

Medium Term

Budget Policy Statement

2013

National Treasury
Republic of South Africa

23 October 2013



ISBN: 978-0-621-42304-4

RP: 318/2013

The *Medium Term Budget Policy Statement* is compiled using the latest available information from departmental and other sources. Some of this information is unaudited or subject to revision.

To obtain additional copies of this document, please contact:

Communications Directorate
National Treasury
Private Bag X115
Pretoria
0001
South Africa

Tel: +27 12 395 6697
Fax: +27 12 315 5126

The document is also available on the internet at: www.treasury.gov.za

Foreword

There are good reasons to be optimistic about higher growth, job creation and effective implementation of the National Development Plan over the three-year period covered by this *Medium Term Budget Policy Statement*.

The global economic crisis that began five years ago has been more severe and persistent than anyone could have foreseen. But world economic growth is forecast to strengthen next year. There are signs of greater economic activity in advanced economies and growth in emerging markets remains robust. We recognise, however, that there are significant risks to the outlook, and we cannot let down our guard.

Our economy has continued to grow at a moderate pace, reflecting global and domestic factors. While expanded global trade and investment will help to boost our exports over time, South Africa cannot rely on global trends to achieve faster, more inclusive growth and job creation. This will require immediate measures to reignite growth and structural reforms over the medium term.

We can only implement transformational reforms with a clear plan and a determination to act with urgency. The National Development Plan provides a platform for building a new national partnership that involves government, the private sector, labour and civil society.

We are working to reignite growth. Over the medium term, new electricity supply will come on line. Government is increasing its investments in rail, roads, ports and water provision. Clear policy frameworks in areas such as gas and oil exploration will boost investment. Business support programmes will support industrialisation and greater competitiveness.

We have begun implementing the National Development Plan, a framework to accelerate economic growth, eliminate poverty and reduce inequality. The budget policy framework for the next three years reflects greater alignment with the plan, as spending programmes begin to address economic constraints and the need for greater state efficiency.

We are enacting reforms to build an efficient state. Initiatives are already under way to strengthen infrastructure planning and implementation, to attack waste and fraud, and to strengthen public procurement.

We are reinforcing the fiscal stance. The National Treasury projects that we will meet our fiscal deficit target for 2013/14. Despite the pressures facing the public finances as a result of external volatility and domestic spending pressures, we are resolute in our commitment to fiscal discipline. Our expenditure ceiling remains in place for the next two years, and we propose to continue spending limits in 2016/17. At the same time, we will continue to support the economy, enhance the social wage, and protect the poorest and most vulnerable among us.

Let us work together, united by a common vision and determination to transform the lives of millions of South Africans and our country's long-term economic potential. If we work together, we can achieve our goal of a more equitable, more dynamic and more just society.



Pravin J Gordhan
Minister of Finance

Contents

Chapter 1	Securing inclusive growth.....	1
Introduction.....	1	
Realising our long-term economic potential	3	
Repositioning the economy in a changing world.....	4	
Reinforcing the fiscal stance	6	
Conclusion.....	8	
Chapter 2	Economic outlook	9
Introduction.....	9	
Global developments.....	11	
Domestic economic trends and outlook	13	
Balance of payments.....	18	
Conclusion.....	20	
Chapter 3	Fiscal policy and trends	21
Introduction.....	21	
Reinforcing the fiscal stance	22	
Containing expenditure and curtailing waste	23	
Fiscal framework	25	
Managing risks	27	
Conclusion.....	30	
Chapter 4	Medium-term expenditure framework and division of revenue.....	31
Introduction.....	31	
2012/13 outcomes and 2013/14 mid-year estimates	32	
Division of revenue, 2014/15 – 2016/17.....	34	
Medium-term expenditure framework	38	
Conclusion.....	44	
Annexure A	2012/13 outcome and half-year spending estimates for 2013/14	45
Glossary	49

Tables

1.1	Macroeconomic projections, 2012 – 2016	3
1.2	Consolidated government fiscal framework, 2012/13 – 2016/17.....	6
1.3	Division of revenue, 2013/14 – 2016/17	7
1.4	Consolidated government expenditure, 2013/14 – 2016/17	8
2.1	Annual percentage change in GDP and consumer prices in selected regions/countries, 2012 – 2014.....	11
2.2	Macroeconomic performance and projections, 2010 – 2016.....	13
2.3	Macroeconomic performance and projections, 2010/11 – 2016/17.....	14
2.4	Commodity prices, 2007 – 2013	14
2.5	Contribution to gross domestic expenditure growth, 2008 – 2013	16
2.6	Composition of South Africa's trade and trade performance, 2012 – 2013.....	18
2.7	Balance of payments, 2007 – 2013	20
3.1	Total tax and budget revenue, 2012/13 – 2014/15	23
3.2	Main budget non-interest expenditure, 2010/11 – 2016/17	24
3.3	Consolidated fiscal framework, 2010/11 – 2016/17	25
3.4	National and provincial government employment, 2005 – 2013.....	28
3.5	Main budget borrowing requirement and financing, 2012/13 – 2016/17	30
3.6	Total national government debt, 2010/11 – 2016/17	30
4.1	National and provincial expenditure: 2012/13 outcomes and 2013/14 mid-year estimates	33
4.2	Main budget framework, 2010/11 – 2016/17	35
4.3	Division of revenue, 2013/14 – 2016/17	36
4.4	Consolidated government expenditure, 2012/13 – 2016/17	39

Figures

2.1	Contribution to growth in investment, 2004 – 2013	16
2.2	South Africa's major trading partners by share of exports.....	19
3.1	Real growth in non-interest spending, 2003/04 – 2016/17	24
3.2	Main budget revenue and non-interest expenditure	27
3.3	Long-term projections of net debt, 2007/08 – 2020/21	29
4.1	Expenditure growth by function.....	40

