



Technical annexure

In-year adjustments to main budget non-interest expenditure

Table C.1 shows in-year adjustments to main budget non-interest expenditure since the 2020 *Budget Review*. These include the June special adjustments budget allocations.

Table C.1 In-year adjustments to the main budget non-interest expenditure

R million	Special adjustments budget (SAB)	Allocation of amounts announced in 2020 Budget Review			Allocation of COVID-19 provisional allocation	South African Airways (SAA)	Other AENE adjustments	Final AENE
		Provisional allocations	Allocation to Eskom	Allocation of compensation reductions				
Allocated expenditure (2020 Budget Review)	1 528 938							
Provisional allocation not assigned to votes	7 021	-7 021						
Provisional allocation for Eskom restructuring	23 000		-23 000					
Compensation of employees adjustment	-37 807			37 807				
Main budget non-interest expenditure (2020 Budget Review)	1 536 724	-7 021	-23 000	37 807				1 544 511
Allocation of amounts announced in 2020 Budget		6 502	23 000	-36 515	-	-	-	-7 013
Settlement of SAA debt		6 502				-		6 502
Eskom equity contribution			23 000			-		23 000
Compensation of employees downward adjustment				-36 515				-36 515
<i>Provincial compensation</i>				-25 253				-25 253
<i>National departments and entities compensation</i>				-11 050				-11 050
<i>Salaries of magistrates and judges</i>				-181				-181
<i>Salaries of members of Parliament</i>				-31				-31
Proposed upward expenditure adjustments announced in SAB	145 000				-19 431	-	6 653	132 221
Support to vulnerable households for 6 months	40 891							40 891
Extension of support to vulnerable households for 3 months							6 797	6 797
Health	21 544							21 544
Support to municipalities	20 034							20 034
Other frontline services	13 623							13 623
Basic and higher education	12 541							12 541
Small and informal business support, and job creation and protection	6 061							6 061
Support to public entities	5 964							5 964
Other COVID-19 interventions	1 766							1 766
Allocated for COVID-19 fiscal relief package	122 425				-	-	6 797	129 221
Land Bank equity investment	3 000							3 000
Net of provisional allocations for COVID-19 fiscal relief package	19 575				-19 431		-144	-

Table C.1 In-year adjustments to the main budget non-interest expenditure (continued)

R million	Special adjustments budget (SAB)	Allocation of amounts announced in 2020 Budget Review			Allocation of COVID-19 provisional allocation	South African Airways (SAA)	Other AENE adjustments	Final AENE
		Provisional allocations	Allocation to Eskom	Allocation of compensation reductions				
Upward expenditure adjustments since 2020 SAB					12 634		4 404	17 039
Rollovers							1 602	1 602
National: Employment creation allocation					5 635			5 635
Provincial equitable share: Employment creation allocation					6 999			6 999
Unforeseeable and unavoidable expenditure: Food relief							1 000	1 000
SAA allocation						10 500		10 500
Self-financing							1 500	1 500
ICASA for the licensing process of high-demand spectrum							85	85
Land and Agricultural Development Bank of South Africa							74	74
South African Express Airways SOC Ltd							143	143
Proposed downward expenditure adjustments announced in SAB	-100 885							-100 885
National departments' baseline suspensions	-54 403							-54 403
Repurposing of provincial equitable share	-20 000							-20 000
Provincial conditional grant suspensions	-13 848							-13 848
Local government conditional grant suspensions	-12 633							-12 633
Downward expenditure adjustments since 2020 SAB					-	-6 970	-7 513	-14 483
Baseline suspensions to fund SAA bailout						-6 970		-6 970
Declared unspent funds							-187	-187
National government projected underspending							-2 109	-2 109
Contingency reserve							-5 000	-5 000
Suspension of funds for section 70 of the PFMA payments							-218	-218
Other adjustments	-8 109				-	-1 050	-9 159	-9 159
National Revenue Fund payments	13						66	80
Downward revisions to skills development levy	-2 122						-1 116	-3 238
Lower skills development levy due to 4-month holiday contribution	-6 000							-6 000
Revised non-interest expenditure	1 572 731	-519	-	1 292	-6 797	3 530	2 494	1 572 731
Change in non-interest expenditure from 2020 Budget	36 006							

Source: National Treasury

Main budget expenditure ceiling

Table C.2 Expenditure ceiling calculations

R million	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24
Non-interest expenditure	1 242 295	1 324 756	1 486 163	1 572 731	1 529 305	1 557 222	1 571 497
Technical adjustments							
Skills development levy	-16 294	-17 480	-18 284	-10 175	-17 813	-19 230	-20 763
SOCs' funding requests financed by sale of assets	-	-	-	-3 500	-	-	-
Eskom funding provisions	-	-	-49 000	-56 000	-31 771	-21 927	-21 137
NRF payments	-587	-162	-468	-178	-	-	-
International Oil	-6	-3	-3	-11	-12	-12	-13
Pollution Compensation Fund							
Expenditure ceiling	1 225 409	1 307 112	1 418 408	1 502 867	1 479 709	1 516 052	1 529 585

Source: National Treasury

Table C.2 shows technical adjustments made to main budget non-interest expenditure to calculate the expenditure ceiling. The ceiling excludes payments that are directly financed by dedicated revenue sources, and others not subject to policy oversight. These include:

- **Payments for financial assets financed by asset sales in the same financial year:** Revenue from the sale of assets, particularly for equity investments, generally offsets the increases in associated spending levels, so these increases do not require adjustments to departmental allocations. For

example, non-core asset sales in 2020/21 are expected to generate R3.5 billion in revenue, which will offset funding allocations of the same amount requested by smaller state-owned companies. Financial support for Eskom is not included in the expenditure ceiling. This support is viewed as a balance sheet transaction, which could take the form of a loan agreement or large equity investment. Such transactions are excluded from the spending ceiling.

- **Payment transactions linked to the management of debt:** This includes premiums paid on new loan issues, bond switches and buy-back transactions, revaluation profits or losses on government's foreign-exchange deposits at the Reserve Bank when used to meet government's foreign-currency position commitments, and realised profits and losses on the Gold and Foreign Exchange Contingency Reserve Account. These items relate to debt and currency transactions that are not financed through main budget appropriations.
- **Direct charges that relate to specific payments made in terms of legislation that provides for the collection and transfer of such receipts outside of the main budget:** These include skills development levy contributions and the International Oil Pollution Compensation Fund. Skills development levy contributions are paid to the National Skills Fund and the sector education and training authorities. The payment schedule to the National Skills Fund is generally revised to align it directly with anticipated receipts from the levy.

Table C.3 Main budget framework and financing requirements

MACROECONOMIC PROJECTIONS							
R billion/percentage change	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24
Real GDP growth	1.3%	0.6%	0.2%	-9.0%	5.2%	1.5%	1.5%
Nominal GDP growth	6.3%	4.8%	4.6%	-5.6%	9.4%	5.9%	5.9%
CPI inflation	4.7%	4.6%	4.2%	2.9%	4.4%	4.4%	4.5%
GDP at current prices (R billion)	4 698.7	4 924.0	5 148.3	4 858.3	5 317.0	5 629.3	5 961.3
MAIN BUDGET FRAMEWORK							
R billion/percentage of GDP	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24
Revenue							
Personal income tax	461.0	492.1	527.6	454.2	495.0	531.2	566.7
Corporate income tax	217.4	212.0	211.5	159.6	183.0	206.5	227.0
Value-added tax	298.0	324.8	346.7	287.7	345.6	371.8	398.5
Other tax revenue	149.8	158.8	163.5	133.9	166.0	187.1	209.6
Customs and excise duties	90.3	100.0	106.4	77.3	90.0	95.5	101.4
SACU transfers	-56.0	-48.3	-50.3	-63.4	-46.0	-31.5	-42.5
Non-tax revenue	19.2	23.9	27.6	24.9	22.3	23.3	25.0
National Revenue Fund receipts ¹	16.6	12.0	12.8	23.8	7.9	4.3	1.4
Main budget revenue	1 196.4	1 275.3	1 345.9	1 097.9	1 263.6	1 388.3	1 487.1
	25.5%	25.9%	26.1%	22.6%	23.8%	24.7%	24.9%
Expenditure							
Expenditure ceiling	1 225.4	1 307.1	1 418.4	1 502.9	1 479.7	1 516.1	1 529.6
<i>Baseline allocations</i>	1 225.4	1 307.1	1 418.4	1 502.9	1 474.7	1 511.1	1 524.6
<i>Contingency reserve</i>	–	–	–	–	5.0	5.0	5.0
Other non-interest expenditure ²	16.9	17.6	67.8	69.9	49.6	41.2	41.9
Non-interest expenditure	1 242.3	1 324.8	1 486.2	1 572.7	1 529.3	1 557.2	1 571.5
Debt-service costs	162.6	181.8	204.8	233.0	271.8	317.6	353.1
Main budget expenditure	1 404.9	1 506.6	1 690.9	1 805.8	1 801.1	1 874.8	1 924.6
	29.9%	30.6%	32.8%	37.2%	33.9%	33.3%	32.3%
Main budget balance	-208.6	-231.3	-345.1	-707.8	-537.4	-486.6	-437.5
	-4.4%	-4.7%	-6.7%	-14.6%	-10.1%	-8.6%	-7.3%
Primary balance	-45.9	-49.5	-140.3	-474.8	-265.7	-169.0	-84.4
	-1.0%	-1.0%	-2.7%	-9.8%	-5.0%	-3.0%	-1.4%
BORROWING REQUIREMENT							
Main budget balance	-208.6	-231.3	-345.1	-707.8	-537.4	-486.6	-437.5
Redemptions	-28.4	-15.6	-70.7	-66.9	-65.5	-150.6	-155.7
Gross borrowing requirement	-237.0	-246.9	-415.8	-774.7	-602.9	-637.2	-593.2
	-5.0%	-5.0%	-8.1%	-15.9%	-11.3%	-11.3%	-10.0%
GOVERNMENT DEBT							
Gross loan debt	2 489.7	2 788.3	3 261.3	3 974.1	4 551.8	5 071.3	5 536.2
	53.0%	56.6%	63.3%	81.8%	85.6%	90.1%	92.9%
Net loan debt	2 260.4	2 545.2	2 997.7	3 769.5	4 368.3	4 903.2	5 388.6
	48.1%	51.7%	58.2%	77.6%	82.2%	87.1%	90.4%

1. Mainly revaluation profits on foreign-currency transactions and premiums on loan transactions

2. Technical adjustments explained in Table C.2

Source: National Treasury

Changes to main budget framework since the 2020 Budget

Table C.4 summarises the changes to the main budget fiscal framework compared with the 2020 Budget estimates. The fiscal balances for 2020/21 to 2022/23 have worsened due to significant revenue shortfalls and higher debt-service costs. The reductions in non-interest expenditure partially offset the revenue shortfalls and higher interest payments over the next two fiscal years.

Table C.4 Revisions to main budget framework since 2020 Budget

R million	2020/21	2021/22	2022/23
Main budget revenue			
Revised	1 097 932	1 263 630	1 388 265
2020 Budget estimates	1 397 996	1 484 294	1 580 877
Difference	-300 064	-220 664	-192 612
Main budget non-interest expenditure			
Revised	1 572 731	1 529 305	1 557 222
2020 Budget estimates	1 536 724	1 592 186	1 650 080
Difference	36 006	-62 881	-92 858
Debt-service costs			
Revised	233 028	271 752	317 609
2020 Budget estimates	229 270	258 482	290 145
Difference	3 758	13 270	27 464
Main budget primary balance			
Revised	-474 799	-265 675	-168 957
2020 Budget estimates	-138 729	-107 892	-69 203
Difference	-336 070	-157 782	-99 754
Main budget balance			
Revised	-707 827	-537 426	-486 566
2020 Budget estimates	-367 999	-366 374	-359 348
Difference	-339 828	-171 052	-127 218

Source: National Treasury

Tax revenue and expenditure ceiling outlook

Table C.5 Tax revenue and tax bases

	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24
R million/percentage change	Outcome			Estimate	Projections		
Personal income tax	460 953	492 083	527 630	454 156	495 015	531 207	566 731
Wage bill ¹	6.7%	4.3%	4.1%	-6.8%	6.5%	5.8%	5.3%
Buoyancy	1.28	1.57	1.76	2.04	1.38	1.25	1.25
Corporate income tax	217 412	212 046	211 521	159 575	182 963	206 501	226 956
Net operating surplus	7.5%	2.3%	4.3%	-6.3%	15.7%	5.7%	6.6%
Buoyancy	0.85	-1.05	-0.06	3.87	0.93	2.25	1.50
Net value-added tax	297 998	324 766	346 748	287 698	345 594	371 798	398 515
Household consumption	6.6%	5.4%	4.7%	-6.7%	12.1%	6.2%	6.7%
Buoyancy	0.46	1.66	1.45	2.54	1.66	1.22	1.07
Domestic VAT	336 279	378 733	399 281	365 069	409 376	438 595	471 126
Household consumption	6.6%	5.4%	4.7%	-6.7%	12.1%	6.2%	6.7%
Buoyancy	0.70	2.33	1.16	1.28	1.00	1.15	1.10
Import VAT	152 789	175 185	179 987	138 001	174 218	187 112	200 819
Nominal imports	2.6%	9.0%	1.7%	-14.2%	13.1%	5.9%	6.7%
Buoyancy	0.89	1.62	1.60	1.65	2.00	1.25	1.10
VAT refunds	-191 071	-229 151	-232 521	-215 372	-237 999	-253 909	-273 430
Nominal exports	2.5%	7.5%	4.3%	-10.2%	13.1%	6.7%	7.0%
Buoyancy	2.07	2.64	0.34	0.72	0.80	1.00	1.10
Customs duties	49 152	54 968	55 428	40 302	50 879	54 645	58 648
Nominal imports	2.6%	9.0%	1.7%	-14.2%	13.1%	5.9%	6.7%
Buoyancy	2.97	1.31	0.49	1.93	2.00	1.25	1.10
Specific excise duties	37 356	40 830	46 827	33 778	35 268	36 834	38 499
CPI inflation	4.7%	4.6%	4.2%	2.9%	4.4%	4.4%	4.5%
Buoyancy	0.94	2.00	3.51	-9.77	1.00	1.00	1.00
Skills development levy	16 012	17 439	18 486	10 175	17 813	19 230	20 763
Private-sector wage bill	6.3%	3.3%	3.9%	-11.0%	10.1%	8.0%	8.0%
Buoyancy	0.72	2.70	1.55	4.08	7.41	1.00	1.00
Fuel levy	70 949	75 372	80 175	68 384	78 069	83 808	89 803
Nominal GDP	6.3%	4.8%	4.6%	-5.6%	9.4%	5.9%	5.9%
Buoyancy	2.06	1.30	1.40	2.61	1.50	1.25	1.21
Ad valorem excise duties	3 781	4 192	4 124	3 202	3 806	4 030	4 267
Nominal GDP	6.3%	4.8%	4.6%	-5.6%	9.4%	5.9%	5.9%
Buoyancy	1.79	2.27	-0.35	3.97	2.00	1.00	1.00
Other²	62 852	65 994	64 810	55 310	65 120	68 815	72 807
Nominal GDP	6.3%	4.8%	4.6%	-5.6%	9.4%	5.9%	5.9%
Buoyancy	-0.06	1.04	-0.39	2.60	1.88	0.97	0.98
Gross tax (pre-proposals)	1 216 464	1 287 690	1 355 749	1 112 579	1 274 528	1 376 867	1 476 990
Nominal GDP	6.3%	4.8%	4.6%	-5.6%	9.4%	5.9%	5.9%
Buoyancy	1.00	1.22	1.16	3.18	1.54	1.37	1.23
Announced tax policy measures ³	–	–	–	–	5 000	15 294	26 196
Gross tax	1 216 464	1 287 690	1 355 749	1 112 579	1 279 528	1 392 161	1 503 186
Nominal GDP	6.3%	4.8%	4.6%	-5.6%	9.4%	5.9%	5.9%
Buoyancy	1.00	1.22	1.16	3.18	1.59	1.50	1.35

1. Total remuneration in the formal non-agriculture sector

2. Other includes dividends tax, interest on overdue income tax, taxes on property, stamp duties and fees, air departure tax, electricity levy, plastic bag levy and all other minor taxes

3. Unspecified tax policy measures announced in the 2020 special adjustments budget. The details will be announced in the 2021 Budget. The tax increases are carried through into the following years at the same rate as nominal GDP growth

Source: National Treasury

Southern African Customs Union revenue pool

Payments to the Southern African Customs Union (SACU) have been revised downwards by R14.5 billion in 2021/22 and R31.9 billion in 2022/23 compared with the 2020 Budget estimates. The revisions reflect lower customs and excise duties projections, and changes to forecast error adjustments. Member states' estimates of GDP, population and intra-SACU trade have also been updated. A much weaker outlook for imports has led to reduced expectations for customs duties. Specific excise duties have also been adjusted downwards due to the lockdown restrictions that constrained the sale of alcohol and tobacco products in the current year. The SACU revenue-sharing formula adjusts for forecast errors with a two-year lag. As a result, the projected 2021/22 SACU payments include the forecast error adjustment for 2019/20. SACU payments projections for 2022/23 include the adjustment for forecast errors for 2020/21.

Table C.6 Change to SACU common revenue pool since 2020 Budget

R million	2020 Budget estimates		Revised estimates		Deviations	
	2020/21	2021/22	2020/21	2021/22	2020/21	2021/22
Customs duties	59 500	63 607	40 302	50 879	-19 198	-12 728
Specific excise duties	48 836	51 097	33 778	35 268	-15 058	-15 829
Ad valorem excise duties	4 328	4 592	3 202	3 806	-1 127	-786
Common revenue pool	112 665	119 296	77 282	89 954	-35 383	-29 342

Source: National Treasury

Fiscal framework assumptions for long-term main budget baseline

The long-term main budget fiscal framework assumptions that underpin the long-term debt outlook include the following:

- Higher tax elasticities than the long-run average up until 2026/27 based on a gradual recovery to the peak level of tax to GDP reached before the COVID-19 pandemic.
- The gap between gross tax and main budget revenue is assumed at a long-run average of 0.27 per cent of GDP per year from 2024/25 onwards.
- Tax increases and the downward non-interest spending adjustments will carry through to the following years from the year they are introduced.
- Non-interest expenditure (excluding Eskom financial support and the Infrastructure Fund) grows in line with CPI inflation before further downward non-interest spending adjustments of R20 billion per year in 2024/25 and 2025/26.
- In real terms, non-interest expenditure (excluding the Infrastructure Fund) grows by 1.5 per cent per year from 2026/27 onwards.
- The Infrastructure Fund amounts are assumed at R10 billion in 2024/25, R12 billion in 2025/26, R15 billion in 2026/27, R20 billion in 2027/28 and R24 billion in 2028/29. This, together with the medium-term provisional allocations, will amount to the R100 billion announced in the 2019 *Medium Term Budget Policy Statement* for the Infrastructure Fund over a decade from 2019/20.
- Financial support for Eskom is reduced by R4.2 billion over the medium term. It is assumed to amount to R225.8 billion from 2019/20 until 2025/26.
- No further recapitalisation of state-owned companies is assumed over the medium term apart from the 2020 Budget estimates.
- Beyond the medium term, average real GDP growth is assumed to be 2 per cent.

2019/20 outcomes and 2020/21 mid-year estimates

Table C.7 summarises national and provincial appropriated expenditure outcomes for 2019/20 and estimates for the first half of 2020/21. Tables C.8 and C.9 present additional details.

In 2019/20, national expenditure amounted to R1.69 trillion, which was R7.6 billion higher than the adjusted budget estimate. The overspending was mainly driven by transfers and subsidies due to the payment of social grants in March instead of April 2020. The higher-than-estimated expenditure was partly offset by lower spending on goods and services and capital assets. Provincial expenditure was R628.6 billion in 2019/20, R10.1 billion below adjusted estimates.

For the first six months of 2020/21, national departments spent R875.6 billion or 48.5 per cent of their adjusted budgets, while provinces spent R300.8 billion or 44.7 per cent of their adjusted budgets for the year. Provinces are primarily responsible for delivering social services, including basic education and health. Compensation of employees is the largest spending item in provincial budgets, accounting for 64.3 per cent of spending in the first six months of 2020/21.

Table C.7 National and provincial expenditure outcomes and mid-year estimates

	2019/20				2020/21					
	Original budget	Adjusted estimate	Audited outcome	Over(-)/ Under(+)	Original budget	Special appropriation ¹	Adjustments appropriation ²	Second adjustments appropriation	Adjusted estimate	Actual spending April to September
R billion										
National appropriation	900.2	941.1	944.9	-3.8	963.1	33.0	24.5	4.7	1 025.3	478.8
Direct charges	743.9	745.4	746.1	-1.0	805.7	-	-0.9	-22.2	782.5	396.8
Debt-service costs	202.2	203.7	204.8	-1.0	229.3	-	7.2	-3.4	233.0	116.3
Provincial equitable share	505.6	505.6	505.6	-	538.5	-	-	-17.8	520.7	269.2
Other direct charges	36.1	36.1	35.7	-	37.9	-	-8.1	-1.0	28.8	11.3
National votes	1 644.1	1 686.5	1 690.9	-4.4	1 768.8	33.0	23.6	-17.5	1 807.9	875.6
<i>of which:</i>										
<i>Compensation of employees</i>	176.5	175.5	176.3	-0.8	187.7	-	-0.5	-9.8	177.4	86.8
<i>Goods and services</i>	75.5	76.0	70.6	5.4	77.9	-	1.6	1.3	80.8	27.1
<i>Transfers and subsidies</i>	1 151.9	1 151.2	1 161.9	-10.7	1 215.9	-	12.1	-14.4	1 213.6	621.6
<i>Payments for capital assets</i>	15.5	14.7	12.2	2.5	15.3	-	0.2	-0.6	14.8	3.5
<i>Payments for financial assets</i>	22.5	65.2	65.0	0.2	42.6	33.0	3.0	9.5	88.0	20.3
Provisional allocation for contingencies not assigned to votes	1.6	-	-	-	-7.8	-	19.6	-11.8	-	-
Contingency reserve	13.0	-	-	-	5.0	-	-	-5.0	-	-
Projected underspending	-	-3.2	-	-3.2	-	-	-	-2.1	-2.1	-
Main budget expenditure	1 658.7	1 683.4	1 690.9	-7.6	1 766.0	33.0	43.2	-36.4	1 805.8	875.6
Provincial expenditure	632.3	638.7	628.6	10.1	669.7	-	-	-	673.2	300.8
<i>of which:</i>										
<i>Compensation of employees</i>	389.6	387.1	384.4	2.6	417.3	-	-	-	416.6	193.5
<i>Transfers and subsidies</i>	79.2	82.7	82.7	-0.0	81.7	-	-	-	79.3	34.5
<i>Payments for capital assets</i>	35.9	35.8	31.8	4.0	35.8	-	-	-	33.9	12.1

1. Special Appropriation Act (2019)

2. Adjusted Appropriation Act (2020)

Source: National Treasury

Table C.8 Expenditure by vote

	2019/20				2020/21					
	Main budget	Adjusted budget	Audited outcome	Over(-)/ Under(+)	Main budget	Special appropriation ²	Adjustments appropriation ³	Second adjustments appropriation	Adjusted budget	Actual spending April to September
R million										
1 The Presidency	699	699	639	60	612	-	-51	12	573	231
2 Parliament ¹	1 993	1 993	1 993	-	2 180	-	-80	-85	2 016	-
3 Cooperative Governance	90 554	90 178	86 782	3 396	96 234	-	10 955	-246	106 943	41 211
4 Government Communication and Information System	689	684	674	10	721	-	30	-25	725	389
5 Home Affairs	8 340	9 528	9 528	0	9 030	-	-562	320	8 787	4 074
6 International Relations and Cooperation	6 509	6 509	6 308	201	6 850	-	-317	-219	6 315	3 275
7 National School of Government	188	188	183	5	207	-	-16	37	227	100
8 National Treasury	30 721	30 629	29 771	858	33 123	-	2 137	-734	34 526	15 851
9 Planning, Monitoring and Evaluation	478	479	439	40	500	-	-100	-	400	170
10 Public Enterprises	17 945	56 883	56 846	37	37 849	33 000	-62	6 819	77 607	16 628
11 Public Service and Administration	536	527	489	38	566	-	-86	-11	469	207
12 Public Service Commission	278	278	275	4	298	-	-10	-14	274	123
13 Public Works and Infrastructure	7 869	7 967	7 820	147	8 071	-	-	-346	7 724	3 642
14 Statistics South Africa	2 514	2 514	2 553	-39	3 452	-	-200	-121	3 132	1 104
15 Traditional Affairs	163	168	161	8	173	-	-3	-9	162	64
16 Basic Education	24 505	24 465	23 852	613	25 328	-	-2 095	162	23 395	12 851
17 Higher Education and Training	89 455	89 014	88 784	230	97 444	-	-1 734	-1 615	94 095	73 894
18 Health	51 461	51 195	50 773	422	55 516	-	2 914	-377	58 053	27 453
19 Social Development	184 768	184 698	199 714	-15 016	197 718	-	25 474	7 615	230 807	112 533
20 Women, Youth and Persons with Disabilities	739	738	725	12	778	-	-133	-24	621	337
21 Civilian Secretariat for the Police Service	147	143	137	6	156	-	-12	-7	137	54
22 Correctional Services	25 408	25 317	25 186	131	26 800	-	-	-1 203	25 597	12 095
23 Defence	49 850	50 236	50 230	6	52 439	-	2 880	-1 117	54 201	25 351
24 Independent Police Investigative Directorate	337	337	337	0	356	-	-	-15	341	173
25 Justice and Constitutional Development	18 717	18 782	18 188	594	19 861	-	-416	-778	18 666	7 761
26 Military Veterans	663	653	477	175	683	-	-137	-66	480	123
27 Office of the Chief Justice	1 198	1 198	1 134	64	1 260	-	-30	-42	1 188	461
28 Police	97 449	96 684	95 930	754	101 711	-	3 700	-5 850	99 561	46 389
29 Agriculture, Land Reform and Rural Development	17 399	17 229	16 948	281	16 810	-	-2 394	831	15 248	5 853
30 Communications and Digital Technologies	2 572	5 774	5 666	109	3 395	-	-111	-2	3 281	1 316
31 Employment and Labour	3 435	3 433	3 216	217	3 638	-	-262	-77	3 299	1 495
32 Environment, Forestry and Fisheries	8 742	8 696	8 691	4	8 955	-	-766	1 749	9 938	3 405
33 Human Settlements	33 879	33 862	33 346	516	31 325	-	-2 261	15	29 079	10 189
34 Mineral Resources and Energy	9 445	9 186	8 916	270	9 337	-	-1 574	-196	7 567	3 804
35 Science and Innovation	8 195	8 172	8 081	91	8 797	-	-1 436	-84	7 278	3 712
36 Small Business Development	2 569	2 269	2 229	40	2 407	-	-67	-62	2 278	1 752
37 Sports, Arts and Culture	5 771	5 723	5 480	243	5 720	-	-965	556	5 311	2 321
38 Tourism	2 393	2 393	2 384	8	2 481	-	-1 000	-54	1 427	550
39 Trade, Industry and Competition	11 044	11 014	10 876	138	11 082	-	-1 771	-37	9 273	4 014
40 Transport	64 194	64 205	63 889	317	62 036	-	-4 640	-41	57 355	27 602
41 Water and Sanitation	16 440	16 467	15 218	1 250	17 216	-	-257	35	16 994	6 282
Total appropriation by vote	900 249	941 106	944 866	-3 761	963 114	33 000	24 540	4 696	1 025 350	478 838

Table C.8 Expenditure by vote (continued)

	2019/20				2020/21					
	Main budget	Adjusted budget	Audited outcome	Over(-)/ Under(+)	Main budget	Special appropriation ²	Adjustments appropriation ³	Second adjustments appropriation	Adjusted budget	Actual spending April to September
R million										
Total appropriation by vote	900 249	941 106	944 866	-3 761	963 114	33 000	24 540	4 696	1 025 350	478 838
Plus:										
Direct charges against the National Revenue Fund										
President and deputy president salaries (The Presidency)	7	7	6	2	8	-	-	-	8	3
Members' remuneration (Parliament)	528	601	601	-	507	-	-	-31	476	-
Debt-service costs (National Treasury)	202 208	203 731	204 769	-1 039	229 270	-	7 174	-3 417	233 028	116 292
Provincial equitable share (National Treasury)	505 554	505 554	505 554	-	538 472	-	-	-17 755	520 717	269 236
General fuel levy sharing with metropolitan municipalities (National Treasury)	13 167	13 167	13 167	-	14 027	-	-	-	14 027	4 676
National Revenue Fund payments (National Treasury)	135	360	468	-109	98	-	13	66	178	178
Auditor-General of South Africa (National Treasury)	50	63	63	-	120	-	-	-	120	70
Section 70 of the PFMA payment: Land and Agricultural Development Bank of South Africa (National Treasury)	-	-	-	-	-	-	-	74	74	74
Section 70 of the PFMA payment: South African Express Airways SOC Ltd (Public Enterprises)	-	-	-	-	-	-	-	143	143	143
Skills levy and sector education and training authorities (Higher Education and Training)	18 759	18 576	18 284	292	19 413	-	-8 122	-1 116	10 175	4 534
Magistrates' salaries (Justice and Constitutional Development)	2 384	2 264	2 100	164	2 550	-	-	-108	2 442	1 074
Judges' salaries (Office of the Chief Justice and Judicial Administration)	1 099	1 099	1 052	47	1 191	-	-	-73	1 118	528
International Oil Pollution Compensation Fund (Transport)	10	10	3	8	11	-	-	-	11	-
Total direct charges against the National Revenue Fund	743 900	745 430	746 066	-635	805 666	-	-935	-22 214	782 517	396 807
Provisional allocation not assigned to votes	10	-	-	-	7 021	-	-	-7 021	-	-
Infrastructure fund not assigned to votes	1 000	-	-	-	-	-	-	-	-	-
Provisional allocation for Eskom restructuring	5 348	-	-	-	23 000	-	-	-23 000	-	-
Compensation of employees adjustment	-4 800	-	-	-	-37 807	-	-	37 807	-	-
Provisional allocation for Presidential Employment Intervention	-	-	-	-	-	-	19 575	-19 575	-	-
Contingency reserve	13 000	-	-	-	5 000	-	-	-5 000	-	-
National government projected underspending	-	-1 184	-	-1 184	-	-	-	-2 109	-2 109	-
Local government repayment to the National Revenue Fund	-	-2 000	-	-2 000	-	-	-	-	-	-
Total	1 658 707	1 683 352	1 690 932	-7 580	1 765 994	33 000	43 181	-36 417	1 805 758	875 645

1. Amendments to Parliament's budget are determined independently of the national government's budget processes in accordance with the Financial Management of Parliament and Provincial Legislatures Act (2009) as amended

2. Special Appropriation Act (2019)

3. Adjusted Appropriation Act (2020)

Source: National Treasury

Table C.9 Expenditure by province

R million	2019/20					2020/21		
	Main budget	Adjusted budget	Pre-audited outcome	Over(-)/ Under(+)	Deviation from adjusted budget	Main budget	Adjusted budget	Actual spending April to September
Eastern Cape	82 198	83 690	83 598	92	0.1%	85 908	85 406	40 590
Education	36 329	36 465	37 180	-715	-2.0%	37 769	36 422	17 926
Health	25 190	25 972	26 201	-228	-0.9%	26 391	28 135	14 590
Social development	3 021	3 044	2 965	79	2.6%	3 228	3 218	1 271
Other functions	17 659	18 209	17 253	956	5.3%	18 521	17 631	6 803
Free State	37 274	37 604	37 269	335	0.9%	39 055	39 055	17 681
Education	14 733	14 898	14 843	55	0.4%	15 620	15 620	7 203
Health	11 142	11 250	11 124	126	1.1%	12 477	12 477	5 532
Social development	1 375	1 412	1 367	46	3.2%	1 492	1 492	619
Other functions	10 023	10 044	9 936	108	1.1%	9 466	9 466	4 328
Gauteng	132 443	132 452	128 217	4 235	3.2%	142 367	146 389	62 596
Education	49 810	49 421	48 032	1 389	2.8%	53 593	54 463	22 839
Health	50 767	51 579	50 674	905	1.8%	55 728	60 277	27 711
Social development	5 517	5 443	5 041	402	7.4%	5 776	5 823	2 517
Other functions	26 349	26 009	24 470	1 539	5.9%	27 270	25 826	9 529
KwaZulu-Natal	130 474	131 943	130 155	1 789	1.4%	138 182	140 005	62 350
Education	54 022	54 188	54 413	-225	-0.4%	57 247	57 739	26 191
Health	45 037	45 152	45 227	-75	-0.2%	48 058	53 140	24 557
Social development	3 519	3 576	3 542	34	0.9%	3 836	3 772	1 604
Other functions	27 897	29 028	26 972	2 055	7.1%	29 041	25 354	9 997
Limpopo	69 501	70 436	69 084	1 352	1.9%	72 796	71 609	32 473
Education	32 291	32 438	31 954	484	1.5%	33 894	33 578	15 114
Health	20 777	20 912	21 011	-99	-0.5%	22 143	23 227	10 930
Social development	2 181	2 182	2 142	41	1.9%	2 360	2 172	1 028
Other functions	14 252	14 903	13 977	926	6.2%	14 400	12 633	5 400
Mpumalanga	50 981	51 671	51 487	184	0.4%	54 019	53 579	23 954
Education	21 862	22 365	22 395	-30	-0.1%	23 498	22 949	10 427
Health	14 387	14 281	14 258	23	0.2%	15 568	16 776	7 469
Social development	1 657	1 647	1 636	11	0.7%	1 838	1 691	747
Other functions	13 075	13 378	13 198	180	1.3%	13 115	12 163	5 311
Northern Cape	18 255	18 416	18 290	126	0.7%	19 147	18 450	8 646
Education	6 906	6 906	6 910	-4	-0.1%	7 222	7 132	3 495
Health	5 197	5 230	5 183	47	0.9%	5 593	5 761	2 773
Social development	921	925	911	15	1.6%	1 012	1 032	442
Other functions	5 232	5 355	5 285	69	1.3%	5 320	4 524	1 937
North West	44 029	44 471	42 944	1 526	3.4%	46 513	45 895	19 990
Education	17 110	17 093	16 757	336	2.0%	18 380	18 063	7 756
Health	12 274	12 326	12 436	-110	-0.9%	13 197	14 483	6 849
Social development	1 747	1 722	1 684	38	2.2%	1 878	1 820	690
Other functions	12 898	13 330	12 068	1 262	9.5%	13 058	11 529	4 695
Western Cape	67 191	68 009	67 577	432	0.6%	71 664	72 791	32 543
Education	23 669	23 650	23 446	204	0.9%	25 050	24 912	11 185
Health	24 757	24 852	24 773	79	0.3%	26 252	27 857	12 975
Social development	2 464	2 461	2 432	29	1.2%	2 673	2 681	1 219
Other functions	16 301	17 045	16 925	120	0.7%	17 690	17 341	7 164
Total	632 346	638 691	628 621	10 070	1.6%	669 652	673 179	300 822
Education	256 731	257 424	255 931	1 493	0.6%	272 271	270 877	122 136
Health	209 529	211 555	210 886	669	0.3%	225 406	242 133	113 386
Social development	22 402	22 412	21 719	694	3.1%	24 094	23 701	10 136
Other functions	143 685	147 300	140 085	7 215	4.9%	147 881	136 468	55 164

Source: National Treasury

This page was left blank intentionally.