
- to provide financial assistance to the Parliamentary Villages Management Board.

Expenditure estimates

Table 6.6: Auxiliary and Associated Services

7772 - 319	Audited 2000/01 1 513 6 457 1 079 - 254 - 9 303	Preliminary outcome 2001/02 1 603 1 8 148 1 358 753 11 863	Adjusted appropriation 2002/03 1 000 1 1 11 543 1 400 90 500 1 650 16 185 4 343	2003/04 1 053 1 1 12 054 1 550 90 700 1 670 17 119 4 777	2004/05 1 200 1 1 1 12 654 1 600 90 800 1 750 18 096 5 254	13 510 1 690 900 1 790
393 - 202 117 60 651 - 423	1 513 - 6 457 1 079 - 254 - 9 303	2001/02 1 603 1 - 8 148 1 358 - - - 753 11 863	2002/03 1 000 1 1 11 543 1 400 90 500 1 650 16 185	1 053 1 1 12 054 1 550 90 700 1 670	1 200 1 1 12 654 1 600 90 800 1 750 18 096	1 200 1 13 510 1 690 900 1 790
393 - 202 117 60 651 - 423	1 513 - 6 457 1 079 - 254 - 9 303	1 603 1 - 8 148 1 358 - - 753 11 863	1 000 1 1 11 543 1 400 90 500 1 650	1 053 1 1 12 054 1 550 90 700 1 670	1 200 1 1 12 654 1 600 90 800 1 750 18 096	1 200 1 13 510 1 690 900 1 790
- 202 117 60 651 - 423	- 6 457 1 079 - 254 - 9 303	1	1 1 11 543 1 400 90 500 1 650	1 1 12 054 1 550 90 700 1 670	1 1 12 654 1 600 90 800 1 750 18 096	1 13 510 1 690 900 1 790
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117 60 651 - 423 772	1 079 - 254 - 9 303	1 358 - - 753 11 863	11 543 1 400 90 500 1 650	12 054 1 550 90 700 1 670 17 119	12 654 1 600 90 800 1 750 18 096	1 13 510 1 690 90 900 1 790 19 182
117 60 651 - 423 772	1 079 - 254 - 9 303	1 358 - - 753 11 863	1 400 90 500 1 650 16 185	1 550 90 700 1 670	1 600 90 800 1 750 18 096	1 690 90 900 1 790
60 651 - 423 772 -	9 303 9 049	- - 753 11 863	90 500 1 650 16 185	90 700 1 670 17 119	90 800 1 750 18 096	90 900 1 790
651 - 423 772 -	9 303	11 863	500 1 650 16 185	700 1 670 17 119	800 1 750 18 096	900 1 790
- 423 772 -	9 303	11 863	1 650 16 185	1 670 17 119	1 750 18 096	1 790
772 -	9 049	11 863	16 185	17 119	18 096	
772 -	9 049					19 182
-		11 042	4 343	4 777	5 254	
-		11 0/2				
-		11 042				
		11 003	15 685	16 419	17 296	18 282
319	_	_	_	_	_	_
	7 536	10 260	14 594	15 274	16 005	16 990
453	1 513	1 603	1 091	1 145	1 291	1 292
651	254	_	500	700	800	900
_	_	_	_	_	_	
651	254	_	500	700	800	900
423	9 303	11 863	16 185	17 119	18 096	19 182
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-	_	_	_	_	_	_
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651	254	_	500	700	800	900
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60	_	_	1 091	91	90	90
319	7 536	10 260	14 594	15 274	16 005	16 990
393	1 513	1 603	_	1 054	1 201	1 202
423	9 303	11 863	16 185	17 119	18 096	19 182
		1	1	1	1	1
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202	6 457	8 148	11 543	12 054	12 654	13 509
610	1 070	1 250	1 400	1 550	1 400	1 690
	1 0/9	1 338	1 400	1 000	1 000	1 090
	_	_	-	_	_	_
303	_	752	1 650	- 1 660	- 1 750	1 790
210	7 52/					16 990
	- - - 651 - 60 319 393 423 - 202 618 134 365 -	651 254 60 - 319 7 536 393 1 513 423 9 303 202 6 457 618 1 079 134 -				

Expenditure trends

The Auxiliary and Associated Services budget is expected to increase from R16,2 million in 2002/03 to R19,2 million in 2005/06 owing to the significantly increased allocations to organisations preserving certain national memorials in other countries. The increase results from the depreciation of the local currency, and these allocations account for an average of approximately 70 per cent of the total expenditure of the programme over the medium term.

Public entities reporting to the Minister

Independent Development Trust

The Independent Development Trust (IDT) was formed to manage the R2 billion which was made available in July 1990 for socio-economic upliftment projects. The primary goal of the Trust is to use its resources to promote in the best way, in the opinion of the Trustees, the development of disadvantaged people in South Africa, without regard to race, sex, creed, or ethnic origin.

Being a public entity classified in Schedule 2 of the Public Finance Management Act (1 of 1999) (PFMA), the IDT receives transfers from government departments and the private sector. Money appropriated by Parliament through the *National Public Works Programme* partly funds poverty relief projects.

The Independent Development Trust manages a range of programmes within the Community-based Public Works Programme on behalf of the Department of Public Works. These are known as 'Special Projects' and include Clean & Green, KZN Water and Sanitation, community production centres, the Integrated Sustainable Rural Development Programme and the HIV/Aids Infrastructure Programme.

Construction Industry Development Board

The Construction Industry Development Board (CIDB) is a Schedule 3A public entity established to provide leadership to stakeholders, and to stimulate sustainable growth, reform and improvement in the construction sector for effective delivery and the industry's enhanced role in the country's economy. The accounting authority is responsible to the Minister of Public Works, because the executive authority and the Board submit their annual business plan and report to the Minister. The Board of private and public sector individuals is appointed by the Minister of Public Works on the basis of their individual knowledge and expertise.

The CIDB is a knowledge-based organisation that is committed to the development objectives defined in the Construction Industry Development Board Act (38 of 2000).

Annexure

Vote 6: Public Works

- Table 6.7: Summary of expenditure trends and estimates per programme
- Table 6.8: Summary of expenditure trends and estimates per economic classification
- Table 6.9: Summary of expenditure trends and estimates per standard item
- Table 6.10: Summary of personnel numbers and costs
- Table 6.11: Summary of expenditure on training
- Table 6.12: Summary of information and communications technology expenditure
- Table 6.13: Summary of conditional grants to local government
- Table 6.14: Summary of donor support
- Table 6.15: Summary of expenditure on infrastructure

Table 6.7: Summary of expenditure trends and estimates per programme

-		-										
	Expe	Expenditure outcome	е						Medium-ter	Medium-term expenditure estimate	estimate	
	Audited	Audited	Audited Preliminary	Main	Additional	Adjusted	Revised	Current	Capital	Total		
			outcome	appropriation	appropriation appropriation	appropriation	estimate					
R thousand	1999/00	2000/01	2001/02		2002/03	3			2003/04		2004/05	2005/06
1 Administration	110 741	140 031	181 871	191 664	34 255	225 919	248 000	268 316	8 316	276 632	272 208	286 927
2 Provision of Land and Accommodation	2 626 461	2 801 572	3 108 183	3 213 300	205 823	3 419 123	3 397 042	1 895 766	1 955 309	3 851 075	4 102 949	4 357 633
3 National Public Works Programme	407 584	618 950	403 285	313 873	I	313 873	313 873	61 535	260 339	321 874	51 350	54 449
4 Auxiliary and Associated Services	14 423	9 303	11 863	11 842	4 343	16 185	16 185	16 419	700	17 119	18 096	19 182
Total	3 159 209	3 159 209 3 569 856	3 705 202	3 730 679	244 421	3 975 100	3 975 100	2 242 036	2 242 036 2 224 664	4 466 700	4 444 603	4 718 191
Change to 2002 Budget Estimate						244 421	244 421			449 653	477 164	

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Table 6.8: Summary of expenditure trer

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	FXDE	Expenditure outcome	Droliminary	S. C. V.	7000:1:000	Poto: io V	Doving	Curront	Medium-ter	Medium-term expenditure estimate	e estimate	
	Addition	2	outcome			appropriation	estimate		Capital	i Ola		
R thousand	1999/00	2000/01	2001/02		10				2003/04		2004/05	2005/06
Current	2 587 866	2 857 016	2 527 460	2 745 380	38 598	2 783 978	2 806 059	2 242 036	1	2 242 036	2 395 618	2 364 879
Personnel	259 505	281 144	320 894	364 287	34 255	398 542	398 542	611 518	ı	611 518	622 116	650 328
Salaries and wages	175 449	191 205	320 894	246 074	34 255	280 329	280 329	457 705	1	457 705	468 331	488 672
Other	84 056	86 636	ı	118 213	ı	118 213	118 213	153 813	ı	153 813	153 785	161 656
Transfer payments	19364	167 093	10 260	26 432	4 343	30 775	30 775	37 361	1	37 361	44 041	45 026
Subsidies to business enterprises	1	1	1 358	1	1	1	1	1	1	1	1	I
Other levels of government												
social security funds	ı	ı	ı	ı	ı	ı	ı	1	ı	ı	ı	ı
universities and technikons	ı	ı	1	1 650	1	1 650	1 650	1 669	1	1 669	1 750	1 790
extra-budgetary institutions	6 663	160 636	753	17 581	1	17 581	17 581	23 637	ı	23 637	29 636	29 726
provincial government	1	ı	1	1	1	1	ı	1	ı	1	ı	ı
local government	ı	ı	ı	ı	ı	ı	ı	ı	ı	ı	ı	ı
Households and non-profit institutions	6 4 6 4 9 6	1		_	1	-	_	_	ı		~	
Foreign countries and international credit institutions	6 202	6 457	8 148	7 200	4 343	11 543	11 543	12 054	ı	12 054	12 654	13 509
Other	2 308 997	2 408 779	2 196 306	2 354 661	1	2 354 661	2 376 742	1 593 157	ı	1 593 157	1 729 461	1 669 525
Capital	571 343	712 840	1 177 742	985 299	205 823	1 191 122	1169041	ı	2 224 664	2 224 664	2 048 985	2 353 312
Transfer payments	356 147	374 000	363 411	259 820	1	259 820	259 820	1	259 820	259 820	1	I
Other levels of government	356 147	374 000	353 256	259 820	ı	259 820	259 820	ı	259 820	259 820	1	I
Other capital transfers	ı	ı	10 155	ı	ı	ı	ı	1	ı	ı	ı	ı
Movable capital	14 755	27 697	33 765	47 775	205 823	253 598	253 598	1	43 110	43 110	64 092	68 497
Motor vehicles (transport)	651	254	1	200	ı	200	200	1	700	200	800	006
Equipment - Computers	3 853	11 599	14 778	13 254	ı	13 254	13 254	ı	5 071	5 071	27 633	29 175
Equipment - Other office equipment	2 692	2 452	18 987	9 290	1	9 2 9 0	9 290	1	8 010	8 010	7 867	8 346
Other	7 559	13 392	ı	27 461	205 823	233 284	233 284	1	29 329	29 329	27 792	30 076
Fixed capital	200 441	311 143	780 566	677 704	1	677 704	655 623	1	1 921 734	1 921 734	1 984 893	2 284 815
Land	1	1 445	1	ı	1	1	ı	1	ı	1	ı	ı
Buildings	194 877	305 364	780 566	671 704	1	671 704	649 623	1	1 305 178	1 305 178	1 291 640	1 491 847
Infrastructure	ı	ı	ı	ı	ı	ı	ı	1	ı	ı	1	ı
Other	5 564	4 334	_	9 000	I	9 000	9 000	1	616 556	616 556	693 253	792 968
	6			6		4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4	1	6				
Total	3 159 209	3 569 856	3 705 202	3 730 679	244 421	3 975 100	3 9 7 5 1 0 0	2 242 036	2 224 664	4 466 700	4 444 603	4 718 191

Table 6.9: Summary of expenditure trends and estimates per standard item

	Exper	Expenditure outcome	ome						Medium-terr	Medium-term expenditure estimate	estimate	
	Audited	Audited	Preliminary	Main	Additional	Adjusted	Revised	Current	Capital	Total		
			outcome	appropriation	appropriation appropriation	appropriation	estimate					
R thousand	1999/00	2000/01	2001/02		2002/03				2003/04		2004/05	2005/06
Personnel	259 505	281 144	320 894	364 287	34 255	398 542	398 542	611 518	1	611 518	622 116	650 328
Administrative	40 636	20 685	61 427	66 784	ı	66 784	66 784	81 990	ı	81 990	96 541	109 139
Inventories	20 782	19 103	30 909	25 617	I	25 617	25 617	42 003	ı	42 003	44 513	51 370
Equipment	18 573	31 502	33 768	47 775	I	47 775	47 775	22 856	43 110	996 59	609 99	70 189
Land and buildings	735 929	724 518	780 567	1 495 140	13 094	1 508 234	1 508 234	1	861 187	861 187	912 858	1 025 830
Professional and special services	1 703 950	1 914 034	2 093 267	1 444 824	192 729	1 637 553	1 615 472	1 444 892	1 060 547	2 505 439	2 656 648	2 764 782
Transfer payments	375 511	541 093	373 671	286 252	4 343	290 595	290 595	37 361	259 820	297 181	44 041	45 026
Miscellaneous	4 323	TTT T	10 699	1	ı	ı	22 081	1 416	1	1 416	1 377	1 527
Total	3 159 209 3 569 856	3 569 856	3 705 202	3 730 679	244 421	3 975 100	3 975 100	2 242 036	2 224 664	4 466 700	4 444 603	4 718 191

Table 6.10: Summary of personnel numbers and costs1

Personnel numbers	1999/00	2000/01	2001/02	2001/02 2002/03	2003/04
1 Administration	727	755	842	856	920
2 Provision of Land and Accommodation	3 378	3 348	3 645	3 665	3 820
3 National Public Works Programme	36	41	51	52	22
Total	4 141	4 1 4 4	4 538	4 573	4 795
Total personnel cost (R thousand)	259 505	281 144	320 894	398 542	611 518
Unit cost (R thousand)	62.7	67.8	70.7	87.2	127.5

1 Full-time equivalent

Table 6.11: Summary of expenditure on training

	Expen	Expenditure outcome	me	Adjusted	Adjusted Medium-term expenditure estimate	expenditure es	stimate
ı	Audited Audited Preliminary	Audited	Preliminary	appropriation			
			outcome				
R thousand	1999/00	2000/01	1999/00 2000/01 2001/02	2002/03	2003/04	2004/05	2005/06
1 Administration	1	1	ı	4 818	5 237	5 511	5 511
2 Provision of Land and Accommodation	ı	ı	I	6 487	6 994	7 364	7 364
3 National Public Works Programme	ı	ı	I	422	457	481	481
Total	1	1	ı	11 727	12 688	13 356	13 356

Table 6.12: Summary of information and communications technology expenditure

	Expenditure	Adjusted		Medium-term expenditure estimate	timate
	outcome	appropriation			
R thousand	2001/02	2002/03	2003/04	2004/05	2005/06
1 Administration		4 408	069 09	24 010	29 667
Technology	ı	2 385	38 790	13 510	13 167
IT services	ı	2 0 2 3	21 900	10 500	16 500
2 Provision of Land and Accommodation	ı	2 956	12 310	35 230	35 421
Technology	I	1 686	3 610	15 130	3 221
IT services	ı	1 270	8 700	20 100	32 200
3 National Public Works Programme	-	1 569	2 200	1 000	1 200
Technology	ı	1 180	1 400	1	I
IT services	1	389	800	1 000	1 200
Total	1	8 933	75 200	60 240	66 288

Table 6.13: Summary of conditional grants to local government (municipalities) ¹

	Expen	Expenditure outcome	е		Medium-teri	Medium-term expenditure estimate	timate
	Audited	Audited Audited Preliminary	Preliminary	Adjusted			
			outcome	appropriation			
R thousand	1999/00	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06
3 National Public Works Programme							
Community-Based Public Works Programme	356 147	374 000	353 256	259 820	259 820	ı	I
Total	356 147	374 000	353 256	259 820	259 820	1	1
1 Detail provided in the Division of Revenue Act, 2003.							

Table 6.14: Summary of donor support

estimate	2005/06	2 000	110	5 110
Aedium-term expenditure estimate	2004/05	2 000	115	5 115
Medium-term	2003/04	10 000	150	10 150
	2002/03	15 000	350	15 350
	2001/02	12	75	87
Outcome	2000/01		ı	1
0	1999/00		i	1
Cash or	Kind	Cash	Kind	
Donor		European Union	European Union	
ODA Programme/Project Name		Institutional Strengthening of Public Works	Institutional Strengthening of Public Works	

2005/06 126 168 56 599 28 402 140 912 197 511 56 599 Adjusted | Medium-term expenditure estimate 2004/05 109 665 522 869 149 598 149 598 3 610 45 001 15 753 446 047 672 467 39 932 399 215 32 860 11 503 19 038 45 663 111 932 908 491 443 843 2 032 2003/04 26 428 3 928 22 500 157 595 464 648 259 820 259 820 2002/03 36 353 7 869 69 189 259 820 1 357 250 732 642 305 appropriation 18331 10 154 91 715 22 527 259 820 254 417 1 852 475 387889 2001/02 36 147 2 416 37 545 8 978 28 567 353 256 426 948 294 677 727 805 28 499 5 232 300 857 6 180 353 256 Expenditure outcome 29 273 2000/01 12 487 12 487 374 000 588 482 46 620 17 347 374 000 155 375 155 375 433 107 1999/00 509 830 31 905 356 147 118 953 118 953 34 730 2825 356 147 390877 Security measures inside & outside of buildings Upgrading of most essential infrastructure Installation of security access control Refurbishment of stormwater pipes Description Creation of community assets Table 6.15: Summary of expenditure on infrastructure Heritage - Parliamentary and 120 Plein Street complexes, Cape Town Heritage - Union Buildings and Bryntirion Estate complexes, Pretoria Infrastructure programmes or large infrastructure projects Maintenance of lifts in government buildings, Pretoria Fixed installations transferred to households Community-Based Public Works Programme - 120 Plein Street building, Cape Town - Parliamentary Complex, Cape Town Heritage - Mahlambanlopfu, Pretoria Maintenance on infrastructure - Union Buildings, Pretoria Infrastructure transfers Small project groups Dept. of Public Works Maintenance services - Nakop Border Post Public Works R thousand Sub-total Total

28 198

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